

CITY OF DUBUQUE

THE CITY OF  
**DUBUQUE**  
Masterpiece on the Mississippi

# RESIDENT'S BUDGET GUIDE



2023

RECOMMENDED FOR FISCAL YEAR

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**CITY of DUBUQUE, IOWA**

**RESIDENT'S GUIDE**

**to the**

**RECOMMENDED**

**FISCAL YEAR 2023 Budget**

**CITY MISSION STATEMENT**

Dubuque city government is progressive and financially sound with residents receiving value for their tax dollars and achieving goals through partnerships. Dubuque city government's mission is to deliver excellent municipal services that support urban living; contribute to an equitable, sustainable city; plan for the community's future; and facilitate access to critical human services.

**2039 VISION STATEMENT**

Dubuque 2036 is a sustainable and resilient city and an inclusive and equitable community where ALL are welcome. Dubuque 2036 has preserved our Masterpiece on the Mississippi, has a strong diverse economy and expanding connectivity. Our residents experience healthy living and active lifestyles; have choices of quality, affordable, livable neighborhoods; have an abundance of diverse, fun things to do; and are successfully and actively engaged in the community.

**CITY COUNCIL**

**Brad M. Cavanagh, Mayor**

**Ric W. Jones**  
**Susan R. Farber**  
**Danny C. Sprank**

**David T. Resnick**  
**Laura J. Roussell**

**ADMINISTRATIVE STAFF**

<b>Michael C. Van Milligen</b>	<b>City Manager</b>
<b>Crenna M. Brumwell</b>	<b>City Attorney</b>
<b>Adrienne N. Breitfelder</b>	<b>City Clerk</b>
<b>Cori L. Burbach</b>	<b>Assistant City Manager</b>
<b>Jennifer M. Larson</b>	<b>Director of Finance &amp; Budget</b>
<b>Jason J. Clasen</b>	<b>Budget &amp; Financial Analyst</b>
<b>Nathan J. Kelleher</b>	<b>Budget &amp; Financial Analyst</b>
<b>Arielle E. Swift</b>	<b>Assistant Public Works Director</b>
<b>Stephanie A. Valentine</b>	<b>Executive Assistant</b>
<b>Ella M. Lahey</b>	<b>Confidential Account Clerk</b>
<b>Randy W. Gehl</b>	<b>Public Information Officer</b>
<b>Kristin R. Hill</b>	<b>Communications Specialist</b>

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# DUBUQUE CITY COUNCIL

## Contact Information



### Mayor

#### Brad M. Cavanagh

565 Fenelon Place  
Dubuque, Iowa 52001  
Phone: (563) 690-6502  
bcavanagh@cityofdubuque.org  
Term Expires: Dec. 31, 2025



### AT-LARGE

#### Ric W. Jones

1270 Dunleith Court  
Dubuque, Iowa 52003  
Phone: (563) 690-6503  
rjones@cityofdubuque.org  
Term Expires: Dec. 31, 2025



### AT-LARGE

#### David T. Resnick

2341 Coventry Park, #207  
Dubuque, Iowa 52001  
Phone: (563) 690-6504  
dresnick@cityofdubuque.org  
Term Expires: Dec. 31, 2023



### FIRST WARD

#### Susan R. Farber

1755 Overview Court  
Dubuque, Iowa 52003  
Phone: (563) 690-6505  
sfarber@cityofdubuque.org  
Term Expires: Dec. 31, 2025



### SECOND WARD

#### Laura J. Roussell

3224 Bittersweet Lane  
Dubuque, Iowa 52001  
Phone: (563) 690-6506  
lroussell@cityofdubuque.org  
Term Expires: Dec. 31, 2023



### THIRD WARD

#### Danny C. Sprank

2473 Jackson Street  
Dubuque, Iowa 52001  
Phone: (563) 690-6507  
dsprank@cityofdubuque.org  
Term Expires: Dec. 31, 2025



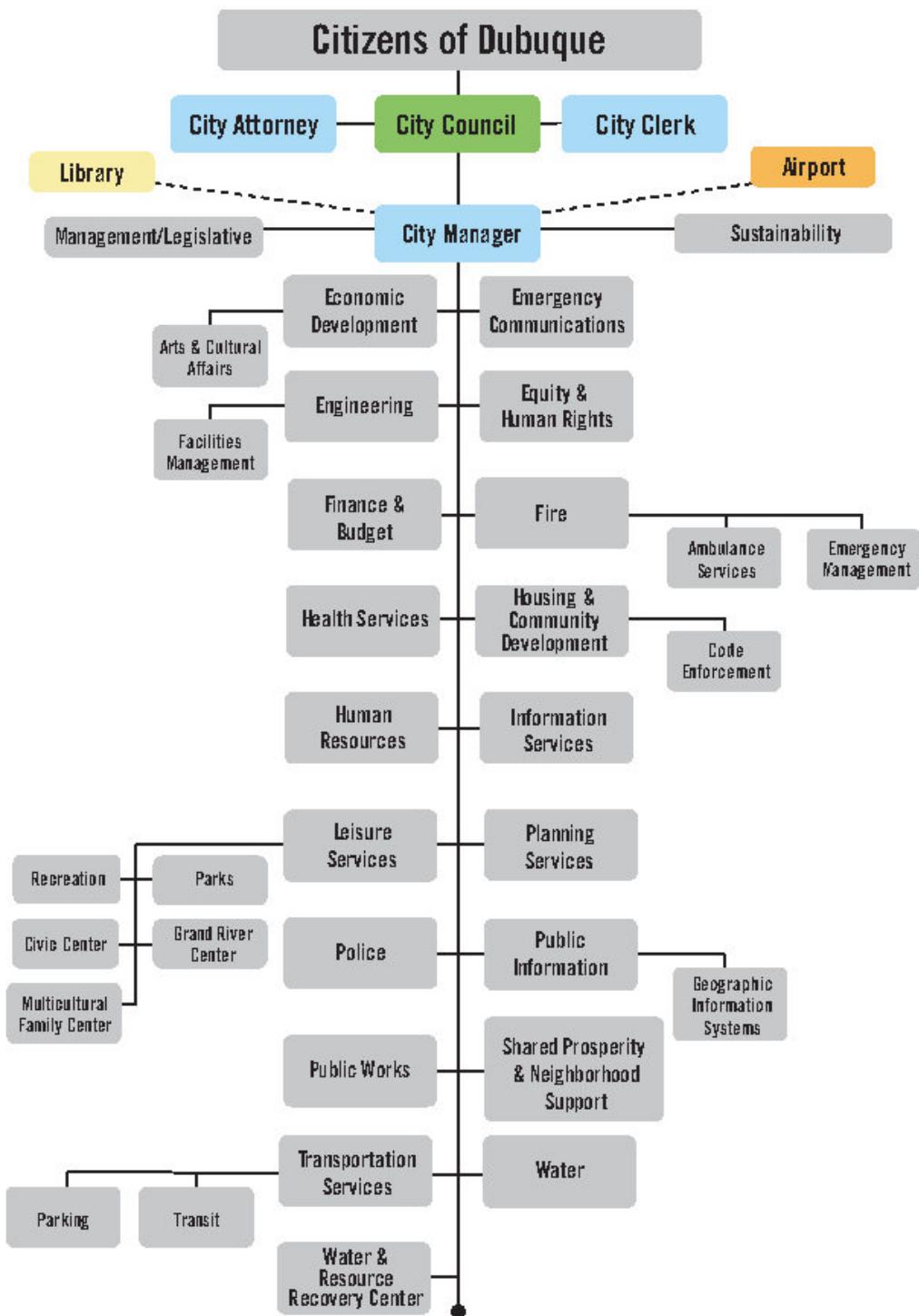
### FOURTH WARD

#### Vacant Position

This position is currently vacant.  
Please contact Mayor Cavanagh  
or City Council Members-  
At-Large Ric Jones or David  
Resnick for any council matters.

[www.cityofdubuque.org/citycouncil](http://www.cityofdubuque.org/citycouncil)

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## KEY

Elected by the  
Citizens of Dubuque

Appointed by the  
City Council

Appointed by the  
Library Board of  
Trustees

Appointed by the  
Airport Commission

Appointed by the  
City Manager

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# MEET THE DEPARTMENT MANAGERS



**Gina Bell**  
Sustainable Community Coordinator  
563.690.6038  
gbell@cityofdubuque.org



**Adrienne Breitfelder**  
City Clerk  
563.589.4100  
abreitfelder@cityofdubuque.org



**Crenna Brumwell**  
City Attorney  
563.583.4113  
cbrumwell@cityofdubuque.org



**Cori Burbach**  
Assistant City Manager  
563.589.4110  
cburbach@cityofdubuque.org



**Jill Connors**  
Economic Development Director  
563.589.4213  
jconnors@cityofdubuque.org



**Mary Rose Corrigan**  
Public Health Specialist  
563.589.4181  
mcorrigan@cityofdubuque.org



**Todd Dalsing**  
Airport Director  
563.589.4127  
tdalsing@cityofdubuque.org



**Collins Eboh**  
Interim Human Rights Director  
563.589.4190  
ceboh@cityofdubuque.org



**Randy Gehl**  
Public Information Officer  
563.589.4151  
rgehl@cityofdubuque.org



**Teri Goodman**  
Director of Strategic Partnerships  
563.589.4110  
tgoodman@cityofdubuque.org



**Jeremy Jensen**  
Interim Police Chief  
563.589.4410  
jjensen@cityofdubuque.org



**John Klostermann**  
Public Works Director  
563.589.4250  
jkloster@cityofdubuque.org



**Ryan Knuckey**  
Transportation Services Director  
563.589.4341  
rknuckey@cityofdubuque.org



**Chris Kohlmann**  
Information Services Manager  
563.589.4280  
ckohlman@cityofdubuque.org



**Jennifer Larson**  
Budget & Finance Director  
563.589.4398  
jlarson@cityofdubuque.org



**Christopher Lester**  
Water Department Manager  
563.589.4291  
clester@cityofdubuque.org



**Mark Murphy**  
Emergency Communications Manager  
563.589.4415  
mmurphy@cityofdubuque.org



**William O'Brien**  
Water & Resource Recovery Center Manager  
563.589.4176  
wobrien@cityofdubuque.org



**Gus Psihoyos**  
City Engineer  
563.589.4270  
gpsiho@cityofdubuque.org



**Nick Rossman**  
Library Director  
563.589.4225  
nrossman@dubuque.lib.ia.us



**Anderson Sainci**  
Director of the Office of Shared Prosperity & Neighborhood Support  
563.589.4326  
asainci@cityofdubuque.org



**Alexis Steger**  
Housing & Community Development Director  
563.589.4231  
astege@cityofdubuque.org



**Rick Steines**  
Fire Chief  
563.589.4160  
rsteines@cityofdubuque.org



**Shelley Stickfort**  
Human Resources Director  
563.589.4125  
sstickfo@cityofdubuque.org



**Mike Van Milligen**  
City Manager  
563.589.4110  
cymgr@cityofdubuque.org



**Marie Ware**  
Leisure Services Manager  
563.589.4263  
mware@cityofdubuque.org



**Wally Wernimont**  
Planning Services Manager  
563.589.4210  
wwernima@cityofdubuque.org

If you prefer to not call or e-mail them directly, questions or feedback for department managers can be sent via the "Contact Us" quick link on the City of Dubuque's website at [www.cityofdubuque.org](http://www.cityofdubuque.org) or call 563.589.4100.



**Barry Lindahl**  
Senior Counsel  
563.583.4113  
balesq@cityofdubuque.org



**Trish Gleason**  
Assistant City Clerk  
563.589.4100  
tgleason@cityofdubuque.org



**Stephanie Valentine**  
Executive Assistant  
563.589.4110  
svalenti@cityofdubuque.org

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## **CITY COUNCIL'S FISCAL YEAR 2023 BUDGET PUBLIC MEETING SCHEDULE**

<b>DATE</b>	<b>DAY</b>	<b>TIME</b>	<b>PLACE</b>	<b>TOPIC</b>
February 21	Monday	6:30 p.m.	Council Chambers	Budget document presentation to City Council at Council Meeting
March 2	Wednesday	6:30 p.m.	Council Chambers	Legal Services City Clerk Public Information Office Human Resources City Manager's Office City Council Adjournment
March 3	Thursday	6:30 p.m.	Council Chambers	Health Library Airport Office of Shared Prosperity Office of Equity and Human Rights Finance Adjournment
March 9	Wednesday	6:30 p.m.	Council Chambers	Housing/Community Development Purchase of Services Planning Economic Development Adjournment
March 10	Thursday	6:30 p.m.	Council Chambers	Parks Multicultural Family Center AmeriCorps Recreation Adjournment
March 22	Tuesday	6:30 p.m.	Council Chambers	Emergency Management Emergency Communications Police Fire Adjournment
March 23	Wednesday	6:30 p.m.	Council Chambers	Information Services Water Water & Resource Recovery Center Public Works Adjournment
March 24	Thursday	6:30 p.m.	Council Chambers	Five Flags Civic Center Grand River Center Mystique Community Ice Center Transportation Services Engineering Adjournment
March 29	Tuesday	6:30 p.m.	Council Chambers	Public Hearing to Adopt FY 2023 Budget

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GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished  
Budget Presentation  
Award*

PRESENTED TO

**City of Dubuque  
Iowa**

For the Fiscal Year Beginning

**July 01, 2021**

*Christopher P. Morill*

**Executive Director**

Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to City of Dubuque, Iowa, for its Annual Budget for the fiscal year beginning July 1, 2021. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communications device.

This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

This City of Dubuque has been awarded this honor for the past 15 years in a row.

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# **TABLE OF CONTENTS**

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# TABLE OF CONTENTS

## Resident's Guide to the Recommended Fiscal Year 2023 Budget

(Table of Contents contains Hyperlinks; click on the section header to link directly to related page)

	PAGE		PAGE
<b><u>Introduction</u></b>		<b><u>Budget Overviews</u></b>	
City of Dubuque Mayor and City Council .....	5	Linking Long- and Short-Term Goals .....	127
City of Dubuque Organizational Chart .....	7	Budget Fact Sheet .....	133
City of Dubuque Management .....	9	Total Revenue and Expenditures – All Funds .....	135
Budget Public Meeting Schedule .....	11	Revenue Category Explanations .....	137
Distinguished Budget Presentation Award .....	13	Revenue Highlights .....	143
<b><u>Budget Message</u></b>		Expenditure Highlights .....	151
Budget Introduction .....	21	Costs of Municipal Services .....	156
Budget Transmittal Memo .....	23	Utility Rates and Comparisons .....	157
Differences of FY 2023 Recommended Budget from FY 2023 Maximum Property Tax Resolution .....	67	<i>How Your Property Tax Rate and Payment are Split – Pie Chart</i> .....	159
City Manager's Guiding Principles of the Management Philosophy .....	69	Tax Rate and Comparison .....	161
<b><u>Budget Process</u></b>		Valuation Growth .....	163
Overview of Budgeting .....	73	Comparison of Taxable Value Per Capita .....	165
Fund - Department Relationship .....	87	Impact of Budget on Classes of Property .....	167
Key Terms for Understanding a Budget .....	89	Summary of Decision Packages .....	171
<b><u>Budget in Brief</u></b> .....	93	Full-Time Equivalent Personnel Changes .....	186
<b><u>Community Information</u></b>		Personnel Complement Summary .....	189
History of Dubuque .....	107	<b><u>Financial Summaries</u></b>	
Demographics .....	109	<i>How Your City Share of Property Taxes are Distributed – Pie Chart</i> .....	193
Services Provided to Residents / Recreation .....	113	Net Operating Budget in Funds Including Tax Levy Revenue, by Department .....	195
Major Employers & Employment by Industry .....	115	Distribution of City Portion of Property Tax Payment – Residential Property Example .....	197
Non-Profit and Partner Board Representation .....	117	<i>Budgeted Revenue by Category – Pie Chart</i> .....	199
Boards and Commissions .....	119	Total Revenues by Revenue Category .....	201
<b><u>Budget Overviews</u></b>		<i>Where the Money Comes From – Pie Chart</i> .....	203
Dubuque 2036 Vision Statement, City Council Five-Year Goals, City Council Policy Agenda and Management Agenda for 2021-2026 .....	123	How Budgeted Expenditures are Funded .....	205
		<i>How the Money is Spent – Pie Chart</i> .....	209
		Expenditures by Department & State Program .....	211

# TABLE OF CONTENTS (Continued)

	PAGE		PAGE
<b><u>Financial Summaries (Continued)</u></b>		<b><u>Capital Budget</u></b>	
Grand Total Expenditure Summaries .....	215	Capital Improvement Program .....	259
Fund Balance, Income, and Expense Summary .....	223	Capital Improvement Program Message .....	266
Summary of Fund Balance Changes .....	227	Capital Improvement Program Projects .....	312
		Street Construction Improvement Program.	334
<b><u>Community Development Block Grant Funds</u></b>			
FY 2022 Annual Action Plan .....	231	<b><u>Policy Guidelines</u></b>	337
<b><u>Debt Summaries / General Obligation Debt and Debt Capacity</u></b>		<b><u>Budget Glossary</u></b>	
Debt Service Fund Explanation .....	239	Glossary .....	405
Statutory Debt Limit .....	241	Acronyms .....	417
Statutory Debt Capacity .....	243		
Total Debt Outstanding .....	245		
General Obligation Debt By Capita .....	247		
Summary of Bonded Indebtedness .....	249		
Retired Debt Versus New Debt .....	253		
Bond Rating .....	255		

# **CITY MANAGER'S BUDGET MESSAGE**

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## BUDGET INTRODUCTION

Attached for your review is the Fiscal Year 2023 Recommended Budget.

The Budget and Fiscal Policy Guidelines are developed and adopted by City Council early in the budgeting process in order to provide targets or parameters within which the budget recommendation is to be formulated.

The budget recommendation presented by the City Manager may not meet all of these targets due to changing conditions and updated information during budget preparation. To the extent the adopted budget varies from the guidelines, an explanation is provided following the Budget Transmittal Message.

The following Fiscal Year 2023 Budget Transmittal Message is written in February as recommended by the City Manager to the Honorable Mayor and City Council.

A series of Budget Hearings take place following the presentation of the recommended budget, to allow for public input and analysis.

***This budget was presented on February 21, 2022  
to the Honorable Mayor and City Council.***

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*Masterpiece on the Mississippi*



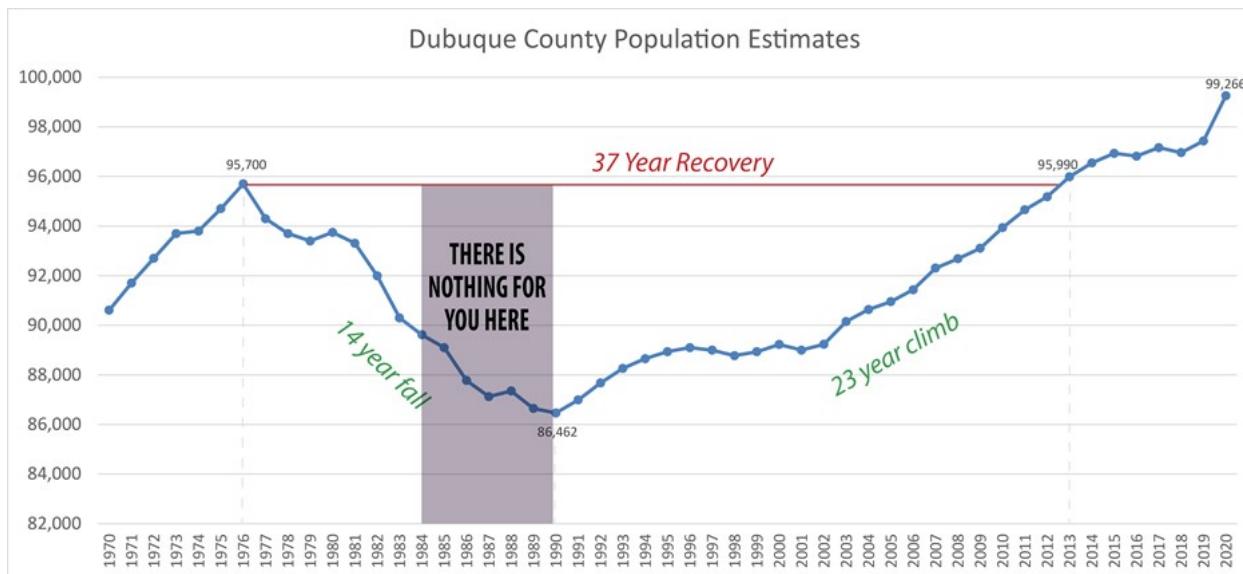
**TO:** The Honorable Mayor and City Council Members  
**FROM:** Michael C. Van Milligen, City Manager  
**SUBJECT:** Fiscal Year 2023 Recommended Budget  
**DATE:** February 18, 2022

It is my goal that the Fiscal Year (FY) 2023 budget recommendation will reflect the City Vision and Mission Statements as established by the Mayor and City Council and be responsive to the goals and priorities established by the Mayor and City Council in their August 2021 annual goal setting session. To enable staff to finalize the recommended budget, the City Council first set the maximum property tax levy for FY2023 on February 16, 2022.

As our community, nation, and the world continue to deal with the many implications of the ongoing COVID-19 pandemic, the City is responding to a myriad of other issues that impact City operations as well as Dubuque residents and stakeholders.

In March 2020 when the world shut down, the City of Dubuque's employees rose to the occasion and met the moment. We are so fortunate that the people who have chosen to come to work for the City of Dubuque understand that empathy is the glue that holds together a civil society.

As you can see in this chart, the City has climbed out of a decade's long hole achieving growth that few other communities in Iowa have experienced. To maintain this momentum, there must be continued investment.



### **COVID19-Related Cost Increases**

Supply chain issues and rising prices for fuel, vehicles, equipment, construction materials, electronics, and more are impacting the operating expenses of many City departments. Like the private sector, the City is also facing significant challenges in filling staff vacancies and new positions as Iowa's workforce crisis continues to manifest itself through record low unemployment and significant employee turnover. (Dubuque County's unemployment reached almost 13% in April 2020 during the COVID shutdown and was just 3.1% in December 2021.) It's also important to note that our workforce is smaller. In November, Dubuque County's civilian labor force totaled 54,500, compared to 56,800 in November 2019. Clearly, it is an extremely competitive market for employees in all fields and levels. That is being reflected in increased wages for employees in businesses across the city. From November 2020 to November 2021, the average hourly wage in Dubuque increased from \$27.52 to \$28.07.

From January 20210 to January 2020, Dubuque homes had an average increase in valuation of 17.3%, or 1.5% per year. During that same time frame, the average increase in valuation of industrial properties increased 4.8% (0.43% per year) and commercial/multi-residential properties increased 25.1 % (2.3 % per year).

With this budget recommendation the next few years in Dubuque is going to see a significant investment in the following:

1. Community Safety
2. Roads and Infrastructure
3. Economic Development
4. Improved Customer Service
5. High Quality of Life in an Equitable Community
6. Identifying and Funding Important Initiatives to Support Employees

This is evident in what is occurring in calendar year 2022 and what is being further proposed in the FY 2023 budget recommendation and the accompanying 5-year Capital Improvement Program.

This will be accomplished while furthering the over arching goal of "Creating an Equitable Community (and organization) of Choice."

### **Community Safety**

In the area of public safety, the City will add seven Firefighter positions, in addition to the two that have been added over the last few years, allowing for a third ambulance to be staffed seven days a week 24 hours a day, improving ambulance response times across the community. The additional positions will also decrease the demand for Firefighters to work overtime and give them a better chance to take vacation time, better supporting their mental and physical health. I am also recommending the implementation of an employee wellness program in the Fire Department. This further enhances a Fire Department that as an Insurance Services Office Class II Fire Department is ranked in the top 3% of the over 48,000 Fire departments in the United States. The Dubuque Fire Department is one of less than 300 Fire Departments internationally to receive accreditation by the Commission on Fire Accreditation International. It is no wonder that when asked to rate all of Dubuque's public services for 2020-2021, local CEOs, business owners, and top managers rated Dubuque's fire service #1 and its ambulance service #2. Using a scale with 1 being low and 7 high, the fire service scored an average of 6.36 and ambulance 6.19.

I am further recommending that some of the part-time hours in the 911 Emergency Communications Center be replaced with the hours of another full-time position and that the city contract to maintain and review the quality assurance on calls.

From a policy perspective, the City will invest hundreds of thousands of dollars to arm our Police Officers with tasers, a way to keep our Police Officers safe while minimizing the use of force needed to subdue a criminal and reducing the chance of serious injury to an aggressive suspect. The City will also continue the aggressive deployment of security cameras, which is being made easier as ImOn Communications has committed to deploying fiber optic cable across the entire Dubuque community over the next 3 years. The City will also invest well over \$600,000 to significantly enhance our technological capabilities to integrate both the Police Department's body camera and car camera systems to enhance the value of these important tools. The City is also committed to aggressively filling the many vacancies in the Police Department caused by the hiring freeze during the economic crisis caused by the pandemic.

Last year, the City created a new department, the Office of Shared Prosperity and Neighborhood Support, with three full-time and one part-time position and hired Anderson Sainci as the new Director. This year I am proposing the creation of a restructured division in the Leisure Services Department that will be led by Heather Satterly, the current AmeriCorps Director. This new division will be titled, Community Partnerships and Diversion, and consists of the two new full-time positions created in FY2022 focused on diversions from criminal court and identifying community service opportunities to avoid a criminal record. This division will continue to have responsibilities for AmeriCorps.

### **Roads and Infrastructure**

Following the opening of the Southwest Arterial in 2020, the opening of the new Highway 20 interchange at Swiss Valley Road in 2021, the reconstruction of Chavenelle Road, the reconstruction of North Cascade Road, and the resurfacing of over 10 miles of streets by Public Works crews in 2021, the City will be further pursuing street improvements.

In 2022 the Northwest Arterial from John F. Kennedy Road to Highway 20 will be resurfaced, with multiple intersection improvements, at a cost of over \$8 million. The Iowa Department of Transportation is beginning to study the eventual full reconstruction of the intersection of Highway 20 and the Northwest Arterial, including the closing of the southern leg of the intersection, to greatly improve traffic flow.

Dubuque County will be reconstructing sections of John Deere Road with major intersection improvements.

Implementation of the East-West Corridor Study will continue with three new roundabouts constructed in the latter part of the 5 year Capital Improvement Program.

The City will be submitting a \$35 million federal infrastructure grant application to build a railroad overpass at 14<sup>th</sup> Street and a reconstruction of Elm Street and 16<sup>th</sup> Street with multiple intersection improvements all in the complete streets format.

The Public Works Department will again have the resources available to resurface 10 miles of city streets, instead of the usual 5 miles.

The City will be improving the Mississippi River bank in the South Port of Dubuque to better protect the sanitary sewer force main from river traffic accidents.

The City will spend tens of millions of dollars to improve the Catfish Creek Sanitary Sewer Shed, replacing and upsizing much of the 70-year old sanitary sewer system and adding a major sanitary sewer lift station. This will allow the City to further eliminate polluting sanitary sewer overflows and be prepared for future growth to the West. The goal is to be eligible for tens of millions of dollars in federal infrastructure dollars to support this project.

The City will also be spending tens of millions of dollars to significantly upgrade and extend the City water distribution system, creating greater redundancy and reliability and preparing for development in the Southwest Arterial corridor. This potentially will also be supported by federal infrastructure dollars.

### **Economic Development**

The City will be investing in the downtown, the Central Avenue corridor, improved Schmitt Island access, and the west end industrial parks. The new Crossroads Industrial Park will include finishing a development plan and then implementing phase one of that plan to make about 30 acres ready for development. Much of the infrastructure investment described herein also relates to economic development.

### **Improved Customer Service**

The enhancements I described related to the Police Department, the Fire Department, the Office Of Shared Prosperity, and the new Community Partnerships and Diversion division (including a new Secretary position) in Leisure Services are examples of service enhancements. However, another significant customer service enhancement is the move to automated collection of refuse carts. This will not only increase customer convenience but it will improve the appearance of neighborhoods. The City refuse collection employees are currently required to handle people's trash, exposing them to fleas, bedbugs, viruses, and germs. They are also required to exit and enter the vehicle almost 700 times each day, over 3,000 times a week, and over 170,000 times a year. This is even in the winter, risking slipping on the ice and snow and constantly battering their feet, ankles, knees, hips and back. The last time this was considered there was discussion of the need for a pilot program and that has been completed and these carts work in Dubuque as they do across the Midwest and beyond. Using American Rescue Plan funds this implementation will not add to the cost of the refuse collection service.

### **High Quality of Life in an Equitable Community**

While there are numerous park and trail projects in this budget, the City will be furthering equity by providing a paid holiday for City employees in celebration of Juneteenth.

### **Identifying and Funding Important Initiatives to Support Employees**

I have already described many of these important efforts. I am also recommending the addition of numerous new City positions in the organization to advance important initiatives and meet existing needs. The City Council has already approved through amendment two new positions in the Human Resources Department and a Project Manager position in Leisure Services. The FY2023 budget will recommend a new Assistant Fixed Base Operator position at the Dubuque Regional Airport, a new Secretary position in the City Clerk's Office, a full-time Climate Action Plan Coordinator in the Sustainability Office, the Teen Resiliency Corp, a Grant Analyst to support the Director of Strategic Partnerships, a full-time Utility Locator position in Engineering, additional Medical Director hours in the Fire Department, an additional Help Desk position and User Technology Specialist position in Information Services, changing from part-time to full-time a position at the Library working with the Maker Space, and an additional part-time Secretary in the Public Works Department. In addition, I am recommending funding the Fire Employee Health and Wellness Program. A third new position in the Information Services Department is a Chief Security Officer to help with cyber security issues.

**Opportunities for Grants and Forgivable Loans**

The Biden administration has successfully passed a large infrastructure bill, the Infrastructure Investment and Jobs Act and is also showing success at increasing funding to individual federal departments and grant programs. Also, the Biden administration has sent billions of dollars to the states for Governors to fund programs, some of which will lead to local government grant opportunities. This is creating a short window of time where communities across the country will be able to compete for grants and forgivable loans to fix age old problems and to create new growth opportunities. The challenge will be to get these projects ready to compete for these grants and to identify a source for matching dollars to be eligible for the grants. For instance, the Iowa Finance Authority now offers low interest State Revolving Funds (SRF) loans at very low interest rates. With the new programs, up to 50% of those loans will be forgivable. However, if the City is not willing to provide the 50% match, the City will be passing up the chance to complete major clean water projects at half price.

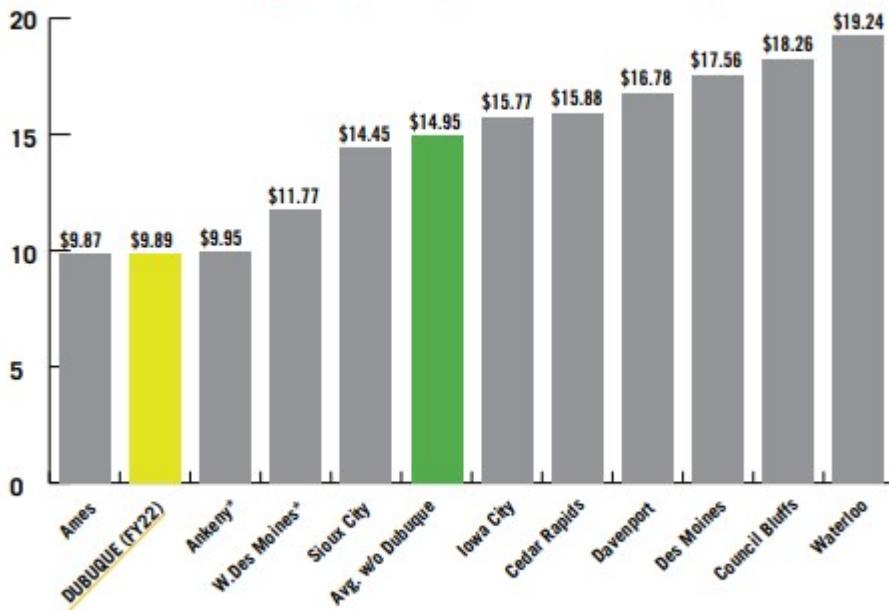
**CITY PROPERTY TAX RATE**

You will recall that in the current year (FY22 beginning July 1, 2021) City budget that was adopted by the Mayor and City Council in March 2021, there was a property tax rate reduction of 2.5%, which resulted in no increase in city property taxes for residential property, and a city property tax decrease for commercial property, industrial property, and multi-residential property. The change from FY2021 to FY2022 was as follows:

Property Type	Average Property Tax Cost Change from FY2021	% Property Tax Cost Change from FY2021
Residential	No Change	No Change
Commercial	\$99.73 less	3.15% decrease
Industrial	\$138.06 less	2.94% decrease
Multi-Residential	\$144.99 less	7.64% decrease
FY 2021 Property Tax Rate	FY 2022 Property Tax Rate	% Change
\$ 10.14	\$ 9.89	2.5% Decrease

Dubuque compares very favorably with the ten other cities in the State of Iowa with a population greater than 50,000 with having the lowest property tax rate.

### FY2022 City Property Tax Rate Comparison

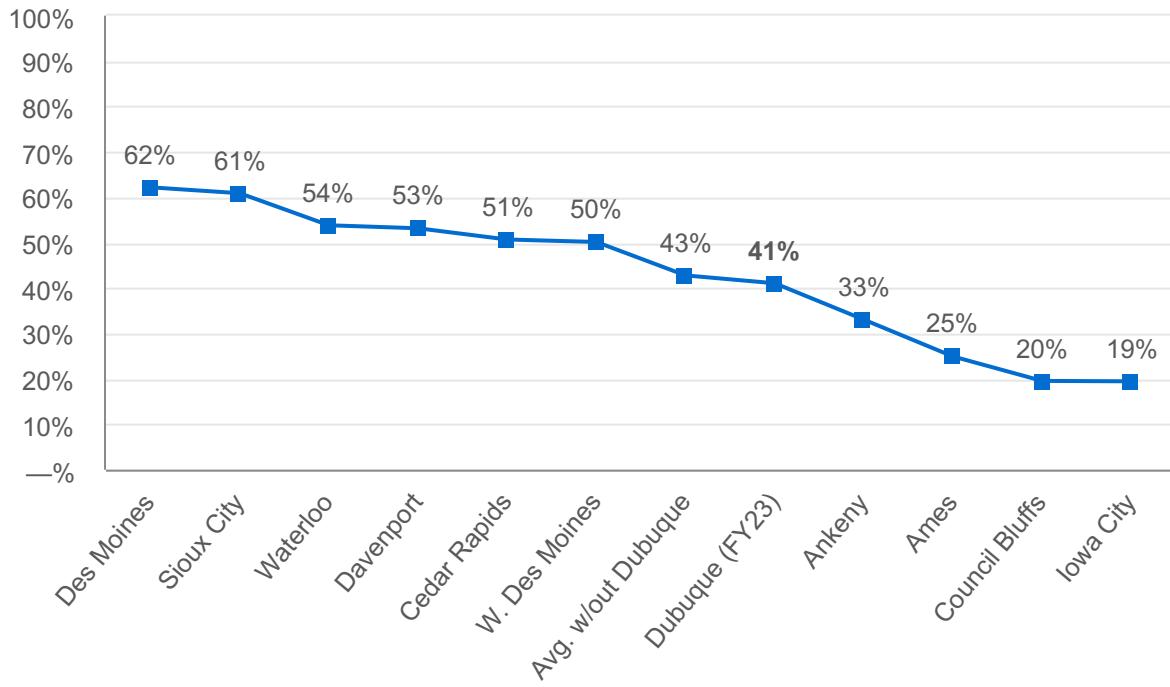


- Highest-ranked city (Waterloo, \$19.24) is **94.56% higher than Dubuque**
- Average of other 10 cities (\$14.95) is **51.21% higher than Dubuque**

The above numbers relate to the current fiscal year, FY22. Now I will be moving to describe how my recommendation will affect FY23 and beyond.

