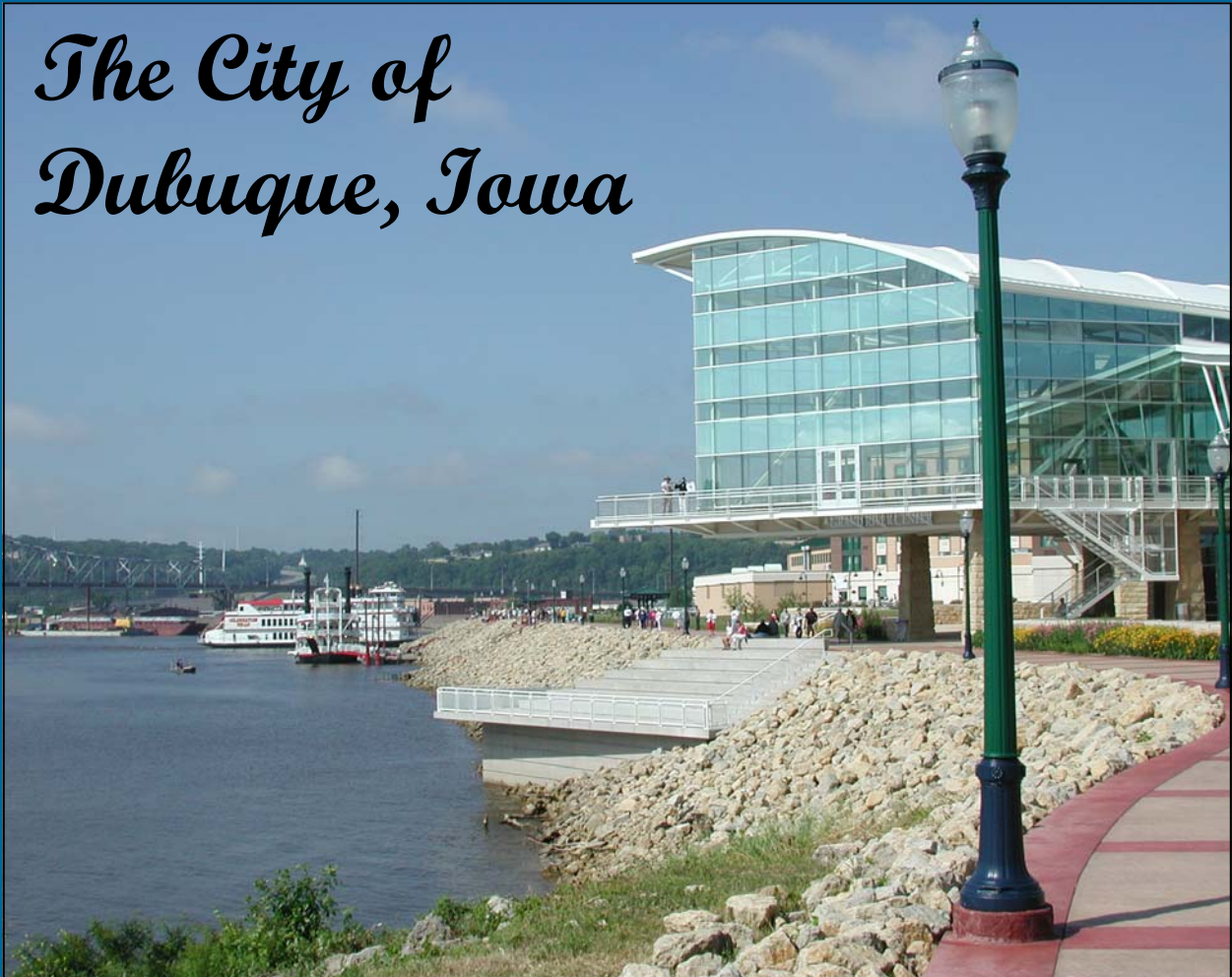


The City of Dubuque, Iowa



Citizens Guide

**Fiscal Year 2007
Adopted
Budget in Brief**



CITY of DUBUQUE, IOWA
CITIZENS GUIDE TO THE
FISCAL YEAR 2006/07 Budget

ADOPTED MARCH 2, 2006

CITY COUNCIL

Roy D. Buol, Mayor

Karla A. Braig

Patricia A. Cline

Joyce E. Connors

Richard W. Jones

Kevin J. Lynch

Ann E. Michalski

ADMINISTRATIVE STAFF

Michael C. Van Milligen

City Manager

Cynthia M. Steinhauser

Assistant City Manager

Dawn L. Lang

Budget Director

Kenneth J. TeKippe

Finance Director

Juanita A. Hilkin

Office Manager

Kevin S. Firnstahl

Secretary

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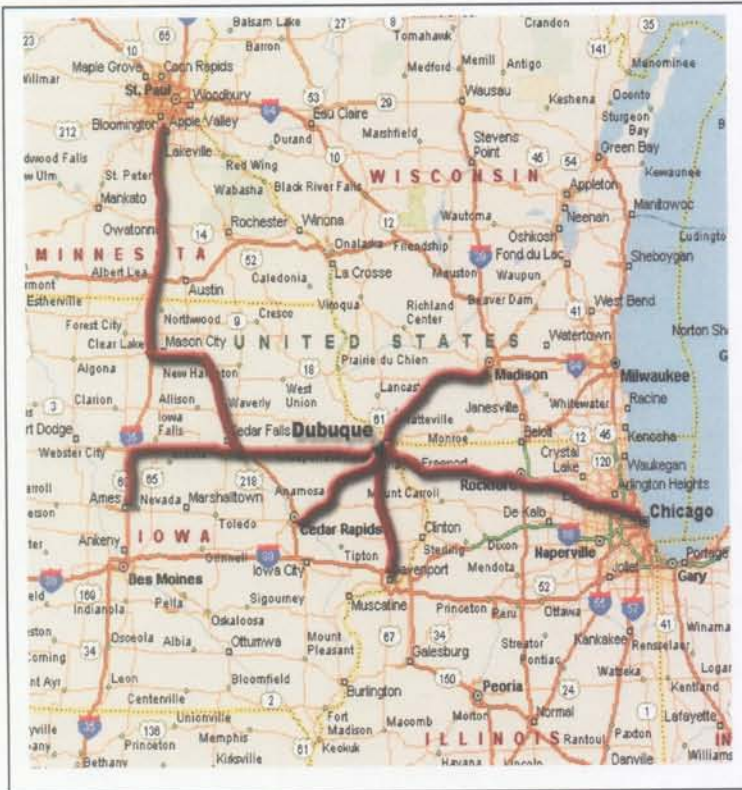
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THE DUBUQUE COMMUNITY – MISCELLANEOUS STATISTICS

The city of Dubuque was founded by Julien Dubuque in 1785 and is the oldest city in Iowa. The City of Dubuque has a stable and diversified manufacturing base and is the major tri-state retail center. Employment growth was strong throughout the year and Dubuque ended the 2005 fiscal year with an unemployment rate of approximately 4.8 percent.



Form of

Government: Council – City Manager

Fiscal Year: July 1 – June 30

Land Area: 29.46 square miles

Riverfront shoreline: 8.8 miles

Census: 57,686 Population

Four lane Highway Connections:

Hwy 61 to Davenport

Hwy 151 to Madison

Hwy 20 to Ames

Hwy 151 to Cedar Rapids (I-380)

Hwy 218 to Minneapolis

Hwy 20 to Chicago

Institutions of Higher learning: 6

Median Age of Population: 36.5

Household Average Income: \$39,582

Average Winter Temperature: 19.6°

Average Summer Temperature: 70°

Average Annual Rainfall: 32.9"

Average Annual Snowfall: 43 "

SCHOOL ENROLLMENT

1980 – 1981 11,701

1990 – 1991 9,612

2000 – 2001 9,696

2005 – 2006 10,547

Expansion Magazine ranked Dubuque Community Schools #7 out of 2,200 school districts nationwide.

UTILITIES CUSTOMERS

Water 22,086

Wastewater 21,996

Storm Sewer 22,299

Refuse 19,645

RECOGNITION

A study by **Economy.com** showed Dubuque's personal income rate for 2004 grew at its fastest rate in nearly a decade, up 35% from 2003.

A 2004 Study by the **Milken Institute** showed a one-year wage growth in Dubuque outpaced 75% of all U.S. smaller metros.

The **Metro Business Retention Index** for November 2001 ranked the Greater Dubuque area as 2nd in the nation for business retention.

Forbes Magazine ranked Dubuque 13th out of 168 cities for the cost of doing business.

Dubuque ranked 2nd in the State among major cities for job growth between July 2002 - July 2005.

From July 2002 – July 2005 Dubuque County accounted for 9.6% of new private sector jobs created in the entire state despite only holding 3% of Iowa's population.

The **Milken Institute** ranked Dubuque 34th out of 118 cities in 2004 in the Best Performing Cities Index among small U.S. metropolitan areas and ranked the Greater Dubuque area as 1st in High Tech Output Growth from 1998-2003

In May 2004 **Expansion Magazine** surveyed 331 metropolitan areas and ranked Dubuque:

#7 for Quality of Life

#11 for Peace of Mind – Safety

#1 for Housing Affordability

THE DUBUQUE COMMUNITY

SERVICES PROVIDED FOR THE CITIZENS OF DUBUQUE ARE AS FOLLOWS:

- The City of Dubuque provides public safety, public works, health and social services, culture, recreation, community development, housing services, planning/zoning, inspection, garage services and administrative services to its citizens.
- The City provides water, sewer, storm sewer, solid waste collection, parking (ramps, lots and meters), transit, civic center, convention center, golf course, parks, City cable TV channel 8, library, and airport operations.
- The City provides landfill services by operating the Dubuque Metropolitan Area Solid Waste Agency (DMASWA) with Dubuque County. The City appoints a voting majority of the Agency's governing board and has authority over those persons responsible for the day to day operations of the Agency. DMASWA financial and budget information is not included in this budget document, except the portion related directly to the Public Works Department operations. The entire budget and results of operations for DMASWA is included in their audited financial statements.

Visit our web site – www.cityofdubuque.org

MAJOR EMPLOYERS

Major for-profit employers in Dubuque include: John Deere Dubuque Works (just outside the City limits); Eagle Window and Doors Manufacturing Company; Heartland Financial USA, Inc.; Flexsteel Industries, Inc., a furniture manufacturer; Prudential Retirement; Medical Associates Clinic, P.C; Dubuque Internal Medicine; Woodward Communications, Inc., a multimedia communications company; and Barnstead International, Inc., a manufacturer of lab equipment.

Major not-for-profit employers in Dubuque include: Holy Family Catholic Schools, University of Dubuque, Loras College, Clarke College, Mercy Medical Center, Finley Hospital, Stonehill Care Center, and four religious order motherhouses.

Major public employers in Dubuque include: Dubuque Community School District, Northeast Iowa Community College, Dubuque County Courthouse Offices and Jail, and the City of Dubuque.

The presence of these large employers has served to insulate the local economy as evidenced by the Dubuque County May unemployment rate of 3.4%, which is lower than the average statewide rate of 3.6% - this is the lowest Iowa jobless rate in more than four years.

Dubuque 2020 vision statement

*Dubuque is a city of history, beauty, opportunities and excitement:
Masterpiece on the Mississippi.*

"The City of Dubuque is a growing city with a strong, balanced economy and connections to the world. The Dubuque community takes pride in our history and heritage and has actively preserved our picturesque river and community. Dubuque citizens have choices of quality livable neighborhoods and fun things to do; and are engaged in the community. Dubuque city government is financially sound and providing services with citizens getting value for their tax dollars."

City Council Five-Year Goals

- Improved Connectivity: Transportation and Communications
- Diverse, Strong Dubuque Economy
- Planned and Managed Growth
- Partnering for a Better Dubuque
- Riverfront Development

City Council Policy Agenda 2005-2007

Top Priority

- Southwest Arterial – Funding for the arterial is once again the No. 1 transportation priority for the City of Dubuque, Dubuque County, DMATS, the Dubuque Area Chamber of Commerce and Greater Dubuque Development Corp.
- Intermodal Transit Facility Study – This initiative involves a feasibility study about the creation of an intermodal facility, including parking, for the Port of Dubuque
- Downtown Master Plan Implementation
- Bee Branch Storm water Improvement Project
- Erosion Control Policy

High Priority

- Municipal Communication Utility Referendum
- Airport Master Plan Implementation
- Police Department Staffing and Deployment
- Neighborhood Crime Reduction Strategy
- Library Renovation

Management Agenda 2005-2007

These 18 issues represent short-term projects for the City Manager and City of Dubuque staff. Included in the Management Agenda are items that are considered Major Projects that involve significant city resources and may span more than one year for completion.

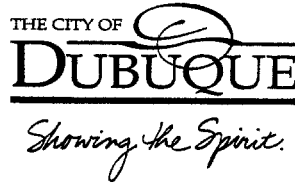
Management Agenda

- Federal Building Direction on City Purchases
- Water Pollution Control Plant Upgrade Plan
- Infrastructure Upgrade Strategy and Action
- Annexation Study Update
- Zoning and Subdivision Ordinance Update
- Petroleum Plume Remediation
- Regional Community Safety Training Center
- City Leases: Upgrade
- After School Program Development

Major Projects

- Casket Company Completion and Tot Lot
- Shot Tower Renovation Plan and Project
- Storm Sewer Projects
- Gateway Landscaping Project
- A.Y. McDonald Park Project
- Pyatigorsk Park Project
- Bergfeld Recreation Area
- Comiskey Park Improvement Project
- Pet Park

CITY MANAGER'S BUDGET MESSAGE



BUDGET INTRODUCTION

Attached for your review is the Fiscal Year 2006-07 Adopted Budget.

The Budget and Fiscal Policy Guidelines are developed and adopted by City Council early in the budgeting process in order to provide targets or parameters within which the budget recommendation is to be formulated (located in the appendix of this book).

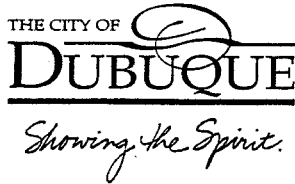
The budget recommendation presented by the City Manager may not meet all of these targets due to changing conditions and updated information during budget preparation. To the extent the recommended budget varies from the guidelines, an explanation is provided following the Budget Transmittal Message.

The following Fiscal Year 2007 Budget Transmittal Message is written in January as recommended by the City Manager to the Honorable Mayor and City Council.

A series of Budget Hearings take place following the presentation of the recommended budget, to allow for public input and analysis.

A revised recommendation follows the message noting the changes that were made to the Fiscal Year 2007 recommendation to form the final Fiscal Year 2007 Adopted Budget.

***This budget was adopted March 2, 2006
by the Honorable Mayor and City Council.***



MEMORANDUM

January 9, 2006

TO: The Honorable Mayor and City Council Members
FROM: Michael C. Van Milligen, City Manager
SUBJECT: Fiscal Year 2007 Budget Transmittal Message

The Fiscal Year 2007 budget process includes new leaders and one leader in a new role, including:

- Mayor Roy D. Buol
- At-Large Council Member Ric W. Jones
- 1st Ward Council Member Kevin J. Lynch
- 2nd Ward Council Member Karla A. Braig

I welcome them as they continue public service in their new roles. City leadership also involves veteran Council Members, including:

- At-Large Council Member Ann E. Michalski
- 3rd Ward Council Member Joyce E. Connors
- 4th Ward Council Member Patricia A. Cline

The City begins this process with four City employees having been called to active military duty:

- Steven L. Olson
- Thomas P. Reed
- Brant E. Schueller
- David B. Welsh

Over the last four years the following City employees have been on active duty and have returned safely:

- Debra R. Bisping
- Frederick A. Brimeyer
- Jamie S. Karshbaum
- Gregory A. Merfeld
- Benji M. Young

We thank them for service to our country to protect our hard-earned freedoms.

The Fiscal Year 2007 budget is about growth. The things the City needs to do if we want to continue growing, which of course it must do to provide economic opportunity for Dubuque families, and the things that need to be done to preserve and enhance the quality of life for the citizens of today, based on improvements that need to be done in reaction to growth that has happened in the past.

The best examples of future growth initiatives include budgeting for the extension of utilities in annexation areas and the construction of IA 32/Southwest Arterial. The best examples of projects that need to be done in reaction to historical growth are the expansion of the park system and the Bee Branch Creek Restoration Project.

To provide greater opportunity for economic expansion, while maintaining and enhancing the quality of life, a community must be willing to invest resources. Those resources include human capital, like time and talent, and financial capital. These investments involve emergency services; preventive services; safe drinking water; treated sewage; properly disposed of waste; engineered, maintained and plowed streets; planned growth; safe housing; respect for the rights of people; safe construction practices; sound financial practices; proper record keeping; respect for the law; state-of-the-art communication systems; appropriate use of technology; communicating with and providing information to the public; modern and accessible parks and recreation opportunities; entertainment; education through access to books and the internet; economic expansion and job creation; transportation; and sound management practices emphasizing accountability, problem solving, employee and citizen input and forming partnerships. These are all the role of the City of Dubuque and others. To achieve the expectations of Dubuque citizens will not be easy and will continue to require a concerted effort by all those involved.

This Fiscal Year 2007 budget document was built on the City Council Vision, Goals, Priorities and Management Agenda established in September 2005. Of course it is understood each year, as that annual strategic planning session provides direction for budget preparation, that this recommendation is an attempt to interpret the results of that session through the use of limited resources with competing priorities. That could be made all the more challenging through this budget process in that three of the elected officials reviewing the recommendation were not on the City Council when the 2005 Strategic Planning Session was held.

The established City Council Vision, Goals, Priorities and Management Agenda are as follows:

Dubuque 2020 Vision Statement

Dubuque is a city of history, beauty, opportunities and excitement:
Masterpiece on the Mississippi.

The vision statement was approved to include:

"The City of Dubuque is a growing city with a strong, balanced economy and connections to the world. The Dubuque community takes pride in our history and heritage and has actively preserved our picturesque river and community. Dubuque citizens have choices of quality livable neighborhoods and fun things to do; and are engaged in the community. Dubuque city government is financially sound and providing services with citizens getting value for their tax dollars."

Five-year goals for the community:

- Improved Connectivity: Transportation and Communications
- Diverse, Strong Dubuque Economy
- Planned and Managed Growth
- Partnering for a Better Dubuque
- Riverfront Development

The City Council adopted a Policy Agenda 2005-2007 and developed 10 priority issues. These issues were divided into top and high priority:

Top Priority

- Southwest Arterial – Funding for the arterial is once again the No. 1 transportation priority for the City of Dubuque.
- Intermodal Transit Facility in the Port of Dubuque
- Downtown Master Plan Implementation
- Bee Branch Stormwater Improvement Project
- Erosion Control Policy

High Priority

- Municipal Communication Utility Referendum
- Airport Master Plan Implementation
- Police Department Staffing and Deployment
- Neighborhood Crime Reduction Strategy
- Library Renovation

Also established was the Management Agenda for 2005-2007. These 18 issues represent short-term projects for the City Manager and City of Dubuque staff. Included in the Management Agenda are items that are considered Major Projects that involve significant city resources and may span more than one year for completion:

Management Agenda

- Federal Building
- Water Pollution Control Plant Upgrade Plan
- Infrastructure Upgrade Strategy and Action
- Annexation Study Update
- Zoning and Subdivision Ordinance Update

- Petroleum Plume Remediation
- Regional Community Safety Training Center
- City Leases: Upgrade
- After School Program Development
- Major Projects
- Casket Company Completion and Tot Lot
- Shot Tower Renovation Plan and Project
- Storm Sewer Projects
- Gateway Landscaping Project
- A.Y. McDonald Park Project
- Pyatigorsk Park Project
- Bergfeld Recreation Area
- Comiskey Park Improvement Project
- Pet Park

The City has a solid foundation to build upon as recognition in the recent past can attest:

- The City of Dubuque was selected as the 2005 Employer of the Year by American Legion Post #6.
- Phoenix Award for Port of Dubuque Brownfield Redevelopment from the United States Environmental Protection Agency Region 7.
- Best Development Award for the *America's River* project from 1,000 Friends of Iowa.
- 10 Great Places to Discover Midwest Charm, *USA Today*.
- All-Star Community Award for *America's River* project from the Iowa League of Cities.
- Best New Development Award for *America's River* project from Main Street Iowa.
- Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officer's Association.
- Superior Levee Maintenance Award from the U.S. Corps of Engineers.
- Excellence in Communication for Interest-Based Bargaining Committee from the Dubuque Area Labor-Management Council.
- Family Self Sufficiency Program Success from U.S. Department of Housing and Urban Development Region 7.
- Housing Choice Voucher Home Ownership Program Success from U.S. Department of Housing and Urban Development Region 7.
- Dubuque Carnegie-Stout Public Library Accreditation by the State Library of Iowa.
- Police Department accreditation by the Commission on Law Enforcement Accreditation.
- Tree City USA by the National Arbor Day Foundation.

- The Greater Dubuque Area was ranked #1 by the Milken Institute for High Tech Output Growth, 1998-2003.
- The Metro Business Retention Index for November 2001 ranked the Greater Dubuque area 2nd in the nation for business retention.
- *Forbes* magazine ranked Dubuque 13th of 168 cities for the Cost of Doing Business.
- The May 2004 issue of *Expansion Management* magazine selected Dubuque as one of just 50 Five-Star Communities in the country. Identifying schools and home affordability as the two most important quality of life issues, they selected Dubuque as #7 for quality of schools and #1 in housing affordability. They also ranked Dubuque #11 in peace of mind for its level of safety.
- The Milken Institute's 2004 Best Performing Cities Index ranked Dubuque 34th out of 118 small U.S. metropolitan areas.
- *American City and County* magazine selected Dubuque as one of only six Crown communities in 2003.
- A December 2002 *Des Moines Register* editorial, entitled, "Dubuque shows how," began "Few Iowa cities were hit harder in the '80s. Few have a better outlook now." The editorial ended saying, "The Dubuque story might offer lessons for every Iowa city."
- In 2004, Country Music Television named Dubuque County as the #4 Top Destination to Visit Worldwide.
- In May 2003, *USA Weekend* magazine selected the Upper Mississippi River Valley as the Third Most Beautiful Place in America.
- Dubuque received the Merit Award for Economic Development for the *America's River* project in 2004 from the International Downtown Association.
- The National Trust for Historic Preservation named Dubuque to its 2005 list of America's Dozen Distinctive Destinations, an annual list of unique and lovingly preserved communities in the United States.
- A 2004 study by the Milken Institute showed one-year wage growth in Dubuque outpaced 75% of all U.S. smaller metros.
- Dubuque was designated a Preserve America Community in November 2004.
- *Inc.* magazine ranked Dubuque #62 out of 274 metros measured on its list of "Best Cities to Do Business in America" in its May 2005 issue. Dubuque climbed 177 spots from last year!

The Fiscal Year 2007 budget recommendation you will be reviewing over the next six weeks has been prepared with the intent of minimizing the cost to the taxpayer. A decrease in the revenue projections from the Dubuque Racing Association of \$14,089,543 over the next five years, and an increase in sales tax that did not meet aggressive projections have meant less operational and capital resources in Fiscal Year 2007 than was anticipated when the projections were done last year. This has meant that the property tax impact on the average homeowner was not able to be decreased as much as hoped for and additional borrowing was required in the stormwater utility, contributing to a recommended increase in that fee.

The property tax is recommended to have a decrease in property taxes for the average homeowner of \$18.83 (3.73%). This is a decrease from the cost to the average homeowner in Fiscal Year 2006 of \$504.62, down to \$485.79. If this is adopted by the City Council through the budget process, it will be the sixth decrease of the property tax impact on the average homeowner in the last twelve years. However, it will not meet the Budget Policy Guideline established by the City Council in December 2005 of a 5.44% decrease.

The City of Dubuque property tax rate for the City portion of the property tax bill reached a high of \$14.58 per thousand dollars of assessed valuation in Fiscal Year 1987. The Dubuque Greyhound Park and Casino, the Local Option Sales Tax and operating efficiencies brought the property tax rate down to \$12.61 by Fiscal Year 1994. The recommendation for the Fiscal Year 2007 property tax rate is \$9.9803 per thousand, a slight increase from the Fiscal Year 2006 property tax rate of \$9.6991. This will mean that the Fiscal Year 1987 property tax rate of \$14.58 is 46.1% higher than the Fiscal Year 2007 recommended property tax rate of \$9.9803.

FY 06 Tax Rate Comparison for Nine Largest Iowa Cities

9	Waterloo	\$19.16
8	Council Bluffs	\$18.39
7	Sioux City	\$17.97
6	Iowa City	\$17.86
5	Des Moines	\$16.52
4	Davenport	\$15.24
3	Cedar Rapids	\$13.99
2	Ames	\$10.17
1	Dubuque	\$9.98 (FY 07)

Average without Dubuque \$16.16

Dubuque is the LOWEST in the state for property tax rate. The highest ranked city (Waterloo) is 92% higher than Dubuque's rate, and the average is 62% higher than Dubuque.

The reduction of the estimate of available resources from the Dubuque Racing Association has had the most impact on the Drainage Basin Master Plan funding, with a reduction of \$3,621,000 in DRA resources available over the next five years.

The City of Dubuque gets two major sources of revenue from gaming. The annual distribution from the Dubuque Racing Association is dedicated 100% to the Capital Improvement Program. The taxes and lease payments from the Dubuque Racing Association and Peninsula Gaming are split between the Capital Improvement Program budget and the Operating Budget for property tax relief. In Fiscal Year 2006 this split was 62.72% to the Operating Budget and 37.28% to the CIP. In Fiscal Year 2007 the

recommended division is 70% to the Operating Budget and 30% to the CIP. This exceeds the operating guideline adopted in December 2005, which was 62.72% to the Operating Budget.

The implementation of the Bee Branch Creek Restoration Project is the key to saving over 1,100 homes from flooding during severe rainstorms that seem to come all too frequently. Quickening the pace on the part of the project from the 16th Street Detention Basin through the damming affect of the railroad tracks will allow for a quicker redevelopment of the former Dubuque Pack site and more timely flood relief for North End residents. This budget recommendation includes an accelerated rate of increase of the Stormwater Fee and now the fee caps out at \$5.00 in Fiscal Year 2012, instead of \$3.50 in Fiscal Year 2013.

	FY07	FY08	FY09	FY10	FY11	FY12	FY 13 and Beyond
Previously approved Stormwater Fee	\$2.00	\$2.25	\$2.50	\$2.75	\$3.00	\$3.25	\$3.50
Fiscal Year 2007 Recommended Fee	\$2.25	\$3.25	\$4.00	\$4.25	\$4.25	\$5.00	\$5.00

FY 06 Stormwater Rate Comparison for Iowa Cities with Stormwater utilities

14	Des Moines	\$6.12
13	Ackley	\$3.08
12	Cedar Rapids	\$3.04
11	Carroll	\$3.00
10	Garner	\$2.63
9	Davenport	\$2.50
9	Dewitt	\$2.50
8	Ames	\$2.25
8	Dubuque	\$2.25 (FY 07)
7	Marshalltown	\$2.16
6	Burlington	\$2.00
6	Iowa City	\$2.00
5	Boone	\$1.95
4	Sioux City	\$1.84
3	Clear Lake	\$1.55
2	Bettendorf	\$1.50
2	Marengo	\$1.50
1	Mason City	\$1.00

Average without Dubuque \$2.39

The highest ranked city (Des Moines) is 172% higher than Dubuque's rate, and the average is 6% higher than Dubuque.

The water fees are recommended to increase by 4%. From Fiscal Year 1983 through Fiscal Year 2007, this is an average of 1.9% annual increase, with six of those years showing no increase.

FY 06 Water Rate Comparison for Largest Iowa Cities with Water Softening

6	Iowa City	\$28.80
5	Ames	\$18.42
4	Council Bluffs	\$17.44
3	Des Moines	\$16.22
2	Dubuque	\$14.40 (FY 07)
1	Cedar Rapids	\$14.11

Average without Dubuque \$19.00

The highest ranked city (Iowa City) is 100% higher than Dubuque's rate, and the average is 35% higher than Dubuque.

The sewer fees are recommended to increase by 9%. Increased operating costs account for 5% of this increase. Debt payment for capital needs accounts for 3% of this increase. A facility plan will be conducted in Fiscal Year 2007, which will culminate in a major renovation plan that will require long-term debt, so 1% of this increase and future year increases are to provide capacity for that debt. From Fiscal Year 1993 through Fiscal Year 2007, this is an average of 1.8% annual increase in sewer fees with nine of those years showing no increase.

FY 06 Sewer Rate Comparison for Nine Largest Iowa Cities

9	Iowa City	\$31.82
8	Des Moines	\$25.16
7	Waterloo	\$18.95
6	Ames	\$18.45
5	Council Bluffs	\$17.20
4	Sioux City	\$17.11
3	Cedar Rapids	\$16.52
2	Dubuque	\$15.78 (FY 07)
1	Davenport	\$13.76

Average without Dubuque \$19.87

The highest ranked city (Iowa City) is 102% higher than Dubuque's rate, and the average is 26% higher than Dubuque.

The refuse collection fee is recommended to increase from \$8.70 per month to \$9.46 per month. This is a 8.74% increase. From Fiscal Year 1994 to Fiscal Year 2007, this is an average of 0.5% annual increase, with five of those years showing a decrease and three years having no increase.

FY 06 Refuse Rate Comparison for Nine Largest Iowa Cities

9	Ames	\$21.00
8	Cedar Rapids	\$13.85
7	Sioux City	\$13.13
6	Council Bluffs	\$13.00
5	Iowa City	\$12.60
4	Waterloo	\$12.30
3	Des Moines	\$11.75
2	Davenport	\$10.15
1	Dubuque	\$ 9.46 (FY 07)

Average without Dubuque \$13.47

The highest ranked city (Ames) is 122% higher than Dubuque's rate, and the average is 42% higher than Dubuque.

Fiscal Year 2007 Budget Initiatives

Management Team members attending the Faces and Voices Diversity Conference in Dubuque	\$6,205
Additional Marketing Funds for the Airport	\$10,000
Contribute towards a revenue guarantee to get another hub for the Airport through the existing carrier or an additional carrier	\$250,000
Part-time Inspector in the Building Department	\$42,363
Part-time Custodial Services for Federal Building, including a lead custodian position, and a vehicle	\$149,600
Increased funding for the Employee Diversity Training Program	\$28,350
Part-time Library Assistant in Circulation	\$16,124
Library van to provide material return boxes on west side	\$12,050

Part-time Landscaping Maintenance Worker	\$32,682
Matching funds to East Central Intergovernmental Association to leverage funding for a full-time Transportation Planner from Federal Government at ECIA	\$5,000
Equipment to make the Municipal Services Center the back-up Emergency Operations Center	\$3,736
Establish Community-Oriented Policing as a separate unit in the Police Department commanded by a Captain and the upgrade of the Police Officer positions in the unit to Corporals	\$38,112
Add one additional Corporal to the Community-Oriented Policing Unit to bring the staffing to five from four	\$77,462
Fund the Neighborhood Resource Center at the new Prescott School building in Downtown Dubuque	\$26,770
Add Wellness and Fitness Classes at Comiskey Park Community Center, Prescott School Community Center and Neighborhood Resource Centers	\$3,060
Part-time secretarial position in City Manager's Office, including equipment and office reconfiguration	\$29,366
Improvements to City technology, including a new website that will allow for internet payments	\$259,449
Vehicle to be shared by City Engineers	\$19,000
Power lift cots for ambulances	\$26,538
Participate in a partnership to do a community-wide needs assessment for children	\$5,000
Create Police Sub-station at Carnegie-Stout Public Library for Community-Oriented Policing use	\$13,556

Renewal of Tutor.com at Library for youth homework assistance via the internet	\$8,445
Install security cameras at the Riverwalk	\$75,000
Provide equipment for Municipal Services Center to become an Area Red Cross Shelter	\$13,000
Creation of a Bluffs Comprehensive Plan	\$10,000
Assist Lifetime Center with relocation analysis	\$10,000
Relocate Chaplain Schmitt Memorial	\$80,000
Miller Riverview Park Expansion Study	\$57,500
Renovate Waller-Cooper Park, the last park that has not been renovated	\$45,000
Carnegie-Stout Public Library Renovation Project	\$1,469,875
New Airport Terminal Project	\$16,610,060
Sanitary Sewers related to annexations	\$3,723,000
Catfish Creek Sanitary Sewer Interceptor Reconstruction	\$1,904,250
Bee Branch Creek Stormwater Restoration Project	\$19,813,329
IA32/Southwest Arterial	\$41,044,857
Mississippi River Main Channel Transient Boat Dock Facility	\$3,500,000
Water Mains related to annexations	\$2,175,000
E.B. Lyons Interpretive Center Expansion Well Project	\$15,000
E.B. Lyons Interpretive Center Expansion Septic Tank Project	\$15,000
Federal Building Renovation	\$2,200,205

Intermodal Transportation Facility in Port of Dubuque	\$12,000,000
Design Guidelines for Downtown Master Plan Implementation	\$65,000
Community Health Center	\$250,000
Community Marketing	\$500,000

The largest operating budget financial issue in this budget deals with the huge increase in costs of \$438,841 related to Transit. I am recommending a combination of service modifications, a fare increase and an increase in the property tax subsidy from \$710,543 in Fiscal Year 2006 to \$923,384 in Fiscal Year 2007, for an increase of \$212,841.

Also looming in the background is the remote possibility that the Iowa Supreme Court will agree with the Des Moines District Judge that found the City of Des Moines' Utility Franchise Fee contrary to State law. The Fiscal Year 2007 projection for Utility Franchise Fees in Dubuque is \$1,481,525, all for property tax relief. Should a refund of past collections be ordered, the City has collected \$2,722,669 through 2005. If this 2% Utility Franchise was no longer collected, it would not save the consumer any money, because it would be automatically replaced by the 1% County Local Option Sales Tax and the 1% Dubuque Community School District Local Option Sales Tax.

Conclusion

It was another great year for Dubuque, highlighted by the completion of the envision process by the Dubuque Area Chamber of Commerce and the Community Foundation of Greater Dubuque.

There were 38 new non-residential permits issued in Fiscal Year 2005. This is a large increase over the 27 built in Fiscal Year 2004. The valuation of non-residential permits was \$66.1 million, up from \$40.3 million in Fiscal Year 2004.

Calendar Year 2005 was the fourth consecutive year of record real estate sales, with \$168 million in sales through October 2005.

Three significant agreements were reached in 2005. The Mediacom Franchise, the lease that will lead to the expansion of the Mississippi River Museum and Aquarium and the agreement to allow table games at Dubuque Greyhound Park and Casino.

Approximately 3,000 jobs have been added to the local economy since the beginning of the Greater Dubuque Development Corporation River Valley Initiative. Dubuque ranked second in the State for job growth between July 2002 and July 2005.

This budget is about growth. In 1999 the City of Dubuque had no 4-lane connections to an interstate highway system. Now Dubuque has five 4-lane connections to the outside world:

- 1999 – Highway 61 4-laned to Interstate 80 at Davenport
- 2004 – Highway 20 4-laned to Interstate 35 north of Ames
- 2004 – Highway 151 4-laned to Highway 380 in Cedar Rapids
- 2004 – Highway 218 in Waterloo, connecting to Dubuque by 4-lane Highway 20, opened 4-lane as part of the Avenue of the Saints that connects to Minneapolis/St. Paul
- 2005 – Highway 151 4-laned to Interstate 90-94 at Madison, Wisconsin

This was a complex and challenging budget and it required the assistance of many City of Dubuque staff members. I am especially proud of the work that was done this year, including input from Department Managers and City Commissioners. I would like to thank Budget Director Dawn Lang, along with Office Manager Juanita Hilkin and Secretary Kevin Firnstahl, for putting together the budget, with the assistance of Assistant City Manager Cindy Steinhauser. Corporation Counsel Barry Lindahl and City Clerk Jeanne Schneider continue to provide their expertise and assistance throughout the budget process.

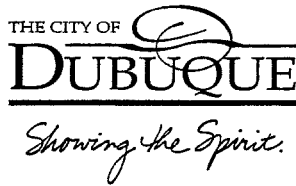
I respectfully submit this budget for consideration and deliberation. While I know that all needs and requests were not met, I believe the budget as presented keeps the community moving forward in a fiscally responsible manner.



Michael C. Van Milligen

MCVM/jh
Attachment

cc: Barry Lindahl, Corporation Counsel
Cindy Steinhauser, Assistant City Manager



MEMORANDUM

March 1, 2006

TO: The Honorable Mayor and City Council Members

FROM: Michael C. Van Milligen, City Manager

SUBJECT: Fiscal Year 2007 Revised Budget Recommendation

The U.S. Department of Housing and Urban Development (HUD) notified the City of Dubuque that the Community Development Block Grant (CDBG) allocation in FY 2007 will be reduced from \$1,398,731 to \$1,256,479 (\$142,252 reduction).

CDBG requirements separate dollars under three categories of spending: Administration, Public Service and Uncapped. The only category that affects the general fund is spending for administration, which is now over its cap by \$28,450, because of reduced Federal funding level. This amount of Economic Development administrative expenses over the limit must be shifted to General Fund. Decisions regarding the remaining CDBG shortfall of \$113,792 will be made on the March 14, 2006 Public Hearing and will only affect CDBG funds.

Budget Director Dawn Lang has informed me that the City of Dubuque has received revised January 1, 2005 valuation totals from Denise Dolan, Dubuque County Auditor which affect the Fiscal Year 2007 budget. The valuations were revised due to:

- 1) Removal of the rollback on Dubuque railroad bridge value. This results in increased taxable value of \$5,987, which translates to \$60 in additional property tax.
- 2) The Iowa Supreme Court granted a stay of a District Court contempt ruling regarding the City of Dubuque for extending services to the 700 acre Westside annexation. This resulted in a shift of the valuation of the west end annexation from Dubuque townships to the City of Dubuque.

The values increased for Residential by \$765,871, Commercial by \$267,278 and Agricultural by \$196,338. This translates into additional property taxes of \$10,901. The original valuations received from the Dubuque County Auditor's office excluded the 700 acre west end annexation; therefore this shift positively impacted property tax revenues.

I recommend the \$28,450 of general fund dollars needed to cover the administrative expenses in the Economic Development Department over the maximum CDBG cap be covered in the FY 2007 budget as follows:

- Additional property tax revenue (\$10,961) from adding taxable valuation of \$1,039,136;
- Canceling/Changing previously recommended decision packages (\$17,489):
 - 1) Finance Department Decision Package #5. Cancel pay rate table software modification. This was requested by Human Resources to modify the pay rate table out 4 decimal places. Finance was able to find a manual workaround to closely meet the requirements of Human Resources (savings of \$2,160 recurring and \$7,200 non-recurring). The non-recurring portion is considered immaterial and will be funded with a recurring source in FY 2008.
 - 2) Park Division Decision Package #1: Changing recommended permanent, part-time Maintenance Worker position from 1,664 hours to 1,250 hours (savings of \$8,129).

Attached is a summary of action items and their impact on the tax rate and average home.

I respectfully request Mayor and City Council approval of the revised FY 2007 budget recommendations. This preserves the goal of no property tax increase for the average homeowner.


Michael C. Van Milligen

MCVM/dll

Attachment

cc: Barry Lindahl, Corporation Council
Cindy Steinhauser, Assistant City Manager
Dawn Lang, Budget Director

**DIFFERENCES OF FISCAL YEAR 2007 ADOPTED BUDGET
FROM FISCAL YEAR 2007 BUDGET AND FISCAL POLICY GUIDELINE
RECOMMENDATIONS**

Tax Asking

The property tax guideline amount approved by the City Council on November 21, 2005, as part of the policy guidelines for preparing the Fiscal Year 2007 budget, totaled \$17,249,279 (6.53 percent more than Fiscal Year 2006). The adopted tax asking is \$17,179,994 (6.10% more than Fiscal Year 2006 tax asking). The tax asking decreased from the projected property tax guideline due to a combination of valuation growth from the west end annexation, and a revision of the split between operating and capital budgets of gaming revenues (from taxes and the DRA lease) which increased the amount for the operating budget.

Property Tax Paid by Average Homeowner

In addition to addressing total tax asking, the property tax guideline established by City Council was expressed in terms of no increase in the "City" share of property taxes for the average homeowner in Fiscal Year 2007, and a reduction of the property tax paid by the average homeowner by 5.4%.

Beginning in Fiscal Year 2004, the State of Iowa did not fully fund the State Homestead Property Tax Credit, resulting in the average homeowner paying the unfunded portion. This 5.4% reduction was intended to minimize the prior impact of the Homestead Property Tax Credit being under-funded to the average homeowner; however the adopted "City" share of property taxes paid by the average homeowner was reduced 3.7%. Still a reduction, but not to the extent anticipated in the policy guidelines.

Tax Rate

The Fiscal Year 2007 "City" portion of the tax rate is being increased by \$.2812 (2.9 percent) from the Fiscal Year 2006 rate of \$9.6991 to a tax rate of \$9.9803 per \$1,000 of taxable assessed valuation. The property tax guideline established by City Council included a rate of \$9.8033 (1.1 percent more than FY 2006). The residential guideline was exceeded by .177 per \$1,000 of assessed valuation in the adopted budget which still provided a reduction in the "City" portion of property taxes paid on the average residential home.

Subsequent Changes

Changes that occurred after the Fiscal Year 2007 guidelines were presented and adopted by City Council on November 21, 2005 include the following:

- The use of gaming revenue from taxes and rent in the Policy Guidelines was split between operating budget (62.72%) and capital budget (37.28%) based on FY 2006 gaming projections and split. This was revised to be 70% operating and 30% capital in the adopted budget due to:

A decrease in the revenue projections from the Dubuque Racing Association of \$14,089,543 over the next five years, and an increase in sales tax that did not meet aggressive projections have meant less

operational and capital resources in Fiscal Year 2007 than was anticipated when the projections were done last year. This has meant that the property tax impact on the average homeowner was not able to be decreased as much as hoped for and additional borrowing was required in the stormwater utility, contributing to a recommended increase in that fee.

- Community Development Block Grant (CDBG) funding was decreased from the Federal Government by \$142,252. Only the portion that affected General Fund was addressed in the adopted budget by shifting \$28,450 of employee expense from CDBG to the General Fund in order for the City to stay under the allowable administrative cap. The remaining CDBG shortfall will be addressed through a future amendment by adjusting CDBG funded projects/operations.
- The City received revised January 1, 2005 valuation totals Dubuque County Auditor due to:

The Iowa Supreme Court granted a stay of a District Court contempt ruling regarding the City of Dubuque for extending services to the 700 acre Westside annexation. This resulted in a shift of the valuation of the west end annexation from Dubuque townships to the City of Dubuque.

The values increased for Residential by \$765,871, Commercial by \$267,278 and Agricultural by \$196,338. This translates into additional property taxes of \$10,901. The original valuations received from the Dubuque County Auditor's office excluded the 700 acre west end annexation; therefore this shift positively impacted property tax revenues.

The rollback on Dubuque railroad bridge value was removed. This results in increased taxable value of \$5,987, which translates to \$60 in additional property tax.

Michael C. Van Milligen
Dubuque City Manager

GUIDING PRINCIPLES OF THE MANAGEMENT PHILOSOPHY

Plan Your Work And Work Your Plan

Input-Oriented

Team members should take advantage of the valuable input that can be provided by citizens and employees for department decision-making.

Themes for effective use of the guiding principles

- *Believe that others can provide valuable input*
- *Understand the benefits of receiving input from others*
- *Develop the processes that capitalize on the input of others*
- *Adopt an open-door policy that invites input from others*
- *Understand the benefits of empowering others*
- *Seek first to understand and then to be understood – Steven Covey*
- *Motivate staff and encourage employee initiative*
- *Delegate tasks to maximize the use of available resources*

Problem Solvers

Team members' approach to issues should be to focus on what can be done to solve the problem.

Themes for effective use of the guiding principles

- *Create programs that help others be more creative problem solvers*
- *Perceive problems as opportunities*
- *Avoid the use of policies to get out of having to solve the problem*
- *Look to others to help solve problems*
- *Encourage risk-taking*
- *Practice flexibility*
- *Understand that bureaucracies function best in black and white issues, while most issues are varying shades of gray*

Develop Partnerships

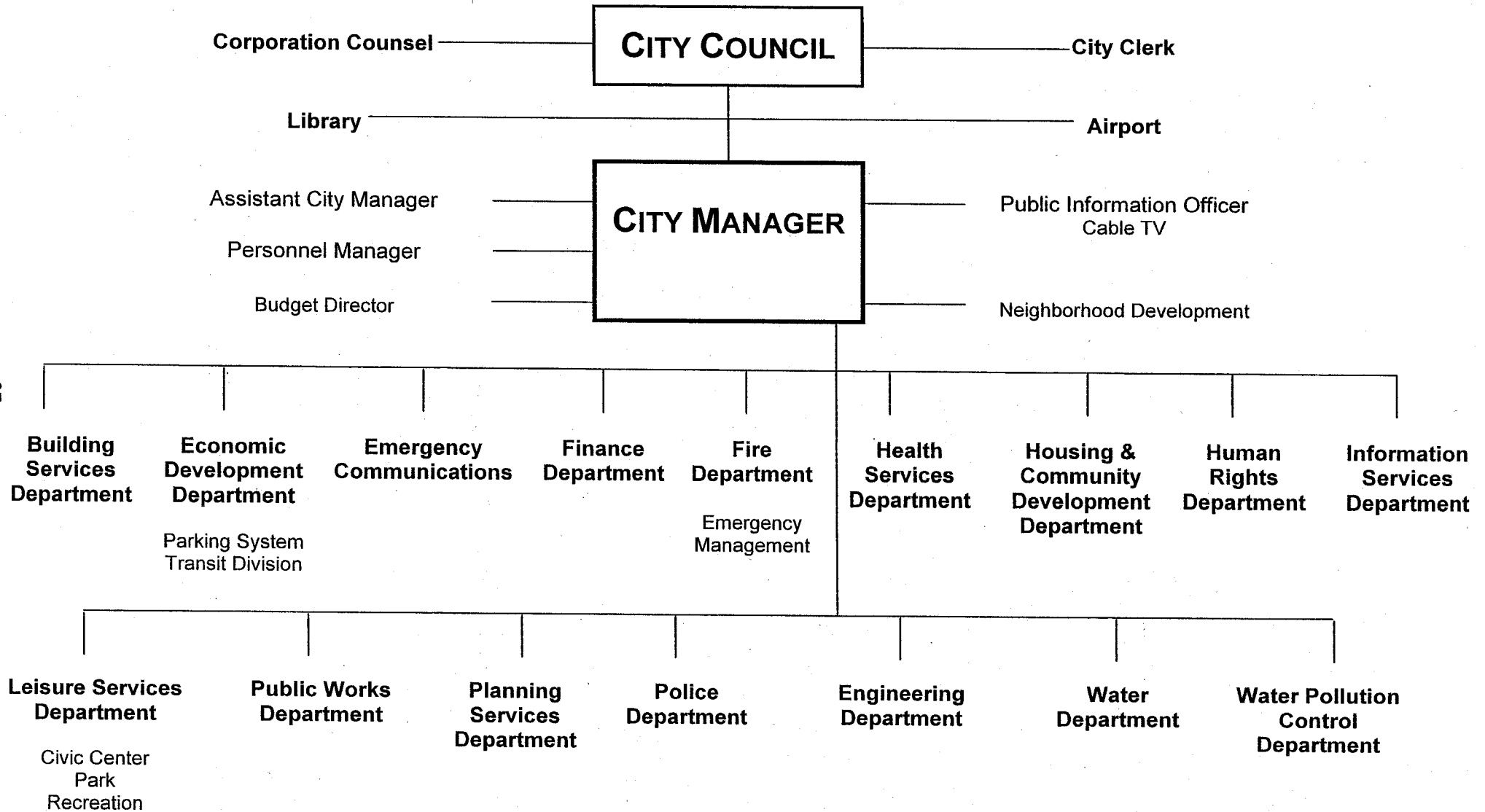
Team members can be more effective by developing partnerships with other departments and outside organizations.