Dubuque would compare very favorably with these other cities when looking at debt in that with using only 41% of the statutory debt limit if the FY23 Capital Improvement Program budget recommendation is adopted, **Dubuque would rank 5<sup>th</sup> lowest of the eleven cities and below the 43% average of the other cities.**

### Percentage of Legal Debt Limit Utilized



In addition, the Mayor and City Council have been good stewards of City funds and built up healthy general fund reserves. The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. The goal is to have at least a 20% general fund reserve.

	FY2023	FY2024	FY2025	FY2026	FY2027
<b>City's Spendable General Fund Cash Reserve Fund Balance</b>	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471
<b>% of Projected Revenue</b>	22.34%	21.90%	21.47%	21.05%	20.63%

As previous analysis has shown, the City of Dubuque is also one of the most efficiently run cities in the comparison group of the eleven cities with a population of greater than 50,000.

The Fiscal Year 2023 budget recommendation is that the property tax rate be further reduced from the current \$9.8890 per thousand dollars assessed value to \$9.7169, a 1.74% **decrease in the property tax rate**.

## 2036 VISION STATEMENT

Dubuque 2036 is a sustainable and resilient city and an inclusive and equitable community where ALL are welcome. Dubuque 2036 has preserved our Masterpiece on the Mississippi, has a strong diverse economy and expanding connectivity. Our residents experience healthy living and active lifestyles; have choices of quality, affordable, livable neighborhoods; have an abundance of diverse, fun things to do; and are successfully and actively engaged in the community.

## CITY MISSION STATEMENT

Dubuque city government is progressive and financially sound with residents receiving value for their tax dollars and achieving goals through partnerships. Dubuque city government's mission is to deliver excellent municipal services that support urban living; contribute to an equitable, sustainable city; plan for the community's future; and facilitate access to critical human services.

## CITY OF DUBUQUE GOALS 2026

- ♦**Robust Local Economy:** Diverse Businesses and Jobs with Economic Prosperity
- ♦**Sustainable Environment:** Preserving and Enhancing Natural Resources
- ♦**Vibrant Community:** Healthy and Safe
- ♦**Partnership for a Better Dubuque:** Building Our Community that is Viable, Livable, and Equitable
- ♦**Livable Neighborhoods and Housing:** Great Place to Live
- ♦**Diverse Arts, Culture, Parks, and Recreation Experiences and Activities**
- ♦**Financially Responsible, High-Performance City Organization:** Sustainable, Equitable, and Effective Service Delivery
- ♦**Connected Community:** Equitable Transportation, Technology Infrastructure, and Mobility

**POLICY AGENDA** items are issues that need direction or a policy decision by the City Council, or need a major funding decision by the City Council, or issues that need City Council leadership in the community or with other governmental bodies. The policy agenda is divided into top priorities and high priorities.

## 2021-2023 POLICY AGENDA

### TOP PRIORITIES (in alphabetical order)

- **Chaplain Schmitt Island Master Plan: Implementation & Phasing:** Implementation & Phasing: As part of a commitment to create fun a variety of fun things to do for all, the City is part of a team lead by the Dubuque Racing Association who will implement the Chaplain Schmitt Island Master Plan. The Plan identifies a strategy to redevelop the island, beginning with the development of a Veterans Memorial and including developing/redeveloping recreational amenities, business development, self-sufficiency of Q Casino, and redevelopment of the 16<sup>th</sup> St Corridor onto the island. This work will be done while focusing on the environmental integrity of the island with the US Army Corps of Engineers and the Iowa Department of Natural Resources. Funding support is included in the FY23 CIP for Chaplain Schmitt Island landscaping, trail development and access, and entrance signage. The renegotiated lease between the City and the DRA

includes creating a funding stream for the Schmitt Island Master Plan Implementation committee which receives one third of the annual DRA distribution.

- **City Information & Network Security:** A robust strategy to ensure the security of City data and networks was identified as a priority for 2021-23. Key components of this priority include determining a future plan for a data center and other back up needs, staffing, developing a response to ransomware attacks, cyber-insurance, and protection of key financial and accounting systems. The Information Services department has submitted capital and operating budget requests to address this priority. Funding to complete a network security risk assessment, begin work on a data center, and purchase ransomware defense are included in the recommended CIP. Three staff positions are included in recommended improvement packages for the department, including a Chief Security Officer.
- **Equitable Poverty Prevention & Reduction Plan Implementation:** In 2021, the City Council prioritized the creation of an Equitable Poverty Reduction & Prevention Plan. The Plan was delivered to Council by Public Works LLC, and lays out an implementation strategy to reduce poverty, especially in communities of color. In 2022, the Office of Shared Prosperity & Neighborhood Support was formed to coordinate the implementation of the plan. In FY23, the Division of Community Impact will be created in the Leisure Services department to continue the City's implementation responsibilities. This division will include two new positions recommended for funding in FY22, the Community Diversion & Prevention Coordinator and Community Service & Outreach Coordinator, as well as an Administrative Assistant recommended for FY23 funding.
- **Federal Infrastructure Program Preparation:** The Biden administration has passed the unprecedented Infrastructure & Investment Jobs Act, which will create numerous opportunities to leverage federal and state funding to complete important projects in Dubuque. Those investments will lead with the priorities of environment and equity. Numerous recommendations in this budget include funding for us to plan for and design infrastructure, invest in grant writing services to assist staff to responding to the many opportunities available, and identify local match required in order to compete for grants. Among others, the operating budget includes funding for a Grant Analyst in the City Managers Office and funding for grant application services in Transportation Services and Economic Development. The City will also have a contract with a firm in Washington D.C. that specializes in identifying grant opportunities and then pursuing those grants.
- **Five Flags Center Direction:** Providing direction regarding the future of Five Flags is a priority of the City Council. Regardless of ultimate decision, capital investments are needed in the current budget to be able to maintain the existing building. Recommended operating improvement packages include RFID ticket scanners and security cameras. Additional improvements are recommended in the CIP should the referendum fail.
- **Historic Building Rehabilitation/Preservation:** Investment in our historic buildings, particularly historic housing stock, requires both public and private investments. It also

requires the alignment of policies and funding program requirements. Recommended CIP's include Greater Downtown Housing Creation Grant Program, Central Ave Housing Forgivable Loans, Neighborhood Reinvestment Partnership, Homeowner Rehabilitation Program, Rental Dwelling Rehabilitation Program, Windows Replacement Program, Historic Preservation Revolving Loan Fund, and Historic Preservation Technical Assistance Program.

- **Sewer System Infrastructure Upgrade (including Catfish Creek Sanitary Sewer System):** Critical infrastructure improvements are required to provide sewer system service to existing Dubuque residents and businesses as well as provide the infrastructure necessary for expansion. Recommended CIP's that will further this goal include the Old Mill Road Lift Station & Force Main, Granger Creek Lift Station Improvements, and Catfish Creek Sewershed Interceptor Sewer Improvements.

### **HIGH PRIORITIES (in alphabetical order)**

- **Bee Branch Watershed Project: Next Steps:** Next steps in this 20+ year project include the following: additional green alley construction, North End storm sewer improvements, construction of a stormwater pumping station, and vision and development of the Blum site. Recommended funding includes Bee Branch Creek Gate & Pump Replacement, Flood Control Maintenance Facility, Green Alley Water Main Improvements, Permeable Pavement Bee Branch Railroad Sponsorship; Bee Branch Interceptor Sewer Connection, and Blum Site Utilization & City Service Delivery Study.
- **Childcare Initiative:** Research supports that high-quality childcare improves children's school readiness and supports a strong workforce. Funding for staff to continue to participate in work with partners to solve childcare gaps is included in operating budgets.
- **Community Broadband Expansion:** Significant work is underway via public-private partnerships to increase availability, access, and affordability of broadband, using an equity lens to ensure that all residents have access to the service that is critical for connecting to school, work, doctors, and more from home. Investments in the FY23 budget include an Engineering CIP for Broadband Acceleration & Universal Access, Fiber Optic Conduit - Misc, Fiber Infrastructure Management System, Citywide Fiber Cable Backbone Master Plan Implementation, INET Fiber Replacement Build Out, and Grandview Street Light Replacement. ImOn is in the process of doing a fiber build out to every home and business in Dubuque.
- **Complete Streets Concept Implementation: 16th St/Elm St/14th St Railroad Overpass Project:** The City of Dubuque's Complete Streets policy is reviewed and incorporated into new construction and existing infrastructure improvements. Recommended CIP funding for 14th St Overpass Design would prepare us to seek competitive grants for the completion of this project and is a critical next step.
- **Comprehensive Parks Master Plan:** Hiring a consultant to complete a comprehensive will assess existing park infrastructure and provide guidance on how to meet the demand for future recreational needs, including spaces and equipment for special

interest. A Comprehensive Parks Master Plan CIP is recommended for funding in the FY23 CIP.

- **Imagine Dubuque Implementation:** The City Council has adopted *Imagine Dubuque 2037: A Call to Action*, to guide their future investment decisions. Multiple recommended CIPs and improvement packages help to advance the vision identified through resident input in the plan. In addition to these construction investments, the Trail Planning, Connecting Downtown Destination, and South Port Redevelopment Concept Plan CIPs advance next steps necessary for the redevelopment of these areas and infrastructures.
- **West End Fire Station:** As the Dubuque community expands to the west and south after the completion of the Southwest Arterial, it's anticipated that an additional fire station will be needed to protect residents and businesses. The Fire Station Expansion/Relocation CIP begins preparation for this project, while the recommendation to hire seven additional firefighters in FY23 will prepare to staff that station, along with the two positions that have been added over the last few years.

Creating an Equitable Community of Choice



# Creating an Equitable Community of Choice

A High-Performance Organization (and Community) that is Data-Driven and Outcome-Focused built on the four pillars of:

Resiliency

Sustainability

Equity

Compassion

Through

Planning,  
Partnerships,  
& People

[www.cityofdubuque.org](http://www.cityofdubuque.org)

CMO24-111618

## Public Safety

The goal of the City's approach to public safety is to make Dubuque the safest community possible with the understanding that community safety is not just about injury prevention and crime prevention; it is about increasing well-being and building a vibrant, engaged, and equitable community. Working to ensure residents experience an increased sense of well-being, a sustainable quality of life, a reduction in the numbers and cost of injuries, the preservation of income and assets, and improved perceptions of safety is a top priority for Dubuque city government.

The Dubuque Police Department recently completed its compilation report of crimes for calendar year 2021. "Confirmed Shots Fired" is one of the many metrics tracked by the police department annually. In 2021, there were 21 instances of confirmed shots fired in Dubuque, an increase of 4 over 2020's total of 17 and down significantly from 2015's total of 33.

When comparing Dubuque's "Part 1" crime totals for 2021 to 2015, Dubuque has had a 33.7% reduction in overall crime. The police department's annual crime report is shared with the FBI and includes "Part 1 Crimes" in two categories: Crimes Against Persons and Crimes Against Property.

The total number of Crimes Against Persons in Dubuque decreased 15.4% from 2020 to 2021 to 226, including five murders, 955 sexual assaults, 22 robberies, and 104 aggravated assaults. While it is impossible to prevent some crimes from occurring, it is important to know that the Dubuque Police Department excels in solving crimes. In 2021, the Dubuque Police resolved almost 85% of all Crimes Against Persons committed in the city. The national average for 2019 (the most current on record via FBI data) was just 45.4%. The total number of Crimes Against Property in 2021 declined by one crime from 2020 to a total of 1,244, including 240 burglaries, 96 burglaries to motor vehicle, 823 thefts, and 85 thefts of motor vehicles.

### "Part I" Crimes for Calendar Years 2013-2021

Compiled by the Dubuque Police Department

Performance Measures	CY13	CY14*	CY15	CY16	CY17	CY18	CY19	CY20	CY21	Avg.	CY20 to CY21 % Change	CY21 Clearance Rate	CY19 Nat'l Clearance Rate
<b>Crimes Against Persons</b>	208	220	265	243	203	190	190	267	226	224	-15.4	84.75%	45.50%
Murder	0	0	5	1	2	1	0	1	5	2	500.0	80%	
Sexual Assault	38	61	80	98	90	75	91	105	95	81	-11.6	88%	
Robbery	32	20	27	26	16	29	14	26	22	24	-8.4	77%	
Aggravated Assault	138	139	153	118	95	85	85	135	104	117	-23.0	94%	
<b>Crimes Against Property</b>	1,791	1,662	1,953	1,875	1,667	1,543	1,319	1,245	1,244	1,589	0.0	89.90%	17.20%
Burglary	431	416	548	420	331	299	205	219	240	345	9.6	83.75%	
Burglary to Motor Vehicle	231	168	106	144	157	145	88	148	96	143	-35.2	90%	
Theft	1,103	1,035	1,245	1,235	1,116	1,036	945	808	823	1,038	0.0	89.70%	
Theft of Motor Vehicle	26	43	54	76	63	63	81	70	85	62	21.4	96%	
<b>Total</b>	<b>1,999</b>	<b>1,882</b>	<b>2,218</b>	<b>2,118</b>	<b>1,870</b>	<b>1,733</b>	<b>1,509</b>	<b>1,512</b>	<b>1,470</b>	<b>1,812</b>	<b>-0.1</b>		

\*switch to new public safety software

## Traffic/Security Camera System

Traffic/Security Camera System in 2021, the City has installed 30 new cameras, along with 10.6 miles of conduit (over 6 miles more than 2020) and many miles of fiber that will allow for future camera installation. In addition to the new cameras, another 53 cameras were replaced because of newer technology or camera failure. These newer cameras have a higher resolution and Wide Dynamic Range feature which allows them to see better in all light

conditions. Today, there are 710 Traffic/Security cameras recorded through the Traffic Operations Center in City Hall. The remaining 597 cameras are recorded at various servers throughout the City. The recommended budget has funding for additional cameras in the amount of \$552,562 from FY 2023 through FY 2027. Additional funding is also allocated to the network of fiber optics that supports the camera system; INET Fiber Replacement, Traffic Signal Fiber Optics, Broadband Acceleration & Universal Access, Fiber Infrastructure Management System, Citywide Fiber Cable Backbone Master Plan, Fiber Optic Documentation & Maintenance, and Fiber Optic Conduit Miscellaneous (\$3,817,000).

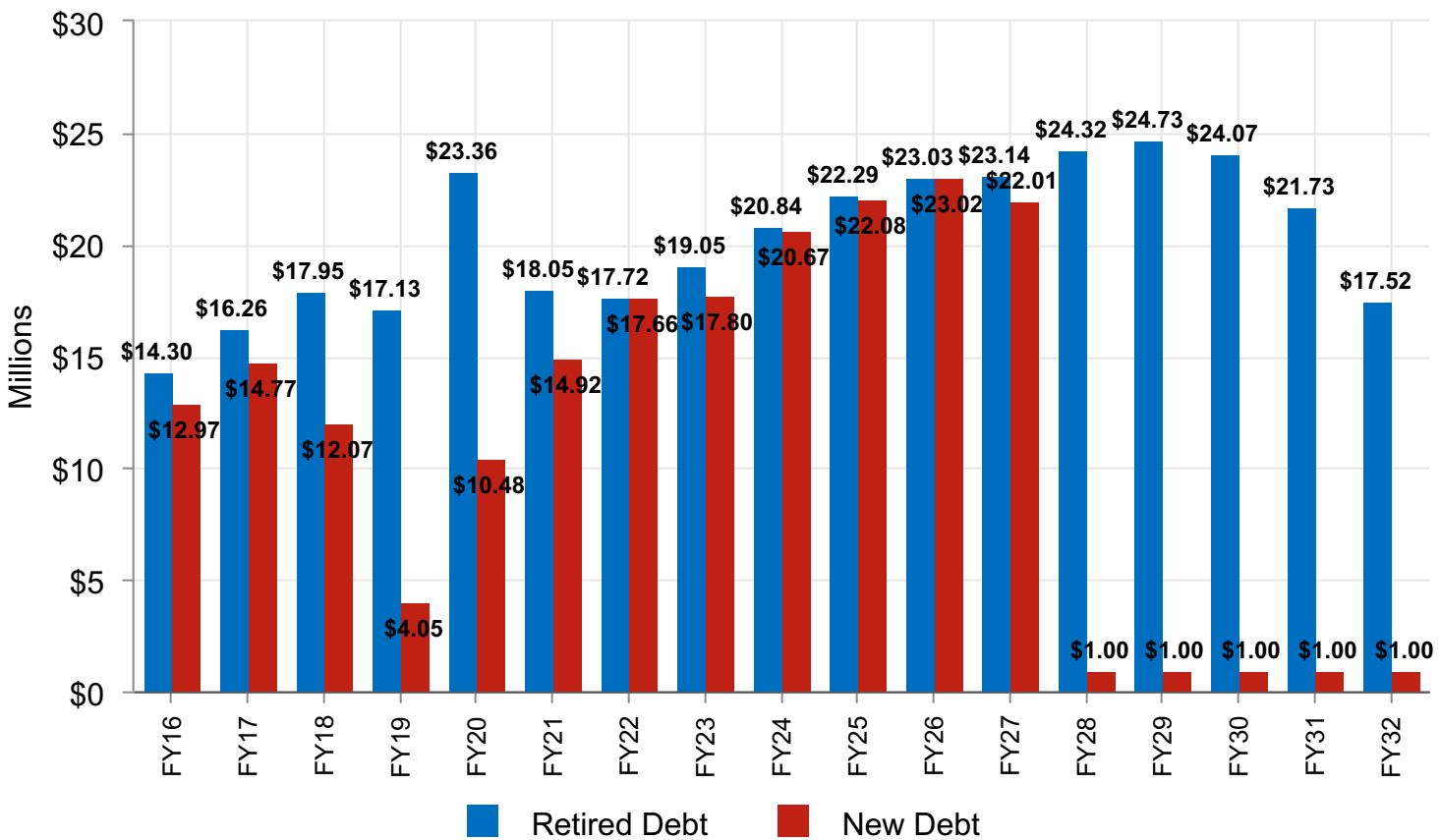
**Fiscal Year 2023 Budget Recommendation**

The goal of the Fiscal Year 2023 budget recommendation is to maintain the momentum of our community. The budget has been built around the vision, mission, goals, priorities and direction provided by the Mayor and City Council at the August 2021 goal setting session, with input from the community. A series of six public hearings will be held by the Mayor and City Council before adopting a final budget on March 29, 2022. The Fiscal Year 2023 budget year begins on July 1, 2022.

While in August 2015 the Mayor and City Council directed staff to start reducing the amount of City debt, previous investments are still paying dividends. With the current City strategy of more pay as you go investments and the acceptance that some debt will be issued each year, with a goal to retire more debt each year than is issued, the City will continue to be able to leverage past investment and create new opportunities to improve quality of life for residents, create jobs and maintain infrastructure.

**In Fiscal year 2023 City staff has been able to meet that goal of retiring more debt than is being issued in every year for the seventh consecutive year.**

## Retired Debt Versus New Debt (In Millions)



While accomplishing the Mayor and City Council priorities, the goal is to minimize the costs for the residents and businesses.

### Property Taxes

**The Fiscal Year 2023 recommended City property tax rate of \$9.72 per thousand is a 1.74% decrease from Fiscal Year 2022, which follows a 2.51% decrease from Fiscal Year 2021, and a 1.81% decrease from Fiscal Year 2020.**

**The average homeowner would see an increase in their property tax payment for the City portion of their property tax bill, a 2.96% (\$22.74) increase. The average commercial property would see a 3.43% (\$105.40) decrease, the average industrial property a 2.88% (\$131.28) decrease, and the average multi-residential property a 7.20% (\$126.11) decrease.**

Fiscal Year 2023 follows Fiscal Year 2022 where the average homeowner saw no change in their property tax payment for the city portion of their property tax bill. The average commercial property saw a 3.15% (\$99.73) decrease, the average industrial property saw a 2.94% (\$138.06) decrease, and the average multi-residential property saw a 7.64% (\$144.99) decrease.

Senate File 619 was signed into law by Governor Reynolds on June 16, 2021. The Bill provides that beginning with the FY 2023 payment, the General Fund standing appropriation for commercial and industrial property tax replacement for cities and counties will be phased out in four or seven years, depending on how the tax base of the city or county grew relative to

the rest of the state since FY 2014. Cities and counties where the tax base grew at a faster rate than the statewide average from FY 2014 through FY 2021 will have the backfill phased out over a four-year period from FY 2023 to FY 2026, while those that grew at a rate less than the statewide average will have the backfill phased out over a seven-year period from FY 2023 to FY 2029. The City of Dubuque's tax base grew at a rate less than the statewide average and will have a backfill phase out over a seven year period from FY 2023 to FY 2029. **Beginning in FY 2023, the backfill will be eliminated over a seven year period.**

The following chart shows the impact on the average homeowner with the commercial and industrial backfill phased out over seven-years beginning in Fiscal Year 2023 and with the backfill remaining at 100%:

Reduced Backfill				100% Backfill		
Fiscal Year	City Tax	% Change	\$ Change	City Tax	% Change	\$ Change
2023	\$791.82	2.96 %	\$22.74	\$788.38	2.51 %	\$19.30
2024	\$832.05	5.08 %	\$40.23	\$825.34	4.69 %	\$36.96
2025	\$863.90	3.83 %	\$31.85	\$853.94	3.47 %	\$28.60
2026	\$885.39	2.49 %	\$21.49	\$872.32	2.15 %	\$18.38
2027	\$908.76	2.64 %	\$23.37	\$892.69	2.34 %	\$20.37

#### Fiscal Year 2023 City Property Tax Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Tax Rate
11	Waterloo (FY22)	\$19.2400
10	Council Bluffs (FY22)	\$18.2600
9	Des Moines (FY22)	\$17.5600
8	Davenport (FY23)	\$16.7800
7	Cedar Rapids (FY23)	\$16.0262
6	Iowa City (FY23)	\$15.7331
5	Sioux City (FY23)	\$15.4385
4	West Des Moines (FY23)	\$11.7740
3	Ankeny (FY23)	\$9.9500
2	Ames (FY23)	\$9.8300
<b>1</b>	<b>Dubuque (FY23)</b>	<b>\$9.7169</b>
	AVERAGE w/o Dubuque	\$15.06

\*Includes the transit tax levy adopted by the Des Moines Area Regional Transit Authority for comparability.

**Dubuque has the LOWEST property tax rate as compared to the eleven largest cities in the state. The highest rate (Waterloo (FY22)) is 98.01% higher than Dubuque's rate, and the average is 54.98% higher than Dubuque.**

**Fiscal Year 2023 Property Taxes per Capita  
Comparison for Eleven Largest Iowa Cities**

Rank	City	Taxes Per Capita
11	West Des Moines	\$1,153.62
10	Council Bluffs	\$966.86
9	Iowa City	\$919.78
8	Cedar Rapids	\$909.99
7	Davenport	\$856.56
6	Des Moines	\$829.17
5	Waterloo	\$780.23
4	Ankeny	\$707.58
3	Sioux City	\$682.25
<b>2</b>	<b>Dubuque</b>	<b>\$514.83</b>
1	Ames	\$511.57
	AVERAGE w/o Dubuque	\$831.76

**Dubuque has the SECOND LOWEST taxes per capita as compared to the eleven largest cities in the state. The highest (West Des Moines) is 125.51% higher than Dubuque's taxes per capita, and the average is 62.59% higher than Dubuque.**

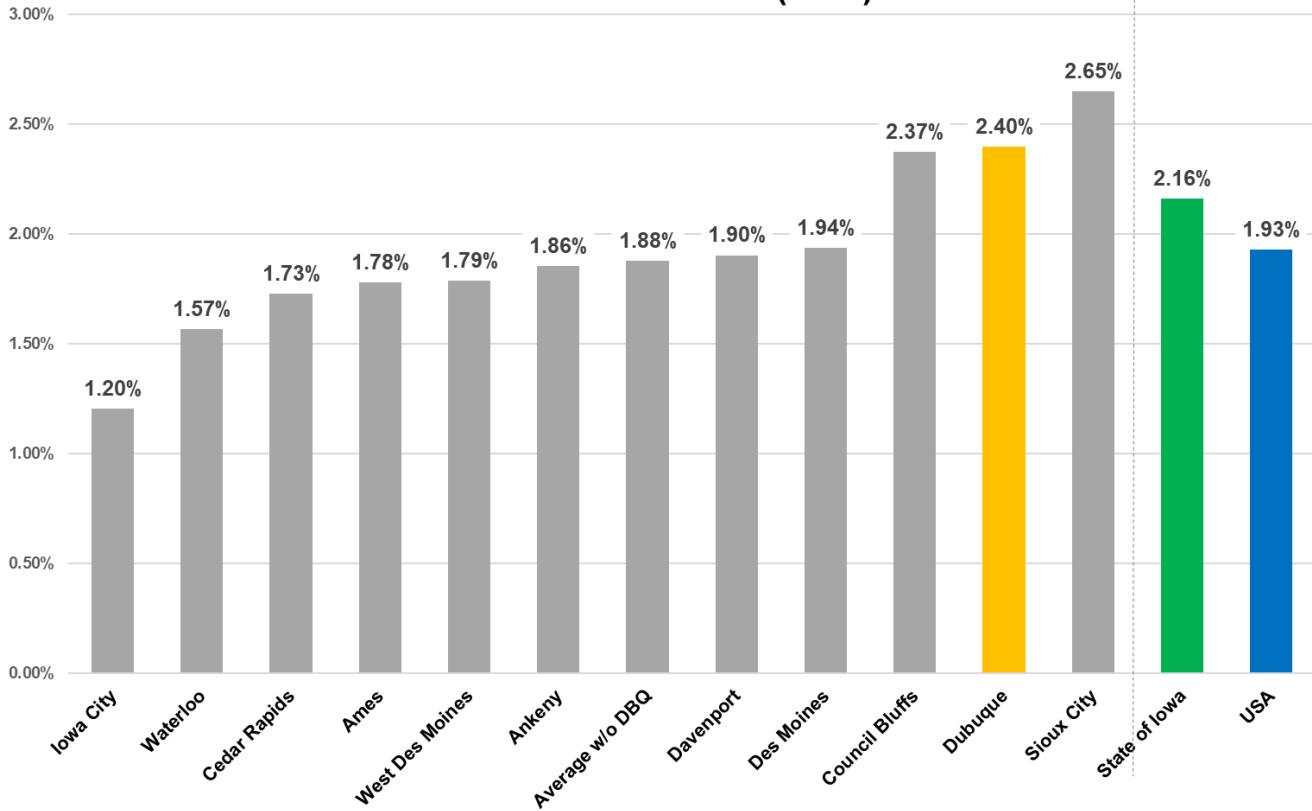
The projected Fiscal Year 2023 property tax asking of \$26,205,437 is unchanged from Fiscal Year 2022. The total Fiscal Year 2023 budget recommendation (\$221,307,223) is 15.83% more than the current budget year (Fiscal Year 2022). The Fiscal Year 2023 operating budget recommendation is \$152,044,811 and the Fiscal Year 2023 Capital Improvement Program budget recommendation is \$69,262,412.

After the local option sales tax was passed by referendum in 1988 with 50% of revenue going to property tax relief, the average property tax classification over that 30 years has seen the following results:

	Prior to Sales Tax FY 1988	FY 2023	\$ Difference	% Difference
Property Tax Rate	\$ 14.5819	\$ 9.7169	-\$4.87	-33.40%
Average Residential Payment	\$ 512.38	\$ 791.82	+\$279.44	+54.54%
Average Commercial Payment	\$ 2,490.61	\$2,964.17	+\$473.56	+19.01%
Average Industrial Property	\$ 6,975.00	\$4,424.83	-\$2,550.17	-36.56%
Average Multi-Residential Property (FY17)	\$ 2,472.99	\$1,625.55	-\$847.44	-34.27%

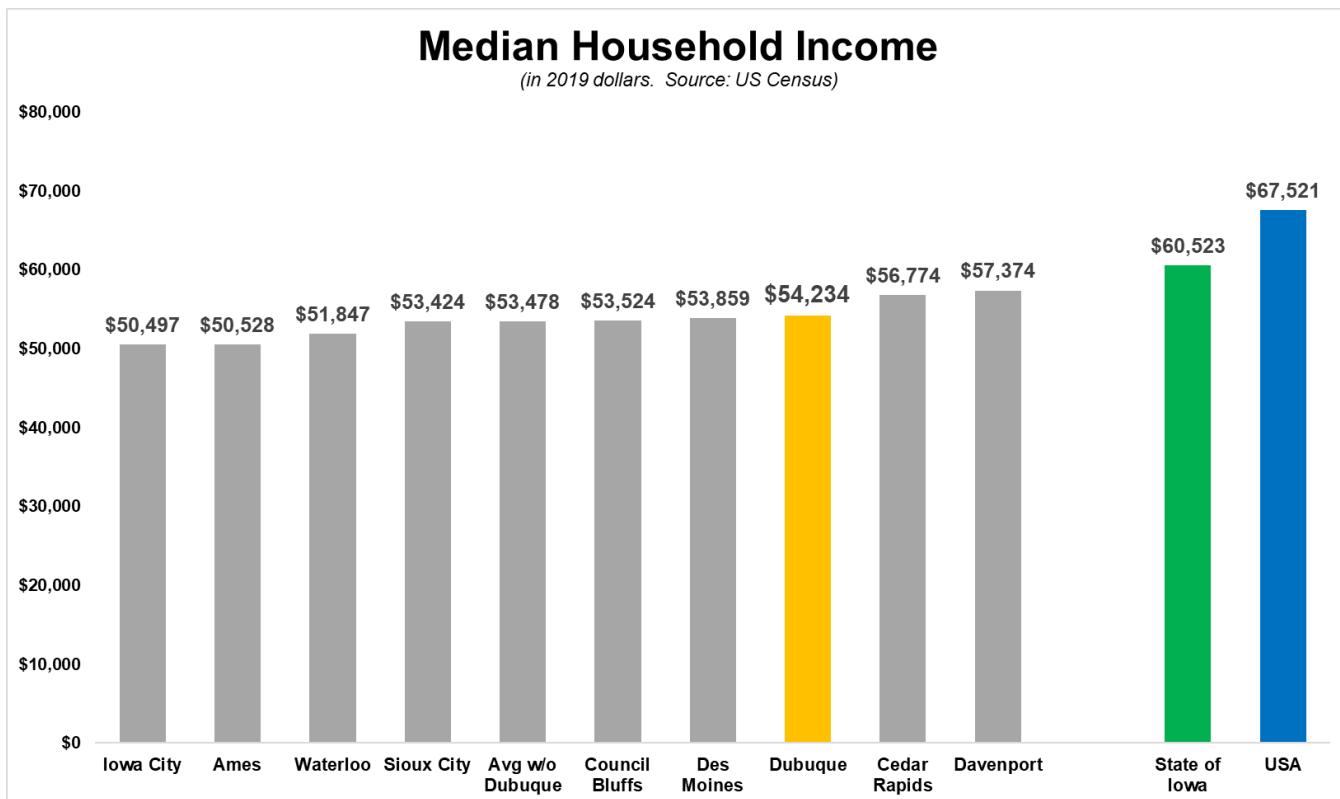
Prior to the pandemic, Dubuque residents saw a steady increase in their median household income over the last 10 years (2.4% annual average), exceeding the national growth rate (1.93% annual average), the growth rate of the State of Iowa (2.16%), and the average growth rate of the other large cities in the State of Iowa (1.88%).

## 10-Year Average Annual Growth Rate: Median Household Income 2010-2019 (ACS)

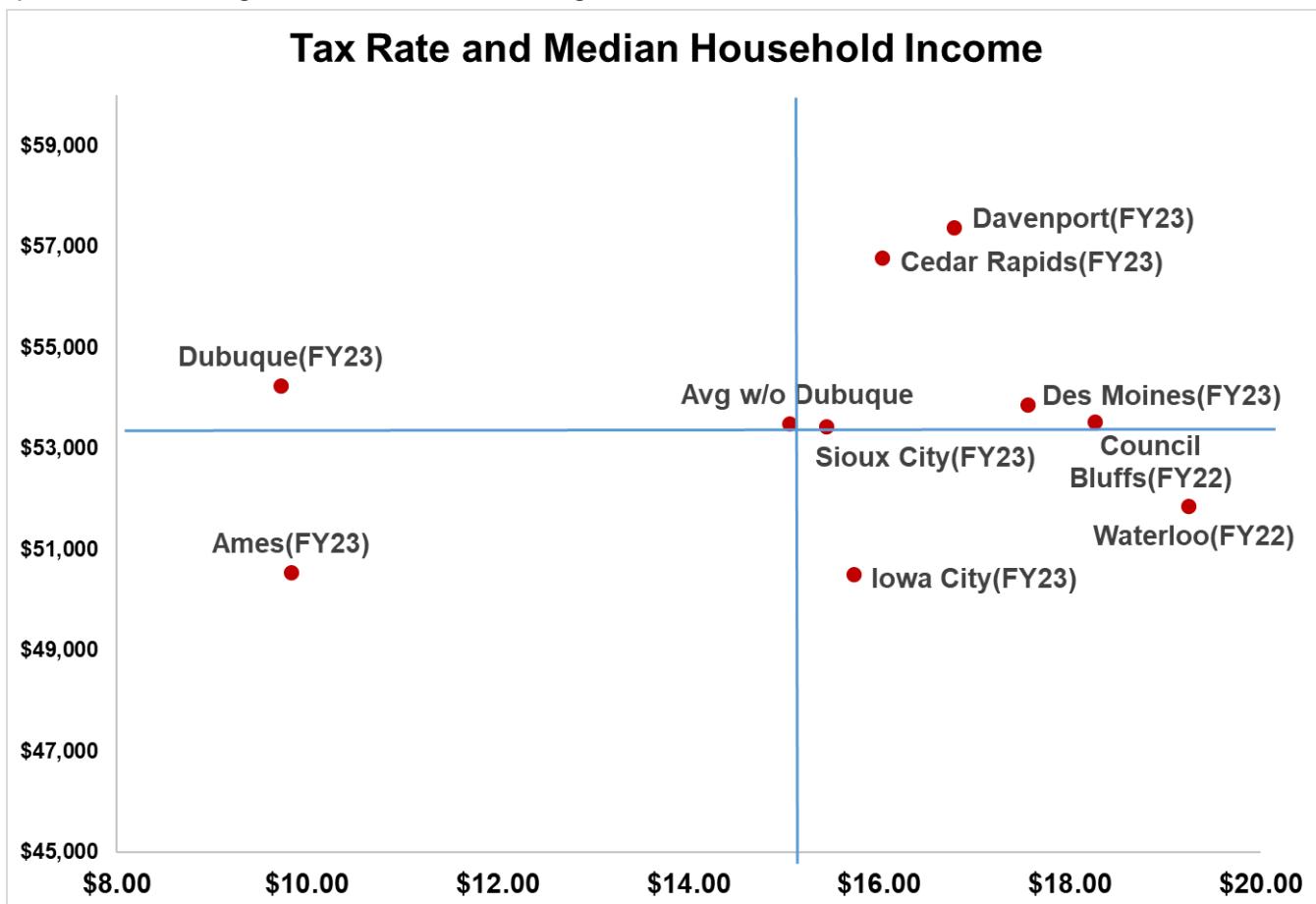


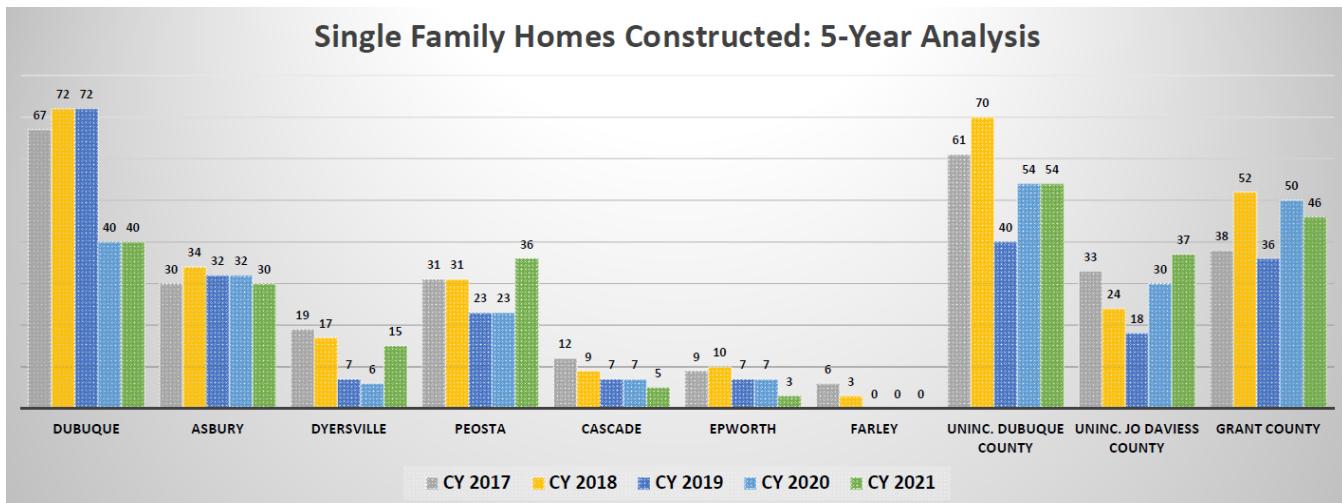
From 2010 to 2019, Dubuque had the 2nd-highest median household income annual growth rate of the 11 largest cities in Iowa. Dubuque's growth rate is 28% higher than the average of the other 10 cities and 99% higher than the lowest, Iowa City.

A comparison of median household incomes among Iowa's largest cities (excluding suburbs Ankey and West Des Moines) shows that Dubuque's median household income of \$54,234 is 7.4 higher than the lowest city (Iowa City) 1.4% higher than the average of the other cities. It is 11.6% lower than the Iowa average and 24.5% below the national average.



The graph below shows Dubuque's placement in the upper left quadrant, the preferred quadrant showing a lower tax rate and higher median household income.





### Fiscal Year 2023 Recommended Personnel Changes

The Fiscal Year 2023 budget increases the full-time equivalents by 30.00 FTE, decreases part-time equivalents by 6.77 FTE, and increases seasonal equivalents by 0.42 FTE, **resulting in a net increase of 23.65 full-time equivalents.**

The following chart summarizes the personnel changes recommended in Fiscal Year 2023:

Department	Position	Type	FY 2023 Cost (Savings) Includes Benefits	FTE
Airport	Assistant FBO Supervisor	Full-Time	\$ 76,893	1.00
Airport	Line Service Worker	Part-Time	\$ (13,415)	-0.39
AmeriCorps	Community Diversion and Prevention Coordinator	Full-Time	\$ 92,051	1.00
AmeriCorps	Secretary	Full-Time	\$ 60,753	1.00
AmeriCorps	AmeriCorps Coordinator	Full-Time	\$ 52,343	0.72
City Clerk	Secretary	Full-Time	\$ 60,375	1.00
City Manager	Climate Action Coordinator	Full-Time	\$ 81,609	1.00
City Manager	Grant Analyst	Part-Time	\$ 72,999	1.00
City Manager	Data Analyst	Full-Time	\$ (76,340)	-1.00
City Manager	Secretary	Part-Time	\$ (32,207)	-0.66
Conference Center	Leisure Services Manager	Full-Time	\$ 27,484	0.15
Emergency Communications	Public Safety Dispatcher	Full-Time	\$ 76,902	1.00
Emergency Communications	Public Safety Dispatcher	Part-Time	\$ 44,960	-0.75
Engineering	Utility Locator	Full-Time	\$ 73,617	1.00
Engineering	Utility Locator	Part-Time	\$ (35,463)	-0.73
Engineering	Business Administration Intern	Seasonal	\$ 17,639	0.50
Engineering	OSHA Intern	Seasonal	\$ 9,107	0.25
Engineering	Broadband Intern	Seasonal	\$ 9,107	0.25
Finance	Finance Intern	Seasonal	\$ 8,417	0.25
Fire	Firefighter	Full-Time	\$ 414,740	4.00
Fire	Firefighter	Full-Time	\$ 275,055	3.00
Housing	Grant Program Manager	Full-Time	\$ 96,403	1.00
Housing	Family Self-Sufficiency Coordinator	Full-Time	\$ (67,431)	-1.00
Housing	Confidential Account Clerk	Full-Time	\$ 62,054	1.00

Department	Position	Type	FY 2023 Cost (Savings) Includes Benefits	FTE
Human Resources	Employee Relations Manager	Full-Time	\$ 91,715	1.00
Human Resources	HR Benefits and Payroll Specialist	Full-Time	\$ 66,015	1.00
Human Resources	Scanning Clerk - Temporary	Seasonal	\$ (21,142)	-0.50
Information Services	Help Desk Technical Support	Full-Time	\$ 67,431	1.00
Information Services	User Technology Specialist	Full-Time	\$ 73,617	1.00
Information Services	Chief Security Officer	Full-Time	\$ 113,456	1.00
Library	Maker Space Assistant	Full-Time	\$ 81,778	1.00
Library	Library Assistant	Part-Time	\$ (54,962)	-1.00
Library	Marketing Coordinator	Part-Time		-0.50
Office of Equity and Human Rights	Community Engagement Coordinator	Full-Time	\$ (98,504)	-1.00
Office of Shared Prosperity	Community Engagement Coordinator	Full-Time	\$ 98,504	1.00
Office of Shared Prosperity	Data Analyst	Full-Time	\$ 76,340	1.00
Office of Shared Prosperity	Secretary	Part-Time	\$ 32,207	0.66
Parks	Leisure Services Manager	Full-Time	\$ (27,484)	-0.15
Parks	Project Manager	Full-Time	\$ 119,949	1.00
Police	Police Patrol Officer	Full-Time		1.00
Police	Community Diversion and Prevention Coordinator	Full-Time	\$ (92,051)	-1.00
Police	Community Resource Officer	Seasonal		2.19
Public Works	Yard Waste and Snow & Ice Control	Full-Time	\$ 74,703	1.00
Public Works	Laborer	Seasonal	\$ (51,323)	-1.77
Public Works	Secretary	Part-Time	\$ 30,811	0.67
Public Works	Landfill Equipment Operator	Full-Time	\$ 73,201	1.00
Public Works	Landfill Equipment Operator	Seasonal	\$ (28,916)	-0.75
Transportation	Bus Operator	Full-Time	\$ 253,295	4.00
Transportation	Bus Operator	Part-Time	\$ (218,855)	-4.44
Transportation	Cashier	Part-Time	\$ 210,608	0.65
	<b>FY 2023 Total</b>		<b>\$ 2,258,045</b>	<b>23.65</b>

Since 1981, the City has minimized the number of positions added. The recommended Fiscal Year 2023 staffing changes means the City increased its full-time workforce by 5.82% since 1981. This was achieved in spite of all the new services that have been added in that time period including staff-intense activities like recycling and combined county-wide public safety dispatching. Also, the number of sworn Police Officer positions has increased by 37 over that time period.

Debt

The City will issue \$105,580,538 in new debt in the Recommended 5-year CIP, mostly for fire truck and pumper replacements, fire station expansion, road improvements, sanitary sewer improvements, additional downtown parking, and maintenance of Five Flags.

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
Build-out of 2nd floor Old Engine House (18th & Central)	\$ 193,000	\$ —	\$ —	\$ —	\$ —	\$ 193,000
Fire Station Expansion/Relocation	\$ —	\$ —	\$ —	\$ 887,890	\$ 3,449,550	\$ 4,337,440
Ladder Truck & Pumper Replacement/Expansion	\$ —	\$ —	\$ —	\$ 510,000	\$ —	\$ 510,000
Ambulance Replacement/Expansion	\$ 244,810	\$ —	\$ —	\$ —	\$ —	\$ 244,810
HVAC Replacement at Fire Headquarters 11 West 9th Street.	\$ 175,748	\$ 365,697	\$ —	\$ —	\$ —	\$ 541,445
Mystique Community Ice Center Settling Remediation and Building Improvements	\$ 6,300,000	\$ —	\$ —	\$ —	\$ —	\$ 6,300,000
Five Flags GDTIF	\$ 600,000	\$ 1,709,322	\$ 2,500,000	\$ —	\$ —	\$ 4,809,322
Parking Ramp Major Maintenance Repairs	\$ 245,000	\$ —	\$ —	\$ —	\$ —	\$ 245,000
New Downtown Parking Ramp - GO Debt	\$ 2,348,822	\$ 9,078,000	\$ 6,000,000	\$ —	\$ —	\$ 17,426,822
Smart Parking System - GO Debt	\$ 40,696	\$ —	\$ 15,366	\$ 173,000	\$ —	\$ 229,062
14th Overpass Design - GO Debt	\$ —	\$ 627,000	\$ —	\$ —	\$ —	\$ 627,000
Solid Waste Collection Vehicles - GO Debt	\$ —	\$ 55,000	\$ 214,269	\$ 106,000	\$ —	\$ 375,269
Sanitary Sewer Projects	\$ 5,051,897	\$ 8,839,852	\$13,346,822	\$17,047,271	\$ —	\$ 44,285,842
Stormwater Projects	\$ 2,600,000					\$ 2,600,000
Water Projects	\$ —	\$ —	\$ —	\$ 4,297,047	\$18,558,479	\$ 22,855,526
<b>Total New Debt</b>	<b>\$17,799,973</b>	<b>\$20,674,871</b>	<b>\$22,076,457</b>	<b>\$23,021,208</b>	<b>\$22,008,029</b>	<b>\$105,580,538</b>

The City will retire \$108,351,763 of existing debt over the next five-years (FY23-FY27).

The following chart shows the net reduction of debt from Fiscal Year 2023 - Fiscal Year 2027:

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
New Debt	\$17,799,973	\$20,674,871	\$22,076,457	\$23,021,208	\$22,008,029	\$105,580,538
Retired Debt	\$-19,054,989	\$-20,843,281	\$-22,292,530	\$-23,025,346	\$-23,135,617	\$-108,351,763
<b>Net Debt Reduction</b>	<b>\$-1,255,016</b>	<b>\$-168,410</b>	<b>\$-216,073</b>	<b>\$-4,138</b>	<b>\$-1,127,588</b>	<b>\$-2,771,225</b>

There was a 7.32% increase in assessed value effective January 1, 2021, which is the assessment the Fiscal Year 2023 statutory debt limit is based on. The statutory debt limit effective June 30, 2023 is \$259,297,290. **The City will be at 41.06% of statutory debt limit by June 30, 2023.** In FY 17 the City was at 86.13% of statutory debt limit, so **41.06% in Fiscal Year 2023 is a 45.07% decrease in use of the statutory debt limit.**

The ten year history of the City's use of the statutory debt limit is as follows:

FY 13	FY 14	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21	FY 22
84.31%	83.87%	89.89%	86.13%	69.45%	63.41%	56.32%	50.22%	46.53%	43.63%

The five year projection of the City's use of the statutory debt limit from Fiscal Year 2023–2027 including all planned debt issuances subject to the statutory limit and assuming a 2% growth in the City's assessed valuation beginning in Fiscal Year 2023 is as follows:

FY 23	FY 24	FY 25	FY 26	FY 27
41.06%	40.98%	39.43%	35.19%	31.98%

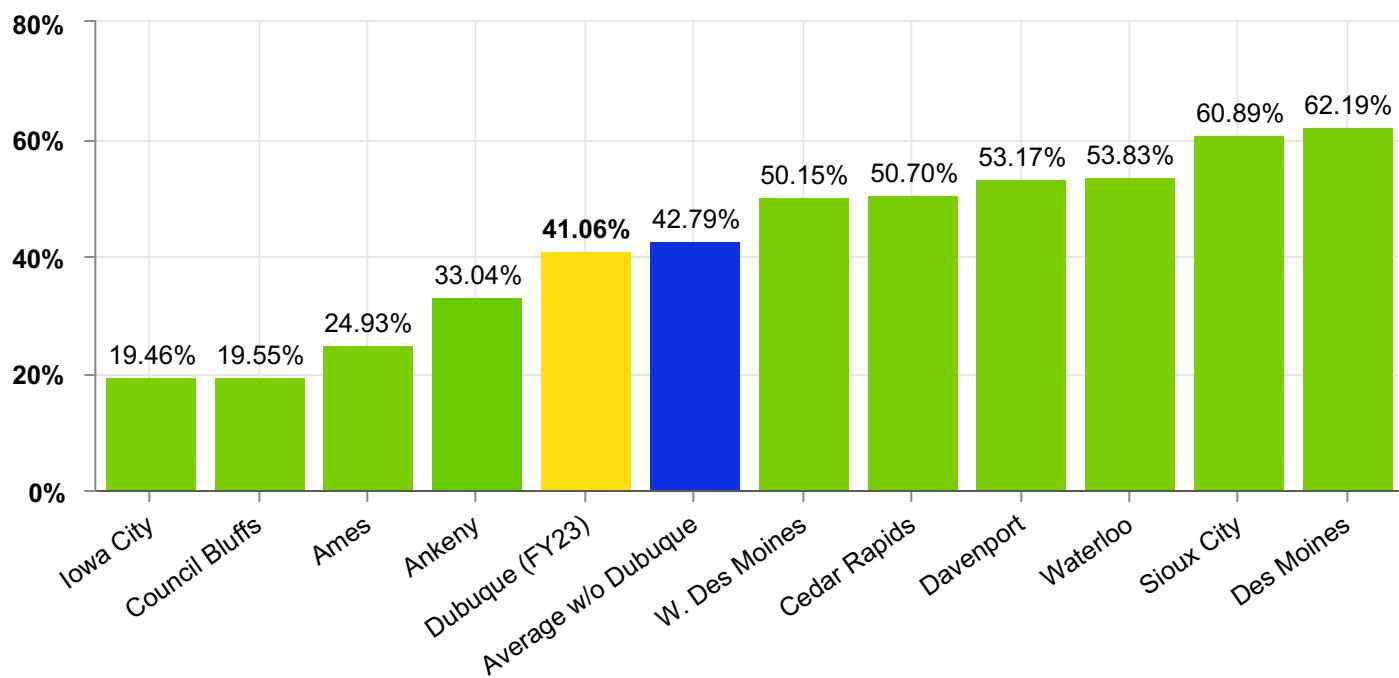
The following chart shows Dubuque's relative position pertaining to use of the statutory debt limit for Fiscal Year 2023 compared to the other cities in Iowa for Fiscal Year 2021 with a population over 50,000:

#### Fiscal Year 2021 Legal Debt Limit Comparison for Eleven Largest Iowa Cities

Rank	City	Legal Debt Limit (5%)	Statutory Debt Outstanding	Percentage of Legal Debt Limit Utilized
11	Des Moines	\$ 647,212,313	\$ 402,520,000	62.19 %
10	Sioux City	\$ 265,639,656	\$ 161,734,999	60.89 %
9	Waterloo	\$ 203,066,548	\$ 109,313,513	53.83 %
8	Davenport	\$ 383,418,646	\$ 203,845,000	53.17 %
7	Cedar Rapids	\$ 609,295,697	\$ 308,940,000	50.70 %
6	W. Des Moines	\$ 450,309,928	\$ 225,845,000	50.15 %
5	<b>Dubuque (FY23)</b>	<b>\$ 259,297,290</b>	<b>\$ 106,455,755</b>	<b>41.06 %</b>
4	Ankeny	\$ 337,864,308	\$ 111,645,000	33.04 %
3	Ames	\$ 251,339,811	\$ 62,654,999	24.93 %
2	Council Bluffs	\$ 274,870,338	\$ 53,728,829	19.55 %
1	Iowa City	\$ 342,894,916	\$ 66,740,000	19.46 %
<b>Average w/o Dubuque</b>				<b>42.79 %</b>

**Dubuque ranks as the fifth lowest of the use of statutory debt limit of the 11 cities in Iowa with a population over 50,000 and Dubuque is below the average of the other Cities.**

## Percent of Legal Debt Limit Utilized

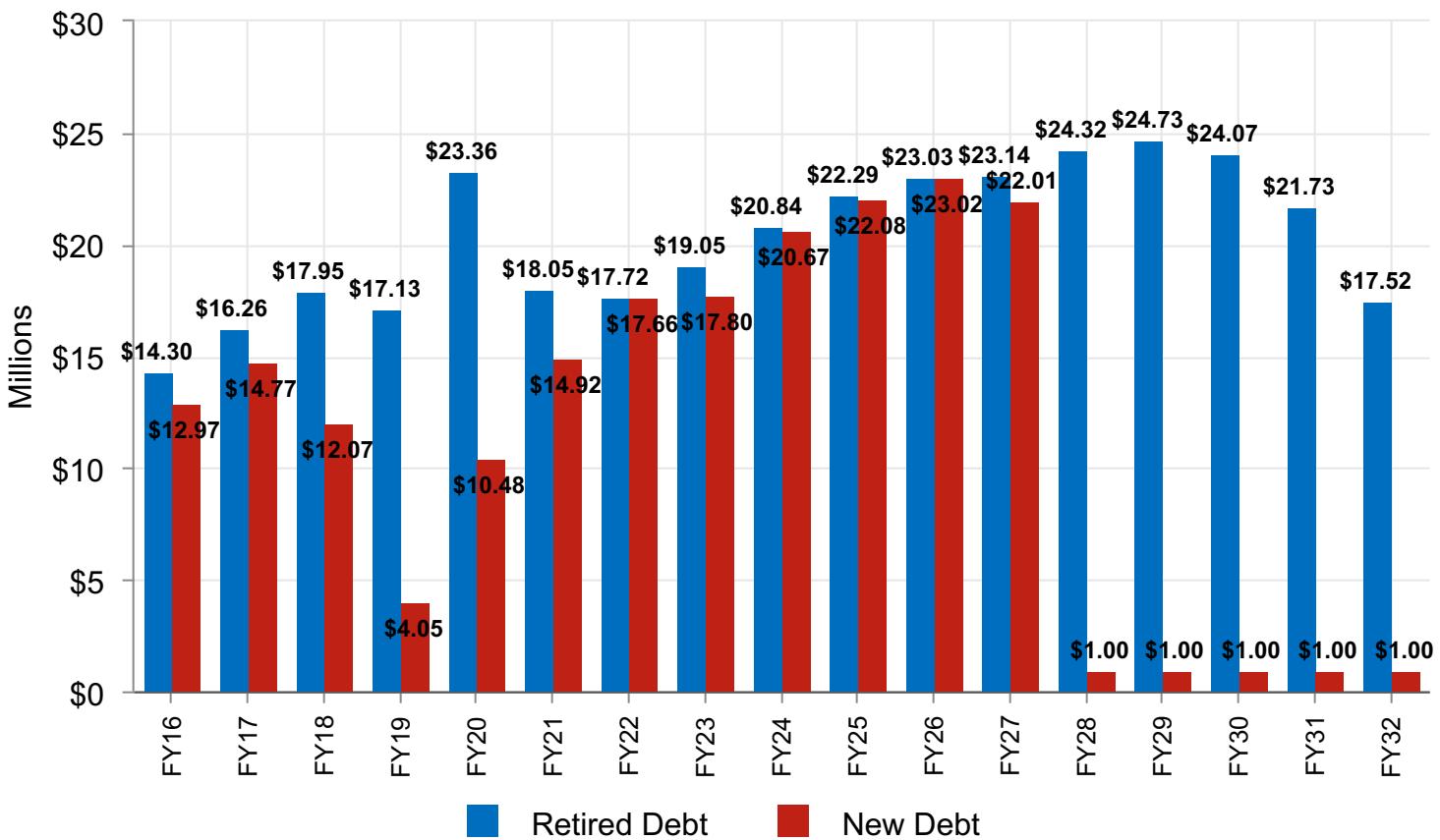


The total City indebtedness as of June 30, 2023, is projected to be 251,505,826 (41.06% of statutory debt limit). The total City indebtedness as of June 30, 2015, was \$295,561,181 (69.45% of statutory debt limit). **The City is projected to have \$44,055,355 less in debt as of June 30, 2023.**

The combination of reduced debt and increased utility rates partially reflects the movement to a more "pay as you go" strategy, which could lead to larger tax and fee increases than with the use of debt.

The following chart shows the amount of retired debt as compared to new debt. The new debt includes new debt issuances as well as draw downs on existing state revolving fund loans:

## Retired Debt Versus New Debt (In Millions)

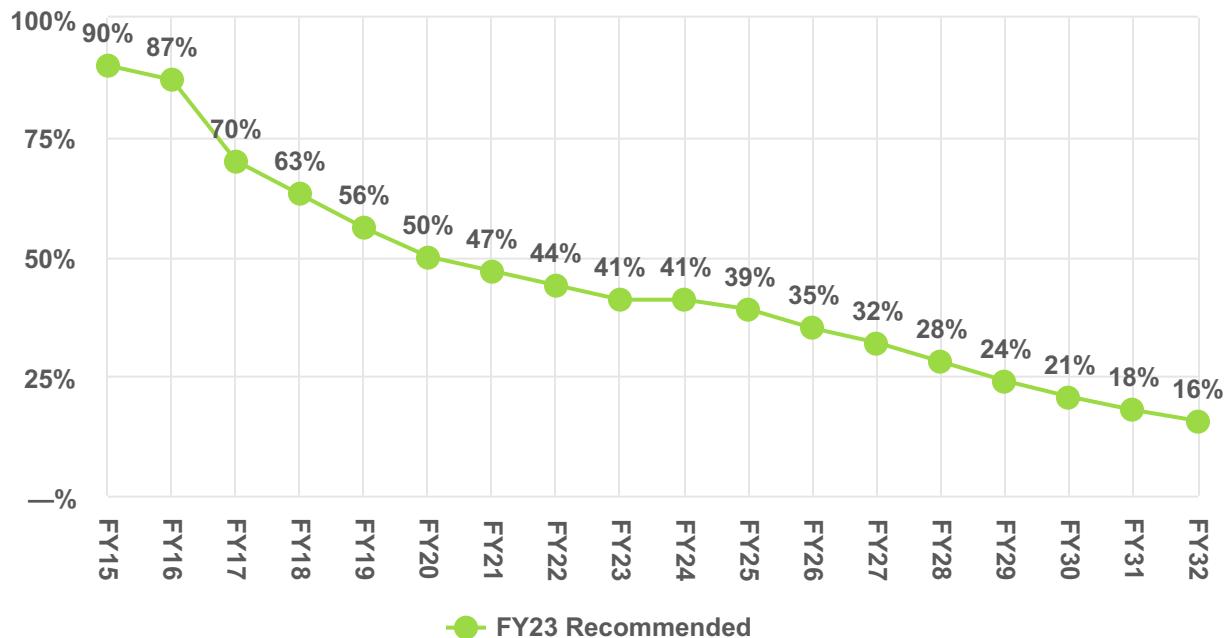


\*In Fiscal Year 2020, the City had \$5,908,200 forgiven of the Bee Branch Upper Bee Branch Loan on June 30, 2020 which increased principal payments reflected.

### Statutory Debt and Total Debt

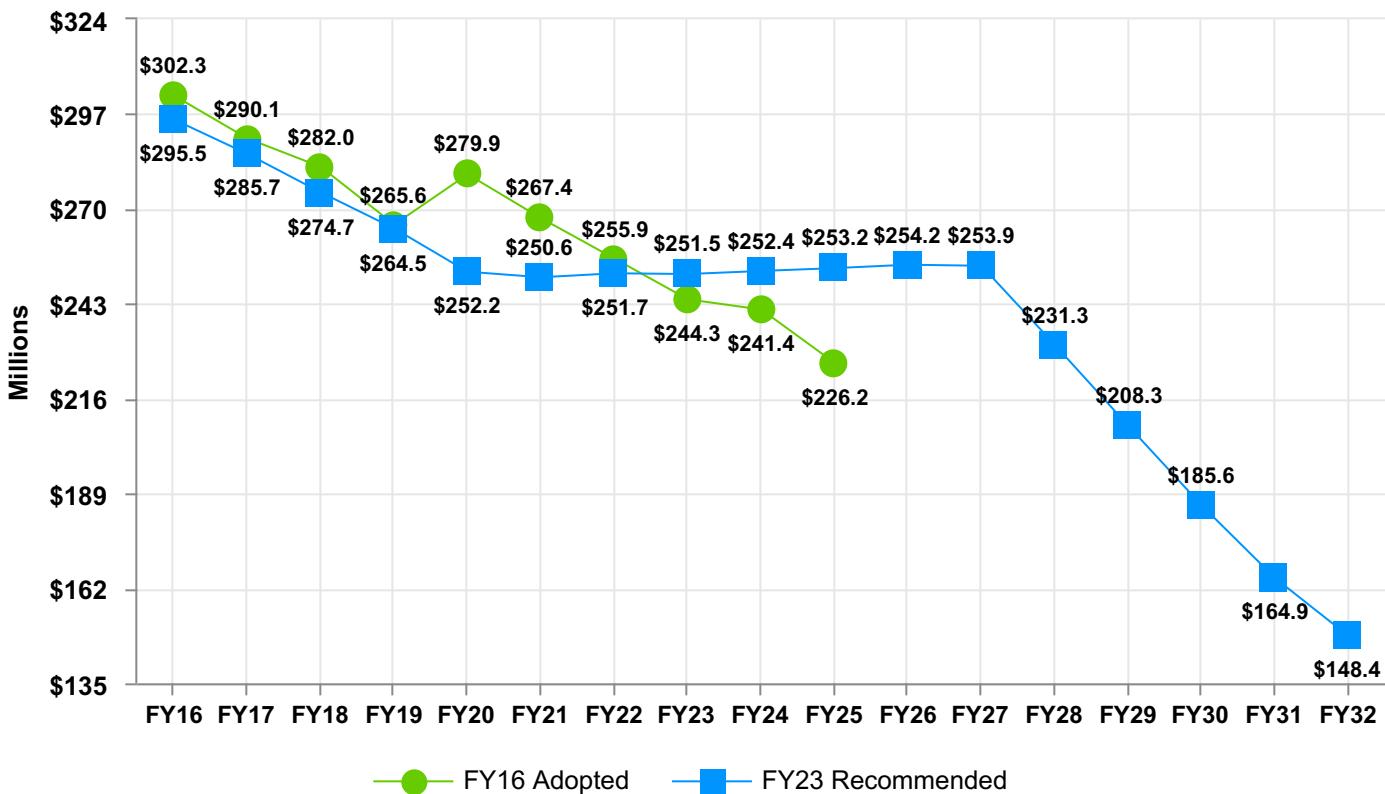
In August 2015, the Mayor and City Council adopted a debt reduction strategy which targeted retiring more debt each year than was issued by the City. The recommended FY 2023 budget will achieve that target throughout the 5-year CIP and also substantially beat overall debt reduction targets over the next five and ten-year periods. **You can see that the Mayor and City Council have significantly impacted the City's use of the statutory debt limit established by the State of Iowa. In Fiscal Year 2015, the City of Dubuque used 90% of the statutory debt limit. In this budget recommendation, the Mayor and City Council are currently reviewing for Fiscal Year 2023, the use of the statutory debt limit would be 41%, and by the end of the recommended 5-Year Capital Improvement Program (CIP) budget in Fiscal Year 2027, the City of Dubuque would be at 32% of the statutory debt limit. Projections out 10 years to Fiscal Year 2032 show the City of Dubuque at 16% of the statutory debt limit.** This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in Fiscal Year 2016.

### Statutory Debt Limit Used (as of June 30th)



By the end of the Recommended 5-Year Capital Improvement Program (CIP) budget the total amount of debt for the City of Dubuque would be \$253.86 million (32% of the statutory debt limit) and the projection is to be at \$148.44 million (18% of statutory debt limit) within 10 years.

### Total Debt (In Millions)



## General Fund Reserves

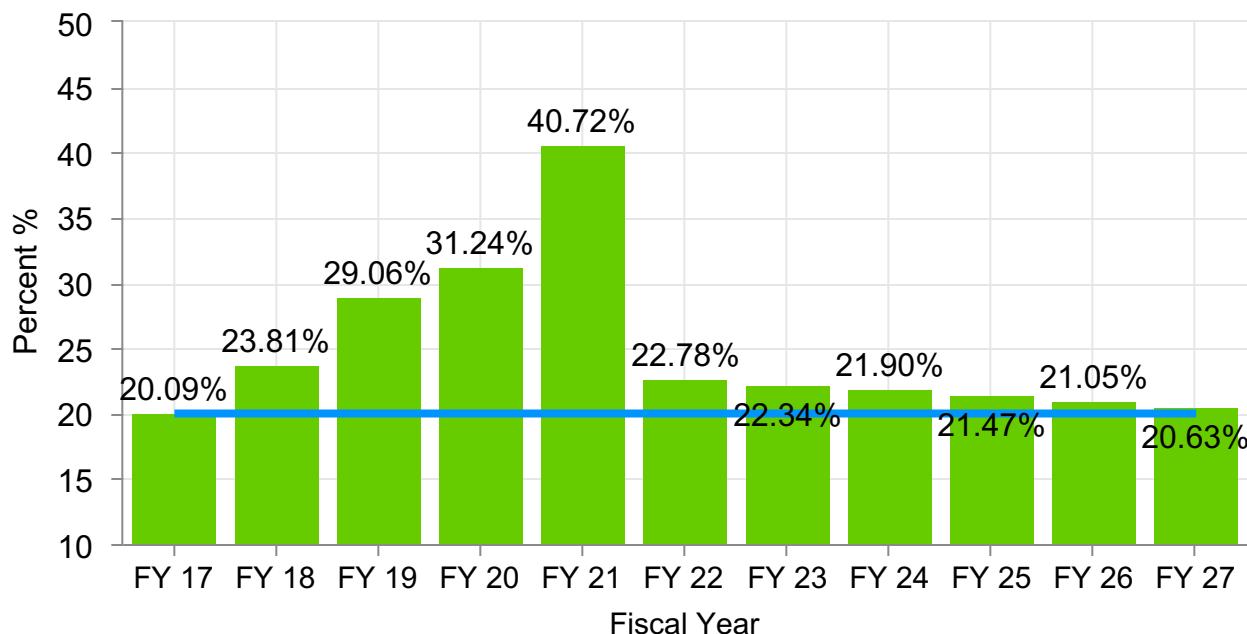
The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. Moody's Investor Service recommends a 20% General Fund Operating Reserve for "AA" rated cities. In May 2021, Moody's Investor Services upgraded the City's Water Enterprise's outstanding revenue bonds from A1 to A2 and affirmed the Aa3 credit rating on general obligation bonds. Notable credit factors include a sizable tax base, a wealth and income profile that is slightly below similarly rated peers, and increased financial position that will decline in fiscal years 2021 and 2022 and somewhat elevated debt and pension liabilities. In October 2016, Moody's Investors Service upgraded the rating on \$18 million in City of Dubuque bonds issued to support the Bee Branch Watershed Flood Mitigation Project from A3 to A2.

These credit ratings are affirmation of the sound fiscal management of the mayor and city council, put Dubuque in a strong position to capitalize on favorable financial markets, borrow at low interest rate when necessary, and make critical investments in the community.

Fiscal Year	Fund Reserve (As percent of General Fund revenues)	Reason for change from previous Fiscal Year
FY 2016	17.52%	Increase due to capital projects not expended before the end of the FY and increase in general fund revenue
FY 2017	20.09%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2018	23.81%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2019	29.06%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2020	31.24%	Increase due to freezing vacant positions and most capital projects due to the pandemic.
FY 2021	40.72%	Increase due to American Rescue Plan Act funds received (\$13.2 million), frozen positions and capital projects through Feb 2021.

In May 2021, the City sold \$29.5 million in tax-exempt general obligation bonds and \$12.5 million in taxable general obligation bonds, receiving a 1.36% rate on the non-taxable bonds and 1.62% rate on the taxable bonds. In July 2021, the City sold \$3.7 million in water revenue refunding bonds, receiving a 1.04% rate. Of the \$45.7 million in bond revenues, nearly \$41 million was used to refund previously issued debt. **The favorable interest rates secured through strong credit ratings will save the City nearly \$5 million in interest over the life of the current debt that is being refinanced.**

### Fund Reserve as a Percent of General Fund Revenue



The City of Dubuque has historically adopted a general fund reserve policy as part of the Fiscal and Budget Policy Guidelines which is adopted each year as part of the budget process.

During Fiscal Year 2013, the City adopted a formal Fund Reserve Policy which states the City may continue to add to the General Fund minimum balance of 10% when additional funds are available until 20% of Net General Fund Operating Cost is reached.

After all planned expenditures in FY 2022, the City of Dubuque will have a general fund reserve of 32.47% of general fund expenses as computed by the methodology adopted in the City's general fund reserve policy on a cash basis or 22.78% percent of general fund revenues as computed by the accrual basis methodology used by Moody's Investors Service. The general fund reserve cash balance is projected to be \$22,367,646 on June 30, 2022 as compared to the general fund reserve balance on an accrual basis of \$17,743,471 as computed by Moody's Investors Service. The general fund reserve balance on an accrual basis exceeds 22% in FY 2022, which is the margin of error used to ensure the City always has a general fund reserve of at least 20% as computed by Moody's Investors Service.

In Fiscal Year 2017, the City had projected reaching this consistent and sustainable 20% reserve level in Fiscal Year 2022. **In fact, the City met the 20% reserve requirement in FY 2017, five years ahead of schedule and has sustained a greater than 20% reserve.**

	FY2023	FY2024	FY2025	FY2026	FY2027
<b>City's Spendable General Fund Cash Reserve Fund Balance</b>	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471
<b>% of Projected Revenue</b>	22.34%	21.90%	21.47%	21.05%	20.63%

## State Revolving Fund Sponsorship Projects and Green Project Loans

The City uses State Revolving Fund (SRF) loans for water, stormwater, and sanitary sewer projects whenever possible because of the **very low annual interest rate of 1.75% with an annual servicing fee of 0.25%**.