Themes for effective use of the guiding principles

- *Form teams around defined tasks*
- *Encourage employee involvement through problem-solving task forces*
- *Develop team processes for decision-making and setting goals and objectives*
- *Facilitate the group process*

Act With A Sense Of Urgency

CITY OF DUBUQUE ORGANIZATIONAL CHART



CITY OF DUBUQUE, IOWA

MAYOR AND CITY COUNCIL

<u>Name</u>	<u>Title</u>	<u>Initial Term Commenced</u>	<u>Term Expires</u>
Roy Buol	Mayor	January 1, 1994	December 31, 2009
Ric Jones	Council Member-At Large	January 1, 2005	December 31, 2009
Ann Michalski	Council Member-At Large	January 1, 1996	December 31, 2007
Kevin Lynch	Council Member-Ward One	January 1, 2005	December 31, 2009
Karla Braig	Council Member-Ward Two	January 1, 2005	December 31, 2007
Joyce Connors	Council Member-Ward Three	January 1, 2002	December 31, 2009
Pat Cline	Council Member-Ward Four	January 1, 2000	December 31, 2007



CITY OF DUBUQUE MANAGEMENT

CITY OFFICIALS	TITLE	MAILING ADDRESS	OFFICE
Van Milligen, Michael C.	City Manager	City Hall, 50 West 13 th	589-4110
Lindahl, Barry	City Attorney	300 Main, Suite 330	589-4113
Schneider, Jeanne	City Clerk	City Hall, 50 West 13 th	589-4121
DEPT/DIV MGRS	TITLE	MAILING ADDRESS	OFFICE
Steinhauser, Cindy	Asst. City Manager	City Hall, 50 West 13	589-4110
Lang, Dawn	Budget Director	City Hall, 50 West 13	589-4110
Grierson, Robert	Airport Manager	11000 Airport Road	589-4128
Russell, Rich	Building Services	City Hall, 50 West 13	589-4150
Nowack, Craig	Cable Franchise Admin.	1300 Main Street	589-4181
Psihoyos, Gus	City Engineer	City Hall, 50 West 13	589-4270
Gardner, Charlie (SMG)	Civic Center Manager	405 Main Street	589-4254
Heiar, Dave	Economic Devel Director	50 W. 13 th St.	589-4393
Hutchcroft, Sandi	Emerg. Comm. Manager	PO Box 875	589-4415
Berger, Tom	Emergency Mgmt. Director	11 West 9 th St.	589-4170
TeKippe, Ken	Finance Director	City Hall, 50 West 13	589-4133
Brown, Dan	Fire Chief	11 West 9 th St.	589-4160
Harris, David	Housing & Comm. Devel Dir.	1805 Central Ave.	589-4239
Larson, Kelly	Human Rights Director	1300 Main	589-4191
Kohlmann, Chris	Information Services Mgr.	1300 Main	589-4280
Spence, Gil	Leisure Services Manager	2200 Bunker Hill Rd.	589-4263
Henricks, Susan	Library Director	360 West 11 th St.	589-4225
Fritsch, Robert	Park Division Manager	2200 Bunker Hill Rd.	589-4263
Horsfield, Tim	Parking System Supervisor	Locust Ramp, 830 Bluff	589-4266
Peck, Randy	Personnel Manager	City Hall, 50 West 13	589-4125
Carstens, Laura	Planning Service Manager	City Hall, 50 West 13 th	589-4210
Wadding, Kim.	Police Chief	PO Box 875	589-4410
Corrigan, Mary Rose	Public Health Specialist	1300 Main Street	589-4181
Gehl, Randy	Public Information Officer	City Hall, 50 West 13 th	589-4151
Vogt, Don	Public Works Director	925 Kerper Blvd.	589-4250
Prevenas, Pat	Recreation Division Mgr.	2200 Bunker Hill Rd.	589-4263
Rodocker, Jon	Transit Manager	2401 Central Ave.	589-4196
Green, Bob	Water Plant Manager	1902 Hawthorne	589-4291
Brown, Jonathon	WPC Plant Manager	795 Julien Dubuque Dr.	589-4176

CITY OF DUBUQUE

Boards & Commissions

Airport Commission
Airport Zoning Commission
Airport Zoning Board of Adjustment
Arts and Cultural Affairs Advisory Commission
Board of Appeals - Building Code
Board of Review
Cable Community Teleprogramming Commission
Cable TV Regulatory Commission
Civic Center Commission
Civil Service Commission
Community Development Advisory Commission
Electrical Code Board
Enterprise Zone Commission
Environmental Stewardship Commission
Historic Preservation Commission
Housing Advisory Trust Fund Committee
Housing Code Appeals Board
Housing Commission
Human Rights Commission
Investment Oversight Commission
Library Board of Trustees
Long Range Planning Advisory Commission
Mechanical Code Board
Park and Recreation Commission
Plumbing Board
Transit Board of Trustees
Zoning Advisory Commission
Zoning Board of Adjustment

City of Dubuque Awards & Recognition

As of January 6, 2006

NAME	INSTITUTION	RECOGNITION	YEAR
Phoenix Award (EPA Region 7 Winner)	The Phoenix Awards Institute	Recognition for Excellence in Brownfield Redevelopment	2005
Best Development Award	1,000 Friends of Iowa	Best Development Award for America's River Project	2005
10 Great Places to Discover Midwest Charm	USA Today	One of "10 Great Places to Discover Midwest Charm"	2005
Employer of the Year	Dubuque American Legion Post 6	Employer of the Year for support of City employees activated and deployed in Guard and Reserve Units.	2005
Dozen Distinctive Destinations	National Trust for Historic Preservation	One of America's Dozen Distinctive Destinations 2005 -- Annual List Promotes Heritage Tourism	2005
Preserve America	Mrs. Laura Bush and the Federal Government	Historic preservation	2004
Achievement in Economic Development	International Downtown Association	Americas River	2004
All-Star Community Award	Iowa League of Cities	Americas River Project	2004
Main Street Award	Main Street Iowa	Best New Development/Construction	2004
Addy Award	Advertising Club of Dubuque	Grand River Center Logo	2003
Airport Safety Enhancement Award	US Department of Transportation FAA Central Region	Outstanding compliance with Title 14 CFR Part 139	2003
Americas Crown Communities	American City & County	Crown Community	2003
Best Total Building Rehabilitation	Dubuque Main Street Ltd.	Five Flags Theater	2003
Environmental Certificate		Participation in shredding and recycling program resulted in saving 23 trees from destruction	2003
Excellence in Communication	Dubuque Area Labor-Management Council	Interest-Based Bargaining Committee	2003
Excellence in Concrete	Iowa Ready-Mixed Concrete Association	Mississippi River Walk Phase II	2003
Family Self Sufficiency Program Success	US HUD/Region 7 Kansas City Office of Public Housing	Implementation of FSS Program Resulting in High Enrollment	2003
Honorable Mention Partnership Award	International Economic Development Council	Americas River Partnership	2003
Housing Choice Voucher Home Ownership Program Success	US HUD/Region 7 Kansas City Office of Public Housing	Outstanding efforts in the implementation of home ownership	2003
Ken Kringle Historic Preservation Award	Historic Preservation Commission	Five Flags Theatre - Excellence in rehabilitating an historic structure	2003

City of Dubuque

Awards & Recognition

As of January 6, 2006

NAME	INSTITUTION	RECOGNITION	YEAR
Public Library Accreditation	State Library of Iowa	Standards of Accreditation	2003
Tree City USA	National Arbor Day Foundation	The City has received this award annually since 1989	2003
CAEFR Report	Government Finance Officers Association	Certificate of Achievement for Excellence in Financial Reporting The City has received this award for 15 consecutive years.	
Iowa APA		Port of Dubuque Master Plan	2002
Superior Levee Maintenance Award	Corps of Engineers - US Army	City of Dubuque Flood Protection Program	2002
Outstanding Beautification Project (Landscaping)	Dubuque Main St. 17 th Anniversary Award	Flat Iron Park	2001-2002
Innovative Approach to Addressing Public Transportation Services	US DOT Federal Transit Administration Region VII	Innovative Approach to Addressing Public Transportation Services	2001
Presidents Service Award	Iowa Chapter of the NAHRO	Janet Walker for outstanding effort and achievement in the promotion and success of Iowa NAHRO	2001
Airport Safety Enhancement Award	US Department of Transportation FAA Central Region	Outstanding compliance with Title 14 CFR Part 139	2000
Best Public Education Campaign	Iowa Recycling Agencies/DNR	Iowa Recycling Award	2000
Certification of Investment Policy	Municipal Treasurers Association of the U.S. and Canada	The investment policy submitted for review meets the standards. First City in Iowa to receive the award 1/18/95.	2000
Excellence in Communication	Dubuque Area Labor-Management Council	Solid Waste Disposal Team	2000
National Award of Merit in Administrative Innovation	National Association of Housing and Redevelopment Officials	Affirmative Customer Services	2000
Public Policy Change Process	US HUD	Local Best Practice Winner	2000
Special Recognition in Waste Management	Governors Iowa Environmental Excellence Award	City of Dubuque Recycling Program	2000
Handshake Award of Appreciation	Central Alternative High School		1999-2000
FTA Region 7 Y2K Compliance Award	US DOT Federal Transit Administration	Second City to Reach Y2K Compliance Requirements	1999

City of Dubuque Awards & Recognition

As of January 6, 2006

NAME	INSTITUTION	RECOGNITION	YEAR
National Significance and Contribution to the Quality of Live in Iowa	Iowa Chapter American Society of Landscape Architects	Eagle Point Park	1999
Prism Award	Iowa Committee on Diversity	Efforts to promote diversity in the community	1999
Excellence in Trust	Dubuque Area Labor-Management Council	Health Care Committee	1998
All-Star Community Award	Iowa League Cities	Dispute Resolution Center	1997
Excellence in Programming	Iowa Park and Recreation Association	Therapeutic Recreation Programs	1997
International Water Tasting & Competition	Winter Festival of Waters	1 st Place Toast to the Tap	1997
Excellence in Health Care	Dubuque Area Labor-Management Council	Health Care Committee	1996
School Business Partnership	Prescott Early Childhood Center	Working together to nurture each other's growth.	1996
Fair Housing Assistance	U.S Dept. of HUD	Outstanding performance in the fair housing assistance program	1995
All-Star Community Award	Iowa League of Cities (Iowa League of Municipalities)	Developers Roundtable	1994
All-Star Community Award	Iowa League of Cities (Iowa League of Municipalities)	Prescription Drug Program	1994
Excellence in Collaboration	Dubuque Area Labor-Management Council	Health Insurance Task Force	1994
Community Water Fluoridation	Centers for Disease Control and Prevention	For contributions made on behalf of community water fluoridation.	N/A

PARTNERSHIPS AND CONTRACTED SERVICES

The City of Dubuque has made significant strides in forming partnerships with other organizations in an effort to avoid service duplication and to combine resources for greater impact than could be produced independently. Among the more prominent partnerships the City has formed in recent years:

- Business partner with Marshall and Prescott Schools
- DARE Program - County Sheriff and Dubuque Community School District
- Community Advisory Panel to promote harmonious relations between the Police and minority citizens - NAACP
- Dubuque County Drug Task Force - County Sheriff and County Attorney
- Jail Diversion Program - Partnership with Dubuque County and mental health institutions to address alternatives to jail for the mentally ill
- Heritage Trail development - Dubuque County Conservation Board
- DREAMS Program for lower income, first time homebuyers - American Trust, Dubuque Bank and Trust, Firststar Savings, Mercantile Bank, and Dubuque County Extension Office
- HEART Program - partnership with Four Mounds Foundation, Dubuque Community Schools and Four Oaks for developing skills for at-risk students and provide renovation of affordable housing stock
- Homeless Coordinating Board - Gannon Center, Legal Services, Project Concern, Visiting Nurses Association, Maria House and Community Oriented Police Officers
- Mississippi Valley Promise – mobilizing to build the character and competence of our nation's youth
- Intergovernmental cooperation and regional planning - East Central Intergovernmental Association (ECIA) and Dubuque Metropolitan Area Transportation Policy Committee
- Economic development - joint efforts of City, Greater Dubuque Development Corporation, Dubuque Main Street, Ltd., Dubuque Initiatives and Dubuque Area Chamber of Commerce
- River Valley Initiative – Business recruitment and job creation program with Greater Dubuque Development Corporation
- Tri-State Health CARE Coalition – partnership with numerous employer and labor groups to address healthcare issues
- Culture & Entertainment District – partnership with State of Iowa, Dubuque Main Street, the Cultural Alliance and other arts organizations to establish cultural programs in downtown.
- Uptown Recreation Program - some program facilities and/or activities provided by Dubuque Museum of Art, Four Mounds Foundation, and numerous public schools and churches
- Riverfront Development - joint fund raising and planning efforts with America's River Corporation (whose board represents Dubuque County Historical Society, Chamber of Commerce/Convention and Visitors Bureau, Dubuque Main Street, Port of Dubuque Property owners and the Dubuque Racing Association)
- Partnership with Dubuque Community School District to create a Downtown Neighborhood Resource Center at Prescott school
- Partnership with St. Mark's Community Center and neighborhood associations for use of Comiskey Park as a Neighborhood Resource Center
- Partnership with St. Mark's Community Center and Dubuque Community School District for before and after school programming at public schools
- Youth Baseball and Soccer - use City-owned facilities to play games and practice
- High schools and colleges use City-owned baseball facilities for games
- Jaycees use Hawthorne Street Peninsula for Fourth of July fireworks
- Riprow Valley Coalition with City and State partners to develop new park

In addition to forming partnerships with other organizations, the City is aggressively pursuing alternative service delivery methods when an alternative might provide equal or better service in a more cost efficient manner or provide a service the City would not otherwise provide. Examples of contractual arrangements include:

- Dubuque Arboretum Association leases Marshall Park and operates the Dubuque Arboretum and Botanical Gardens

- State of Iowa leases the E.B. Lyons Nature Center and Preserve and operates it as part of the Mines of Spain
- The Four Mounds Foundation signed a lease for Four Mounds Park and operates it for public use
- Dubuque County Historical Society leases the Ham House and operates it as a museum
- A private firm processes and markets municipal collected recyclables
- Painting of street markings is contracted
- Concession operations are leased at Flora Pool, Sutton Pool, and McAleece Park and Recreation Complex
- Animal shelter services are contracted to the Dubuque Humane Society
- Water meter reading is contracted to Peoples Natural Gas
- A private firm does sludge hauling for the Water Plant
- A private firm is contracted for management of Five Flags Civic Center
- A private firm is contracted for management of Grand River Center

The activities shown on this page are only examples of the many programs, services and coordination provided through the joint efforts of City departments and other public and private entities. The total complement of joint efforts will surely change with progression of the program and service reviews.

**FISCAL YEAR 2007 BUDGET
SUMMARY OF ADOPTED DECISION (IMPROVEMENT) PACKAGES WITH PROPERTY TAX IMPACT**

There were 166 improvement level decision packages requested for FY 2007 (compared to 120 in FY 2006). Of the 166 decision packages, 47 were not recommended.

Out of the 119 adopted: Some represent the use of recurring General Fund balances totaling \$284,163 (net revenue), and the use of non-recurring General Fund balances totaling \$475,897. The remaining are funded by non-property tax funds totaling \$99,920 (net revenue) as follows:

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Airport Department	Additional marketing funds used to promote commercial and corporate Airport usage	R	10,000	0	10,000
Airport Department	Management team members attendance at Faces and Voices Diversity Conference	R	285	0	285
Building Services	Adds maintenance for server for dedicated use of "real-time" Permits Software	R	600	0	600
Building Services	Adds part time Inspector II position (30 hours/week) and cell phone service to enforce storage trailer/container regulations and additional Building Services. This recommendation will be withdrawn if the storage container fees are not approved by City Council.	R	42,363	0	42,363
Building Services	Adds a sliding fee charged to business to implement a permitting process to allow businesses to use storage containers per regulation-Offsets part time Inspector II position. This recommendation will be withdrawn if the storage container fees are not approved by City Council.	R	0	18,300	(18,300)
Building Services	Adds part-time (30 hrs/week) Lead Custodian Position and cell phone service and 2 part time (30 hrs/week) custodians for Federal Building maintenance - offset by lease revenue	R	110,900	0	110,900
Building Services	Adds revenue from leasing space in the Federal Building and Housing Department building after relocation to Federal Building - offsets operating costs & portion of non-recurring	R	0	150,500	(150,500)
Building Services	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
City Clerk's Office	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
City Manager's Office	Adds a part-time secretarial position (20 hours per week) to provide staff support	R	15,265	0	15,265
City Manager's Office	Management team members attendance at Faces and Voices Diversity Conference	R	570	0	570

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
City Council	Adds City Council education and training (\$500 additional for each member)	R	3,500	0	3,500
City Council	Adds membership with the US Conference of Mayors and cost for Mayor to attend 2 meetings annually	R	9,311	0	9,311
Economic Development	Management team members attendance at Faces and Voices Diversity Conference	R	190	0	190
Emergency Communications	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Engineering Department	Two Engineering Technicians annually to attend courses for improving public works construction inspection skills	R	2,400	0	2,400
Engineering Department	Management team members attendance at Faces and Voices Diversity Conference	R	285	0	285
Finance Department	Adds additional hours (216) for Finance Intern	R	2,247	0	2,247
Finance Department	Adds Non-Sufficient Funds fees of \$15 per item in the Treasury Office (same as Utility Billing)	R		450	(450)
Finance Department	Management team members attendance at Faces and Voices Diversity Conference	R	285	0	285
Finance Department	Adds annual maintenance for Payroll Module customization for recharging time to projects and activities	R	4,800	0	4,800
Finance Dept-Utility Billing	Adds courier service to pick up/deliver Utility Bills twice a week - offset by 4 utilities	R	960	960	0
Fire Department	Purchase of life jackets for department vehicles	R	2,580	0	2,580
Fire Department	Adds Continuous Positive Airway Pressure generators for all three (3) medic units- anticipates this will help approx. 10 more patients at \$39.50 per treatment	R	0	395	(395)
Fire Department	Management team members attendance at Faces and Voices Diversity Conference	R	760	0	760

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Fire Department	Adds annual software license and support for new mobile data terminals, software system and wireless data communication system for Fire vehicles. This is a project in the FY 2007 CIP	R	6,000	0	6,000
Health Services	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Housing/Comm. Dev.	Management team members attendance at Faces and Voices Diversity Conference	R	285		285
Human Rights	Diversity Training Program over 2 years (\$28,350/year = \$56,700 for 2 years). This is added to the amount that was approved in FY 2006 (\$7,500/year = \$22,500 for 3 years)	R	28,350	0	28,350
Information Services	Reinstates 80 hours compensated overtime, previously cut during the FY 2004 budget	R	3,000	0	3,000
Information Services	Adds an additional T-1 internet connection to double the bandwidth and provides for redundancy	R	8,580	0	8,580
Information Services	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Legal Department	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Library Department	Add 2 telephone service lines at Police Sub-Station at the Library to Provide Security Presence	R	1,200	0	1,200
Library Department	Addition of part-time Library assistant in Circulation - 20 hours/wk	R	16,124	0	16,124
Library Department	Add maintenance, insurance and fuel budget for van to allow Library to provide material return boxes in the western part of the City	R	3,050	0	3,050
Library Department	Management team members attendance at Faces and Voices Diversity Conference	R	475	0	475
Library Department	Children's Supervisor to attend Assoc for Library Services to Children Inst/Pittsburg	R	975	0	975
Library Department	Circulation Supervisor to attend annual technology conference.	R	1,120	0	1,120
Park Division	Adds one permanent, part-time (1,250 hrs) landscape maintenance worker	R	24,553	0	24,553
Park Division	Management team members attendance at Faces and Voices Diversity Conference	R	190	0	190
Planning Department	Funding toward ECIA Prosperity Eastern Iowa marketing efforts- \$2,000/year for 3 years	R	2,000	0	2,000

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Planning Department	Funds to ECIA toward part-time transportation planner - \$5,000/year for 3 years	R	5,000	0	5,000
Planning Department	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Public Works/ Streets	Retains occupational safety professionals for job safety programs	R	5,000	0	5,000
Public Works/Streets	Adds funds for equipping the Municipal Service Center training/strategy room as the backup Emergency Operations Command Center - telephone services	R	1,236	0	1,236
Public Works/Streets	Management team members attendance at Faces and Voices Diversity Conference	R	200	0	200
Police Department	Establish Community Oriented Police (COP) as a separate unit within police operations	R	38,112	0	38,112
Police Department	Adds Police Corporal position to Community Oriented Policing Unit	R	77,462	0	77,462
Police Department	Purchase of rain gear for all 93 Police Department personnel	R	2,730	0	2,730
Police Department	Adds licensing for mobile and data transmission radios, with mobile computer terminal for use in second-line squad cars designated for COP & DARE	R	1,195	0	1,195
Police Department	Management team members attendance at Faces and Voices Diversity Conference	R	665	0	665
Recreation Division	Funding for Neighborhood Resource Center per 28 E agreement (phone & office needs)	R	16,770	0	16,770
Recreation Division	Adds wellness and exercise classes at Comiskey Center/Neighborhood Resource Center/gyms (cost includes instructors and misc. supplies to conduct classes)	R	3,060	720	2,340
Recreation Division	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Transit Division	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
TOTAL GENERAL FUND RECURRING PACKAGES			455,488	171,325	284,163

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
NON-RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Airport Department	Additional hours (480-or 3 months) for Peggy Dickson, who is retiring, to train her replacement	N	12,375	0	12,375
Airport Department	Leak study on current Airport lagoon	N	4,000	0	4,000
Airport Department	Replacement of 12-year-old flooring in the Airport Operations and Maintenance facility	N	5,000	0	5,000
Airport Department	Adds division of the current pilots' lounge to provide a 'quiet room'.	N	1,500	0	1,500
Building Services	Adds server for dedicated use of "real-time" Permits Software	N	10,000	0	10,000
Building Services	Adds computer, vehicle & cell phone for part-time Inspector II position (30 hours/week)	N	15,100	0	15,100
Building Services	Adds computer, pickup, maintenance tools/equipment & cell phone for part time Lead Custodian for maintaining Federal Building - offset with lease revenue. This recommendation will be withdrawn if the storage container fees are not approved by City Council.	N	39,600	0	39,600
City Clerk's Office	Adds a computer at counter used for on-line beer/liquor applications	N	2,700	0	2,700
City Clerk's Office	Installs enhancements to the City Clerk's work space	N	850	0	850
City Manager's Office	Installation of new work surfaces by realigning existing office partitions to accommodate additional staff support and a new computer for the new part time secretary	N	14,101	0	14,101
City Manager's - Personnel	Adds new workstation for the Personnel Secretary's Office	N	2,000	0	2,000
City Manager's - Personnel	Enhancement to the City's website to allow applicants to complete application online	N	600	0	600
Engineering Department	Purchase of (2) two additional computers for vacant Engineering Technician and City Inspector position	N	4,400	0	4,400
Engineering Department	Purchase (2) two smart phones for Assistant City Engineer and Project Manager and (3) three additional Personal Data Assistants for Project Engineers	N	825	0	825
Engineering Department	Purchase of eight (8) digital cameras for field use and enhancing presentations	N	3,200	0	3,200
Engineering Department	Provides title search services for (5) five City leases	N	10,000	0	10,000

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
NON-RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Engineering Department	Adds vehicle safety lighting to (11) eleven Engineering vehicles	N	7,832	0	7,832
Engineering Department	Provides (10) ten day Traffic and Engineering class at Northwestern University for Civil Engineer David Ness	N	3,500	0	3,500
Engineering Department	Provides (4) four day training course on Eagle - Sepac equipment used to control all new traffic signal installations	N	2,150	0	2,150
Engineering Department	Improvement and updating of office workspace for (3) three Engineering offices	N	10,000	0	10,000
Engineering Department	Adds a full size extended cab pickup for use by 4 Civil Engineers and Land Surveyor	N	19,000	0	19,000
Engineering Department	Adds (3) three additional document scanners for daily use by Engineers	N	465	0	465
Finance Department	Payroll Module customization for recharging time to projects and activities	N	16,000	0	16,000
Fire Department	Adds three (3) power lift cots for the ambulances	N	26,538	0	26,538
Fire Department	Adds Continuous Positive Airway Pressure generators for all three (3) medic units	N	4,800	0	4,800
Fire Department	Adds advertising materials for the Dubuque Fire Dept. Paramedic Ambulance service	N	2,840	0	2,840
Health Services	Personal Digital Assistant to be used by the Animal Control Officer	N	275	0	275
Health Services	Health Office Remodel - carpet, cabinets and furniture (desk)	N	7,450	0	7,450
Health Services	Funding towards a comprehensive, community-wide needs assessment for children	N	5,000	0	5,000
Information Services	Upgrade of current 24 slot tape backup system with a 72 slot device	N	31,810	0	31,810
Information Services	Adds Novell Asset Management software to enable the City to get a complete view of IT assets	N	11,070	0	11,070

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
NON-RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Information Services	Adds print configuration software by Printer Properties Pro to remotely configure printer drivers used on the Novell network	N	1,950	0	1,950
Information Services	Purchase of a work surface/desk and two chairs for lab on 2nd floor City Hall Annex	N	2,000	0	2,000
Library Department	Create Police Sub-Station at the Library to Provide Security Presence	N	13,556	0	13,556
Library Department	Add van with lift to allow Library to provide material return boxes in the western part of the City	N	9,000	0	9,000
Library Department	Add additional cash register for new Circulation Services desk	N	799	0	799
Library Department	Renewal of Tutor.com which provides interactive online homework help via the Internet	N	8,445	0	8,445
Library Department	Addition of desktop computer for Adult Services	N	2,000	0	2,000
Public Works/Streets	Adds funds for equipping the Municipal Service Center training/strategy room as the backup Emergency Operations Command Center	N	2,500	0	2,500
Public Works/Port of DBQ Maint	Adds surveillance cameras and associated security system along the Port of Dubuque's Riverwalk to project the City's investment	N	75,000	0	75,000
Public Works/Streets	Adds digital camera for Street/Sewer Maintenance Supervisor & Public Works Director	N	500	0	500
Public Works/Streets	Adds 200 cots, 500 blankets, 100 chairs, and 10 pet kennels for storage at the Municipal Service Center (MSC) in the event that the MSC serves as an area Red Cross Shelter	N	13,000	0	13,000
Public Works/Streets	Adds startup kit equipment/supplies needed to provide repairs to the City's fiber optics network	N	9,800	0	9,800
Park Division	Purchase of 2 Automoted Electronic Defibrillators for Park patrol vehicles	N	7,000	0	7,000
Planning Department	Funding for a Bluffs Comprehensive Plan	N	10,000	0	10,000
Police Department	Adds mobile and data transmission radios, with mobile computer terminal, shotgun and rifle mount for use in second-line squad care designated for COP & DARE	N	7,814	0	7,814

R = Recurring / N = Non-Recurring

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET TAX IMPACT
NON-RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
Police Department	Upgrade of current polygraph system from 4 to 5 channel sensor box	N	5,000	0	5,000
Police Department	Purchase of new digital camera for Criminal Investigation Division	N	3,200	0	3,200
Police Department	Purchase of 55 watt solar panel to upgrade speed trailer	N	1,252	0	1,252
Police Department	Purchase of 5 additional trailer hitches for 5 marked squad units	N	2,100	0	2,100
Police Department	Upgrade main officer locker room and female locker room	N	5,000	0	5,000
Purchase of Services	Lifetime Senior Center relocation analysis	N	10,000	0	10,000
Recreation Division	Funding for Neighborhood Resource Center per 28 E agreement (office furniture)	N	10,000	0	10,000
Recreation Division	Adds wellness and exercise classes at Comiskey Center/Neighborhood Resource Center/gyms (cost includes portable equipment used for classes)	N	1,000	0	1,000
TOTAL GENERAL FUND NON-RECURRING PACKAGES			475,897	0	475,897
TOTAL RECURRING AND NON-RECURRING TAX SUPPORTED			931,385	171,325	760,060

FISCAL YEAR 2007 BUDGET
SUMMARY OF ADOPTED DECISION (IMPROVEMENT) PACKAGES FOR NON-PROPERTY TAX FUNDS

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET IMPACT
ROAD USE TAX FUND (RUTF)					
Public Works/Street RUTF	Adds annual maintenance for Municipal Service Center's HVAC, generator, fire detection & elevator - Cost shared	R	3,618	0	3,618
	Subtotal Road Use Tax		3,618	0	3,618
DMASWA					
Public Works/DMASWA	Management team members attendance at Faces and Voices Diversity Conference	R	200	0	200
Public Works/DMASWA	Fuel and equipment maintenance for 2000 Al-Jon 91 K trash compactor	N	71,820	0	71,820
Public Works/DMASWA	Hiring of private sector collection and hauling firm to service drop-off facilities	R	25,000	0	25,000
	Subtotal DMASWA		97,020	0	97,020
LEAD FUND					
Housing/Comm. Dev.	Management team members attendance at Faces and Voices Diversity Conference	R	95		95
	Subtotal Lead Paint Grant Fund		95	0	95
SECTION 8 FUND					
Housing/Comm. Dev.	Management team members attendance at Faces and Voices Diversity Conference	R	95		95
	Subtotal Section 8 Fund		95	0	95
CABLE TV FUND					
Cable TV Division	Membership to the Iowa Association of Municipal Utilities (1/3 cost)	R	435	0	435
Cable TV Division	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
	Subtotal Cable TV Funds		530	0	530

R = Recurring / N = Non-Recurring

FISCAL YEAR 2007 BUDGET
SUMMARY OF ADOPTED DECISION (IMPROVEMENT) PACKAGES FOR NON-PROPERTY TAX FUNDS

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET IMPACT
ENTERPRISE FUNDS					
Parking Fund					
Parking Division	Establishes more extensive procedure for collecting unpaid fines through City Solicitor and court/warrant system	R	0	10,000	(10,000)
Parking Division	Establishes standard rental rates for all parking facilities and lots	R	0	1,000	(1,000)
Parking Division	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
	Subtotal Parking Fund		95	11,000	(10,905)
Stormwater Fund					
Engineering Department	Adds a 4WD truck for use in inspections for the NPDES stormwater permit process	N	21,000	0	21,000
Finance Department-Utility Billing	Implements a stormwater utility fee for inactive accounts	R	0	2,000	(2,000)
Finance Department-Utility Billing	Adds courier service to pick up/deliver Utility Bills twice a week - 1/4 cost	R	240	0	240
	Subtotal Stormwater Fund		21,240	2,000	19,240
Sewer Fund					
Water Pollution Control Plant	Membership to the Iowa Association of Municipal Utilities (1/3 cost)	R	435	0	435
Water Pollution Control Plant	Management team members attendance at Faces and Voices Diversity Conference	R	95	0	95
Finance Department-Utility Billing	Adds courier service to pick up/deliver Utility Bills twice a week - 1/4 cost	R	240	0	240
Public Works/Sanitary Sewer Mai	Retains occupational safety professional to provide safety training for workers responsible for the maintenance of the wastewater collection sanitay sewer system	R	8,000	0	8,000
	Subtotal Sewer Fund		8,770	0	8,770

R = Recurring / N = Non-Recurring

**FISCAL YEAR 2007 BUDGET
SUMMARY OF ADOPTED DECISION (IMPROVEMENT) PACKAGES FOR NON-PROPERTY TAX FUNDS**

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET IMPACT
Water Fund					
Water Department	Membership to the Iowa Association of Municipal Utilities (1/3 cost)	R	435	0	435
Water Department	Management team members attendance at Faces and Voices Diversity Conference	R	285	0	285
Finance Department-Utility Billing	Increases Non-Sufficient Funds fees from \$10 to \$15	R	0	1,500	(1,500)
Finance Department-Utility Billing	Increases shut-off/turn on fee from \$15 to \$20	R	0	1,000	(1,000)
Finance Department-Utility Billing	Implements a \$5 minimum monthly water bill for inactive water meters.	R	0	12,000	(12,000)
Finance Department-Utility Billing	Adds courier service to pick up/deliver Utility Bills twice a week - 1/4 cost	R	240	0	240
Public Works/Water Distribution	Adds annual maintenance for Municipal Service Center's HVAC, generator, fire detection & elevator - Cost shared	R	1,228	0	1,228
	Subtotal Water Fund		2,188	14,500	(12,312)
Solid Waste Fund					
Public Works/Solid Waste	Add Pilot project for 300 customers to divert to organic co-composting	N	8,539	11,810	(3,271)
Public Works/Solid Waste	Add cart tipper to truck #3404	N	3,500	0	3,500
Public Works/Solid Waste	Add new fees for extra ordinary services/excessive volume for large item collection prog	R	(383)	7,100	(7,483)
Public Works/Solid Waste	Adds annual maintenance for Municipal Service Center's HVAC, generator, fire detection & elevator - Cost shared	R	683	0	683
Public Works/Solid Waste	Management team members attendance at Faces and Voices Diversity Conference	R	100	0	100
Finance Department-Utility Billing	Adds courier service to pick up/deliver Utility Bills twice a week - 1/4 cost	R	240	0	240
	Subtotal Solid Waste Fund		12,679	18,910	(6,231)

R = Recurring / N = Non-Recurring

FISCAL YEAR 2007 BUDGET
SUMMARY OF ADOPTED DECISION (IMPROVEMENT) PACKAGES FOR NON-PROPERTY TAX FUNDS

DEPARTMENT/DIVISION	DECISION PACKAGE DESCRIPTION	R/N	ADDL EXPENSE	ADDL REVENUE	NET IMPACT
SERVICE FUND					
Public Works/Gargage Service	Service Fund Recharge Revenue	R		39,167	(39,167)
Public Works/Gargage Service	Adds a garage floor sweeper/scrubber in vehcile maintenance area	N	5,100	0	5,100
Public Works/Garage Service	Adds part time mechanic (30 hours/week) to the Garage for maintaining para transit fleet	R	31,170	0	31,170
Public Works/Gargage Service	Adds funds for subscription fees required to keep vehicle diagnostic computer software updated and accurate	R	1,500	0	1,500
Public Works/Gargage Service	Adds annual maintenance for Municipal Service Center's HVAC, generator, fire detection & elevator - Cost shared	R	1,297	0	1,297
Public Works/Gargage Service	Management team members attendance at Faces and Voices Diversity Conference	R	100	0	100
	Subtotal Service Fund		39,167	39,167	0
	TOTAL NON-PROPERTY TAX FUND PACKAGES		185,497	85,577	99,920
	TOTAL IMPROVEMENT PACKAGES ALL FUNDS		1,116,882	256,902	859,980

R = Recurring / N = Non-Recurring

FULL-TIME EQUIVALENT (FTE) PERSONNEL CHANGES IN ADOPTED FY 2007 BUDGET

The Fiscal Year 2007 adopted budget decreases the full-time personnel complement by 1.69 FTE, increases the part-time equivalents by 11.38 FTE and decreases the Seasonal by .17 FTE. The changes can be summarized as follows:

DEPARTMENT	POSITION	FULL-TIME	PART-TIME	SEASONAL	EXPLANATION of INCREASE (DECREASE)
Airport	Stenographer	0.23			FT employee retiring will train replacement for 3 months
Building Safety	Custodian I		1.13		Adds 2 PT positions for City Hall/Annex/Housing custodial services (no longer outsourced)
	Building Inspector		0.75		Adds 1 PT position for enforcing storage container ordinance & performing inspections
	Custodian I - Federal Bldg		1.50		Adds 2 PT position for maintaining the Federal building
	Lead Custodian - Federal Bldg		0.75		Adds 1 PT position for maintaining the Federal building
Cable TV	Cable Franchise Administrator	(1.00)			Full-time employee retired, and position title changed
	Cable Franchise Coordinator	1.00			
	PT Camera Operator		(0.05)		Robotic cameras added in City Council chambers; PT Camera Operators no longer required
City Manager	Secretary		0.50		Adds PT position for staff support
Civic Center	Utility Worker	(1.00)			Employee transitioned over to SMG (private manager's of Civic Center)
Engineering	Engineering Assistant I	(1.00)			Reclass of positions to Engineering Technicians
	Engineering Assistant II	(1.00)			
	Engineering Technican	2.00			
Finance Dept	Customer Service Supervisor	(1.00)			Customer Service Supervisor retired. Reorganized by adding FT Utility Billing Coordinator position and Financial Analyst assuming supervisor role.
	Utility Billing Coordinator	1.00			
	Cashier		(0.50)		Eliminates vacant PT position in Utility Billing
	Account Clerk I	(1.00)			Upgrade of Account Clerk I position to Accountant
	Accountant	1.00			
	Intern			0.10	Increased intern hours by 216
Housing	Lead Paint Assistant	(0.25)			Reflects FT employees for a reduced portion of FY 2007 due to the Lead Paint grant ending in March 2007.
	Lead Paint Inspector	(0.50)			
Human Rights	PT City Solicitor		(0.20)	(0.14)	FT Human Relations Specialist added in FY 2006 replaces the retired PT City Solicitor and seasonal Legal Intern (first full year reflected)
Legal Dept	PT Secretary		0.37		
	Assistant City Attorney	0.38			FT Asst. City Attorney and PT Secretary added in FY 2006 replaces the retired PT City Solicitor (first full year reflected)
	City Solicitor		(0.60)		
Library	Library Assistant		1.50		Adds PT Library Assistant in Circulation
	Library Aide		(0.75)		Reclassified PT position from Aide to Assistant
Park Division	Laborer - Recreation		0.60	0.23	Adds PT position for maintaining additional parks and increases seasonal

DEPARTMENT	POSITION	FULL-TIME	PART-TIME	SEASONAL	EXPLANATION of INCREASE (DECREASE)
Police	Captain	1.00			Established Community Oriented Policing Unit by upgrading positions from Corporal to Captain and 3 Officers to 3 Corporals. In addition, a Corporal position was added to make the COP Unit 1 Captain and 4 Corporals in total.
	Police Patrol Officer	(3.00)			
	Corporal	3.00			
Public Works	Lead Mechanic	(1.00)			Reclass position from Lead Mechanic to Mechanic in Garage
	Mechanic	1.00	0.75		Adds PT Mechanic in Garage to service Para Transit fleet
	Truck Driver	1.00			Reclass position from Laborer to Truck Driver
	Laborer - G.D.	(1.00)		(0.13)	
Recreation Division	Maintenance Worker	(1.00)	0.75	(0.23)	Replaced FT position with PT
Transit	Bus Operator		4.18		Adds PT Mini Bus drivers to for increased Mini Bus service
	Transit Service Workers	(0.55)	0.70		Replaced shared FT position with PT for Bus Maintenance
TOTAL FULL-TIME EQUIVALENT CHANGES		(1.69)	11.38	(0.17)	9.52 Total increased FTE from FY 2006
TOTAL FULL-TIME EQUIVALENTS FOR FY 2007		516.48	67.21	46.95	630.64 Total FTE for FY 2007

BUDGET OVERVIEWS

**CITY OF DUBUQUE
FISCAL YEAR 2007 ADOPTED BUDGET
FACT SHEET**

Total Budget	\$ 108,898,920	-5.91% less than FY 2006
Operating Budget	\$ 75,684,338	4.77% more than FY 2006
Capital Budget	\$ 33,214,582	-23.65% less than FY 2006
City Tax Asking	\$ 17,179,994	6.10% more than FY 2006
City Tax Rate	\$9.9803 per \$1,000	2.90% more than FY 2006
Taxable Valuation	\$1,721,391,034	3.11% more than FY 2006
TIF Increment Valuation	\$138,074,878	20.45% more than FY 2006
Tax Rate Change	\$+.2812	

Impact on Property Owners (City Taxes Only)

Residential = -3.73% Commercial = +12.23% * Industrial = +2.90%

*Includes 10% equalization order

Adopted Fee Adjustments

Sewer 9% rate increase effective July 1, 2006 (includes a 1% increase annually towards a reserve to fund a future borrowing on the anticipated Water Pollution Control plant renovation).

Water 4% rate increase effective July 1, 2006

Stormwater Stormwater monthly utility rate increases to \$2.25 from \$1.79 per month per Standard Family Unit (SFU) equivalent effective July 1, 2006.

Refuse Monthly rate from \$8.70 to \$9.46 effective July 1, 2006.

Large Item Collection activity proposed fee increases are:

- a) Minimum fee from \$6.00 to \$7.00.
- b) Add new fees for extra services (immediate service and second trip/late setouts).
- c) Eliminate the discount allowed for excessive volumes of materials. The fee for each additional collection vehicle hopper full (1.5 cubic yards per hopper full) would increase from \$4.00 to \$7.00. The intent is to reduce the program subsidy paid by all City solid waste collection service customers through their solid waste collection fee to no more than \$.05 per month. This can be accomplished by increasing charges to the 11% of customers (2,200) who use the Large Item Collection service each year. These suggested fees are intended to be reasonable, moderate, and affordable, so as not to cause increased illegal dumping in ditches, alleys, and/or at reuse centers. It is also intended to increase the diversion of large item materials for recycling and beneficial re-use.

Finance-Utility Billing Non-sufficient fund fee will increase from \$10 to \$15 in Utility Billing and will be added at the Finance/City Treasurer area.

Shut-off / turn-on fee will increase from \$15 to \$20.

Implements a minimum monthly water bill (\$5) for inactive water meters and adds the stormwater utility fee (\$2.25) to inactive accounts.

Parking

Establishes standardized rental rates for all parking facilities and lots:

- a) Lot 1 (9th and Central) Monday-Friday (n/a); \$150 Sat./Sun.
- b) Lot 2 (9th and Bluff) \$50 on Saturday and Sunday only.
- c) Lot 3 (5th & Bluff) \$2.50/space Monday-Friday before 5 p.m. (50 space rental maximum); \$250 on Sat./Sun. and holidays.
- d) Lot 5 (City Hall) \$200/day, Saturday and Sunday only.
- e) Lot 6 (Library) \$50 when Library is closed only.
- f) Lot 10 (5th & Main) \$350 Monday-Friday & \$200 Sat./Sun.
- g) Lot 12 (4th & Central) \$100 daily-40 spaces available.
- h) Locust Ramp (830 Bluff) \$100/day Monday-Friday after 5:00 p.m.; \$150/day Sat./Sun.
- i) Iowa Ramp (701 Iowa) \$100/day Monday-Friday after 5:00 p.m.; \$150/day Sat./Sun.
- j) 5th Street Ramp (501 Iowa) \$200/day Monday-Friday after 5:00 p.m.; \$300/day Sat./Sun.
- k) 4th Street Ramp (100 W. 4th) \$150/day and \$2.00 prepay.
- l) Prepaid meter: Contractors are \$5.00/day or \$3.00/day for projects lasting over 3 months. Non-profits are \$2.50/day.
- m) Meter bag: \$50/month (marked construction vehicle parking only).
- n) Washington Park meters \$100/day.
- o) Main Street Meters (5th to 8th Street) \$85/day.

Recreation

Golf fee increases in the Golf Maintenance activity are: Weekend 9 hole, senior citizen and weekday 9 hole (+.25); League rate (+\$.50); Individual passes (+\$10.00); Couples and family passes (+\$15.00).

Adult Athletics activity fee increases are: +\$10 per team for basketball, dodgeball, and softball; and a \$35-\$45 decrease per team for volleyball. Non-resident fees have been eliminated for volleyball and basketball.

Positions

Full-Time Equivalent Chgs.

Full-Time Equivalent

All Funds

+ 9.52

630.64*

* Included Full Time employees (516.48), Part Time employees (67.21), and Seasonal (46.95)

REVENUE HIGHLIGHTS

REVENUE PROJECTIONS

The revenue projection process starts with 5 year projections calculated on all tax levied funds (General, Transit, Debt, Tort, and Trust & Agency). Prior year's actuals and current year-to-date amounts are used to project both the current year and next four year's revenues. Information received from the State, County, and Iowa League of Municipalities is utilized to project recent trends and anticipated amounts. The City Manager and the Budget Director review those estimates, with input from the Finance Director and make informed judgments on all revenues city wide. The Budget and Fiscal Policy Guidelines are recommended to City Council for adoption.

The Departments then submit their estimates and the Budget Director reviews all detail, discusses with Department, makes appropriate adjustments and prepares the Budget Financial Summary for their Department. Budget Hearings begin with the City Manager, Assistant City Manager and Budget Director. At the Hearings, reviews are completed of Department revenues, expenses, and ending fund balances or property tax support change to determine if fees and charges need to be adjusted. Many funds have a restricted or a minimum fund balance required for cash flow or other purposes. Fund balances above the restricted amounts are used to fund nonrecurring expenses.

The major resource assumptions used in preparing the Fiscal Year 2007 adopted budget include the following:

- a. Unencumbered funds or cash balances of \$200,000 will be available in FY 2007 and each succeeding year to support the operating budget.
- b. State-shared revenues, such as Bank Franchise, Municipal Assistance, Liquor Sales, Personal Property Replacement Taxes, and Machinery and Equipment Property Tax Replacement have been permanently cut from the City's resources in the last 3 budget years.
- c. Hotel/motel tax receipts are projected at the same level as the FY 2006 budgeted receipts (which included a 10% increase over FY 2005 budgeted receipts), and then increase at an annual rate of 3 percent per year.
- d. State Transit operating assistance will also be maintained at its FY 2006 budgeted level.

- e. Miscellaneous revenue, excluding state shared revenues, has been estimated at 2 percent growth per year over budgeted FY 2006.
- f. Gaming revenues generated have been based on revised projections from the implementation of a new lease agreement and expanded gaming operations from increasing slot machines (600 to 1,000) and adding table games.
- g. Gaming revenues from taxes and the DRA lease (not distributions) have changed from the FY 2006 split of 62.72% / 37.28% between operating and capital budgets to a split of 70% / 30% for FY 2007.
- h. The residential rollback factor will decrease from 47.960 percent to 45.996 percent or a 4.10 percent reduction for FY 2007. For Fiscal Years 2008 and beyond, a 10-year average for rollbacks and equalization orders was used.
- i. Property reappraisals were completed by the Dubuque City Assessor's office and went into affect January 1, 2004. The FY 2006 assessed valuation for the City of Dubuque is based on the reappraised valuations. Residential property valuations increased 6.2 percent, Commercial property valuations decreased 3 percent and Industrial property valuations increased 19.9 percent. FY 2007 reflects this increased assessed value for the average homeowner. Assessed valuations were increased 2 percent per year beyond FY 2007.
- j. Sales tax projections anticipate 50 percent of four quarterly payments in the General Fund for property tax relief. Sales tax projections for FY 2007 are projected at the same level as the FY 2006 budgeted receipts (which included an aggressive 10% increase over FY 2005 budgeted receipts), and then increase at an annual rate of 3 percent per year.
- k. During the FY 2006 budget process, the City Council approved changing the amount requested from certain parcels in the former Downtown TIF district from 75 percent to 100 percent of Tax Increment revenue, excluding certain economic development grants that require 100 percent of the revenue from a particular project. This district is now referred to as the Greater Downtown TIF after the Downtown and Ice Harbor TIF districts were combined.

The additional TIF revenue from requesting 100% of the increment in the Greater Downtown TIF district and the additional due to increased valuation is to be used as follows in the FY 2007 budget: a) The FY 2007 five year CIP includes using a portion of the additional funds in

FY 2007-2010 for Parking Fund major ramp improvement debt service abatement (\$450,806 total, then parking user fees will abate remaining debt). b) The federal building will be added to the Greater Downtown TIF district and expenses relating to the required capital improvements from the acquisition will be recovered from TIF revenues. c) A project to build a Port of Dubuque Intermodal Parking Facility is planned in FY 2010 and the GO bond will be abated with TIF revenue. d) A park in the Port of Dubuque is planned in FY 2009 and the expense will be recovered from TIF revenue.

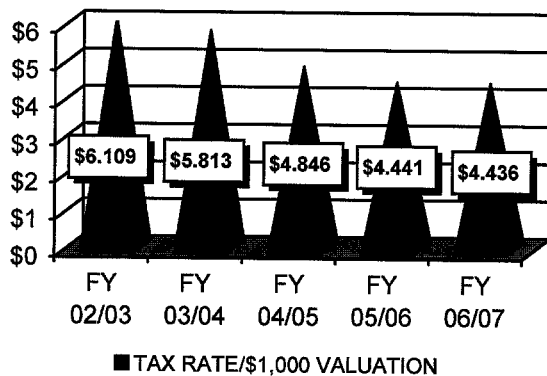
- l. For purposes of budget projections only, it is assumed that City property taxes will continue to increase at a rate necessary to meet additional requirements over resources beyond FY 2007, with the gaming revenue (from DRA lease and taxes) remaining at the FY 2007 split of 70% operating budget and 30% capital budget.
- m. Gas and electric franchise fees have been adjusted based on two year's trend data and an estimated increase in energy costs. The FY 2007 budget is estimated to increase 13 percent over FY 2005 actual for electric and 20% over FY 2005 for gas, and then increases at an annual rate of 2.5 percent per year.
- n. New revenues include \$45,000 per year for the Dog Track Hotel Land Lease and \$225,000 per year beginning in FY 2009 for Diamond Jo parking privileges.

REVENUE CATEGORY EXPLANATIONS

PROPERTY TAXES

All property taxes collected for the City are levied on the assessed valuation of real and personal property as determined by the City Assessor. For Fiscal Year 2007, the total tax collection of \$17,186,115 is a 6.1% increase over FY 2006. The total tax collection includes \$6,121 for agricultural land. The overall levy is made up of five parts as described below.

GENERAL LEVY HISTORY

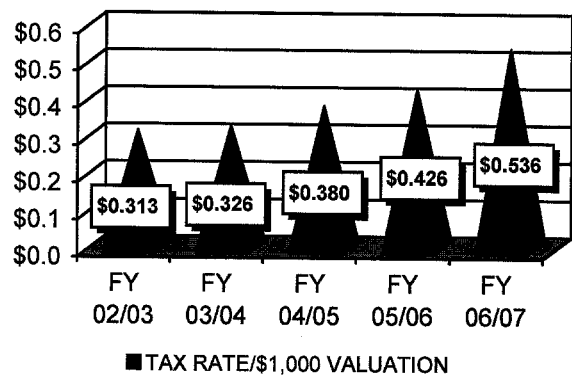


The **General Levy** for the general fund is limited by the State of Iowa to \$8.10 per \$1,000 of assessed valuation in any tax year, except for specific levies authorized outside the limit. The City of Dubuque general levy for FY 06/07 is just \$4.436, which is down from \$4.441 the year before. The General Levy is certified with the State of Iowa at \$8.10 by moving eligible Employee Trust & Agency expenses (allowable in the Trust & Agency Levy) into the General Levy. The State of Iowa requires this shift to maximize the General Levy first. Also,

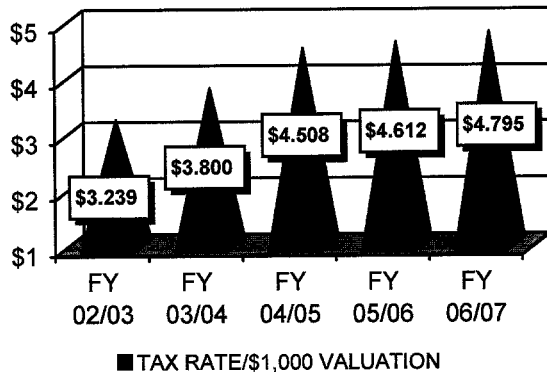
50% of the one cent local option sales tax and 30% of the gaming revenues (taxes and lease) is applied for property tax relief which has created a savings in the total City tax rate of \$6.38/\$1,000 valuation.

Outside of the General Fund levy, a **Transit Levy** can be used without the vote of the electors to fund the operations of a municipal transit system. This levy may not exceed 95 cents/\$1,000 valuation. The levy is collected in the General Fund, and then transferred to the Transit Fund. The FY 06/07 levy of 53.6 cents will generate \$923,384 which is a 30% increase over FY 05/06. This is a result of huge increases in costs related to Mini Bus operations, bus maintenance, and fuel. This increase was minimized by approved service modifications, and a fare increase.

TRANSIT LEVY HISTORY



TRUST & AGENCY LEVY HISTORY

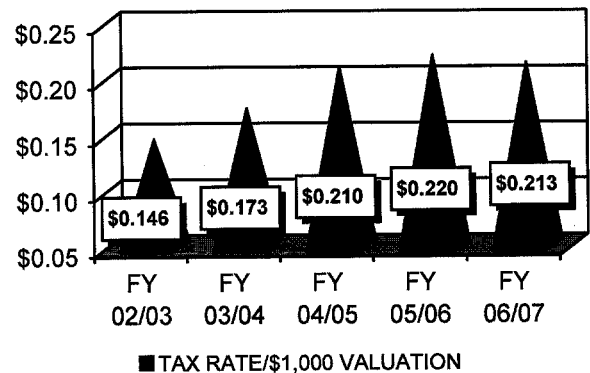


The **Trust and Agency Levy** is available for payroll benefit costs (as defined by the City Finance Committee) including Retirement (IPERS), Municipal Fire and Police Retirement (MFPRSI), Police Pensions, Social Security/Medicare, Police and Fire medical costs, Health Insurance, Worker's Compensation, Life Insurance, and Unemployment. The total payroll benefit costs allowable in this levy are \$8.3M. The trust and agency levy has increased over the years as a result of the Municipal Fire and Police Retirement

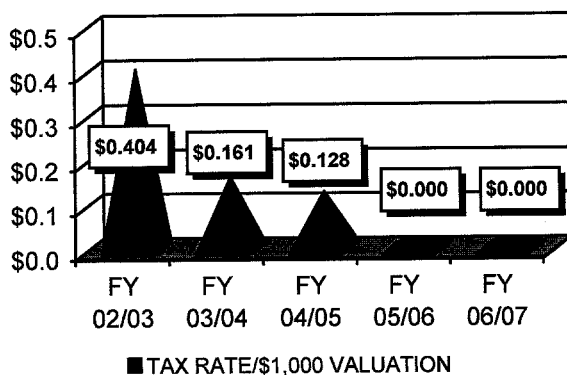
System of Iowa increasing the required contribution from 17% in FY 02/03 up to 27.75% in the FY 06/07 budget. Because of this, the City's obligation increased almost \$1M in total with those changes.

Outside of the General Fund levy, a **Tort Liability Levy** can be used without the vote of the electors to fund the cost of general liability insurance to the total amount necessary. The levy is collected in the Tort Liability fund and then transferred into the General Fund to pay general liability insurance expense. The FY 06/07 levy of .21 cents generates \$366,796 which is 3% lower than FY 05/06. The City is a member of the Iowa Community Assurance Pool (ICAP) which is a local government risk-sharing pool in the State of Iowa. The tort liability levy request changes based on risk adjustments received from ICAP.

TORT LIABILITY LEVY HISTORY



DEBT SERVICE LEVY HISTORY



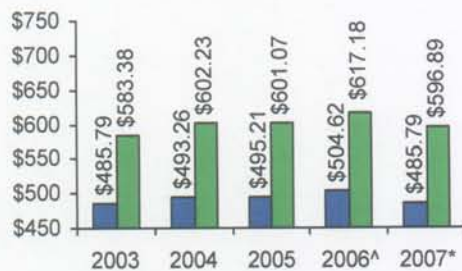
The final portion of the levy is for **Debt Service**. This levy is restricted to General Obligation (GO) bond debt and judgments. The City of Dubuque currently has no debt service levy abated GO bond debt. All GO bond debt the City currently has outstanding is abated with other revenue streams (i.e., utility fees) since the last property tax abated issue was paid off in FY 04/05.

OTHER TAXES

Local Option Sales Tax (LOST)

Beginning April 1, 1988, an additional 1% local option sales tax is applied to all goods and services delivered within the City of Dubuque, to which the State of Iowa sales tax already applies. This was approved by the voters in February of 1988. Of the total received, 50% of the funds are marked for property tax relief; 20% for City facilities maintenance (upkeep of City-owned property, transit equipment, riverfront and wetland development, and economic development); and 30% for special assessment relief (street special assessments and the maintenance and repair of streets). Annually the State sends the City an estimate of the amount of local option sales tax it will receive monthly for the year. The amount is 95% of the estimated collection and then in November, the City will receive an adjustment to actual for the prior year. This estimate along with actual receipt and sales growth trends, are used to budget. The budget for FY 06/07 was increased 8.7% which reflects sales growth and the addition of a few retailers.

**Impact of Local Option Sales Tax on City's
Share of Property Tax Paid by the Average
Homeowner**



■ City Share of Property tax paid by the avg homeowner with LOST
■ City Share of Property tax paid by the avg homeowner without LOST

In 2006 approximately \$3,611,829 will be generated for property tax relief. This translates into a reduction of the City share of property tax paid by the Average Homeowner of \$112.56. This chart illustrates the amount the total levy would have to be if the Local Option Sales Tax had not been approved.

Hotel/Motel Tax

Beginning in November of 1991, a referendum was passed to increase hotel/motel tax from 5% to 7% (limit). This tax is levied upon the occupancy of any room furnished by a hotel/motel in the City. By Resolution, 50% of the hotel/motel tax is to be used for promotion and encouragement of tourism and convention business. City Council's policy is to provide 50% of the past 4 quarters actual receipts to the Convention & Visitors Bureau (CVB) in the next fiscal years budget less a \$35,000 CVB loan payback through FY 2014. The remaining 50% goes into the General Fund for property tax relief. Additional commitments include, 50% of actual hotel/motel tax paid by the Grand Harbor Hotel and Water Park be returned to them until May 1, 2013.

Hotel/motel tax has increased gradually over the years until FY 03/04, when a 35% increase was realized. This was due to the addition of several new hotel/motels in

Dubuque. FY 06/07 is budgeted the same as FY 05/06 since the prior year budget proved to be overly aggressive.

Other Taxes

Other taxes include tax on agricultural land (state levy limit is \$3.00375), military service, county monies & credits, gaming taxes (Greyhound Park and Casino parimutual and slot machine tax and Diamond Jo riverboat tax on bets), mobile home tax, and tax increment property tax revenues.

LICENSES AND PERMITS

Fees from licenses include business, beer, liquor, cigarette, dog, cat, bicycle, housing, and other miscellaneous. Fees from permits include building, electrical, mechanical, plumbing, refuse hauling, excavation, subdivision inspection, swimming pool inspection, animal impoundment, and other miscellaneous.

Also included are cable TV franchise fees and utility franchise fees (gas and electric). Looming in the background is the remote possibility that the Iowa Supreme Court will agree with the Des Moines District Judge that found the City of Des Moines' Utility Franchise Fee contrary to State law. The Fiscal Year 2007 projection for Utility Franchise Fees in Dubuque is \$1,481,525, all for property tax relief. If this 2% Utility Franchise was no longer collected, it would not save the consumer any money, because it would be automatically replaced by the 1% County Local Option Sales Tax and the 1% Dubuque Community School District Local Option Sales Tax.

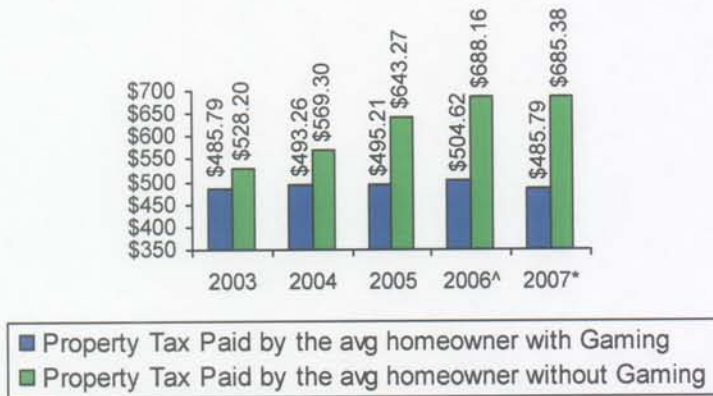
USE OF MONEY AND PROPERTY

This category includes interest and investment earnings collected, rent received from City owned property, and lease revenue. The gaming related leases generate the most revenue. In 1984, the citizen's of Dubuque approved a referendum allowing dog racing. In 1987, this expanded to include riverboat gaming and in 1994 slot machines at the dog track. The Greyhound Park and Casino expanded with a bigger and better facility and in June 2005, slot machines were added to go from 600 to 1,000 and in March 2006, table games were added.

Effective April 1, 2004 the lease with the Dubuque Racing Association (DRA) was revised to collect 1% of coin-in and unadjusted drop from .5% previously, and its end date changed from 2009 to 2018. The City receives a distribution of profit from the DRA annually that was previously split 50% to the City, 25% to local charities and 25 % retained by the DRA. The new lease changed this split to 40% City / 30% Charities / 30% DRA. Diamond Jo admissions are also collected through their lease.