In 2009, legislation was passed in Iowa that allows water utilities that issue debt through the Clean Water State Revolving Fund Program to sponsor and help finance other water quality improvement (CWSRF) projects within or outside its service limits. This new funding mechanism, called Water Resource Restoration Sponsored Projects, will provide cities, counties, local watershed organizations, watershed management authorities, county conservation boards, and soil and water conservation districts a funding source to construct improvements throughout a watershed that keep sediment, nutrients, chemicals and other pollutants out of streams and lakes.

Repayment of a standard Clean Water SRF (CWSRF) loan includes the repayment of the original loan amount, the principal, and the cost to finance the loan, interest, and fees. On a CWSRF loan with a sponsored project, the financing costs are reduced by the amount of the cost of the sponsored project improvements. Figure 1 shows a comparison between a standard CWSRF loan and a CWSRF loan with a sponsorship project. As shown, the total cost to the utility (the total of loan repayments) remains unchanged as the cost of funding for the sponsorship project is offset by a reduction in loan financing costs. In essence, two water quality projects are completed for the price of one.

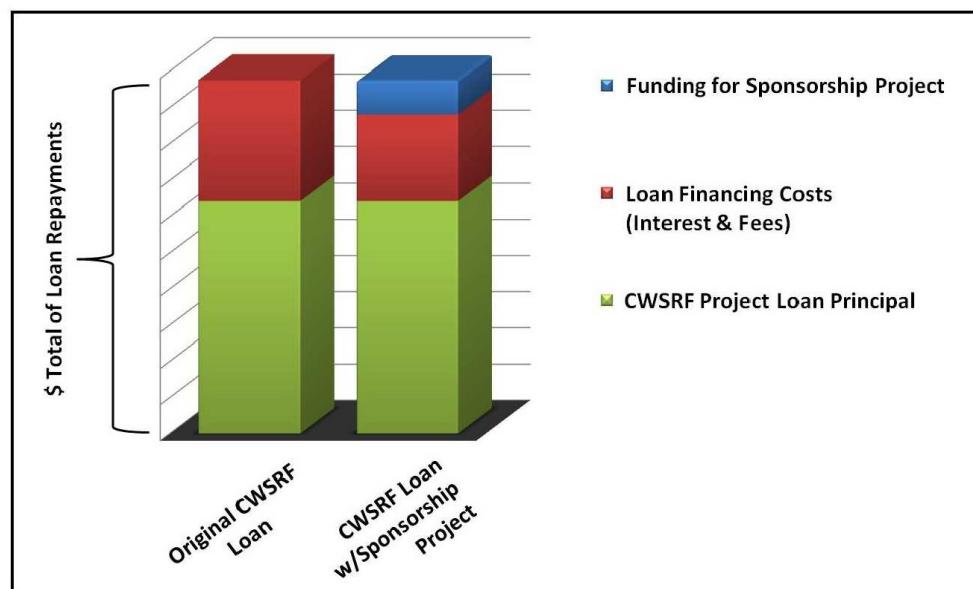


Figure 1. Loan repayment comparison between a standard CWSRF loan and a CWSRF loan with a sponsorship project.

**After three years of the State of Iowa being unsuccessful in completing one of these modified loans, the City of Dubuque had the first successful application for the state when, in April 2013, the City was awarded \$9.4 million of the interest paid on the Water and Resource Recovery Center to be used to reconstruct over 70 Green Alleys in the Bee Branch Watershed.** The principal for the Water & Resource Recovery Center Upgrade was increased from \$64,885,000 to \$75,145,579 and the interest rate plus annual servicing fee was decreased from 3.25% to 2.00% to add the Green Alley sponsorship project. This

reduction allowed for increased proceeds **and resulted in a true interest cost of 1.96% and gross borrowing savings of \$11.4 million.**

The Federal Fiscal Years 2010, 2011, and 2012 State Revolving Fund capitalization grants included requirements for certain percentages of the funds to be allocated for green projects. Each green infrastructure project receives a portion of loan forgiveness not to exceed 30%. In June 2015, the City of Dubuque Upper Bee Branch Creek Restoration Project (Upper Bee Branch Project) qualified for a Green Project Loan from the CWSRF Program in the amount of \$29,541,000. The loan includes a principal forgiveness provision. The amount of the loan to be forgiven is 20% of the total loan disbursements made under the loan agreement. **The amount of the loan that was forgiven in June 2020 was \$5,908,200. The actual true interest cost for total funds received was not the 2.00% borrowing rate (1.75% interest and 0.25% administrative fee), but just 0.07% after reflecting the receipt of interest free funds (forgiven portion).**

Then, in August 2017, the City was awarded \$1.4 million in funding for improvements with the Catfish Creek Watershed through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Upper Bee Branch Creek Restoration Project. The funding for the \$1.4 million in improvements will come from the interest payments on the City's Upper Bee Branch SRF loan. The Upper Bee Branch Creek SRF loan principal was increased to \$30,941,000 and **the interest rate plus the annual servicing fee was reduced from 2.00% to 1.43%. On a gross basis, the borrowing costs for the new loan were \$1.38 million less than the original loan.**

In May 2018, the City was awarded \$1.0 million in funding for pervious green alley improvements with the Bee Branch Creek and Catfish Creek Watersheds through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Upper Bee Branch Creek Railroad Culverts Project. The funding for the \$1.0 million in improvements will come from the interest payments on the City's Upper Bee Branch Railroad Culvert SRF loan. The Upper Bee Branch Creek Railroad Culvert SRF loan principal was increased to \$17,387,000 and **the interest rate plus the annual servicing fee was reduced from 2.00% to 1.43%. On a gross basis, the borrowing costs for the new loan were \$1.05 million less than the original loan.**

In February 2019, the City was awarded \$276,300 in funding for Eagle Point Park Environmental Restoration through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Kerper Boulevard Sanitary Sewer Project. The funding for the \$276,300 in improvements will come from the interest payments on the City's Kerper Boulevard Sanitary Sewer SRF loan. The Iowa Finance Authority now requires that sponsorship projects are included in the initial loan amount so that the repayment schedule does not have to be adjusted. **On a gross basis, the borrowing costs for the new loan were \$278,000 less than if there was not a sponsorship project included.**

### City Utilities

The water rate increase recommendation is 5.00%, the sanitary sewer rate increase recommendation is 9.00%, and the solid waste collection recommendation is no increase.

The following are the utility rate comparisons for other cities in the State of Iowa:

## RATES AND COMPARISONS

### Water Rate Comparison for Largest Iowa Cities with Water Softening

Rank	City	Water Rate (6,000 Gallons/ residence avg.)
7	West Des Moines (FY23)	\$41.67
6	Des Moines (FY23)	\$37.76
5	Cedar Rapids (FY23)	\$37.07
4	Iowa City (FY23)	\$35.01
3	Ames (FY23)	\$34.42
<b>2</b>	<b>Dubuque (FY23)</b>	<b>\$33.18</b>
1	Council Bluffs (FY23)	\$29.67
	Average w/o Dubuque	\$35.93

Dubuque's water is some of the best in the world with the SECOND LOWEST rate! The highest rate (West Des Moines (FY23)) is 25.59% higher than Dubuque's rate, and the average is 8.30% higher than Dubuque.

### Sanitary Sewer Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Sanitary Sewer Rate (Based on 6,000 Gallons/month)
11	Davenport (FY23)	\$66.75
10	Ankeny (FY22)	\$57.79
9	Des Moines (FY23)	\$53.22
<b>8</b>	<b>Dubuque (FY23)</b>	<b>\$47.42</b>
7	West Des Moines (FY22)	\$41.68
6	Sioux City (FY22)	\$40.02
5	Iowa City (FY22)	\$36.08
4	Ames (FY22)	\$35.26
3	Cedar Rapids (FY22)	\$32.51
2	Council Bluffs (FY23)	\$31.94
1	Waterloo (FY22)	\$31.64
	Average w/o Dubuque	\$42.69

Dubuque has the EIGHTH LOWEST rate. The highest rate (Ankeny (FY22)) is 40.76% higher than Dubuque's rate, and the average is 9.98% lower than Dubuque.

## Solid Waste Collection Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Solid Waste Monthly Rate
11	Cedar Rapids (FY22)	\$22.53
10	Council Bluffs (FY22)	\$20.00
9	Ames (FY22)	\$16.50
8	Sioux City (FY22)	\$15.55
7	<b>Dubuque (FY23)</b>	<b>\$15.38</b>
6	Des Moines (FY22)	\$14.56
5	Waterloo (FY22)	\$14.00
4	Davenport (FY22)	\$13.81
3	West Des Moines (FY22)	\$12.56
2	Ankeny (FY22)	\$12.45
1	Iowa City (FY22)	\$12.00
	Average w/o Dubuque	\$15.40

**Dubuque has the SEVENTH LOWEST rate. The highest rate (Cedar Rapids (FY22)) is 46.49% higher than Dubuque's rate, and the average is 0.10% higher than Dubuque.**

## Stormwater Rate Comparison for the Largest Iowa Cities with Stormwater Fees

Rank	City	Stormwater Rate
10	Des Moines (FY23)	\$15.49
<b>9</b>	<b>Dubuque (FY23)</b>	<b>\$9.00</b>
8	Cedar Rapids (FY23)	\$7.62
7	West Des Moines (FY23)	\$6.90
6	Ankeny (FY23)	\$6.50
5	Ames (FY23)	\$5.20
4	Iowa City (FY23)	\$5.00
3	Waterloo (FY23)	\$4.75
2	Davenport (FY23)	\$3.06
1	Sioux City (FY23)	\$2.80
	Average w/o Dubuque	\$6.37

**Dubuque has the second highest rate. The highest rate (Des Moines (FY23)) is 72.11% higher than Dubuque's rate, and the average is 29.23% lower than Dubuque.**

### Improvement Packages

There were 159 improvement level decision packages requested in Fiscal Year 2023, of which 128 are being recommended for funding. This budget recommendation funds \$2,106,011 for annually recurring and \$907,872 for non-recurring improvement packages in the General Fund. FY2022 General Fund operating budget savings and increased revenue over projections are being used to fund the non-recurring improvement packages in the General Fund. The remaining improvement packages recommended for funding from non-property tax support total \$1,658,228.

A portion of the recommended recurring improvement packages include new positions:

- Full-time Assistant FBO Supervisor at the Airport to ensure supervisory coverage for the Fixed Base Operations (FBO).
- Full-Time Secretary in AmeriCorps to assist as part of the creation of the new division.
- Full time Secretary in City Clerk's Office to serve as the main point of contact for all public inquiries.
- Full-Time Climate Action Coordinator in the City Manager's Office dedicated to implementing the 50% by 2030 Community Action and Resiliency Plan.
- Full-Time Grant Analyst in the City Manager's Office to address the continued need for grant management.
- Full-Time Public Safety Dispatcher in Emergency Communications to cover forty hours of current part-time hours.
- Full-Time Utility Locator in Engineering to address the growing demand for locating buried City utilities.
- Seasonal Business Administration Intern in Engineering to assist the administrative staff with an ever growing workload.
- Seasonal OSHA Intern in Engineering to update and customize the current department Construction Safety Manual.
- Seasonal Broadband Intern in Engineering to assist Traffic Operations Center staff with populating a database of broadband infrastructure.
- Seasonal Finance Intern to assist with large projects and ongoing work.
- Four Full-Time Firefighters to increase the number of personnel per shift, resulting in the ability to increase minimum staffing to 24 personnel each day, thereby staffing a third full-time ambulance crew.
- Three Full-Time Firefighters to increase the available personnel to cover various leave requirements and help reduce the need for overtime.
- Full-Time Confidential Account Clerk in Housing to help with administrative duties of the department.
- Full-Time Help Desk Technical Support in Information Services to provide assistance for the implementation of e-mail for additional users, help in implementation of MFA for all, help address the need for backlog of service request tickets, aid in monthly on-boarding for technology additional WebQA user and backend support.
- Full-Time User Technology Specialist in Information Services to provide ERP support.
- Full-Time Chief Security Officer in Information Services to help improve cybersecurity, manage the on-going complexity of threats, and manage the network infrastructure (fiber, switches, routers).
- Full-Time maker Space Assistance at the Library to provide full-time coverage for Maker's Space.
- Full-Time Patrol Officer in Police added as part of the 20 officers by 2022.
- Seasonal Community Resource Officers in Police to help continue the success the program has had in both the value to the public and as a recruiting tool for the department.
- Full-Time Sanitation Driver in Public Works added due to the increase in lane miles to plow and employee turnover rate.
- Part-Time Secretary in Public Works added to help with coverage issues during lunch, vacation, and sick leave.
- Full-Time Landfill Equipment Operator in Public Works to support operations in the Agency's Regional Collection Center.

- Four Full-Time Bus Operators in Transportation Services to minimize employee turnover, associated cost, and offer more consistency in schedules for citizens.

### **State-Funded Backfill on Commercial and Industrial Property Tax**

Commercial and Industrial property taxpayers previously were taxed at 100% of assessed value; however, due to property tax reform legislation in Fiscal Year 2013, a 95% rollback factor was applied in Fiscal Year 2015 and a 90% rollback factor will be applied in Fiscal Year 2016 and each year beyond. The State of Iowa committed to backfill the loss in property tax revenue from the rollback and the backfill 100% in Fiscal Year 2015 through Fiscal Year 2017 and then the backfill was capped at the Fiscal Year 2017 level in Fiscal Year 2018 and beyond.

Senate File 619 was signed into law by Governor Reynolds on June 16, 2021. The Bill provides that beginning with the FY 2023 payment, the General Fund standing appropriation for commercial and industrial property tax replacement for cities and counties will be phased out in four or seven years, depending on how the tax base of the city or county grew relative to the rest of the state since FY 2014. Cities and counties where the tax base grew at a faster rate than the statewide average from FY 2014 through FY 2021 will have the backfill phased out over a four-year period from FY 2023 to FY 2026, while those that grew at a rate less than the statewide average will have the backfill phased out over a seven-year period from FY 2023 to FY 2029. The City of Dubuque's tax base grew at a rate less than the statewide average and will have a backfill phase out over a seven year period from FY 2023 to FY 2029. **Beginning in FY 2023, the backfill will be eliminated over a seven year period.**

The projected reduction of State backfill revenue to the general fund is as follows:

<b>Fiscal Year</b>	<b>State Backfill Reduction</b>
2023	\$ 113,840
2024	\$ 113,840
2025	\$ 113,840
2026	\$ 113,840
2027	\$ 113,840
<b>Total</b>	<b>\$ 569,200</b>

### **Local Option Sales Tax**

The Iowa Department of Revenue released the Fiscal Year 2022 Local Option Sales Tax estimated payments in the Fall of 2021. In addition, the City received the annual reconciliation payment for Fiscal Year 2021 in November 2021 in the amount of \$1,610,103. This is the largest reconciliation payment that the City of Dubuque has ever received. The Iowa Department of Revenue has indicated that the reconciliation payment for Dubuque was large because the total LOST receipts for FY21 for Dubuque County exceeded their estimates. This was the case in quite a few Iowa counties in FY21. The law change that was effective July 1, 2019 which required remote sellers that exceed a certain sales revenue to charge Iowa sales tax, including local option sales tax, the same as retailers with a physical presence in Iowa. This law change most likely played a role in the increased LOST receipts in FY20 and FY21. The reconciliation payment is only evidence of receipts exceeding the Iowa Department of

Revenue's estimates. The year-to-year increase in total Local Option Sales Tax receipts would be more illustrative of the actual impact of the online sales tax law changes.

The Iowa Department of Revenue does not have data on actual online sales because those sales are reported by retailers in the same manner as in-person sales. The Iowa Department of Revenue has done some work in try to estimate the impact of collections from online sales, and it is apparent their estimates of the impact from Senate File 2417 in 2018 have been surpassed by actual receipts, but they do not have firm data to support that.

By resolution, 50% of sales tax funds must be used in the General Fund for property tax relief in FY 2023. Sales tax receipts are projected to increase 13.52% (\$1,548,885) over FY 2022 budget and 3.00% over FY 2022 actual of \$5,625,145 based on FY 2022 revised revenue estimate which includes a reconciliation payment from the State of Iowa of \$1,610,103 received in November 2021, increase 3.00% percent to calculate the FY 2023 budget, and then increase at an annual rate of 2.00% percent per year beginning in FY 2024. The following chart shows the past four years of actual sales tax funds and projected FY 2023 for the General Fund:

Sales Tax Funds	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
PY Q4	\$ 366,087	\$ 355,027	\$ 380,549	\$ 419,551	\$ 490,875
Quarter 1	\$ 1,066,816	\$ 1,124,105	\$ 1,252,896	\$ 1,361,526	\$ 1,592,986
Quarter 2	\$ 1,098,596	\$ 1,149,881	\$ 1,274,904	\$ 1,425,968	\$ 1,668,383
Quarter 3	\$ 1,031,606	\$ 971,871	\$ 1,072,643	\$ 1,211,388	\$ 1,417,324
Quarter 4	\$ 700,312	\$ 700,312	\$ 761,097	\$ 950,069	\$ 1,111,581
Reconciliation	\$ 217,699	\$ 219,332	\$ 839,102	\$ 945,466	\$ 222,240
Total	\$ 4,481,116	\$ 4,520,528	\$ 5,581,191	\$ 6,313,968	\$ 6,503,389
% Change	+3.92%	+0.87%	+23.46%	+13.13%	+3.00%

### Gaming Revenue

Gaming revenues generated from lease payments from the Dubuque Racing Association (DRA) are estimated to increase \$2,283,319 from \$5,229,358 in FY 2022 to \$7,512,677 in FY 2023 based on an amended lease with the Dubuque Racing Association for the lease of the Q Casino.

On December 14, 2021, an amended lease took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, In addition, the distribution of net profit is now split three ways between the City, charities, and the Schmitt Island Master Plan Implementation from a two-way split between the City and charities. The amended lease has an expiration date of December 31, 2036.

In calendar year 2021, gross gaming revenues were up 43.0% for the DRA and the Diamond Jo was up 52.1% as compared to calendar year 2020. As compared to calendar year 2019, gross gaming revenues were up 8.3% for the DRA and the Diamond Jo was up 8.4%. In

calendar year 2021, the DRA showed increases in hotel room revenue, food and beverage sales, and other revenue as compared to calendar year 2020

The Iowa Legislature passed Sports Betting Legislation in June 2019. DRA started Retail (On-Site) on August 27, 2019 with Mobile Wagering starting on November 12, 2019. Diamond Jo Casino partnered with Betfair Interactive US LLC (FanDuel Sportsbook) and they started Sports Betting Retail in September 2019 and Mobile Wagering in September 2020. DRA had \$761,860 in Sports Book revenue and \$10,764,497 in Sports Betting handle during 2021. With an amended lease, the City began receiving 0.5% of the handle from Sports Betting in FY 2021.

The current Dubuque market is approximately \$130 million annually in 2021 up from the \$88 million market in 2020 and up from the \$120 million market in 2019. DRA share of the market was 41.2% in 2021 and 41.2% in 2019. The DRA has projected a -5.2% decrease in gross gaming revenue for calendar year 2022. The DRA projects Sports Betting revenue in 2022 of \$943,709. The DRA gaming projections include minimal growth in revenues over the next five years with a growth rate of 1.5% in FY 2023, a growth rate of 1.0% in FY 2024 and beyond.

During 2019, Illinois passed legislation regarding six additional casinos, Sports Betting and increased Video Lottery Terminals (VLT) through the state. The casino license issued for Rockford will be the closest. The Rockford City Council voted on October 7, 2019 to certify the Hard Rock Casino as the city's choice for a new casino. On November 10, 2021, Hard Rock Casino Rockford opened its temporary casino which includes 635 slot machines and Electronic Table Games. The Hard Rock Casino plans construction of a permanent \$310M casino and hotel. Construction will last approximately 18 to 24 months with a projected opening date of late summer 2023.

Ho-Chunk Nation is planning to break ground in the spring of 2022 on the construction of \$405 million casino and hotel resort in Beloit Wisconsin pending final federal approval. Construction will last approximately 18 to 24 months.

#### **Multi-Residential Property Tax Classification**

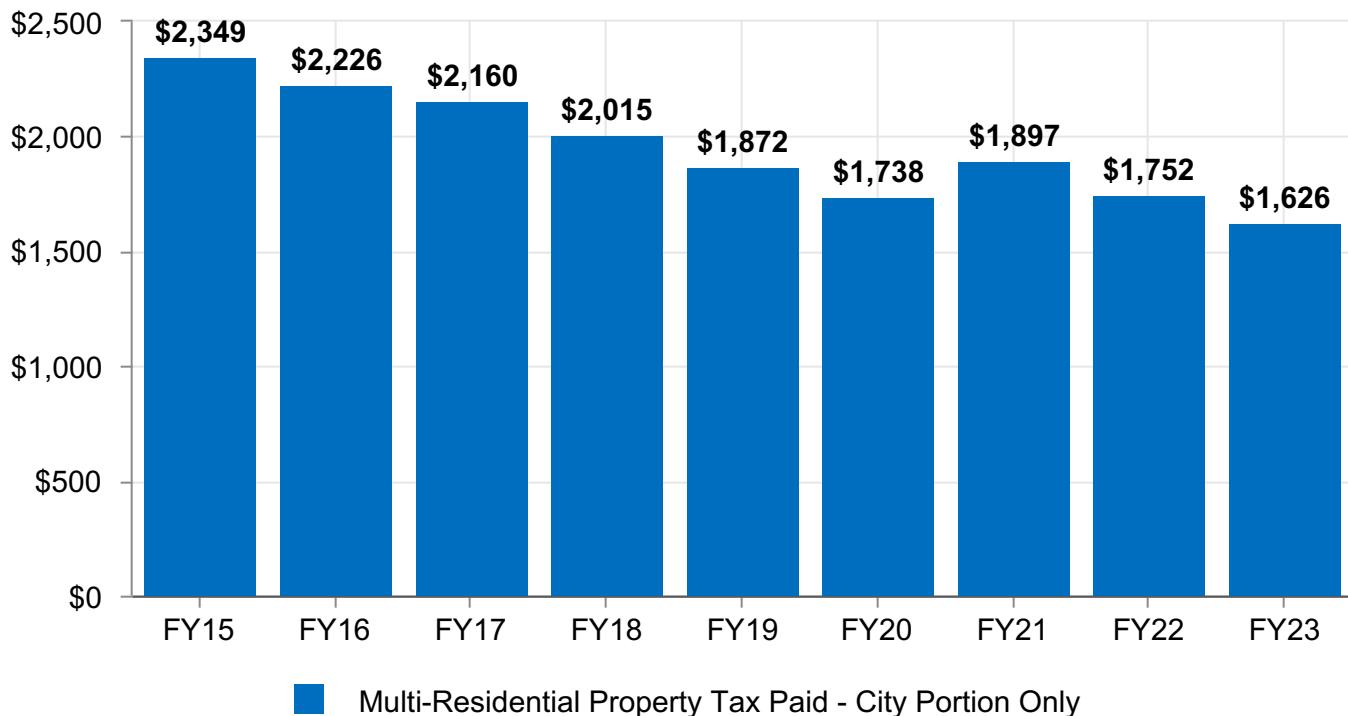
Beginning in Fiscal Year 2017 (July 1, 2016), new State legislation created a new property tax classification for rental properties called multi-residential, which requires a rollback, or assessment limitations order, on multi-residential property which will eventually equal the residential rollback. Multi-residential property includes apartments with three or more units. Rental properties of two units were already classified as residential property. The State of Iowa will not backfill property tax loss from the rollback on multi-residential property. The rollback will occur as follows:

<b>Fiscal Year</b>	<b>Rollback %</b>	<b>Annual Loss of Tax Revenue</b>
FY 2017	86.25%	\$331,239
FY 2018	82.50%	\$472,127
FY 2019	78.75%	\$576,503
FY 2020	75.00%	\$691,640
FY 2021	71.25%	\$952,888
FY 2022	67.50%	\$752,366
FY 2023	63.75%	\$662,821
FY 2024	54.13%	\$1,250,460
<b>Total</b>		<b>\$5,690,044</b>

\*54.13% = Current residential rollback

This annual loss in tax revenue of \$752,366 in FY 2022 and \$1,250,460 from multi-residential property when fully implemented in FY 2024 will not be backfilled by the State. From Fiscal Year 2017 through Fiscal Year 2024 the City will lose \$5,690,044 in total, meaning landlords will have paid that much less in property taxes. The state did not require landlords to charge lower rents or to make additional investment in their property.

### **Multi-Residential Property Tax Based on Average Assessed Value \$262,418**

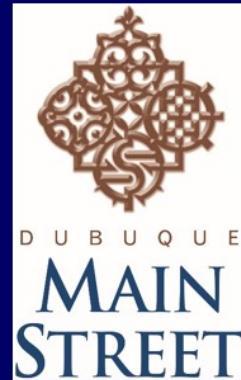


### **Health Insurance**

The City portion of health insurance expense is projected to increase from \$1,086 per month per contract to \$1,119 per month per contract (based on 588 contracts) in FY 2023 (general fund cost of \$326,883). The City of Dubuque is self-insured, and actual expenses are paid each year with the City only having stop-loss coverage for major claims. In FY 2017, The City went out for bid for third party administrator and the estimated savings has resulted from the new contract and actual claims paid with there being actual reductions in cost in FY 2018 (19.42%) and FY 2019 (0.35%). In addition, firefighters began paying an increased employee health care premium sharing from 10% to 15% and there was a 7% increase in the premium on July 1, 2018. During FY 2019, the City went out for bid for third party administrator for the prescription drug plan there has been savings resulting from the bid award. Fiscal Year 2022 projections include additional prescription drug plan savings of \$219,256. Based on FY 2022 actual experience, Fiscal Year 2023 is projected to have a 5.62% increase in health insurance costs. Estimates for FY 2024 were increased 5.62%; FY 2025 were increased 5.62%; FY 2026 were increased 5.62%; and FY 2027 were increased 5.62%.

Downtown Revitalization**Downtown Revitalization**

Improvement	1985 through December 2021	% since 2000
New Construction	\$263 million	92%
Building Rehabilitation	\$479 million	92%
Real Estate Sales	\$204 million	78%
Public Improvements	\$154 million	95%
Net New Jobs	+4,159	69%
<b>Total Improvements:</b>	<b>\$896 million</b>	<b>93%</b>

Government Transparency

Staff conducted community outreach with Balancing Act using print and digital marketing and presentations.

- **October:** Point Neighborhood Association.
- **November:** The City Manager hosted an evening hybrid public budget input meeting. Participants could attend in person at the City Council Chambers or by phone or computer using GoToMeeting.
- **November:** City staff participated in Civic Leadership and City Life presentations on the budget process and attendees had the opportunity to prioritize real City projects.

A total of 30 community members attended budget presentations. There have been 106 page views of the Balancing Act budget simulator tool and 3 budgets have been submitted by the public as of January 29, 2022. The input provided will be analyzed by City staff and evaluated by the City Manager for inclusion in the Fiscal Year 2023 budget recommendation as deemed appropriate.

**Open Budget**

URL: [www.dollarsandcents.cityofdubuque.org](http://www.dollarsandcents.cityofdubuque.org)

During Fiscal Year 2016, the City launched a web based open data platform. The City of Dubuque's Open Budget application provides an opportunity for the public to explore and visually interact with Dubuque's operating and capital budgets. This application is in support of the five-year organizational goal of a financially responsible city government and high-

performance organization and allows users with and without budget data experience, to better understand expenditures in these categories.

### **Open Expenses**

**URL:** <http://expenses.cityofdubuque.org/>

During Fiscal Year 2017, an additional module was added to the open data platform which included an interactive checkbook which will allow residents to view the City's payments to vendors. The final step will be adding performance measures to the open data platform to allow residents to view outcomes of the services provided by the City.

### **Balancing Act**

**URL:** <http://bit.ly/fy22budgetsim>

During Fiscal Year 2019, the City of Dubuque launched a new interactive budget simulation tool called Balancing Act. The online simulation invites community members to learn about the City's budget process and submit their own version of a balanced budget under the same constraints faced by City Council, respond to high-priority budget input questions, and leave comments.

### **Taxpayer Receipt**

**URL:** <http://bit.ly/taxpayerreceipt>

During Fiscal Year 2019, the City launched an online application which allows users to generate an estimate of how their tax dollars are spent. The tool uses data inputted by the user such as income, age, taxable value of home, and percentage of goods purchased within City limits. The resulting customized receipt demonstrates an estimate of how much in City taxes the user contributes to Police, Fire, Library, Parks, and other city services. This tool is in support of the City Council goal of a financially responsible and high-performance organization and addresses a Council-identified outcome of providing opportunities for residents to engage in City governance and enhance transparency of City decision-making.

### **Conclusion**

If the City Council approves the budget recommendation, it will support continued investment in people, businesses and organizations that are making a difference in our community, and continued investment in the infrastructure that must exist for Dubuque to continue to thrive.

The adopted resolution for maximum property tax dollars in FY2023 is \$26,378,389 (increased by City Council from the staff recommendation of \$26,136,666). The maximum property tax dollars excludes the debt service levy of \$68,771. The maximum property tax dollars recommendation is a 1.74% increase as compared to the FY2022 property tax dollars.

This budget recommendation fits the original tax levy recommendation that was submitted, however I respect the Mayor and City Council's establishment of a higher property tax rate creating more flexibility as you go through the budget process.

## Budget Message

There will be seven City Council special meetings prior to the adoption of the FY 2023 budget before the state mandated deadline of March 31, 2022. I want to thank Director of Finance and Budget Jennifer Larson, Assistant City Manager Cori Burbach, Assistant Public Works Director Arielle Swift, Budget/Financial Analyst Nathan Kelleher, Budget/Financial Analyst Jason Clasen, Public Information Officer Randy Gehl, Confidential Account Clerk Ella Lahey, Executive Assistant Stephanie Valentine, and Communications Specialist Kristin Hill, for all their hard work and dedication in preparation of this budget recommendation.



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Michael C. Van Milligen  
City Manager

MCVM:jml



# DOLLARS AND CENTS



Fiscal Year  
2022

## CITY PORTION OF PROPERTY TAXES

### City of Dubuque FY2022 Property Tax Rate

- \$9.8890 per thousand dollars assessed value
- Decrease of 2.51% from FY2021

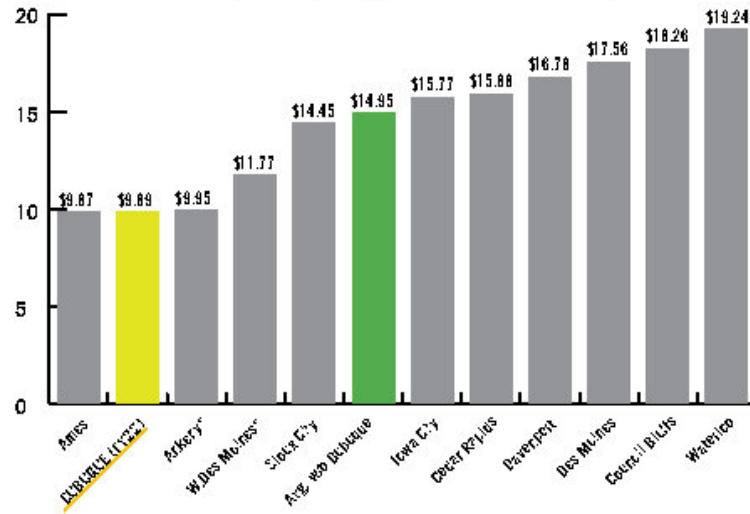
Property Type	Average Property Tax Cost Change from FY2021	% Property Tax Cost Change from FY2021
Residential	\$0	No change
Commercial	\$50.64 less	1.6% decrease
Industrial	\$88.98 less	1.9% decrease
Multi-Residential	\$144.99 less	7.64% decrease

Current Property Tax Rate	Next Year's Property Tax Rate	% Change
\$10.1440	\$9.8890	2.51% decrease

## Crisis Reveals Character

The City of Dubuque survived the pandemic without making service cuts, laying off employees, or increasing taxes. This was possible because of important decisions made by the mayor and city council creating the City's strong financial position going into the crisis -- with ample financial reserves, high credit ratings, less than 50 percent use of the statutory debt limit, very competitive property tax rates compared to other cities in Iowa (second lowest), one of the lowest unemployment rates in the country (under 2 percent at one point), the willingness of City employees to not take a pay raise in fiscal year 2021, freezing vacant positions, and delaying some capital and equipment projects and purchases. Now, with federal funding from the American Rescue Plan and continued prudent financial planning by the mayor and city council, economic recovery efforts are under way.

### FY2022 City Property Tax Rate Comparison



- Highest-ranked city (Waterloo, \$19.24) is **94.56% higher than Dubuque**
- Average of other 10 cities (\$14.95) is **51.21% higher than Dubuque**

\*Includes the transit tax levy adopted by the Des Moines Area Regional Transit Authority for comparability.

## City Saves \$5 Million in Interest, Credit Rating Upgraded

In May 2021, Moody's Investor Services **upgraded the City's Water Enterprise's outstanding revenue bonds to A1 from A2** and affirmed the Aa3 credit rating on general obligation bonds. That same month, the City sold \$29.5 million in tax-exempt general obligation bonds and \$12.5 million in taxable general obligation bonds, **receiving a 1.36% rate on the non-taxable bonds** and 1.62% rate on taxable bonds. In July 2021, the City sold \$3.7 million in water revenue refunding bonds, receiving a 1.04% rate. Of the \$45.7 million in bond revenues, nearly \$41 million will be used to refund previously issued debt. The favorable interest rates secured through strong credit ratings **will save the City nearly \$5 million** in interest over the life of the current debt that is being refinanced.

**What does it mean for our community?** These credit ratings are affirmation of the sound fiscal management of the mayor and city council, put Dubuque in a strong position to capitalize on favorable financial markets, borrow at low interest rates when necessary, and make critical investments in the community.

# CITY BUDGET

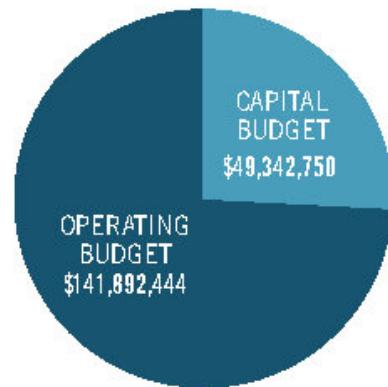
The City of Dubuque's Fiscal Year (FY) 2022 budget runs from July 1, 2021, through June 30, 2022. The budget has two primary components: the **operating budget** and the **capital budget**.

The **operating budget** includes personnel costs and annual facility operating costs. It is funded primarily through local property and sales taxes.

The **capital budget** funds major improvements to City facilities and infrastructure. The capital budget is supported through multiple funding sources, including federal and state grants.