City Council policy is use 100% of the DRA distribution of profit to support the Capital Improvement budget. City Council policy for the total received from the DRA operating lease and taxes, and the Diamond Jo admissions and taxes, is to split it 70% for property tax relief in the General Fund and 30% to support the Capital Improvement program.

Impact of Gaming Revenues on City's share of Property Tax Paid by the Average Homeowner



In 2006, 44.53% of the total or approximately \$5,889,474 will be generated and reduce the amount paid by the average homeowner by \$183.54. This chart illustrates the total the average homeowner would have to pay without the contribution of gaming revenue. FY 06/07 gaming projections were originally based on FY 05/06 estimates prior to history from expanded gaming and trends. The adopted FY 06/07 budget includes a much smaller increase than was originally anticipated.

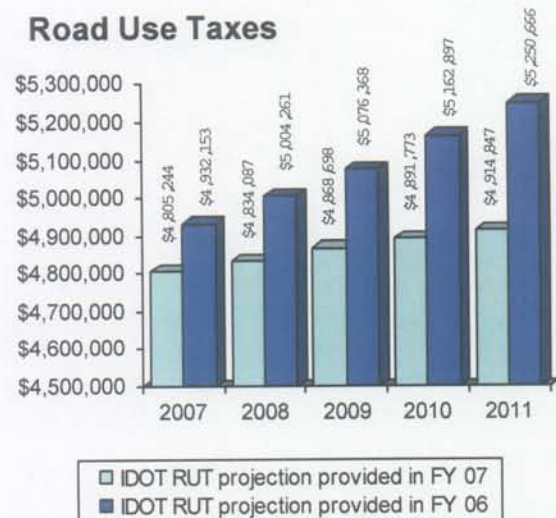
INTERGOVERNMENTAL REVENUE

Intergovernmental revenues include Federal grants and reimbursements, State grants and reimbursements, State shared revenues, and County or other local grants and reimbursements. Many of these revenues are construction project related and thus significantly increase and decrease with the timing of projects. Federal and State grants received by the City are listed on the 'Summary of How Budgeted Expenditures are Funded by Source of Income' under the Financial Summaries tab.

In FY 03/04, the State of Iowa discontinued State shared recurring revenues (liquor tax, personal property tax replacement, municipal assistance, and state funded monies and credits) due to a budget crisis at the State level. This caused a shortfall of \$1,051,625 in the City of Dubuque's General Fund. Then in FY 04/05 the bank franchise tax was eliminated by the State causing a shortfall of \$145,000. This was addressed by making cuts, shifting funding and increasing revenues by adding a 2% gas and electric franchise fee.

In FY 05/06 the Iowa Department of Transportation (IDOT) provided a projection on the amount of Road Use Tax Funds the City of Dubuque would be receiving over the next five years. In December 2005 the IDOT provided a revised estimate that reduced the amount the City of Dubuque would receive over the next five years by \$1,111,696. This reduction in addition to an increased maintenance level budget from the Public Works Department, and new projects resulted in a reduction of approximately \$2.5 million over the next five years.

Road Use Taxes



CHARGES FOR SERVICES

Utility Charges

This includes revenue from charges for services for Water, Sewer, Stormwater, Solid Waste, and Landfill. A 1% usage growth was used for revenue projections for water and sewer metered sales. Rate increases have been incorporated in all utilities (as listed on the "Fact Sheet" under the Budget Overviews tab). Rate increases were necessary due to a combination of operating costs rising (fuel, gas/electric, supplies), additional capital projects and to support debt service.

Other Charges for Services

This includes revenue from all charges for current services exclusive of utilities, such as:

General Government - Copy charges, sale of maps and publications, zoning adjustment fees, sub plat review fees, plan check fees, and temporary use fees.

Highways/Streets/Sanitation – Street, sidewalk, and curb repairs, engineering and inspection fees, and weed cutting charges.

Public Safety – Special Police services and ambulance fees.

Municipal Enterprises - Library services, transit services, airport charges and fuel sales, and parking meters and lot collections.

Recreation – Recreation programs, golf course fees, aquatics, and park fees.

SPECIAL ASSESSMENTS

Special Assessments are an additional tax levied on private property for public improvements that enhance the value of the property. Principal and interest payments received on special assessments are included in this revenue category.

MISCELLANEOUS REVENUE

Internal Charges

These are the charges for labor, equipment, materials, printing, and messenger service which City departments pay to internal services departments or to other City departments.

Proceeds from Bonds

This includes proceeds from sale of bonds for the principal, premium, and accrued interest. \$5,340,000 in general obligation issues are planned to cover the FY 06/07 CIP.

Miscellaneous Revenue

This includes revenues of a non-recurring nature which are not assigned above.

TRANSFERS

This is for the transfer of money between City funds.

EXPENDITURE HIGHLIGHTS

EXPENDITURE PROJECTIONS

The expenditure projection process starts with 5 year projections calculated on all tax levied funds (General, Transit, Debt, Tort, and Trust & Agency). Prior year's actuals and current year-to-date amounts are used to project both the current year and next four year's revenues. The City Manager and the Budget Director review those estimates, with input from the Finance Director and make informed judgments on expenditure trends and economic conditions. The Budget and Fiscal Policy Guidelines are recommended to City Council for adoption.

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The major requirement assumptions used in preparing the Fiscal Year 2007 adopted budget include the following:

- a. A wage increase is reflected in FY 2007 of 3.5% and projected at 3% for each succeeding year. Police and Fire retirement rates have been decreased 1.6 percent, saving the City approximately \$45,000 per year.
- b. Medical expense costs for Police and Fire retirees is anticipated to increase for FY 2007 from \$31,000 to \$100,000 based on actual trend data.
- c. Health insurance costs are estimated to increase 7 percent over the FY 2006 budgeted rates with FY 2007 representing the 2nd year employees are contributing 10% towards their health insurance premium. Estimates for FY 08-11 have been increased by 7 percent per year.
- d. General operating supplies and services are estimated to increase 6 percent over actual in FY 2005 or 3 percent over budget in FY 2006, depending on which year reflects expenditures more accurately. 2.5 percent increase is estimated in succeeding years.

- e. Electrical energy expense is estimated to increase 13 percent over FY 2005 actual expense, then 2.5 percent per year beyond.
- f. Natural gas expense is estimated to increase 20 percent over FY 2005 actual, then 2.5 percent per year beyond. There is no degree-day adjustment this year and is higher due to natural disasters affecting costs.
- g. The Convention and Visitors Bureau contract payment will continue at 50 percent of actual hotel/motel tax receipts, less a \$35,000 loan repayment.
- h. Equipment costs for FY 2007 are estimated to increase 3 percent over FY 2006 budget, then 2.5 percent per year beyond.
- i. Debt service is estimated based on no additional tax-supported General Obligation bond sales in FY 2007 - 2011.
- j. Unemployment expense in the General Fund has been increased from \$30,000 to \$50,000 for FY 2007 based on past years actual experience.
- k. Motor vehicle fuel expense is estimated to increase 25 percent, low sulfur diesel fuel increases 40 percent, and high sulfur diesel fuel increases 29 percent over FY 2005 actual expense, then 2.5 percent per year beyond.
- l. Postage rates for FY 2007 are estimated to increase 9.4 percent over FY 2006 and remain at that level per year beyond.
- m. Damage claims expense for FY 2007 is anticipated to increase from \$75,500 to \$100,000 to cover the aggregate deductible based on past years actual experience.

**CITY OF DUBUQUE COSTS OF MUNICIPAL SERVICES
INCREASE FOR AVERAGE HOME'S CITY UTILITY AND PROPERTY TAX EXPENSE FY 1989-2007**

FISCAL YEAR	WATER	SEWER	REFUSE		MONTHLY STORM WATER FEE	RESIDENTIAL PROPERTY TAX	CHANGE IN ANNUAL COST OF MUNICIPAL SERVICES
			MONTHLY RATE	% INCR/(DECR)			
FY 1989	3.00%	0.00%	\$4.00	6.67%		-11.40%	
FY 1990	3.00%	3.00%	\$4.50	12.50%		-0.89%	
FY 1991	2.00%	2.00%	\$6.00	33.33%		3.77%	
FY 1992	3.00%	3.00%	\$7.00	16.67%		3.58%	
FY 1993	0.00%	0.00%	\$9.00	28.57%		5.19%	
FY 1994	0.00%	0.00%	\$9.00	0.00%		0.30%	\$1.51
FY 1995	0.00%	0.00%	\$8.50	-5.56%		2.43%	\$6.41
FY 1996	3.00%	0.00%	\$7.50	-11.76%		-0.87%	(\$12.69)
FY 1997	0.00%	0.00%	\$7.25	-3.33%		-0.42%	(\$5.19)
FY 1998	0.00%	0.00%	\$7.00	-3.45%		-0.71%	(\$6.66)
FY 1999	4.00%	0.00%	\$7.00	0.00%		0.00%	\$5.30
FY 2000	1.00%	0.00%	\$7.00	0.00%		-0.17%	\$0.51
FY 2001	3.00%	0.00%	\$7.44	6.29%		0.00%	\$9.46
FY 2002	0.00%	4.00%	\$7.50	0.81%		0.00%	\$6.51
FY 2003 (July and August)			\$8.20	Pre UBP System			
FY 2003	2.00%	1.00%	\$7.20	-4.00%		-5.00%	(\$22.14)
FY 2004	4.68%	3.00%	\$7.60	5.56%	1.29	1.54% *	\$37.64
FY 2005	3.00%	4.00%	\$8.51	11.97%	1.29	0.40% *	\$24.76
FY 2006	4.00%	5.50%	\$8.70	2.23%	1.79	1.90% *	\$34.98
PROJECTION FY 2007	4.00%	9.00%	\$9.46	8.74%	2.25	-3.73%	\$18.10
FY 2008	4.00%	9.00%	\$9.86	4.23%	3.25	4.18%	\$61.08
FY 2009	4.00%	8.00%	\$9.96	1.01%	4.00	2.77%	\$47.91
FY 2010	4.00%	8.00%	\$10.06	1.00%	4.25	3.71%	\$48.84
FY 2011	4.00%	8.00%	\$10.16	0.99%	4.25	3.92%	\$49.39
AVERAGE ANNUAL PERCENT CHANGE	2.42%	2.93%		4.89%		0.46%	

NOTES REGARDING PROJECTIONS:

1. The projections do not include any anticipated tax burden shifts as a result of state issued equalization orders or rollback factors.
2. The projections for the cost of municipal services are based on average water usage of 800 cubic feet per month and an assessed value on the home in FY 2007 of \$116,368 (before rollback).
3. The Sewer rate projections include a 1% increase annually towards a reserve to fund a future borrowing on the anticipated Water Pollution Control plant renovation.

* State increased property taxes to the average homeowner by underfunding the Homestead property tax credit.

FY 2007 RATES AND COMPARISONS

Refuse Rate Comparison for Ten Largest Iowa Cities

Rank	City	Monthly Rate (FY 07)	Pay As You Throw
10	Ames	\$21.00	No – Private Service
9	Cedar Rapids	\$13.85	Yes
8	Sioux City	\$13.13	Yes
7	Iowa City	\$12.60	Yes
6	Waterloo	\$12.30	Yes
5	Council Bluffs	\$12.00	No
4	Des Moines	\$11.75	Yes
3	Davenport	\$10.80	Yes
2	West Des Moines	\$9.50	Yes
1	Dubuque	\$9.46	Yes
	Average w/o Dubuque	\$12.99	

The highest ranked city (Ames) is 122% higher than Dubuque's rate, and the average is 37% higher than Dubuque.

Stormwater Rate Comparison for Iowa Cities with Stormwater utilities

Rank	City	Stormwater Rate (FY 07)
14	Des Moines	\$6.12
13	Ackley	\$3.08
12	Cedar Rapids	\$3.04
11	Carroll	\$3.00
10	Garner	\$2.63
9	Davenport	\$2.50
9	DeWitt	\$2.50
8	Ames	\$2.25
8	Dubuque	\$2.25
7	Marshalltown	\$2.16
6	Burlington	\$2.00
6	Iowa City	\$2.00
5	Boone	\$1.95
4	Sioux City	\$1.84
3	Clear Lake	\$1.55
2	Bettendorf	\$1.50
2	Marengo	\$1.50
1	Mason City	\$1.00
	Average w/o Dubuque	\$2.39

The highest ranked city (Des Moines) is 172% higher than Dubuque's rate, and the average is 6% higher than Dubuque.

FY 2007 RATES AND COMPARISONS

Water Rate Comparison for Largest Iowa Cities with Water Softening

Rank	City	Water Rate (FY 07) (800 cubic feet/residence avg.)
7	Iowa City	\$28.80
6	West Des Moines	\$21.25
5	Ames	\$18.42
4	Council Bluffs	\$17.44
3	Des Moines	\$16.20
2	Dubuque	\$14.40
1	Cedar Rapids	\$14.11
	Average w/o Dubuque	\$19.37

Dubuque's water is some of the best in the world! The highest ranked city (Iowa City) is 100% higher than Dubuque's rate, and the average is 30% higher than Dubuque.

Sewer Rate Comparison for Ten Largest Iowa Cities

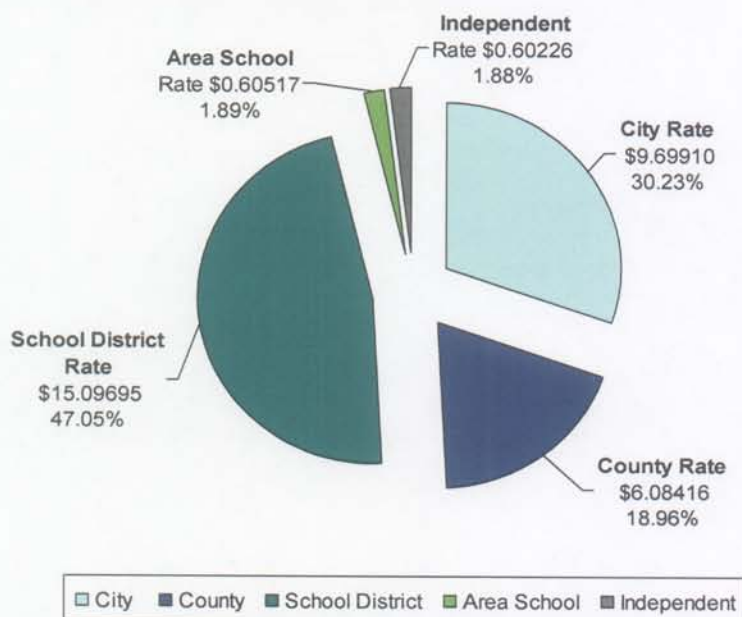
Rank	City	Sewer Rate (FY 07) (Based on 800 cubic feet/month)
10	Iowa City	\$31.82
9	Des Moines	\$25.16
8	West Des Moines	\$25.12
7	Waterloo	\$21.33
6	Ames	\$18.46
5	Council Bluffs	\$17.20
4	Sioux City	\$17.11
3	Cedar Rapids	\$16.52
2	Dubuque	\$15.78
1	Davenport	\$13.86
	Average w/o Dubuque	\$20.73

Dubuque is the SECOND LOWEST in the state for Sewer Rate. The highest ranked city (Iowa City) is 102% higher than Dubuque's rate, and the average is 31% higher than Dubuque.

PROPERTY TAXES

Property taxes are certified July 1 with the first half due on or before September 30 and the second half due on or before March 31. The first half taxes becomes delinquent on October 1 and the second half taxes become delinquent on April 1. There is a 1.5% per month penalty for delinquency. Taxes are collected by the County and distributed to the City monthly in proportion of its levy to all levies.

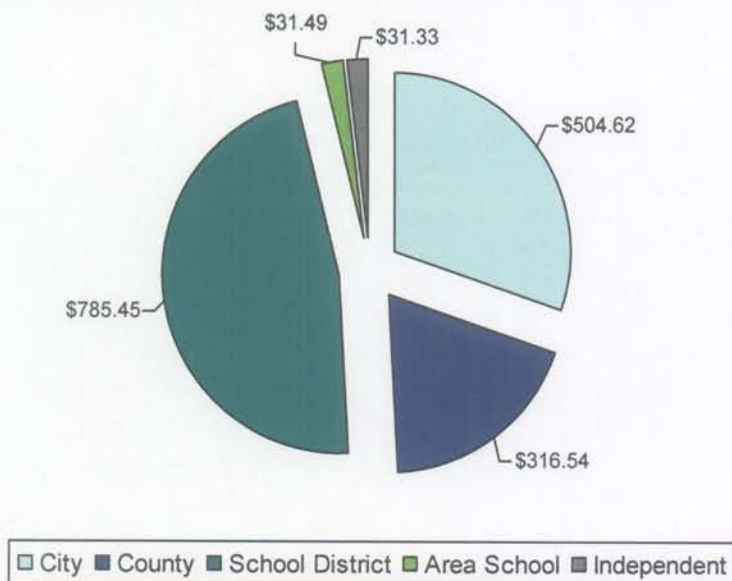
How Your Property Tax Rate is Split FY2005/2006 Consolidated Rate of 32.08764



Previous Year's Rates - FY 2004/05

City	31.87%
County	19.27%
School District	45.16%
Area School	1.89%
Independent	1.81%
	<hr/> 100%

How Your Property Tax Payment is Split FY 2005/2006



Calculating City Property Tax

Assessed Value	\$	116,368
Rollback	x	0.4796
Taxable value	\$	55,810
City Tax rate/\$1,000	x	9.6991
Gross Prop. Tax	\$	541.31
Homestead Credit	\$	(36.69)
Net Property Tax	\$	504.62

The above chart is based upon an average home assessment of \$116,368. The inset box provides a summary of how your City property tax is calculated.

**FISCAL YEAR 2007 ADOPTED BUDGET
TAX RATE AND TAX LEVY**

TAX LEVY

		Non-Debt Levy	Debt Levy	Total Tax Levy/ Tax Rate
<u>Non-Debt Levy</u>				
Total Levy Excl' Debt (Tax Asking w/o Debt)	FY 2005	\$16,150,405	\$222,330	\$16,372,735
Divided by Valuation Subject to Property Tax		\$1,624,116.829	\$1,738,497.470	
	Tax Rate	\$9.9441	\$0.1279	\$10.0720
<u>Debt Levy</u>				
Total Debt Levy (Tax Asking for Debt)	FY 2006	\$16,192,215	\$0	\$16,192,215
Divided by Valuation Subject to Property Tax		\$1,669,454.600	\$1,784,090.311	
For All Levys Excluding Debt Service	Tax Rate	\$9.6991	\$0.0000	\$9.6991
Tax Rate = Net Requirement	FY 2007	\$17,179,994	\$0	\$17,179,994
		\$1,721,391.034	\$1,859,465.912	
Tax Rate in Dollars per \$1,000	Tax Rate	\$9.9803	\$0.0000	\$9.9803

TAX RATE

TAX LEVY FUNDS	BUDGET FY 05		BUDGET FY 06		BUDGET FY 07	
	Rate in Dollars/\$1,000	Amount Levied	Rate in Dollars/\$1,000	Amount Levied	Rate in Dollars/\$1,000	Amount Levied
General Fund	\$4.8461	\$7,870,599	\$4.4414	\$7,414,641	\$4.4361	\$7,886,335
Transit Fund	0.3799	617,048	0.4256	710,543	0.5364	923,384
Debt Service Fund	0.1279	222,330	0.0000	0	0.0000	0
Tort Liability Fund	0.2099	340,971	0.2200	367,274	0.2131	366,796
Trust and Agency Fund	4.5082	7,321,787	4.6121	7,699,757	4.7947	8,003,479
TOTAL	\$10.0720	\$16,372,735	\$9.6991	\$16,192,215	\$9.9803	\$17,179,994

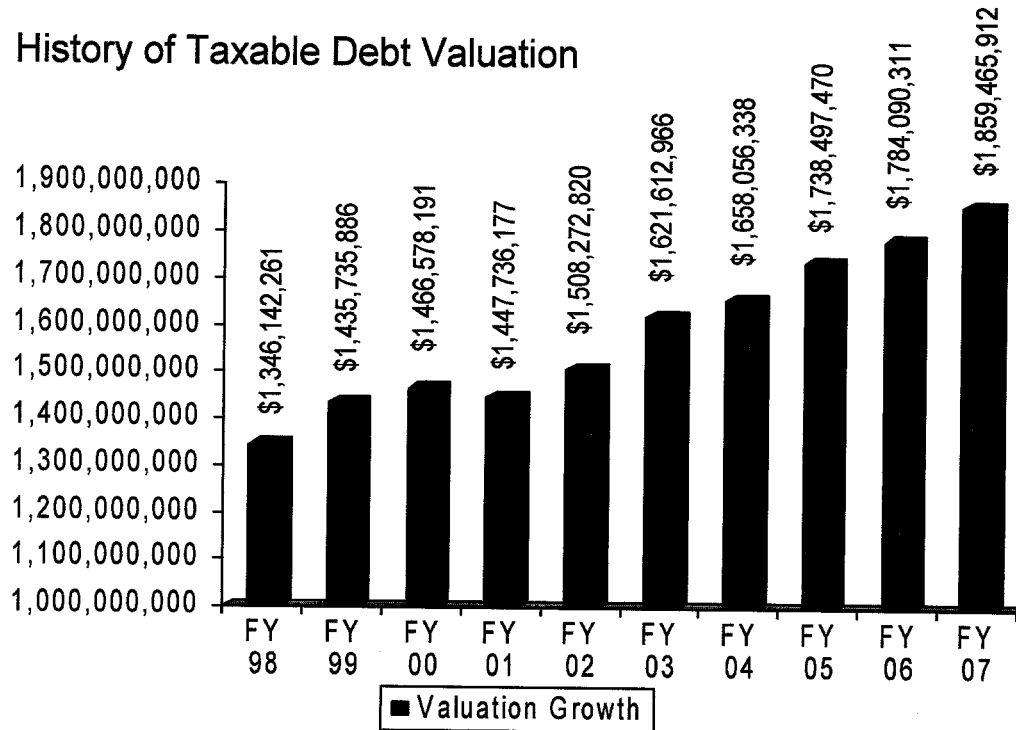
Tax Rate Comparison for Ten Largest Iowa Cities

Rank	City	Tax Rate (FY 07)
10	Waterloo	\$18.85
9	Council Bluffs	\$18.29
8	Sioux City	\$18.25
7	Iowa City	\$17.30
6	Des Moines	\$16.45
5	Davenport	\$15.58
4	Cedar Rapids	\$14.39
3	West Des Moines	\$11.95
2	Ames	\$10.17
1	Dubuque	\$9.98
	AVERAGE w/o Dubuque	\$15.69

Dubuque is the LOWEST in the state for property tax rate. The highest ranked city (Waterloo) is 89% higher than Dubuque's rate, and the average is 57% higher than Dubuque.

VALUATION GROWTH

History of Taxable Debt Valuation



The FY 2007 budget is based upon a 4.22% increase, \$75,375,601 to the taxable debt valuation for the City. Without Tax Increment Financing there is a 3.11% increase in the taxable valuation for all other levies (General Fund property tax levy). The total taxable debt valuation of \$1,859,465,912 is made up of the following components:

Valuation by Class of Property	Taxable Debt Valuation	Percentage of Valuation	Change from Prior Year
Residential & Ag property	\$ 866,470,269	46.60%	-2.96%
Ag Land & building	\$ 2,037,698	0.11%	-22.98%
Commercial property	\$ 807,186,777	43.41%	13.22%
Industrial property	\$ 103,155,800	5.55%	2.63%
Railroad bridge	\$ 826,274	0.04%	0%
Other	\$ 705,130	0.04%	0.00%
Utilities	\$ 88,206,488	4.74%	5.49%
Less: Veterans credit	\$ (7,084,826)	-0.38%	-1.82%
<u>Ag Land & building</u>	<u>\$ (2,037,698)</u>	<u>-0.11%</u>	<u>-22.98%</u>
Total	1,859,465,912	100%	4.22%
Tax Increment Financing (TIF)	(138,074,878)		20.45%
Taxable Levy	1,721,391,034		3.11%

Utilities - Excise Tax

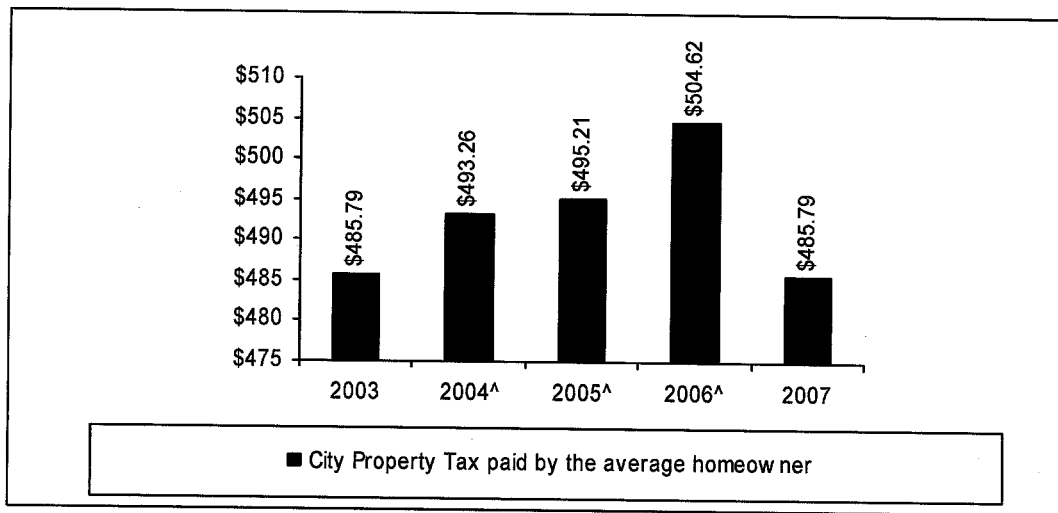
Legislation in 2000/01 changed the taxation of utilities from a property tax to an excise tax. The City's tax rate/\$1,000 is first calculated on a valuation which includes utilities, then those calculated rates are used against a valuation figure with utilities removed. The excise tax makes up the difference in each levy.

Rollback

The growth in the valuation for the City of Dubuque continues to be impacted by the State of Iowa rollback adjustment. The State adjusts taxable valuations based upon a formula using the growth of the value of agricultural land. In the late 1980's the rollback was 80.6%, meaning only 80.6% of the value was taxable. For FY 2007 the State issued rollback for residential property is 45.996%.

IMPACT OF BUDGET ON CLASSES OF PROPERTY

RESIDENTIAL



^The State of Iowa has underfunded the Homestead Property Tax Credit three years in a row causing the average homeowner to pay more for their city portion of their property taxes in Fiscal Years 2004, 2005 and 2006. This also changed the City's benchmark of \$485.79 (of no increase to the average homeowner) for FY 2005 and FY 2006.

FISCAL YEAR 2006

January 1, 2004 Valuation	\$116,368
Less Rollback Factor	0.4796
Fiscal Year 2006 Taxable Value	\$55,810
Fiscal Year 2006 City Tax Rate	\$9.6991
Fiscal Year 2006 City Property Tax	\$541.31
Homestead Tax Credit	(\$47.04)
Homestead Tax Credit Adjustment - 78% funded by State	\$10.35
Net Fiscal Year 2006 City Property Tax	<u>\$504.62</u>

*The FY 2006 property tax calculation takes into account the 6.2% average valuation increase for the average residential homeowner as determined by the reappraised valuations.

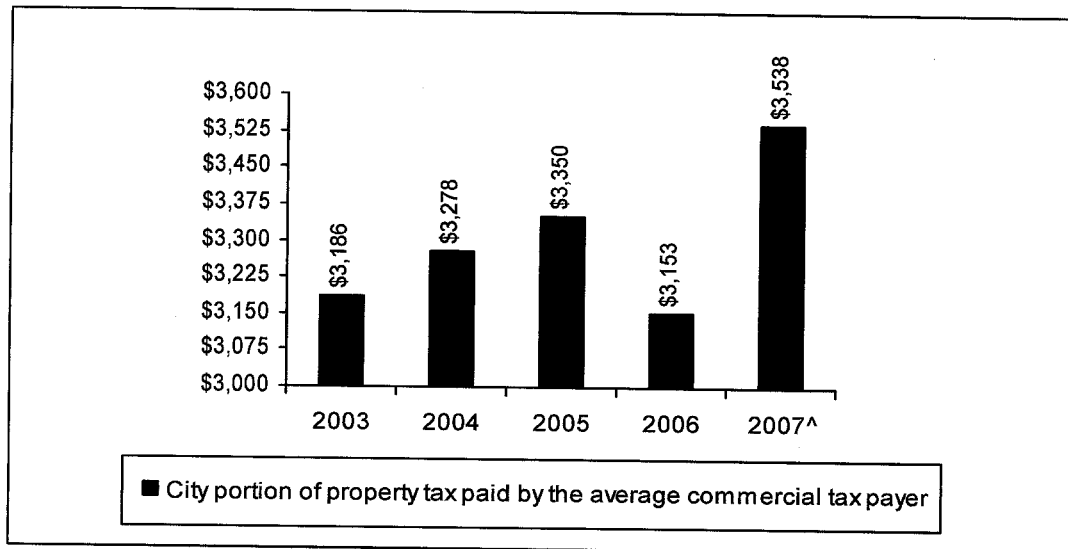
FISCAL YEAR 2007

January 1, 2005 Valuation	\$116,368
Equalization Order	0%
January 1, 2005 Valuation after Equalization Order	\$116,368
Less Rollback Factor	0.45996
Fiscal Year 2007 Taxable Value	\$53,525
Fiscal Year 2007 City Tax Rate	\$9.9803
Fiscal Year 2007 City Property Tax	\$534.19
Homestead Tax Credit	(\$48.40)
Net Fiscal Year 2007 City Property Tax	<u>\$485.79</u>

Dollar Decrease in Property Tax	(\$18.83)
Percent Decrease in Property Tax	-3.73%

IMPACT OF BUDGET ON CLASSES OF PROPERTY

COMMERCIAL



^Reflects State of Iowa mandated equalization order

FISCAL YEAR 2006

January 1, 2004 Valuation	\$325,033
Fiscal Year 2006 City Tax Rate	\$9.6991
Fiscal Year 2006 City Property Tax	<u>\$3,153</u>

*The FY 2006 property tax calculation takes into account the 3% average valuation decrease for commercial property as determined by the reappraised valuations.

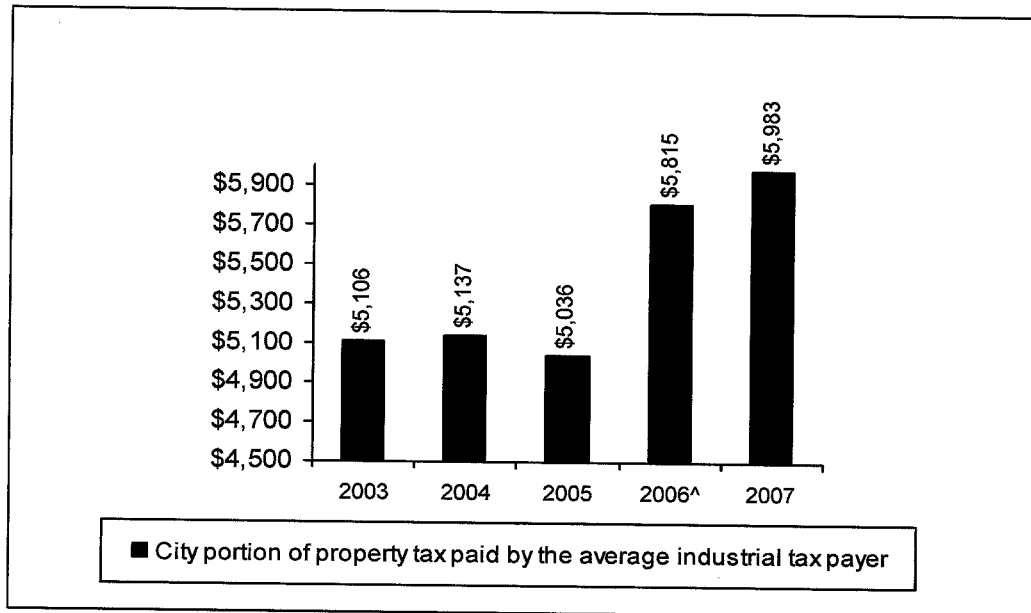
FISCAL YEAR 2007

January 1, 2005 Valuation	\$325,033
Equalization Order	+10%
January 1, 2005 Valuation after Equalization Order	<u>\$357,536</u>
Less Rollback Factor	0.99151
Fiscal Year 2007 Taxable Value	<u>\$354,500</u>
Fiscal Year 2007 City Tax Rate	\$9.9803
Fiscal Year 2007 City Property Tax	<u>\$3,538</u>

Dollar Increase in Property Tax	\$385.49
Percent Increase in Property Tax	12.23%

IMPACT OF BUDGET ON CLASSES OF PROPERTY

INDUSTRIAL



FISCAL YEAR 2006

January 1, 2004 Valuation	\$599,500
Fiscal Year 2006 City Tax Rate	\$9.6991
Fiscal Year 2006 City Property Tax	<u>\$5,815</u>

*The FY 2006 property tax calculation takes into account the 19.9% average valuation increase for industrial property as determined by the reappraised valuations.

FISCAL YEAR 2007

January 1, 2005 Valuation	\$599,500
Fiscal Year 2007 Tax Rate	\$9.9803
Fiscal Year 2007 City Property Tax	<u>\$5,983</u>

Dollar Increase in Property Tax	\$168.58
Percent Increase in Property Tax	2.90%

STREET CONSTRUCTION RELATED IMPROVEMENTS - OVERVIEW

STREET CONSTRUCTION:

Fiscal Year 2007

Engineering/Public Works:

Annual Street Construction Program

\$ 3,008,375 ¹

Operations & Maintenance:

Street Maintenance & Overlays Program

\$ 2,823,399

TOTAL - STREET CONSTRUCTION IMPROVEMENTS:

\$ 5,831,774

ANNUAL AVERAGE:

1995 - 2011 Average

Engineering/Public Works:

Fiscal Year 1995 - (Annual Average)

\$ 4,978,594

Operations & Maintenance:

Fiscal Year 1995 - (Annual Average)

\$ 2,145,465

TOTAL - AVERAGE ANNUAL - STREET IMPROVEMENTS:

\$ 7,124,059

HISTORICAL AVERAGE:

1990 - 1994 Average

Engineering/Public Works & Operations & Maintenance:

Historical Five-Year Average - Street Improvements

\$ 2,100,000

1. Budget number does not include Iowa Highway 32 (SW Arterial), Traffic Signalization Improvements, Fiber Optic Improvements, Sidewalk or Miscellaneous Improvements.

PERSONNEL COMPLEMENT--FULL-TIME 1981-2007

DEPARTMENT/ DIVISION	1981 NUMBER	26-YEAR HIGH		26-YEAR LOW		2007 NUMBER	NOTES
		YEAR	NUMBER	YEAR	NUMBER		
Police Department	90	2007*	100	1985-1990	82	100	*Increased Comm. Policing Unit by 1 Corporal
Emergency Comm	0	2006*-2007	11	1985-1991	8	11	Part of Police & Fire Depts. in 1981, *PT to FT
Fire Department	94	1981	94	1988-1990	88.5	90	
Human Rights	3	1981; 1986 1990-1997; 2006*-2007	3	1982-1985; 1988-1989; 1998-2005	2	3	*Human Relations Spec. added with retirement of PT City Solicitor
Building Safety	12	1981	12	1985-1988	6	7	
Health Services	9.5	1981	9.5	1989-1990	4	5	Included School Nursing Program in 1981
Park Division	27.2	1981	27.2	1996-2001	20.92	21.92	
Civic Center	13.75	1981	13.75	2007	0.15	0.15	Chgd to private mgmt 7/1/04. Empl to new firm.
Recreation Division	13	1981	13	1991, 2007*	7.93	7.93	*Golf- FT to PT
Library	20	1981	20	1989	14	18	
Airport	8	2003*	14	1983-1994	7	13.23	*Security Personnel - LEO
Transit	44	1981-1982	44	2001-2002; 2004-2005	7	8	Full time vacancy filled with part time personnel
Engineering	22	2006*-2007	25	1983; 1985-1987	18	25	*Adds Project Manager
Water Department	32	1981-1982	32	1999-2007	23	23	
Water Pollution Cntrl	37	1981-1982	37	2002-2007	18	18	
Public Works	1	1990-1991	2	1993-2001	0	0	
Public Works	89	1981	89	1990	73	87	
Parking Division	9.8	2002-2003	11.5	1985	7.5	8	4th Street Ramp Opened
Community/Economic Development	7	1981	7	2003-2007	3	3	Community Devel. moved to Housing
Housing Services	12.5	2005-2006	21	1984-1985	10.5	20.25	Lead Paint Grant/Comm Devl positions moved
Planning Services	4	2006*-2007	8	1985-1987	2.5	8	*PT Asst Planner to FT
City Manager's Office	11	1981-1982; 2003-2004; 2006-2007	11	1993	7.6	11	2 Positions from other dept & 1 eliminated in 2004; adds GIS Coord. 2005
City Clerk's Office	3	1981-2007	3	1981-2007	3	3	
Finance Department	20	1981-1989	20	1997*-2007	14	14	*Meter Reading Outsourced /F-T Position Changed to P-T in 2004
Legal Department	2	2006*-2007	3	1986	1	3	*Asst City Attorney added with retirement of PT City Solicitor
Information Services	2.5	1985-1991; 1998-2007	6	1981	2.5	6	
Cable TV	0	1991; 1993	4	1981	0	2	Graphic Arts Position Moved to City Mgrs Office
City Hall Maintenance	1	1981-1982	1	1983-2001*	0	0	*Outsourced (brought back in FY 2006 with PT employees)
	588.25	1981	588.25	1989	495.8	516.48	12% Reduction 1981-2007

City of Dubuque
Personnel Complement Summary By Department
FY 1981 - FY 2007 Full-Time Employee Complement

<u>DEPARTMENT / DIVISION</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83</u>	<u>FY 84</u>	<u>FY 85</u>	<u>FY 86</u>	<u>FY 87</u>	<u>FY 88</u>	<u>FY 89</u>	<u>FY 90</u>
Police Department	90.00	86.00	86.00	86.00	82.00	82.00	82.00	82.00	82.00	82.00
Emergency Communications	--	--	--	--	8.00	8.00	8.00	8.00	8.00	8.00
Fire Department	94.00	94.00	93.00	93.00	89.50	89.00	89.50	88.50	88.50	88.50
Building Services Department	12.00	10.00	7.00	7.00	6.00	6.00	6.00	6.00	7.00	7.00
Human Rights Department	3.00	2.00	2.00	2.00	2.00	3.00	2.25	2.00	2.00	3.00
Health Services Department	9.50	8.50	6.50	5.50	5.50	5.00	5.00	5.00	4.00	4.00
Park Division	27.20	24.20	22.50	21.50	21.50	22.00	22.00	22.00	22.00	22.00
Civic Center Division	13.75	11.00	11.00	11.00	11.00	11.00	9.00	8.00	8.00	8.00
Recreation Division	13.00	11.00	9.50	9.50	9.50	9.00	8.00	8.00	8.00	8.00
Library Department	20.00	18.00	16.00	16.00	16.00	16.00	16.00	15.00	14.00	15.00
Airport Department	8.00	8.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Transit Division	44.00	44.00	39.00	35.00	31.00	29.00	26.00	22.00	22.00	22.00
Public Works Department	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00
Engineering Department	22.00	19.00	18.00	20.00	18.00	18.00	18.00	19.00	19.00	20.00
Water Department	32.00	32.00	31.50	29.50	28.50	29.50	30.50	30.50	29.50	29.50
Water Pollution Control	37.00	37.00	32.50	34.50	33.00	31.50	31.50	31.50	29.50	29.50
Public Works Department	89.00	83.63	81.50	81.50	77.50	78.00	78.00	75.00	74.00	73.00
Parking Division	9.80	7.80	8.50	8.50	7.50	9.00	9.00	9.00	9.00	9.00
Community / Economic Dev Dept	7.00	6.90	6.40	5.40	5.50	5.50	5.50	5.00	5.00	3.75
Housing Services Department	12.50	12.50	11.50	10.50	10.50	11.00	11.00	12.00	12.00	13.00
Planning Services Department	4.00	3.10	2.60	2.60	2.50	2.50	2.50	3.00	3.00	5.25
City Manager's Office	11.00	11.00	10.00	10.00	10.50	9.80	9.38	9.30	8.30	8.00
City Clerk's Office	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Finance Department	20.00	20.00	20.00	20.00	20.00	20.00	20.00	20.00	20.00	17.00
Legal Department	2.00	2.00	2.00	2.00	2.00	1.00	2.00	2.00	2.00	2.00
Information Services Division	2.50	4.00	4.00	5.50	6.00	6.00	6.00	6.00	6.00	6.00
Cable TV Division	--	--	1.00	1.00	1.00	2.00	2.00	2.00	2.00	3.80
Building Serv.-City Hall / Annex Maint.	1.00	1.00	--	--	--	--	--	--	--	--
Total	588.25	560.63	533.00	528.50	515.50	514.80	510.13	501.80	495.80	499.30

City of Dubuque
Personnel Complement Summary By Department
FY 1981 - FY 2007 Full-Time Employee Complement

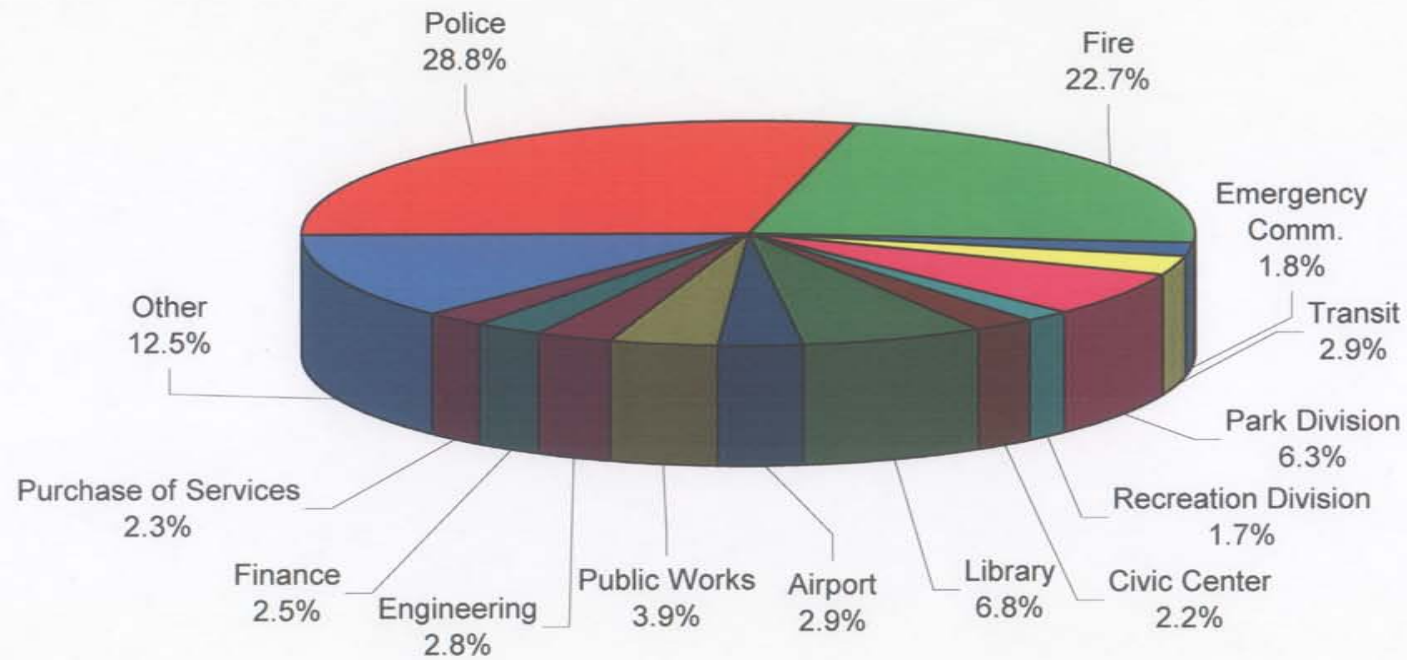
<u>DEPARTMENT / DIVISION</u>	<u>FY 91</u>	<u>FY 92</u>	<u>FY 93</u>	<u>FY 94</u>	<u>FY 95</u>	<u>FY 96</u>	<u>FY 97</u>	<u>FY 98</u>	<u>FY 99</u>	<u>FY 00</u>
Police Department	84.00	84.00	84.00	84.00	91.00	91.00	90.00	90.00	90.00	95.00
Emergency Communications	8.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Fire Department	90.00	90.00	90.00	90.00	90.00	90.00	90.00	90.00	90.00	90.00
Building Safety Department	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Human Rights Department	3.00	3.00	3.00	3.00	3.00	3.00	3.00	2.00	2.00	2.00
Health Services Department	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Park Division	21.92	21.92	21.92	21.92	21.92	20.92	20.92	20.92	20.92	20.92
Civic Center Division	9.15	9.15	9.15	9.15	9.15	9.15	9.15	9.15	9.15	9.15
Recreation Division	7.93	8.93	8.93	8.93	8.93	8.93	8.93	8.93	8.93	8.93
Library Department	15.00	16.00	16.00	16.00	16.00	16.00	16.00	17.00	17.00	17.00
Airport Department	7.00	7.00	7.00	7.00	11.00	11.00	11.00	13.00	13.00	13.00
Transit Division	21.00	20.00	18.17	18.00	16.00	13.00	12.00	12.00	12.00	12.00
Public Works Department	2.00	1.00	--	--	--	--	--	--	--	--
Engineering Department	20.00	20.00	21.00	21.00	21.00	21.00	21.00	22.00	22.00	22.00
Water Department	29.50	29.50	29.50	29.50	29.50	26.00	24.00	24.00	23.00	23.00
Water Pollution Control	29.50	29.50	28.50	28.50	27.50	25.00	24.00	23.00	19.00	19.00
Public Works Department	74.00	75.00	80.00	81.00	81.00	81.00	80.00	81.00	80.00	81.00
Parking Division	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Community / Economic Dev Dept	3.40	3.40	3.40	3.40	4.40	4.40	4.25	4.25	5.00	5.00
Housing Services Department	14.00	14.50	14.50	14.50	14.00	14.00	14.00	15.00	18.00	18.00
Planning Services Department	5.60	6.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00
City Manager's Office	8.00	8.35	7.60	8.60	8.60	8.60	8.75	8.75	9.00	9.00
City Clerk's Office	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Finance Department	18.00	18.00	18.00	17.00	17.00	17.00	16.00	16.00	16.00	16.00
Legal Department	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Information Services Division	6.00	5.50	5.00	5.00	5.00	5.00	5.00	6.00	6.00	6.00
Cable TV Division	4.00	3.80	4.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Building Serv.-City Hall / Annex Maint.	--	--	--	--	--	--	--	--	--	--
Total	506.00	508.55	509.67	509.50	518.00	509.00	502.00	507.00	505.00	511.00

City of Dubuque
Personnel Complement Summary By Department
FY 1981 - FY 2007 Full-Time Employee Complement

<u>DEPARTMENT / DIVISION</u>	<u>FY 01</u>	<u>FY 02</u>	<u>FY 03</u>	<u>FY 04</u>	<u>FY 05</u>	<u>FY 06</u>	<u>FY 07</u>
Police Department	95.00	96.00	97.00	97.00	97.00	99.00	100.00
Emergency Communications	10.00	10.00	10.00	10.00	10.00	11.00	11.00
Fire Department	90.00	90.00	90.00	90.00	90.00	90.00	90.00
Building Safety Department	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Human Rights Department	2.00	2.00	2.00	2.00	2.00	3.00	3.00
Health Services Department	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Park Division	20.92	21.92	21.92	21.92	21.92	21.92	21.92
Civic Center Division	9.15	9.15	9.15	9.15	9.15	1.15	0.15
Recreation Division	8.93	8.93	8.93	8.93	8.93	8.93	7.93
Library Department	18.00	18.00	18.00	18.00	18.00	18.00	18.00
Airport Department	13.00	13.00	14.00	13.00	13.00	13.00	13.23
Transit Division	12.00	7.50	8.00	7.00	7.00	8.55	8.00
Engineering Department	24.00	24.00	24.00	24.00	24.00	25.00	25.00
Water Department	23.00	23.00	23.00	23.00	23.00	23.00	23.00
Water Pollution Control	19.00	18.00	18.00	18.00	18.00	18.00	18.00
Public Works Department	81.00	83.00	86.02	87.30	88.55	87.00	87.00
Parking Division	9.00	11.00	11.50	10.50	10.50	8.00	8.00
Economic Dev Dept	5.00	5.00	3.00	3.00	3.00	3.00	3.00
Housing & Community Devl Dept.	18.00	20.00	20.25	20.00	21.00	21.00	20.25
Planning Services Department	7.00	7.00	7.00	7.00	7.00	8.00	8.00
City Manager's Office	9.00	9.00	11.00	10.00	10.00	11.00	11.00
City Clerk's Office	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Finance Department	16.00	16.00	16.00	15.00	14.00	14.00	14.00
Legal Department	2.00	2.00	2.00	2.00	2.00	2.62	3.00
Information Services Division	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Cable TV Division	3.00	3.00	2.00	2.00	2.00	2.00	2.00
Building Serv.-City Hall / Annex Maint.	--	--	--	--	--	--	--
Total	516.00	518.50	523.77	519.80	521.05	518.17	516.48

FINANCIAL SUMMARIES

HOW YOUR CITY SHARE OF PROPERTY TAXES ARE DISTRIBUTED



2007 Adopted Operating Budget in Levied Funds

**FISCAL YEAR 2007 ADOPTED BUDGET
NET OPERATING BUDGET IN FUNDS INCLUDING TAX LEVY REVENUE
BY DEPARTMENT**

Represents Department's Net Budgets in Funds with Tax Levies
General Fund, Transit Fund, Trust and Agency Fund, Tort Liability Fund and Debt Fund (no debt levy in FY 2006 or 2007)

DEPARTMENT/DIVISION	FY 2006 NET OPERATING BUDGET	FY 2007 TAXABLE FUNDS	FY 2007 MISC. REVENUE GENERATED & TRANS IN	FY 2007 NET OPERATING BUDGET	PERCENT OF NET OPERATING BUDGET
Police	8,666,555	10,236,092	975,904	9,260,188	28.78%
Emergency Comm. Center	575,924	887,642	296,264	591,378	1.84%
Fire	7,047,865	8,190,784	903,613	7,287,171	22.65%
Emergency Management	34,680	43,444		43,444	0.14%
Building Services	149,842	995,723	794,200	201,523	0.63%
Subtotal	16,474,866	20,353,685	2,969,981	17,383,704	54.04%
Human Rights	236,951	334,567	53,150	281,417	0.87%
Health Services	261,050	531,786	229,730	302,056	0.94%
Park Division	1,918,585	2,294,907	282,173	2,012,734	6.26%
Civic Center	777,675	701,190		701,190	2.18%
Grand River Center	693,055	435,006	22,860	412,146	1.28%
Recreation	531,298	1,972,910	1,413,592	559,318	1.74%
Library	2,099,733	2,311,082	108,878	2,202,204	6.85%
Subtotal	6,518,347	8,581,448	2,110,383	6,471,065	20.12%
Airport	743,485	3,867,935	2,944,021	923,914	2.87%
Transit	710,543	2,145,999	1,222,615	923,384	2.87%
Public Works	1,183,021	1,542,514	283,855	1,258,659	3.91%
Engineering	874,537	996,917	102,966	893,951	2.78%
Economic Development	84,373	149,214	48,227	100,987	0.31%
Housing & Comm. Dev.	62,544	182,045	117,024	65,021	0.20%
Purchase of Services	707,408	734,519		734,519	2.28%
Subtotal	4,365,911	9,619,143	4,718,708	4,900,435	15.23%
Planning	449,035	581,324	83,889	497,435	1.55%
City Council	128,109	158,957		158,957	0.49%
City Manager's Office	523,089	582,106	129,383	452,723	1.41%
City Manager - Budget	121,473	132,777	31,632	101,145	0.31%
City Manager - Personnel	326,621	323,412	73,599	249,813	0.78%
City Manager - Public Info.	127,461	65,561		65,561	0.20%
City Manager - Arts & Culture	247,941	248,339		248,339	0.77%
City Clerk	217,090	302,359	163,634	138,725	0.43%
Finance	1,330,847	1,389,279	592,354	796,925	2.48%
Legal	447,705	506,595	134,066	372,529	1.16%
Information Services	317,043	597,343	264,487	332,856	1.03%
Subtotal	4,236,414	4,888,052	1,473,044	3,415,008	10.62%
Total Without Debt	31,595,538	43,442,328	11,272,116	32,170,212	100.00%
Debt Service	0	0	0	0	0.00%
Total With Debt	31,595,538	43,442,328	11,272,116	32,170,212	

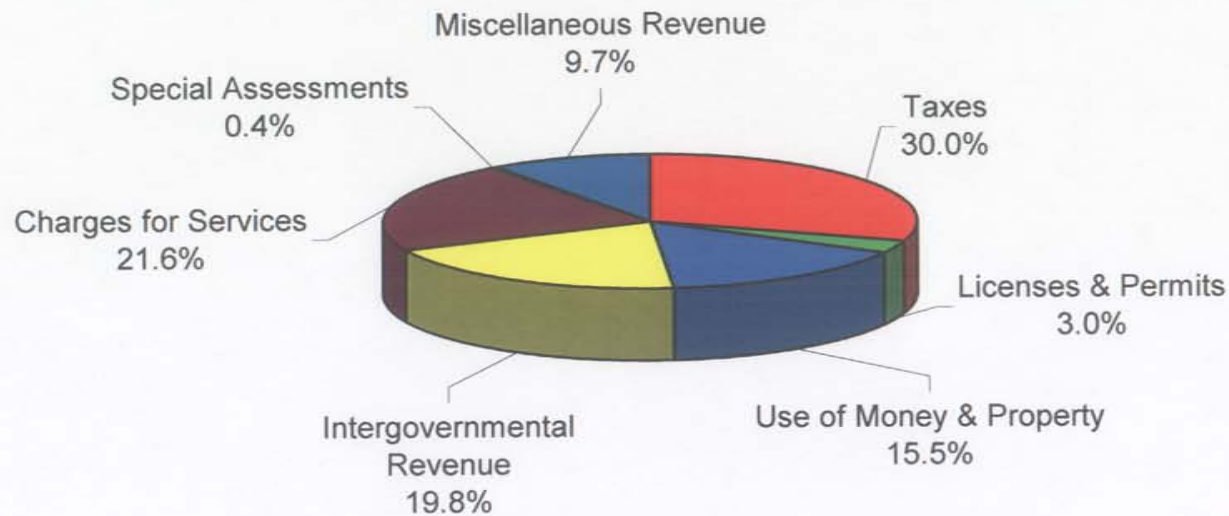
**DISTRIBUTION OF THE CITY PORTION OF YOUR PROPERTY TAX PAYMENT
RESIDENTIAL PROPERTY EXAMPLE**