**The City's total budget for FY2022 is \$191,235,194**

## Fiscal Year 2022 City Budget



	Operating	Capital
General Fund	\$68,885,005	\$2,354,811
Water Fund	\$9,662,972	\$3,279,268
Sanitary Sewer Fund	\$11,488,643	\$5,920,553
Stormwater Fund	\$4,778,350	\$3,810,977
Refuse	\$3,133,490	\$847,751
Parking	\$2,826,227	\$81,305

## GENERAL FUND

The **general fund** is the operating fund for general City departments and their programs/services, such as public safety, culture & recreation, health & social services, and general government.



### How General Fund Money is Spent

Category	Description	Portion of General Fund
Public Safety	(fire, police, ambulance services, 9-1-1 dispatch, animal control, building inspections, crime prevention, emergency management, flood control, etc.)	<b>42.3%</b>
Culture & Recreation	(AmeriCorps, arts and cultural affairs, civic center, conference center, library, marina, parks, recreation, etc.)	<b>17.9%</b>
General Government	(city attorney and legal services, city clerk, city council, City Hall and general buildings, city manager, finance, information services, etc.)	<b>14.1%</b>
Public Works	(airport, maintenance of streets, bridges, and sidewalks; snow removal, street cleaning, street lighting, traffic control, etc.)	<b>8.4%</b>
Community & Economic Development	(economic development, housing and community development, neighborhood development, planning and zoning, etc.)	<b>6.1%</b>
Transfers Out	(to funds other than General Fund)	<b>6.1%</b>
Capital Projects	(City infrastructure improvements or major equipment purchases)	<b>3.1%</b>
Health & Social Services	(community health, health regulation and inspection, human rights, etc.)	<b>1.4%</b>
Debt Service	(government capital projects, tax-increment financing (TIF) capital projects)	<b>0.5%</b>

## WHAT'S INCLUDED IN YOUR MONTHLY UTILITY BILL?

	Utility	Rate	Ranking
	<b>Curbside Collection</b> (trash and recycling)	Basic rate: \$15.38 / month (2.6% increase from FY2021) Curbside recycling collection is no extra charge.	<b>4th Lowest</b> (Highest, Ames, is 67.62% higher than Dubuque, and average is 14.46% higher than Dubuque)
	<b>Water</b>	Avg. household rate: \$31.67 / month* (3.00% increase from FY2021)	<b>2nd Lowest</b> (Highest, West Des Moines, is 27.04% higher than Dubuque, and average is 10.85% higher than Dubuque)
	<b>Stormwater</b>	Avg. household rate: \$8.85 / month** (6.76% increase from FY2021)	<b>2nd Highest</b> (Highest, Des Moines, is 75.03% higher than Dubuque, and average is 29.52% lower than Dubuque)
	<b>Sanitary Sewer</b>	Avg. household rate: \$43.51 / month*** (3.00% increase from FY2021)	<b>4th Highest</b> (Highest, Ankeny, is 41.73% higher than Dubuque, and average is 5.58% lower than Dubuque)

\*Average household rate based on 6,000 gallons per month at \$0.00528 per gallon

\*\*Monthly rate for majority of Dubuque households based on usage of one single family unit. Stormwater fees are based on the amount of impervious ground coverage on a property. Fees collected are only used for stormwater management activities such as the construction, maintenance and operation of the public stormwater management system.

\*\*\*Average household rate based on 6,000 gallons per month at \$0.00674 per gallon. The City's wastewater collection and treatment system operates as a self-supporting enterprise fund which means that it is funded only with revenue from user fees.



### WE WANT YOUR IDEAS!

Residents are strongly encouraged to get involved in next year's budget process!

Visit [www.cityofdubuque.org/FY2022budget](http://www.cityofdubuque.org/FY2022budget) to learn more about virtual community budget input sessions and the following tools:

1. [Balancing Act Budget Simulator](#)
2. [Taxpayer Receipt](#)
3. [Public Comments Form](#)

## General Fund Reserve Projections

The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. The goal is to have at least a 20% reserve. In Fiscal Year 2022, it is projected that the City will have 24.72% in reserve.

	FY2022	FY2023	FY2024	FY2025	FY2026
City's Spendable General Fund Cash Reserve Fund Balance	\$17,903,632	\$17,903,632	\$17,903,632	\$17,903,632	\$17,903,632
% of Projected Revenue	24.72%	24.24%	23.76%	23.29%	22.84%



## Where do your property taxes go?

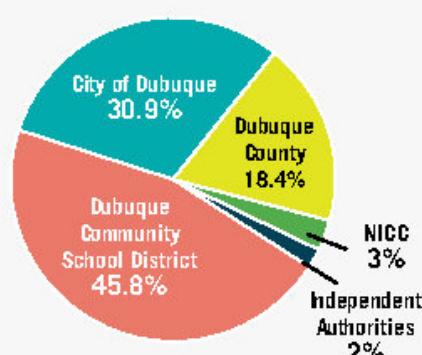
Property taxes are collected by the County and distributed monthly to the City of Dubuque and other taxing bodies. Property taxes are distributed among the Dubuque Community School District (45.8%), City of Dubuque (30.9%), Dubuque County (18.4%), Northeast Iowa Community College (3%), and independent authorities\* (2%).

Property taxes are certified July 1 with the first half due on or before September 30 and the second half due on or before March 31. For more information, contact the City Assessor at 563-589-4416.

\* "Independent authorities" includes City Assessor, County Hospital (Sunnycrest Manor), Dubuque County Agriculture Extension, and the Tuberculosis and Brucellosis Eradication Fund.

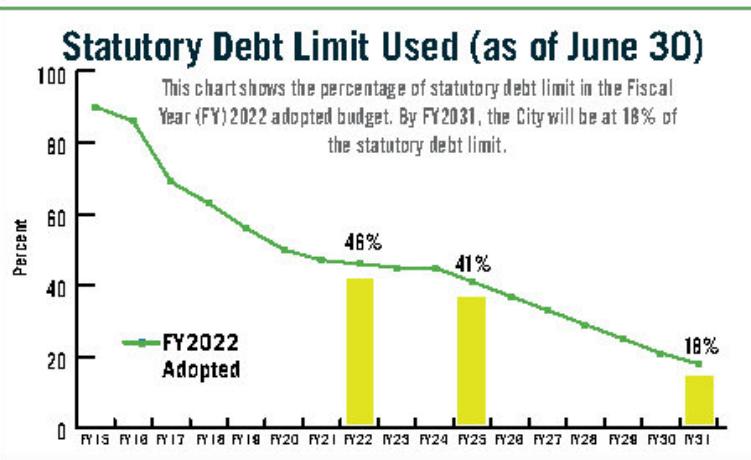
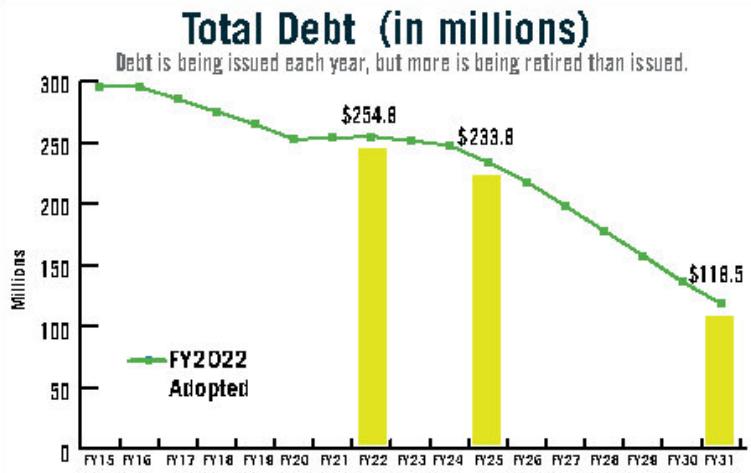
## How Your Property Tax Rate Is Split

FY2021 Consolidated Rate of 32.29306

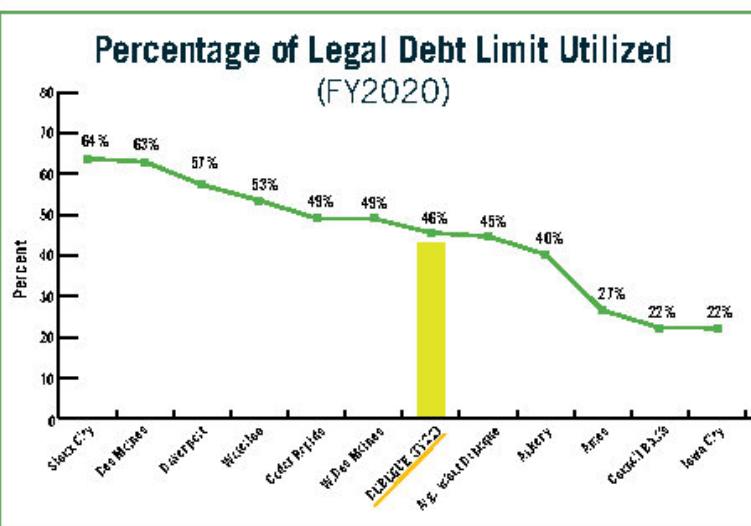


# Debt Reduction Plan

(Adopted August 2015)



The City of Dubuque's use of debt can be compared to many average homeowners who borrow to buy their home. The City has borrowed money at low interest rates to invest in infrastructure. Unlike the federal government, the City does not borrow money to cover operating expenses.



### Top 10 Debt Uses (as of June 30, 2021)

#	Project Description and Amount Outstanding
1	Stormwater Improvements \$76,527,913
2	Water & Resource Recovery Center \$57,395,000
3	Water Improvements \$30,069,008
4	Parking Improvements \$23,769,184
5	Downtown TIF Incentives/Improvements \$20,177,588
6	Sanitary Sewer Improvements \$13,301,860
7	TIF Rebates/Bonds to Businesses \$8,216,815
8	Industrial Park Expansions \$6,413,953
9	Caradco Building Iowa Finance Authority Loan \$3,470,309
10	Street Improvements* \$2,941,387
	<b>Total \$242,283,017</b>

\* \$162 million has been spent on street improvements from 1997-2021

CWD27-072021

## DIFFERENCES OF FISCAL YEAR 2023 RECOMMENDED BUDGET FROM MAXIMUM PROPERTY TAX DOLLARS RESOLUTION

### **Tax Asking**

The maximum property tax dollars resolution approved by the City Council on February 16, 2022 totaled \$26,447,160 (including the debt service levy of \$68,771). The recommended tax asking was reduced (\$241,723 or (0.91)% percent from the maximum property tax dollars tax asking).

### **Property Tax Paid by Average Homeowner**

The maximum property tax dollars resolution included a 3.95% increase for the average homeowner property tax payment for the City portion of their property tax bill assuming the Homestead Property Tax Credit is fully funded. The recommendation included in this budget provides a 2.96% increase.

### **Property Tax Paid by Average Commercial Property**

The maximum property tax dollars resolution included a 2.51% decrease for the average commercial property owner. The recommendation included in this budget is a 3.43% decrease for the average commercial property owner.

### **Property Tax Paid by Average Industrial Property**

The maximum property tax dollars resolution included a 1.95 percent tax decrease for the average industrial property owner. The recommendation included in this budget is a 2.88% percent tax decrease for the average industrial property owner.

### **Property Tax Paid by Multi-residential Property**

The maximum property tax dollars resolution included a 6.31 percent tax decrease for the average multi-residential property owner. The recommendation included in this budget is a 7.20% percent tax decrease for the average multi-residential property owner.

### **Tax Rate**

The Fiscal Year 2023 “City” portion of the tax rate is being decreased by \$0.1721 from the Fiscal Year 2022 rate of \$9.8890 to a tax rate of \$9.7169 per \$1,000 of taxable assessed valuation. The maximum property tax dollars resolution established by City Council included a rate of \$9.8103. The recommendation included in this budget is a rate of \$9.7169 (1.74% less than FY 2022).

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# GUIDING PRINCIPLES OF THE MANAGEMENT PHILOSOPHY

Michael C. Van Milligen  
Dubuque City Manager

## 1. PLAN YOUR WORK AND WORK YOUR PLAN

The plan needs to be driven by:

- Engagement (employee, resident, customer)
- Data that focuses on outcomes

## 2. INPUT-ORIENTED

Team members should take advantage of the valuable input that can be provided by residents and employees for department decision-making.

Themes for effective use of the guiding principles

- Believe that people of all cultures and backgrounds provide valuable input
- Understand the benefits of receiving input from others
- Develop the processes that capitalize on the input of others, and work to remove barriers to participation
- Understand the benefits of empowering others
- Seek first to understand and then to be understood - Steven Covey
- Motivate staff and encourage employee initiative

## 3. PROBLEM SOLVERS

Team members' approach to issues should be to focus on what can be done to solve the problem.

Themes for effective use of the guiding principles

- Create processes that help others be more creative problem solvers
- Perceive problems as opportunities
- Look to others to help solve problems
- Develop an understanding of the various cultural approaches to conflict and learn skills to adapt
- Encourage risk-taking
- Practice flexibility and assume good intent from participants with whom you disagree
- Understand that bureaucracies function best in black and white issues, while most issues are varying shades of gray

## 4. DEVELOP PARTNERSHIPS

Team members can be more effective by developing partnerships with other departments and outside organizations.

Themes for effective use of the guiding principles

- Form teams around defined tasks
- Encourage employee involvement through problem-solving task forces
- Develop team processes for decision-making and setting goals and objectives
- Facilitate the group process and develop the ability to adapt to various communication styles
- Form partnerships that reflect the variety of backgrounds and interests in the community that we serve

## 5. ACT WITH A SENSE OF URGENCY

*Success is about Planning, Partnerships and People leading to desired outcomes.*

*Management Style: Socratic*

In my opinion, the City Manager's job is multi-faceted in the work to create a viable, livable, and equitable community:

- 1) Most importantly, follow the policy direction of the Mayor and City Council.
- 2) Create a data-driven, outcome-focused, high-performance organization with engaged employees and residents including processes and resources that allow employees and partners to be successful.
- 3) Create an atmosphere for the successful investment of capital by private businesses, not-for-profits, and individuals, while not sacrificing community quality of life attributes.
- 4) By your actions let people know that you care with the goal of providing them hope that they can achieve their personal goals.

*"Luck is when preparation meets opportunity."*

Norman Vincent Peale

*"The harder you work the luckier you get."*

Al Van Milligen

*"You cannot control what other people do or say  
just your reaction."*

*"Hard work and a good attitude are the key to success,  
oh yeah, be nice."*

Hedwig Van Milligen

*"If I have seen further, it is by standing  
on the shoulders of giants."*

Isaac Newton

*"We are all equally ignorant, just about different things."*

Will Rogers

*"Performance is not determined by your conditions,  
but largely by your own actions."*

*"This research project began with the premise that we live in an environment of chaos and uncertainty. But the environment doesn't determine why some companies thrive in chaos and why others don't. People do. People are disciplined fanatics. People are empirical. People are creative. People are productively paranoid. People lead. People build teams. People build organizations. People build cultures. People exemplify values, pursue purpose, and achieve big hairy audacious goals. Of all the luck we can get, people luck—the luck of finding the right mentor, partner, teammate, leader, friend—is one of the most important."*

Jim Collins  
Great by Choice

*"The conductor of an orchestra does not make a sound,  
he depends, for his power, on his ability to make other people powerful."*

Benjamin Zander, Conductor, Boston Philharmonic

# **BUDGET PROCESS**

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## OVERVIEW OF BUDGETING

### INTRODUCTION

The review and adoption of the budget is the single most important thing that a City Council does each year. The budget sets the tempo, capabilities, commitments and direction of the city government for an entire year. It is the yardstick against which the city operations can be evaluated. But what is a budget?

The purpose of this narrative is to identify:

- a) what a budget is;
- b) why we prepare a budget;
- c) alternative types of budgets;
- d) major characteristics of the Dubuque budget system; and
- e) roles and responsibilities in preparing the annual budget.

### **WHAT IS A BUDGET?**

A budget is several things:

1. The budget is a fiscal plan setting out anticipated revenue and expenditures for accomplishing a variety of services over a given time frame. The fiscal plan includes:
  - a) an explanation of the services, activities, programs and projects to be provided by the City to the residents;
  - b) the resultant expenditure requirements; and
  - c) the resources available for meeting the expenditure requirements.
2. The budget is a process concerned with the allocation of available resources among alternatives and competing departments, activities and programs. Cities rarely have enough money to be able to appropriate all the funds requested to all departments and activities and, as a result, there is considerable competition for whatever money is available. Budgeting, as a process, is concerned with developing an acceptable mix or balance between costs and services and represents the decisions made with respect to:
  - a) quality and quantity of activities and projects to be undertaken; and
  - b) financing of those activities and projects.
3. The budget is a policy document which:
  - a. establishes the authority to spend funds, and levy and collect property taxes;
  - b. represents a commitment to provide a specific level of service within a given amount of resources; and

- c. establishes criteria (objectives, measures and dollar limits) for evaluating and controlling expenditures, revenue collections and performance. Through the budget, policies are made, put into effect, and controlled.
- 4. The budget is a legal requirement. State law requires the City Manager to prepare the annual budget and the City Council to adopt the annual budget and certify it to the County Auditor by March 31st of each year preceding the beginning of the fiscal year on July 1st. The budget must be on a program - performance basis and show:
  - a) expenditures for each program;
  - b) income from sources other than property taxes; and
  - c) amount to be raised by the property taxation and the property tax rate expressed in dollars per thousand of assessed value.

The budget must also show comparisons between expenditures in each program and between levels of service.

### **WHY DO WE BUDGET? WHY IS IT IMPORTANT?**

Why do we go through the agony and the work? There are several reasons:

- 1. To meet the legal requirement.
- 2. To establish spending and income-raising authority.
- 3. To establish a work program for the fiscal year (objectives) and present it to the public.
- 4. To manage and control resources and their use.
- 5. To assure the proper mix of costs and services.
- 6. To assure the most effective and efficient use of available resources.
- 7. To set the tempo and direction of the city government.
- 8. To prioritize policies and objectives.
- 9. To link dollars with results.

### **ALTERNATIVE TYPES OF BUDGETS**

#### **Line-Item Budget**

The most commonly used budget format in local government today is the line-item budget. A line-item budget is one, which allocates money for specific expense items or objects of expenditure without reference to the purpose, activities or program they will serve. This type of budget lists expenditures by such categories as full-time salaries, overtime, office supplies, postage, travel, rental expense, maintenance of buildings and grounds, office furniture and equipment, etc.

The principal advantage of a line-item budget is that it is easy to prepare and facilitates expenditure control. However, this form of budget tells very little about the purposes, activities and programs of the city it serves. For example, it shows the amount of money that has been budgeted for personnel, but it does not show the nature of the services such personnel are to provide.

Furthermore, the traditional line-item approach does not show comparative costs and benefits of competing programs, thus making it difficult for the City Council and management to evaluate individual activities and allocate resources. These characteristics limit its usefulness as a device for giving direction and purpose to public service activities and programs.

### **Program Budget**

Local governments usually spend money to accomplish something more than purchasing goods and services. They are also concerned about programs, missions, or functions. A budget organized on the basis of its intended purpose is called a program budget. A program budget allocates money to functions or activities rather than to specific items of costs. A municipal budget of this type lists expenditures for such cost categories as protective services, leisure time opportunities, and administration.

Few, if any, budgets are prepared exclusively on a program basis. Instead, program costs are usually broken into line items.

The primary advantage of a program budget is that it shows the broad goals and purposes for which we are spending money and allows for setting priorities. The disadvantage is that it does not show the level of services that will be produced by the functions for which money has been allocated. This characteristic weakens its value as a tool for managing the quality and quantity of public service programs.

### **Performance Budgeting**

Performance budgeting goes a step further than program budgeting by requiring the breakdown of service into workload or units of performance and the assigning of unit costs. A system of work measurement is used to evaluate productivity and effectiveness.

The principal advantage of the performance type budget is that it shows both the activities of the city and the service levels of those activities and their respective costs. Thus, it can be a useful tool for regulating in a positive way, both the quality and quantity of city services. This characteristic makes the performance type budget the most useful of those types mentioned so far. However, it is also the most difficult to prepare. There are three reasons for this. First, it is difficult to define the units by which the work of the department or an activity or program can be measured. Second, even when the work unit can be defined, it may not be easy to establish a system, which will supply a reliable measure of the work output. And third, it requires much thought and study to establish acceptable service levels for various activities and programs.

### **Zero Base Budgeting**

Traditional budgeting, whether line-item or program-oriented, tends to focus on how much you spent last year as a beginning point for budget preparation. That is to say that it is incremental, it adds an increment on top of last year's spending level generally without challenge and without consideration of alternatives or trade-offs.

Zero Base Budgeting (ZBB) is a system whereby each activity or program, regardless of whether it is a new or existing program, must be justified in its entirety each time a new budget is formulated. Rather than using the previous year's budget as a base, ZBB assumes no base; all activities old and new must be explained and justified each year. The agency starts at zero.

ZBB measures the desirability, need and beneficiaries of services as well as the reasonableness of the proposed costs, alternatives to the activity, and trade-offs between partial achievement of goals and the ability to fund all proposed budget expenditures. ZBB accomplishes this by dividing all the proposed activities or services of the governmental body into units of manageable size, subjecting them to detailed examination, and ranking them according to their importance.

Revenues are matched against the list of services according to their rank. High-priority services are funded first. If money runs out, the low-priority services are not funded.

The characteristics of ZBB can be summarized as follows:

1. Scrutiny of old or existing activities as closely as new or proposed activities;
2. Reallocation of resources from low-priority activities to high-priority activities;
3. Emphasis on alternatives (levels of expenditures and services and methods of providing services); and
4. Allowance for budget reduction or expansion in a planned, logical manner.

### **Dubuque Budget Approach**

The budget system being utilized by the City of Dubuque incorporates aspects of each of the several budget alternative types discussed here. The major characteristics of our budget system are:

1. It has line items for control and fiscal management purposes.
2. It is organized by program, department and fund.
3. It attempts to identify, analyze, and articulate the fundamental purposes and objectives of the Dubuque City government. This approach is intended to place emphasis upon commitments, accomplishments, and activities performed rather than upon items purchased and to provide for the establishment of priorities.

4. It attempts to identify, quantify, and analyze the demands on and accomplishments of organizational units in terms of established goals, objectives, and purposes. Are we achieving our goals and living up to our promises? This requires the establishment of workload and demand indicators and evaluation criterion. It is performance that counts.
5. It attempts to identify all costs of each department, activity, and program, including capital expenditure, debt service, and employee benefit costs. What does an activity or department really cost?
6. It presents alternative service and funding levels for all activities in the operating budget. The purpose is to provide the City Council with the widest possible range of alternatives to maximize their opportunity for making policy decisions, assigning priorities and allocating scarce resources to accomplish their policy objectives.

The City's budget approach involves the preparation of three budget documents. The Policy Budget, the Capital Improvement Program (CIP) Budget, and the Resident's Guide.

The Policy Budget includes the City department detail, by defining goals and objectives for all City departments and activities, relates them to cost and resource requirements and attempts to establish measures for evaluating accomplishment. Specific improvement packages are developed and included in the Policy Budget for alternative funding and service levels. The Policy Budget document shows the budget by line item for each Department and provides a basis for fiscal control once the budget is adopted. The Policy Budget emphasizes objectives, accomplishments, and alternative funding and service levels and is intended to keep the attention of the City Council and public on the major policy decisions involving what services the City government will provide, who will pay for them, and the implications of such decisions.

The Capital Improvement Program (CIP) Budget represents the City of Dubuque's five year physical development effort, attempts to address a variety of needs, which the City must meet if it is to maintain its physical facilities, meet its service commitments and provide for its future development. The CIP Budget reflects the City's comprehensive plan and the goals and priorities established by the City Council. The first year of the five-year CIP Budget goes into the budget for the next year and deserves the most attention. The CIP Budget is updated each year so that City Council has the opportunity to change the next four years and add a new year.

The Resident's Guide pulls the entire budget together through visuals, narratives and summaries. It explains the budget, provides revenue, expenditure and personnel summaries and provides the City Council vision, goals and priorities on which the budget is based.

## **ROLES AND RESPONSIBILITIES**

Budget preparation and administration is a shared responsibility between the City Council, City Manager, Finance Department, department manager, division manager, and supervisor. Each plays an important role in the fiscal management system and the quality of and satisfaction derived from the fiscal management system is a direct result of the efforts of the several participants. Lack of attention, failure to follow procedures and/or poor follow through at any level can undermine the best fiscal management system.

Let's look at the roles each plays.

### **City Council**

In a very real sense, budget preparation and administration begins and ends with the City Council. The City Council has the following responsibilities:

1. Establish City goals and major performance objectives.
2. Approve guidelines for preparing the annual operating budget.
3. Establish through adoption of an annual budget what services and the level of services to be provided and how they will be financed.
4. Establish rules for the conduct of the City's fiscal operations.
5. Monitor progress toward achievement of objectives.
6. Require independent audit of fiscal records and transactions.

### **The City Manager**

The City Manager is responsible to the City Council for the day-to-day operation and administration of the City government. In terms of fiscal management, the City Manager has the following responsibilities:

1. Develop policy guidelines for City Council review and adoption.
2. Develop Maximum Property Tax Levy Resolution for City Council review and adoption.
3. Prepare and submit an annual operating budget and a five-year Capital Improvement Budget premised upon Council guidelines and goals and major performance objectives.
4. Ensure the adopted budget is properly administered.
5. Supervise the performance of all contracts for work to be done by the City.
6. Authorize and direct the purchase of all supplies and materials used by the City.
7. Keep Council fully advised on financial conditions of the City.
7. Establish rules for conduct of fiscal operations for which he is responsible.

## **Finance Department**

The Finance Department becomes an extension of the City Manager's Office for purposes of performing the delegated responsibilities. The responsibilities of the Finance Department include the following:

1. Administer the approved budget on a day-to-day basis to see that funds are being expended for the purposes approved and that all claims are supported by proper documentation.
2. Supervise sale of bond issues.
3. Administer centralized payroll system.
4. Administer decentralized purchase order system.
5. Assist the City Manager's Office in preparing the budget.

## **Department Managers, Division Managers, and Supervisors**

The critical role in the fiscal management system is performed by department managers and their division managers and supervisors. The fiscal management system will be only as good as they make it. Their role includes:

1. Responsibility for the efficient and effective operation of the activities and tasks under their direction. Line supervisors are expected to control costs and achieve results.
2. Responsibility for preparation of budget requests, which emphasize objectives and service levels as well as traditional line item explanations and justifications for various funding levels and development of measures for evaluating progress toward objectives. What is the level of accomplishment, which can be expected from various funding levels, and how do we measure it? It is absolutely essential in our approach to budget preparation that accomplishments, objectives, and estimated costs be established by those in the organization who know the most about it and can be held accountable. Those are the department managers and their division managers and supervisors.
3. Responsibility for recommending and explaining needs and opportunities for service changes; reductions as well as expansions.
4. Responsibility for providing the planned and approved service level within budget limitations.
5. Responsibility for day-to-day department and activity budget administration.

## BUDGET CYCLE

The budget cycle is a sequence of events covering the life of a budget from beginning to end; from the City Manager's review of prior year accomplishments and future initiatives, to the City Council approval of the final budget amendment. The budget cycle is approximately twelve months long. The critical dates are spelled out in State law: March 31<sup>st</sup> is when the budget for the following fiscal year must be adopted by the City Council; and July 1st as the beginning of the fiscal year. Throughout the entire budget cycle, public input is encouraged to insure the adopted budget is resident-based. The budget cycle can be summarized as follows:

<b>SPRING</b>	<b>City Council</b> formulates negotiation strategy for collective bargaining.
<b>JUNE - JULY</b>	<b>City Manager</b> recommends budget carryover amendment for City Council approval.
<b>AUGUST</b>	<b>City Manager</b> , along with Department Managers, review fiscal year accomplishments and identify future initiatives for City Council consideration during goal setting.
<b>SEPTEMBER</b> <b>OCTOBER</b>	<b>City Council</b> holds 2-day goal setting to develop Vision and Mission statements, identify 5 year goals and establish Policy agenda including Top Priorities for upcoming fiscal year and Management Agenda/special projects.
<b>OCTOBER</b> <b>NOVEMBER</b>	<b>City departments</b> prepare Capital Improvement project information and budget requests for review by City Manager.
<b>JANUARY</b>	<b>City departments</b> prepare operating budget and other budget requests for review by City Manager.
<b>FEBRUARY</b>	<b>City Manager</b> holds Public Input meetings to review issues and priorities for the capital budget and the operating budget.
<b>FEBRUARY</b> <b>MARCH</b>	<b>City Manager and Director of Finance and Budget</b> analyze, review and balance capital and Operating budget requests and prepare final budget recommendation.
<b>FEBRUARY</b>	<b>City Manager</b> presents draft Policy guidelines and Maximum Property Tax Resolution to City Council for City Council approval.
<b>FEBRUARY</b> <b>MARCH</b>	<b>City Council</b> holds public meetings to review recommended budget by department. Meetings are held in the evening and are available for live viewing on City Channel Dubuque.

MARCH	<p><b>City Council</b> holds final public hearing on the recommended. The meeting is held in the evening and is available for live viewing on City Channel Dubuque.</p> <p><b>City Council</b> adopts budget and city staff certifies budget by March 31 in compliance with State law.</p>
APRIL	<p><b>Director of Finance and Budget</b> reviews budgeted revenues and expenses and recommends adjustments to more accurately reflect the anticipated revenues and expenses for the fiscal year ending June 30.</p> <p><b>City Council</b> reviews and approves an amended fiscal year budget and city staff certifies the budget amendments by May 31 in compliance with State law.</p>

### **BUDGET AMENDMENT PROCESS**

Budget estimates may be amended and increased as the need arises to permit appropriation and expenditure of unexpended cash balances on hand and unanticipated revenues. Such amendment may be considered and adopted at any time during the fiscal year covered by the budget (but prior to May 31) by filing the amendments and upon publishing them and giving notice of the public hearing in the manner required in the State Code. Within ten days of the decision or order of the City Council, the proposed amendment of the budget is subject to protest, hearing on the protest, appeal to the state appeal board, and review by that body. A local budget must be amended by May 31 of the current fiscal year to allow time for a protest hearing to be held and a decision to be rendered before June 30.

Except as specifically provided elsewhere in the Iowa Administrative Code rules, all appropriation transfers between programs or funds are budget amendments and shall be prepared as provided in Iowa Code section 384.16. The program reference means any one of the following nine major areas of public service that the City Finance Committee requires cities in Iowa to use in defining its program structure: Public Safety, Public Works, Health & Social Services, Culture & Recreation, Community & Economic Development, General Government, Debt Service/Capital Improvement Projects, Business Type, and Non-Program.

### **BUDGET ACCOUNTING BASIS**

The operating budget of the City of Dubuque is written so that available resources and anticipated expenditures are equal. The City's accounting and budget records for general governmental operations are maintained on a modified accrual basis, with the revenue being recorded when available and measurable and expenditures being recorded when the services or goods are received and the liabilities incurred. Accounting records for the Enterprise and Internal Service Funds are maintained on the accrual basis, while the budget records are maintained on the modified accrual basis.

Differences between budgetary policies and Generally Accepted Accounting Principles (GAAP) in the Enterprise and Internal Service Funds exist for several reasons. One reason is that existing procedures have worked well and continue to work well for administrative and control purposes. Some other reasons for differences between budget and GAAP are the treatment of interfund transfers, departmental capital outlay, debt service principal payments, and depreciation. The City's budgeting

practices include interfund transfers as revenue and expenditures, while GAAP classifies interfund transactions as other financing sources and uses. Also City management desires an operating statement budget line item for each anticipated cash outflow, including debt service and capital outlay. If the City budgeted the enterprise funds on a full accrual basis, capital outlay and debt service payments would not be reported in the operating statement.

Depreciation expense, which is recognized in the accounting records, is not budgeted. Not providing for depreciation in the budget is a policy decision that has not adversely affected the funds.

## **FUND ACCOUNTING BASIS**

The accounts of the City are organized on the basis of funds and groups of accounts, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, equities, revenues and expenditures or expenses.

### **The City reports the following major governmental funds:**

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Employee Benefits Fund* is used to account for pension and related employee benefit costs for those employees paid wages from the General Fund.

The *Community Development Fund* is used to account for the use of Community Development Block Grant funds as received from federal and state governmental agencies.

The *Street Construction Fund* is used to account for the resources and costs related to street capital improvements.

The *General Construction Fund* is used to account for the resources and costs related to nonassignable capital improvements.

### **The City reports the following major proprietary funds:**

The *Sewage Disposal Works Fund* is used to account for the operations of the City's sewage disposal works and services.

The *Water Utility Fund* is used to account for the operations of the City's water facilities and services.

The *Stormwater Utility Fund* is used to account for the operations of the City's stormwater services.

The *Parking Facilities Fund* is used to account for the operations of the City-owned parking ramps and other parking facilities.

The *America's River Project* is used to account for the construction of all projects covered by the Vision Iowa Grant, including all matching funds.

**The City reports the following non-major governmental funds:**

*Airport Construction Fund* - This fund is used to account for the resources and costs related to airport capital improvements.

*Sales Tax Construction Fund* - This fund is used to account for the resources and costs related to capital improvements financed through the local option sales tax.

*Road Use Tax Fund* - This fund is used to account for state revenues allocated to the City for maintenance and improvement of City streets.

*Section VIII Housing Fund* - This fund is used to account for the operations of federal Section VIII existing, voucher, and moderate rehabilitation projects.

*Tort Liability Fund* - This fund is used to collect a special property tax levy which is then transferred to the General Fund. The General Fund accounts for the administration and payment of damage claims against the City.

*Special Assessments Fund* - This fund is used to account for the financing of public improvements that are deemed to benefit primarily the properties against which special assessments are levied and to accumulate monies for the payment of principal and interest on the outstanding long-term debt service.

*Tax Increment Financing Fund* - This fund is used to account for the receipt of property taxes, for the payment of projects within the tax increment financing district, and for the payment of remaining principal and interest costs on the tax increment financing districts' long-term debt service.

*Cable TV Fund* - This fund is used to account for the monies and related costs as set forth in the cable franchise agreement between the City of Dubuque and the cable franchisee.

*Library Expendable Gifts Trust* - This fund is used to account for contributions given to the library to be spent for specific purposes.

*IFA Housing Trust* - This fund is used to account for funds received under the Iowa Finance Authority State Housing Trust Fund Program.

*Debt service fund* - This fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special

assessment bond principal and interest from special assessment levies when the government is obligated in some manner for the payment.

*Ella Lyons Peony Trail Trust Fund* - This fund is used for dividends and maintenance cost related to the City Peony Trail, per trust agreement.

*Library Gifts Trust Fund* - This fund is used to account for testamentary gifts to the City

**The City reports the following non-major proprietary funds:**

*Refuse Collection Fund* - This fund is used to account for the operations of the City's refuse collection services.

*Transit System Fund* - This fund is used to account for the operations of the City's bus and other transit services.