For a residential property, with an assessed value of \$116,368 (and a taxable value of \$53,525) the City portion of their Fiscal Year 2007 (July 1, 2006 - June 30, 2007) tax bill would be \$485.79 with homestead tax credit. The distribution of their tax dollars to City departments and divisions would be:

CITY OF DUBUQUE DEPARTMENT/DIVISION	NET OPERATING EXPENSE	DEBT SERVICE	TOTAL
Police	139.83	There is no Property Tax Supported Debt	139.83
Emergency Comm. Center	8.93		8.93
Fire	110.04		110.04
Emergency Management	0.66		0.66
Building Services	3.04		3.04
Subtotal	<u>262.50</u>	<u>0.00</u>	<u>262.50</u>
Human Rights	4.25		4.25
Health Services	4.56		4.56
Park Division	30.39		30.39
Civic Center	10.59		10.59
Grand Rever Center	6.22		6.22
Recreation	8.45		8.45
Library	33.25		33.25
Subtotal	<u>97.72</u>	<u>0.00</u>	<u>97.72</u>
Airport	13.95		13.95
Transit	13.94		13.94
Public Works	19.01		19.01
Engineering	13.50		13.50
Economic Development	1.52		1.52
Housing & Comm. Dev.	0.98		0.98
Purchase of Services	11.09		11.09
Subtotal	<u>74.00</u>	<u>0.00</u>	<u>74.00</u>
Planning	7.51		7.51
City Council	2.40		2.40
City Manager's Office	6.84		6.84
City Manager - Budget	1.53		1.53
City Manager - Personnel	3.77		3.77
City Manager - Public Info.	0.99		0.99
City Manager - Arts & Culture	3.75		3.75
City Clerk	2.09		2.09
Finance	12.03		12.03
Legal	5.63		5.63
Information Services	5.03		5.03
Subtotal	<u>51.57</u>	<u>0.00</u>	<u>51.57</u>
GRAND TOTAL	<u><u>485.79</u></u>	<u><u>0.00</u></u>	<u><u>485.79</u></u>

Budgeted Revenue by Category

FY 2007 TOTAL ADOPTED BUDGET



Total Adopted Revenue Budget \$104,753,863

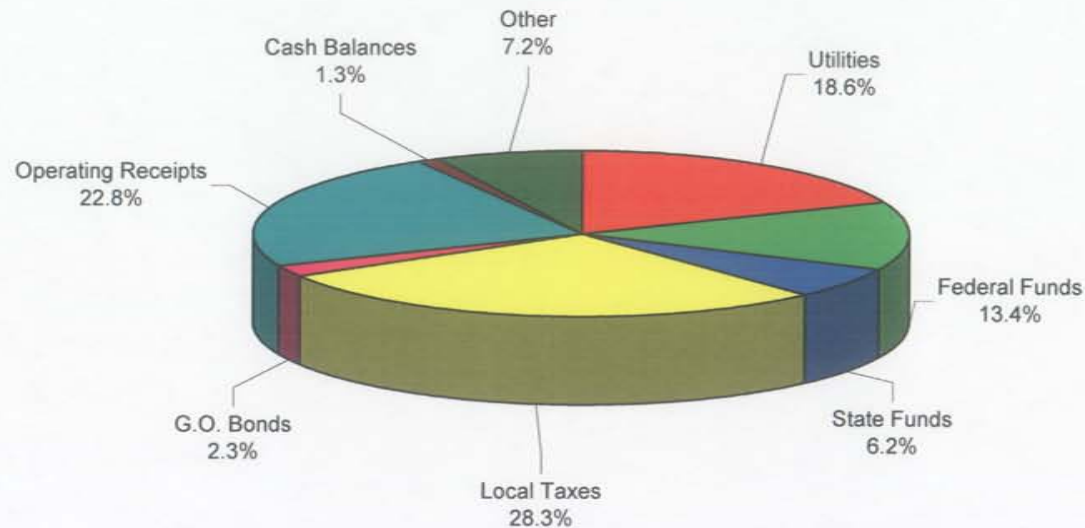
* Excludes Transfers and non-program expense for self-insurance, Metro Landfill accounts, Agency Fund accounts

**SUMMARY OF TOTAL REVENUES
BY REVENUE CATEGORY**

Revenue Category	FY 2004 Actuals	FY 2005 Actuals	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
Taxes					
Property Taxes	15,919,347	16,373,282	16,200,141	17,186,115	6.09%
Local Option Sales Tax	7,139,918	6,993,882	7,853,910	7,853,910	0.00%
Hotel/Motel Taxes	1,314,114	1,383,660	1,570,602	1,570,602	0.00%
Gaming Tax	531,679	508,846	588,102	517,467	-12.01%
Other Taxes	2,523,568	3,392,573	3,529,094	4,326,805	22.60%
Total Taxes	27,428,626	28,652,243	29,741,849	31,454,899	5.76%
Licenses & Permits					
Gas/Electric Franchise Fees	782,713	1,280,556	1,232,000	1,481,525	20.25%
Cable Franchise Fees	1,046,151	538,514	560,000	565,440	0.97%
Other Licenses & Permits	1,059,070	1,066,202	1,125,137	1,120,591	-0.40%
Total Licenses & Permits	2,887,934	2,885,272	2,917,137	3,167,556	8.58%
Use of Money & Property					
Interest Earnings	1,297,844	1,473,876	722,959	924,080	27.82%
Gaming Leases	10,470,777	10,776,321	14,248,812	12,951,883	-9.10%
Other Uses of Money	2,252,043	2,567,756	2,226,865	2,408,864	8.17%
Total Use of Money & Property	14,020,664	14,817,953	17,198,636	16,284,827	-5.31%
Intergovernmental Revenue					
Federal Grants	12,164,084	11,382,448	8,905,282	13,871,035	55.76%
State Road Use Funds	4,806,295	4,798,667	4,874,467	4,805,244	-1.42%
Bank Franchise Tax	104,807	21,721	-	-	0.00%
State Grants	10,134,002	2,535,889	11,772,662	1,557,193	-86.77%
County Contributions	702,729	406,757	498,429	531,833	6.70%
Total Intergovernmental Revenue	27,911,917	19,145,482	26,050,840	20,765,305	-20.29%
Charges for Services					
Utility Charges	11,400,733	11,490,242	14,624,352	15,765,665	7.80%
Other Charges for Services	6,142,838	5,958,212	6,603,747	6,821,120	3.29%
Total Charges for Services	17,543,571	17,448,454	21,228,099	22,586,785	6.40%
Special Assessments	840,508	260,415	955,734	372,000	-61.08%
Miscellaneous Revenue					
Internal Charges	2,336,219	2,606,950	2,754,404	3,148,906	14.32%
Proceeds from Bonds	2,890,230	8,951,677	11,176,000	5,340,000	-52.22%
Other Miscellaneous Revenue	3,696,553	2,499,776	1,520,237	1,633,585	7.46%
Total Miscellaneous Revenue	8,923,002	14,058,403	15,450,641	10,122,491	-34.48%
Total Revenues Before Transfers	99,556,222	97,268,222	113,542,936	104,753,863	-39.34%
Transfers	20,110,832	30,650,790	33,098,612	24,626,835	-25.60%
Grand Total Revenues	119,667,054	127,919,012	146,641,548	129,380,698	-11.77%

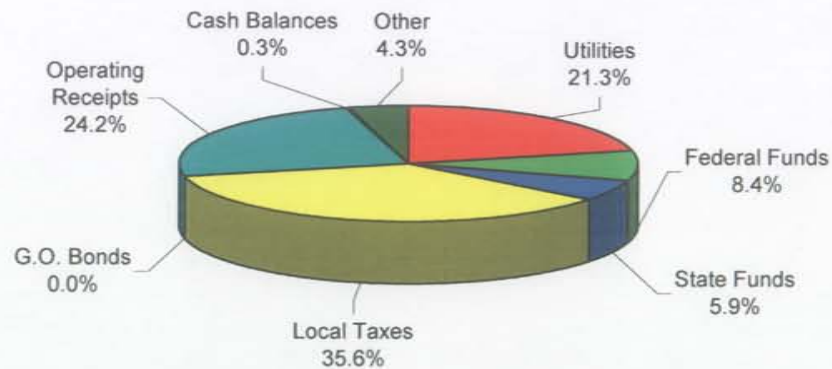
* Excludes non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

WHERE THE MONEY COMES FROM FY 2007 ADOPTED TOTAL BUDGET



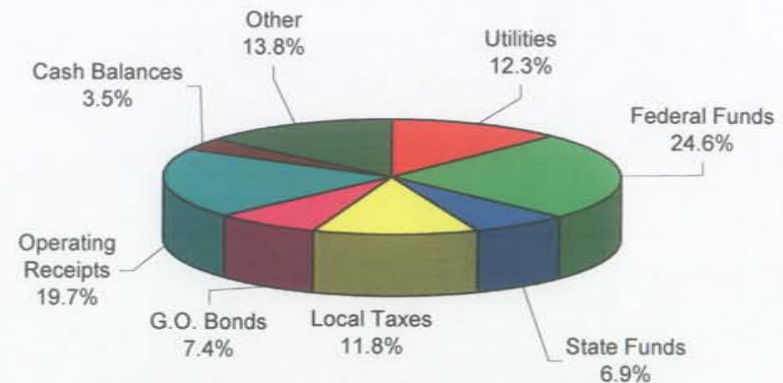
Total Adopted Budget \$108,898,920

FY 2007 OPERATING BUDGET



Total Adopted Operating Budget \$75,684,338

FY 2007 CAPITAL BUDGET



Total Adopted Capital Budget \$33,214,582

**SUMMARY OF HOW BUDGETED EXPENDITURES ARE FUNDED
BY SOURCE OF INCOME**

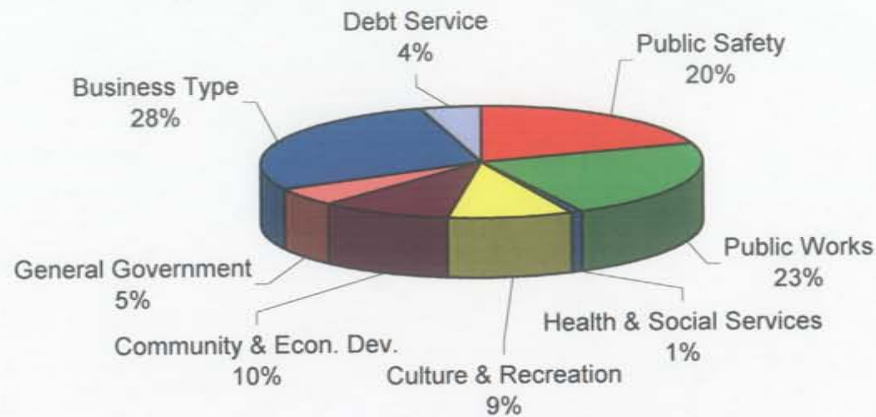
Revenue Type	Total Adopted 2006 Revenues	Total Recommended 2007 Budget		Recommended 2007 Operating Budget		Recommended 2007 Capital Budget	
	Dollars	Dollars	Percent	Dollars	Percent	Dollars	Percent
Utilities							
Water	4,711,245	5,141,918	4.72%	4,071,058	5.38%	1,070,860	3.22%
Sewer	5,419,694	5,928,784	5.44%	4,127,604	5.45%	1,801,180	5.42%
Solid Waste	2,386,755	2,699,991	2.48%	2,437,641	3.22%	262,350	0.79%
Parking	2,115,060	1,887,491	1.73%	1,789,991	2.37%	97,500	0.29%
Stormwater	1,157,453	1,909,236	1.75%	1,057,168	1.40%	852,068	2.57%
Landfill	2,076,146	2,213,780	2.03%	2,213,780	2.93%		0.00%
Transit	343,847	426,726	0.39%	426,726	0.56%		0.00%
Subtotal	18,210,200	20,207,926	18.56%	16,123,968	21.30%	4,083,958	12.30%
Federal Funds							
Community Development	1,415,598	1,898,931	1.74%	1,077,696	1.42%	821,235	2.47%
HUD Fair Housing	56,600	51,300	0.05%	51,300	0.07%		0.00%
HUD Lead Grant		206,206	0.19%	206,206	0.27%		0.00%
Federally Assisted Housing	5,968,753	4,375,453	4.02%	4,375,453	5.78%		0.00%
Federal Grants-Law Enforcement	92,640	79,583	0.07%	79,583	0.11%		0.00%
Federal Transportation Bill 2005		3,500,000	3.21%		0.00%	3,500,000	10.54%
Federal Transit Authority	1,475,429	737,667	0.68%	583,287	0.77%	154,380	0.46%
Passenger Facility Charge		65,382	0.06%		0.00%	65,382	0.20%
Federal ISTEA Funds		1,000,000	0.92%		0.00%	1,000,000	3.01%
Federal Aviation Admin.	696,250	2,639,708	2.42%		0.00%	2,639,708	7.95%
Subtotal	9,705,270	14,554,230	13.36%	6,373,525	8.42%	8,180,705	24.63%
State Funds							
State HOME Grant Program	49,906		0.00%		0.00%		0.00%
State Health Grant/Lead Grant	19,730	19,730	0.02%	19,730	0.03%		0.00%
State Police Program Grants	12,000	97,000	0.09%	97,000	0.13%		0.00%
State Library / Historical Grants	14,500	13,453	0.01%	13,453	0.02%		0.00%
State RISE Grants	11,300,000	1,125,000	1.03%		0.00%	1,125,000	3.39%
State Transit	291,000	250,402	0.23%	212,602	0.28%	37,800	0.11%
IDOT/Highway Maintenance & Trails Grants	8,084	437,284	0.40%	8,084	0.01%	429,200	1.29%
Road Use Tax	4,911,367	4,810,269	4.42%	4,117,896	5.44%	692,373	2.08%
Mobile Home Tax	28,643	29,998	0.03%	29,998	0.04%		0.00%
Subtotal	16,635,230	6,783,136	6.23%	4,498,763	5.94%	2,284,373	6.88%
Local Taxes							
Property Tax	16,192,215	17,180,601	15.78%	17,180,601	22.70%		0.00%
Hotel/Motel Tax	1,570,602	1,570,602	1.44%	1,570,602	2.08%		0.00%
Military Service	17,073	16,584	0.02%	16,584	0.02%		0.00%
Monies & Credits	23,921	23,024	0.02%	23,024	0.03%		0.00%
Ag Land Tax	6,356	5,531	0.01%	5,531	0.01%		0.00%
TIF Increment Property Tax	3,052,062	3,923,766	3.60%	3,923,766	5.18%		0.00%
DRA-Paramutual Tax	43,861	24,807	0.02%	24,807	0.03%		0.00%
Diamond Jo-Tax on Bets	278,983	270,300	0.25%	270,300	0.36%		0.00%
Sales Tax-50% and 20%	5,497,737	5,482,637	5.03%	3,926,955	5.19%	1,555,682	4.68%
Sales Tax-30%	2,366,173	2,356,173	2.16%		0.00%	2,356,173	7.09%
Subtotal	29,048,983	30,854,025	28.33%	26,942,170	35.60%	3,911,855	11.78%
Operating Receipts							
Airport	2,375,510	2,944,021	2.70%	2,944,021	3.89%		0.00%
Ambulance	770,000	830,745	0.76%	830,745	1.10%		0.00%
Animal Licenses	108,400	106,900	0.10%	106,900	0.14%		0.00%
Business License/Permits	188,321	315,216	0.29%	315,216	0.42%		0.00%
Cable TV	573,235	823,198	0.76%	609,925	0.81%	213,273	0.64%
Conference Center Lease	22,860	22,860	0.02%	22,860	0.03%		0.00%
County Participation Comm. Center	278,873	295,849	0.27%	295,849	0.39%		0.00%
County Payment	149,886	136,011	0.12%	126,011	0.17%	10,000	0.03%
Diamond Jo-Admissions	571,836	489,357	0.45%	489,357	0.65%		0.00%
DRA-Equity Distribution (Used for CIP only)	3,860,557	5,167,017	4.74%		0.00%	5,167,017	15.56%

**SUMMARY OF HOW BUDGETED EXPENDITURES ARE FUNDED
BY SOURCE OF INCOME**

Revenue Type	Total Adopted 2006 Revenues	Total Recommended 2007 Budget		Recommended 2007 Operating Budget		Recommended 2007 Capital Budget	
	Dollars	Dollars	Percent	Dollars	Percent	Dollars	Percent
DRA-Gaming used for America's River Project & Parking Debt Abatement	802,724	701,393	0.64%	701,393	0.93%		0.00%
DRA-Gaming Revenues (Lease & Slots)	9,078,621	6,681,447	6.14%	5,543,665	7.32%	1,137,782	3.43%
DRA-Police Overtime - Security	244,847	260,365	0.24%	260,365	0.34%		0.00%
Dubuque Casino Hotel & Diamond Jo Lease	62,500	70,000	0.06%	70,000	0.09%		0.00%
Engineering Division	133,231	102,966	0.09%	102,966	0.14%		0.00%
Federal Building Leases	0	150,500	0.14%	150,500	0.20%		0.00%
Fire Training / Confined Space Service	13,750	13,750	0.01%	13,750	0.02%		0.00%
Golf	705,619	760,358	0.70%	751,358	0.99%	9,000	0.03%
Information Services Recharges	244,465	264,487	0.24%	264,487	0.35%		0.00%
Inspection (Building/Health/Fire)	638,520	669,752	0.62%	669,752	0.88%		0.00%
Interest Earnings-Tax Funds	450,500	592,000	0.54%	592,000	0.78%		0.00%
Iowa District Court Fines	180,000	160,000	0.15%	160,000	0.21%		0.00%
Library Receipts	80,335	95,425	0.09%	95,425	0.13%		0.00%
Misc./Admin Overhead Charges	165,478	33,000	0.03%	33,000	0.04%		0.00%
Public Works including Riverfront Leases	234,933	258,885	0.24%	258,885	0.34%		0.00%
Park	223,572	260,656	0.24%	260,656	0.34%		0.00%
Police	305,633	290,218	0.27%	290,218	0.38%		0.00%
Recreation	614,636	661,734	0.61%	661,734	0.87%		0.00%
Rental Housing	112,824	117,024	0.11%	117,024	0.15%		0.00%
Utility Franchise Fees	1,232,000	1,481,525	1.36%	1,481,525	1.96%		0.00%
Zoning	97,956	75,639	0.07%	75,639	0.10%		0.00%
Subtotal	24,521,622	24,832,298	22.80%	18,295,226	24.17%	6,537,072	19.68%
Cash Balances							
Tax Funds	222,049	530,969	0.49%	223,550	0.30%	307,419	0.93%
Non-Enterprise Constr. & Oper. Funds	1,637,347	853,050	0.78%	2,618	0.00%	850,432	2.56%
Subtotal	1,859,396	1,384,019	1.27%	226,168	0.30%	1,157,851	3.49%
Land Sales--Industrial Parks	114,750	179,200	0.16%		0.00%	179,200	0.54%
Farm Land Rents		28,958	0.03%	28,958	0.04%		0.00%
G.O. Bonds (Water Abated Debt)		400,000	0.37%		0.00%	400,000	1.20%
G.O. Bonds (Sewer Abated Debt)		2,480,000	2.28%		0.00%	2,480,000	7.47%
G.O. Bonds (Storm Sewer Abated Debt)	2,900,000	1,900,000	1.74%		0.00%	1,900,000	5.72%
G.O. Bonds (Downtown TIF & DRA Abated Debt)	1,100,000	0	0.00%		0.00%		0.00%
G.O. Bonds (Industrial Pk West TIF Abated)	7,176,000	560,000	0.51%		0.00%	560,000	1.69%
Loan Repayments	0	0	0.00%		0.00%		0.00%
Water to General Fd	59,570	59,571	0.05%		0.00%	59,571	0.18%
Internal Mains-Revolving Loan Fund		63,400	0.06%		0.00%	63,400	0.19%
UDAG	281,634	1,043,212	0.96%	293,212	0.39%	750,000	2.26%
Econ. Dev-Loan Pool and ED	158,755	174,297	0.16%		0.00%	174,297	0.52%
Rehab/RRP	594,000	69,882	0.06%	24,882	0.03%	45,000	0.14%
Special Assessments	955,734	394,800	0.36%		0.00%	394,800	1.19%
Private Funding	48,707	103,517	0.10%	53,517	0.07%	50,000	0.15%
Subtotal	13,389,150	7,456,837	6.85%	400,569	0.53%	7,056,268	21.24%
Budget Less Service Funds	113,369,851	106,072,471	97.40%	72,860,389	96.27%	33,212,082	99.99%
Internal Service Funds	2,369,795	2,826,449	2.60%	2,823,949	3.73%	2,500	0.01%
Total Budget	115,739,646	108,898,920	100.00%	75,684,338	100.00%	33,214,582	100.00%

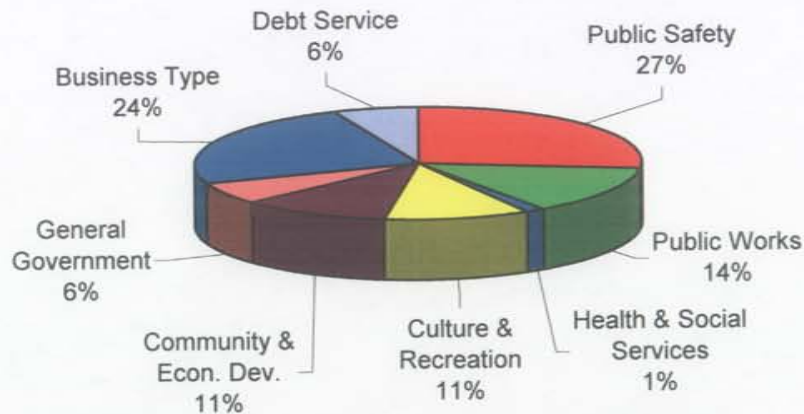
* Excludes Transfers and non-program accounts for self-insurance, Metro Landfill accounts & Agency Fund accounts

HOW THE MONEY IS SPENT FY 2007 TOTAL ADOPTED BUDGET



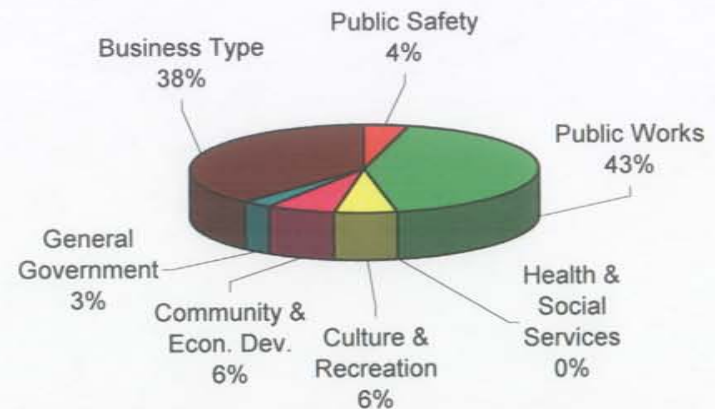
Total Adopted Budget \$108,898,920

FY 2007 OPERATING BUDGET



Total Adopted Operating Budget \$75,684,338

FY 2007 CAPITAL BUDGET



Total Adopted Capital Budget \$33,214,582

* Excludes Transfers and non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

**SUMMARY OF TOTAL EXPENDITURES
BY DEPARTMENT AND STATE PROGRAM**

State Program / Department	FY 2004 Actuals	FY 2005 Actuals	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
OPERATING EXPENDITURES					
Public Safety					
Police	7,984,303	9,023,248	9,623,602	10,276,809	6.79%
Emergency Comm. Center	757,371	774,858	858,647	887,642	3.38%
Fire	7,049,708	7,537,274	7,920,764	8,227,007	3.87%
Disaster Services	32,035	35,140	34,680	43,444	25.27%
Health Services - Animal Control	106,830	119,621	186,935	189,601	1.43%
Public Works - Flood Control	53,835	78,885	116,768	119,030	1.94%
Building Services - Inspections	540,495	552,139	606,559	698,785	15.20%
Total Public Safety	16,524,577	18,121,165	19,347,955	20,442,318	5.66%
Public Works					
Airport	2,417,226	3,174,490	3,118,995	3,867,935	24.01%
Public Works	4,273,054	4,753,648	5,173,083	5,525,824	6.82%
Engineering	1,878,241	2,371,393	1,823,732	2,050,987	12.46%
Total Public Works	8,568,521	10,299,531	10,115,810	11,444,746	13.14%
Debt Service	(1,236,407)	(1,649,726)	(869,795)	(1,091,514)	25.49%
Total Public Works without Debt Service	7,332,114	8,649,805	9,246,015	10,353,232	11.98%
Health & Social Services					
Human Rights	221,402	218,838	296,901	336,567	13.36%
Health Services	323,993	312,675	331,304	369,268	11.46%
Purchase of Services	132,075	127,263	133,688	146,263	9.41%
Total Health & Social Services	677,470	658,776	761,893	852,098	11.84%
Culture & Recreation					
Parks	1,935,630	1,972,085	2,160,864	2,296,907	6.30%
Civic Center	1,308,708	799,710	777,675	701,190	-9.84%
Conference Center	85,646	352,201	715,915	435,006	-39.24%
Recreation	1,945,004	1,866,125	1,986,176	2,094,519	5.45%
Library	1,885,804	2,003,408	2,209,568	2,311,082	4.59%
City Manager-Arts & Cultural Affairs	0	29,656	247,941	248,339	0.16%
Total Culture & Recreation	7,160,792	7,023,185	8,098,139	8,087,043	-0.14%
Community & Economic Development					
Economic Development	3,183,674	2,383,891	2,669,408	2,829,890	6.01%
Housing & Comm. Development	5,426,353	6,471,923	6,804,388	5,368,103	-21.11%
Planning Services	621,599	585,075	662,499	674,315	1.78%
City Manager's-Neighborhood Development	89,389	92,314	94,648	101,326	7.06%
Purchase of Services	652,970	704,940	828,977	884,402	6.69%
Total Comm. & Econ. Devl. (CED)	9,973,985	10,238,143	11,059,920	9,858,036	-10.87%
Debt Service	(2,078,342)	(1,182,326)	(1,828,905)	(1,579,664)	-13.63%
Total CED without Debt Service	7,895,643	9,055,817	9,231,015	8,278,372	-10.32%

**SUMMARY OF TOTAL EXPENDITURES
BY DEPARTMENT AND STATE PROGRAM**

State Program / Department	FY 2004 Actuals	FY 2005 Actuals	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
General Government					
Building Services - City Hall & Bldg Maint.	126,110	174,605	176,357	303,198	71.92%
City Council	101,708	131,786	128,109	158,957	24.08%
City Manager	1,284,480	1,076,295	1,286,937	1,284,278	-0.21%
City Clerk	264,671	241,847	345,881	302,359	-12.58%
Finance	1,351,672	1,244,966	1,336,322	1,389,279	3.96%
Cable TV	267,050	418,816	261,983	233,963	-10.70%
Legal	439,103	520,969	457,705	506,595	10.68%
Information Services	550,600	539,133	642,597	682,027	6.14%
Total General Government	4,385,394	4,348,417	4,635,891	4,860,656	4.85%
Business Type					
Water	3,140,989	3,172,049	3,445,509	3,606,489	4.67%
Water Pollution Control	2,837,713	2,951,699	2,887,766	3,282,117	13.66%
Parking Division	1,827,387	1,835,916	2,083,528	2,159,032	3.62%
Transit	1,968,608	2,017,805	1,848,819	2,145,999	16.07%
Public Works- Solid Waste & Landfill	3,591,789	3,655,473	4,089,560	4,389,358	7.33%
Public Works- Garage Service	1,000,129	1,273,993	1,200,169	1,555,921	29.64%
Public Works- Sewer/Stormwater Maint.	361,841	478,925	400,686	449,014	12.06%
Engineering - Sewer/Stormwater Improv.	251,210	275,509	857,325	1,019,054	18.86%
Engineering - Service Fund	986,314	955,156	1,168,626	1,265,404	8.28%
City Manager - General Service			1,000	990	-1.00%
Finance - Meter Reads/Service	243,107	216,678	236,571	266,063	12.47%
Total Business Type	16,209,087	16,833,203	18,219,559	20,139,441	10.54%
Debt Service	(1,309,686)	(1,084,149)	(1,563,972)	(2,052,265)	31.22%
Total Business Type without Debt Service	14,899,401	15,749,054	16,655,587	18,087,176	8.60%
Total Expenditures without Debt	58,875,391	63,606,219	67,976,495	70,960,895	4.39%
Total Debt Service	4,624,435	3,916,201	4,262,672	4,723,443	10.81%
TOTAL OPERATING EXPENDITURES	63,499,826	67,522,420	72,239,167	75,684,338	4.77%
Capital Improvement Projects (CIP)					
Public Safety	168,857	520,802	243,500	1,402,010	475.77%
Public Works	10,504,800	18,547,362	17,636,410	14,167,673	-19.67%
Culture & Recreation	429,114	1,001,176	1,850,310	2,006,204	8.43%
Community & Economic Devel.	5,554,018	3,402,141	10,363,673	2,081,787	-79.91%
General Government	564,025	580,613	856,597	929,250	8.48%
Business Type	19,788,548	6,300,783	12,549,989	12,627,658	0.62%
TOTAL CIP EXPENDITURES	37,009,362	30,352,877	43,500,479	33,214,582	-23.65%
Total Expenditures Before Transfers	100,509,188	97,875,297	115,739,646	108,898,920	-5.91%
Interfund Transfers	20,110,832	30,650,790	33,098,612	24,626,835	-25.60%
Grand Total Expenditures	120,620,020	128,526,087	148,838,258	133,525,755	-10.29%

* Excludes non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

CITY OF DUBUQUE
FY 2007 GRAND TOTAL EXPENDITURE SUMMARIES

	FY 2004 Actual	FY 2005 Actual	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
EMPLOYEE EXPENSE	36,285,721	37,881,352	40,808,552	42,772,820	4.81%
SUPPLIES & SERVICES	20,982,182	23,983,158	24,796,230	25,462,148	2.69%
CAPITAL OUTLAY	1,346,354	1,284,689	2,044,302	2,167,316	6.02%
SUBTOTAL	58,614,257	63,149,199	67,649,084	70,402,284	4.07%
DEBT SERVICE	4,624,435	3,916,201	4,262,672	4,723,443	10.81%
NON-EXPENSE ACCOUNTS	261,134	457,020	327,411	558,611	70.61%
TOTAL OPERATING BUDGET	63,499,826	67,522,420	72,239,167	75,684,338	4.77%
CAPITAL IMPROVEMENTS	37,009,362	30,352,877	43,500,479	33,214,582	-23.65%
TOTAL BUDGET	100,509,188	97,875,297	115,739,646	108,898,920	-5.91%

* Excludes transfers and non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

OPERATING EXPENDITURES BY FUND

100 GENERAL FUND	33,932,822	35,937,276	38,998,444	41,296,329	5.89%
205 TRUST & AGENCY FUND	987	276	0	0	0.00%
210 TIF-METRIX/NORDSTROM	983,235	427,296	1,106,001	1,095,621	-0.94%
212 TIF-QUEBECOR	0	15,108	15,108	16,986	12.43%
220 TIF-ADV. DATA COM. TECH PARK	128,087	128,087	128,087	128,087	0.00%
222 TIF-CARTEGRAPH	58,000	58,000	58,000	58,000	0.00%
230 TIF-EAST 7TH STREET	19,705	15,052	20,194	24,424	20.95%

CITY OF DUBUQUE
FY 2007 GRAND TOTAL EXPENDITURE SUMMARIES

	FY 2004 Actual	FY 2005 Actual	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
OPERATING EXPENDITURES BY FUND					
232 TIF-KERPER BLVD	489,285	489,285	489,285	489,285	0.00%
240 TIF-GREATER DOWNTOWN	988,092	1,018,214	980,350	1,157,324	18.05%
250 ROAD USE TAX FUND	3,199,014	3,624,551	3,854,263	4,117,896	6.84%
260 COMM DEVEL FUND	991,324	1,082,263	1,152,420	1,077,696	-6.48%
265 UDAG REPAYMENTS	399,789	240,842	281,634	293,212	4.11%
270 RRP LOAN REPAYMENTS	33,787	23,014	49,906	24,882	-50.14%
275 LEAD GRANT PROGRAM	230,113	1,077,749	1,238,961	206,206	-83.36%
280 SECTION 8 HOUSING FD	4,527,464	4,653,659	4,729,792	4,374,633	-7.51%
290 CABLE TV FUND	550,965	706,328	567,455	609,352	7.38%
295 LIBRARY GIFTS TR FD	42,679	34,745	0	0	0.00%
400 DEBT SERVICE FUND	1,183,989	1,597,839	818,789	1,038,514	26.84%
440 GO BOND FUND	15,723	41,909	0	0	0.00%
500 ELLA LYONS PEONY TR	624	856	3,000	2,000	-33.33%
600 TRANSIT FUND	1,968,608	2,017,805	1,848,819	2,145,999	16.07%
610 SEWAGE UTIL-OPER FD	3,260,890	3,472,364	3,378,083	3,820,974	13.11%
620 STORMWATER UTILITY	174,151	223,736	767,694	929,211	21.04%
630 PARKING FAC-OPER FD	1,358,168	1,362,816	1,611,447	1,693,482	5.09%
640 WATER UTIL-OPER FUND	3,377,252	3,393,530	3,682,080	3,872,552	5.17%
670 SOLID WASTE COLLECTION FD	1,878,813	1,856,986	2,059,152	2,223,862	8.00%
800 ENGINEERING SERV FD	985,529	955,941	1,168,626	1,265,404	8.28%
810 GARAGE SERVICE FUND	1,000,129	1,273,993	1,200,169	1,555,921	29.64%
820 GENERAL SERVICE FUND	783	(783)	1,000	990	-1.00%
830 STORES/PRINTING FUND	6,844	(4,804)	0	0	0.00%
940 LANDFILL OPER FUND	1,712,975	1,798,487	2,030,408	2,165,496	6.65%
TOTAL OPERATING BUDGET	63,499,826	67,522,420	72,239,167	75,684,338	4.77%

CITY OF DUBUQUE
FY 2007 GRAND TOTAL EXPENDITURE SUMMARIES

	FY 2004 Actual	FY 2005 Actual	FY 2006 Adopted Budget	FY 2007 Adopted Budget	% Change from Adopted FY 2006
CAPITAL EXPENDITURES BY FUND					
100 GENERAL FUND	8,260,704	14,101,627	4,288,357	5,078,289	18.42%
241 TAX INCRE-DOWNTOWN	10,000	300,000	120,000	180,000	50.00%
250 ROAD USE TAX FUND	406,605	321,434	1,264,000	982,850	-22.24%
260 COMM DEVEL FUND	643,512	1,495,366	846,933	821,235	-3.03%
262 COMM DEV DISCRETION	8,047	43,899	0	0	0.00%
265 UDAG REPAYMENTS	51,576	196,556	0	750,000	100.00%
270 STATE RENTAL REHAB	(2,145)	21,630	49,000	45,000	-8.16%
271 STATE HOME PROGRAM	990	21,630	0	0	0.00%
290 CABLE TV	41,162	31,650	5,780	161,973	2702.30%
300 STREET CONST FUND	5,911,195	5,039,671	14,135,770	8,931,875	-36.81%
350 SALES TAX CONSTR. FD	366,409	308,211	585,900	619,982	5.82%
360 GENERAL CONSTR FUND	674,634	938,702	8,620,750	0	-100.00%
370 GOLF CONSTRUCTION FD	0	2,458	1,000	9,000	800.00%
390 AIRPORT CONST FUND	848,125	1,229,261	1,033,000	3,006,720	191.07%
600 TRANSIT FUND	565,504	240,367	1,115,000	186,000	-83.32%
670 REFUSE COLLECTION FD	249,000	165,615	109,540	262,350	139.50%
700 AMERICA'S RIVER FD	13,715,655	2,225,764	3,089,000	1,283,000	-58.47%
710 SAN-SEWER CONST FD	1,368,513	1,145,801	1,984,445	4,590,780	131.34%
720 STORM SEWER CONST FD	2,025,341	1,703,925	3,920,304	4,174,668	6.49%
730 PARKING FAC CONST FD	229,497	21,801	1,509,800	657,500	-56.45%
740 WATER CONST FUND	1,628,767	792,857	821,900	1,470,860	78.96%
810 GARAGE SERVICE FUND	6,271	0	0	2,500	100.00%
940 LANDFILL OPER FUND	0	4,652	0	0	0.00%
TOTAL CAPITAL BUDGET	37,009,362	30,352,877	43,500,479	33,214,582	-23.65%
TOTAL BUDGET (excl' transfers)	100,509,188	97,875,297	115,739,646	108,898,920	-5.91%

CITY OF DUBUQUE
FISCAL YEAR 2007 OPERATING BUDGET
BY MAJOR CATEGORIES AND DEPARTMENT & CAPITAL BUDGET BY DEPARTMENT

DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	NON-EXP ACCOUNTS	SUBTOTAL OPERATING	DEBT SERVICE	CIP BUDGET	TOTAL BUDGET
Police Department	8,883,722	1,048,120	344,967		10,276,809		67,110	10,343,919
Emergency Communications	828,670	52,972	6,000		887,642			887,642
Fire Department	7,551,765	556,228	119,014		8,227,007		1,334,900	9,561,907
Emergency Management		43,444			43,444			43,444
Building Services Dept.	724,397	199,086	78,500		1,001,983			1,001,983
Human Rights Department	226,540	110,027			336,567		420,000	756,567
Health Services Department	341,833	197,711	19,325		558,869			558,869
Park Division	1,715,864	405,393	175,650		2,296,907		2,093,550	4,390,457
Civic Center Division	17,270	683,920			701,190		817,000	1,518,190
Grand River Center		435,006			435,006			435,006
Recreation Division	1,146,437	898,582	49,500		2,094,519		147,000	2,241,519
Library Department	1,535,275	717,089	58,718		2,311,082		231,654	2,542,736
Water Department	1,611,764	1,653,941	55,900	3,321	3,324,926	281,563	1,470,860	5,077,349
Water Poll. Control Dept	1,296,566	1,887,833	95,000	2,718	3,282,117		464,622	3,746,739
Parking Division	636,614	374,189	33,900	1,352	1,046,055	1,112,977	657,500	2,816,532
Airport Department	1,152,698	2,408,338	253,899		3,814,935	53,000	3,006,720	6,874,655
Transit Division	1,440,890	705,109			2,145,999		186,000	2,331,999
Public Works Department	6,066,185	4,888,646	577,235	507,081	12,039,147		831,550	12,870,697
Engineering Department	2,056,495	397,763	130,407	54,541	2,639,206	1,696,239	18,888,579	23,224,024
Economic Development	255,727	994,499			1,250,226	1,579,664	1,080,039	3,909,929
Housing & Comm. Dev.	1,364,198	3,975,305	28,600		5,368,103		779,000	6,147,103
Cable TV Division	153,234	65,392	15,000	337	233,963			233,963
Planning Services Dept	570,582	99,133	4,600		674,315		195,000	869,315
City Council	67,288	91,519	150		158,957			158,957
City Manager's Office	1,089,914	522,318	22,701		1,634,933		167,248	1,802,181
City Clerk's Office	224,957	73,852	3,550		302,359			302,359
Finance Department	994,395	632,646	39,040	(10,739)	1,655,342			1,655,342
Legal Department	342,261	164,084	250		506,595			506,595
Information Services Dept.	477,279	149,338	55,410		682,027		376,250	1,058,277
Purchase of Services		1,030,665			1,030,665			1,030,665
TOTAL DEPTS/DIVISIONS	42,772,820	25,462,148	2,167,316	558,611	70,960,895	4,723,443	33,214,582	108,898,920

CITY OF DUBUQUE
ADOPTED FISCAL YEAR 2007 OPERATING BUDGET
BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
General	Police Department	8,843,005	1,048,120	344,967			10,236,092
	Emergency Communications Dept.	828,670	52,972	6,000			887,642
	Fire Department	7,515,542	556,228	119,014			8,190,784
	Emergency Management		43,444				43,444
	Building Services Department	724,397	192,826	78,500			995,723
	Human Rights Department	226,540	108,027				334,567
	Health Services Department	316,005	196,456	19,325			531,786
	Park Division	1,715,864	403,393	175,650			2,294,907
	Civic Center Division	17,270	683,920				701,190
	Grand River Center		435,006				435,006
	Recreation Division	1,090,991	832,419	49,500			1,972,910
	Library Department	1,535,275	717,089	58,718			2,311,082
	Airport Department	1,152,698	2,408,338	253,899	53,000		3,867,935
	Engineering Department	714,915	181,395	100,607			996,917
	Public Works Department	958,464	817,607	119,300		(352,857)	1,542,514
	Economic Development	104,685	44,529				149,214
	Housing and Comm.Dev. Dept.	155,221	24,949	1,875			182,045
	Planning Services Department	500,338	79,636	1,350			581,324
	City Council	67,288	91,519	150			158,957
	City Manager's Office	924,081	409,113	19,001			1,352,195
	City Clerk's Office	224,957	73,852	3,550			302,359
	Finance Department	893,256	487,722	19,040		(10,739)	1,389,279
	Legal Department	342,261	164,084	250			506,595
	Information Services	392,595	149,338	55,410			597,343
	Purchase of Services		734,519				734,519
	Total, General Fund	29,244,318	10,936,501	1,426,106	53,000	(363,596)	41,296,329

CITY OF DUBUQUE
ADOPTED FISCAL YEAR 2007 OPERATING BUDGET
BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
Transit	Transit Division	1,440,890	705,109				2,145,999
	Total, Transit Fund	1,440,890	705,109	-	-	-	2,145,999
Debt Service	Engineering Department				1,038,514		1,038,514
	Total, Debt Service Fund	-	-	-	1,038,514	-	1,038,514
Tax Increment 114-	Economic Development Dept.		924,513		1,579,664		2,504,177
	Parking Division				465,550		465,550
	Total, Tax Increment Funds	-	924,513	-	2,045,214	-	2,969,727
Road Use Tax	Engineering Department		7,156	8,400			15,556
	Public Works Department	1,702,624	1,889,160	368,500		142,056	4,102,340
	Total, Road Use Tax Fund	1,702,624	1,896,316	376,900	-	142,056	4,117,896
Community Development	Economic Development	83,999	21,032				105,031
	Housing and Comm. Dev.	480,583	94,129	5,625			580,337
	Planning Services Department	70,244	19,497	3,250			92,991
	Recreation Division	55,446	66,163				121,609
	Human Rights Department		2,000				2,000
	City Manager's-Neighborhood Devl.	74,417	23,209	3,700			101,326
	Purchase of Services		74,402				74,402
	Total, Comm. Dev. Fund	764,689	300,432	12,575	-	-	1,077,696
Lead Paint	Housing and Community Dev.	130,675	75,531				206,206
	Total, Lead Paint Grant	130,675	75,531	-	-	-	206,206

CITY OF DUBUQUE
ADOPTED FISCAL YEAR 2007 OPERATING BUDGET
BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
UDAG Repayment	Economic Development Dept.	67,043	4,425		-		71,468
	Purchase of Service		221,744				221,744
	Total, UDAG Repmt. Fund	67,043	226,169		-		293,212
							-
Section 8	Housing and Comm. Dev.	573,617	3,779,916	21,100			4,374,633
	Total, Section 8 Housing Fund	573,617	3,779,916	21,100	-	-	4,374,633
							-
State Rental Rehab Fund	Housing and Comm. Dev.	24,102	780				24,882
	Total, State Rental Rehab Fund	24,102	780		-		24,882
Water Operating	Water Department	1,611,764	1,653,941	55,900	281,563	3,321	3,606,489
	Finance Department-Meter Reads	101,139	144,924	20,000			266,063
	Total, Water Operating Fund	1,712,903	1,798,865	75,900	281,563	3,321	3,872,552
							-
Sewer Operating	Water Pollution Control Dept.	1,296,566	1,887,833	95,000		2,718	3,282,117
	Engineering Department	86,242	3,601				89,843
	Public Works Department	301,869	91,088	38,300		17,757	449,014
	Total, Sewer Operating Fund	1,684,677	1,982,522	133,300	-	20,475	3,820,974
Solid Waste Operating	Public Works Department	1,390,933	733,414	27,000		72,515	2,223,862
	Total, Solid Waste Oper. Fund	1,390,933	733,414	27,000	-	72,515	2,223,862
Stormwater Operating	Engineering Department		195,945	21,000	657,725	54,541	929,211
	Total, Stormwater Operating	-	195,945	21,000	657,725	54,541	929,211

CITY OF DUBUQUE
ADOPTED FISCAL YEAR 2007 OPERATING BUDGET
BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
Landfill DMASWA	Public Works Department	842,022	1,273,783	2,000		47,691	2,165,496
	Total, Landfill Operating Fund	842,022	1,273,783	2,000		47,691	2,165,496
Parking Operating	Parking Division	636,614	374,189	33,900	647,427	1,352	1,693,482
	Total, Parking Operating Fund	636,614	374,189	33,900	647,427	1,352	1,693,482
Cable TV -116-	Cable TV Division	153,234	65,392	15,000		337	233,963
	City Manager's-Public Information	90,426	89,996				180,422
	Information Services	84,684					84,684
	Building Serv-City Hall Annex		6,260				6,260
	Police Department	40,717					40,717
	Fire Department	36,223					36,223
	Health Services Department	25,828	1,255				27,083
	Total, Cable TV Fund	431,112	162,903	15,000	-	337	609,352
Permanent	Parks Division-Lyons Peony Trust		2,000				2,000
	Total, Permanent Funds	-	2,000	-	-	-	2,000
Internal Service Funds	Engineering Department	1,255,338	9,666	400			1,265,404
	Public Works Department	870,273	83,594	22,135		579,919	1,555,921
	City Manager's Office	990					990
	Total, Service Fund	2,126,601	93,260	22,535		579,919	2,822,315
TOTAL OPERATING BUDGET (excl' transfers)		42,772,820	25,462,148	2,167,316	4,723,443	558,611	75,684,338

CITY OF DUBUQUE
FUND BALANCE, INCOME AND EXPENSE SUMMARY
FISCAL YEAR 2007 ADOPTED BUDGET

FUND	BEG. BALANCE	PLUS INCOME NOT TAXES	PLUS TRANSFERS IN	PLUS PROPERTY TAX	LESS ENDING BALANCE	LESS TRANSFERS OUT	REQUIREMENTS		
							TOTAL BUDGET	OPERATING BUDGET	CAPITAL BUDGET
GENERAL FUND									
General	\$4,992,210	\$30,311,689	\$10,522,513	\$14,866,651	3,869,860	\$10,448,585	\$46,374,618	\$41,296,329	\$5,078,289
Tort Liability	\$18,457			366,796	18,457	366,796			
SUBTOTAL, General Funds	\$4,992,210	\$30,311,689	\$10,522,513	\$15,233,447	\$3,869,860 *	\$10,815,381	\$46,374,618	\$41,296,329	\$5,078,289
SPECIAL REVENUE FUNDS									
Road Use Tax Fund	\$444,502	\$4,806,244				\$150,000	\$5,100,746	\$4,117,896	\$982,850
Tax Increment & Reserve	(539,459)	4,471,104			(172,121)	954,039	3,149,727	2,969,727	180,000
Trust & Agency	89,419			1,946,547	4,419	2,031,547			
Special Assessments	637,780	394,800			637,780	394,800			
UDAG Repayments	1,200,352	12,600	100,000		269,740		1,043,212	293,212	750,000
Community Dev.	212,630	1,905,521			212,630	6,590	1,898,931	1,077,696	821,235
Lead Grant Program	(12,154)	206,111			(12,249)		206,206	206,206	
Home Program Funds	12,094				12,094				
RRP Repayments	202,065	90,000			222,183		69,882	24,882	45,000
Section 8	363,329	4,338,949			326,825	820	4,374,633	4,374,633	
Cable TV and Equipment Fund	614,855	576,740			368,397	51,873	771,325	609,352	161,973
Expendable Library Gifts Trust	179,001				179,001				
SUBTOTAL, Special Revenue	\$3,404,414	\$16,802,069	\$100,000	\$1,946,547	\$2,048,699	\$3,589,669	\$16,614,662	\$13,673,604	\$2,941,058
G.O. Debt Service									
SUBTOTAL, G.O. Debt			\$1,038,514				\$1,038,514	\$1,038,514	
PERMANENT FUNDS									
Library Gifts Trust	19,250				19,250				
E.B.Lyons Peony Trust	29,413	2,000			29,413		\$2,000	\$2,000	
SUBTOTAL, Trust Funds	\$48,663	\$2,000			\$48,663		\$2,000	\$2,000	
CAPITAL PROJECT FUNDS									
Street Construction	327,603	7,991,173	620,000		6,901		\$8,931,875		8,931,875
Sales Tax Construction		1,570,782	1,300		15,100	937,000	619,982		619,982
Passenger Facility Charge	137,748	65,382			137,748	65,382			

CITY OF DUBUQUE
FUND BALANCE, INCOME AND EXPENSE SUMMARY
FISCAL YEAR 2007 ADOPTED BUDGET

FUND	BEG. BALANCE	PLUS INCOME NOT TAXES	PLUS TRANSFERS IN	PLUS PROPERTY TAX	LESS ENDING BALANCE	LESS TRANSFERS OUT	REQUIREMENTS		
							TOTAL BUDGET	OPERATING BUDGET	CAPITAL BUDGET
CAPITAL PROJECT FUNDS CONT'									
Airport Construction	75,206	2,677,508	255,662		1,656		3,006,720		3,006,720
Golf Construction	65,505				56,505		9,000		9,000
Dog Track/Riverboat Depreciation	207,065	22,000			229,065				
General Const Fund	618,626	179,200			618,626	179,200			
SUBTOTAL, Constr. Funds	\$1,431,753	\$12,506,045	\$876,962		\$1,065,601	\$1,181,582	\$12,567,577		\$12,567,577
UTILITY/ENTERPRISE FUNDS									
Water Operating	\$262,231	\$5,128,686	\$40,000		\$281,862	\$1,276,503	\$3,872,552	\$3,872,552	
Water Construction	13,520	30,000	1,438,237		10,897		1,470,860		1,470,860
Sewer Operating	312,173	5,390,045			304,398	1,576,846	3,820,974	3,820,974	
San. Sewer Construction	446,187	148,400	3,996,656		463		4,590,780		4,590,780
Stormwater Operating	80,959	1,144,359			11,719	284,388	929,211	929,211	
Stormwater Construction	716,186		3,479,031		20,549		4,174,668		4,174,668
Refuse	334,396	2,639,320			273,965	213,539	2,486,212	2,223,862	262,350
Landfill	7,899,628	2,073,390			7,759,238	48,284	2,165,496	2,165,496	
Parking Operating	265,946	1,844,422	136,918		257,295	296,509	1,693,482	1,693,482	
Parking Construction	197,731	10,000	760,000		310,231		657,500		657,500
General Obligation Bond Fund	189,421	5,340,000			189,421	5,340,000			
America's River Project Fund			1,283,000				1,283,000		1,283,000
Transit	870	1,376,995	955,004		870		2,331,999	2,145,999	186,000
T&A-Self Insurance Reserves	309,225				309,225				
Service Fund Charges	(40,352)	2,826,449			(42,852)	4,134	2,824,815	2,822,315	\$2,500
SUBTOTAL, UTILITY	\$10,988,121	\$27,952,066	\$12,088,846		\$9,687,281	\$9,040,203	\$32,301,549	\$19,673,891	\$12,627,658
ENTERPRISE FUNDS									
TOTAL ALL FUNDS	\$20,874,390	\$87,573,869	\$24,626,835	\$17,179,994	\$16,729,333	\$24,626,835	\$108,898,920	\$75,684,338	\$33,214,582

* **GENERAL FUND ENDING BALANCE and UNENCUMBERED FUND BALANCE:** The policy set by City Council is to maintain a **General Fund operating reserve (ending balance)** of at least 10% of the total General Fund operating budget (excluding fringes and tort liability expense). The City Council maintains this surplus in the fund in order to pay operating costs until tax money, or other anticipated revenue comes in, and to mitigate property tax rate increases in future years for additional capital improvements that have been identified in several pending long-range plans. These plans will also identify operational cost increases in addition to just normal City growth from the physical expansion of Dubuque. The policy set by City Council for **unencumbered fund balance** is \$200,000. This means that it is assumed the budget will not be spent down 100% of expenditures and income may exceed fund balances by this amount. This anticipated "Carryover Balance" to not exceed \$200,000 will help finance the budget year and beyond through the budget planning period. Any amount over that shall be programmed in the next budget cycle as part of the capital improvement budgeting process.

**DISTRIBUTION OF
COMMUNITY DEVELOPMENT
FUNDS**

CITY OF DUBUQUE IOWA

FY 2007 ANNUAL PLAN

FOR USE OF PROGRAM YEAR 2006

COMMUNITY DEVELOPMENT BLOCK GRANT

(CDBG) FUNDS

March 2006

PREPARED BY THE HOUSING AND COMMUNITY DEVELOPMENT DEPARTMENT

CITY OF DUBUQUE, IOWA
FY 2007 ANNUAL ACTION PLAN
FOR THE USE OF PROGRAM YEAR 2006
COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS
EXECUTIVE SUMMARY

INTRODUCTION

The Fiscal Year 2007 Annual Action Plan for the use of Program Year 2006 Community Development Block Grant Funds has resulted from a two-month process of public involvement and decision-making regarding the needs, priorities and proposed uses of CDBG funds in the City of Dubuque, Iowa. The following action plan represents the efforts of citizens, commissioners, public officials and staff to craft a document responsive to identified opportunities and needs in the community.