**Governmental Fund Types (Budgetary)**

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use, and balances of the City's expendable financial resources and the related liabilities (other than those in proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of changes in financial position. The following are the City's governmental fund types:

- The **General Fund** is the principal operating fund of the City and accounts for all financial transactions not accounted for in other funds. The general operating expenditures, fixed charges, and capital improvement costs that are not paid through other funds are financed through revenues received by the General Fund.
- **Special Revenue Funds** are used to account for revenues derived from specific taxes, governmental grants, or other revenue sources, which are restricted to finance particular functions or activities of the City. The City's special revenue funds include such funds as Road Use Tax, Community Development, UDAG Repayments, Section 8 Housing, Lead Paint Grant, State Rental Rehab, Cable TV, Special Assessment, Expendable Library Gifts Trust, Tort Liability, Employee Benefits, and TIF funds.
- **Debt Service Funds** are used to account for the accumulation of resources for, and the payment of, principal, interest, and other related costs of the City's general obligation debt. The City uses this fund to pay some of the debt service paid from other funds with the revenue transferred in.
- **Permanent Funds** are used to account for resources that are legally restricted to the extent that only the earnings, and not principal, may be used for purposes that support the reporting of governmental programs. The City's permanent funds include: Lyons Peony Trust and Library Gifts Trusts.

- **Capital Improvement Funds** are used to account for financial resources segregated for the acquisition or construction of major capital facilities. (Even if a capital project fund is used, not all capital acquisitions need be accounted for in the fund). For example, the routine purchases of capitalizable items (e.g., police vehicles, copy equipment) are typically budgeted and reported in the General Fund or other governmental fund.

### **Proprietary Fund Types (Budgetary)**

The City also has proprietary fund types, which are different from governmental fund types in that their focus is on the determination of net income or loss. The revenue from these funds is assumed to be adequate to fund the operation of the funds. The City's proprietary funds are as follows:

- **Enterprise Funds** are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through use charges or where the periodic determination of net income or loss is deemed appropriate. The City's enterprise funds include Water, Sewer, Stormwater, Refuse/Solid Waste, Transit, Parking and America's River Project.
- The **Internal Service Fund** accounts for the financing of goods and/or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost reimbursement basis. The City's Internal Service Funds include Engineering Service, Garage Service, General Service and Stores/Printing.

### **Self-Insurance Funds (Non-Budgetary)**

- The **Self Insurance Funds** are considered Internal Service Funds, are not budgeted, but are summarized in the audited financial statements. These include Health Insurance Reserve and Workers' Compensation Insurance Reserve.

### **Fiduciary Fund Types (Non-Budgetary)**

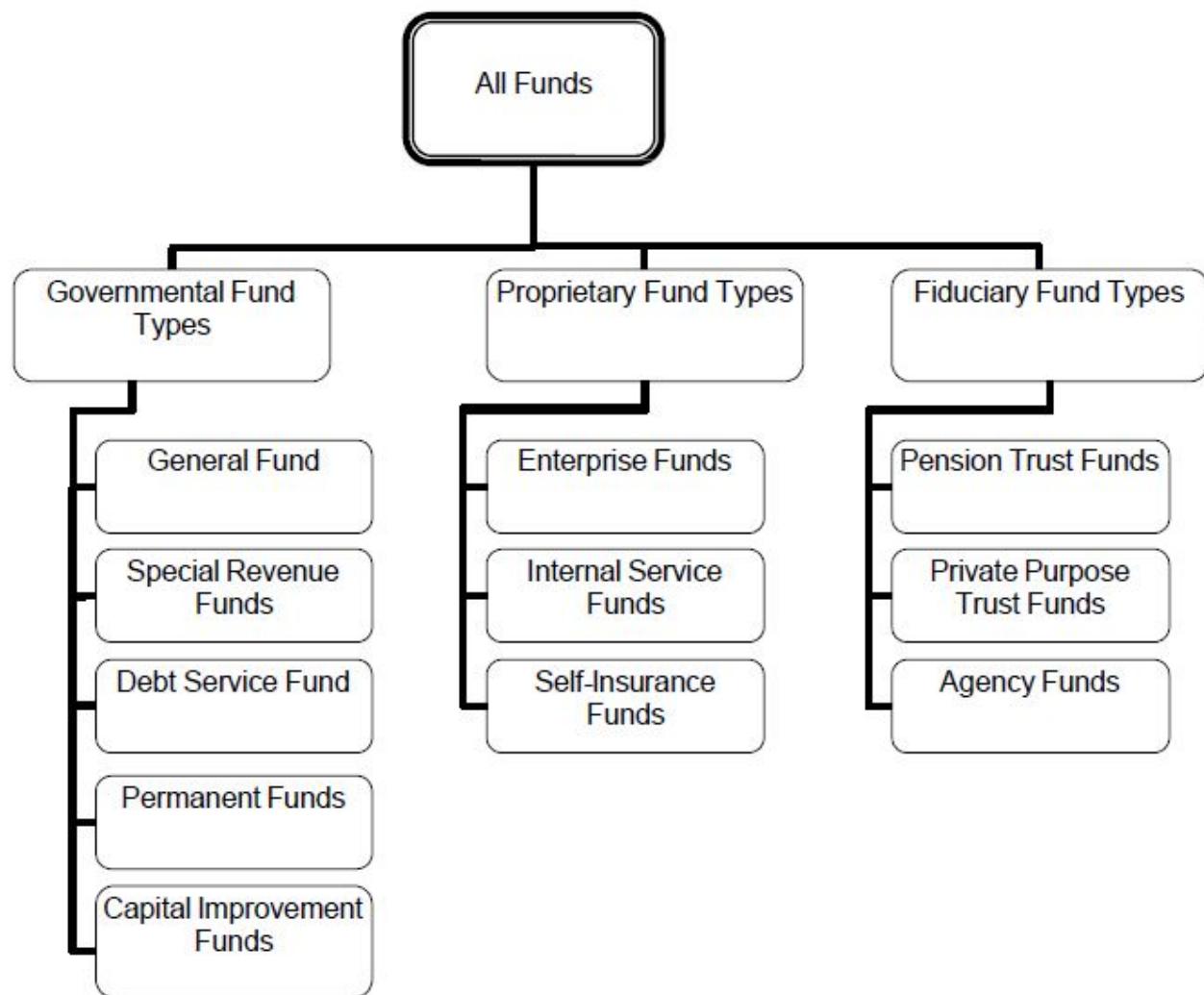
The City also has fiduciary fund types, which account for assets in a trustee or custodial capacity:

- **Pension Trust Funds** account for assets of pension plans held by a government in a trustee capacity. The City of Dubuque has no such funds.
- **Private Purpose Trust Funds** account for trust arrangements, including those for escheat property, where principal and income benefit individuals, private organizations, or other governments. The major use of private purpose funds is for escheat property. The City has no such funds.
- **Agency Funds** account for those assets held solely in a custodial capacity by the City as an agent for individuals, private organizations, other governmental units, and/or other funds. The City's Agency Funds include the Cable Equipment Fund (monies received from Mediacom through the Cable Franchise Agreement for distribution), Dog Track Bond Depreciation (monies held for dog track infrastructure needs), and the Dubuque Metropolitan Area Solid Waste Agency General and DNR Planning. These funds are not budgeted.

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## FUND - DEPARTMENT RELATIONSHIP

The various funds are grouped by type in the budget. The following fund types are used by the City:



The following table shows each City department and its associated funds.

Department	General Fund	Road Use Tax	Customer Facility Charge	CBG	State Rental Rehab	Section 8	HUD Disaster Relief	Housing Trust	IRCLES Donations	Cable TV	Tax Increment Finance	Special Assessments	URAG	Lead Paint	Veteran's Memorial	Expendable Library Gifts	Expendable Police Trust	Street Construction	Construction	Sales Tax Increment	Sales Tax Construction	General Construction	Golf Construction	Airport Construction	Transit	Sanitary Sewer	Stormwater	Parking	Water	Refuse	Salt Operations	Landfill	Engineering Service	Garage Service	General Service	Stores/Printing	Lyons Peony Trust	Library Gift Trust	Debt Service
Airport	X	X																																	X				
AmeriCorps	X		X																																				
Budget	X				X																																		
Building Services	X																			X															X				
Cable TV	X										X																												
City Clerk	X																																						
City Council	X																																						
City Manager	X		X																																				
Civic Center	X																			X	X	X	X	X	X	X	X	X	X	X	X		X						
Conference Center	X																			X	X	X	X	X	X	X	X	X	X	X	X		X						
Economic Development	X											X	X							X														X					
Emergency Communications	X																			X														X					
Emergency Management	X																																						
Engineering	X	X	X	X								X	X	X	X					X	X	X	X	X	X	X	X	X	X	X	X								
Finance	X																		X												X	X							
Fire	X																		X															X					
GIS	X																																						
Health Services	X																																						
Housing	X		X	X	X	X	X	X	X		X	X																											
Human Rights	X																																						
Information Services	X	X																	X	X																			
Legal	X																			X	X	X	X	X	X	X	X												
Library	X																		X	X														X					
Multicultural Family Center	X																			X																			
Parking												X								X																			
Parks	X											X							X	X																			
Personnel	X																																						
Planning Services	X																																						
Police	X																			X																			
Public Works	X	X	X	X															X	X	X									X	X	X							
Recreation	X		X																	X	X	X																	
Transit	X											X							X	X																			
Water																																							
Water & Resource Recovery																																							

## KEY TERMS FOR UNDERSTANDING DUBUQUE'S BUDGET

### **Program**

Programs are presented as general statements, which define a major purpose of City government. Each program is divided into several departments and activities representing a separate and significant segment of the program of which it is an integral part. The state budget law requires that the budget be certified on a program basis. The City of Dubuque uses the following nine programs:

1. **Public Safety:** Police Department, Emergency Communication Center, Fire Department, Disaster Services, Health Services-Animal Control activity, Public Works-Flood Control activity, Building Services-Inspection activities.
2. **Public Works:** Airport Department, Public Works Department, Engineering Department.
3. **Health and Social Services:** Human Rights Department, Health Services Department, Purchase of Services
4. **Culture and Recreation:** Parks Division, Recreation Division, Civic Center Division, Conference Center, Library Department, City Manager-Arts and Cultural Affairs activity.
5. **Community and Economic Development:** Economic Development Department, Housing and Community Development Department, Planning Services, Purchase of Services, City Manager-Neighborhood Development activity.
6. **General Government:** Building Services-City Hall/Annex Maintenance, City Council, City Manager, City Clerk, Finance Department, Cable TV Division, Legal Department, Information Services Department.
7. **Debt Service and Capital Projects** in programs 1-6 for governmental funds.
8. **Business Type (includes business type operating, capital and debt service):** Water Department, Water Pollution Control Department, Parking Division, Transit Division, Public Works-Landfill activities and Garage internal service fund activities, Engineering-Sewer and Stormwater activities, Finance-Utility Meter Reads activity and Stores internal service fund activities.
9. **Non-Program:** City Manager-Health and Worker's Compensation Insurance Reserve fund activities and Public Works-Dubuque Metropolitan Area Solid Waste activities.

\* Prior to Fiscal Year 2004, the State of Iowa, City Finance Committee changed the number of programs from 4 to 9 on the expenditure side.

### **Operating Budget**

The Operating Budget represents the various recurring activities and services provided by the several departments in the City government. The Operating Budget provides those services normally associated with the City government (e.g., police, fire, street maintenance, recreation) and involves expenditures which benefit the current fiscal year. (That is, items purchased are used up during the current fiscal period.) Expenditures in the Operating Budget are for such categories as Employee Expense, Supplies and Services, and Debt Service. Funding of the Operating Budget includes property taxes, shared state and federal revenues, fees, fines, licenses, permits, user charges and cash balances.

## **Capital Budget**

The Capital Budget represents major "permanent" capital improvement projects requiring the nonrecurring expenditures of public funds for the acquisition of property or easement, construction, renovation or replacement of a physical asset of the City and any studies, engineering or surveys which are an integral part thereof. The Capital Budget is multi-year in scope, is updated annually and includes project-funding information. The first year of the Capital Budget (or Capital Improvement Program) is included with the Operating Budget for the same year to arrive at a total or gross budget amount. Capital budget financing comes primarily from bond proceeds, state and federal grants, Road Use Tax funds, Dubuque Racing Association profit distribution, and utility depreciation funds.

## **Expenditure Category**

Expenditure category or classification is the basis for classifying and codifying costs. Categories of expense include: (a) Employee Expense; (b) Supplies and Services; (c) Capital Outlay (Machinery and Equipment); (d) Debt Service; and (e) Capital Improvements. Categories of expense consist of various expense accounts. For example, Employee Expense is divided into expense accounts such as full-time, part-time & seasonal employees, overtime pay, holiday pay, social security expense and health insurance. Supplies and Services include accounts such as postage, telephone expense, office supplies, dues and memberships, utility expense - electricity, motor vehicle expense - fuel, library books, and architectural services.

## **Revenue Category**

Revenue category or classification is a basis for classifying and codifying revenue. There are eight major categories of revenue, each divided into specific revenue items.

The eight major categories of revenue are as follows:

1. Taxes
2. Licenses and permits
3. Use of Money and Property
4. Intergovernmental Revenue
5. Charges for services
6. Special Assessments
7. Miscellaneous Revenue
8. Other Financing Sources

An example of the specific revenue items would include the following items in the licenses and permits revenue category: business licenses, cigarette licenses, beer permits, building permits, plumbing permits, heating permits, etc.

## **Alternative Budget Levels**

The Dubuque budget system utilizes a variation of the zero-based budget (ZBB) approach utilizing three alternative funding or budget levels: Maintenance Budget Level, Base Budget Level and Improvement Level.

Each alternative funding level includes specific objectives to be accomplished (service levels to be offered) and associated costs. The budget decision becomes one of selecting alternatives, which maximize the achievements of City objectives according to established priorities within the context of limited resources and City Council policy.

# **BUDGET IN BRIEF**

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*Masterpiece on the Mississippi*



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2017★2019

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## BUDGET IN BRIEF

The City Council will approve the fiscal year 2023 operating and capital budgets on March 29, 2022. The recommended FY23 budget is balanced and includes a 2.96% property tax increase to the average homeowner for the City portion of their taxes.

The keys to the City of Dubuque's financial success include a continued growth in assessed property valuation (1.88% in FY 23); efficient operation with a 5.82% increase in the City's workforce since the 1980's; increased use of Federal and State grants; diversified revenue streams; minimal property tax supported debt; increased public and private partnerships; entrepreneurial City Council policy decisions; and caring residents, committed elected officials, hard-working not-for-profits, and talented city employees.

The City's five-year capital improvement plan (CIP) continues to allocate funding for the maintenance and refurbishment of city facilities. The recommended five-year CIP totals \$255,784,207.

This budget in brief is intended to provide the residents of Dubuque with an overview of the approved operating and capital budgets. Throughout this document, you will find **highlighted sections** noting the location of detailed information in the approved budget document. Detailed information related to the approved budget can also be found on the City's website at [www.cityofdubuque.org](http://www.cityofdubuque.org).

### Fee Increases for Fiscal Year 2023

Various fee increases will be implemented beginning on July 1, 2022. These fee increases are intended to provide additional revenues to maintain and expand the level of service in various areas. The following is a summary of the increased fees:

**Water, Sewer, & Stormwater Increases** - Fee increases for water, sewer, and stormwater will be effective July 1, 2022: sewer rates will increase by \$3.90 per month for an average residential customer, water rates will increase by \$1.56 per month for an average residential customer; solid waste collection rates will increase by \$0.00 per month for an average residential customer; and stormwater rates will increase \$0.15 per month per standard family unit (SFU) equivalent.

**Recreation Fee Increases** - Annual Golf fee increases/decreases to maintain 100% self-support guideline: \$10 increase on all annual passes.

## FY23 RECOMMENDED BUDGET

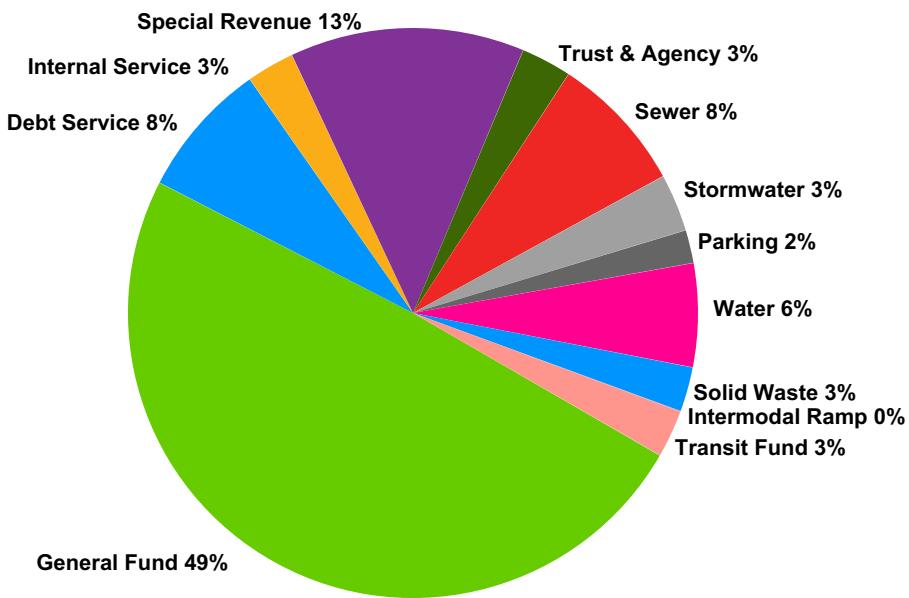
The City's recommended budget provides estimated revenues and expenditures for programs and services to be provided during the fiscal year from July 1, 2022 through June 30, 2023. A separate capital budget includes appropriations for infrastructure related to projects, such as roads, buildings, and equipment that may require more than one fiscal year to complete or to acquire.

OPERATING & CAPITAL BUDGET SUMMARY			
OPERATING	\$ 152,044,811	CAPITAL	\$ 69,262,412
General Fund	\$ 74,795,030	General Fund	\$ 4,501,410
Special Revenue Funds	\$ 20,229,091	Special Revenue Funds	\$ 4,743,395
Debt Service Fund	\$ 11,764,376	Capital Projects Funds	\$ 38,281,668
Enterprise Funds	\$ 36,788,823	Enterprise Funds	\$ 20,188,094
Internal Service Funds	\$ 4,117,649	Internal Service Funds	\$ 158,725
Trust & Agency Funds	\$ 4,349,842	Trust & Agency Funds	\$ 1,389,120

## APPROPRIATED BUDGET BY FUND

The City's total appropriated operating budget of \$152.0 million is made up of the general, special revenue, debt service, enterprise, internal service, and trust and agency funds. A complete self-contained budget, including both revenues and expenses, is prepared for each of these funds.

### FY23 Operating Appropriations by Fund



Transfers from one fund to another, such as a transfer from the general fund to a capital project fund to offset costs of a capital project, are shown as an expense (or transfer) for the entity fund providing the funding and as revenue to the fund receiving the transfer. In order to determine the actual amount of expenditures authorized by the budget, the transfer amount must be excluded.

All funds are balanced in fiscal year 2023. The City's general fund is balanced in 2023.

Utility funds are balanced in fiscal year 2023 as a result of rate increases.

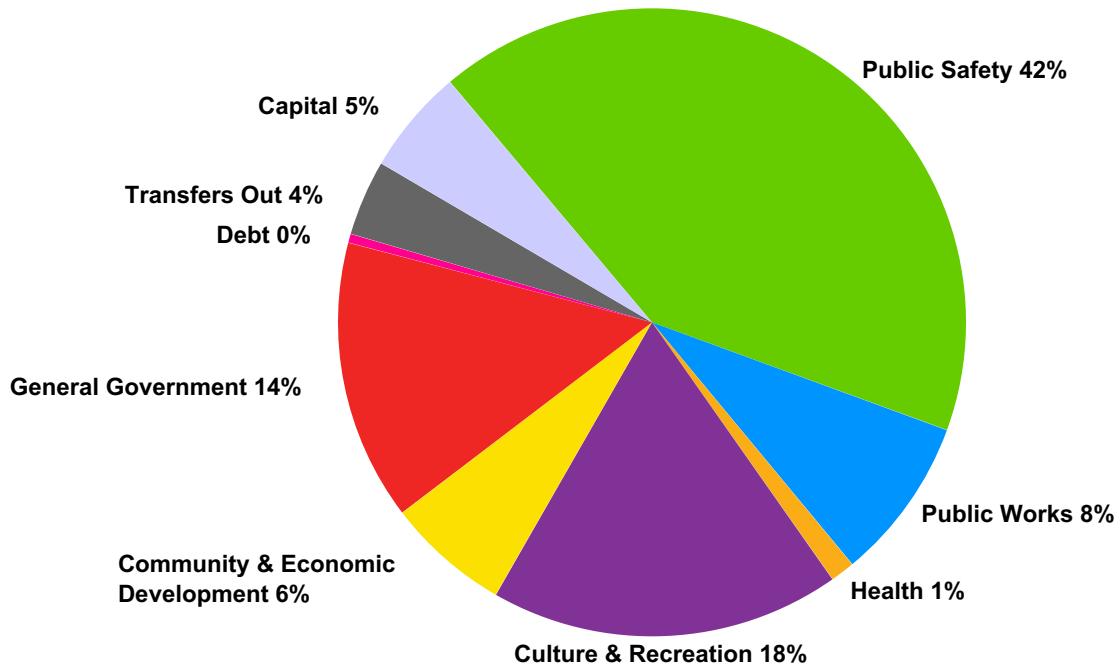
For additional information on the amount of funding included for each fund, total funding by department, and detailed information on reserves, see the Financial Summaries section

## How General Fund Money is Spent

The general fund is the operating fund of the City for general service departments. The general fund has an operating budget of \$74.8 million and a capital budget of \$4.5 million. This fund encompasses the bulk of activities that are traditionally considered basic governmental services such as public safety, culture & recreation, health & social services, and general government.

41.7 %	<b>PUBLIC SAFETY</b>	(animal control, building inspections, crime prevention, emergency management, flood control, fire police, etc.)
18.0 %	<b>CULTURE &amp; RECREATION</b>	(AmeriCorps, arts & cultural affairs, civic center, conference center, library, marina, parks, recreation, etc.)
14.5 %	<b>GENERAL GOVERNMENT</b>	(city attorney & legal services, city clerk, city council, city hall & general buildings, city manager, finance, information services, etc.)
8.4 %	<b>PUBLIC WORKS</b>	(airport, maintenance of streets, bridges, and sidewalks, snow removal, street cleaning, street lighting, traffic control, etc.)
6.3 %	<b>COMMUNITY &amp; ECONOMIC DEVELOPMENT</b>	(economic development, housing and community development, neighborhood development, planning and zoning, etc.)
3.9 %	<b>TRANSFERS OUT</b>	(to funds other than General Fund)
5.4 %	<b>CAPITAL PROJECTS</b>	(City infrastructure improvements or major equipment purchases)
1.2 %	<b>HEALTH &amp; SOCIAL SERVICES</b>	(community health, health regulation and inspection, human rights, etc.)
0.4 %	<b>DEBT SERVICE</b>	(government capital projects, tax-increment financing [TIF] capital projects)

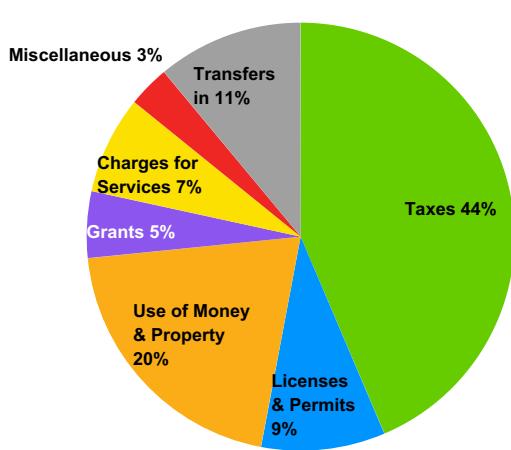
**FY23**  
**How General Fund Money is Spent**



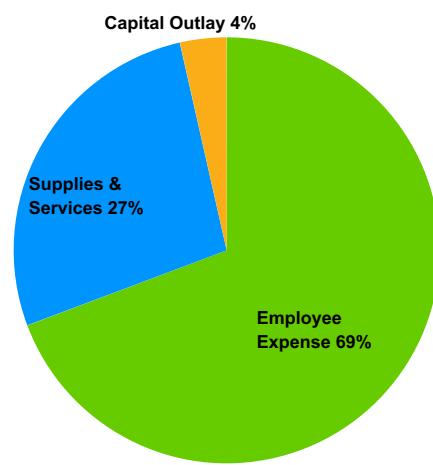
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## GENERAL FUND REVENUE & EXPENDITURES

### General Fund Operating Sources



### General Fund Operating Uses

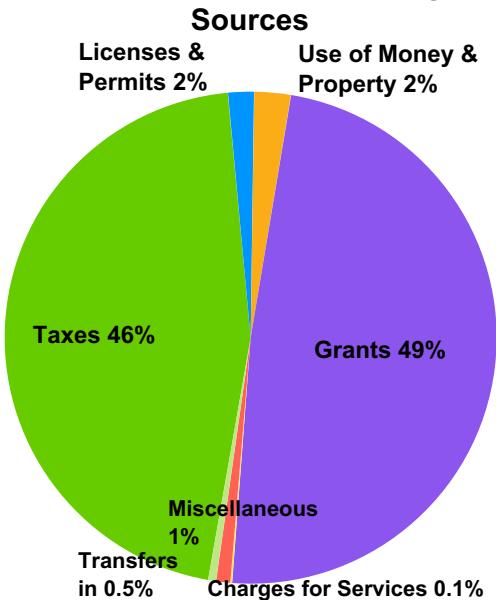



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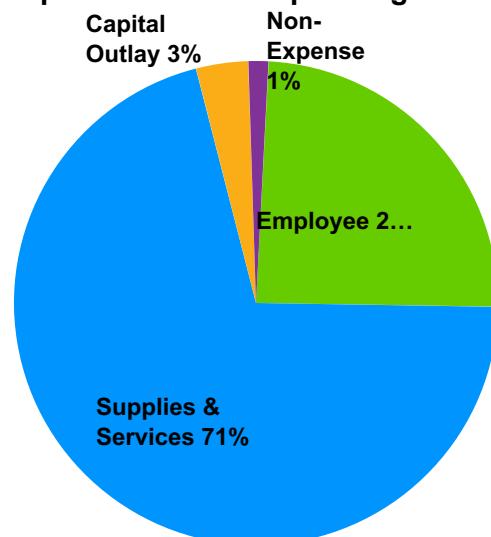
## SPECIAL REVENUE FUNDS

The special revenue funds have an operating budget of \$20.2 million and a capital budget of \$4.7 million. Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes. The City's special revenue funds include: Employee Benefits; Community Development; Road Use Tax; Section 8 Housing; Tort Liability; Special Assessments; Tax Increment Financing; HUD Disaster Relief; Housing Trust; Cable TV; and Library Expendable Gifts.

### Special Revenue Operating Sources



### Special Revenue Operating Uses

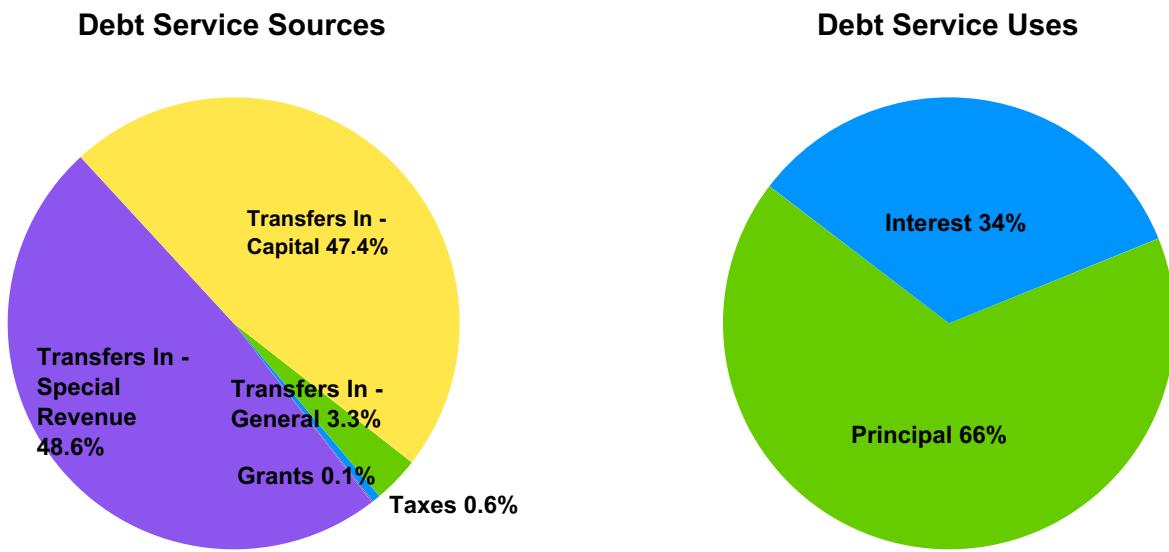


Special Revenue Funds budgets are shown in the Financial Summaries section.

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## DEBT SERVICE FUND

The debt service fund has an operating budget of \$11.8 million. The debt service fund is used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment bond principal and interest from special assessment levies when the government is obligated in some manner for the payment.



Additional information on the Debt Service Fund is shown in the Debt Summaries section.

## ENTERPRISE FUNDS

Enterprise funds are expected to be self-supporting and expected to be funded entirely from user fees for services. Except for Transit, no tax revenues are used for these activities in the FY 2023 budget. A transfer from the general fund to the Transit fund is budgeted to fund transit operations in the City. Each utility transfers revenue to the general fund for general government services. Transfers from the utilities in FY 2023 to support general government services total \$5,099,360.

- Sewer Utility \$1,837,117
- Stormwater Utility \$659,648
- Parking \$223,618
- Water Utility \$595,651
- Solid Waste \$1,305,346
- Landfill \$477,980

Enterprise Funds budgets are shown in the Financial Summaries section.

## INTERNAL SERVICE FUNDS

Internal service funds provide goods or services to other department within the City, with full costs to be recovered. An example of this would be the City's Garage Service. These expenses are included in both the department budget providing the service, as well as in the budget of the department receiving the service. To avoid double counting, the appropriated budget includes only the budgets for the departments receiving internal services (Engineering Service \$1,882,046 and Garage Service \$2,235,603).

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## STAFFING CHANGES

The City of Dubuque has 750.37 (FTE) employees budgeted in FY 2023. This represents a net increase of 23.65 FTE's from FY 2022. Since 1981, the city has minimized the number of positions added. The adopted budget provides funding for a net increase of 23.65 FTE's related to general fund departments.

Funding has been changes to include the following changes to FTE's:

- The Airport added a full-time Assistant FBO Supervisor +1.00 FTE but eliminated a part-time line service position -.39 FTE.
- AmeriCorps made the following additions: a full-time Community Diversion and Prevention Coordinator +1.00 FTE from the Police department; a full-time secretary +1.00 FTE; changed a part-time AmeriCorps Coordinator to full time +0.72 FTE.
- The City Clerk added a full-time secretary +1.00 FTE.
- The City Manager's Office made the following changes: Added a full-time Climate Action Coordinator +1.00 FTE; made permanent a former temporary full-time Grant Analyst position +1.00 FTE; moved a full-time Data Analyst position to the Office of Shared Prosperity -1.00 FTE.
- The Grand River Conference Center will be allocated a portion of the Leisure Services Manager from the Parks department + .15 FTE.
- Emergency Communications added a full-time Public Safety Dispatcher +1.00 FTE and eliminated part-time equivalents for the same position of -.75 FTE.
- Engineering had the following changes: Added a full-time Utility Locator +1.00 FTE; removed part-time Utility Locator positions of -.73 FTE; added a seasonal Business Administration Intern +.50 FTE; added a seasonal OSHA intern +.25 FTE; added a seasonal Broadband Intern + .25 FTE.
- Finance added a seasonal Finance Intern +.25 FTE.
- The Fire department is adding full-time Firefighters +7.00 FTE for multiple areas.
- Housing added a full-time Grant Program Manager +1.00 FTE. They also eliminated a full-time Family Self Sufficiency Coordinator -1.00 FTE in order to add full-time Confidential Account Clerk +1.00 FTE.
- Human Resources added a full-time Employee Relations Manager +1.00 FTE, a full-time Human Resource Benefits and Payroll Specialist +1.00 FTE, and removed a seasonal Scanning Clerk -.50 FTE.
- Information Services added a full-time Help Desk Technical Support position +1.00 FTE, a full-time User Technology Specialist +1.00 FTE, and a full-time Chief Security Officer +1.00 FTE.
- The Library added a full-time Maker Space Assistant +1.00 FTE and eliminated part-time Library Assistants of -1.00 FTE. They also removed a part-time Marketing Coordinator -.50 FTE.
- The Office of Equity and Human Rights moved the full-time Community Engagement Coordinator to the Office of Shared Prosperity -1.00 FTE.
- The Office of Shared Prosperity received a full -time Data Analyst from the City Manager's Office +1.00 FTE, as well as a part-time Secretary +.66 FTE.
- Parks allocated a portion of the full-time Leisure Services Manager to the Grand River Conference Center -.15 FTE and added a full-time Project Manager +1.00 FTE.
- The Police added a full-time Police Patrol Officer +1.00 FTE and seasonal Community Resource Officers 2.19 FTE. The also moved a full-time Community Diversion and Prevention Coordinator to AmeriCorps -1.00.
- Public Works made the following changes: added a full-time Yard Waste and Snow Fighter +1.00 FTE; eliminated seasonal Laborers -1.77 FTE; added a part-time Secretary +.67 FTE; added a full-time Landfill Equipment Operator +1.00 FTE; eliminated seasonal Landfill Equipment Operators -.75 FTE.
- The Transportation Department added full-time Bus Operator's +4.00 FTE and eliminated the same position's part-time equivalents of -4.44 FTE. They also added a part-time Cashier +.65 FTE.