RESOURCES

Federal resources expected to be available to address the priority needs identified in this plan include CDBG funds. The City anticipates \$1,933,971 in CDBG assistance in Fiscal Year 2007 (July 1, 2006 - June 30, 2007), which includes the annual entitlement of \$1,398,731, program income of \$492,775 and Revolving Loan Funds of \$42,465. The City of Dubuque will utilize other federal assistance programs as appropriate to meet community needs. Sources of funds include \$4 million in Section 8 rental assistance payments, HOME Program funds, EDA Public Works Grant Program and SBA 504 loan program. The City continues to work with developers to access Low Income Housing Tax Credits and Historic Preservation Tax Credits in order to develop feasible housing projects.

DESCRIPTION OF ACTIVITIES

The City of Dubuque distinguishes between four different but complementary areas of program development in its overall CDBG program: Housing Development, Economic Development, Neighborhood and Community Development and Planning & Administration. The following description of activities summarizes the projects to be completed in the FY 2007 Annual Action Plan with the use of CDBG funds.

AMENDMENT

Prior to the City Council public hearing, HUD notified the City that the anticipated CDBG allocation has been reduced from \$1,398,731 to \$1,256,479 (\$142,252 reduction). The Plan adopted by the City Council on March 2, 2006 by Resolution 66-06 reflected a \$28,450 reduction in the Economic Development Department administrative expenses since this caused the administrative category to be overspent. This amount was addressed during the budget adoption process by shifting \$28,450 in expense to the City's General Fund. CDBG contingency of \$28,450 was created at this time.

The Community Development Advisory Commission and City Council will review an amendment later in March following a 30 day comment period to address the revised overall FY 2007 CDBG funding. The reduced funding of \$142,252 (\$28,450 already addressed) requires a reduction in public service, administrative and other activities to meet HUD guidelines for the remaining \$113,802.

HOUSING DEVELOPMENT PROGRAMS

First Time Home Buyer Program

\$75,000

This program provides for loans of up to \$5000 to assist low and moderate income families to purchase their first homes. These funds are used to cover the "entry costs" of homeownership – down payments and closing costs.

National Objective:	Low and Moderate Income Housing
Location:	Citywide
Proposed Accomplishments:	15 Households
Local Objective:	T1G1.1
Priority:	High
Outcome:	Affordability

Historic Preservation Rehabilitation Grants

\$20,000

This program provides grants to low and moderate income homeowners to help them meet required historic preservation rehabilitation standards.

National Objective:	Low and Moderate Income Housing
Location:	Citywide
Proposed Accomplishments:	4 Housing units
Local Objective:	T1G5.1
Priority:	Medium
Outcome:	Sustainability

Homeowner Rehabilitation

\$302,000

1) Operation: Paintbrush

An on-going grant program, which provides low and moderate-income homeowners with exterior house paint free of charge. Homeowners are required to arrange for the actual painting of their homes.

2) Operation: Upkeep

Grant or deferred payment loan for minor exterior repairs up to \$5,000 to income-eligible homeowners.

3) Residential Rehabilitation Loan Program

An on-going program to provide low-interest loans to qualified low and moderate-income homeowners for the rehabilitation of substandard housing units.

4) Sewer/Water Connection Loan

A program provides loans to low income homeowners to pay for sanitary sewer connection charges and emergency repairs to water and/or sewer lines.

National Objective:	Low and Moderate Income Housing
Location:	Citywide
Proposed Accomplishments:	50 Housing units
Local Objective:	T1G2.7
Priority:	High
Outcome:	Affordability

Housing Planning/Administration Services and Staff

\$58,592

On-going staff support for general housing planning activities, including Consolidated Plan, and department administration.

Local Objective:	T1G2.1
Priority:	High

Housing Code Enforcement

\$114,824

Intensive program of inspection of rental units within low and moderate-income neighborhoods to ensure the provision of safe and sanitary housing.

National Objective:	Low and Moderate Income Benefit
Location:	Low/Moderate Income Areas
Proposed Accomplishments:	1000 Housing units
Local Objective:	T1G5.1
Priority:	High
Outcome:	Sustainability

Housing Rehabilitation Services and Staff

\$281,781

On-going staff support, including program management, technical assistance, loan packaging and inspection, for the City's rehabilitation loan program.

Local Objective:	T1G2.1
Priority:	High

Housing Trust	\$50,000
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Assistance to nonprofit housing organizations and homeless initiatives to create permanently affordable housing.

National Objective:	Low and Moderate Income Benefit
Location:	City-Wide
Proposed Accomplishments:	6 housing units assisted
Local Objective:	T1G2.3
Priority:	High
Outcome:	Sustainability

Lead Paint Hazard Reduction	\$30,000
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Provides activities in support of efforts to combat lead paint hazards in housing, including assessment and abatement with grants of up to \$6000 to low/moderate income residents.

National Objective:	Low and Moderate Income Housing
Location:	Low/Moderate Income Areas
Proposed Accomplishments:	10 Housing units
Local Objective:	T1G2.5
Priority:	High
Outcome:	Accessibility

Purchase/Rehabilitation/Resale (DREAMS)	\$15,000
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This program provides funding to address the redevelopment of derelict properties. Properties acquired are resold to low/mod income homebuyers as part of the DREAMS program or to landlords who will provide affordable rents.

National Objective:	Low and Moderate Income Housing
Location:	Citywide
Proposed Accomplishments:	1 Housing unit
Local Objective:	T1G2.6
Priority:	Medium
Outcome:	Accessibility

Rental Unit Rehabilitation	\$60,000
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1) Emergency Code Enforcement Loan Program

This program provides for rehab loans to correct code deficiencies and, in particular, emergency or health and safety corrections, for rental properties. The program aims at preventing the displacement of economically disadvantaged tenants as a result of code enforcement actions. Loans are fully amortized, no deferred payment terms.

2) Moderate Income Rental Rehab Loan Program

This program provides loans to rehabilitate rental units throughout the community and is not tied to the Section 8 rental assistance program. The program is intended for renters at the 50-80 % of median income and loans are made fully amortizing with no deferred payment periods.

3) Accessibility Rehab

This program provides grants to disabled tenants to make rental units accessible to the physically disabled.

4) Single Room Occupancy Rehab

This loan program targets the rehabilitation of single room occupancy units.

National Objective:	Low and Moderate Income Housing
Location:	Citywide
Proposed Accomplishments:	8 Housing units
Local Objective:	T1G2.4
Priority:	High
Outcome:	Affordability

Total Housing Programs

\$1,007,197

ECONOMIC DEVELOPMENT PROGRAMS

Economic Development Financial Assistance Program and Revolving Loan

\$85,089

This program provides both large and small businesses with attractive low-interest loan packages to support local economic development efforts, including projects to create or retain jobs, enhance the tax base and strengthen the local economy. To the greatest extent possible, these investment capital funds are used to benefit low and moderate income citizens, address slum and blight problems, leverage additional funding from state, federal and private sources and to assist in the retention and expansion of existing local businesses.

National Objective:	Low and Moderate Income Jobs
Location:	Citywide
Proposed Accomplishments:	20 Jobs
Local Objective:	T3G1.1
Priority:	High
Outcome:	Sustainability

Economic Development Program Services & Staff

\$107,551

Staff is responsible for the formulation, coordination and implementation of local economic development strategies. Staff acquires, develops and manages land for industrial development. Technical and financial assistance to local businesses in support of increased employment opportunities for low/mod income population is also provided.

Local Objective:	T3G3.4
Priority:	High

Total Economic Development Programs

\$192,590

NEIGHBORHOOD and COMMUNITY DEVELOPMENT PROGRAMS

Accessible Curb Ramps

\$64,448

Replace curbs at intersections throughout the City with accessible ramps to make public sidewalks accessible to persons with disabilities.

National Objective:	Low and Moderate Income Benefit
Location:	Citywide
Proposed Accomplishments:	50 Accessible ramps
Local Objective:	T2G3.1
Priority:	Medium
Outcome:	Accessibility

Child Care Resource and Referral

\$ 8,833

This purchase of services project provides childcare information and assistance to both those needing childcare and to providers.

National Objective:	Low and Moderate Income Benefit
Location:	Citywide
Proposed Accomplishments:	500 People
Local Objective:	T2G1.1
Priority:	High
Outcome:	Accessibility

Community Partnership Program (CP2)

\$72,000

An on-going grant program to provide support for activities developed and implemented by private agencies designed to benefit the community's low and moderate income residents or special needs populations. Funds are awarded on a competitive basis and are limited to \$50,000 per recipient per year. The program is designed to support new and innovative projects, including capital expenditures and pilot programs and the removal of architectural barriers for accessibility.

National Objective:	Low and Moderate Income Benefit
Location:	Citywide
Proposed Accomplishments:	300 People
Local Objective:	T2G1.2
Priority:	High
Outcome:	Accessibility

Dubuque Dispute Resolution Center **\$2,000**

Training, marketing and promotion of the Dubuque Dispute and Resolution Center.

National Objective: Low and Moderate Income Benefit
Location: City Wide
Proposed Accomplishments: 25 People
Local Objective: T1G3.2
Priority: Medium
Outcome: Sustainability

Information & Referral Services **\$25,069**

The purchase of services from Project Concern/Phone A Friend, Inc. Services for a twenty-four hour information network for community residents and a resource/counseling center for community services.

National Objective: Low and Moderate Income Benefit
Location: Citywide
Proposed Accomplishments: 500 People
Local Objective: T2G1.2
Priority: High
Outcome: Accessibility

Leadership Training **\$5,000**

This provides leadership-training opportunities to neighborhood organization members or residents of low/mod income neighborhoods working to revitalize their neighborhoods.

National Objective: Low and Moderate Income Benefit
Location: Low/ Moderate Areas
Proposed Accomplishments: 3 Organizations
Local Objective: T2G2.2
Priority: High
Outcome: Sustainability

Neighborhood Development Services & Staff **\$83,326**

The Neighborhood Development Specialist coordinates the City's neighborhood Development programs and provides technical assistance to organizations and residents to improve Dubuque's neighborhoods.

National Objective: Low and Moderate Income Benefit
Location: Low/ Moderate Areas
Proposed Accomplishments: 9 Organizations
Local Objective: T2G2.1
Priority: High
Outcome: Accessibility

Neighborhood Infrastructure Improvements **\$50,000**

1) Neighborhood Street Overlays

Provides for pavement overlays in income eligible neighborhoods.

2) Neighborhood Sidewalk Program

An on-going grant program to income eligible homeowners, on a case-by-case basis, to pay 75% of the cost to repair public sidewalks in front of their homes.

3) Neighborhood Step/Wall Repair

An on-going program to renovate or remove steps and walls that are public safety problems in low- income areas.

National Objective: Low and Moderate Income Benefit
Location: Low/Moderate Income Areas
Proposed Accomplishments: 25 public facilities
Local Objective: T2G3.1
Priority: Medium
Outcome: Sustainability

Neighborhood Recreation Programs

\$121,609

An enhanced recreation program is offered in the City's older low and moderate-income neighborhoods to meet the needs of at-risk youth, promote self-esteem and build community. Activities include expanded after-school programs, open gym, basketball league and summer day camp.

National Objective:	Low and Moderate Income Benefit
Location:	Low/Moderate Income Areas
Proposed Accomplishments:	4500 People
Local Objective:	T2G1.3
Priority:	High
Outcome:	Accessibility

Neighborhood Support Grants

\$27,748

This grant program provides resources for organized neighborhoods in low/mod income areas to encourage self-initiated revitalization efforts including physical improvements, clean-ups, communication efforts or other special projects.

National Objective:	Low and Moderate Income Benefit
Location:	Low/Moderate Income Areas
Proposed Accomplishments:	2000 People
Local Objective:	T2G2.3
Priority:	High
Outcome:	Sustainability

Senior Center

\$25,000

Education and recreation services provided to elderly citizens at the Dubuque Area Lifetime Center.

National Objective:	Low and Moderate Income Benefit
Location:	Citywide
Proposed Accomplishments:	700 People
Local Objective:	T1G3.3
Priority:	High
Outcome:	Accessibility

Washington Tool Library

\$15,500

An on-going free tool loan program operated by the Washington Neighborhood Tool Library, a non-profit organization staffed by volunteers. Funds are used to buy and repair tools and to cover building rent and utilities. Income eligible residents borrow tools at no charge for home repairs and improvements

National Objective:	Low and Moderate Income Benefit
Location:	City Wide
Proposed Accomplishments:	600 People
Local Objective:	T1G2.1
Priority:	High
Outcome:	Accessibility

Zoning Inspection/Enforcement

\$13,000

This project provides funding for inspection/enforcement staff services to low/mod income areas for zoning ordinance infractions and to provide support for neighborhood clean up efforts.

National Objective:	Low and Moderate Income Benefit
Location:	Low/Moderate Income Areas
Proposed Accomplishments:	250 Housing Units
Local Objective:	T2G2.5
Priority:	High
Outcome:	Sustainability

Total Neighborhood and Community Development Programs

\$513,533

PLANNING AND ADMINISTRATION

CDBG Administration Services and Staff

\$95,140

Staff support for general management. Oversight and coordination of the Community Development Block Grant program; assures compliance with federal regulations and reporting requirements.

Local Objective: T2G3.3

Priority: High

Finance Services and Staff

\$4,070

Additional financial reporting support and loan portfolio management is provided to the CDBG program from the City's Finance Department.

Local Objective: T2G3.3

Priority: High

Planning Administration

\$15,397

On-going staff support for planning activities and department administration.

Local Objective: T2G3.3

Priority: High

City Planning

\$77,594

On-going staff supports to assist in the formulation and implementation of policies, plans and programs for guiding the physical, economic and social development, redevelopment and conservation of the community and its resources.

Local Objective: T2G3.3

Priority: High

Total Planning and Administration

\$192,201

Contingency

\$ 28,450

Grand Total CDBG Commitment

\$ 1,933,971

COMMUNITY DEVELOPMENT BLOCK GRANT ANNUAL ACTION PLAN - FY 2007

<i>Approved by CDAC 12/21/05 & 3/2/06</i>	
Funding Sources	Proposed FY 07
Estimated Entitlement	1,398,731
Program Income	492,775
Revolving Loan Funds	<u>42,465</u>
Total Sources	1,933,971

Housing Development Programs:	Proposed FY 07	City Manager	Change
First Time Homebuyer Program	75,000	75,000	-
Historic Preservation Rehab Grant	20,000	20,000	-
Homeowner Rehab Program	302,000	302,000	-
Housing Administration	58,592	58,592	-
Housing Code Enforcement	114,824	114,824	-
Housing Rehabilitation Services and Staff	281,781	281,781	-
Housing Trust	50,000	50,000	-
Lead Paint Hazard Abatement Project	30,000	30,000	-
Purchase/Rehab/Resale DREAMS	15,000	15,000	-
Rental Unit Rehabilitation	60,000	60,000	-
Housing Totals	1,007,197	1,007,197	
Economic Development Programs:	Proposed FY 07	City Manager	Change
Commercial/Industrial Building Rehab Loans			
E.D. Financial Assistance Program	85,039	85,039	-
Economic Development Services and Staff	107,551	107,551	-
Economic Development Totals	192,590	192,590	

Neighborhood and Community Development Programs	Proposed FY 07	City Manager	Change
Accessible Curb Ramps	64448	64,448	-
Child Care Resource/Referral-Project Concern	8833	8,833	-
Community Partnership Program (CP2)*	80000	72,000	(8,000)
Dubuque Dispute Resolution Center	2000	2,000	-
Information & Referral - Project Concern	25069	25,069	-
Leadership Training	5000	5,000	-
Neighborhood Development Services and Staff	83326	83,326	-
Neighborhood Infrastructure Improvements	50000	50,000	-
Neighborhood Recreation Program	118609	121,609	3,000
Neighborhood Support Grants	27748	27,748	-
Senior Center	20000	25,000	5,000
Washington Tool Library	15500	15,500	-
Zoning Inspection/Enforcement	13000	13,000	-
Neighborhood & Comm. Develop. Totals	513533	513,533	
Planning and Administration	Proposed FY 07	City Manager	Change
CDBG Admin. Services and Staff	95,140	95,140	-
Finance	4,070	4,070	-
City Planning Services and Staff			-
Planning Administration	15,397	15,397	-
Planning City Planning	77,594	77,594	-
Planning and Administration Totals	192,201	192,201	
Contingency (Uncommitted funds)	28,450	28,450	
TOTAL CDBG	1,933,971	1,933,971	

**GENERAL OBLIGATION DEBT
AND
DEBT CAPACITY**

City of Dubuque
Summary of Bonded Indebtedness - Fiscal Year 2006-2007

Description	Date of Issue	Net Interest Rate	Amount of Issue	Principal Outstanding July 1, 2006	Principal Due 7/1/06-6/30/07	Interest Due 7/1/06-6/30/07	Principal Outstanding June 30, 2007	Year of Final Payment
General Obligation Bonds (Essential Corporate Purpose)								
1 Fifth Street Ramp	06-01-00	5.8000%	360,000	360,000	115,000	20,880	245,000	2009
2 Third Street Ramp / Airport T-Hangers	11-01-00	5.1250%	3,690,000	3,690,000	255,000	189,113	3,435,000	2017
3 America's River Project	12-27-01	4.6892%	9,500,000	8,650,000	410,000	391,081	8,240,000	2021
3 America's River Project	01-09-02	4.7251%	2,860,000	2,460,000	125,000	112,433	2,335,000	2021
4 Main Street	03-26-02	4.7348%	1,000,000	865,000	40,000	39,535	825,000	2021
5 Water Main and Water Tower	12-01-02	3.8187%	3,105,000	1,900,000	150,000	71,992	1,750,000	2017
6 Stormwater Improvements	09-15-03	4.2750%	2,110,000	1,845,000	80,000	74,628	1,765,000	2023
6 Stormwater Improvements	04-18-05	4.2421%	1,750,000	1,695,000	70,000	66,835	1,625,000	2024
7 DICW Expansion-Taxable	04-18-05	4.9392%	2,995,000	2,805,000	220,000	132,005	2,585,000	2016
7 DICW Expansion-Non Taxable	04-18-05	4.1240%	4,270,000	4,180,000	110,000	164,890	4,070,000	2021
8 Refinanced Portions of Fifth & Third St Ramps	05-02-06	3.9857%	3,525,000	3,525,000	-	150,303	3,525,000	2020
9 Parking Ramp Improvements	05-02-06	4.0257%	910,000	910,000	40,000	38,452	870,000	2021
6 Stormwater Improvements	05-02-06	4.0665%	2,900,000	2,900,000	90,000	125,072	2,810,000	2025
6 Stormwater Improvements	Planned		1,900,000	1,900,000	95,000	51,569	1,805,000	2027
10 Parking System-City Hall Parking Lot	Planned		560,000	-	28,000	24,159	532,000	2022
11 Brewery Improvements	Planned		1,150,000	1,150,000	58,000	30,449	1,092,000	2027
12 Water- Clear Well Reservoirs	Planned*		400,000	400,000	-0-	-0-	400,000	2028
13 Sewer System Improvements & Extensions	Planned*		2,480,000	2,480,000	-0-	-0-	2,480,000	2028
Total General Obligation Bonds			45,465,000	41,715,000	1,886,000	1,683,396	40,389,000	

NOTES:

- 1 G.O issue for 5th St. ramp backed by parking revenue (Refinanced in FY 2006, leaving only unrefunded portion outstanding).
- 2 Combination G.O issue of \$5.6M for the 3rd St. parking ramp backed by Greater Downtown TIF revenue and \$665,000 for Airport hangers backed by hanger rents (Refinanced in FY 2006, leaving only unrefunded portion outstanding).
- 3 G.O issues for America's River Project Port of Dubuque improvements backed by gaming revenue from DRA lease and DRA taxes and Greater Downtown TIF revenue.
- 4 G.O issue for Main Street project backed by Greater Downtown TIF revenue.
- 5 G.O issue for water main and water tower backed by water revenue.
- 6 G.O issues for Stormwater improvements backed by stormwater revenue and gaming revenue from DRA lease and DRA taxes.
- 7 G.O issues for Dubuque Industrial Center West (DICW) expansion backed by DICW TIF revenues.
- 8 G.O issue refunding bonds. Refinanced portions of the June 2000 and November 2000 bond issues.
- 9 G.O issue for Iowa St. Ramp Major Ramp Improvements backed by Greater Downtown TIF revenue for four years, then parking user fees.
- 10 G.O issue for City Hall parking lot improvements backed with DRA lease and DRA taxes.
- 11 G.O issue for Brewery Improvements backed by Greater Downtown TIF revenue.
- * 12 G.O issue for Water system, Clear Well Reservoirs rehabilitation program backed by water revenue (borrowing not planned until Jan. 2007, therefore first debt service payment will be FY 2008).
- * 13 G.O issue for Sewer system improvements & extensions backed by sewer revenue (borrowing not planned until Jan. 2007, therefore first debt service payment will be FY 2008).

City of Dubuque
Summary of Bonded Indebtedness - Fiscal Year 2006-2007

Description	Date of Issue	Net Interest Rate	Amount of Issue	Principal Outstanding July 1,2006	Principal Due 7/1/06-6/30/07	Interest Due 7/1/06-6/30/07	Principal Outstanding June 30, 2007	Year of Final Payment
<u>Revenue Bonds</u>								
Parking - 5th Street Ramp	04-01-98	4.6854	2,515,000	940,000	220,000	43,970	720,000	2010
Total Revenue Bonds			<u>2,515,000</u>	<u>940,000</u>	<u>220,000</u>	<u>43,970</u>	<u>720,000</u>	
<u>Tax Increment</u>								
Advanced Data Comm Properties	03-19-99	6.0%	900,000	486,139	100,402	27,685	385,737	2011
Cartegraph (Horizon/Ducarte,LLC)	12-01-99	8.8%	360,000	199,080	41,364	16,636	157,716	2011
Eagle Window (Otto A, LLC)	02-15-00	9.1%	3,168,538	2,224,760	293,296	195,989	1,931,464	2012
Vessel Systems	12-30-03	8.0%	140,000	130,405	10,378	10,230	120,027	2015
Adams Company G.O TIF	02-13-04	4.07%	500,000	409,091	45,455	16,650	363,636	2015
Total Tax Increment Bonds			<u>5,068,538</u>	<u>3,449,475</u>	<u>490,895</u>	<u>267,190</u>	<u>2,958,580</u>	
Lower Main Development, LLC TIF Note	06-30-04	8.00%	182,000	181,347	12,436	14,264	168,911	2016
Total Tax Increment			<u>5,250,538</u>	<u>3,630,822</u>	<u>503,331</u>	<u>281,454</u>	<u>3,127,491</u>	
<u>Other Loans - Revenue Backed</u>								
Water Line To Site B	07-01-97	Internal Loan	597,945	338,538	40,951	18,620	297,587	2012
Total Other Lns-Rev Backed			<u>597,945</u>	<u>338,538</u>	<u>40,951</u>	<u>18,620</u>	<u>297,587</u>	
Total City Indebtedness			<u>53,828,483</u>	<u>46,624,360</u>	<u>2,650,282</u>	<u>2,027,440</u>	<u>44,534,078</u>	

**STATUTORY DEBT CAPACITY
FISCAL YEAR 2007 ADOPTED BUDGET**

The Iowa Constitution (Article XI, Section 3) stipulates that the debt of a community may not exceed five percent of the **Actual Assessed Value** of Taxable Property (debt levy) within the city or town.

General Obligations, TIF debt (bonds, notes and rebates), and leases paid from the general fund are included as indebtedness of the City under the statutory debt limit.

	January 1, 2004 <u>FY 2006</u>	January 1, 2005 <u>FY 2007</u>
ASSESSED VALUE OF REAL PROPERTY	\$2,679,078,368	\$2,804,628,028
Less Veterans' Exemption	(7,216,318)	(7,084,826)
Less Agricultural Land Exemption	<u>(2,645,688)</u>	<u>(2,037,698)</u>
Subtotal	\$2,669,216,362	\$2,795,505,504
UTILITIES ASSESSED VALUE	<u>106,562,116</u>	<u>112,505,278</u>
TOTAL ASSESSED VALUE OF TAXABLE PROPERTY	\$2,775,778,478	\$2,908,010,782
	June 30, 2006	June 30, 2007
STATUTORY DEBT	\$138,788,924	\$145,400,539
Less Outstanding G.O. Debt, TIF Debt & Lease Obligations paid from General Fund	(45,069,560)	(48,317,112)
STATUTORY DEBT CAPACITY	<u><u>\$93,719,364</u></u>	<u><u>\$97,083,427</u></u>

Legal Debt Margin Comparison for Nine Largest Iowa Cities

Rank	City	Legal Debt Margin	Percent of Legal Debt Margin utilized (FY 06)
9	Des Moines	\$434,211,844	78%
8	Cedar Rapids	\$367,433,839	70.01%
7	Davenport	\$246,426,202	66.57%
6	Sioux City	\$158,195,931	63.34%
5	Waterloo	\$136,617,416	55.82%
4	Iowa City	\$164,799,794	51.75%
3	Council Bluffs	\$124,716,529	46.19%
2	Dubuque	\$145,303,481	33.23% (FY 07)
1	Ames	\$130,841,177	31.39%
	Average w/o Dubuque		57.88%

CAPITAL BUDGET

CITY OF DUBUQUE, IOWA
Fiscal Year 2007-2011 Capital Improvement Program (CIP)

TO: The Honorable Mayor and City Council Members

FROM: Michael C. Van Milligen, City Manager

Attached is the Fiscal Year 2007-2011 Capital Improvement Program (CIP). State law requires that a five-year CIP be adopted by the City Council after a public hearing. The required CIP public hearing was held at the same time as the public hearing on the Fiscal Year 2007 Operating Budget.

This budget recommendation reflects revenues to the City from a newly negotiated lease with the Dubuque Racing Association and includes the expanded gaming at Dubuque Greyhound Park and Casino, which was previously approved by the Iowa Racing and Gaming Commission.

The CIP, as the plan for the City's physical development effort, attempts to address a variety of needs, which the City must meet if it is to maintain its physical facilities, meet its service commitments and provide for its future development. The CIP recommendation reflects the City's comprehensive plan and the goals and priorities established by the City Council and are shown in each of the State mandated budget program areas.

As of June 30, 2006, the available estimated construction fund balances will be \$2,500,687 and will provide funding for CIPs over the next five years. The capital improvement-related draw down of balances reflects Street Construction Funds (15%), UDAG repayments (24%), DRA Distribution Funds (35%), and Utility Funds (21%-water, sewer, storm, parking, and solid waste), with General Fund and Airport making up the balance (5%). A summary of the Source of Funds for the Fiscal Years 2007-2011 CIP is shown on **Attachment 1**.

Capital improvement activities have been established in the City's budget to separate CIP projects and project expense (i.e., Storm Sewer Capital Improvement Activity, Street Capital Improvement Activity, Park Capital Improvement Activity) from operating expense (i.e., supplies, insurance salaries). The State of Iowa budget law requires that a city's budget be prepared and certified on a program basis. This means that each activity must fall under one of the State mandated budget program areas. The Fiscal Year 2007-2011 Capital Improvement budget totals \$193,816,823. **Attachment 2** shows a summary of the 5 year CIP by State Program.

The CIP budget also reflects the **Dubuque 2011 City Council Goals** and **2007 Priority Agenda**.

The 2011 City Council Goals are:

- Improved Connectivity: Transportation and Telecommunications
- Diverse, Strong Dubuque Economy
- Planned and Managed Growth
- Partnering for a Better Dubuque
- Riverfront Developed/Revitalization

The 2007 Priority Agenda items are:

- Top Priorities
 - Southwest Arterial Funding (Highway 32)
 - Intra-Modal Transit Facility Study : Parking Ramp at Port of Dubuque
 - Downtown Master Plan Implementation
 - Bee Branch Project
 - Erosion Policy Completion and Implementation Direction

- High Priorities
 - Municipal Communication Utility Referendum
 - Airport Master Plan Implementation
 - Police Staffing and Deployment Evaluation and Direction
 - Neighborhood Crime Reduction Strategy
 - Library Renovation and Parking

Attachment 3 provides a summary of these projects organized by City Council's 2011 goals and Fiscal Year 2007 priorities to reflect how these goals are addressed.

Finally, **attachment 4** provides detail on the source of funds and calls out important points about the 5-year CIP Program.

CIP FORMAT

The format for the Fiscal Year 2007-2011 CIP is substantially the same as previous fiscal years. First, an index referencing the 2007-2011 Capital Improvement Budget follows the budget message. The index identifies each capital improvements first by City department and then by all applicable State programs as a subcategory under each department. The index serves as a quick reference for each CIP and the far right hand column shows the page number of each project. Secondly, a separate project page is provided to show the detail for each individual project. These projects pages are also arranged first by city department and then by state program as a subcategory within each department.

As in previous CIP budget documents, each detailed project page identifies the city department, the State program, project title, account code (consisting of program number, department number, fund and capital project number), and total project cost. The project page then shows any funds expended for the project prior to Fiscal Year 2006 and the estimated project expense in Fiscal Year 2006. In Section A of the project form entitled "Expenditure Items", project costs are shown by major expenditure item (i.e., Design and Engineering, Land and Right-of-Way Purchase, Construction and Other Expense). In Section B, entitled "Project Financing", the project funding is presented by major revenue source (i.e., General Fund, Sales Tax Fund, Water Depreciation Fund, Sanitary Sewer Construction Fund, Road Use Tax Fund). In Section C, entitled "Impact – Operations," the dollar impact on operations in terms of greater or lesser operating costs and/or greater or lesser revenue is provided when available. Lastly, there is a narrative section, which provides a description of the project, a justification for the project and, where appropriate, how it relates to other projects or plans. A small map may also be provided to further identify the location of the project.

CONCLUSION

The Capital Improvement Program represents the City of Dubuque's commitment to a maintenance and physical development plan for the next five years. The first year of the five-year CIP goes into the budget for next year and deserves the most attention. As you know, the CIP is updated each year so that City Council will have an opportunity next year to change Fiscal year 2008 through Fiscal Year 2011 projects, as well as to add projects for Fiscal Year 2012.

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As is the case every year, all Capital Improvement requests were not able to be included in the five year CIP. For example, requests for new items such as the Sutton Pool water slide (\$400,000) and Twin Valley Drive Reconstruction (\$1,274,000) were not included. Also, we were not able to fully fund a portion of existing projects such as Usha Park Development (\$367,000 of a \$517,000 budget was not funded), Usha Skate Park (\$400,000), Town Clock Plaza reconstruction and amenities (\$300,000 of a \$1,312,000 budget), Airport Entrance Road Beautification (\$205,000), Charter Street Reconstruction (\$875,000 of a \$975,000 budget was not funded), and Flora Pool Flow Rider (\$725,000).

The CIP is the product of the hard work of a large number of people. It begins with department and division managers and their staff who prepared and updated the CIP requests. It extends to Boards and Commissions who review staff's recommendations and make modifications and establish priorities.

I wish to express my thanks to all who were involved in preparing the Fiscal Year 2007-2011 version of the City's Capital Improvement Program. Special thanks go to Budget Director Dawn Lang, Assistant City Manager Cindy Steinhauser, Office Manager Juanita Hilkin, and Secretary Kevin Firnstahl. I am proud of the work done by City staff and the end result. I hope after you have had an opportunity to review this document that you feel it is responsive to your priorities.

ATTACHMENTS – PROVIDE OVERVIEW OF THE FISCAL YEAR 2007-2011 CAPITAL IMPROVEMENT PROGRAM

ATTACHMENT 1

FISCAL YEARS 2007-2011 CIP SOURCE OF FUNDS

To finance the CIP projects, a variety of funding sources are used. The following table shows the source of funds for each year of the five year CIP.

SOURCE OF FUNDS IN CAPITAL BUDGET	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PERCENT
Current Revenue							
RRP Loan Repayments	45,000	40,000		40,000		125,000	0.06%
Downtown Loan Pool Revolving Fund-Repayments	174,297	154,285	156,621	168,324	172,292	825,819	0.43%
Water Line to Site B Loan--Loan Repayments to General	59,571	59,570	59,570	59,570	59,570	297,851	0.15%
Federal Building Renovation--Net Operating Income		13,414	13,750	14,094	14,447	55,705	0.03%
Golf Revenue	9,000	18,900	37,000	63,700	23,000	151,600	0.08%
Subtotal Current Revenue	287,868	286,169	266,941	345,688	269,309	1,455,975	0.75%
Cable TV	213,273	1,300	1,300	9,160	24,530	249,563	0.13%
Internal Service Funds-City Garage	2,500	5,900	2,700	2,700	6,000	19,800	0.01%
Landfill Fund	-	11,800	1,000		11,800	24,600	0.01%
Parking Enterprise Fund	97,500	378,700	304,697	270,500	238,000	1,289,397	0.67%
Refuse Collection	262,350	265,980	343,500	274,375	269,425	1,415,630	0.73%
Sanitary Sewer Utility	1,801,180	1,371,375	1,089,150	1,540,255	1,766,500	7,568,460	3.90%
Sewer Repayments-Lot Sales on Developments	63,400	103,400	294,900	62,400	89,800	613,900	0.32%
Stormwater Utility Fees	852,068	163,478	96,811	(100,412)	(287,222)	724,723	0.37%
Water Utility Fund	1,070,860	778,875	1,038,450	898,300	1,306,100	5,092,585	2.63%
Current Revenue-Utility/Enterprise	4,363,131	3,080,808	3,172,508	2,957,278	3,424,933	16,998,658	8.77%
Sales Tax 20%	1,555,682	1,632,300	1,664,703	1,718,800	1,763,700	8,335,185	4.30%
General Fund Balance	317,419	588,930	4,430	430	(3,570)	907,639	0.47%
Street Construction/RUTF Fund Balance	771,179	9,137	9,836	(38,154)	63,607	815,605	0.42%
UDAG Loan Repayments Fund Balance	750,000	150,000	100,000			1,000,000	0.52%

SOURCE OF FUNDS IN CAPITAL BUDGET	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PERCENT
GO Bonds-Water Fund Abated	400,000	1,100,000	250,000	450,000		2,200,000	1.14%
GO Bonds-Sewer Fund Abated	2,480,000	650,000	1,800,000	250,000		5,180,000	2.67%
GO Bonds-Stormwater & Gaming Abated Debt	1,900,000	5,875,000	6,050,000	4,980,000	3,270,000	22,075,000	11.39%
GO Bonds--Greater Downtown TIF Revenue Abated Debt			600,000	1,800,000		2,400,000	1.24%
GO Bonds-Parking, Gaming & TIF Abated Debt	560,000		600,000			1,160,000	0.60%
Airport Construction Fund Balance	73,550					73,550	0.04%
Total Construction	8,807,830	10,005,367	11,078,969	9,161,076	5,093,737	44,146,979	22.78%
Community Development Funds	821,235	809,982	770,000	801,000	785,000	3,987,217	2.06%
FAA Total	2,639,708	3,046,745	4,779,550	4,856,172	3,324,605	18,646,780	9.62%
PFC Revenue	65,382	160,355	144,040	163,920	415,095	948,792	0.49%
Federal Transit Administration	154,380	154,380	9,600,000	154,380	102,920	10,166,060	5.25%
Federal Transportation Bill 2005 for Southwest Arterial	3,500,000	5,100,000	6,000,000	5,000,000	3,544,857	23,144,857	11.94%
Federal Funds-Utility Relocates to New Bridge			2,220,000			2,220,000	1.15%
Federal Funds-Marine/Docks Related			2,625,000			2,625,000	1.35%
Federal--ISTEA Funds	1,000,000	2,000,000	2,200,000	2,200,000	1,000,000	8,400,000	4.33%
Total Federal	8,180,705	11,271,462	28,338,590	13,175,472	9,172,477	70,138,706	36.19%
HOME Funds		160,000		160,000		320,000	0.17%
State Airport Funds	37,800		195,640	14,268	100,000	347,708	0.18%
Road Use Tax	692,373	592,800	570,400	461,400	374,000	2,690,973	1.39%
RISE Grant-Southwest Arterial & Airport Road	1,125,000	1,775,000	3,300,000	1,800,000	1,575,500	9,575,500	4.94%
Other State Funding-IDOT & Trails Grants	429,200			501,378		930,578	0.48%
Total State	2,284,373	2,527,800	4,066,040	2,937,046	2,049,500	13,864,759	7.15%
DRA-Gaming Receipts Based on 30% CIP	1,137,782	2,276,064	2,256,700	2,058,820	2,041,955	9,771,321	5.04%
DRA-Distribution of Surplus	5,167,017	3,023,956	2,864,360	3,729,312	3,564,100	18,348,745	9.47%
DRA-Gaming Receipts-for Stormwater Debt Abatement			140,000	418,000	570,000	1,128,000	0.58%
Total DRA	6,304,799	5,300,020	5,261,060	6,206,132	6,176,055	29,248,066	15.09%
Greater Downtown TIF Payments	5,703	75,715	313,379	243,176	364,708	1,002,681	0.52%
Total TIF Funds	5,703	75,715	313,379	243,176	364,708	1,002,681	0.52%

SOURCE OF FUNDS IN CAPITAL BUDGET	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PERCENT
Private Participation	50,000			505,000		555,000	0.29%
Total Private	50,000			505,000		555,000	0.29%
Ind. Parks Land Sales-South Technology Park	59,200					59,200	0.03%
Ind. Parks Land Sales-Dubuque Industrial Center West	120,000	100,000	100,000	100,000	100,000	520,000	0.27%
Total Land Sales	179,200	100,000	100,000	100,000	100,000	579,200	0.30%
Sales Tax 30%	2,356,173	2,426,858	2,499,664	2,574,654	2,651,893	12,509,242	6.45%
Total Sales Tax 30%	2,356,173	2,426,858	2,499,664	2,574,654	2,651,893	12,509,242	6.45%
Special Assessments	394,800	1,400,492	438,150	503,400	580,715	3,317,557	1.71%
Total Spec. Assessment	394,800	1,400,492	438,150	503,400	580,715	3,317,557	1.71%
GRAND TOTAL	33,214,582	36,474,691	55,535,301	38,708,922	29,883,327	193,816,823	100.00%

FISCAL YEAR 2007 - 2011 CIP BUDGET BY GROUPED BY STATE PROGRAMS

The Fiscal Year 2007-2011 Capital Improvement Program totals \$193,816,823. The following table summarizes expenditures for each State program by year.

FISCAL YEAR 2007-2011 CIP CAPITAL IMPROVEMENT PROGRAM

<u>PROGRAM</u>	<u>FY 2006-2007</u>	<u>FY 2007-2008</u>	<u>FY 2008-2009</u>	<u>FY 2009-2010</u>	<u>FY 2010-2011</u>	<u>5 YEAR TOTAL</u>	<u>PERCENT OF TOTAL</u>
Public Safety	1,402,010	842,779	604,500	1,198,000	172,500	4,219,789	2.2%
Public Works	14,167,673	17,573,969	27,960,553	20,150,550	15,271,472	95,124,217	49.1%
Culture & Recreation	2,006,204	2,241,765	2,328,410	2,692,400	3,885,675	13,154,454	6.8%
Community & Economic Devl.	2,081,787	3,518,096	1,283,750	1,591,594	1,696,447	10,171,674	5.2%
General Government	929,250	482,174	570,980	667,760	472,330	3,122,494	1.6%
Business Type	12,627,658	11,815,908	22,787,108	12,408,618	8,384,903	68,024,195	35.1%
TOTAL	33,214,582	36,474,691	55,535,301	38,708,922	29,883,327	193,816,823	100.00%

The State Mandated Budget Program Areas and the City Departments/Activities that fall under each of these areas are as follows:

Public Safety – Includes Police, Emergency Communication Center, Fire, Disaster Services, Health Services: Animal Control, Public Works: Flood Control, Building Services: Inspection

Public Works – Includes Airport, Public Works, Engineering

Health and Social Services – Human Rights, Health Services, Purchase of Services

Culture and Recreation – Parks, Civic Center, Conference Center, Recreation, Library, City Manager: Cultural Affairs

Community and Economic Development – Economic Development, Housing and Community Development, Planning Services, Purchase of Services, City Manager: Neighborhood Development

General Government – Building Services: City Hall/Annex Maintenance/Grand River Center Maintenance, City Council, City Manager, City Clerk, Finance, Cable TV, Legal, Information Services

Business Type – Water, Water Pollution Control, Parking Division, Transit, Public Works: Landfill, Engineering: Sewer, Stormwater, Finance: Meter Reads/Service

FISCAL YEAR 2007 - 2011 CIP BUDGET HIGHLIGHTS BY CITY COUNCIL GOALS AND PRIORITIES

2011 CITY COUNCIL GOALS:

Improved Connectivity: Transportation and Telecommunications

Intersection preemption system (page 6), Fiber optic system for fire stations (page 7), Police mobile data computers (page 5), Fire mobile data terminals and wireless network (page 14), Airport Improvement projects (pages 181 – 188, 200-204), Airport Runway Safety area (page 182), Airport Fire Truck replacement (page 189), Airport Terminal projects (pages 190, 198, 205-207, 211, 212, 214, 217), Street Fiber Optic projects (pages 330-332), Traffic signalization projects (pages 307-310, 314-319, 324) Northwest Arterial capacity improvements (page 297), Maquoketa Drive at US 151 improvements (page 302), Downtown traffic study (page 317), Granger Creek Nature Trail (page 24), Park roadway improvements (pages 26, 33), Highway 20 Mulch Roses (page 107), Gateway landscaping (94), Microcomputer and printer replacement (page 449, 452), Paratransit Replacement buses (page 416), Website redesign and enhancement (page 448)

Diverse, Strong Dubuque Economy

Airport Revenue Guarantee (page 411), Downtown Rehabilitation loan program (page 408), Community Marketing (page 410), Historic Preservation Homeowner program (page 434), First Time Homeowner program (page 431), Rental dwelling rehabilitation program (page 429), Historic District Public Improvement program (page 441), Parking ramp and lot repairs and improvements (pages 419, 421, 423, 425), parking meter replacement (page 424), Five Flags renovation (page 140), Water Main Extensions (page 356), Sanitary Sewer projects (pages 218-251), Street Program related sanitary sewer (page 227), Catfish Creek Interceptor reconstruction (pages 238-240, 249), Main Street Streetscape improvements (page 301), Town Clock Plaza Amenities (page 304), Skate Park (page 86), Five Flags theater improvements (pages 124, 134-139), Five Flags improvements (pages 122, 123, 125-133), Flora and Sutton pool improvements (pages 141-162)

Planned and Managed Growth

Ladder Truck, Pumper and Ambulance replacement (page 9), City Hall maintenance/remodel (page 17), City Hall Annex maintenance (page 19), Airport Terminal Land Acquisition and Site Design projects (pages 190, 198), Airport Utility future growth project (page 205), Comprehensive Sanitary Sewer Master Plan (pages 231), Sanitary Sewer Annexation study implementation (page 364, 365), Storm sewer projects (pages 252-293), Bee Branch Creek Restoration project (page 264), Keyway to Rosemont Channel Improvements (page 269), Utility relocations related to new Mississippi Bridge crossing (page 325), Library Renovation project (page 178), Library repair/replacement projects (page 178, 179), City Park development projects (pages 37, 38, 39, 52, 72, 82, 88, 111), Bunkerhill Golf Course projects (pages 115-120), Federal Building renovation (page 409), Downtown Masterplan Implementation (page 444), Annexation Study Implementation Strategy (page 443), Geographic Information System (page 447), Solid Waste Collection vehicles (page 403), Sanitary Sewer root foaming project (page 404), Stormwater ditch remediation (page 405), sewer pipeline equipment (page 406), Water Pollution Control Plant replacements, rebuilds and repairs (pages 374, 376, 382, 386, 387), Water Pollution Control Plant facility study (page 380), Water Pollution Control Plant Laboratory/Administration building improvements

(page 381), Water Main Replacements (page 348), West End Annexation Study and Implementation (page 365), Water Tower and Water Main Extension (page 371)

Partnering for a Better Dubuque

Training center fire simulation (page 10), Four Mounds projects (page 83, 84), Prescott School improvements (page 95, 96), NPDES Phase II (page 256), ADA Curb Ramp construction (page 311), Neighborhood Infrastructure program (page 339), Community Health Center funding (page 412), CDBG Economic Development loan (page 407), Commercial/Industrial Building Rehabilitation Program (page 414), Community Partnership Program (page 436), Homeownership Grants in targeted neighborhoods (page 437), Housing Trust fund (page 438), Homeowner Rehabilitation program (page 432), Neighborhood Grants (page 446), A.Y McDonald Park recognition (page 80), Water Internal Main new development revolving loan fund (page), EB Lyons Interpretive Center Watermain Extension (page)

Riverfront Developed/Revitalization

Grand River Center maintenance (page 18), Charter Street Extension (page 305), Transient Boat Dock Facility (page 342), Maintenance and Dredging of Harbor area (page 345), Riverfront leasehold improvements (page 338), Eagle Point Rock Bluff Stabilization project (page 341) Schmitt Memorial (page 61), Miller-Riverview Park Expansion study (page 78), Port of Dubuque park (page 25), Port of Dubuque development standards implementation assistance (page 413), Acquisition and relocation of Port of Dubuque businesses (page 415), Riverfront Implementation Strategies (page 440), Port of Dubuque signs (page 93), Intermodal Facility Feasibility study/design/construction (page 417)

2007 CITY COUNCIL POLICY AGENDA:

The following are projects that were identified as the 2007 Priority Agenda by the City Council and are included in the 2007 CIP budget.

Southwest Arterial Funding (Highway 32) – Top Priority

This goal is being addressed over several fiscal years and is shown as the Southwest Arterial design, right-of-way acquisition and construction over the five-year period (\$41,044,857, page 296).

Intra-Modal Transit Facility Study: Parking Ramp at Port of Dubuque – Top Priority

This goal is being addressed through the Intermodal Facility Feasibility Study/Design/Construction CIP over two fiscal years (\$12,000,000 page 417) and the city anticipates receiving federal funding to help fund this priority.

Downtown Master Plan Implementation – Top Priority

This goal is being addressed through the Downtown Master Plan Implementation CIP over two fiscal years (\$65,000 page 444)

Bee Branch Project – Top Priority

This goal is being addressed through the Bee Branch Creek Restoration capital project (\$19,813,329 in Fiscal Years 2007 –2011, page 264),

Erosion Policy Completion and Implementation Direction – Top Priority

This priority is being addressed in the operating budget as part of the implementation of National Pollution Discharge Elimination System (NPDES) permit required.

Municipal Communication Utility Referendum – High Priority

The priority was completed in November 2005 with voter approval protecting the right of the city to form a municipal communications utility.

Airport Master Plan Implementation – High Priority

This goal is being addressed through several Airport CIPs over five fiscal years (pages 181-217) and include Land Acquisition (\$1,471,000 Fiscal Year 2007, page 190) and Terminal Design and Building phases I and II (\$3,516,460 in Fiscal Years 2010 and 2011, page 212).

Police Staffing and Deployment Evaluation and Direction – High Priority

This priority is being addressed in the operating budget as an improvement package for \$38,112 in funding. This would establish community-oriented policing as a separate unit in the Police department commanded by a Captain.

Neighborhood Crime Reduction Strategy – High Priority

This priority is being addressed in the operating budget as an improvement package for \$115,574 in funding to establish a separate command unit for the Community Oriented Police program and to add a Corporal position to this unit.

Library Renovation and Parking – High Priority

This goal is being addressed through the Library Renovation Project CIP (page 178).

The City Council also identified projects that were previously on the priority list but whose implementation has already begun and therefore these projects are now a part of the Dubuque 2005-2007 Management Agenda and the 2005-2007 Major Projects Agenda. These represent short-term projects for the City Manager and City of Dubuque staff and have previously been budgeted in Fiscal Year 2006 or prior.

2005 – 2007 Management Agenda

Federal Building Direction on City Purchase, Water Pollution Control Plant: Upgrade Plan, Infrastructure Upgrade Strategy and Action, Annexation Study Update, Zoning and Subdivision Ordinance Update, Petroleum Plume Remediation, Regional Community Safety Training Center, City Leases: Update, After School Program Development.

2005-2007 Major Projects Agenda

Casket Company Completion and Tot Lot, Shot Tower Renovation Plan and Project, Storm/Sewer Projects, Gateway Landscaping Projects, A.Y. McDonald Park Project, Pyatigorsk Park Project, Bergfeld Recreation Area, Comiskey Park Improvement Project, Pet Park

Source of Funds and Important Details

The Fiscal Year 2007-2011 CIP presents a financial plan and continues to reflect no general property tax levy supported General Obligation Bond borrowing. It is anticipated that other borrowing from non utility funds can and will be avoided by using Road Use Tax Funds and anticipated future DRA annual distributions of operating surplus.

The Fiscal Year 2007 budget recommendation includes three significant changes in revenue from last year's five year CIP. The first is a decrease in the revenue projections from FY 2006 to FY 2007 from the Dubuque Racing Association (DRA) over the next five years. This will have an impact on the Stormwater rate as explained below and the reduced funding of capital improvement projects. Second, an increase in sales tax that did not meet aggressive projections has meant less capital resources in Fiscal Year 2007 than was anticipated when the projections were completed in FY 2006. This has meant that not all capital improvement projects could be funded and some and we were not able to fund a portion of existing projects. Third, in FY 06 the Iowa Department of Transportation (IDOT) provided a projection on the amount of Road Use Tax Funds the City of Dubuque would be receiving over the next five years. In December 2006 the IDOT provided a revised estimate that reduced the amount the city of Dubuque would receive over the next five years by \$1,111,696.

The following important details are called to your attention about the source of funds:

UTILITIES

Stormwater

The reduction of the estimate of available resources from the Dubuque Racing Association has had the most impact on the Drainage Basin Master Plan funding, with a reduction of \$3,621,000 in DRA resources available over the next five years. This along with additional projects added to the Stormwater Fund requirements and more timely flood relief for North End residents, resulted in additional borrowing of \$550,000 and an increase to the Stormwater fee.

The implementation of the Bee Branch Creek Restoration Project is the key to saving over 1,100 homes from flooding during severe rainstorms that seem to come all too frequently. Quickening the pace on the part of the project from the 16th Street Detention Basin through the damming affect of the railroad tracks will allow for a quicker redevelopment of the former Dubuque Pack site and more timely flood relief for North End residents. This budget includes an accelerated rate of increase of the Stormwater Fee and now the fee caps out at \$5.00 in Fiscal Year 2012, instead of \$3.50 in Fiscal Year 2013.

	<u>FY07</u>	<u>FY08</u>	<u>FY09</u>	<u>FY10</u>	<u>FY11</u>	<u>FY12</u>	<u>FY 13 & Beyond</u>
Previously approved Stormwater Fee	\$2.00	\$2.25	\$2.50	\$2.75	\$3.00	\$3.25	\$3.50
Fiscal Year 2007 Fee	\$2.25	\$3.25	\$4.00	\$4.25	\$4.25	\$5.00	\$5.00

General Obligation (GO) borrowing anticipated in the Stormwater Construction fund to support the Stormwater master plan will be \$1,900,000 in FY 2007, \$5,875,000 in FY 2008, \$6,050,000 in FY 2009, \$4,980,000 in FY 2010, and \$3,270,000 in FY 2011. Debt service related to the total \$22.075M GO borrowing over the next 5 years will be paid from stormwater fees and DRA gaming revenue.

When the Stormwater Utility was created in FY 2004, it was agreed that the level of stormwater capital projects being funded at that time from sales tax, DRA distribution and General fund would continue (an average of \$780,000 per year over five years). This has continued in the FY 2007-2011 CIP.

Water

Water revenue represents a portion of the monthly water bill that goes for maintenance, repair, replacement and improvement of the Eagle Point Water Plant and water distribution system on a pay-as-you-go basis for all projects except the major extensions. The annual payment to the depreciation fund in Fiscal Year 2006 was \$999,087. The Fiscal Year 2007 - 2011 CIP anticipates \$1,038,237 in Fiscal Year 2007, \$796,669 in Fiscal Year 2008, \$957,943 in Fiscal Year 2009, \$1,049,130 in Fiscal Year 2010, and \$1,101,130 in Fiscal Year 2011.

In FY 2007, a GO Bond issue is anticipated for \$400,000, but will not be borrowed until January 2007. This allows the borrowing for FY 2007 and the anticipated GO Bond issue for FY 2008 of \$1,100,000 to be completed together, thereby reducing the costs associated with borrowing and allows the first anticipated debt service payment (\$115,369) on the combined borrowing to be in FY 2008. Additional borrowing is anticipated in FY 2009 of \$250,000, and FY 2010 of \$450,000. Debt service related to the total \$2.2M GO borrowing over the 5-years will be paid from water fees and offset by reduced payments to Depreciation (Construction Fund). The GO borrowing supports such projects as the Clear Well Reservoirs rehabilitation program, street program related water main replacements, and water main extensions relating to annexations.

Sewer

Sewer revenue represents a portion of the monthly sewer bill that goes for the maintenance, repair, replacement and improvement of the Water Pollution Control Plant; lift stations, and sewer lines on a pay-as-you-go basis. The annual payment to the depreciation fund in Fiscal Year 2006 was \$1,244,456. The Fiscal Year 2007-2011 CIP anticipates \$1,270,456 in Fiscal Year 2007, \$1,279,720 in Fiscal Year 2008, \$1,007,220 in Fiscal Year 2009, \$1,560,049 in Fiscal Year 2010 and \$1,901,049 in Fiscal Year 2011.

In FY 2007, a GO Bond issue is anticipated for \$2,480,000, but will not be borrowed until January 2007. This allows the borrowing for FY 2007 and the anticipated GO Bond issue for FY 2008 of \$650,000 to be completed together, thereby reducing the costs associated with borrowing and allows the first anticipated debt service payment (\$240,736) on the combined borrowing to be in FY 2008. Additional borrowing is anticipated in FY 2009 of \$1,800,000 and FY 2010 of \$250,000. The debt service related to the total \$5.18M GO borrowing over the 5-years will be paid from sewer fees and

offset by reduced payments to Depreciation (Construction Fund). The GO borrowing supports such projects as sanitary sewer extensions relating to annexation, street program related sanitary sewer costs, and the Catfish Creek interceptor reconstruction projects.

The sewer fees are to increase by 9%. Increased operating costs account for 5% of this increase. Capital needs accounts for 3% of this increase. A facility plan will be conducted in Fiscal Year 2007, which will culminate in a major renovation plan that will require long-term debt, so 1% of this increase and future year increases are to provide capacity for that debt.

Parking

Parking revenue represents three primary sources: (a) the balance of prior year depreciation funds set aside for the maintenance and repair of the four parking ramps; (b) future payments to the depreciation fund for repair and maintenance of the parking system (\$200,000 in Fiscal Years 2007-2011); and (c) interest income. In FY 2007, a new G.O bond issue borrowing of \$560,000 will pay for renovation of the City Hall parking lot. This will be abated with DRA revenues for FY 07-10 (\$52,159 annually) and from parking fund beginning FY 2011 when the 5th Street ramp revenue bond is paid off.

In FY 2006, a new G.O. bond issue borrowing will pay for major improvements on the Iowa and Locust ramps for \$1.1 million (the bid came in lower, so only \$910,000 will be borrowed). The associated debt service payment for FY 06 on the \$910,000 GO Bond is estimated at \$84,759 (was \$102,456 on \$1.1M) was to be abated using DRA gaming revenue to be repaid in FY09 from parking revenue, but the project was delayed until the spring of FY 2006, so the first debt payment will not be until FY 2007. Debt payments for FY 07-10 will be paid from the Greater Downtown TIF. This will require a change from the past policy of requesting only 75% of increment, to requesting 100% of Greater Downtown TIF increment. When the 5th Street ramp revenue bond is paid off in FY 2010, the parking fund will assume debt services payments on the remaining 15 years for the major ramp repair bond issue.

Solid Waste

Refuse revenue represents a portion of the monthly refuse bill that goes for the purchase of solid waste collection vehicles. The annual payment to the depreciation fund in Fiscal Year 2006 was \$184,000 and will be \$184,000 in FY 2007. FY 2008-2011, the depreciation payment will be \$252,000 annually.

GENERAL FUND

The current revenue amount of \$1,455,975 during the five-year period represents \$151,600 in golf funds for improvements to the Bunker Hill Golf Course, \$297,851 from the Water Fund for advances from the General Fund for industrial park related utility extensions, \$125,000 rental rehab loan repayments, \$825,819 in loan repayments to the Downtown Loan Pool, and Federal Building income from leases (net operating expenses) of \$55,705 to support capital improvements to the Federal Building.

LOCAL OPTION SALES TAX (LOST)

The local option Sales and Services Tax approved by the voters on February 2, 1988, provided that 20 percent of the proceeds would be used for: (a) the upkeep of City-owned property such as sidewalks, steps, storm sewers, walks, curbs, traffic signals and signs, bridges, and buildings and facilities; (b) transit equipment such as buses; (c) riverfront and wetland developments; and (d) economic development projects. This portion of the Sales and Services Tax shows up on the CIP Source of Funds Summary as "Sales Tax (20%)" totals \$8,335,185 and represents 4.3 percent of the total CIP.

The local option Sales and Services Tax approved by the voters on February 2, 1988, provided that 30 percent of the proceeds would be used to: (a) reduce street special assessments by at least 75 percent; and (b) maintain and repair streets. This portion of the Sales and Services Tax shows up on the CIP Source of Funds Summary as "Sales Tax/Street Projects (30 percent)" and totals \$12,509,242, or 6.45 percent of the total CIP. An increase in sales tax that did not meet aggressive projections has meant less capital resources in Fiscal Year 2007 than was anticipated when the projections were completed in FY 2006. This has meant that not all capital improvement projects could be funded and some and we were not able to fund a portion of existing projects

GAMING

DRA payments represent 30 percent of the projected gaming taxes, rent, and admissions from the race track, slots and riverboat operations (\$9,771,321) over the five-year period, and a declining percent of projected estimated surplus DRA profit distributions beginning in 2008 (\$18,348,745) over the five-year period. To the extent that there is any revenue shortfall in future years, capital projects will be eliminated or deferred. DRA distribution revenue projections are discounted consistent with the adopted budget guidelines by 5% in FY 2008, 10% in FY 2009 and 15% in FY 2010. It should be further noted that the share of DRA gaming receipts split between capital and operating budget reflects a change from a 37.28% / 62.72% (as originally recommended in the Policy Guidelines) to a 30% / 70% split. No DRA profit distribution funds go into the operating budget. This is consistent with the guidelines.

The impact of revised projections, combined with the revised split between capital (37.28% to 30%) and operating (62.72% to 70%) from FY 2006 to FY 2007 of DRA payments, is a decrease of \$7,045,533 from FY 2006 to FY 2007 available over the next five years. The impact of the revised projections from DRA profit distribution is a decrease of \$5,284,972 over the next five years. As a result of these reduced revenues, projects needed to be shifted later and some previously approved, moved out.

From fiscal years 2009-2011, \$1,128,000 in DRA revenues, which include taxes and rents (including expanded machines from 600 to 1,000 at Greyhound Park and Casino), and admissions from the racetrack, slots and riverboat operation, are committed to the Stormwater Implementation Plan. In addition, from FY 2007-2011, \$3,222,906 of this revenue is committed to debt abatement on the America's River Project GO bonds, and \$208,636, is committed to debt abatement on the Parking Fund GO bond (4 year commitment, then parking user fees will assume debt service payments).

FEDERAL FUNDING

Community Development Block Grant (CDBG)

The Fiscal year 2007 - 2011 CIP anticipates that Community Development Block Grant (CDBG) funds will be continued throughout the five-year period despite a reduction in funding from \$1,481,000 in FY 05 to \$1,398,731 in FY 06 to \$1,256,479 in FY 07 from the Department of Housing and Urban Development. The figure also includes rehabilitation loan repayments generated by the Housing and Community Development Department of \$2,480,000.

HOME Grant Funds

A total of \$320,000 in HOME grant funds are anticipated in Fiscal Years 2008 (\$160,000) and 2010 (\$160,000). The local match of \$40,000 comes from rental rehab loan repayments, which are also used to supplement the Community Development Block Grant funded rehab programs.

UDAG Repayments

UDAG obligations will be funded using General Fund for amounts over the UDAG loan repayments revenue received and repayment from General Fund to UDAG for the purchase of the Brewery (\$100,000) is reflected. In FY 2006, A.Y. McDonald paid off their \$1.2 million loan early as part of the agreement to purchase naming rights for the park at the Hawthorne Peninsula and supports such projects as Community Healthcare funding, Airline Revenue Guarantee and Community Marketing.

Federal Aviation Administration (FAA)

The FAA funding of \$18,646,780 provides 95 percent match on most airfield related improvements. The Fiscal Year 2007-2011 budget includes readying a site (land acquisition, design, utilities locations and other site work) for a new terminal facility. Passenger Facility Charge funds of \$948,792 over the five-year period provide a source of funding for Airport related projects and can be used as the local match on FAA funded projects

Federal Transit Administration (FTA)

The FTA funding of \$10,166,060 provides for the federal share of an intermodal facility feasibility in the Port of Dubuque and paratransit bus replacements.

Other Federal Grants

The following federal funds are anticipated for the Southwest Arterial over the next five years: Intermodal Surface Transportation Efficiency Act (STP) of \$6,420,615, and the 2005 Federal Transportation Bill of \$23,144,857.

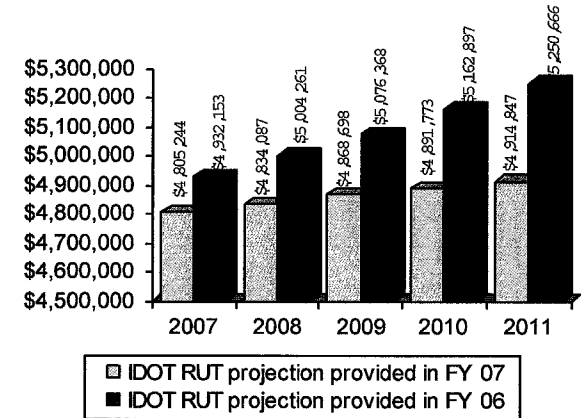
Federal Funds of \$2,220,000 will be requested for utility relocation costs associated with the new Iowa/Illinois bridge. The Federal Boating Infrastructure Tier II Grant is anticipated for \$2,625,000 for constructing a transient boat dock facility in the main channel.

An Assistance to Firefighters Grant is anticipated for \$429,200 to fund mobile data terminals and addition of a wireless network.

STATE FUNDING

Road Use Tax (RUT)

Road Use Tax Funds of \$3,136,663 represents the balance of annual payments not required for support of the operating budget and funds that had been reserved to finance high priority transportation projects. In FY 06 the Iowa Department of Transportation (IDOT) provided a projection on the amount of Road Use Tax Funds the City of Dubuque would be receiving over the next five years. In December 2005 the IDOT provided a revised estimate for the next five years that reduced the amount the city of Dubuque would receive over the next five years by \$1,111,696. This reduction in addition to an increased maintenance level budget request from the Public Works Department, new projects, and reduced projections on the 30% sales tax, resulted in a reduction of approximately \$2.5 million over the next five years. This was a factor in the reduction of the annual street program over FY 2006.



Other State Grants

State funding includes \$9,500,000 RISE funding for the Southwest Arterial over the five-year period and \$75,500 in RISE funds for construction of Commercial Park Road at the Airport.

State Airport funding of \$347,708 is anticipated over the five-year program.

The other state assistance represents a trail grant for the Dodge Street hike/bike trail (\$301,378) and a REAP grant (\$200,000) for a Trolley Line Trail at Eagle Point Park.

TAX INCREMENT FINANCING (TIF)

In FY 2006, Tax Increment Financing (TIF) funds included anticipated receipts from the west side industrial park, committed towards abatement of the 20 year G.O. Bond issue for Dubuque Industrial Center West 3rd addition and Chavanelle Road extension project, thereby delaying payback to the general fund for prior year development costs. In FY 2007, the TIF assessed values increased, allowing for additional increment for cost recovery to continue.

During the FY 2006 budget process, the City Council approved changing the amount requested from certain parcels in the former Downtown TIF district from 75 percent to 100 percent of Tax Increment revenue, excluding certain economic development grants that require 100 percent of the revenue from a particular project. This district is now referred to as the Greater Downtown TIF after the Downtown and Ice Harbor TIF districts were combined.

The additional TIF revenue from requesting 100% of the increment in the Greater Downtown TIF district and the additional due to increased valuation is used as follows in the FY 2007 budget: a) The FY 2007 five year CIP includes using a portion of the additional funds in FY 2007-2010 for Parking Fund major ramp improvement debt service abatement (\$450,806 total, then parking user fees will abate remaining debt). b) The federal building will be added to the Greater Downtown TIF district and expenses relating to the required capital improvements from the acquisition will be recovered from TIF revenues. c) A project to build a Port of Dubuque Intermodal Parking Facility is planned in FY 2010 and the GO bond will be abated with TIF revenue. d) A park in the Port of Dubuque is planned in FY 2009 and the expense will be recovered from TIF revenue.

Industrial park land sales revenue is revenue generated by projected land sales in the City's industrial parks and is used to recoup the development costs for each park. Over the next 5 years, land sales of \$520,000 are projected in the Dubuque Industrial Center West TIF district, which will reimburse the general fund for prior year development costs. Also, land sales of \$473,600 are projected in the South Technology Park TIF district, which will reimburse the sewer fund for prior year development costs.

MISCELLANEOUS SOURCES

Private Participation

Private contributions represents the non-City share of the cost of several projects including private participation, fund raising, loans, grants and future resource allocation of City funds. Private participation funds included in the five year CIP include; Four Mounds Foundation fund raising for property acquisition (\$505,000 in Fiscal Year 2010); County participation in Police file server replacements (\$10,000 in FY 2007), and funds to relocate the Schmitt Memorial (\$40,000 in FY 2007).

Special Assessments

Special Assessments represent that portion of street and sanitary sewer improvement projects anticipated to be assessed to benefiting property owners. The \$3,317,557 amount breaks down: (a) \$1,785,557 (53.8 percent) for street special assessments, and (b) \$1,532,000 (46.2 percent) for sanitary sewer special assessments. The \$1,785,557 represents the total street project special assessment amount with the remaining portion being provided by road use tax, sales tax 30% proceeds, state, or federal funds.

Cable TV

It is anticipated that Cable TV funds will be used in the five year CIP of \$249,563 for projects such as network switch replacements (\$32,500), website redesign and enhancement (\$105,000), and City Council chambers at the Federal Building (\$50,000).

City of Dubuque
Adopted Capital Improvement Program Summary
Fiscal Year 2007-2011

PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
POLICE DEPARTMENT									
Public Safety									
	In-Car Video Recorders	General Fund	\$ 24,000	\$ 24,000	\$ 24,000	\$ -	\$ -	\$ 72,000	1
	DLEC West and East Door Canopies	General Fund	\$ 11,310	\$ -	\$ -	\$ -	\$ -	\$ 11,310	2
	Computer Storage Tape Library	General Fund	\$ 31,800	\$ 60,000	\$ -	\$ -	\$ -	\$ 91,800	3
	Police Administrative Office Remodel	General Fund	\$ -	\$ 104,159	\$ -	\$ -	\$ -	\$ 104,159	4
	Mobile Data Computers	General Fund	\$ -	\$ -	\$ 143,000	\$ -	\$ -	\$ 143,000	5
FIRE DEPARTMENT									
Public Safety									
	Intersection Pre-emption System	General Fund	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ -	\$ 60,000	6
	Fiber Optic System for Fire Stations	General Fund	\$ 124,000	\$ 399,620	\$ -	\$ -	\$ -	\$ 523,620	7
	Ladder , Pumper & Ambulance Replace	General Fund	\$ 228,500	\$ 240,000	\$ -	\$ 1,183,000	\$ 172,500	\$ 1,824,000	9
	Training Center Fire Simulator	DRA Distribution	\$ 365,000	\$ -	\$ -	\$ -	\$ -	\$ 365,000	10
	Interior Improve. Station #3	General Fund	\$ 13,600	\$ -	\$ -	\$ -	\$ -	\$ 13,600	11
	Interior Improve. Station #5	General Fund	\$ 7,200	\$ -	\$ -	\$ -	\$ -	\$ 7,200	12
	Fire Station #2 - Improvements	General Fund	\$ 12,100	\$ -	\$ -	\$ -	\$ -	\$ 12,100	13
	Mobile Data Terminals and Wireless Network	Asst to Firefighters Grant DRA Distribution	\$ 536,500	\$ -	\$ -	\$ -	\$ -	\$ 536,500	14
	Antique Fire Truck	General Fund	\$ 33,000	\$ -	\$ -	\$ -	\$ -	\$ 33,000	15
	Elevator-Fire Headquarters	General Fund	\$ -	\$ -	\$ 422,500	\$ -	\$ -	\$ 422,500	16
BUILDING SERVICES									
General Government									
	City Hall Maintenance/Remodel	Sales Tax 20%/Gen. Fd.	\$ 300,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 500,000	17
	Grand River Center Maintenance	DRA Distribution	\$ 60,000	\$ 70,000	\$ 80,000	\$ 250,000	\$ 90,000	\$ 550,000	18
	City Hall Annex Maintenance	Sales Tax 20%/Cable TV	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 50,000	19
	General Building Maintenance	Sales Tax 20%	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	20
LEISURE SERVICES									
PARK DIVISION									
Culture and Recreation									
	Riley Park Development	DRA Distribution	\$ 107,000	\$ -	\$ -	\$ -	\$ -	\$ 107,000	21
	Welu Park Development	DRA Distribution	\$ -	\$ 58,000	\$ -	\$ -	\$ -	\$ 58,000	22
	Eagle Valley Park Development	DRA Distribution	\$ -	\$ -	\$ 150,000	\$ -	\$ -	\$ 150,000	23
	Granger Creek Nature Trail	DRA Distribution	\$ -	\$ -	\$ 193,000	\$ -	\$ -	\$ 193,000	24
	Port of Dubuque Park	Greater Downtown TIF	\$ -	\$ -	\$ 250,000	\$ -	\$ -	\$ 250,000	25
	Eagle Point Park								
	Redo Entry Road/Replace Toll Booth	DRA Distribution	\$ 150,000	\$ -	\$ -	\$ -	\$ -	\$ 150,000	26
	Storm Sewer Work	DRA Distribution	\$ 56,250	\$ -	\$ -	\$ -	\$ -	\$ 56,250	27
	Replace Windows in Terrace Room	DRA Distribution	\$ 14,000	\$ -	\$ -	\$ -	\$ -	\$ 14,000	28
	Repair Concrete & Replace Iron Railing at Riverfront East Porch	DRA Distribution	\$ 45,000	\$ -	\$ -	\$ -	\$ -	\$ 45,000	29

City of Dubuque
Adopted Capital Improvement Program Summary
Fiscal Year 2007-2011

PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Repair Concrete in Shiras Memorial	DRA Distribution	\$ 35,000	\$ -	\$ -	\$ -	\$ -	35,000	30
	Eagle Point and Flora Park								
	Replace Street Light Fixtures	DRA Distribution	\$ 18,500	\$ -	\$ -	\$ -	\$ -	18,500	31
	Eagle Point								
	Stone Work	Sales Tax 20%	\$ 28,000	\$ -	\$ -	\$ -	\$ -	28,000	32
	Overlay Main Road	Sales Tax 20%	\$ -	\$ -	127,000	\$ -	\$ -	127,000	33
	Replace Wading Pool	DRA Distribution	\$ -	\$ -	226,500	\$ -	\$ -	226,500	34
	Replace Fence	DRA Distribution	\$ -	\$ -	\$ -	7,000	\$ -	7,000	35
	Replace Overlook Sidewalk	DRA Distribution	\$ -	\$ -	\$ -	79,600	\$ -	79,600	36
	Accessible Walkway to Log Cabin	Sales Tax 20%/Gen. Fd./ DRA Distribution	\$ -	\$ -	\$ -	270,600	\$ -	270,600	37
	Trolley Line Trail	REAP Grant	\$ -	\$ -	\$ -	200,000	\$ -	200,000	38
	Riverfront Pavilion Restoration	General Fund	\$ -	\$ -	\$ -	\$ -	170,000	170,000	39
	Indian Room Restoration	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	111,500	111,500	40
	Paint Tennis Courts	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	20,500	20,500	41
	Flora Park								
	Overlay Main Roadway	DRA Distribution	\$ 47,500	\$ -	\$ -	\$ -	\$ -	47,500	42
	Landscape Entrances	DRA Distribution	\$ 12,300	\$ -	\$ -	\$ -	\$ -	12,300	43
	Roof Brick Open Air Pavilion	General Fund	\$ 8,000	\$ -	\$ -	\$ -	\$ -	8,000	44
	Awning on Rest Room Building	DRA Distribution	\$ 10,000	\$ -	\$ -	\$ -	\$ -	10,000	45
	Slattery Center - Replace HVAC	DRA Distribution	\$ 14,700	\$ -	\$ -	\$ -	\$ -	14,700	46
	Renovate Basketball Court	Sales Tax 20%	\$ -	25,000	\$ -	\$ -	\$ -	25,000	47
	Overlay Volleyball Courts Parking Lot	DRA Distribution	\$ -	45,000	\$ -	\$ -	\$ -	45,000	48
	Develop Croquet Court	General Fund	\$ -	\$ -	\$ -	51,000	\$ -	51,000	49
	Construct Handball Court	General Fund	\$ -	\$ -	\$ -	100,000	\$ -	100,000	50
	Slattery Center - Replace Roof	Sales Tax 20%	\$ -	\$ -	\$ -	20,250	\$ -	20,250	51
	Replace Rest Room Building	General Fund	\$ -	\$ -	\$ -	\$ -	250,875	250,875	52
	Replace Play Unit	DRA Distribution	\$ -	\$ -	\$ -	\$ -	30,000	30,000	53
	Murphy Park								
	Asphalt Overlay Main Road	DRA Distribution	\$ 103,000	\$ -	\$ -	\$ -	\$ -	103,000	54
	Repair Concrete in Open Air Pavilion	General Fund	\$ 5,700	\$ -	\$ -	\$ -	\$ -	5,700	55
	Replace Entrance Doors	General Fund	\$ -	\$ -	7,000	\$ -	\$ -	7,000	56
	Concrete Repairs/Shelter & Pavilion	Sales Tax 20%	\$ -	\$ -	\$ -	13,500	\$ -	13,500	57
	Replace Windows/Enclosed Shelter	Sales Tax 20%	\$ -	\$ -	\$ -	7,300	\$ -	7,300	58
	Storm Sewer Repair	Sales Tax 20%	\$ -	\$ -	\$ -	5,000	\$ -	5,000	59
	Replace Fence on Bluff	DRA Distribution	\$ -	\$ -	\$ -	\$ -	27,000	27,000	60
	McAlece Park and Recreation Complex								
	Relocate Schmitt Memorial	DRA Distribution Private Funds	\$ 80,000	\$ -	\$ -	\$ -	\$ -	80,000	61
	Shade Umbrellas	DRA Distribution	\$ -	13,500	\$ -	\$ -	\$ -	13,500	62
	BMX Bike Track	DRA Distribution	\$ -	30,000	\$ -	\$ -	\$ -	30,000	63

City of Dubuque
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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Re-side Building	Sales Tax 20%	\$ -	\$ 12,600	\$ -	\$ -	\$ -	\$ 12,600	64
	Repair 10-Row Bleachers	DRA Distribution	\$ -	\$ 6,000	\$ -	\$ -	\$ -	\$ 6,000	65
	Irrigate Soccer Fields	General Fund	\$ -	\$ 28,000	\$ -	\$ -	\$ -	\$ 28,000	66
	Storage Building	General Fund	\$ -	\$ -	\$ 17,000	\$ -	\$ -	\$ 17,000	67
	Replace Backstop Fence Fabric	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 22,000	\$ 22,000	68
	Veteran's Memorial Park								
	Replace Rest Room Building	Sales Tax 20%	\$ -	\$ 84,000	\$ -	\$ -	\$ -	\$ 84,000	69
	Replace Exterior Fence	DRA Distribution	\$ -	\$ 20,500	\$ -	\$ -	\$ -	\$ 20,500	70
	Construct Shade Structure	DRA Distribution	\$ -	\$ 22,000	\$ -	\$ -	\$ -	\$ 22,000	71
	Replace Tennis Courts	DRA Distribution	\$ -	\$ -	\$ -	\$ 183,500	\$ -	\$ 183,500	72
	Renovate Ball Fields	DRA Distribution	\$ -	\$ -	\$ -	\$ 191,250	\$ -	\$ 191,250	73
	Expand Disc Golf Course	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 14,000	\$ 14,000	74
	9-Hole Disc Golf Course	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 12,000	\$ 12,000	75
	Allison-Henderson Park								
	Replace Roof	DRA Distribution	\$ -	\$ 7,500	\$ -	\$ -	\$ -	\$ 7,500	76
	Marshall Park								
	Paint/Repair Veterans' Memorial Pool	General Fund	\$ -	\$ -	\$ 20,000	\$ -	\$ -	\$ 20,000	77
	Miller-Riverview Park								
	Expansion Study	General Fund	\$ 57,500	\$ -	\$ -	\$ -	\$ -	\$ 57,500	78
	Rip Rap Shoreline	General Fund	\$ -	\$ -	\$ -	\$ -	\$ 100,000	\$ 100,000	79
	A.Y. McDonald Park								
	Recognition	DRA Distribution	\$ 5,000	\$ -	\$ -	\$ -	\$ -	\$ 5,000	80
	Burden Park								
	Renovation	General Fund	\$ -	\$ -	\$ 80,000	\$ -	\$ -	\$ 80,000	81
	Cleveland Park								
	Renovation	General Fund	\$ -	\$ -	\$ -	\$ -	\$ 283,500	\$ 283,500	82
	Four Mounds								
	Road Improvements	General Fund	\$ -	\$ -	\$ 164,000	\$ -	\$ -	\$ 164,000	83
	Land Acquisition	DRA Distribution/ Private Fund Raising	\$ -	\$ -	\$ -	\$ 505,000	\$ 253,000	\$ 758,000	84
	Pyatgorsk Park								
	Parking Lot	DRA Distribution	\$ 50,000	\$ -	\$ -	\$ -	\$ -	\$ 50,000	85
	Skate Park								
	Rebuild Ramps	General Fund	\$ -	\$ -	\$ 30,000	\$ -	\$ -	\$ 30,000	86
	Southern Avenue Park								
	Play Equipment	DRA Distribution	\$ -	\$ 35,000	\$ -	\$ -	\$ -	\$ 35,000	87
	Usha Park								
	Development	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 150,000	\$ 150,000	88
	Waller-Cooper Park								
	Park Renovation	General Fund	\$ 45,000	\$ -	\$ -	\$ -	\$ -	\$ 45,000	89

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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
Washington Park									
	Renovation	DRA Distribution	\$ 50,000	\$ -	\$ -	\$ -	\$ -	50,000	90
Town Clock									
	Paint, Repair and Renovate Clock	DRA Distribution	\$ 123,000	\$ -	\$ -	\$ -	\$ -	123,000	91
Gateways									
	Welcome Sign	DRA Distribution	\$ 35,000	\$ -	\$ -	\$ -	\$ -	35,000	92
	Port of Dubuque Signs	DRA Distribution/Gen. Fd.	\$ -	\$ -	\$ -	\$ -	200,000	200,000	93
	Landscape - 8th and 9th Streets, Loras and Bluff, 12th and Elm Streets	DRA Distribution	\$ -	\$ -	\$ -	\$ -	400,000	400,000	94
Playgrounds									
	Prescott - Baskets and Scoreboard	DRA Distribution	\$ 11,500	\$ -	\$ -	\$ -	\$ -	11,500	95
	Playground Improvements	DRA Distribution	\$ 15,000	\$ 15,000	\$ 15,000	\$ 20,000	\$ 20,000	85,000	96
General Park Maintenance									
	Renovation of Park Sidewalks	Sales Tax 20%	\$ 7,500	\$ 7,500	\$ 7,500	\$ 7,500	\$ 7,500	37,500	97
	Street Tree Program	Sales Tax 20%	\$ 10,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	70,000	98
	Retaining Walls	DRA Distribution	\$ 50,000	\$ -	\$ -	\$ -	\$ -	50,000	99
	Tree Nursery - Install Sidewalk	DRA Distribution	\$ 10,800	\$ -	\$ -	\$ -	\$ -	10,800	100
	Replace Park Signs	DRA Distribution	\$ 38,800	\$ -	\$ -	\$ -	\$ -	38,800	101
	Heron Pond - Tree Clearing	DRA Distribution	\$ 80,000	\$ -	\$ -	\$ -	\$ -	80,000	102
	Maint. Hdqtrs - Replace Lexon on Greenhouse	DRA Distribution	\$ 13,500	\$ 14,000	\$ -	\$ -	\$ -	27,500	103
	Ham House Museum - Drainage	General Fund	\$ -	\$ 11,500	\$ -	\$ -	\$ -	11,500	104
	Maint. Hdqtrs - Replace Windows	General Fund	\$ -	\$ -	\$ 17,000	\$ -	\$ -	17,000	105
	Replace Flag Poles in Major Parks	General Fund	\$ -	\$ -	\$ 42,200	\$ -	\$ -	42,200	106
	Highway 20 - Mulch Roses	General Fund	\$ -	\$ -	\$ 19,000	\$ -	\$ -	19,000	107
	Maint. Hdqtrs - Widen Driveway	General Fund	\$ -	\$ -	\$ -	\$ 17,500	\$ -	17,500	108
	Forestry Building - Install Siding	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 19,700	\$ -	19,700	109
	Tree Nursery Renovation	General Fund	\$ -	\$ -	\$ -	\$ 9,000	\$ -	9,000	110
	All Parks - Renovate Water Systems	DRA Distribution/Gen. Fd.	\$ -	\$ -	\$ -	\$ -	300,000	300,000	111
	Maint. Hdqtrs - Storage Building	DRA Distribution	\$ -	\$ -	\$ -	\$ -	22,300	22,300	112
	Park Drinking Fountains	General Fund	\$ -	\$ -	\$ -	\$ -	5,000	5,000	113
	Roosevelt Property - Repair Roadway	DRA Distribution	\$ -	\$ -	\$ -	\$ -	6,000	6,000	114
Bunker Hill Golf Course									
	Replace Windows	Sales Tax 20%	\$ 18,000	\$ -	\$ -	\$ -	\$ -	18,000	115
	Rewire Building	Sales Tax 20%	\$ 15,000	\$ -	\$ -	\$ -	\$ -	15,000	116
	Remodel Main Lobby Area	Sales Tax 20%	\$ -	\$ 17,000	\$ -	\$ -	\$ -	17,000	117
	Overlay Main Road and Parking Lot	Sales Tax 20%	\$ -	\$ 150,000	\$ -	\$ -	\$ -	150,000	118
	Replace Pro Shop Roof	DRA Distribution	\$ -	\$ 7,100	\$ -	\$ -	\$ -	7,100	119
	Replace Boiler	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	20,000	20,000	120

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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
Business Type									
	A.Y. McDonald Park	IDOT/FHWA Grant/ Private Participation/ DRA Distribution/Gen. Fd	\$ 683,000	\$ -	\$ -	\$ -	\$ -	683,000	121
CIVIC CENTER DIVISION									
Culture and Recreation									
	Sidewalk Replacement	DRA Distribution/Gen. Fd.	\$ 40,000	\$ 40,000	\$ -	\$ 100,000	\$ -	180,000	122
	Refurbish Grand and Upright Pianos	DRA Distribution	\$ 40,000	\$ -	\$ -	\$ -	\$ -	40,000	123
	Theater - Orchestra Pit Lift	DRA Distribution	\$ 177,000	\$ -	\$ -	\$ -	\$ -	177,000	124
	Arena - Replace Boiler	Sales Tax 20%	\$ -	\$ 201,000	\$ -	\$ -	\$ -	201,000	125
	Replace Promenade Roof	Sales Tax 20%	\$ -	\$ 70,000	\$ -	\$ -	\$ -	70,000	126
	Arena Heating/Air Conditioner Replace	DRA Dist/Sales Tax 20%	\$ -	\$ 500,000	\$ -	\$ -	\$ -	500,000	127
	Replace Portable Chairs	Sales Tax 20%	\$ -	\$ -	\$ 170,000	\$ -	\$ -	170,000	128
	Replace Tables	Sales Tax 20%	\$ -	\$ -	\$ 90,000	\$ -	\$ -	90,000	129
	Replace Walk-In Cooler	DRA Distribution	\$ -	\$ -	\$ 15,000	\$ -	\$ -	15,000	130
	Replace Center's P.A. System	DRA Distribution	\$ -	\$ -	\$ -	\$ 11,500	\$ -	11,500	131
	Replace Marquee	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 95,000	\$ -	95,000	132
	Paint Arena Ceiling	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 95,000	\$ -	95,000	133
	Theater - Paint Exterior Metal	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 15,000	\$ -	15,000	134
	Theater - Refurbish Brass	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 10,000	\$ -	10,000	135
	Theater - Tuckpoint Exterior	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 250,000	250,000	136
	Refurbish Basketball Floor	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 39,500	39,500	137
	Step and Aisle Lighting	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 39,500	39,500	138
	Arena - Replace Light Fixtures	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 27,500	27,500	139
Business Type									
	Five Flags Civic Center Renovation	DRA Distribution/Gen. Fd Sales Tax 20%	\$ 600,000	\$ -	\$ -	\$ -	\$ -	600,000	140
RECREATION DIVISION									
Swimming Pools									
	Replace Recirculation System Valves	General Fund	\$ 4,000	\$ -	\$ -	\$ -	\$ -	4,000	141
	Renovate Electrical Panels/Comp.	Sales Tax 20%/Gen. Fd.	\$ 8,000	\$ -	\$ -	\$ -	\$ -	8,000	142
	Paint Pool Tanks	General Fund	\$ 35,000	\$ -	\$ -	\$ -	\$ 35,000	70,000	143
	Construct 3 Shade Umbrellas and Fabric Replacement	DRA Distribution	\$ 8,000	\$ -	\$ -	\$ -	\$ -	8,000	144
	Recaulk Swimming Pool Decks	General Fund	\$ 6,000	\$ -	\$ -	\$ 5,000	\$ -	11,000	145
	Expansion of Fence	DRA Distribution	\$ 20,000	\$ -	\$ -	\$ -	\$ -	20,000	146
	Paint Filter Tanks	DRA Distribution	\$ 7,000	\$ -	\$ -	\$ -	\$ -	7,000	147
	Resurface Parking Lot Entrance Area	DRA Distribution	\$ -	\$ 30,000	\$ -	\$ -	\$ -	30,000	148
	Shade Umbrellas	DRA Distribution	\$ -	\$ 15,000	\$ -	\$ -	\$ -	15,000	149
	Renovate Recirculation Pumps	General Fund	\$ -	\$ 15,000	\$ -	\$ -	\$ -	15,000	150
	Replace Metal Lockers	DRA Distribution	\$ -	\$ 5,000	\$ -	\$ -	\$ 10,000	15,000	151

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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Repaint Filter Tank Interior	General Fund	\$ -	\$ -	\$ 40,000	\$ -	\$ -	\$ 40,000	152
	Repaint Water Slide Support Structure	General Fund	\$ -	\$ -	\$ 25,000	\$ -	\$ -	\$ 25,000	153
	Replace Doors/Frames	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 8,800	\$ -	\$ 8,800	154
	Relevel Gutters	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 17,400	\$ -	\$ 17,400	155
	Replace Sand Playground	DRA Distribution	\$ -	\$ -	\$ -	\$ 80,000	\$ -	\$ 80,000	156
	Replace Entrance Doors	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 8,000	\$ -	\$ 8,000	157
	Concrete Repairs to Deck	General Fund	\$ -	\$ -	\$ -	\$ 5,000	\$ -	\$ 5,000	158
	Replace Two Diving Boards	General Fund	\$ -	\$ -	\$ -	\$ 5,000	\$ -	\$ 5,000	159
	Replace Gutter Grate	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 15,000	\$ 15,000	160
	Replace Building Roofs	Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 21,000	\$ 21,000	161
	Repair Water Playgrounds	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 7,000	\$ 7,000	162
	Bunker Hill Golf Course								
	Tree Planting Program	Golf Fees	\$ 1,000	\$ 1,000	\$ 1,000	\$ 1,000	\$ -	\$ 4,000	163
	Renovation	DRA Distribution/Gen. Fd.	\$ 50,000	\$ 317,790	\$ 376,210	\$ 378,000	\$ 378,000	\$ 1,500,000	164
	Decorative Roof Fence	Golf Fees	\$ 3,000	\$ -	\$ -	\$ -	\$ -	\$ 3,000	165
	Maintenance Building Doors	Golf Fees	\$ 5,000	\$ -	\$ -	\$ -	\$ -	\$ 5,000	166
	Replace Maintenance Bldg Heaters	Golf Fees	\$ -	\$ 4,100	\$ -	\$ -	\$ -	\$ 4,100	167
	Replace Trash Baskets	Golf Fees	\$ -	\$ 3,000	\$ -	\$ -	\$ -	\$ 3,000	168
	Tee Signs	Golf Fees	\$ -	\$ 10,800	\$ -	\$ -	\$ -	\$ 10,800	169
	Construct Cart Paths	Golf Fees	\$ -	\$ -	\$ 10,000	\$ 10,000	\$ -	\$ 20,000	170
	Cart and Storage Shed Floors	Golf Fees	\$ -	\$ -	\$ 9,000	\$ -	\$ -	\$ 9,000	171
	Top Dressing Bin	Golf Fees	\$ -	\$ -	\$ 6,200	\$ -	\$ -	\$ 6,200	172
	Pond Renovation	Golf Fees	\$ -	\$ -	\$ 10,800	\$ -	\$ -	\$ 10,800	173
	Maintenance Building Addition	Golf Fees	\$ -	\$ -	\$ -	\$ 50,000	\$ -	\$ 50,000	174
	Clubhouse Interior Painting and Repair	Golf Fees	\$ -	\$ -	\$ -	\$ -	\$ 5,000	\$ 5,000	175
	Clubhouse Carpeting	Golf Fees	\$ -	\$ -	\$ -	\$ -	\$ 8,000	\$ 8,000	176
	Remodel Pro Shop	Golf Fees	\$ -	\$ -	\$ -	\$ -	\$ 10,000	\$ 10,000	177
LIBRARY									
Culture and Recreation									
	Library Renovation Project	DRA Distribution/ Sales Tax 20%/Gen. Fd.	\$ 195,000	\$ 404,875	\$ 195,000	\$ 75,000	\$ 600,000	\$ 1,469,875	178
	Audiovisual Shelving and Listening/ Viewing Station Children's Activity	General Fund	\$ 20,672	\$ -	\$ -	\$ -	\$ -	\$ 20,672	179
	HVAC Maintenance	Sales Tax 20%	\$ 15,982	\$ -	\$ -	\$ -	\$ -	\$ 15,982	180
AIRPORT									
Public Works									
	Pavement Condition Index (PCI)	FAA Fund/ Passenger Facility	\$ 25,000	\$ -	\$ -	\$ 27,000	\$ -	\$ 52,000	181
	Runway Safety Area	FAA Fund/ Passenger Facility	\$ 432,640	\$ -	\$ -	\$ -	\$ -	\$ 432,640	182
	Pave Self Fueler Area	DRA Distribution	\$ 60,000	\$ -	\$ -	\$ -	\$ -	\$ 60,000	183

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	Corporate Hangar Heater Replace	General Fund	\$ 16,000	\$ -	\$ -	\$ -	\$ -	16,000	184
	Ramp Repair Quonset/Corp Hangars	General Fund	\$ 7,780	\$ -	\$ -	\$ -	\$ -	7,780	185
	Remove/Repaint 13/31 Markings	Sales Tax 20%	\$ 20,000	\$ -	\$ -	\$ -	\$ -	20,000	186
	Field Drain Replacements	Sales Tax 20%	\$ 86,500	\$ -	\$ -	\$ -	\$ -	86,500	187
	Roof Repair and Replacement	State Airport Funding	\$ 37,800	\$ -	\$ -	\$ -	\$ -	37,800	188
	Fire Truck Replacement	FAA Distretionary/ Passenger Facility	\$ 850,000	\$ -	\$ -	\$ -	\$ -	850,000	189
	Terminal--Land Acquisition	FAA Entitle/FAA Discre/ Airport Construction Fd	\$ 1,471,000	\$ -	\$ -	\$ -	\$ -	1,471,000	190
	Airport Entrance Road Beautification	General Fund	\$ -	\$ 12,000	\$ 12,000	\$ -	\$ -	24,000	192
	Extend General Aviation Ramp	DRA Distribution	\$ -	\$ 54,000	\$ -	\$ -	\$ -	54,000	193
	Chlorine System Update and Replace	Sales Tax 20%	\$ -	\$ 22,000	\$ -	\$ -	\$ -	22,000	194
	Replace Carpeting Admin Offices	Sales Tax 20%	\$ -	\$ 30,000	\$ -	\$ -	\$ -	30,000	195
	Diesel Tank Replacement	Sales Tax 20%	\$ -	\$ 30,500	\$ -	\$ -	\$ -	30,500	196
	Paint FBO Hangar Complex	General Fund	\$ -	\$ 20,000	\$ -	\$ -	\$ -	20,000	197
	Terminal--Schematic and Site Design	FAA Distretionary/ Passenger Facility	\$ -	\$ 521,000	\$ -	\$ -	\$ -	521,000	198
	Runway 31 Parallel and Connecting Taxiways	FAA Distretionary/ Passenger Facility	\$ -	\$ 2,686,100	\$ -	\$ -	\$ -	2,686,100	200
	Naval Reserve Building Assessment	DRA Distribution	\$ -	\$ 15,000	\$ -	\$ -	\$ -	15,000	201
	Paint Fuel Farm Tanks	General Fund	\$ -	\$ -	\$ 20,000	\$ -	\$ -	20,000	202
	Corporate Hangar Repair/Replace	Sales Tax 20%/Gen. Fd.	\$ -	\$ -	\$ 16,500	\$ 29,000	\$ 28,500	74,000	203
	David Flying Service Hangar Floor	General Fund	\$ -	\$ -	\$ 19,500	\$ -	\$ -	19,500	204
	Terminal--Utility Improvement Related	FAA Funds/ State Airport Funding	\$ -	\$ -	\$ 1,956,400	\$ -	\$ -	1,956,400	205
	Terminal Sitework	FAA Entitle/FAA Discre/ Pssngr Facility/DRA Dist	\$ -	\$ -	\$ 2,599,400	\$ -	\$ -	2,599,400	206
	Terminal--Water Reservoir	FAA Fd/Gen. Fd./ Passenger Facility	\$ -	\$ -	\$ 610,400	\$ -	\$ -	610,400	207
	Paint Hangar Exteriors	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 7,750	\$ -	7,750	208
	FBO Hangar Heating System Replace	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 22,000	\$ -	22,000	209
	Utility-Future Growth Terminal Area	DRA Distribution	\$ -	\$ -	\$ -	\$ 527,400	\$ -	527,400	210
	Terminal--Roads and Apron	FAA Entitle/FAA Discre/ Passenger Facility/ DRA Distribution	\$ -	\$ -	\$ -	\$ 4,799,400	\$ -	4,799,400	211
	Terminal Design and Terminal Building Phases 1 and 2	FAA Fd/Passenger Facility/Gen. Fd./ State Airport Funding	\$ -	\$ -	\$ -	\$ 285,360	\$ 3,231,100	3,516,460	212
	Terminal-Taxiway Stub Connection	FAA Distretionary/ Passenger Facility	\$ -	\$ -	\$ -	\$ -	\$ 608,600	608,600	214
	Jet Center Drive Lighting	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 30,000	30,000	215
	Construct Commercial Park Road	Gen. Fd./RISE	\$ -	\$ -	\$ -	\$ -	\$ 151,000	151,000	216
	Terminal--Parking Phases 1 and 2	Airport Const/ To Be Determined	\$ -	\$ -	\$ -	\$ -	\$ -	-	217

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ENGINEERING DEPARTMENT									
SANITARY SEWER									
Business Type									
	Sanitary Sewer Maintenance/Repairs								
	General Sanitary Sewer Repairs	Sanitary Sewer Const Fd	\$ 125,000	\$ 130,000	\$ 135,000	\$ 140,000	\$ 145,000	\$ 675,000	218
	Sanitary Sewer Internal Main - New Developments - Revolving Loan Fd	Sanitary Sewer Const Fd/ Loan Repayments	\$ 95,000	\$ 103,400	\$ 294,900	\$ 62,400	\$ 89,800	\$ 645,500	219
	I & I Reduction Program	Sanitary Sewer Const Fd	\$ 63,000	\$ 65,000	\$ 70,000	\$ 75,000	\$ 80,000	\$ 353,000	220
	Lateral Replacement Assistance to Low/Moderate Income for Street	Special Assessments/ Sanitary Sewer Const Fd	\$ 165,000	\$ 165,000	\$ 165,000	\$ 165,000	\$ 165,000	\$ 825,000	221
	Sewer Lateral Connection Assist Prgm	Sanitary Sewer Const Fd	\$ 34,500	\$ 34,500	\$ 34,500	\$ 34,500	\$ 34,500	\$ 172,500	222
	Sewer Connections - Assistance to Low/Moderate-Income Residents for Connection to City Sewer	General Fund	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	223
	Lateral Replacement Assistance to Low/Moderate Income for I & I Reduction	Sanitary Sewer Const Fd	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 50,000	224
	Sanitary Sewer Manhole Replace Prjct	Sanitary Sewer Const Fd	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	225
	Interceptor Sewer Clearing/Grubbing	Sanitary Sewer Const Fd	\$ 65,000	\$ 60,000	\$ 55,000	\$ 55,000	\$ 55,000	\$ 290,000	226
	Street Program Related Sanitary Swr	Sanitary Sewer GO Bond/ Sanitary Sewer Const Fd	\$ 325,000	\$ 238,800	\$ 229,800	\$ 264,000	\$ 278,000	\$ 1,335,600	227
	Sanitary Sewer External Extensions - Annexation	Sanitary Sewer GO Bond/ Sanitary Sewer Const Fd	\$ 1,012,000	\$ -	\$ 115,000	\$ 115,000	\$ -	\$ 1,242,000	228
	Annexation Study Implementation	Sanitary Sewer GO Bond/ Sanitary Sewer Const Fd	\$ 75,000	\$ 198,000	\$ 800,000	\$ 500,000	\$ 770,000	\$ 2,343,000	229
	Annexation Middle Road	Sanitary Sewer Const Fd	\$ 138,000	\$ -	\$ -	\$ -	\$ -	\$ 138,000	230
	Comprehensive Sanitary Sewer Master Plan	Sanitary Sewer Const Fd	\$ 150,000	\$ -	\$ -	\$ -	\$ -	\$ 150,000	231
	Sanitary Sewer Lining Program	Sanitary Sewer Const Fd	\$ -	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 200,000	
	Specific Sanitary Sewer Projects								
	Monroe Street Sanitary Sewer Ext	Special Assessments/ Sanitary Sewer Const Fd	\$ 18,500	\$ -	\$ -	\$ -	\$ -	\$ 18,500	232
	Plymouth Court Sanitary Sewer	Sanitary Sewer Const Fd	\$ 47,000	\$ -	\$ -	\$ -	\$ -	\$ 47,000	234
	Alley between Rhomberg and Lincoln from Marshall to Hamilton	Sanitary Sewer Const Fd	\$ 141,000	\$ -	\$ -	\$ -	\$ -	\$ 141,000	235
	South Fork Sanitary Sewer Interceptor	Sanitary Sewer Const Fd	\$ 110,658	\$ -	\$ -	\$ -	\$ -	\$ 110,658	236
	Sunset Ridge Sanitary Sewer	Sanitary Sewer GO Bond/ Special Assessments	\$ 68,000	\$ 450,000	\$ -	\$ -	\$ -	\$ 518,000	237
	Catfish Creek Interceptor Reconst - Kensington Place to North of Pennsylvania Avenue	Sanitary Sewer GO Bond	\$ 759,000	\$ -	\$ -	\$ -	\$ -	\$ 759,000	238
	Catfish Creek Interceptor Reconst - North of Pennsylvania Avenue to Keyway	Sanitary Sewer GO Bond	\$ 201,000	\$ -	\$ -	\$ -	\$ -	\$ 201,000	239

City of Dubuque
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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Catfish Creek Interceptor Reconst - Keyway to NW Arterial	Sanitary Sewer GO Bond	\$ 100,000	\$ 103,000	\$ 95,000	\$ -	\$ -	\$ 298,000	240
	University Avenue Sanitary Sewer	Sanitary Sewer Const Fd	\$ 148,500	\$ -	\$ -	\$ -	\$ -	\$ 148,500	241
	Southfork Interceptor Sewer Upgrading	Sanitary Sewer Const Fd	\$ -	\$ 55,000	\$ 125,000	\$ 125,000	\$ 125,000	\$ 430,000	242
	Laurel Street Sanitary Sewer	Special Assessments/ Sanitary Sewer Const Fd	\$ -	\$ 237,000	\$ -	\$ -	\$ -	\$ 237,000	243
	Groveland Brunswick to Burden	Sanitary Sewer Const Fd	\$ -	\$ 54,000	\$ -	\$ -	\$ -	\$ 54,000	244
	Washington Street Sanitary between 10th and 11th Streets	Sanitary Sewer Const Fd	\$ -	\$ 65,500	\$ -	\$ -	\$ -	\$ 65,500	245
	EB Lyons Interpretive Center Septic System	Sanitary Sewer Const Fd	\$ -	\$ 15,000	\$ -	\$ -	\$ -	\$ 15,000	246
	Eagle Point Drive Sanitary Sewer Ext	Special Assessments/ Sanitary Sewer Const Fd	\$ -	\$ -	\$ 259,000	\$ -	\$ -	\$ 259,000	247
	H & W Sanitary Sewer Project	Sanitary Sewer Const Fd	\$ -	\$ -	\$ 82,000	\$ -	\$ -	\$ 82,000	248
	Catfish Creek Interceptor Reconst - University Avenue to Kensington	Sanitary Sewer GO Bond	\$ -	\$ -	\$ 646,250	\$ -	\$ -	\$ 646,250	249
	Nightengale Lane Sanitary Sewer Ext	Special Assessments/ Sanitary Sewer Const Fd	\$ -	\$ -	\$ -	\$ 308,000	\$ -	\$ 308,000	250
	Richard Road Sanitary Sewer	Special Assessments/ Sanitary Sewer Const Fd	\$ -	\$ -	\$ -	\$ -	\$ 248,000	\$ 248,000	251
General Storm Sewer Maintenance									
	Storm Sewer Improvements/ Extensions	Stormwater GO Bond/ Stormwater Const Fd/ Sales Tax 20%	\$ 79,229	\$ 80,710	\$ 82,227	\$ 83,783	\$ 85,377	\$ 411,326	252
	Storm Sewer General Repairs	Sales Tax 20%/ Stormwater Const Fd	\$ 80,000	\$ 80,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 460,000	253
	Streambank Rehab Assistance Prgrm	Stormwater Const Fd	\$ 21,538	\$ 22,076	\$ 22,628	\$ 23,194	\$ 23,774	\$ 113,210	254
	Drainile Program	General Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 100,000	255
	NPDES Phase II Compliance Prgrm	Stormwater Utility	\$ 107,689	\$ 110,381	\$ 113,141	\$ 115,969	\$ 118,868	\$ 566,048	256
	Detention Basin Maintenance Prgrm	Sales Tax 20%	\$ 29,000	\$ 29,000	\$ 29,000	\$ 29,000	\$ 29,000	\$ 145,000	257
	Gunite/Replacement Rock Storm Swrs	DRA Dist/Gen. Fd.	\$ 115,000	\$ 115,000	\$ 115,000	\$ 115,000	\$ 115,000	\$ 575,000	258
	Stormwater Subsidy Property Tax Exempt Properties	DRA Dist/Gen. Fd.	\$ 70,000	\$ 78,500	\$ 87,000	\$ 96,000	\$ 105,000	\$ 436,500	259
	Catch Basin Maintenance	Stormwater Const Fd/ General Fund	\$ 45,000	\$ 45,000	\$ 45,000	\$ 45,000	\$ 45,000	\$ 225,000	260
	Stormwater Fee Assistance Program - Low Income	DRA Dist/Gen. Fd.	\$ 6,300	\$ 5,900	\$ 6,600	\$ 7,300	\$ 8,000	\$ 34,100	261
	Storm Sewer Cleaning	Stormwater Utility	\$ 52,531	\$ -	\$ 76,875	\$ 78,797	\$ 80,767	\$ 288,970	262
	Detention Basin Silt Removal	Stormwater Utility/ Sales Tax 20%	\$ -	\$ 23,180	\$ 60,760	\$ 24,354	\$ 63,963	\$ 172,257	263
Specific Storm Sewer Projects									
	Bee Branch Creek Restoration Prjct	Stormwater GO Bond	\$ 1,801,331	\$ 4,887,775	\$ 5,051,703	\$ 4,946,491	\$ 3,126,029	\$ 19,813,329	264

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STORM WATER
 Business Type

City of Dubuque
Adopted Capital Improvement Program Summary
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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Keyway Channel and Culvert Improve	Stormwater Const Fd	\$ 303,683	\$ -	\$ -	\$ -	\$ -	\$ 303,683	265
	Hawthorne-Kerper Storm Swr Improve	Stormwater Const Fd	\$ 57,000	\$ -	\$ -	\$ -	\$ -	\$ 57,000	266
	Kaufmann and JFK Storm Swr Improve	Stormwater Const Fd	\$ 41,000	\$ -	\$ -	\$ -	\$ -	\$ 41,000	267
	Kerper Storm Sewer Extension	Sales Tax 20%	\$ 76,500	\$ -	\$ -	\$ -	\$ -	\$ 76,500	268
	Keyway to Rosemont Channel Improve	Stormwater GO Bond/ Stormwater Const Fd	\$ 323,067	\$ 360,947	\$ -	\$ -	\$ -	\$ 684,014	269
	32nd & Grandview Storm Improve	Sales Tax 20%	\$ 40,000	\$ -	\$ -	\$ -	\$ -	\$ 40,000	270
	Windsor Avenue Storm Sewer	DRA Distribution	\$ 202,800	\$ -	\$ -	\$ -	\$ -	\$ 202,800	271
	Villa Street Storm Sewer Project	Stormwater Const Fd	\$ 110,000	\$ -	\$ -	\$ -	\$ -	\$ 110,000	272
	U.S. 52 Storm Sewer	General Fund	\$ 228,000	\$ -	\$ -	\$ -	\$ -	\$ 228,000	273
	University Avenue Culvert Extension	Stormwater GO Bond	\$ 225,000	\$ -	\$ -	\$ -	\$ -	\$ 225,000	274
	Alta Vista Storm Sewer Reconst	DRA Distribution	\$ 110,000	\$ -	\$ -	\$ -	\$ -	\$ 110,000	275
	Rosemont Culvert Improvements	Stormwater GO Bond	\$ -	\$ 89,409	\$ -	\$ -	\$ -	\$ 89,409	276
	Rush Street Storm Sewer Reconst	Stormwater GO Bond	\$ -	\$ 181,000	\$ -	\$ -	\$ -	\$ 181,000	277
	Ellis Street Storm Sewer	Stormwater Const Fd	\$ -	\$ 41,000	\$ -	\$ -	\$ -	\$ 41,000	278
	W. 5th Street (Alta Vista to Hill)	Stormwater GO Bond	\$ -	\$ 147,000	\$ -	\$ -	\$ -	\$ 147,000	279
	Asbury & Bunker Storm Sewer Improve	General Fund	\$ -	\$ -	\$ 23,000	\$ -	\$ -	\$ 23,000	280
	Clifford-Rosemont Storm Sewer Reconstruction	General Fund	\$ -	\$ -	\$ 255,000	\$ -	\$ -	\$ 255,000	281
	Goethe/Sheridan	Stormwater GO Bond	\$ -	\$ -	\$ 130,000	\$ -	\$ -	\$ 130,000	282
	Hillcrest at Keyway Storm Sewer Rehat	DRA Distribution	\$ -	\$ -	\$ 34,300	\$ -	\$ -	\$ 34,300	283
	H & W Storm Sewer		\$ -	\$ -	\$ 55,000	\$ -	\$ -	\$ 55,000	284
	Rosemont to NW Arterial Channel Improvements	Stormwater GO Bond	\$ -	\$ -	\$ 150,477	\$ -	\$ -	\$ 150,477	285
	Cleveland St. Storm Sewer	Stormwater GO Bond	\$ -	\$ -	\$ 81,000	\$ -	\$ -	\$ 81,000	286
	Northridge Drive Court	DRA Distribution	\$ -	\$ -	\$ -	\$ 109,200	\$ -	\$ 109,200	287
	Dodge/Terminal Street Storm Sewer	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 380,000	\$ -	\$ 380,000	288
	Kane, Kaufmann and McDonnell Lane	DRA Distribution	\$ -	\$ -	\$ -	\$ 165,000	\$ -	\$ 165,000	289
	Kaufmann & Trygg Storm Sewer Ext	General Fund	\$ -	\$ -	\$ -	\$ -	\$ 21,000	\$ 21,000	290
	Rockdale Road Storm Sewer Reconst	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 163,500	\$ 163,500	291
	Woodland Storm Sewer Extension	DRA Distribution	\$ -	\$ -	\$ -	\$ -	\$ 21,000	\$ 21,000	292
	Foye Street Storm Sewer	Stormwater GO Bond	\$ -	\$ -	\$ -	\$ -	\$ 63,000	\$ 63,000	293