<b>Total FTE's FY 2022</b>	<b>726.72</b>
FT Assistant FBO Supervisor	+1.00
PT Line Service Worker	-0.39
FT Secretary	+1.00
PT AmeriCorps Coordinator	+0.72
FT Secretary	+1.00
FT Climate Action Coordinator	+1.00
FT Grant Analyst	+1.00
FT Public Safety Dispatcher	+1.00
PT Public safety Dispatcher	-0.75
FT Utility Locator	+1.00
PT Utility Locator	-0.73
Seasonal Business Administration Intern	+0.50
Seasonal OSHA Intern	+0.25
Seasonal Broadband Intern	+0.25
Seasonal Finance Intern	+0.25
FT Firefighter	+7.00
FT Grant Program Manager	+1.00
FT Family Self Sufficiency Coordinator	-1.00
FT Confidential Account Clerk	+1.00
FT Employee Relations Manager	+1.00
FT HR Benefits and Payroll Specialist	+1.00
Seasonal Scanning Clerk	-0.50
FT Help Desk Technical Support	+1.00
FT User Technology Specialist	+1.00
FT Chief Security Officer	+1.00
FT Maker Space Assistant	+1.00
FT Library Assistant	-1.00
PT Marketing Coordinator	-0.50
FT Project Manager	+1.00
FT Police Patrol Officer	+1.00
Seasonal Community Resource Officer	+2.19
FT Yard Waste and Snow Fighter	+1.00
Seasonal Laborer	-1.77
PT Secretary	+0.67
FT Landfill Equipment Operator	+1.00
Seasonal Landfill Equipment Operator	-0.75
FT Bus Operator	+4.00
PT Bus Operator	-4.44
PT Cashier	+0.65
<b>Total Recommended FTE's FY 2023</b>	<b>750.37</b>

**SUMMARY OF PERSONNEL APPROPRIATIONS AND POSITIONS BY DEPARTMENT**

Department/Service	Fiscal Year 2021	Fiscal Year 2022 Budget	Fiscal Year 2023 Budget	FY 2021 FTE's	FY 2022 FTE's	FY 2023 FTE's
Police	\$ 8,969,386	\$ 9,147,583	\$ 9,398,091	121.56	122.56	124.75
E911	\$ 1,125,732	\$ 1,120,808	\$ 1,139,972	19.28	19.28	19.53
Fire	\$ 6,719,000	\$ 6,809,623	\$ 7,476,442	92.16	92.16	99.16
Office of Equity & Human Rights	\$ 295,927	\$ 309,281	\$ 225,532	4.00	4.00	3.00
Building Services	\$ 857,385	\$ 0	\$ 0	12.75	0.00	0.00
Health Services	\$ 393,094	\$ 404,599	\$ 427,926	6.14	6.14	6.14
Parks Division	\$ 1,743,405	\$ 1,796,045	\$ 1,968,576	37.01	37.54	38.39
Civic Center	\$ 19,541	\$ 20,932	\$ 21,746	0.15	0.15	0.15
Conference Center	\$ 0	\$ 0	\$ 21,746	0.00	0.00	0.15
Recreation	\$ 1,778,911	\$ 1,915,266	\$ 2,182,757	48.00	50.08	52.80
Library	\$ 1,991,587	\$ 2,012,936	\$ 2,051,200	35.64	35.64	35.15
Airport	\$ 981,235	\$ 1,016,604	\$ 1,113,318	19.16	19.16	19.77
Transportation Services	\$ 2,378,802	\$ 2,414,994	\$ 2,555,055	53.73	53.00	53.21
Engineering	\$ 2,241,278	\$ 2,728,782	\$ 2,879,563	30.71	38.94	40.21
Water	\$ 1,629,256	\$ 1,653,763	\$ 1,690,828	26.07	26.07	26.07
W&RRC	\$ 980,914	\$ 1,002,330	\$ 1,031,473	15.00	15.00	15.00
Public Works	\$ 5,344,683	\$ 5,455,586	\$ 5,653,692	93.28	93.28	93.43
Economic Development	\$ 263,521	\$ 291,668	\$ 318,074	3.75	3.75	3.75
Housing & Community Dev.	\$ 1,895,132	\$ 2,286,438	\$ 2,516,028	29.00	34.75	35.75
Planning Services	\$ 530,791	\$ 543,087	\$ 571,327	8.38	8.38	8.38
Human Resources	\$ 357,040	\$ 448,222	\$ 584,987	4.63	6.13	7.63
Office of Shared Prosperity	\$ 0	\$ 68,591	\$ 242,348	0.00	1.00	3.66
Public Information Office	\$ 526,446	\$ 551,594	\$ 584,161	8.75	8.25	8.25
City Council	\$ 76,892	\$ 76,920	\$ 81,400	3.50	3.50	3.50
City Manager's Office	\$ 937,481	\$ 911,274	\$ 970,753	9.67	10.08	10.42
City Clerk	\$ 202,248	\$ 203,011	\$ 249,996	3.00	3.00	4.00
Finance Department	\$ 1,217,865	\$ 1,249,943	\$ 1,338,776	20.00	20.26	20.51
Legal Department	\$ 621,004	\$ 616,458	\$ 613,247	5.62	5.62	5.62
Information Services	\$ 637,131	\$ 694,095	\$ 912,981	9.00	9.00	12.00
<b>TOTAL</b>	<b>\$44,715,687</b>	<b>\$45,750,433</b>	<b>\$48,821,995</b>	<b>719.94</b>	<b>726.72</b>	<b>750.37</b>

**HOW IS THE BUDGET FUNDED?****Property Taxes**

General fund, transit, payroll benefit costs, and general liability insurance expenses are supported by property tax dollars. The property tax rate for fiscal year 2023 is 9.71686 per \$1,000 of taxable valuation. It is estimated that a total of \$26,205,437 will be received from property taxes in FY 2023. This represents unchanged of —% from fiscal year 2022. For FY 2023 there is a 2.96% or \$22.74 property tax increase for the City portion of property taxes paid by the average homeowner.

**Other Taxes**

Other taxes that the City collects include local option sales tax, hotel/motel tax, and tax on agricultural land. In 2023, approximately \$13,006,777 will be received in local option sales tax. This is a 13.52% increase over FY 2022. Of this amount, 50% is for property tax relief (\$6,503,389), 20% is for City facilities maintenance (\$2,291,578), and 30% is for special assessment relief (\$3,437,368). In 2023 approximately \$2,840,773 will be received in hotel/motel tax. By resolution, 50% of this amount is to be used for promotion and encouragement of tourism and convention business and the remaining 50% goes into the General Fund for property tax relief.

#### Licenses and Permits

Fees from licenses include business, beer, liquor, cigarette, dog, cat, bicycle, housing, and other miscellaneous. Fees from permits include building, electrical, mechanical, plumbing, refuse hauling, excavation, subdivision inspection, swimming pool inspection, animal impoundments, and other miscellaneous. The City estimates \$2,030,903 in licenses and permits in FY 2023. Also included are cable TV franchise fees (5%) and utility franchise fees (5% gas & 5% electric). The FY 2023 projection for cable franchise fees is \$559,802 and utility franchise fee projection is \$5,252,504. The utility franchise fees are all used for property tax relief.

#### Use of Money and Property

This category includes interest and investment earnings collected, rent received from City owned property, and lease revenue, which is estimated at \$17,047,376 in FY 2023. The gaming related leases generate the most revenue. The lease with the Dubuque Racing Association (DRA) includes collection of 1.5% of coin-in (1% prior to 1/1/22), 4.8% of gross revenue from table games, 0.5% of sports wagering, and a distribution of profit from the DRA of 50%. Diamond Jo also pays a parking lease. City Council's policy is to use 100% of the DRA distribution of profit to support the Capital Improvement Budget and the total received from DRA operating and taxes is split 100% for property tax relief and —% for capital projects. Gaming leases are projected to be \$8,110,582 in FY 2023. Riverfront leases are expected to generate \$3,219,357 in FY 2023.

#### Intergovernmental Revenue

Intergovernmental revenues are projected to increase 46.24% from FY 2022. The city is estimated to receive \$49,824,373 in Federal and State grants, State Road Use Tax Funds, and County Contributions. American Rescue Plan Act Funds make up the biggest portion of the increase.

#### Charges for Services

This includes revenue from charges for services for Water, Sewer, Stormwater, Solid Waste, Transit, Parking and Landfill. Rate increases have been incorporated into all utilities (as shown on the "Fact Sheet" under the Budget Overviews tab). Rate increases were necessary due to a combination of operating costs rising, additional capital projects to support additional debt service and to meet revenue bond covenants. Utility charges are projected to be \$48,437,814. Other charges for services include copy charges, sales of maps and publications, street, sidewalk, and curb repairs, special Police services, Library services, Recreation programs, etc. Other charges for services are estimated at \$3,143,834 in FY 2023.

#### Special Assessments

Special assessments are an additional tax levied on private property for public improvements that enhance the value of the property. In FY 2023, special assessment revenue is estimated at \$184,524.

#### Miscellaneous Revenue

This category includes internal charges for services, proceeds from bonds, and revenues of a non-recurring nature. Miscellaneous revenues are estimated at \$26,531,638 in FY 2023.

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#### **RECOMMENDED CAPITAL IMPROVEMENT PLAN**

The City of Dubuque's Capital Improvement Plan (CIP) represents the City's five-year plan for capital improvements and totals \$255,784,207. Appropriations of funding are made on an annual basis. The capital budget is therefore the first year of the five-year CIP. The approved capital budget for fiscal year 2023 totals \$69,262,412.

The recommended CIP reflects the City's comprehensive plan and the goals and priorities established by the City Council. Funding required to meet the capital needs for FY 2023 totals \$69.3 million. Approximately 25.70% (\$17.8 million) of this will be provided by issuance of new debt, primarily for sewer utility related projects (\$5.1 million) and Greater Downtown TIF related projects (\$3.2 million). Another funding source representing approximately 11.68% of total sources is operating receipts. Operating receipts come from current year revenues and essentially represent the amount of "cash" or pay as you go financing provided by each enterprise operation.

A major focus of the capital budget and capital improvement plan is the maintenance and refurbishment of existing city facilities. To this end, significant resources are dedicated for these types of projects including, Bee Branch Creek Watershed, Airport, Fire facilities, Civic Center, Grand River Center and Street, Sanitary and Water Improvements.

The following page provides a listing of some of the highlighted projects in the fiscal year 2023 capital budget. **The Capital Budget in the Resident's Guide includes a summary by department of all projects planned through FY 2027.**

## FY23 RECOMMENDED CAPITAL BUDGET HIGHLIGHTS

### Fire

Ambulance Expansion/Replacement - \$659,810

### Leisure Services

Comprehensive Parks Master Plan - \$208,000  
Low/Moderate Income Park Improvements - \$150,000  
Reimagine Comiskey - \$496,000  
Five Flags Building Improvements - \$600,000  
Mystique Community Ice Center Settling Remediation - \$4,600,000  
Mystique Community Ice Center Dehumidification - \$1,400,000

### Water

Water Meter Replacement Program - \$529,018  
Old Highway Road Water Main Extension - Sieppel and Radford Road Loop - \$853,750  
Webber Property Phase 1 & 2 - \$970,245

### Airport

Reconstruct Taxiway A - \$3,100,000  
Construct Solar PV System - \$1,199,275

### Public Works

Curb Ramp Program - \$838,087  
Vacuum Street Sweeper Replacement Project - \$269,067  
Ice Harbor Gates Fender Replacement - \$145,000  
Cab-Over Solid Waste Vehicles - \$542,154  
Landfill Service Building Design - \$25,000  
Landfill Litter Fencing - \$300,000  
Landfill Sewer Line Extension - \$250,000  
Landfill Haul Truck Replacement - \$601,000

### Sanitary Sewer Improvements

Bee Branch Interceptor Sewer Connection - \$3,335,000  
Old Mill Road Lift Station & Force Main - \$2,638,650  
Force Main Stabilization - \$600,000  
Granger Creek Lift Station Improvements - \$607,650  
Industrial Park Santiary Sewer - \$209,000

### Stormwater Improvements

Maus Park Culvert Restoration - \$355,400  
Bee Branch Creek Gate & Pump Replacements - \$8,676,050

### Street Related Improvements

East - West Corridor Capacity Improvements - \$3,231,046  
Central Avenue Streetscape Design 1-way to 2-way - \$400,000  
Dubuque Industrial Center Crossroads - New Road Infrastructure Improvements - \$1,160,000  
Dubuque Industrial Center McFadden Farm - South Heacock Road Construction - \$2,710,000  
Seippel Road Bike/Pedestrian Trail - Chavenelle Road to SW Arterial - \$250,000

### Traffic Improvements

Citywide Fiber Cable Backbone Masterplan Implementation - \$3,000,000  
Street Light Replacement and New Installation - \$135,200  
Street Camera Installation - \$100,000  
Chesterfield Lighting Project - \$67,000

### Engineering Miscellaneous

Harbor Area Maintenance - \$601,000  
Conneting Downtown Destinations - \$115,000

**Economic Development**

Greater Downtown Urban Renewal District Incentive & Rehab Program - \$300,000  
Workforce Development - \$371,500  
Downtown Rehab Grant Program - \$200,000  
Development Dubuque Industrial Center: Crossroads- \$3,318,000

**Transit**

Transit Vehicle Replacement - \$383,182

**Parking**

New Downtown Parking Ramp - \$2,348,822  
Smart Parking System - \$373,000

**Housing and Community Development**

Homeownership Assistance - \$759,392  
Neighborhood Reinvestment Partnership - \$300,000  
Washington Neighborhood Home Purchase Program - \$231,283  
Homeowner Rehabilitation Program - \$155,000  
Downtown Urban Renewal Area Non-Profit Accessibility Assistance Program - \$100,000  
Downtown Urban Renewal Area Non-Profit Accessibility Assistance - \$100,000

**City Manager's Office**

Non-Profit Weatherization Improvements Assistance - \$100,000

**Information Services**

City-Wide Computer Replacements - \$955,921  
Fiber Optic Documentation and Maintenance - \$100,000  
Data Center - \$60,000

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# **COMMUNITY INFORMATION**

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*Masterpiece on the Mississippi*



Founded by Julien Dubuque in 1785, Dubuque is Iowa's oldest city and is among the oldest settlements west of the Mississippi River. Dubuque has long been a historical and cultural center with its numerous historic sites, architectural Historic Districts with well-preserved buildings and homes, a revitalized main street, history and art museums, live theaters, ballet troupes, a symphony, three private colleges, two seminaries, a Bible college, libraries and a local history research center, recreational and sports venues, beautiful parks, a state park and nature interpretive center, miles of hiking and biking trails and the great Mississippi River.

Recent recognitions include being named one of the 100 Best Communities for Young People, the Most Livable Small City, an Iowa Great Place, an All-America City, and a LEED Certified City (Leadership in Energy and Environmental Design). Dubuque scored 100 on the 2018 Municipal Equality Index, issued by the Human Rights Campaign (HRC), in partnership with the Equality Federation Institute. Dubuque, Iowa is truly a "Masterpiece on the Mississippi."

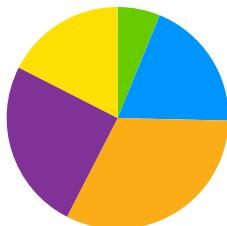


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**ACCORDING TO THE 2021 AMERICAN COMMUNITY SURVEY (ACS), THE CITY OF DUBUQUE'S DEMOGRAPHICS INCLUDE THE FOLLOWING:**

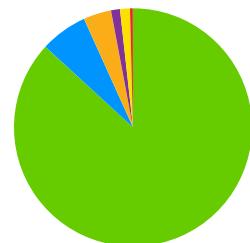
**AGE**

- █ Under 5 Years 6.2%
- █ 5-19 Years 19%
- █ 20-44 Years 32.2%
- █ 45-64 Years 25%
- █ 65 years and better 17.5%



**RACE**

- █ White or Caucasian 85.1%
- █ Black or African American 6.3%
- █ Hispanic or Latino 3.7%
- █ Asian 1.2%
- █ Hawaiian & Other Pacific Islander 1.3%
- █ American Indian and Alaska Native 0.04%



**POPULATION**

Total Population: 59,667

Female Population: 51.6%

Male Population: 48.4%

Average Household Size: 2.27

Family Households: 59.1%

Non-Family Households: 40.9%

Average Family Size: 2.92

Median Age: 35 years

**HOUSING**

Total Housing Units: 21,174

Housing Occupancy: 92.5%

Owner-Occupied: 65.7%

Renter-Occupied: 34.3%

**INCOME**

Median Household Income: \$52,298

Median Family Income: \$67,436

Families below poverty: 10.4%

Individuals below poverty: 16%

**DUBUQUE'S LOCATION**

Situated at the intersection of Iowa, Illinois, and Wisconsin, the community of Dubuque, Iowa, stands among the Mississippi River bluffs as a metropolitan service area for seven surrounding counties.

Dubuque is connected by four-lane highways to Davenport, Des Moines, Madison and Minneapolis. The majority of the way to Chicago is also four-lane highway. Dubuque is centrally located amongst several major metropolitan areas.

The Dubuque Regional Airport serves both business and leisure travelers with service through Envoy (formerly American Eagle) between Dubuque and Chicago's O'Hare International Airport. Private and corporate jets also make use of the great central location of the airport as well.



Land Area: 32.0 square miles  
Riverfront shoreline: 8.8 miles

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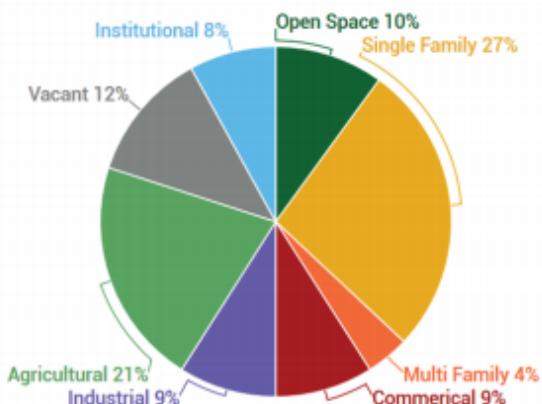
## Current Land Use

A review of existing land use within the Dubuque city limits (as of 2017) shows a balance of development among commercial, industrial, and institutional uses. (See Figure 9-2)

- Residential uses, separated as single-family and multi-family categories when combined are 5,355 acres, or 31% of Dubuque's total land area.
- Large swaths of agricultural land, particularly in the western portion of Dubuque, total 3,529 acres. Many of these agricultural properties were annexed into the city with the intent of being developed for another use in the future.
- An Existing Land Use Map can be found in Figure 9.1.

■ FIGURE 9.2

### □ Current Land Use in Acres



- 10% Open Space (1,777 Acres)
- 27% Single Family (4,661 Acres)
- 4% Multi Family (694 Acres)
- 9% Commercial (1,507 Acres)
- 9% Industrial (1,438 Acres)
- 21% Agricultural (3,529 Acres)
- 8% Institutional (1,286 Acres)
- 12% Vacant (2,110 Acres)

Total Acres: 17,003

(Note: Total Acres excludes roads and river.)

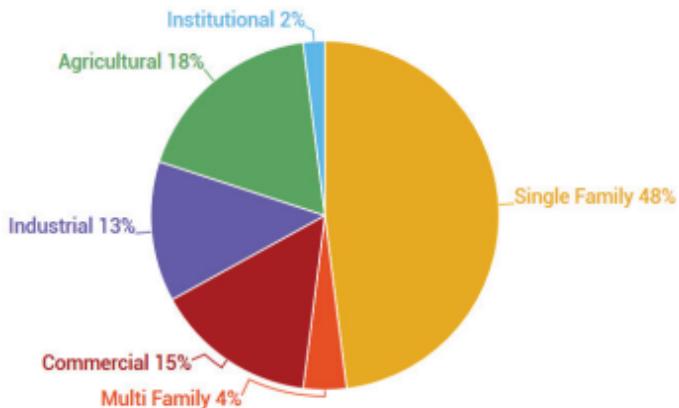
## Current Zoning

Existing land use and current zoning are similar, but not the same. Within the city limits of Dubuque, land is 100% zoned -- including vacant land. Most land is zoned for its current use, but not always.

- Using the same broad categories examined for existing land use, the most prevalent zoning is 8,105 acres (48%) of single-family residential (which includes the small amount of two-family residential).
- The rest of the current zoning in Dubuque is divided about equally among agricultural with 3,067 acres (18%), commercial at 2,629 acres (15%), and industrial with 2,253 acres (13%). Multi-family zoning encompasses only 636 acres (4%) and institutional only 314 acres (2%).
- A breakdown of current zoning is shown in Figure 9.3. A current zoning map can be found in the Appendix.

■ FIGURE 9.3

### □ Current Zoning in Acres



- 18% Agricultural (3,067 Acres)
- 48% Single Family (8,105 Acres)
- 4% Multi Family (636 Acres)
- 15% Commercial (2,629 Acres)
- 13% Industrial (2,253 Acres)
- 2% Institutional (314 Acres)

Total Acres: 17,003

(Note: Total Acres excludes roads and river.)

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## SERVICES PROVIDED BY THE CITY OF DUBUQUE

Airport	Library
Ambulance & EMS	Licenses & Permits
Animal Control	Marina
Arts & Culture	Parking
Building Permits	Parks
Campground	Planning & Zoning
Civic Center	Police
Conference Center	Recreation
Community Development	Sanitary Sewer
Economic Development	Sidewalks
Emergency Communications/911	Snow & Ice Control
Emergency Notifications	Street Maintenance
Fire/Rescue	Stormwater Management
Golf Course	Transit
Health Services	Trash & Recycling
Historic Preservation	Utility Billing
Housing	Water
Human Rights	Wastewater

## RECREATION OPPORTUNITIES

- 53 parks with 1,246 acres
- 25 park shelters
- 19 tennis courts
- 21 restrooms
- 4 accessible fishing piers
- 3 skate parks
- 1 dog park
- 288 units of play equipment
- 1 Disc golf course
- 1 In-line hockey rink
- 10 softball fields
- 1 baseball field
- 5,200 street trees
- 46 miles of trails
- 1,000 picnic tables



## CULTURAL AMENITIES

In Dubuque there are over 45 non-profit arts and cultural organizations that provide year-round cultural programming in Dubuque and the surrounding area. Dubuque is home to a world-class Symphony Orchestra and Arboretum, two Smithsonian Affiliates - the Dubuque Museum of Art and the National Mississippi River Museum and Aquarium, JDIFF - an international film festival, multiple community theater groups including Grand Opera House, Bell Tower, Rising Star and Fly By Night. There are on average over 125 special events throughout the year from community festivals to outdoor music venues to parades and neighborhood events.

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## WORKFORCE

Today there are over 12,000 employees working in downtown Dubuque. Dubuque leads the State in downtown rehabilitation and development with over \$896 million of public and private investment since 1985.

According to the latest data from Iowa Workforce Development (December 2021), Dubuque's employment is at 59,900. Dubuque County's unemployment rate for December 2021 was 3.1% while Iowa's rate was 3.5% and the nation's was 3.9%.

The top ten employers in the area employ less than 22% of the total workforce. Peninsula Gaming Co. LLC, the greatest revenue source among all taxpayers, contributes approximately 2% of the City's taxable valuation.

TOP EMPLOYERS	
Employer	Employees
John Deere *	2,600
Dubuque Community School	1,957
MercyOne Medical Center	1,410
Medical Associates	1,061
Unity Point Health-Finley Hospital	975
Andersen Windows	750
City of Dubuque	737
Sedgwick	725
Cottingham & Butler	715
Dubuque Bank & Trust/Heartland	600

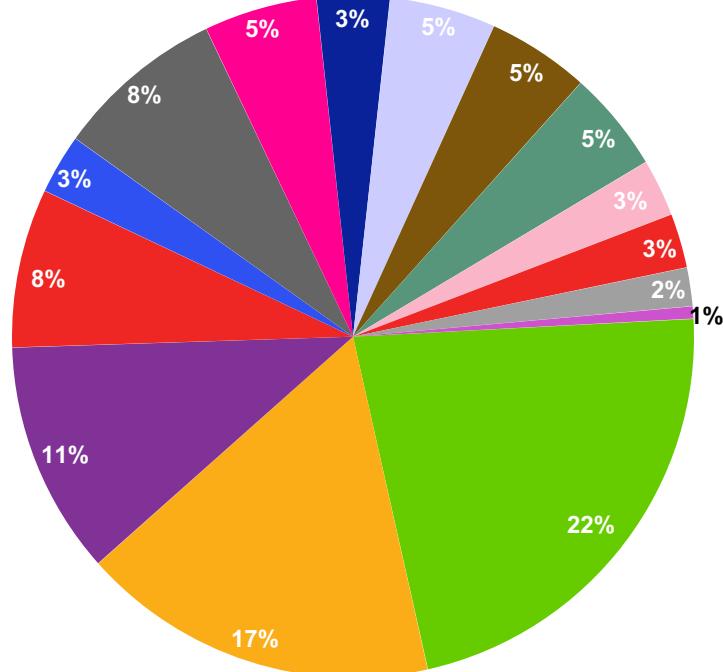
Source: Greater Dubuque Development Corporation  
 \* Located just outside the City limits.

MAJOR TAXPAYERS (In Thousands of Dollars)	
Taxpayer	Valuation
Peninsula Gaming Co. LLC	\$ 63,875
Kennedy Mall Inc.	\$ 37,661
GRTD Investments LLC	\$ 30,682
ITC Midwest LLC	\$ 30,299
Progressive Processing LLC	\$ 25,386
Mar Holdings LLC	\$ 21,343
Walter Development LLC	\$ 19,445
City of Dubuque	\$ 14,810
Nordstrom	\$ 14,800

Source: Dubuque County Iowa Auditor's Office

## EMPLOYMENT BY INDUSTRY

- █ Educational/Health/Social Services
- █ Manufacturing
- █ Retail Trade
- █ Accommodation/Food Services
- █ Other Services
- █ Finance/Insurance/Real Estate
- █ Wholesale Trade
- █ Government
- █ Construction
- █ Professional/Scientific/Management
- █ Transportation/Warehousing
- █ Public Administration
- █ Arts/Entertainment/Recreation
- █ Information
- █ Agriculture/Forestry/Fishing/Hunting



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## **City of Dubuque Mayor and City Council Non-profit & Partner Board Representation**



As elected officials, the Mayor and City Council serve as a City Council Representative on a number of local, not-for-profit and partner organizations. Appointments are made at the request of the organization or are included in the organization's Bylaws or Articles of Incorporation. These appointments are affirmed every year by the City Council at an official meeting.

Area Council of Governments

Dubuque County Conference Board

Convention & Visitor's Bureau Board of Directors

Convention and Visitors Bureau Advisory Committee

County Resource Enhancement and Protection Act (REAP) Committee

Dubuque County Early Childhood Board

Dubuque County Emergency Management Council

Dubuque Initiatives

Dubuque Main Street

Dubuque Metropolitan Area Solid Waste Agency

Dubuque Metropolitan Area Transportation System (DMATS)

Dubuque Racing Association

Dubuque County Examining Board

Four Mounds Foundation

Friends of the Mines of Spain Advisory Board

Greater Dubuque Development Corporation (GDDC)

Hawkeye Area Community Action Program, INC. (HACAP)

Pre-Disaster Mitigation Plan Committee (PDMP)

River Valley Initiative Foundation Board of Directors



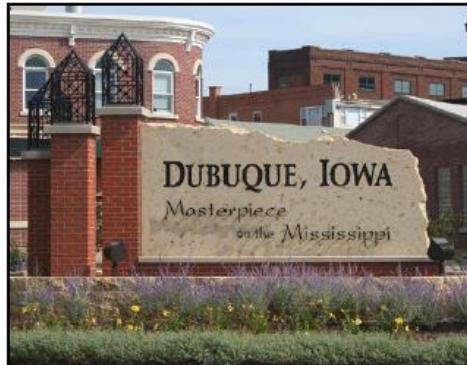
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## City of Dubuque Boards and Commissions

Individuals serving on Boards and Commissions play an important role in advising the City Council on matters of interest to our community and its future. The City Clerk's Office accepts applications for any Board or Commission at any time, and the application stays active for one year from the date of receipt in the Clerk's Office. Applicants must be a resident of the City of Dubuque. Some boards and commissions may require compliance with the State of Iowa Gender Balance Law.

Airport Commission  
Airport Zoning Commission  
Airport Zoning Board of Adjustment  
Arts and Cultural Affairs Advisory Comm.  
Building Code Advisory and Appeal Board  
Cable TV Commission  
Civic Center Commission  
Civil Service Commission  
Community Development Advisory Comm.  
Equity and Human Rights Commission  
Historic Preservation Commission  
Housing Appeals and Mediation Board

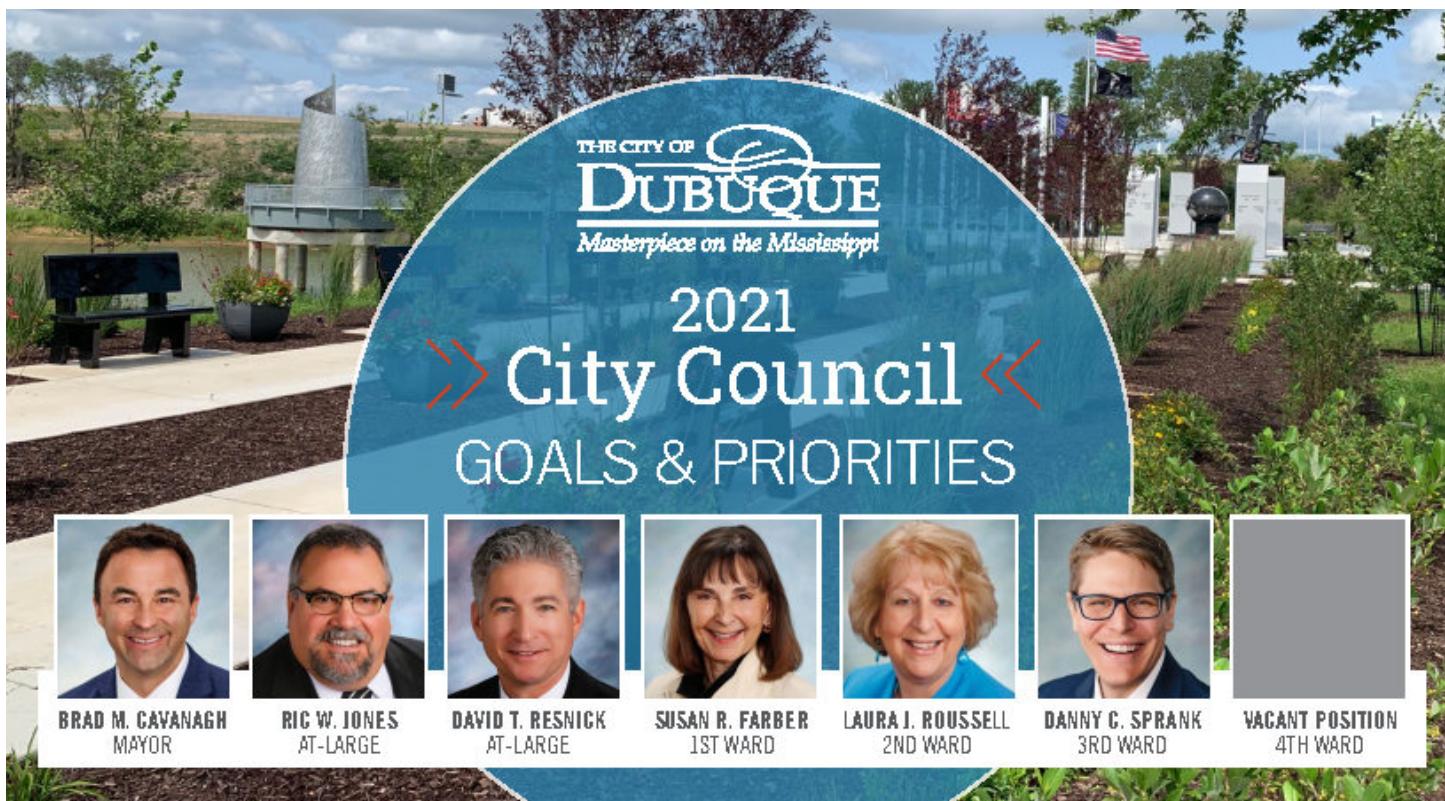
Housing Commission  
Housing Trust Fund Advisory Committee  
Investment Oversight Commission  
Library Board of Trustees  
Long Range Planning Advisory Commission  
Parks and Recreation Advisory Commission  
Resilient Community Advisory Commission  
Transit Advisory Board  
Zoning Advisory Commission  
Zoning Board of Adjustment



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# **BUDGET OVERVIEWS**

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Over the course of three sessions in August, City Council members affirmed the 15-year vision statement and mission statement and identified eight five-year goals for the city. They also identified top and high priorities for a 2021-2023 policy agenda as well as in-progress projects and capital projects for 2021-2023.

## Five-Year Goals >> 2021-2026 <<

**Robust Local Economy:** Diverse Businesses and Jobs with Economic Prosperity

**Vibrant Community:** Healthy & Safe

**Livable Neighborhoods and Housing:** Great Place to Live

**Financially Responsible, High-Performance City Organization:**  
Sustainable, Equitable, and Effective Service Delivery

**Sustainable Environment:** Preserving and Enhancing Natural Resources

**Partnership for a Better Dubuque:**  
Building Our Community that is Viable, Livable, and Equitable

**Diverse Arts, Culture, Parks, and Recreation Experiences and Activities**

**Connected Community:**  
Equitable Transportation, Technology Infrastructure, and Mobility



## 2036 Vision Statement

Dubuque 2036 is a sustainable and resilient city, an inclusive and equitable community where ALL are welcome. Dubuque 2036 has preserved our Masterpiece on the Mississippi, has a strong, diverse economy and expanding connectivity. Our residents experience healthy living and active lifestyles; have choices of quality, affordable, livable neighborhoods; have an abundance of diverse, fun things to do; and are successfully and actively engaged in the community.

## Mission Statement

Dubuque city government is progressive and financially sound with residents receiving value for their tax dollars and achieving goals through partnerships. Dubuque city government's mission is to deliver excellent municipal services that support urban living, contribute to an equitable, sustainable city, plan for the community's future, and facilitate access to critical human services.



# Policy Agenda

Policy agenda items are issues that need direction or a policy decision by the City Council, or need a major funding decision by the City Council, or issues that need City Council leadership in the community or with other governmental bodies. The policy agenda is divided into top priorities and high priorities.

## 2021 – 2023 Top Priorities

(in alphabetical order):

- Chaplain Schmitt Island Master Plan Implementation
- City Information & Network Security
- Equitable Poverty Prevention & Reduction Plan Implementation
- Federal Infrastructure Program Preparation
- Five Flags Center Direction
- Historic Building Rehabilitation/Preservation
- Sewer System Infrastructure Upgrade (including Catfish Creek Sanitary Sewer System)

## 2021 – 2023 High Priorities

(in alphabetical order):

- Bee Branch Watershed Project: Next Steps
- Childcare Initiative
- Community Broadband Expansion
- Complete Streets Concept Implementation: 16th St./Elm St./14th St. Railroad Overpass Project
- Comprehensive Parks Master Plan
- Imagine Dubuque Implementation
- West End Fire Station

Under each City Council goal are items listed as **Management in Progress** and **Major Projects**. Each goal contains Management in Progress items and many City Council goals also have major projects associated.

**Management in progress** are items that are underway and budgeted. Staff is implementing and providing updates to City Council.

**Major projects** are projects that are underway and budgeted. Staff is implementing and providing updates to City Council.