STREETS
Public Works

Street Related Improvements														
Annual Street Program	Special Assessments/ Sales Tax 30%/Road Use Tax/STP Fund	\$	2,533,000	\$	2,203,000	\$	2,076,000	\$	1,860,000	\$	2,063,000	\$	10,735,000	294
Street Assessment Assistance Prgm	Sales Tax 30%	\$	10,000	\$	10,000	\$	10,000	\$	10,000	\$	10,000	\$	50,000	295

City of Dubuque
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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Iowa Highway 32 - Southwest Arterial	2005 Fed Transp Bill/ Fed Grant STP/ Dbq Co/City Sales 30%/ Iowa DOT Grant/ DMTS STP/ Iowa DOT RISE	\$ 5,625,000	\$ 8,875,000	\$ 11,500,000	\$ 9,000,000	\$ 6,044,857	\$ 41,044,857	296
	Northwest Arterial Capacity Improve	Rose Use Tax Fund	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ 200,000	297
	Rockdale Road Corridor Study	General Fund	\$ 100,000	\$ -	\$ -	\$ -	\$ -	\$ 100,000	298
	Ramona St/Pamela Ct Joint Repair	Road Use Tax Fund	\$ 57,500	\$ -	\$ -	\$ -	\$ -	\$ 57,500	299
	Right Turn Lane on Asbury Road from Holiday Dr to the Northwest Arterial	Sales Tax 30%	\$ 107,875	\$ -	\$ -	\$ -	\$ -	\$ 107,875	300
	Main Street Streetscape Improve - 9th to 14th Street	Special Assessments/ Sales Tax 30%	\$ -	\$ 859,537	\$ -	\$ -	\$ -	\$ 859,537	301
	Maquoketa Dr/U.S. 151 Intersection	DRA Dist/Gen. Fd.	\$ -	\$ -	\$ 215,000	\$ 215,000	\$ 215,000	\$ 645,000	302
	Dowell Bar Retrofit for Chavenelle Dr	Sales Tax 30%/ Road Use Tax Fund	\$ -	\$ -	\$ -	\$ 453,500	\$ 121,500	\$ 575,000	303
	Town Clock Plaza Amenities	Special Assessments/ Sales Tax 20%	\$ -	\$ -	\$ -	\$ -	\$ 400,000	\$ 400,000	304
	Charter Street Extension to Port of Dubuque	To Be Determined/ Sales Tax 20%/ Sales Tax 30%	\$ -	\$ -	\$ -	\$ -	\$ 100,000	\$ 100,000	305
	Bluff Street Green Space Project	Sales Tax 30%	\$ -	\$ -	\$ -	\$ -	\$ 50,000	\$ 50,000	306
	Traffic Signalization, Bridge, Retaining Walls								
	Traffic Signal Mastarm Retrofit	Sales Tax 30%/ Road Use Tax Fund/ General Fund	\$ 57,500	\$ 60,000	\$ 62,500	\$ 65,000	\$ -	\$ 245,000	307
	Traffic Signal Interconnect Conduit Replacement	Sales Tax 30%/ Road Use Tax Fund	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	308
	Traffic Signal Controller Replacement	Street Const Fund/ Road Use Tax Fund	\$ 56,000	\$ 58,000	\$ 60,000	\$ 62,000	\$ 64,000	\$ 300,000	309
	Traffic Signal Intersection Reconst	Road Use Tax Fund	\$ 170,000	\$ 55,000	\$ 55,000	\$ 55,000	\$ 55,000	\$ 390,000	310
	ADA Curb Ramp Construction	CDBG Funds	\$ 64,448	\$ 64,982	\$ 65,000	\$ 65,000	\$ 65,000	\$ 324,430	311
	Stone Retaining Walls	Road Use Tax Fund	\$ 40,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 440,000	312
	Decorative Concrete Maintenance	DRA Distribution	\$ 60,000	\$ 95,000	\$ 65,000	\$ 100,000	\$ 70,000	\$ 390,000	313
	Traffic Signal Video Detection Conversion	Road Use Tax Fund	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	314
	Signalization Program	Street Const Fund/ Road Use Tax Fund	\$ 140,000	\$ -	\$ 140,000	\$ -	\$ 140,000	\$ 420,000	315
	Mastarms and Signage/Intersection of Cedar Cross at Frontage South	Road Use Tax Fund	\$ 20,000	\$ -	\$ -	\$ -	\$ -	\$ 20,000	316
	Downtown Traffic Study	Road Use Tax Fund	\$ 70,000	\$ -	\$ -	\$ -	\$ -	\$ 70,000	317
	Traffic Control Area on 3rd Floor of City Hall	DRA Distribution	\$ 29,500	\$ -	\$ -	\$ -	\$ -	\$ 29,500	318
	Traffic Signal Shop Equipment	Road Use Tax Fund	\$ 22,500	\$ -	\$ -	\$ -	\$ -	\$ 22,500	319

City of Dubuque
Adopted Capital Improvement Program Summary
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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Bridge Repairs/Maintenance	Sales Tax 30%/ Road Use Tax Fund	\$ -	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 40,000	320
	Street Light Replacement Project - City Owned	General Fund	\$ -	\$ 37,000	\$ 38,000	\$ 39,000	\$ 40,000	\$ 154,000	321
	Downtown Streetlight Replacement	DRA Distribution	\$ -	\$ 46,000	\$ 46,000	\$ 46,000	\$ 46,000	\$ 184,000	322
	Guardrail Replacement	Sales Tax 30%/ Road Use Tax Fund	\$ -	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 100,000	323
	Reconstruct Signals-JFK and Wacker	General Fund	\$ -	\$ 175,000	\$ -	\$ -	\$ -	\$ 175,000	324
	Utility Relocations Related to New Mississippi Bridge Crossing	Grant Funds/DOT/ Stormwater GO Bond/ Sanitary Sewer Const Fd	\$ -	\$ -	\$ 2,650,000	\$ -	\$ -	\$ 2,650,000	325
	Sidewalks								
	Sidewalk Program Related Curb and Catch Basin Replacements	Sales Tax 20%	\$ 200,000	\$ 210,000	\$ 220,000	\$ 230,000	\$ 240,000	\$ 1,100,000	326
	Sidewalk Inspection Program - Assessable	General Fund-Liens	\$ 22,800	\$ 23,950	\$ 25,150	\$ 26,400	\$ 27,715	\$ 126,015	327
	Sidewalk Program/City-Owned Prop,	Sales Tax 20%	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	328
	Financial Assistance for New Sidewalk Installations	Sales Tax 20%	\$ 7,500	\$ -	\$ -	\$ -	\$ -	\$ 7,500	329
	Fiber Optic								
	Fiber Optic Conduit - Private Subdivisions & Miscellaneous Prj	DRA Distribution	\$ 225,000	\$ 150,000	\$ 200,000	\$ 225,000	\$ 225,000	\$ 1,025,000	330
	Fiber Optic Conduit - Paving Projects	DRA Distribution	\$ 124,630	\$ 110,900	\$ 119,200	\$ 145,200	\$ 145,200	\$ 645,130	331
	Traffic Signal Fiber Optic Network	Sales Tax 30%	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	332
	Miscellaneous								
	Traffic Consultant Services	Road Use Tax Fund	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	333
	Construction Material Testing Lab Relocation Project	DRA Distribution	\$ 5,500	\$ -	\$ -	\$ -	\$ -	\$ 5,500	334
	Engineering Office Exp - 3rd Floor	DRA Distribution	\$ 19,000	\$ -	\$ -	\$ -	\$ -	\$ 19,000	335
	Rehab City-Owned Railroad Tracks	Sales Tax 20%	\$ -	\$ 20,000	\$ 20,000	\$ -	\$ -	\$ 40,000	336
	Railroad Crossing At-Grade Improve.	Road Use Tax Fund	\$ -	\$ -	\$ 50,000	\$ 50,000	\$ 75,000	\$ 175,000	337
MISCELLANEOUS									
Public Works									
	Riverfront Leasehold Improvements	State Brownfield Grant/ DRA Distribution	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	338
	Neighborhood Infrastructure Program	CDBG Grant	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	339
	Accessibility Barriers and Building Modifications	Sales Tax 20%/Gen. Fd.	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	340
	Eagle Point Rock Bluff Stabilization	DRA Distribution	\$ 350,000	\$ -	\$ -	\$ -	\$ -	\$ 350,000	341
	Transient Boat Dock Facility - Main Channel	Federal Grant_Tier II/ DRA Distribution	\$ -	\$ 250,000	\$ 3,250,000	\$ -	\$ -	\$ 3,500,000	342
	Hodgen/West Locust Street Sidewalk/Step Replacement Project	General Fund	\$ -	\$ -	\$ 384,000	\$ -	\$ -	\$ 384,000	343

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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Pedestrian Scale Signage in Downtown and Port of Dubuque	DR Distribution	\$ -	\$ -	\$ 25,000	\$ -	\$ -	\$ 25,000	344
	Maintenance/Dredging of Harbor Area	Sales Tax 20%	\$ -	\$ -	\$ -	\$ 160,000	\$ 170,000	\$ 330,000	345
	Catherine St Steps Reconst to W Locus	General Fund	\$ -	\$ -	\$ -	\$ 295,000	\$ -	\$ 295,000	346
	Railroad Signal Line	Road Use Tax Fund	\$ -	\$ -	\$ -	\$ 40,000	\$ -	\$ 40,000	347
WATER DEPARTMENT									
Business Type									
	Water Main Replacements	Water GO Bond/ Water Depreciation Fund	\$ 355,860	\$ 432,625	\$ 261,800	\$ 193,400	\$ 353,300	\$ 1,596,985	348
	Water Internal Main - New Developments - Revolving Loan Fd	Water Depreciation Fund/ Loan Repayments	\$ 118,000	\$ 102,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 370,000	350
	Valve Replacement Program - Primary Transmission Water Mains	Water Depreciation Fund	\$ 30,000	\$ 32,000	\$ 32,000	\$ 32,000	\$ 32,000	\$ 158,000	351
	Water Meter Exchange Program	Water Depreciation Fund	\$ 58,000	\$ 58,000	\$ 58,000	\$ 60,000	\$ 60,000	\$ 294,000	352
	Fire Hydrant Replacement Program	Water Depreciation Fund	\$ 34,000	\$ 34,000	\$ 34,000	\$ 34,000	\$ 35,000	\$ 171,000	353
	Service Line Replacement Assistance for Low/Moderate Income Citizens	Water Depreciation Fund	\$ 12,000	\$ 14,000	\$ 16,000	\$ 18,000	\$ 22,000	\$ 82,000	354
	G.I.S. Maint. And Operational Updates	Water Depreciation Fund	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 75,000	355
	Water Main Extensions	Water Depreciation Fund	\$ 238,000	\$ 173,000	\$ 225,000	\$ 225,000	\$ 225,000	\$ 1,086,000	356
	Paint Pipes In Pump Room	Water Depreciation Fund	\$ 35,000	\$ -	\$ -	\$ -	\$ -	\$ 35,000	357
	Seal Walls South Plant CO2	Water Depreciation Fund	\$ 45,000	\$ -	\$ -	\$ -	\$ -	\$ 45,000	358
	Clear Well Reservoirs - Rehab Prgrm	Water Depreciation Fund	\$ 400,000	\$ -	\$ -	\$ -	\$ -	\$ 400,000	359
	Security Upgrades	Water Depreciation Fund	\$ 15,000	\$ -	\$ -	\$ -	\$ -	\$ 15,000	360
	Softening Plant Motor Control Replace	Water Depreciation Fund	\$ 30,000	\$ -	\$ -	\$ -	\$ -	\$ 30,000	361
	Booster Station Electrical Upgrades	Water Depreciation Fund	\$ 55,000	\$ -	\$ -	\$ -	\$ -	\$ 55,000	362
	Chlorine Sampling Stations	Water Depreciation Fund	\$ 30,000	\$ 25,000	\$ -	\$ -	\$ -	\$ 55,000	363
	Annexation Study and Implementation	Water GO Bond/ Water Depreciation Fund	\$ -	\$ 355,000	\$ 320,000	\$ 300,000	\$ 250,000	\$ 1,225,000	364
	West End Annexation Study and Implementation	Water GO Bond	\$ -	\$ 500,000	\$ 200,000	\$ 250,000	\$ -	\$ 950,000	365
	Water Line to DICW	Water Depreciation Fund	\$ -	\$ 60,000	\$ -	\$ -	\$ -	\$ 60,000	366
	Water Storage Tank Inspection Prgrm	Water Depreciation Fund	\$ -	\$ 12,000	\$ -	\$ -	\$ 12,000	\$ 24,000	367
	IDSE Study for Distribution System	Water Depreciation Fund	\$ -	\$ 25,000	\$ -	\$ -	\$ -	\$ 25,000	368
	EB Lyons Interpretive Center Well Project	Water Depreciation Fund	\$ -	\$ 15,000	\$ -	\$ -	\$ -	\$ 15,000	369
	Water Line Relocate Related to New Bridge	Federal Funds/ Water Depreciation Fund	\$ -	\$ -	\$ 125,000	\$ -	\$ -	\$ 125,000	370
	Water Tower and Water Main Ext - Roosevelt from Peru to Orchard Dr	Water GO Bond/ Water Depreciation Fund	\$ -	\$ -	\$ -	\$ 75,000	\$ 250,000	\$ 325,000	371
	Eagle Point Plant Driveway and Parking Lot Overlay	Water Depreciation Fund	\$ -	\$ -	\$ -	\$ 30,000	\$ -	\$ 30,000	372
	Bunker Hill Pump Station	Water Depreciation Fund	\$ -	\$ -	\$ -	\$ 50,000	\$ -	\$ 50,000	373

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PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
WATER POLLUTION CONTROL									
Business Type									
	Final Clarifier Replacement Drives	Sanitary Sewer Const Fd	\$ 54,575	\$ 55,925	\$ -	\$ -	\$ -	110,500	374
	Sandblast and Paint Primary Clarifier	Sanitary Sewer Const Fd	\$ 9,500	\$ -	\$ -	\$ -	\$ -	9,500	375
	Rebuild DS705 Centrifuge	Sanitary Sewer Const Fd	\$ 60,927	\$ 62,150	\$ -	\$ -	\$ -	123,077	376
	Scroll Assemblies								
	Back Drive and Controllers Replace for Dry Solids Centrifuges	Sanitary Sewer Const Fd	\$ 32,000	\$ -	\$ -	\$ -	\$ -	32,000	377
	Roadway Light Repair/Replacement	Sanitary Sewer Const Fd	\$ 13,420	\$ -	\$ -	\$ -	\$ -	13,420	378
	Painting of SPU Incinerator Room	Sanitary Sewer Const Fd	\$ 9,200	\$ -	\$ -	\$ -	\$ -	9,200	379
	Facility Study	Sanitary Sewer Const Fd	\$ 85,000	\$ -	\$ -	\$ -	\$ -	85,000	380
	Laboratory/Admin Bldg Renovation	Sanitary Sewer Const Fd	\$ 200,000	\$ -	\$ -	\$ -	\$ -	200,000	381
	Repair and/or Exchange O2 Plant Mixers	Sanitary Sewer Const Fd	\$ -	\$ 158,900	\$ -	\$ -	\$ -	158,900	382
	Replace Sludge and Grease Grinders	Sanitary Sewer Const Fd	\$ -	\$ 18,600	\$ 19,600	\$ -	\$ -	38,200	383
	Primary Dome Sealing	Sanitary Sewer Const Fd	\$ -	\$ 43,500	\$ -	\$ -	\$ -	43,500	384
	Insulated Fiberglass Blend Tank	Sanitary Sewer Const Fd	\$ -	\$ 22,500	\$ -	\$ -	\$ -	22,500	385
	Activated Sludge Basin Repair	Sanitary Sewer Const Fd	\$ -	\$ 120,000	\$ -	\$ -	\$ -	120,000	386
	Repair Activated Sludge Basin Gates	Sanitary Sewer Const Fd	\$ -	\$ 76,000	\$ -	\$ -	\$ -	76,000	387
	Replacement Plant Intercom System	Sanitary Sewer Const Fd	\$ -	\$ -	\$ 18,100	\$ -	\$ -	18,100	388
	Shower Room Update in SPU	Sanitary Sewer Const Fd	\$ -	\$ -	\$ 18,000	\$ -	\$ -	18,000	389
	Wastewater Plant Road Repair	Sanitary Sewer Const Fd	\$ -	\$ -	\$ -	\$ 98,755	\$ -	98,755	390
PUBLIC WORKS									
Public Works									
	Floodwall Post-Flood Repair Program	Sales Tax 20%	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	250,000	391
	Asphalt Milling Program	Sales Tax 30%/ Road Use Tax Fund	\$ 70,000	\$ 70,000	\$ 70,000	\$ 70,000	\$ 70,000	350,000	392
	Curb Ramp Program	Sales Tax 30%/ Road Use Tax Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	100,000	393
	Traffic Controller Battery Pack Prjct	Road Use Tax Fund	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000	150,000	394
	Concrete Street Section Repair Prgm	Sales Tax 30%/ Road Use Tax Fund	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	250,000	395
	Curb Replacement Program	Sales Tax 30%/ Road Use Tax Fund	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	250,000	396
	Aerial Bucket Truck	Road Use Tax Fund	\$ 123,200	\$ -	\$ -	\$ -	\$ -	123,200	397
	Steps, Hand Railings and Wall-Top Fencing Program	Sales Tax 20%	\$ -	\$ 25,000	\$ -	\$ 25,000	\$ -	50,000	398
	Truck Mounted Vacuum St Sweeper	Road Use Tax Fund	\$ -	\$ -	\$ 165,000	\$ -	\$ -	165,000	399
	Garage Facility Roof	Sales Tax 20%	\$ -	\$ -	\$ 239,735	\$ -	\$ -	239,735	400
	Garage Wall Repair	Sales Tax 20%	\$ -	\$ -	\$ 190,768	\$ -	\$ -	190,768	401
	Dodge Street Bike Trail--Locust to Devon	Federal/State Grants/ DRA Distribution	\$ -	\$ -	\$ -	\$ 430,540	\$ -	430,540	402

City of Dubuque
Adopted Capital Improvement Program Summary
Fiscal Year 2007-2011

PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
Business Type									
	Solid Waste Collection Vehicles	Refuse Collection Fund	\$ 258,350	\$ 265,280	\$ 343,500	\$ 271,675	\$ 265,250	\$ 1,404,055	403
	Sanitary Sewer Root Foaming Project	Sanitary Sewer Const Fd	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 75,000	404
	Stormwater Ditch Remediation	Stormwater Utility	\$ 30,000	\$ 35,000	\$ 40,000	\$ 45,000	\$ 50,000	\$ 200,000	405
	Sewer Pipeline Inspection Equipment	Sanitary Sewer Const Fd	\$ 135,000	\$ -	\$ -	\$ -	\$ -	\$ 135,000	406
ECONOMIC DEVELOPMENT									
ECONOMIC DEVELOPMENT									
Community and Economic Development									
	CDBG Economic Development Loan Program	CDBG Grant/ Econ Dev Loan Repays	\$ 85,039	\$ 85,000	\$ 85,000	\$ 85,000	\$ 85,000	\$ 425,039	407
	Downtown Rehabilitation Loan Prgrm	Loan Repayments	\$ 180,000	\$ 180,000	\$ 180,000	\$ 177,000	\$ 177,000	\$ 894,000	408
	Federal Building Renovation	DRA Distribution (TIF Recovery)/Cable Fund/ Net Rental Income/ Greater Downtown TIF/ General Fd (TIF Recovery)/Section 8	\$ 50,000	\$ 63,414	\$ 63,750	\$ 248,594	\$ 564,447	\$ 990,205	409
	Community Marketing	UDAG Fund	\$ 250,000	\$ 150,000	\$ 100,000	\$ -	\$ -	\$ 500,000	410
	Airport Revenue Guarantee	UDAG Fund	\$ 250,000	\$ -	\$ -	\$ -	\$ -	\$ 250,000	411
	Community Health Center Funding	UDAG Fund	\$ 250,000	\$ -	\$ -	\$ -	\$ -	\$ 250,000	412
	Port of Dubuque - Development Standards Implementation Asst	General Fund/ DRA Distribution	\$ 15,000	\$ -	\$ -	\$ -	\$ -	\$ 15,000	413
	Commercial/Industrial Building Rehab	CDBG Funds	\$ -	\$ 75,000	\$ -	\$ 75,000	\$ -	\$ 150,000	414
	Acquisition of Properties, Relocations of Businesses in Port of Dubuque	EDA Funds/Gen. Fd./ DRA Distribution	\$ -	\$ 1,904,682	\$ -	\$ -	\$ -	\$ 1,904,682	415
TRANSIT DIVISION									
Business Type									
	Paratransit Replacement Buses	FTA Funds/Gen. Fd./ Sales Tax 20%	\$ 186,000	\$ 186,000	\$ -	\$ 186,000	\$ 124,000	\$ 682,000	416
	Intermodal Facility Feasibility Study/ Design/ Construction	FTA/General Fund/ GO Bond (TIF Abated)	\$ -	\$ -	\$ 10,200,000	\$ 1,800,000	\$ -	\$ 12,000,000	417
PARKING DIVISION									
Business Type									
	Maint. of Municipal Parking Lots	Parking Const Fund	\$ 40,000	\$ 40,000	\$ 40,000	\$ 45,000	\$ 45,000	\$ 210,000	419
	Surface Sealing of Fourth Street Parking Ramp Concrete Drive Areas	Parking Const Fund	\$ 41,000	\$ -	\$ -	\$ -	\$ -	\$ 41,000	420
	Renovation of City Hall Parking Lot	Parking Const Fund/ Parking GO Bond	\$ 570,000	\$ -	\$ -	\$ -	\$ -	\$ 570,000	421
	Fourth Street Ramp Engineering Study	Parking Const Fund	\$ 6,500	\$ -	\$ -	\$ -	\$ -	\$ 6,500	422
	Major Maintenance on Ramps	Parking Const Fund	\$ -	\$ 100,000	\$ -	\$ 100,000	\$ -	\$ 200,000	423
	Parking Meter Replacement	Parking Const Fund	\$ -	\$ 200,000	\$ -	\$ 125,000	\$ 100,000	\$ 425,000	424
	Locust Street Parking Ramp Repairs	Parking Const Fund/ Parking GO Bond	\$ -	\$ -	\$ 623,200	\$ -	\$ -	\$ 623,200	425

City of Dubuque
Adopted Capital Improvement Program Summary
Fiscal Year 2007-2011

PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
	Iowa and Locust Ramp Gate Control Hardware	Parking Const Fund	\$ -	\$ -	\$ 226,147	\$ -	\$ -	\$ 226,147	426
	Surface Sealing of Fifth St Parking Ramp Concrete Driving Areas	Parking Const Fund	\$ -	\$ -	\$ -	\$ -	\$ 40,000	\$ 40,000	427
HOUSING AND COMMUNITY DEVELOPMENT									
Community and Economic Development									
	Purchase/Rehab/Resale	Loan Repayments	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 75,000	428
	Rental Dwelling Rehab Programs	CDBG Loan Repayments	\$ 60,000	\$ 60,000	\$ 60,000	\$ 60,000	\$ 60,000	\$ 300,000	429
	First-Time Home Buyer Program	Loan Repayments	\$ 75,000	\$ 75,000	\$ 75,000	\$ 90,000	\$ 90,000	\$ 405,000	431
	Homeowner Rehabilitation Program	RRP Loan Repayments/ CDBG Loan Repayments	\$ 347,000	\$ 290,000	\$ 300,000	\$ 266,000	\$ 300,000	\$ 1,503,000	432
	Historic Preservation Homeowner	CDBG Grant	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 100,000	434
	Problem Properties Management	General Fund	\$ 40,000	\$ 35,000	\$ 40,000	\$ 45,000	\$ 50,000	\$ 210,000	435
	Community Partnership Program	CDBG Grant	\$ 72,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 272,000	436
	Homeownership Grants in Targeted Neighborhoods	General Fund	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	437
	Housing Trust Fund	CDBG Grant/ Iowa Finance Authority	\$ 50,000	\$ -	\$ 25,000	\$ -	\$ 25,000	\$ 100,000	438
	HOME Program - Rental Property Rehabilitation	HOME Grant-Fd 271/ City Match-RRP Fds	\$ -	\$ 200,000	\$ -	\$ 200,000	\$ -	\$ 400,000	439
PLANNING SERVICES									
Community and Economic Development									
	Riverfront 2000 Plan Implementation Strategies	DRA Distribution	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	440
	Historic District Public Improvement Program	DRA Distribution	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	441
	Annexation Study Implement Strategy	General Fund/ DRA Distribution	\$ 45,000	\$ 25,000	\$ 20,000	\$ 10,000	\$ 10,000	\$ 110,000	443
	Downtown Dubuque Master Plan Implementation: Design Guidelines	General Fund	\$ 25,000	\$ 40,000	\$ -	\$ -	\$ -	\$ 65,000	444
CITY MANAGERS OFFICE									
Community and Economic Development									
	Neighborhood Grants	CDBG Grant	\$ 27,748	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 127,748	446
General Government									
	Geographic Information System	DRA Distribution	\$ 34,500	\$ -	\$ 25,000	\$ -	\$ 25,000	\$ 84,500	447
	Website Redesign and Enhancement	Cable TV	\$ 105,000	\$ -	\$ -	\$ -	\$ -	\$ 105,000	448
INFORMATION SERVICES									
General Government									
	City-Wide Microcomputer and Printer Replacements	General Fund/Cable TV/ Private Participation/ Road Use Tax Fund/ DRA Distribution/Golf	\$ 295,760	\$ 302,174	\$ 355,980	\$ 307,760	\$ 247,330	\$ 1,509,004	449
	Network Switch Replacement	Cable TV	\$ 32,500	\$ -	\$ -	\$ -	\$ -	\$ 32,500	450
	Storage Area Network Upgrade	General Fund	\$ 41,490	\$ -	\$ -	\$ -	\$ -	\$ 41,490	451

City of Dubuque
Adopted Capital Improvement Program Summary
Fiscal Year 2007-2011

PROGRAM/DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	TOTAL	PAGE
Business Type	City-Wide Microcomputer and Printer Replacements	Refuse/Landfill/Sewer/ Water/Parking/ Garage Service Fund	\$ 6,500	\$ 88,350	\$ 76,600	\$ 21,800	\$ 76,775	\$ 270,025	452
	GRAND TOTAL		\$ 33,214,582	\$ 36,474,691	\$ 55,535,301	\$ 38,708,922	\$ 29,883,327	\$ 193,816,823	

APPENDICES

BUDGET CYCLE

The budget cycle is a sequence of events covering the life of a budget from beginning to end; from the City Manager's review of prior year accomplishments and future initiatives, to the City Council acceptance of the independent audit. The budget cycle is approximately twenty-six months long. The critical dates are spelled out in State law: March 15th is when the budget for the following fiscal year must be adopted by the City Council; and July 1st as the beginning of the fiscal year. Throughout the entire budget cycle, public input is encouraged to insure the adopted budget is citizen-based. The budget cycle can be summarized as follows:

SPRING

City Council formulates negotiation strategy for collective bargaining.

AUGUST SEPTEMBER

City Manager, along with Department Managers, review fiscal year accomplishments and identify future initiatives City Council consideration during goal setting.

City Council holds 2-day goal setting to development Vision and Mission statements, identify 5 year goals and establish Policy agenda including Top Priorities for upcoming fiscal year and Management Agenda/special projects.

OCTOBER NOVEMBER

City departments prepare Capital Improvement project information and budget requests for review by City Manager.

City departments prepare operating budget requests for review by City Manager.

NOVEMBER

City Manager presents 5-year projection and draft Policy guidelines to City Council for City Council approval.

City Manager holds Public Input meeting to review issues and priorities for the CIP budget and the operating budget.

DECEMBER

City Manager and Budget Director analyze, review and balance CIP and Operating budget requests and prepare final budget recommendation.

JANUARY FEBRUARY

City Council holds public meetings to review recommended budget by department. Meetings are held in the evening and are available for live viewing on City Channel 8.

MARCH

City Council holds final public hearing on the recommended. The meeting is held in the evening and is available for live viewing on City Channel 8.

City Council adopts budget and city staff certifies budget by March 15 in compliance with State law.

MAY

Budget Director reviews budgeted revenues and expenses and recommend adjustments to more accurately reflect the anticipated revenues and expenses for the fiscal year ending June 30.

City Council reviews and approves an amended fiscal year budget and city staff certifies the budget amendments by May 31 in compliance with State law.

CITY COUNCIL'S FISCAL YEAR 2007 BUDGET HEARING SCHEDULE

DATE	DAY	TIME	PLACE	TOPIC
January 17	Tuesday	6:30 p.m.	Library	Budget document presentation to City Council at Council Meeting
February 7	Tuesday	6:30 p.m.	Library	Human Rights Finance Legal City Manager City Council City Clerk Adjournment
February 9	Thursday	6:30 p.m.	Library	Emergency Communications Ctr Emergency Management Fire Police Building Adjournment
February 13	Monday	6:30 p.m.	Library	Water Water Pollution Control Public Works Engineering Adjournment
February 14	Tuesday	6:30 p.m.	Library	Civic Center Division Recreation Division Park Division Information Services Cable TV Adjournment
February 21	Tuesday	6:30 p.m.	Library	Economic Development Parking Division Transit Division Planning Services Housing/Community Development Adjournment
February 23	Thursday	6:30 p.m.	Library	Airport Library Health Services Purchase of Services Adjournment
March 2	Thursday	6:30 p.m.	Library	Public Hearing to Adopt FY 2007 Budget

OVERVIEW OF BUDGETING

INTRODUCTION

The review and adoption of the budget is the single most important thing that a City Council does each year. The budget sets the tempo, capabilities, commitments and direction of the city government for an entire year. It is the yardstick against which the city operations can be evaluated. But what is a budget?

The purpose of this narrative is to identify:

- a) what a budget is;
- b) why we prepare a budget;
- c) alternative types of budgets;
- d) major characteristics of the Dubuque budget system; and
- e) roles and responsibilities in preparing the annual budget.

WHAT IS A BUDGET?

A budget is several things:

1. The budget is a fiscal plan setting out anticipated revenue and expenditures for accomplishing a variety of services over a given time frame. The fiscal plan includes:
 - a) an explanation of the services, activities, programs and projects to be provided by the City to the citizens;
 - b) the resultant expenditure requirements; and
 - c) the resources available for meeting the expenditure requirements.
2. The budget is a process concerned with the allocation of available resources among alternatives and competing departments, activities and programs. Cities rarely have enough money to be able to appropriate all the funds requested to all departments and activities and, as a result, there is considerable competition for whatever money is available. Budgeting, as a process, is concerned with developing an acceptable mix or balance between costs and services and represents the decisions made with respect to:
 - a) quality and quantity of activities and projects to be undertaken; and
 - b) financing of those activities and projects.
3. The budget is a policy document which:
 - a. establishes the authority to spend funds, and levy and collect property taxes;
 - b. represents a commitment to provide a specific level of service within a given amount of resources; and
 - c. establishes criteria (objectives, measures and dollar limits) for evaluating and controlling expenditures, revenue collections and performance. Through the budget, policies are made, put into effect, and controlled.
4. The budget is a legal requirement. State law requires the City Manager to prepare the annual budget and the City Council to adopt the annual budget and certify it to the County Auditor by March 15th of each year preceding the beginning of the fiscal year on July 1st. The budget must be on a program - performance basis and show:
 - a) expenditures for each program;
 - b) income from sources other than property taxes; and

- c) amount to be raised by the property taxation and the property tax rate expressed in dollars per thousand of assessed value.

The budget must also show comparisons between expenditures in each program and between levels of service.

WHY DO WE BUDGET? WHY IS IT IMPORTANT?

Why do we go through the agony and the work? There are several reasons:

1. To meet the legal requirement.
2. To establish spending and income-raising authority.
3. To establish a work program for the fiscal year (objectives) and present it to the public.
4. To manage and control resources and their use.
5. To assure the proper mix of costs and services.
6. To assure the most effective and efficient use of available resources.
7. To set the tempo and direction of the city government.
8. To prioritize policies and objectives.
9. To link dollars with results.

ALTERNATIVE TYPES OF BUDGETS

Line-Item Budget

The most commonly used budget format in local government today is the line-item budget. A line-item budget is one, which allocates money for specific expense items or objects of expenditure without reference to the purpose, activities or program they will serve. This type of budget lists expenditures by such categories as full-time salaries, overtime, office supplies, postage, travel, rental expense, maintenance of buildings and grounds, office furniture and equipment, etc.

The principal advantage of a line-item budget is that it is easy to prepare and facilitates expenditure control. However, this form of budget tells very little about the purposes, activities and programs of the city it serves. For example, it shows the amount of money that has been budgeted for personnel, but it does not show the nature of the services such personnel are to provide. Furthermore, the traditional line-item approach does not show comparative costs and benefits of competing programs, thus making it difficult for the City Council and management to evaluate individual activities and allocate resources. These characteristics limit its usefulness as a device for giving direction and purpose to public service activities and programs.

Program Budget

Local governments usually spend money to accomplish something more than purchasing goods and services. They are also concerned about programs, missions, or functions. A budget organized on the basis of its intended purpose is called a program budget. A program budget allocates money to functions or activities rather than to specific items of costs. A municipal budget of this type lists expenditures for such cost categories as protective services, leisure time opportunities, and administration.

Few, if any, budgets are prepared exclusively on a program basis. Instead, program costs are usually broken into line items.

The primary advantage of a program budget is that it shows the broad goals and purposes for which we are spending money and allows for setting priorities. The disadvantage is that it does not show the level of services that will be produced by the functions for which money has been allocated. This characteristic weakens its value as a tool for managing the quality and quantity of public service programs.

Performance Budgeting

Performance budgeting goes a step further than program budgeting by requiring the breakdown of service into workload or units of performance and the assigning of unit costs. A system of work measurement is used to evaluate productivity and effectiveness.

The principal advantage of the performance type budget is that it shows both the activities of the city and the service levels of those activities and their respective costs. Thus, it can be a useful tool for regulating in a positive way, both the quality and quantity of city services. This characteristic makes the performance type budget the most useful of those types mentioned so far. However, it is also the most difficult to prepare. There are three reasons for this. First, it is difficult to define the units by which the work of the department or an activity or program can be measured. Second, even when the work unit can be defined, it may not be easy to establish a system, which will supply a reliable measure of the work output. And third, it requires much thought and study to establish acceptable service levels for various activities and programs.

Zero Base Budgeting

Traditional budgeting, whether line-item or program-oriented, tends to focus on how much you spent last year as a beginning point for budget preparation. That is to say that it is incremental, it adds an increment on top of last year's spending level generally without challenge and without consideration of alternatives or trade-offs.

Zero Base Budgeting (ZBB) is a system whereby each activity or program, regardless of whether it is a new or existing program, must be justified in its entirety each time a new budget is formulated. Rather than using the previous year's budget as a base, ZBB assumes no base; all activities old and new must be explained and justified each year. The agency starts at zero.

ZBB measures the desirability, need and beneficiaries of services as well as the reasonableness of the proposed costs, alternatives to the activity, and trade-offs between partial achievement of goals and the ability to fund all proposed budget expenditures. ZBB accomplishes this by dividing all the proposed activities or services of the governmental body into units of manageable size, subjecting them to detailed examination, and ranking them according to their importance. Revenues are matched against the list of services according to their rank. High-priority services are funded first. If money runs out, the low-priority services are not funded.

The characteristics of ZBB can be summarized as follows:

1. Scrutiny of old or existing activities as closely as new or proposed activities;
2. Reallocation of resources from low-priority activities to high-priority activities;
3. Emphasis on alternatives (levels of expenditures and services and methods of providing services); and
4. Allowance for budget reduction or expansion in a planned, logical manner.

Dubuque Budget Approach

The budget system being utilized by the City of Dubuque incorporates aspects of each of the several budget alternative types discussed here. The major characteristics of our budget system are:

1. It has line items for control and fiscal management purposes.
2. It is organized by program, department and fund.
3. It attempts to identify, analyze, and articulate the fundamental purposes and objectives of the Dubuque City government. This approach is intended to place emphasis upon commitments, accomplishments, and activities performed rather than upon items purchased and to provide for the establishment of priorities.
4. It attempts to identify, quantify, and analyze the demands on and accomplishments of organizational units in terms of established goals, objectives, and purposes. Are we achieving our goals and living up to our promises? This requires the establishment of workload and demand indicators and evaluation criterion. It is performance that counts.
5. It attempts to identify all costs of each department, activity, and program, including capital expenditure, debt service, and employee benefit costs. What does an activity or department really cost?
6. It presents alternative service and funding levels for all activities in the operating budget. The purpose is to provide the City Council with the widest possible range of alternatives to maximize their opportunity for making policy decisions, assigning priorities and allocating scarce resources to accomplish their policy objectives.

The City's budget approach involves the preparation of three budget documents. The **Policy Budget**, the **Capital Improvement Program (CIP) Budget**, and the **Citizen's Guide**.

The **Policy Budget** includes the City department detail, by defining goals and objectives for all City departments and activities, relates them to cost and resource requirements and attempts to establish measures for evaluating accomplishment. Specific improvement packages are developed and included in the **Policy Budget** for alternative funding and service levels. The **Policy Budget** document shows the budget by line item for each Department and provides a basis for fiscal control once the budget is adopted. The **Policy Budget** emphasizes objectives, accomplishments, and alternative funding and service levels and is intended to keep the attention of the City Council and public on the major policy decisions involving what services the City government will provide, who will pay for them, and the implications of such decisions.

The **Capital Improvement Program (CIP) Budget** represents the City of Dubuque's five year physical development effort, attempts to address a variety of needs, which the City must meet if it is to maintain its physical facilities, meet its service commitments and provide for its future development. The **CIP Budget** reflects the City's comprehensive plan and the goals and priorities established by the City Council. The first year of the five-year **CIP Budget** goes into the budget for the next year and deserves the most attention. The **CIP Budget** is updated each year so that City Council has the opportunity to change the next four years and add a new year.

The Citizen's Guide pulls the entire budget together through visuals, narratives and summaries. It explains the budget, provides revenue, expenditure and personnel summaries and provides the City Council vision, goals and priorities on which the budget is based.

ROLES AND RESPONSIBILITIES

Budget preparation and administration is a shared responsibility between the City Council, City Manager, Finance Department, department manager, division manager, and supervisor. Each plays an important role in the fiscal management system and the quality of and satisfaction derived from the fiscal management system is a direct result of the efforts of the several participants. Lack of attention, failure to follow procedures and/or poor follow through at any level can undermine the best fiscal management system.

Let's look at the roles each plays.

City Council

In a very real sense, budget preparation and administration begins and ends with the City Council. The City Council has the following responsibilities:

1. Establish City goals and major performance objectives.
2. Approve guidelines for preparing the annual operating budget.
3. Establish through adoption of an annual budget what services and the level of services to be provided and how they will be financed.
4. Establish rules for the conduct of the City's fiscal operations.
5. Monitor progress toward achievement of objectives.
6. Require independent audit of fiscal records and transactions.

The City Manager

The City Manager is responsible to the City Council for the day-to-day operation and administration of the City government. In terms of fiscal management, the City Manager has the following responsibilities:

1. Develop policy guidelines for City Council review and adoption.
2. Prepare and submit an annual operating budget and a five-year Capital Improvement Budget premised upon Council guidelines and goals and major performance objectives.
3. Ensure the adopted budget is properly administered.
4. Supervise the performance of all contracts for work to be done by the City.
5. Authorize and direct the purchase of all supplies and materials used by the City.
6. Keep Council fully advised on financial conditions of the City.

7. Make financial reports available to City Council by the 10th of the month following the close of the preceding month.
8. Establish rules for conduct of fiscal operations for which he is responsible.

Finance Department

The Finance Department becomes an extension of the City Manager's Office for purposes of performing the delegated responsibilities. The responsibilities of the Finance Department include the following:

1. Administer the approved budget on a day-to-day basis to see that funds are being expended for the purposes approved and that all claims are supported by proper documentation.
2. Supervise sale of bond issues.
3. Administer centralized payroll system.
4. Administer decentralized purchase order system.
5. Assist the City Manager's Office in preparing the budget.

Department Managers, Division Managers, and Supervisors

The critical role in the fiscal management system is performed by department managers and their division managers and supervisors. The fiscal management system will be only as good as they make it. Their role includes:

1. Responsibility for the efficient and effective operation of the activities and tasks under their direction. Line supervisors are expected to control costs and achieve results.
2. Responsibility for preparation of budget requests, which emphasize objectives and service levels as well as traditional line item explanations and justifications for various funding levels and development of measures for evaluating progress toward objectives. What is the level of accomplishment, which can be expected from various funding levels, and how do we measure it? It is absolutely essential in our approach to budget preparation that accomplishments, objectives, and estimated costs be established by those in the organization who know the most about it and can be held accountable. Those are the department managers and their division managers and supervisors.
3. Responsibility for recommending and explaining needs and opportunities for service changes; reductions as well as expansions.
4. Responsibility for providing the planned and approved service level within budget limitations.
5. Responsibility for day-to-day department and activity budget administration.

BUDGET CYCLE

The budget cycle is a sequence of events covering the life of a budget from beginning to end. That is from the gleam in the City Manager's eye to the Council acceptance of the independent audit. The budget cycle is approximately twenty-six months long. The critical dates are spelled out in State law: March 15th is when the budget for the following fiscal year must be adopted by the City Council; and July 1st as the beginning of the fiscal year (a budget calendar is included in the beginning of the Citizen Guide).

BUDGET AMENDMENT PROCESS

Budget estimates may be amended and increased as the need arises to permit appropriation and expenditure of unexpended cash balances on hand and unanticipated revenues. Such amendment may be considered and adopted at any time during the fiscal year covered by the budget (but prior to May 31) by filing the amendments and upon publishing them and giving notice of the public hearing in the manner required in the State Code. Within ten days of the decision or order of the City Council, the proposed amendment of the budget is subject to protest, hearing on the protest, appeal to the state appeal board, and review by that body. A local budget must be amended by May 31 of the current fiscal year-to allow time for a protest hearing to be held and a decision to be rendered before June 30.

Except as specifically provided elsewhere in the Iowa Administrative Code rules, all appropriation transfers between programs or funds are budget amendments and shall be prepared as provided in Iowa Code section 384.16. The program reference means any one of the following nine major areas of public service that the City Finance Committee requires cities in Iowa to use in defining its program structure: Public Safety, Public Works, Health & Social Services, Culture & Recreation, Community & Economic Development, General Government, Debt Service/Capital Improvement Projects, Business Type, and Non-Program.

BUDGET ACCOUNTING BASIS

The City's policy is to prepare the annual operating budget for governmental and proprietary fund types on the modified accrual basis. Under the modified accrual basis of accounting, revenues are recorded as they are collected unless susceptible to accrual, i.e., amounts that are measurable and available to finance the City's operations or of a material amount and not received at the normal time of receipt. Available means collectible within the current period or soon enough thereafter to be used to satisfy liabilities of the current period. Significant revenues, which are considered as susceptible to accrual, include property taxes, sales taxes, franchise taxes, interest, and certain state and federal grants and entitlements. Expenditures, other than interest on long-term debt, are recorded when the liability is incurred.

Budgetary control is maintained at the activity or cost center level by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors. Outstanding encumbrances at fiscal year end are not reported as expenditures, but as reservations of fund balance for subsequent year expenditures, based upon encumbrance appropriation authority carried over.

The audited financial statements are prepared on the modified accrual basis of accounting.

FUND ACCOUNTING BASIS

The accounts of the City are organized on the basis of funds and groups of accounts, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, equities, revenues and expenditures or expenses. The various funds are grouped by type in the budget. The following fund types are used by the City:

Governmental Fund Types (Budgetary)

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use, and balances of the City's expendable financial resources and the related liabilities (other than those in proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of changes in financial position. The following are the City's governmental fund types:

- The **General Fund** is the principal operating fund of the City and accounts for all financial transactions not accounted for in other funds. The general operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are financed through revenues received by the General Fund.
- **Special Revenue Funds** are used to account for revenues derived from specific taxes, governmental grants, or other revenue sources, which are restricted to finance particular functions or activities of the City. The City's special revenue funds include such funds as Road Use Tax, Community Development, UDAG Repayments, Section 8 Housing, Lead Paint Grant, State Rental Rehab, Cable TV, Special Assessment, Expendable Library Gifts Trust, Tort Liability, Employee Benefits, and TIF funds.
- **Debt Service Funds** are used to account for the accumulation of resources for, and the payment of, principal, interest, and other related costs of the City's general obligation debt. The City uses this fund to pay some of the debt service paid from other funds with the revenue transferred in.
- **Permanent Funds** are used to account for resources that are legally restricted to the extent that only the earnings, and not principal, may be used for purposes that support the reporting of governmental programs. The City's permanent funds include: Lyons Peony Trust and Library Gifts Trusts.
- **Capital Improvement Funds** are used to account for financial resources segregated for the acquisition or construction of major capital facilities. (Even if a capital project fund is used, not all capital acquisitions need be accounted for in the fund). For example, the routine purchases of capitalizable items (e.g., police vehicles, copy equipment) are typically budgeted and reported in the General Fund or other governmental fund.

Proprietary Fund Types (Budgetary)

The City also has proprietary fund types, which are different from governmental fund types in that their focus is on the determination of net income or loss. The revenue from these funds is assumed to be adequate to fund the operation of the funds. The City's proprietary funds are as follows:

- **Enterprise Funds** are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through use charges or where the periodic determination of net income or loss is deemed appropriate. The City's enterprise funds include Water, Sewer, Stormwater, Refuse/Solid Waste, Transit, Parking and America's River Project.
- The **Internal Service Fund** accounts for the financing of goods and/or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost reimbursement basis. The City's Internal Service Funds include Engineering Service, Garage Service, General Service and Stores/Printing.

Self Insurance Funds (Non-Budgetary)

- The **Self Insurance Funds** are considered Internal Service Funds, are not budgeted, but are summarized in the audited financial statements. These include Health Insurance Reserve and Workers' Compensation Insurance Reserve.

Fiduciary Fund Types (Non-Budgetary)

The City also has fiduciary fund types, which account for assets in a trustee or custodial capacity:

- **Pension Trust Funds** account for assets of pension plans held by a government in a trustee capacity. The City of Dubuque has no such funds.
- **Private Purpose Trust Funds** account for trust arrangements, including those for escheat property, where principal and income benefit individuals, private organizations, or other governments. The major use of private purpose funds is for escheat property. The City has no such funds.
- **Agency Funds** account for those assets held solely in a custodial capacity by the City as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's Agency Funds include the Cable Equipment Fund (monies received from Mediacom through the Cable Franchise Agreement for distribution), Dog Track Bond Depreciation (monies held for dog track infrastructure needs), and the Dubuque Metropolitan Area Solid Waste Agency General and DNR Planning. These funds are not budgeted.

Following is the City of Dubuque's Fund Listing:

CITY OF DUBUQUE FUND LISTING

GOVERNMENTAL FUNDS (Budgetary):

General

100 GENERAL

Special Revenue

200 TORT LIABILITY
205 TRUST AND AGENCY (EMPL. BENEFITS)
210 TIF-DUBUQUE INDUSTRIAL CENTER WEST
212 TIF-QUEBECOR
220 TIF-ADVANCE DATA COMM
222 TIF-CARTEGRAPH
230 TIF-E. 7TH STREET
232 TIF-KERPER BLVD
240 TIF-GREATER DOWNTOWN
241 TIF-GREATER DOWNTOWN LOAN POOL
249 TIF-SWISS VALLEY ECON DEV
250 ROAD USE TAX
255 SPECIAL ASSESSMENT
260 COMMUNITY DEVELOPMENT
262 COMMUNITY DEVELOPMENT DISCRETION
265 UDAG REPAYMENTS
270 STATE RENTAL REHAB
271 STATE HOME PROGRAM
275 LEAD PAINT GRANT
280 SECTION 8 HOUSING
290 CABLE TV
292 CABLE EQUIPMENT UPDATE
295 EXPENDABLE LIBRARY GIFTS TRUST
299 FIRE PENSION ACCUMULATION

Capital Projects

300 STREET CONSTRUCTION
350 SALES TAX CONSTRUCTION
360 GENERAL CONSTRUCTION
370 GOLF CONSTRUCTION
390 AIRPORT CONSTRUCTION
391 PASSENGER FACILITY
395 PARKING-DOCK FACILITY DEPR

Debt Service

400 DEBT SERVICE
440 GO BOND FUND

Permanent Funds (Principal stays in tact)

500 LYONS PEONY TRUST
550 LIBRARY GIFTS TRUST

PROPRIETARY FUNDS (Budgetary):

Enterprise

Operating Funds

600 TRANSIT
610 SEWAGE FACILITY OPERATION
620 STORM WATER OPERATION
630 PARKING OPERATION
640 WATER UTILITY OPERATION
670 SOLID WASTE COLLECTION

Capital Project Funds

700 AMERICA'S RIVER PROJECT
710 SANITARY SEWER CONSTRUCTION
720 STORM WATER CONSTRUCTION
730 PARKING FACILITY CONSTRUCTION
740 WATER CONSTRUCTION

Internal Service

800 ENGINEERING SERVICE
810 GARAGE SERVICE
820 GENERAL SERVICE
830 STORES/PRINTING

Self Insurance Funds (Non-Budgetary):

860 HEALTH INSURANCE RESERVE
880 WORKERS' COMP INS RESERVE

FIDUCIARY FUNDS (Non-Budgetary):

Private Purpose Trust Funds (none)

Agency Funds

900 CABLE EQUIPMENT FUND
910 DOG TRACK BOND DEPRECIATION
* 940 LANDFILL/DMASWA-GENERAL
* 941 LANDFILL/DMASWA-DNR PLANNING

* Dubuque Metropolitan Area Solid Waste Agency is a Discretely Presented Component Unit. The City appoints a voting majority of the Agency's governing board and has authority over those persons responsible for the day to day operations of the Agency. DMASWA is non budgeted, except the portion related directly to the Public Works Dept. operations. The City is simply the agent of the funds for DMASWA.

KEY TERMS FOR UNDERSTANDING DUBUQUE'S BUDGET

Fiscal Year

In Iowa the fiscal year is a twelve-month period of time, July 1 through June 30, to which the annual budget applies and at the end of which the City determines its fiscal position and the results of its operations, activities and projects.

Program

Programs are presented as general statements, which define a major purpose of City government. Each program is divided into several departments and activities representing a separate and significant segment of the program of which it is an integral part. The state budget law requires that the budget be certified on a program basis. The City of Dubuque uses the following nine programs:

1. **Public Safety:** Police Department, Emergency Communication Center, Fire Department, Disaster Services, Health Services-Animal Control activity, Public Works-Flood Control activity, Building Services-Inspection activities.
2. **Public Works:** Airport Department, Public Works Department, Engineering Department.
3. **Health and Social Services:** Human Rights Department, Health Services Department, Purchase of Services
4. **Culture and Recreation:** Parks Division, Recreation Division, Civic Center Division, Conference Center, Library Department, City Manager-Arts and Cultural Affairs activity.
5. **Community and Economic Development:** Economic Development Department, Housing and Community Development Department, Planning Services, Purchase of Services, City Manager-Neighborhood Development activity.
6. **General Government:** Building Services-City Hall/Annex Maintenance, City Council, City Manager, City Clerk, Finance Department, Cable TV Division, Legal Department, Information Services Department.
7. **Debt Service and Capital Projects** in programs 1-6 for governmental funds.
8. **Business Type (includes business type operating, capital and debt service):** Water Department, Water Pollution Control Department, Parking Division, Transit Division, Public Works-Landfill activities and Garage internal service fund activities, Engineering-Sewer and Stormwater activities, Finance-Utility Meter Reads activity and Stores internal service fund activities.
9. **Non-Program:** City Manager-Health and Worker's Compensation Insurance Reserve fund activities and Public Works-Dubuque Metropolitan Area Solid Waste activities.

* Prior to Fiscal Year 2004, the State of Iowa, City Finance Committee changed the number of programs from 4 to 9 on the expenditure side.

Fund

A fund is an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves and equities. Funds are established for many reasons including: (a) dedication of resources to specific activities or objectives; (b) maintenance of integrity or receipts from certain sources; and (c) compliance with legal restrictions or terms establishing a jurisdiction as trust or agent.

Department/Division

A department is a major administrative organizational unit of the City which indicates overall management responsibility of one or more activities (e.g., Police Department, Fire Department, Public Works Department, Health Department). A division is a functional section of a department (e.g., Leisure Services Department is split into the Park Division, Recreation Division and Civic Center Division).

Activity

An Activity is an organizational unit responsible for a specific and measurable purpose. Every department or division of a department is organized into one or more Activities (e.g., City Manager's Department includes activities such as Management, Budget, Public Information, Personnel, and Neighborhood Development). The Activity is the unit for defining department and division responsibilities, establishing objectives and evaluating performance. The Activity is the building block, work unit and cost center of the financial management system.

Operating Budget

The Operating Budget represents the various recurring activities and services provided by the several departments in the City government. The Operating Budget provides those services normally associated with the City government (e.g., police, fire, street maintenance, recreation) and involves expenditures which benefit the current fiscal year. (That is, items purchased are used up during the current fiscal period.) Expenditures in the Operating Budget are for such categories as Employee Expense, Supplies and Services, and Debt Service. Funding of the Operating Budget includes property taxes, shared state and federal revenues, fees, fines, licenses, permits, user charges and cash balances.

Capital Budget

The Capital Budget represents major "permanent" capital improvement projects requiring the nonrecurring expenditures of public funds for the acquisition of property or easement, construction, renovation or replacement of a physical asset of the City and any studies, engineering or surveys which are an integral part thereof. The Capital Budget is multi-year in scope, is updated annually and includes project-funding information. The first year of the Capital Budget (or Capital Improvement Program) is included with the Operating Budget for the same year to arrive at a total or gross budget amount. Capital budget financing comes primarily from bond proceeds, state and federal grants, Road Use Tax funds, Dubuque Racing Association profit distribution, and utility depreciation funds.

Expenditure Category

Expenditure category or classification is the basis for classifying and codifying costs. Categories of expense include: (a) Employee Expense; (b) Supplies and Services; (c) Capital Outlay (Machinery and Equipment); (d) Debt Service; and (e) Capital Improvements. Categories of expense consist of various expense accounts. For example, Employee Expense is divided into expense accounts such as full-time, part-time & seasonal employees, overtime pay, holiday pay, social security expense and health insurance. Supplies and Services include accounts such as postage, telephone expense, office supplies, dues and memberships, utility expense - electricity, motor vehicle expense - fuel, library books, and architectural services.

Revenue Category

Revenue category or classification is a basis for classifying and codifying revenue. There are eight major categories of revenue, each divided into specific revenue items.

The eight major categories of revenue are as follows:

1. Taxes
2. Licenses and permits
3. Use of Money and Property
4. Intergovernmental Revenue
5. Charges for services
6. Special Assessments
7. Miscellaneous Revenue
8. Other Financing Sources

An example of the specific revenue items would include the following items in the licenses and permits revenue category: business licenses, cigarette licenses, beer permits, building permits, plumbing permits, heating permits, etc.

Full Time Equivalent (F.T.E.)

When referring to the number of people employed by the City and to the number of positions authorized in any given department, this budget uses the term "full-time equivalent" or "F.T.E.". One F.T.E. is equivalent to 2080 hours of work per year per employee (52 weeks times 40 hours per week equals 2080 hours).

Goal

A Goal is a desirable end, condition, accomplishment and/or development, the attainment of which may never be fully realized, towards which organizational effort is expended according to assigned responsibilities, available resources and prepared plans. Goals are attained by means of objectives. Goals are broadly stated and useful in evaluating resource allocation decisions. For example, the Goal for the Park Areas and Maintenance Activity of the Park Division of the Leisure Services Department is to develop and maintain safe, clean, functional and attractive park and recreational facilities to meet the passive and active leisure time needs for all citizens and visitors.

Objective

An objective is simply a statement of results to be accomplished during the fiscal year in support of the broader goal. Objectives are major steps towards accomplishing established goals. An Objective should state the result to be achieved or accomplished, the timeframe, the cost and the action step.

Alternatives

This term means other possible activities or uses of funding besides those already decided upon or being considered. It also suggests the comparison between two or more possible approaches toward fulfilling the same purpose, goal or objective.

Alternative Budget Levels

The Dubuque budget system utilizes a variation of the zero-based budget (ZBB) approach utilizing three alternative funding or budget levels: Maintenance Budget Level, Base Budget Level and Improvement Level.

Each alternative funding level includes specific objectives to be accomplished (service levels to be offered) and associated costs. The budget decision becomes one of selecting alternatives,

which maximize the achievements of City objectives according to established priorities within the context of limited resources and City Council policy.

Improvement Package

An improvement package is one or more objectives of an activity, which represents a standalone alternative or decision. For example, the Base Level Increment of a particular activity may have twelve objectives. Some of these objectives may be interrelated and the twelve objectives may represent only four choices or stand alone improvement packages. You may have one improvement package with one objective, two improvement packages with four objectives each and one improvement package with three objectives. The important thing is that the improvement package includes one or more stand alone objectives and is not dependent upon the approval of any other improvement package.

Performance Measurement

Performance measures are numbers that transmit some information about the quality or quantity of services provided by the City government. The primary reasons for attempting to measure performance are to:

1. Provide information for making better decisions;
2. Report on progress made toward established objectives;
3. Improve performance, suggest improvements and change priorities; and
4. Serve as an early warning device by indicating problem areas when they first begin to develop.

Appropriation

Appropriation is the legal authorization of the City Council to expend resources from specific sources, for specific purposes, for stated periods of time. An appropriation is established by adoption of the budget or budget amendment after publication and public hearing as required by law.

Cash

For purposes of our financial management system, cash refers to money, revenue or fund balances available in the City treasury for financing an activity or project.

Encumbrances

Encumbrances are obligations in the form of purchase orders, contracts or salary commitments that are chargeable to an appropriation and for which a part of the appropriation is reserved by an accounting entry.

Accrual Basis of Accounting

The basis of accounting under which revenues are recorded when earned and expenditures are recorded as soon as they result in liabilities for benefits received, notwithstanding that the receipt of the revenue or the payment of the expenditure may take place, in whole or in part, in another accounting period.

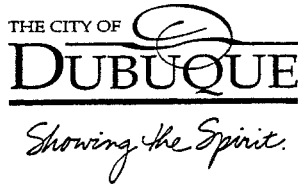
Cash Basis of Accounting

The basis of accounting under which revenues are recorded when received in cash and expenditures are recorded when paid.

Modified Accrual Basis of Accounting

The basis of accounting under which expenditures are recorded at the time liabilities are incurred, and revenues are recognized when they are measurable and available.

POLICY GUIDELINES



MEMORANDUM

November 16, 2005

TO: The Honorable Mayor and City Council Members

FROM: Michael C. Van Milligen, City Manager

SUBJECT: Policy Guidelines for Fiscal Year 2007 Budget Planning and Administration

Budget Director Dawn Lang is recommending adoption of the Fiscal Year 2007 Budget Policy Guidelines. The guidelines reflect City Council direction given as part of the September 7 and 8, 2005, goal setting sessions.

The budget guidelines are developed and adopted by City Council early in the budgeting process in order to provide targets or parameters within which the budget recommendation will be formulated. The final budget presented by the City Manager may not meet all of these targets due to changing conditions and updated information during budget preparation. To the extent the recommended budget varies from the guidelines, an explanation will be provided in the printed budget document.

Some highlights of the document are:

1. Prior to Fiscal Year 2006 the policy in the Downtown Urban Renewal District was to only use 75% of the available Tax Increment Financing Revenues, returning the other 25% to the taxing districts. That policy was changed in Fiscal Year 2006 to allow capturing 100% of the TIF revenues to help fund the renovations needed for the downtown parking ramps. Only 6% of the TIF revenues, for a total of 81%, are needed to finance those renovations.

These Fiscal Year 2007 guidelines continue the policy of claiming 100% of the available Downtown TIF revenues to help with financing the Downtown Loan Pool, to help with providing the 20% match toward Federal funds to build an intermodal transportation facility in the Port of Dubuque and assist with renovation of the Federal Building.

2. There are many high priority capital improvement projects, which need to be constructed during the FY 2007-2011 period. Most of these projects will be

possible without borrowing the money (i.e., selling bonds) to help finance them. However, debt will be required on 3 major capital projects, that being the Drainage Basin Master Plan, Sanitary Sewer Fund, and Water Fund.

3. The Policy Guidelines include a property tax guideline that provides a reduction in the "City" share of property taxes for the average homeowner. The State of Iowa has negatively impacted homeowners in Dubuque by chronically under-funding the Homestead Tax Credit. In Fiscal Year 2004, the State only funded 85% of the tax credit, 81% in Fiscal Year 2005, and 78% in Fiscal Year 2006.

The Homestead Property Tax Credit was established by the State Legislature to reduce the amount of property tax collected. The intent of the credit was to be a form of tax relief and provide an incentive for home ownership. The State Homestead Property Tax Credit works by discounting the tax collected on the first \$4,850 of a property's taxable value. This has no impact on what the City receives from State property tax collections, but provides tax relief for the average homeowner.

Beginning in Fiscal Year 2004, the State of Iowa did not fully fund the State Homestead Property Tax Credit, resulting in the average homeowner paying the unfunded portion. Again this has no impact on what the City receives, however as a result has caused the average homeowner to pay more taxes.

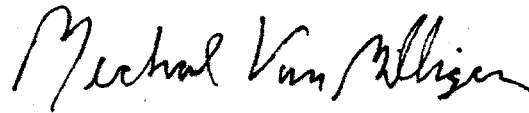
The City of Dubuque has a benchmark for no property tax increase to the average homeowner. This benchmark is for the City portion of the property tax paid by the average homeowner reduced by the State-mandated Homestead Property Tax Credit. The City of Dubuque's benchmark should not go up, just because the State Homestead Property Tax Credit was not fully funded.

The benchmark used to calculate the property tax the average homeowner paid was \$485.79 in Fiscal Year 2003 and Fiscal Year 2004. When the State started under-funding the Homestead Property Tax Credit in Fiscal Year 2004, City staff inadvertently changed the benchmark to the higher amount of property taxes paid by the average homeowner because of the State action. To adjust for that miscalculation by the City, these Fiscal Year 2007 guidelines adjust the guideline below the Fiscal Year 2006 average homeowner payment of \$504.62 and below the Fiscal Year 2004 guideline of \$485.79, and sets the average homeowner payment at \$477.17. This guideline will be readjusted to \$485.79 in Fiscal Year 2008 and beyond. This would be a 5.4% property tax decrease for the average homeowner in Fiscal Year 2007. The only reasonable alternative to this action would be to adjust in Fiscal Year 2007 from the \$504.62 amount paid in Fiscal Year 2006 to \$485.79 in Fiscal Year 2007; however, that is not the recommendation.

One benefit of this reduction in Fiscal Year 2007 for the average homeowner is that it would also reduce the impact of the 10% equalization order issued by the State of Iowa on commercial properties.

Preliminary citizen participation opportunities will be available. There will be a City Manager's Public Input meeting on Wednesday, November 30th at 5:15 p.m. and 6 City Council Work Sessions prior to the adoption of the FY 2007 budget before the state mandated deadline of March 15th, 2006.

I concur with the recommendation and respectfully request Mayor and City Council adoption of the budget guidelines, which provides for no increase in the "City" share of property taxes for the average homeowner in Fiscal Year 2007, and reduces the property tax paid by the average homeowner by 5.4%.

A handwritten signature in black ink, reading "Michael Van Milligen". The signature is fluid and cursive, with the first name "Michael" and last name "Van Milligen" clearly legible.

Michael C. Van Milligen

MCVM/jh

Attachment

cc: Barry Lindahl, Corporation Counsel
Cindy Steinhauser, Assistant City Manager
Dawn Lang, Budget Director

BUDGET AND FISCAL POLICY GUIDELINES FOR FISCAL YEAR 2006-2007

OPERATING BUDGET GUIDELINES

The Policy Guidelines are developed and adopted by City Council early in the budgeting process in order to provide targets or parameters within which the budget recommendation will be formulated. The final budget presented by the City Manager may not meet all of these targets due to changing conditions and updated information during budget preparation. To the extent the recommended budget varies from the guidelines, an explanation will be provided in the printed budget document.

1. CITIZEN PARTICIPATION

Guideline

To encourage citizen participation in the budget process, City Council will hold at least six work sessions in addition to the budget public hearing for the purpose of reviewing the budget recommendations for each City department and requesting public input following each departmental review.

The budget will be prepared in such a way as to maximize its understanding by citizens. A copy of the recommended budget documents will be made available with the City Clerk and in the government documents section at the Carnegie Stout Public Library. The budget can be reviewed on the City's website at www.cityofdubuque.org and copies of the budget on CD will be available.

An opportunity will be provided for citizen input prior to formulation of the City Manager's recommended budget and again prior to final Council adoption, both at City Council budget work sessions and at the required budget public hearing.

2. SERVICE OBJECTIVES, ALTERNATIVE FUNDING AND SERVICE LEVELS

Guideline

The budget will identify specific objectives to be accomplished during the budget year, July 1 through June 30, for each activity of the City government. The objectives serve as a commitment to the citizens from the City Council and City administration and identify the level of service, which the citizen can anticipate.

3. TWO TYPES OF BUDGET DOCUMENTS TO BE PREPARED

Guideline

The recommended City operating budget for Fiscal Year 2007 will consist of a Recommended City Council Policy Budget that is a collection of information that

has been prepared for department hearings and a Citizens Guide to the Recommended FY 2007 Budget.

The Recommended City Council Policy Budget includes the following information for each department: A financial summary, a summary of improvement packages requested and recommended, significant line items, highlights of Prior Year's Accomplishments and Future Year's Initiatives, capital improvement projects in the current year and those recommended over the next five years, organizational chart for larger departments, major goals, objectives and performance measures for each cost center within that department, and line item expense and revenue financial summaries. The purpose of these documents are to focus the attention of the City Council and the public on policy decisions involving what services the City government will provide, who will pay for them and the implications of such decisions. They will emphasize objectives, accomplishments and associated costs for the budget being recommended by the City Manager.

The Citizens Guide section of the Recommended FY 2007 Budget is a composite of tables, financial summaries and explanations, operating and capital budget messages and the adopted City Council Budget Policy Guidelines. Through graphs, charts and tables it presents financial summaries, which provide an overview of the total operating and capital budgets.

4. BALANCED BUDGET

Guideline

The City will adopt a balanced budget in which expenditures will not be allowed to exceed reasonable estimated resources. The City will pay for all current expenditures with current revenues.

5. BALANCE BETWEEN SERVICES AND TAX BURDEN

Guideline

The budget should reflect a balance between services provided and the burden of paying for those services. It is not possible or desirable for the City to provide all of the services requested by individual citizens. The City must consider the ability of citizens to pay for services in setting service levels and priorities.

6. MAINTENANCE OF EXISTING SERVICES

Guideline

To the extent possible with the financial resources available, the City should attempt to maintain the existing level of services. Annually, however, each service should be tested against the following questions: (a) Is this service truly necessary? (b) Should the City provide it? (c) What level of service should be provided? (d) Is there a better, less costly way to provide it? (e) What is its priority compared to other services? (f) What is the level of demand for the service? (g) Should this service be supported by property tax, user fees, or a combination?

7. IMPROVED PRODUCTIVITY

Guideline

Efforts should continue to stretch the value of each tax dollar and the City services that it buys through improved efficiency and effectiveness. Using innovative and imaginative approaches to old tasks, reducing duplication of service effort, creative application of new technologies and more effective organizational arrangements are approaches to this challenge.

8. USE OF VOLUNTEERS

Discussion

As our financial capabilities decrease, we must seek to expand our resources by continuing to get citizens directly involved in supplementing our service delivery capability. Citizens must be encouraged to assume tasks previously performed or provided by City government. This may require us to change our approach to service delivery, such as, providing organizational skills, training, coordinating staff, office space, meeting space, equipment, supplies and materials, but not directly providing the more expensive full-time staff. Activities where citizens can continue to take an active role include: Library, Recreation, Parks, Five Flags Center (through SMG, Inc., the private management company hired by the City as of July 1, 2004), Cable TV (government channel camera operators) and Police. The City initiated the Dubuque Volunteer Corps Program in FY 1998 to encourage citizen involvement in the many programs offered by the City and in maintaining the facilities for community betterment.

Guideline

In the future, the maintenance of City services may well depend on volunteer citizen staffs. In FY 2007, efforts shall continue through the Dubuque Volunteer Corps to identify and implement areas of City government where (a) volunteers

can be utilized to supplement City employees to maintain service levels (i.e., Library, Recreation, Parks, Cable TV, Police) or (b) services can be "spun off" to non-government groups and sponsors (i.e., YMCA/YWCA, United Way groups, Recreation Groups).

9. RESTRICTIONS ON INITIATING NEW SERVICE

Guideline

No new service will be considered except (a) when additional revenue or offsetting reduction in expenditures is proposed or (b) when mandated by state or federal law.

10. SALARY INCREASES OVER THE AMOUNT BUDGETED TO BE FINANCED FROM BUDGET REDUCTIONS IN THE DEPARTMENT(S) OF THE BENEFITING EMPLOYEES

Discussion

The recommended budget will include salary amounts for all City employees. However, past experience shows that budgeted amounts are often exceeded by fact finder and/or arbitrator awards. Such "neutrals" often do not take into account the overall financial capabilities and needs of the community and the fact that the budget is a carefully balanced and fragile thing. Such awards have caused budgets to be overdrawn, needed budgeted expenditures to be deferred, working balances to be expended and, in general, have reduced the financial condition or health of the City government. To protect the financial integrity of the City government, it is recommended that the cost of any salary adjustment over the amount provided in the budget (that is, not financed in the budget) come from reductions in the budget of the department(s) of the benefiting employees.

Guideline

Salary increases over the amount budgeted for salaries shall be financed from operating budget reductions in the department(s) of the benefiting employees.

11. BALANCE BETWEEN CAPITAL AND OPERATING EXPENDITURES

Guideline

The provision of City services in the most economical and effective manner requires a balance between capital (with particular emphasis upon replacement of equipment and capital projects involving maintenance and reconstruction) and operating expenditures. This balance should be reflected in the budget each year.

12. USER CHARGES

Discussion

User charges or fees represent a significant portion of the income generated to support the operating budget. It is the policy that user charges or fees be established when possible so those who benefit from a service or activity also help pay for it. This is easy in some cases and municipal utility funds have been established for certain activities, which are intended to be self-supporting. Examples of utility funds include Water User Fund, Sewer User Fund, Stormwater User Fund, Refuse Collection Fund, and Parking Fund. In other cases, a user charge is made after the Council determines to what extent an activity is to be self-supporting. Examples of this arrangement are fees for swimming, golf and recreation programs and certain inspection programs.

Guideline

User fees and charges should be established where possible so that those who utilize or directly benefit from a service, activity or facility also help pay for it. User fees and charges for each utility fund (Water User Fund, Sewer User Fund, Stormwater User Fund, Refuse Collection Fund, and Parking Fund) shall be set at a level that fully supports the total direct and indirect cost of the activity, including the cost of annual depreciation of capital assets and pay-as-you-go financing for future capital improvement projects.

User fees and charges in the General Fund shall be established to cover not less than the following percentages of direct operating costs (excluding debt service):

DEPARTMENT/DIVISION	FY 2003 ACTUAL PERCENT	FY 2004 ACTUAL PERCENT	FY 2005 ACTUAL PERCENT	FY 2006 BUDGETED PERCENT	FY 2007 RECOM'D PERCENT
Leisure Services Department					
Recreation Division					
Adult Athletics*	81.0	76.0	77.9	74.9	61.8**
Children's Activities	54.0	52.0	54.7	52.4	53.2
Therapeutic Recreation	19.0	14.0	13.6	18.0	13.3
Recreation Classes	42.0	45.0	38.8	48.0	42.0
Swimming*	69.0	73.0	72.4	71.7	69.6
Golf* Surplus to Golf Devel' Fund	100.0	93.0	111.2	100.2	101.5
Park Division	10.5	10.7	13.4	11.2	12.7
Library Department excl' Gift Trusts	6.1	5.9	6.1	5.0	4.8
Airport Department w/abated debt	79.8	77.6	82.2	75.9	76.8
Building Services Division	77.8	95.6	111.5	103.1	99.2
Planning Services Department	11.9	17.6	16.6	15.3	15.3
Health Services Department					

Food/Environmental Insp.	57.6	51.8	54.4	54.5	53.0
Animal Control***	81.7	99.2	70.2	69.3	55.7
Housing Services Department					
General Housing Inspection	34.8	54.6	42.1	37.1	41.3

* Includes an amount to help cover indirect costs (administration).

** McAleece concessions moved to a separate activity.

***Increased cost of the Humane Society contract is decreasing this percentage.

13. OUTSIDE FUNDING

Discussion

The purpose of this guideline is to establish the policy that the City should aggressively pursue outside funding to assist in financing its operating and capital budgets. However, the long-term commitments required for such funding must be carefully evaluated before any agreements are made. Commitments to assume an ongoing increased level of service or level of funding once the outside funding ends must be avoided.

Guideline

In order to minimize the property tax burden, the City of Dubuque will make every effort to obtain federal, state and private funding to assist in financing its operating and capital budgets. However, commitments to guarantee a level of service or level of funding after the outside funding ends shall be avoided.

14. GENERAL FUND OPERATING RESERVE OR WORKING BALANCE

Discussion

An operating reserve or working balance is an amount of cash, which must be carried into a fiscal year to pay operating costs until tax money, or other anticipated revenue comes in. Without a working balance there would not be sufficient cash in the fund to meet its obligations and money would have to be borrowed. Working balances are not available for funding a budget; they are required for cash flow (i.e., to be able to pay our bills before taxes are collected).

The rule of thumb the state recognizes for determining a reasonable amount for a working balance is (a) anticipated revenues for the first three months of the fiscal year less anticipated expenditures or (b) 5 percent of the total General Fund operating budget (excluding fringes and tort liability expense). However, in discussions with Moody's Investor Service, a factor of 10 percent was recommended for "A" rated cities. This is due to the fact that a large portion of

our revenue sources are beyond our control and therefore uncertain. In the case of Dubuque, 10% represents approximately \$3,093,000.

Guideline

The guideline of the City of Dubuque is to maintain a General Fund working balance or operating reserve of 10 percent of the total General Fund Operating budget requirements or approximately \$3,093,000 for FY 2007.

15. USE OF UNANTICIPATED, UN-OBLIGATED, NONRECURRING INCOME

Discussion

Sometimes income is received that was not anticipated and was not budgeted. Often this money is not recurring and reflects something, which happened on a one-time basis to generate the "windfall".

Nonrecurring income must not be spent for recurring expenses. To do so causes a funding shortfall the next budget year before you even start budget preparation. Nonrecurring expenditures would include capital improvements and equipment purchases.

Guideline

Nonrecurring un-obligated income shall be spent only for nonrecurring expenses. Capital improvement projects and major equipment purchases tend to be nonrecurring expenditures.

16. USE OF "UNENCUMBERED FUND BALANCES"

Discussion

Historically a budget is not spent 100% by the end of the year and a small unencumbered balance remains on June 30th. In addition, income sometimes exceeds revenue estimates resulting in some unanticipated balances at the end of the year. This is the fund balance (or working capital in the enterprise funds). These amounts of un-obligated, year-end balances are in turn "carried over" into the new fiscal year to help finance it.

The FY 2005-06 General Fund budget, which went into effect July 1, anticipated a "carryover balance" of \$200,000 or approximately 2 percent of the General Fund. For multi-year budget planning purposes, these guidelines assume a carryover balance of \$200,000 in FY 2007 through FY 2011.

Guideline

The available carryover General Fund balance to help finance the budget and to reduce the demand for increased taxation shall be anticipated not to exceed \$200,000 for FY 2006-07 and beyond through the budget planning period. Any amount over that shall be programmed in the next budget cycle as part of the capital improvement budgeting process.

17. PROPERTY TAX DISCUSSION

Assumptions - Resources

- a. Unencumbered funds or cash balances of \$200,000 will be available in FY 2007 and each succeeding year to support the operating budget.
- b. State-shared revenues, such as Bank Franchise, Municipal Assistance, Liquor Sales, Personal Property Replacement Taxes, and Machinery and Equipment Property Tax Replacement have been permanently cut from the City's resources in the last 3 budget years.
- c. Hotel/motel tax receipts are projected at the same level as the FY 2006 budgeted receipts (which included a 10% increase over FY 2005 budgeted receipts), and then increase at an annual rate of 3 percent per year.
- d. State Transit operating assistance will also be maintained at its FY 2006 budgeted level.
- e. Miscellaneous revenue, excluding state shared revenues, has been estimated at 2 percent growth per year over budgeted FY 2006.
- f. Gaming revenues generated have been estimated based on FY 2006 projections from the implementation of a new lease agreement and expanded gaming operations from increasing slot machines (600 to 1,000) and adding table games.
- g. Gaming revenues from taxes and the DRA lease (not distributions) remain unchanged from the FY 2006 split of 62.72% / 37.28% between operating and capital budgets for FY 2007.
- h. The residential rollback factor will decrease from 47.960 percent to 45.996 percent or a 4.10 percent reduction for FY 2007. For Fiscal Years 2008 and beyond, a 10-year average for rollbacks and equalization orders was used.

- i. Property reappraisals were completed by the Dubuque City Assessor's office and went into affect January 1, 2004. The FY 2006 assessed valuation for the City of Dubuque is based on the reappraised valuations. Residential property valuations increased 6.2 percent, Commercial property valuations decreased 3 percent and Industrial property valuations increased 19.9 percent. FY 2007 reflects this increased assessed value for the average homeowner. Assessed valuations were increased 2 percent per year beyond FY 2007.
- j. Sales tax projections anticipate 50 percent of four quarterly payments in the General Fund for property tax relief. Sales tax projections for FY 2007 are projected at the same level as the FY 2006 budgeted receipts (which included a 10% increase over FY 2005 budgeted receipts), and then increase at an annual rate of 3 percent per year.
- k. During the FY 2006 budget process, the City Council approved changing the amount requested from certain parcels in the former Downtown TIF district from 75 percent to 100 percent of Tax Increment revenue, excluding certain economic development grants that require 100 percent of the revenue from a particular project. This district is now referred to as the Greater Downtown TIF after the Downtown and Ice Harbor TIF districts were combined.

The FY 2006 five year CIP included using a portion of the additional funds in FY 2007-2010 for Parking Fund major ramp improvement debt service abatement. It will be recommended through the FY 2007 budget process that the remaining TIF revenue from this change be used for downtown and Ice Harbor development projects such as the federal building, a source for the depleted Downtown Loan Pool Program, and parking demands in the Ice Harbor. These additional Tax Increment funds would be paid to the City in FY 2007 (September/March). To the extent these funds are not required to support debt payments or project expense, the excess will be distributed per state code to each taxing body.

- l. For purposes of budget projections only, it is assumed that City property taxes will continue to increase at a rate necessary to meet additional requirements over resources beyond FY 2007, with the gaming revenue (from taxes and the DRA lease) split remaining the same as FY 2006 at 62.72% operating budget and 37.28% capital budget.
- m. Gas and electric franchise fees have been adjusted based on two year's trend data and an estimated increase in energy costs. The FY 2007 budget is estimated to increase 13 percent over FY 2005 actual for electric and 20% over FY 2005 for gas, and then increases at an annual rate of 2.5 percent per year.

- n. New revenues include \$45,000 per year for the Dog Track Hotel Land Lease and \$225,000 per year beginning in FY 2009 for Diamond Jo parking privileges.

Assumptions - Requirements

- a. A wage increase is reflected in the projections for FY 2007 of 3.5% and 3% for each succeeding year. Police and Fire retirement rates have been decreased 1.6 percent, saving the City approximately \$45,000 per year.
- b. Medical expense costs for Police and Fire retirees is anticipated to increase for FY 2007 from \$31,000 to \$100,000 based on actual trend data.
- c. Health insurance costs are estimated to increase 7 percent over the FY 2006 budgeted rates with FY 2007 representing the 2nd year employees are contributing 10% towards their health insurance premium. Estimates for FY 08-11 have been increased by 7 percent per year.
- d. General operating supplies and services are estimated to increase 6 percent over actual in FY 2005 or 3 percent over budget in FY 2006, depending on which year reflects expenditures more accurately. 2.5 percent increase is estimated in succeeding years.
- e. Electrical energy expense is estimated to increase 13 percent over FY 2005 actual expense, then 2.5 percent per year beyond.
- f. Natural gas expense is estimated to increase 20 percent over FY 2005 actual, then 2.5 percent per year beyond. There is no degree-day adjustment this year and is higher due to natural disasters affecting costs.
- g. The Convention and Visitors Bureau contract will continue at 50 percent of actual hotel/motel tax receipts, less a \$35,000 loan repayment.
- h. Equipment costs for FY 2007 are estimated to increase 3 percent over FY 2006 budget, then 2.5 percent per year beyond.
- i. Debt service is estimated based on no additional tax-supported General Obligation bond sales in FY 2007 - 2011.
- j. Unemployment expense in the General Fund has been increased from \$30,000 to \$50,000 for FY 2007 based on past years actual experience.

- k. Motor vehicle fuel expense is estimated to increase 25 percent, low sulfur diesel fuel increases 40 percent, and high sulfur diesel fuel increases 29 percent over FY 2005 actual expense, then 2.5 percent per year beyond.
- l. Postage rates for FY 2007 are estimated to increase 9.4 percent over FY 2006 and remain at that level per year beyond.
- m. Damage claims expense for FY 2007 is anticipated to increase from \$75,500 to \$100,000 to cover the aggregate deductible based on past years actual experience.

IMPACT ON AVERAGE RESIDENTIAL PROPERTY - EXAMPLE

<u>ACTUAL - PAST HISTORY</u>		<u>CITY TAX CALCULATION</u>	<u>PERCENT INCREASE</u>	<u>DOLLAR INCREASE</u>
FY 1989	"City" Property Tax	\$ 453.99	-11.4%	- \$ 58.51
FY 1990	"City" Property Tax	\$ 449.94	- .9%	- \$ 4.05
FY 1991	"City" Property Tax*	\$ 466.92	+ 3.8%	+\$ 16.98
FY 1992	"City" Property Tax	\$ 483.63	+ 3.6%	+\$ 16.71
FY 1993	"City" Property Tax*	\$ 508.73	+ 5.0%	+\$ 5.10
FY 1994	"City" Property Tax	\$ 510.40	+ .3%	+\$ 1.51
FY 1995	"City" Property Tax*	\$ 522.65	+ 2.4%	+\$ 12.41
FY 1996	"City" Property Tax	\$ 518.10	- .9%	- \$ 4.54
FY 1997	"City" Property Tax*	\$ 515.91	- .4%	- \$ 2.19
FY 1998	"City" Property Tax	\$ 512.25	- .7%	- \$ 3.66
FY 1999	"City" Property Tax*	\$ 512.25	- .0%	- \$ 0.00
FY 2000	"City" Property Tax	\$ 511.38	- .2%	- \$ 0.87
FY 2001	"City" Property Tax	\$ 511.38	0.00%	\$ 0.00
FY 2002	"City" Property Tax	\$ 511.38	0.00%	\$ 0.00
FY 2003	"City" Property Tax*	\$ 485.79	- 5.00%	-\$ 25.58
FY 2004	"City" Property Tax	\$ 485.79	0.00%	\$ 0.00
FY 2004	With Homestead Adj.	\$ 493.26	+ 1.54%	+\$ 7.46
FY 2005	"City" Property Tax*	\$ 485.93	+ 0.03%	+\$ 0.14
FY 2005	With Homestead Adj.*	\$ 495.21	+ 0.40%	+\$ 1.95
FY 2006	"City" Property Tax ⁽¹⁾	\$ 494.27	+ 1.72%	+\$ 8.34
FY 2006	With Homestead Adj. ⁽¹⁾	\$ 504.62	+ 1.90%	+\$ 9.41

PROPOSED

FY 2007	"City" Property Tax* ⁽²⁾	\$ 477.17	- 5.44%	-\$ 27.44
Average FY 1989-FY 2007			- .19%	-\$ 2.13

PROJECTION **

FY 2008	"City" Property Tax ⁽³⁾	\$ 488.48	+ 2.37%	+\$ 11.31
FY 2009	"City" Property Tax* ⁽³⁾	\$ 501.83	+ 2.73%	+\$ 13.35
FY 2010	"City" Property Tax ⁽³⁾	\$ 520.42	+ 3.70%	+\$ 18.59
FY 2011	"City" Property Tax* ⁽³⁾	\$ 540.76	+ 3.91%	+\$ 20.34

* Denotes year of State-issued equalization orders.

(1) The FY 2006 property tax calculation takes into account the 6.2% valuation increase for the average residential homeowner as determined by the reappraisal.

(2) FY 2007 rate offsets the miscalculation of the FY 2005 & 2006 tax rate, to show no increase to the average homeowner (explained on the next 2 pages).

(3) If in FY 2008 and beyond, the goal of City Council is no property tax increase for the average homeowner, the rate would be the benchmark of \$485.79.

EXPLANATION OF FY 2007 TAX RATE ADJUSTMENT

		<u>ACTUAL</u>	<u>BENCHMARK</u>	<u>DIFFERENCE</u>
FY 2004	Assessed Value	\$ 101,458	\$ 101,458	
	Rollback Factor	0.513874	0.513874	
	Taxable Value	\$ 52,137	\$ 52,137	
	Tax Rate	10.2730	10.2730	
	Gross "City" Property Tax	\$ 535.61	\$ 535.61	
	Homestead Tax Credit	- 49.82	- 49.82	
BENCHMARK	Net "City" Property Tax	\$ 485.79	\$ 485.79	\$ 0.00
FY 2005	Assessed Value	\$ 101,458	\$ 101,458	
	Equalization Order	8.00%	8.00%	
	Taxable Value	\$ 109,575	\$ 109,575	
	Rollback Factor	0.48456	0.48456	
	Taxable Value	\$ 53,095	\$ 53,095	
	Tax Rate	10.0720	10.0692	
	Gross "City" Property Tax	\$ 534.78	\$ 534.63	
	Homestead Tax Credit	- 48.85	- 48.84	
	Net "City" Property Tax	\$ 485.93	\$ 485.79	\$ 0.14
Projected 6% increase in Assessed Value for Average Homeowner for revaluation, final was 6.2%				
FY 2006	Assessed Value	\$ 116,368	\$ 116,368	
	Rollback Factor	0.4796	0.4796	
	Taxable Value	\$ 55,810	\$ 55,810	
	Tax Rate	9.6991	9.5328	
	Gross "City" Property Tax	\$ 541.31	\$ 532.03	
	Homestead Tax Credit	- 47.04	- 46.23	
	Net "City" Property Tax	\$ 494.27	\$ 485.79	\$ 8.48
PROJECTION				
FY 2007	Assessed Value	\$ 116,368	\$ 116,368	
	Equalization Order	0.00%	0.00%	
	Taxable Value	\$ 116,368	\$ 116,368	
	Rollback Factor	0.45996	0.45996	
	Taxable Value	\$ 53,525	\$ 53,525	
	Tax Rate	9.8033	9.9803	
	Gross "City" Property Tax	\$ 524.72	\$ 534.19	
	Homestead Tax Credit	- 47.55	- 48.40	
	Net "City" Property Tax	\$ 477.17	\$ 485.79	\$ (8.62)

The Homestead Property Tax Credit was established by the state legislature to reduce the amount of property tax collected. The intent of the credit was to be a form of tax relief and provide an incentive for home ownership. The State Homestead Property Tax Credit works by discounting the tax collected on the first \$4,850 of a property's taxable value. This has no impact on what the City receives from State property tax collections, but provides tax relief for the average homeowner.






Beginning FY 2004, the State of Iowa did not fully fund the State Homestead Property Tax Credit resulting in the average homeowner paying the unfunded portion. Again this has no impact on what the City receives, however as a result has caused the average homeowner to pay more taxes.

The City of Dubuque has a benchmark for no property tax increase to the average homeowner. This benchmark is for the City portion of the property tax paid by the average homeowner reduced by the **FULL** State mandated Homestead Property Tax Credit. The City of Dubuque's benchmark should not go up, just because the State Homestead Property Tax Credit was not fully funded.

In FY 2005 and FY 2006 a miscalculation of the property tax rate occurred by using the benchmark reduced by the partially funded State Homestead Property Tax Credit. To correct this oversight, the FY 2007 City property tax rate will include a one time reduction (-\$8.62) of the City portion of property taxes paid by the average homeowner. Once again, incompliance with policy guidelines, FY 2007 will reflect no property tax increase to the average homeowner.

In FY 2007 the average homeowner will pay \$477.17 in city property taxes, a 5.44% reduction from FY 2006 and less than the standard benchmark of \$485.74. In FY 2008 the City portion of property taxes will return to \$485.79 if the City Council adopts the policy of no property tax increase for the average homeowner.

Homestead Property Tax Credit History

* 2002-2003		State of Iowa Funded 100% of the Homestead Property Tax Credit
* 2003-2004		State of Iowa Funded 85% of the Homestead Property Tax Credit
* 2004-2005		State of Iowa Funded 81% of the Homestead Property Tax Credit
* 2005-2006		State of Iowa Funded 78% of the Homestead Property Tax Credit
* 2006-2007		Assumed Homestead will be 100% Funded by the State of Iowa

IMPACT ON COMMERCIAL PROPERTY - EXAMPLE

<u>ACTUAL - PAST HISTORY</u>		<u>CITY TAX CALCULATION</u>	<u>PERCENT INCREASE</u>	<u>DOLLAR INCREASE</u>
FY 1989	"City" Property Tax	\$2,106.42	-15.4%	-\$ 384.00
FY 1990	"City" Property Tax	\$2,086.50	- .9%	-\$ 20.00
FY 1991	"City" Property Tax*	\$2,189.48	+ 4.9%	+\$ 102.98
FY 1992	"City" Property Tax	\$2,280.18	+ 4.1%	+\$ 90.70
FY 1993	"City" Property Tax*	\$2,231.05	- 2.2%	-\$ 49.13
FY 1994	"City" Property Tax	\$2,250.15	+ 0.9%	+\$ 19.10
FY 1995	"City" Property Tax*	\$2,439.60	+ 8.4%	+\$ 189.45
FY 1996	"City" Property Tax	\$2,439.60	+ 0.0%	+\$ 0.00
FY 1997	"City" Property Tax*	\$2,659.36	+ 9.0%	+\$ 219.76
FY 1998	"City" Property Tax	\$2,738.43	+2.97%	+\$ 79.07
FY 1999	"City" Property Tax*	\$2,952.03	+ 7.8%	+\$ 213.60
FY 2000	"City" Property Tax	\$2,934.21	- 0.6%	-\$ 17.82
FY 2001	"City" Property Tax	\$2,993.00	+ 2.0%	+\$ 58.86
FY 2002	"City" Property Tax	\$2,910.25	-2.77%	-\$ 82.83
FY 2003	"City" Property Tax*	\$3,186.27	+ 9.48%	+\$276.03
FY 2004	"City" Property Tax	\$3,278.41	+ 2.89%	+\$ 92.14
FY 2005	"City" Property Tax*	\$3,349.90	+ 2.18%	+\$ 71.49
FY 2006	"City" Property Tax (1)	\$3,152.52	- 5.89%	-\$197.38

PROPOSED

FY 2007	"City" Property Tax*(2)	\$3,475.27	+10.24%	+\$322.75
Average FY 1989-2007			+ 1.95%	+\$ 51.83

PROJECTION **

FY 2008	"City" Property Tax	\$3,576.04	+ 2.90%	+\$ 100.77
FY 2009	"City" Property Tax*	\$3,646.01	+ 1.96%	+\$ 69.97
FY 2010	"City" Property Tax	\$3,768.36	+ 3.36%	+\$ 122.35
FY 2011	"City" Property Tax*	\$3,886.06	+ 3.12%	+\$ 117.70

* Denotes year of State-issued equalization orders

(1) The FY 2006 property tax calculation takes into account the 3% valuation decrease for commercial property as determined by the reappraisal.

(2) If the City Council was not reducing the rate in FY 2007, the impact on Commercial Property would be a 12.23% increase as opposed to the 10.24% increase reflected. This is due to a 10% equalization order on Commercial Property from the State of Iowa.

IMPACT ON INDUSTRIAL PROPERTY - EXAMPLE

<u>ACTUAL - PAST HISTORY</u>		<u>CITY TAX CALCULATION</u>	<u>PERCENT INCREASE</u>	<u>DOLLAR INCREASE</u>
FY 1989	"City" Property Tax	\$5,900.35	-15.40%	-\$1,074.65
FY 1990	"City" Property Tax	\$5,844.55	- .90%	-\$ 55.80
FY 1991	"City" Property Tax	\$6,133.00	+ 4.90%	+\$ 288.45
FY 1992	"City" Property Tax	\$6,387.05	+ 4.10%	+\$ 254.05
FY 1993	"City" Property Tax	\$6,249.45	- 2.20%	-\$ 137.60
FY 1994	"City" Property Tax	\$6,302.95	+ 0.90%	+\$ 53.50
FY 1995	"City" Property Tax	\$5,891.05	- 6.50%	-\$ 411.90
FY 1996	"City" Property Tax	\$5,891.05	+ 0.00%	+\$ 0.00
FY 1997	"City" Property Tax	\$5,690.75	- 3.40%	-\$ 200.30
FY 1998	"City" Property Tax	\$5,700.56	+ .17%	+\$ 9.81
FY 1999	"City" Property Tax	\$5,536.70	- 2.87%	-\$ 163.86
FY 2000	"City" Property Tax	\$5,358.00	- 3.23%	-\$ 178.70
FY 2001	"City" Property Tax	\$5,533.00	+ 3.28%	+\$ 175.55
FY 2002	"City" Property Tax	\$5,380.42	- 2.77%	-\$ 153.13
FY 2003	"City" Property Tax	\$5,106.00	- 5.10%	-\$ 274.40
FY 2004	"City" Property Tax	\$5,136.50	+ .60%	+\$ 30.50
FY 2005	"City" Property Tax	\$5,036.00	- 1.96%	-\$ 100.50
FY 2006	"City" Property Tax ⁽¹⁾	\$5,814.61	+15.46%	+\$ 778.61
 <u>PROPOSED</u>				
FY 2007	"City" Property Tax	\$5,877.08	+ 1.07%	+\$ 62.47
Average FY 1989-FY 2007			- 0.73%	-\$ 57.78
 <u>PROJECTION**</u>				
FY 2008	"City" Property Tax	\$5,996.14	+ 2.03%	+\$ 119.06
FY 2009	"City" Property Tax	\$6,113.46	+ 1.96%	+\$ 117.32
FY 2010	"City" Property Tax	\$6,318.61	+ 3.36%	+\$ 205.15
FY 2011	"City" Property Tax	\$6,515.97	+ 3.12%	+\$ 197.36

(1)The FY 2006 property tax calculation takes into account the 19.9% valuation increase for industrial property as determined by the reappraisal.

History of Increases in Property Tax Askings

<u>Fiscal Year</u>	<u>"City" Property Tax Askings (000)</u>	<u>% Change in Tax Askings</u>		<u>Present Impact on Homeowner</u>
FY 1989	\$10,918,759	-12.0%	Sales Tax initiated	-11.4%
FY 1990	\$10,895,321	- 0.2%		- .9%
FY 1991	\$11,553,468	+ 6.0%		+ 3.8%
FY 1992	\$12,249,056	+ 6.0%		+ 3.6%
FY 1993	\$12,846,296	4.9%		+ 5.0%
FY 1994	\$13,300,756	+ 3.5%		+ .3%
FY 1995	\$13,715,850	+ 3.1%		+ 2.4%
FY 1996	\$14,076,320	+ 2.6%		- .9%
FY 1997	\$14,418,735	+ 2.4%		- .4%
FY 1998	\$14,837,670*	+ 2.9%		- .7%
FY 1999	\$15,332,806*	+ 3.3%		.0%
FY 2000	\$15,285,754	- 0.3%		- .2%
FY 2001	\$15,574,467	+ 1.9%		.0%
FY 2002	\$15,686,579	+ .7%		.0%
FY 2003	\$15,771,203	+ .5%		- 5.0%
FY 2004	\$16,171,540	+ 2.5%		.0%
FY 2005	\$16,372,735	+ 1.2%		.0%
FY 2006	\$16,192,215	- 1.1%		+ 1.7%
FY 2007	\$17,249,279	+ 6.5%		- 5.4%
Estimate				
Average FY 1989-2007		+ 1.81%		- .42%

*Without TIF Accounting change.

Impact on Tax Askings and Average Residential Property

To maintain the current level of service based on the previous assumptions would require the following property tax asking increases:

<u>Year</u>	<u>"City" Property Tax Askings (000)</u>	<u>% Increase</u>	<u>% / \$ Impact on Avg. Residential Property*</u>
FY 2006	\$16,192		
FY 2007	\$17,249	+ 6.53%	-5.44% / -\$ 27.44
FY 2008	\$17,951	+ 4.07%	+2.37% / +\$11.31
FY 2009	\$18,668	+ 4.00%	+2.73% / +\$13.35
FY 2010	\$19,680	+ 5.42%	+3.70% / +\$18.59
FY 2011	\$20,701	+ 5.19%	+3.91% / +\$20.34

Guideline

The recommended guideline is no tax increase for the average residential property owner by lowering the rate in FY 2007 to give the average homeowner back \$8.62 of property taxes to offset FY 2005 and FY 2006, and to leave unchanged the percent of annual gaming revenues going into the operating budget at 62.72 percent.

Note: One percent increase in the tax rate will generate approximately \$172,493.

CIP BUDGET GUIDELINES

18. INTEGRATION OF CAPITAL RESOURCES

Guideline

In order to obtain maximum utilization, coordination and impact of all capital improvement resources available to the City, state and federal block and categorical capital grants and funds shall be integrated into a comprehensive five year Capital Improvement Program (CIP) for the City of Dubuque.

19. INTEGRITY OF CIP PROCESS

Guideline

The City should make all capital improvements in accordance with an adopted Capital Improvement Program (CIP). If conditions change and projects are to be added and/or deleted from the CIP, the changes shall be made only after approval by the City Council.

20. RENOVATION AND MAINTENANCE

Guideline

Capital improvement expenditures should concentrate on renovating and maintaining existing facilities to preserve prior community investment.

21. NEW CAPITAL FACILITIES

Guideline

Construction of new or expanded facilities which would result in new or substantially increased operating costs will be considered only if: 1) their necessity has been clearly demonstrated; 2) their operating cost estimates and

plans for providing those operating costs have been developed; 3) they can be financed in the long term; and 4) they can be coordinated and supported within the entire system.

22. COOPERATIVE PROJECTS

Guideline

Increased efforts should be undertaken to enter into mutually beneficial cooperative capital improvement projects with the County, school district and private groups. Cost sharing to develop joint-use recreation facilities and cost sharing to improve roads and bridges are examples.

23. USE OF GENERAL OBLIGATION BONDS

Discussion

The Iowa Constitution limits the General Obligation debt of any city to 5 percent of the actual value of the taxable property within the city. The Iowa legislature has determined that the value for calculating the debt limit shall be the actual value of the taxable property prior to any "rollback" mandated by state statute.

The FY 2005-06 taxable value for calculating the debt limit is \$2,775,778,478, which indicates a total General Obligation debt capacity of \$138,788,924. Outstanding G.O. debt (including tax increment debt) on June 30, 2006 will be \$35,452,520 (25.5 percent) leaving an available debt capacity of \$103,336,404 (74.5 percent). It should be noted that none of the City of Dubuque's outstanding debt is abated with property taxes, but from other revenues.

As we approach the preparation of the FY 2007-2011 Capital Improvement Program (CIP) the problem is not our capacity to borrow money but (a) how to identify, limit and prioritize projects which justify the interest payments and (b) how to balance high priority projects against their impact on the property tax rate.

Guideline

There are many high priority capital improvement projects, which need to be constructed during the FY 2007-2011 period. Most of these projects will be possible without borrowing the money (i.e., selling bonds) to help finance them. However, debt may be required on 3 major capital projects, that being the Drainage Basin Master Plan, Sanitary Sewer Fund, and Water Fund. In determining whether a project should be financed in total or in part from bond funds the City Council must consider and balance: (a) the community impact of not doing the project (poor streets, deteriorated park buildings, sewer problems, higher operating costs); (b) possible operating budget cuts to offset higher debt

service payments; (c) anticipated interest rate; and (d) the impact on the tax rate and taxpayer of issuing the bonds.

24. ROAD USE TAX FUND

Discussion

Actual Road Use Tax Fund receipts are as follows:

FY 1985 - \$2,069,065	FY 1996 - \$3,841,921
FY 1986 - \$2,207,467	FY 1997 - \$3,977,528
FY 1987 - \$2,259,436	FY 1998 - \$4,072,296
FY 1988 - \$2,379,592	FY 1999 - \$4,415,192
FY 1989 - \$2,617,183	FY 2000 - \$4,671,656
FY 1990 - \$3,037,587	FY 2001 - \$4,628,072
FY 1991 - \$3,122,835	FY 2002 - \$4,620,514
FY 1992 - \$3,119,087	FY 2003 - \$4,696,399
FY 1993 - \$3,121,357	FY 2004 - \$4,806,295
FY 1994 - \$3,343,678	FY 2005 - \$4,798,667
FY 1995 - \$3,484,524	

The FY 2006 budget was based on receiving \$4,874,467 in Road Use Tax funds. In FY 2006, 78.3 percent of the Road Use Tax income is in the operating budget.

Guideline

It is preferable to shift Road Use Tax funds to the capital budget for street maintenance and repair to reduce the need to borrow funds for routine street maintenance and improvements. This shift cannot occur until such time as there is increased revenues or reduced expense that would allow this shift without a property tax impact.

25. COMMERCIAL AND INDUSTRIAL DEVELOPMENT

Guideline

Current City, commercial and industrial development efforts should be continued to (a) preserve current jobs and create new job opportunities and (b) enlarge and diversify our economic base. Financing these efforts and programs should continue to be a high priority for Community Development funding.

26. HOUSING

Guideline

In order to maintain an adequate supply of safe and decent housing, the City should strive to preserve existing single family and rental housing and provide opportunities for development of new housing within the City's corporate limits for all citizens, particularly for people of low and moderate income.

27. SALES TAX

Guideline

Thirty percent of projected sales tax receipts will be used for: (a) the reduction by at least 75 percent of street special assessments and (b) the maintenance and repair of streets. Twenty percent will be used for: (a) the upkeep of City-owned property such as sidewalks, steps, storm sewers, walls, curbs, traffic signals and signs, bridges and buildings and facilities (e.g., Airport, Five Flags Center, Library, Law Enforcement Center, City Hall, fire stations, parks and swimming pools); (b) Transit equipment such as buses; (c) riverfront and wetland development; and (d) economic development projects.

28. NET CASH PROCEEDS (SURPLUS DISTRIBUTION) FROM THE DUBUQUE RACING ASSOCIATION

The contract with the Dubuque Racing Association calls for distribution at the end of its fiscal year, November 30th, of 40 percent (this was 50 percent, but changed with the new lease agreement on April 1, 2004) of its net cash operating funds to the City of Dubuque. In mid-December, the City will receive an un-audited estimate of proceeds to be distributed. These proceeds will then be allocated beginning with the next fiscal year through the capital improvement process with the highest priority given to reducing the City's annual borrowing. This policy was changed in FY 2004 to allow for use of the proceeds to support the current capital improvement budget (versus the next fiscal year's budget).

In addition, the Dubuque Racing Association provides the City with projections of future distributions since gaming is a highly volatile industry the estimates are discounted prior to including them in the City's Five Year CIP.

One hundred percent of the January 2007 projections of operating surplus have been anticipated as resources to support the Fiscal Year 2007 capital improvement projects. This level will be maintained for the Fiscal Year 2008 surplus for the FY 2008 resource estimate and then reduced by 5 percent for the

January 2009 projected surplus for FY 2009, 10 percent for FY 2010, and 15 percent for FY 2011 resources.

Guideline

In Fiscal Year 2007, the City anticipates distribution of a significant amount of net cash proceeds for use in the Capital Improvement Program. These amounts will be budgeted in the Five Year CIP in the year they are received and will be used to reduce required General Obligation borrowing. The three out-years will be discounted by 5 percent, 10 percent, and 15 percent respectively.

29. EMPHASIS ON INITIATIVES THAT REDUCE FUTURE OPERATING BUDGET EXPENSE

Guideline

Capital improvement expenditures that will reduce future maintenance and operating expense will receive priority funding and these types of initiatives will be encouraged in all departments and funding sources as a means of maximizing the use of available resources. This emphasis reflects fiscally responsible long range planning efforts.

30. USE OF GAMING RELATED RECEIPTS

Guideline

The amount of total gaming receipts from taxes and rent committed annually in support of the annual operating budget has historically been one-third of the total gaming tax and lease revenues. It was felt that a fiscally sound policy was to commit two thirds of the gaming revenues to the capital budget, thereby providing a cushion for future years, when gaming revenues could fluctuate with the local economy. Should gaming revenues begin to decline, the capital budget projects would be eliminated, deferred or funded from some other source if they were a high priority.

The City has always tried to minimize dependence on gaming revenues in the operating budget. This was maintained over years, while still meeting the property tax guideline of no increase for the average residential property. However, FY 2004 brought new financing challenges including double-digit inflation in key areas (health costs, liability and property insurance, and electrical costs), a 20.5 percent increase in Police and Fire Pension costs, decreasing State revenues, and reduced sales tax projections. The FY 2004 guideline reflected the impact of the changes and included a change to a 50/50 split of gaming taxes and rents between the operating and capital budgets.

The FY 2005 guideline again reflected increasing financing challenges and the split was recommended to change from 50/50 to 75 percent operating and 25 percent capital. This change reflects priority being given to maintaining current service levels in the operating budget and reduced resources in the capital budget.

On April 1, 2004, a new lease took effect with the Dubuque Racing Association for lease of the Dubuque Greyhound Park and Casino. This new lease was negotiated after the FY 2005 budget was approved and raised the lease payment from ½% of coin-in to 1% of coin-in. This new lease and the expansion of gaming at Dubuque Greyhound Park and Casino, from 600 gaming positions to 1,000 gaming positions, effective August 1, 2005, allows the split between capital and operating expenses to be adjusted from 25% capital and 75% operating, to 37.28% capital and 62.72% operating in FY 2006. FY 2007 remains the same as FY 2006.