### Robust Local Economy

#### Management in Progress

- Airport Master Plan: Approval
- Air Service Expansion to Western Hub
- Business Development at the Airport
- Downtown Parking Issues
- Dubuque Brewing & Malting Building
- Façade Loan Program
- Opportunity Dubuque Job Training Program: Financial Support

#### Major Projects

- Dubuque Riverfront Master Plan (US Army Corps of Engineers)
- Viking Cruise Destination Preparation

» continued on p. 4

## Vibrant Community

### Management in Progress

- CAD Connection to City Cameras Network
- Fire Department Accreditation
- Police Department Re-Accreditation: Annual Assessment
- Re-Imagining Police
- Traffic Camera System

## Livable Neighborhoods & Housing

### Management in Progress

- Central Avenue Reinvestment Strategy
- Downtown Commercial Buildings Project
- Port of Dubuque Residential Project (MERGE)
- Safe Housing Initiative

### Major Projects

- Hendricks Feed Site Parking Ramp
- Lowell Street Retaining Wall Repair

## Financially Responsible, High-Performance City Organization:

### Management in Progress

- ADA Compliance Transition Report
- Cartograph OMS System Asset Management System Expansion
- Centralized Facility Maintenance and Manager
- City Facilities/Work Space Analysis and Plan
- City Legislative Lobbying/Advocacy Agenda 2021
- Citywide Compensation and Benefit Policy and Program
- Digital Signatures
- ERP Software Implementation
- InVision Facility Management Software Implementation
- Resident Satisfaction Survey
- Socrata Software Implementation

### Major Projects

- Engine House No. 1 Remodel Project

## Sustainable Environment

### Management in Progress

- Bee Branch Pollinator Celebration
- Emerald Ash Borer Program
- Lead and Copper Rule Compliance Water Sampling and Testing
- Pollinator Habitat in Park System
- Public Education on Bikeable/Walkable Dubuque
- Renew DBQ Solar Program
- Sewer Infrastructure Asset Management
- Water and Resource Recovery Center: Nutrient Trading

### Major Projects

- Royal Wood Drive Water Tank Improvement
- SCADA Overhaul: Water
- Water Lines Extension – Southwest Arterial

000005-121521

## Partnership for a Better Dubuque

### Management in Progress

- Civic Action Plan and Civic Leaders Program
- Greater Dubuque Development Corporation 5-year Funding Campaign

## Diverse Arts, Culture, Parks, and Recreation Experiences and Activities

### Management in Progress

- AmeriCorps: Potential Expansion Area
- E. B. Lyons Center Partnership Development
- Mystique Community Ice Center Direction

### Major Projects

- Comiskey Park Project
- Eagle Valley Subdivision Park
- English Ridge Subdivision Park
- Grand River Center: Upgrade Projects

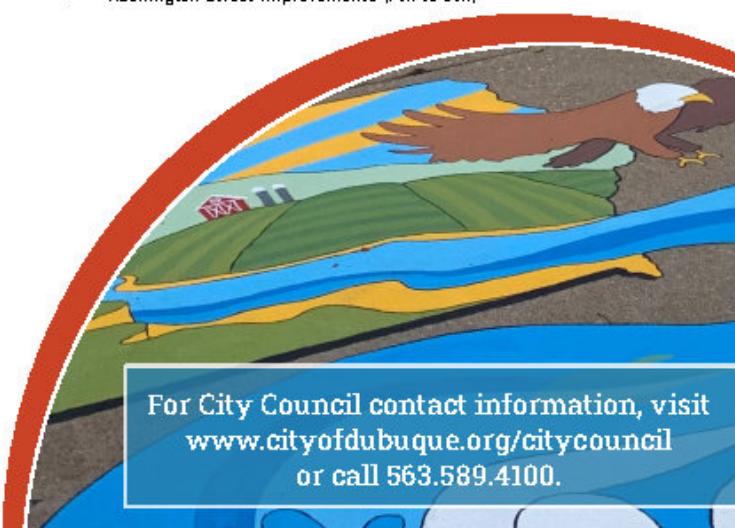
## Connected Community

### Management in Progress

- Comprehensive Pavement Preservation
- Corporate Hangar Repair
- Downtown Parking Ordinance
- Reconstruction of Airport Taxiway Alpha
- Traffic Signal Synchronization/STREETS Program
- Transit Vehicle Replacement
- Wi-Fi in Fixed Route Buses

### Major Projects

- Chavenelle Road Hike/Bike Trail
- Comiskey Park Project
- Dupaco/Roshek Parking Project
- JFK Sidewalks Project: Construction + Assessment
- Northwest Arterial Upgrade (IDOT)
- Roundabouts: Funding
  - a. University/Pennsylvania: Design
  - b. University/Asbury: Design
  - c. University/Loras: Design
- Washington Street Improvements (7th to 9th)



For City Council contact information, visit  
[www.cityofdubuque.org/citycouncil](http://www.cityofdubuque.org/citycouncil)  
or call 563.589.4100.

## LINKING LONG- AND SHORT-TERM GOALS

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
Robust Local Economy: Diverse Businesses and Jobs with Economic Prosperity	Green Alley Water Main and Fittings Replacement	Water
	HWY 20/Dodge St Water Main Relocation	Water
	IDOT Hwy 20/Dodge St. Improvements (Old Hwy Rd to Crescent Ridge)	Water
	Kennedy Road to Tanzanite Drive Connection (Zone 3 to 4) with Pump Station	Water
	McFadden Farm Water Main Improvement (S. Heacock Rd from Chavenelle to Pennsylvania)	Water
	Old Davenport Road Water Main Extension/ Pump Station	Water
	Old Highway Road Water Main Extension - Sieppel and Radford Road Loop	Water
	Southwest Arterial Water Main Extension	Water
	Swiss Valley/Highway 20 Interchange Multiple Phases	Water
	Tamarack Park Drive/Wood Gate Drive Frontage Road Water Main Extension	Water
	Water System Improvements Zone 3	Water
	Webber Property Phase 1 & 2 - Water	Water
	West End Annexation Phase II	Water
	West End Annexation Study and Implementation Phase I	Water
	Westside Water System Service Line Installation/ Fire Hydrant Install/Purchase	Water
	Old Mill Road Lift Station & Force Main	Engineering
	Cedar and Terminal Street Lift Station and Force Main Assessment and Improvements	Engineering
	Bee Branch Interceptor Sewer Connection	Engineering
	Catfish Creek Sewershed Interceptor Sewer Improvements	Engineering
	Industrial Park Sanitary Sewer	Engineering
	Sanitary Sewer Extensions to New Development	Engineering
	Sanitary Sewer Extensions to Existing Developments	Engineering
	Sanitary Sewer Extensions - Existing Development, Pre-annexation and Annexation Agreements	Engineering
	Storm Sewer Improvements/Extensions	Engineering
	Development Dubuque Industrial Center: Crossroads	Economic Development
	Downtown Rehab Grant Program	Economic Development
	South Port Master Plan Implementation	Economic Development
	Central Avenue Streetscape Master Plan Implementation	Economic Development
	New Downtown Parking Ramp	Parking
	Smart Parking System	Parking

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
<b>Vibrant Community: Healthy and Safe</b>	Fire Station Expansion/Relocation	Fire
	Ladder Truck & Pumper Replacement	Fire
	Ambulance Replacement	Fire
	Outdoor Warning Siren Repair/Replace	Fire
	Fire Station Exhaust Systems	Fire
	All Parks - Cameras Code Blue Phones	Parks
	Public Lead Line Water Replacement	Water
	Street Light Replacement and New Installation	Engineering
	Street Camera Installation	Engineering
	Grandview Street Light Replacement	Engineering
<b>Livable Neighborhoods and Housing: A Great Place to Live</b>	Bus Stop Improvements	Transportation
	Assistance for Homeownership	Housing
	Neighborhood Reinvestment Partnership	Housing
	Washington Neighborhood Home Purchase Program	Housing
	Homeowner Rehabilitation Program	Housing
	First-Time Home Buyer Program	Housing
	Rental Dwelling Rehabilitation Programs	Housing
	Credit Repair Program	Housing
	Window Replacement Program	Housing
<b>Financially Responsible, High Performance City Organization: Sustainable, Equitable and Effective Service Delivery</b>	HVAC Replacement at Fire Headquarters 11 West 9th Street	Fire
	Replace Water Lines	Parks
	Murphy - Replace Water Lines	Parks
	Flora & Sutton Filter Tank Replacement	Recreation
	Ice Center Settling Remediation	Recreation
	Ice Center Dehumidification Improvements	Recreation
	Flora - Water Playground	Recreation
	Ice Center Generator	Recreation
	Ice Center Concession Re-Design and Upgrade	Recreation
	Flora and Sutton Pools Annual Maintenance	Recreation
	Roof Restoration	Conference Center
	Replace Carpet	Conference Center
	Replace Table, Chairs, and Podiums	Conference Center
	Replace Fabric Wall Covering	Conference Center
	Concrete Restoration	Conference Center
	Stage and Riser Replacement	Conference Center
	Paint Exterior Metal	Conference Center
	Generators-Park Hill & Mt. Carmel	Water
	SCADA & Comms Improvements	Water
	WTP and Pump Station Pipe Rehabilitation	Water

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
Financially Responsible, High Performance City Organization: Sustainable, Equitable and Effective Service Delivery	SCADA & Communications Improvements	Water
	Vehicle 4912 Replacement	Water
	Vehicle 4913 Replacement	Water
	Water Main Relocation for Sanitary Sewer Manhole Project	Water
	Water Main Replacement Consent	Water
	Water Main Replacements - Streets	Water
	Water Main Upgrades during Street General Repairs	Water
	Water Meter Replacement Program	Water
	Water Storage Maintenance Program	Water
	Water Treatment Plant and Pump Station Pipe Rehabilitation	Water
	Water Treatment Plant Condition Assessment and Master Plan	Water
	Wells, Well Field, & Well Transmission Piping Repair and Rehabilitation Program	Water
	58,000 Gross Vehicle Weight (GVW) Dump Truck Replacement	Public Works
	Mechanical Sweeper Replacement Project	Public Works
	Street Vacuum/Flush Unit Replacement Project	Public Works
	Heavy Vehicle Maintenance Lift Replacement Project	Public Works
	Backhoe Loader Purchase	Public Works
	Vacuum Street Sweeper Replacement	Public Works
	Replacement of Main Line CCTV Inspection Unit	Public Works
	44,000 GVW Dump Truck Replacement	Public Works
	Cab-Over Solid Waste Vehicles	Public Works
	High Pressure Sewer Jet Cleaner	Public Works
	Smart Lid Manhole Project	Public Works
	Integrated Access Control and Security System	Engineering
	Federal Building Parking Lot Replacement and Foundation Drainage Improvements	Engineering
	Build-out of 2nd floor Old Engine House (18th & Central)	Engineering
	City Hall Tuck Pointing Maintenance & Repairs	Engineering
	Parking Ramp Condition Assess and Maintenance Plan	Parking
	Port of Dubuque Ramp - Major Maintenance	Parking
	Parking Ramp Major Maintenance Repairs	Parking
	Aerial Orthophotography and LiDAR	City Manager's Office
	City-Wide Computer and Printer Replacements- Business	Information Services
	City-Wide Computer and Printer Replacements - General Gov	Information Services
	Data Center	Information Services
	Fiber Optic Documentation and Maintenance	Information Services

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
<b>Partnership for a Better Dubuque: Building Our Community that is Viable, Livable and Equitable</b>	Comprehensive Parks Master Plan	Parks
	Reimagine Comiskey	Parks
	Low/Mod Income Park Improvements	Parks
	Greater Downtown URD Incentive & Rehab Programs	Economic Development
	Workforce Development	Economic Development
	Central Avenue Housing Forgivable Loan	Economic Development
	Minority-Owned Business Microloan Initiative	Economic Development
	Business, Non-Profit and Arts Groups Assistance Program	Economic Development
	Historic Preservation Technical Assistance Program	Planning
	Downtown Urban Renewal Area Non-Profit Weatherization Assistance	City Manager's Office
	Non-Profit Weatherization Improvements Assist.	Housing
	Downtown ADA Assistance	Housing

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
<b>Diverse Arts, Culture, Parks and Recreation: Experiences and Activities</b>	Pebble Cove Park Development	Parks
	Washington Community Gateway	Parks
	Resurface Tennis Courts	Parks
	Miller Riverview Park - Pave Secondary Roads and Concrete Campsites	Parks
	Stone Work	Parks
	Ham House Masonry and Metal Roof	Parks
	Replace Lights on Tennis Courts	Parks
	Ham House-Replace Roof	Parks
	Teddy Bear Park - Play Equipment	Parks
	Marshall-Replace Play Unit	Parks
	Five Flags Building Improvements	Civic Center
	Theater Install Orchestra Pit Lift	Civic Center
	Arena - Stage Replacement	Civic Center
	Arena - Air Conditioner Replacement	Civic Center
	Theater - Plaster Restoration and Paint	Civic Center
	Promenade - Remodel Concession Stand	Civic Center
	Theater - Chair Restoration	Civic Center
	Theater - Fire Escape	Civic Center
	Theater - Stage Lighting Replacement	Civic Center
	Arena-Paint Exterior Steel Siding	Civic Center
	Theater - Boiler Replacement	Civic Center
	Schmitt Island Connector Trail	Engineering
	Connecting Downtown Destinations	Engineering
	Bee Branch Creek Trail: 16th to 9th	Engineering
	Seippel Road Bike/Pedestrian Trail - Chavenelle Road to SW Arterial	Engineering

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
Connected Community: Equitable Transportation, Technology, Infrastructure and Mobility	Reconstruct Taxiway A	Airport
	Construct Solar PV System	Airport
	Asphalt Milling Program	Public Works
	Curb Ramp Program	Public Works
	Curb Replacement Program	Public Works
	Concrete Street Section Repair Program	Public Works
	Pavement Marking Project	Engineering
	Street Construction General Repairs	Engineering
	Green Alleys - Non Bee Branch	Engineering
	East - West Corridor Capacity Improvements	Engineering
	Dubuque Industrial Center Crossroads - New Road Infrastructure Improvements	Engineering
	Dubuque Industrial Center McFadden Farm - South Heacock Road Construction	Engineering
	Althauser Street Resurfacing	Engineering
	Decorative Concrete Maintenance Program	Engineering
	7th Street Extension to Pine Street	Engineering
	Heeb Street	Engineering
	Bies Drive Reconstruction	Engineering
	North Cascade Road Reconstruction	Engineering
	Cedar Cross Rd Reconstruction	Engineering
	Pavement Rehabilitation - Concrete Street Repair, Mill and Asphalt Resurfacing	Engineering
	Pavement Preservation Joint Sealing	Engineering
	Sidewalk Inspection Program - Assessable	Engineering
	Sidewalk Program - City-Owned Property	Engineering
	Sidewalk Program Related Curb and Catch Basin Replacements	Engineering
	Stone Retaining Walls	Engineering
	Bridge Repairs/Maintenance	Engineering
	Harbor Area Maintenance	Engineering
	Brick Paver Maintenance	Engineering
	14th Street Overpass Design	Engineering
	Central Avenue Streetscape Design 1-way to 2-way	Engineering
	Signalization Program	Engineering
	Traffic Signal Mastarm Retrofit	Engineering
	Traffic Signal Interconnect Conduit Replacement	Engineering
	Traffic Signal Controller Replacement	Engineering
	Street Lighting and Traffic Signal Knockdown/ Insurance	Engineering
	Traffic Signal Intersection Reconstruction	Engineering
	STREETS Traffic Control Project	Engineering
	Traffic Signal Fiber Optic Network Program	Engineering
	ITS Traffic Control Equipment	Engineering
	Traffic Signal Vehicle Detection Conversion	Engineering
	Citywide Fiber Cable Backbone Masterplan Implementation	Engineering

LONG-TERM GOAL	SHORT-TERM GOAL	IMPLEMENTATION DEPARTMENT
<b>Connected Community: Equitable Transportation, Technology, Infrastructure and Mobility</b>	Broadband Acceleration and Universal Access	Engineering
	INET Fiber Replacement Build Out	Engineering
	Transit Vehicle Replacement	Transportation

**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**FACT SHEET**

Total Budget	\$221,307,223	15.83% more than FY 2022
Operating Budget	\$152,044,811	7.15% more than FY 2022
Capital Budget	\$69,262,412	40.88% more than FY 2022
City Tax Asking	\$26,205,437	—% unchanged than FY 2022
City Tax Rate	\$9.71686 per \$1,000	-1.74% less than FY 2022
Taxable Valuation	\$2,695,861,021	+1.88% more than FY 2022
TIF Increment Valuation	\$465,473,429	+16.29% more than FY 2022
Tax Rate Change	-1.74%	

**Impact on Property Owners** (City Taxes Only)

Residential = +2.96%	Commercial = -3.43%	Industrial = -2.88%	Multi-residential = -7.20%
\$+22.74	\$-105.40	\$-131.28	\$-126.11

**Recommended Fee Adjustments**

Sanitary Sewer	9% rate increase effective July 1, 2022
Water	5% rate increase effective July 1, 2022
Stormwater	1.69% rate increase effective July 1, 2022
Solid Waste	—% rate increase effective July 1, 2022
Recreation	Annual Golf fee increases/decreases to maintain 100% self-support guideline: \$10 increase on all annual passes

**Positions**

**Full-Time Equivalent Changes**   **Full-Time Equivalent**

All Funds	23.65	750.37*
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\* Included Full Time employees (623.00), Part Time employees (69.07), and Seasonal (58.31)

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# SUMMARY OF TOTAL REVENUE AND EXPENDITURES

## - ALL BUDGETED FUNDS

Revenues/Sources	FY21 Actual	FY22 Adopted Budget	FY23 Recomm'd Budget
Taxes	\$ 57,448,024	\$ 57,969,492	\$ 61,655,632
Licenses and Permits	\$ 2,309,998	\$ 1,955,835	\$ 2,030,903
Use of Money and Property	\$ 16,337,960	\$ 16,031,663	\$ 17,047,376
Intergovernmental	\$ 56,360,954	\$ 34,070,391	\$ 49,824,373
Charges of Services	\$ 37,742,665	\$ 46,147,596	\$ 51,581,648
Special Assessments	\$ 127,541	\$ 187,000	\$ 184,524
Miscellaneous	\$ 19,297,979	\$ 8,970,548	\$ 8,731,665
<b>Subtotal Revenues</b>	<b>\$ 189,625,121</b>	<b>\$ 165,332,525</b>	<b>\$ 191,056,121</b>
Other Financing Sources:			
Proceeds from Bonds	\$ 45,565,617	\$ 12,277,457	\$ 17,799,973
Transfers In	\$ 30,762,048	\$ 36,039,770	\$ 43,292,114
Beginning Fund Balance	\$ 41,166,914	\$ 73,917,003	\$ 60,470,232
<b>Total Available Resources</b>	<b>\$ 307,119,700</b>	<b>\$ 287,566,755</b>	<b>\$ 312,618,440</b>
Expenditures/Uses			
Public Safety	\$ 28,914,474	\$ 31,484,833	\$ 34,578,299
Public Works	\$ 11,271,835	\$ 14,488,240	\$ 14,909,207
Health and Social Services	\$ 907,930	\$ 1,003,072	\$ 964,831
Culture and Recreation	\$ 10,976,188	\$ 13,886,463	\$ 15,151,001
Community and Economic Development	\$ 14,953,077	\$ 16,820,614	\$ 17,395,730
General Government	\$ 9,400,129	\$ 10,290,615	\$ 12,073,090
Business Type	\$ 27,413,803	\$ 30,545,525	\$ 32,635,909
Debt Service	\$ 60,807,423	\$ 23,373,082	\$ 24,336,744
Capital Improvement Projects	\$ 37,957,817	\$ 49,322,750	\$ 69,262,412
<b>Subtotal Expenditures</b>	<b>\$ 202,602,676</b>	<b>\$ 191,215,194</b>	<b>\$ 221,307,223</b>
Other Financing Uses:			
Transfers Out	\$ 30,762,048	\$ 36,039,770	\$ 43,292,114
Ending Fund Balance	\$ 73,754,976	\$ 60,311,791	\$ 48,019,103
<b>Total Uses and Fund Balance</b>	<b>\$ 307,119,700</b>	<b>\$ 287,566,755</b>	<b>\$ 312,618,440</b>

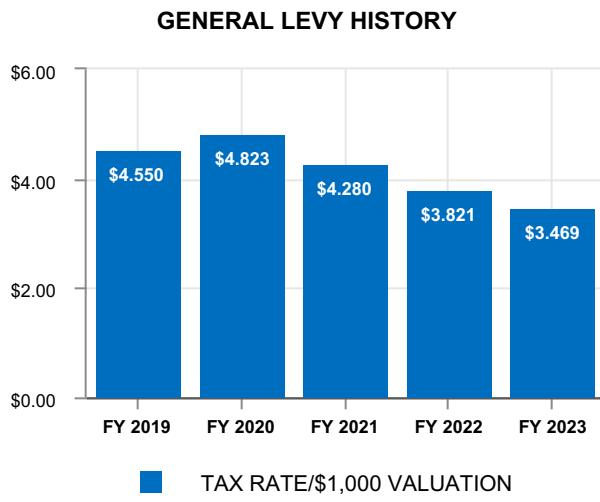
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## REVENUE CATEGORY EXPLANATIONS

### PROPERTY TAXES

All property taxes collected for the City are levied on the assessed valuation of real and personal property as determined by the City Assessor. For Fiscal Year 2023, the total tax collection of \$26,205,437 is a —% unchanged as compared to FY 2022. The total tax collection includes \$10,461 for agricultural land. The overall levy is made up of five parts as described below.

### GENERAL LEVY HISTORY

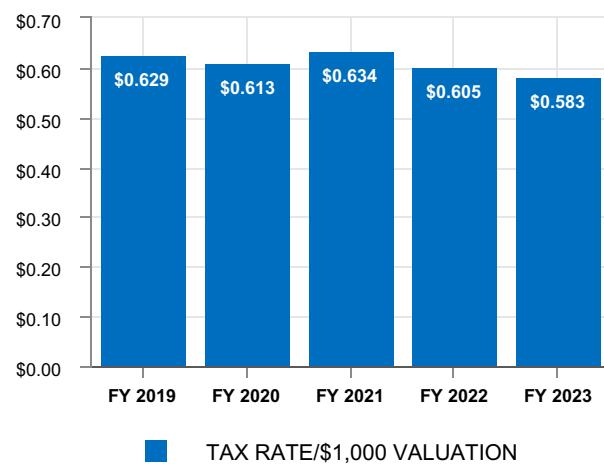


The **General Levy** for the general fund is limited by the State of Iowa to \$8.10 per \$1,000 of assessed valuation in any tax year, except for specific levies authorized outside the limit. The City of Dubuque general levy for FY 2023 is just \$3.469, which is down from \$3.821 the year before. The General Levy is certified with the State of Iowa at \$8.10 by moving eligible Employee Trust & Agency expenses (allowable in the Trust & Agency Levy) into the General Levy.

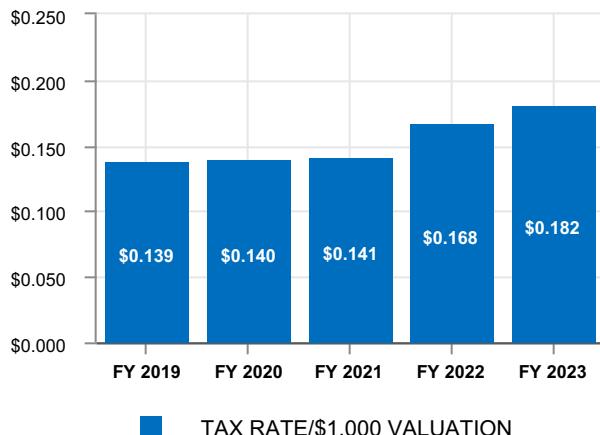
The State of Iowa requires this shift to maximize the General Levy first. Also, 50% of the one cent local option sales tax and 98% of the gaming revenues (taxes and lease) is applied for property tax relief which has created a savings in the total City tax rate of \$5.20/\$1,000 valuation.

Outside of the General Fund levy, a **Transit Levy** can be used without the vote of the electors to fund the operations of a municipal transit system. This levy may not exceed 95 cents/\$1,000 valuation. The levy is collected in the General Fund, and then transferred to the Transit Fund. The FY 2023 levy of 0.583 cents will generate \$1,571,981 which is a 8.03% decrease from FY 2022.

### TRANSIT LEVY HISTORY



## TORT LIABILITY LEVY HISTORY



The **Trust and Agency Levy** is available for payroll benefit costs (as defined by the City Finance Committee) including Retirement (IPERS), Municipal Fire and Police Retirement (MFPSI), Police Pensions, Social Security/Medicare, Police and Fire medical costs, Health Insurance, Worker's Compensation, Life Insurance, and Unemployment. The total payroll benefit costs allowable in this levy are \$14.8 million. The trust and agency levy has increased to \$5.461 in FY 2023.

## DEBT SERVICE LEVY HISTORY



The final portion of the levy is for **Debt Service**. This levy is restricted to General Obligation (GO) bond debt and judgments.

Outside of the General Fund levy, a **Tort Liability Levy** can be used without the vote of the electors to fund the cost of general liability insurance to the total amount necessary. The levy is collected in the Tort Liability fund and then transferred into the General Fund to pay general liability insurance expense. The FY 2023 levy of 0.182 cents generates \$490,975. The City is a member of the Iowa Community Assurance Pool (ICAP) which is a local government risk-sharing pool in the State of Iowa. The tort liability levy request changes based on risk adjustments received from ICAP.

## TRUST &amp; AGENCY LEVY HISTORY

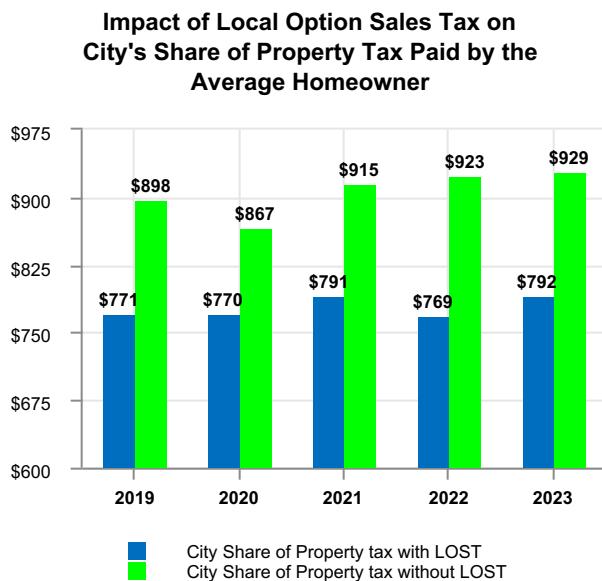


The City of Dubuque has a GO bond issuance for the replacement of fire trucks and an ambulance issued in FY 2011 for \$1,355,500 and a franchise fee judgment bond issued in FY 2016 for \$2,800,000 with debt service abated by the debt service levy of \$68,771 in FY 2023.

## OTHER TAXES

### Local Option Sales Tax (LOST)

Beginning April 1, 1988, an additional 1% local option sales tax is applied to all goods and services delivered within the City of Dubuque, to which the State of Iowa sales tax already applies. This was approved by the voters in February of 1988. Of the total received, 50% of the funds are marked for property tax relief; 20% for City facilities maintenance (upkeep of City-owned property, transit equipment, riverfront and wetland development, and economic development); and 30% for special assessment relief (street special assessments and the maintenance and repair of streets). Annually the State sends the City an estimate of the amount of local option sales tax it will receive monthly for the year. The amount is 95% of the estimated collection and then in November, the City will receive an adjustment to actual for the prior year. This estimate along with actual receipt and sales growth trends, are used to budget. The budget for FY 2023 increased 13.52% compared to FY 2022, which reflects increased sales growth due to online sales.



In FY 2023 approximately \$6,503,389 will be generated for property tax relief. This translates into a reduction of the City share of property tax paid by the Average Homeowner of \$138.10. This chart illustrates the amount the total levy would have to be if the Local Option Sales Tax had not been approved.

### Hotel/Motel Tax

Beginning in November of 1991, a referendum was passed to increase hotel/motel tax from 5% to 7% (limit). This tax is levied upon the occupancy of any room furnished by a hotel/motel in the City. By Resolution, 50% of the hotel/motel tax is to be used for promotion and encouragement of tourism and convention business. City Council's policy is to provide 50% of the past 4 quarters actual receipts to the Convention & Visitors Bureau (CVB) in the next fiscal year's budget. The remaining 50% goes into the General Fund for property tax relief. Additional commitments include, 25% of actual hotel/motel tax paid by the Grand Harbor Hotel and Water Park be returned to them.

Hotel/motel tax has increased gradually over the years until FY 2004, when a 35% increase was realized. This was due to the addition of several new hotel/motels in Dubuque. FY 2023 is budgeted with an increase of 27.77% over FY 2022, which reflects the actual trend.

## **Other Taxes**

Other taxes include tax on agricultural land (state levy limit is \$3,00375), military service, county monies & credits, gaming taxes (Greyhound Park and Casino para-mutual and slot machine tax and Diamond Jo riverboat tax on bets), mobile home tax, and tax increment property tax revenues.

## **LICENSES AND PERMITS**

Fees from licenses include business, beer, liquor, cigarette, dog, cat, bicycle, housing, and other miscellaneous. Fees from permits include building, electrical, mechanical, plumbing, refuse hauling, excavation, subdivision inspection, swimming pool inspection, animal impoundments, and other miscellaneous.

Also included are cable TV franchise fees (5%) and utility franchise fees (5% gas and 5% electric) – with an increase of 0.52% in FY 2023. The Fiscal Year 2023 projection for Cable Franchise Fees is \$559,802. The Utility Franchise Fees FY 2023 projection is \$5,252,504, all for property tax relief.

## **USE OF MONEY AND PROPERTY**

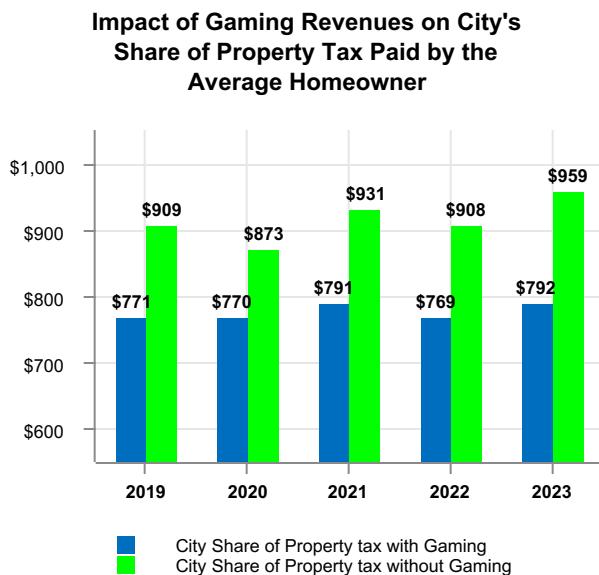
This category includes interest and investment earnings collected, rent received from City owned property, and lease revenue. The gaming related leases generate the most revenue. In 1984, the residents of Dubuque approved a referendum allowing dog racing. In 1987, this expanded to include riverboat gaming and in 1994 slot machines at the dog track. The Greyhound Park and Casino expanded with a bigger and better facility and in June 2005, slot machines were added to go from 600 to 1,000 and in March 2006, table games were added.

Effective April 1, 2004 the lease with the Dubuque Racing Association (DRA) was revised to collect 1% of coin-in and unadjusted drop from .5% previously, and its end date changed from 2009 to 2018. The City receives a distribution of profit from the DRA annually that was previously split 40% to the City, 30% to local charities and 30 % retained by the DRA. A lease amendment in FY 2010 changed this split to 50% City / 50% Charities / DRA. In addition, this lease amendment changed the unadjusted drop from .5% for table games to 4.8 percent of adjusted gross receipts.

On December 14, 2021, an amended lease took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, In addition, the distribution of net profit is now split three ways between the City, charities, and the Schmitt Island Master Plan Implementation from a two-way split between the City and charities. The amended lease has an expiration date of December 31, 2036. The change in market share and changes in the lease agreement impacts the City's lease payment from the DRA. The new lease effective 1/1/22 requires the DRA to pay the City 1.5 percent of coin in from slot machines (previously 1 percent), 4.8 percent of gross revenue from table games, and 0.5 percent of sports wagering. Diamond Jo admissions are also collected through their lease.

City Council policy is to use 100% of the DRA distribution of profit to support the Capital Improvement budget. City Council policy for the total received from the DRA operating lease

and taxes, and the Diamond Jo admissions and taxes, is to split it 100% for property tax relief in the General Fund and 0% to support the Capital Improvement program.



In 2023, 100% of the total or approximately \$7,512,677 is projected to be generated and reduce the amount paid by the average homeowner by \$190.34. This chart illustrates the total the average homeowner would have to pay without the contribution of gaming revenue. FY 2023 and beyond gaming projections include the impact of video gaming terminals in Illinois and the new casino in Davenport.

## INTERGOVERNMENTAL REVENUE

Intergovernmental revenues include Federal grants and reimbursements, State grants and reimbursements, State shared revenues, and County or other local grants and reimbursements. Many of these revenues are construction project related and thus significantly increase and decrease with the timing of projects. Federal and State grants received by the City are listed on the 'Summary of How Budgeted Expenditures are Funded by Source of Income" under the Financial Summaries tab.

In FY 03/04, the State of Iowa discontinued State shared recurring revenues (liquor tax, personal property tax replacement, municipal assistance, and state funded monies and credits) due to a budget crisis at the State level. This caused a shortfall of \$1,051,625 in the City of Dubuque's General Fund. Then in FY 04/05 the bank franchise tax was eliminated by the State causing a shortfall of \$145,000. This was addressed by making cuts, shifting funding and increasing revenues by adding a 2% gas and electric franchise fee.

The Iowa Department of Transportation (IDOT) provides annual projections on the amount of Road Use Tax Funds the City of Dubuque will receive over the next five years based on a per capita amount. The State Road Use Tax Fund consist of revenues from fuel tax, vehicle registration fees, use tax, driver's license fees and other miscellaneous sources and is distributed to cities on a per capita basis. It should be noted that in FY 2010, the Iowa Department of Revenue increased Road Use Tax Funds (RUT) as a result of higher vehicle registration fees passed into law in 2008. The gas tax was increased ten cents beginning in February 2015. The city is estimated to receive \$38,767,638 for FY 2023-2027.

## CHARGES FOR SERVICES

### Utility Charges

This includes revenue from charges for services for Water, Sewer, Stormwater, Solid Waste, and Landfill. Rate increases have been incorporated in all utilities (as listed on the “Fact Sheet” under the Budget Overviews tab). Rate increases were necessary due to a combination of operating costs rising (fuel, gas/electric, supplies), additional capital projects, to support additional debt service, and to meet revenue bond covenants.

### Other Charges for Services

This includes revenue from all charges for current services exclusive of utilities, such as:

**General Government** - Copy charges, sale of maps and publications, zoning adjustment fees, sub plat review fees, plan check fees, and temporary use fees.

**Highways/Streets/Sanitation** – Street, sidewalk, and curb repairs, engineering and inspection fees, and weed cutting charges.

**Public Safety** – Special Police services and ambulance fees.

**Municipal Enterprises** – Library services, transit services, airport charges and fuel sales, and parking meters and lot collections.

**Recreation** – Recreation programs, golf course fees, aquatics, and park fees.

## SPECIAL ASSESSMENTS

Special Assessments are an additional tax levied on private property for public improvements that enhance the value of the property. Principal and interest payments received on special assessments are included in this revenue category.

## MISCELLANEOUS REVENUE

### Internal Charges

These are the charges for labor, equipment, materials, printing, and messenger service which City departments pay to internal services departments or to other City departments.

### Proceeds from Bonds

This includes proceeds from sale of bonds for the principal, premium, and accrued interest.

### Miscellaneous Revenue

This includes revenues of a non-recurring nature which are not assigned above.

### Transfers

This is for the transfer of money between City funds.

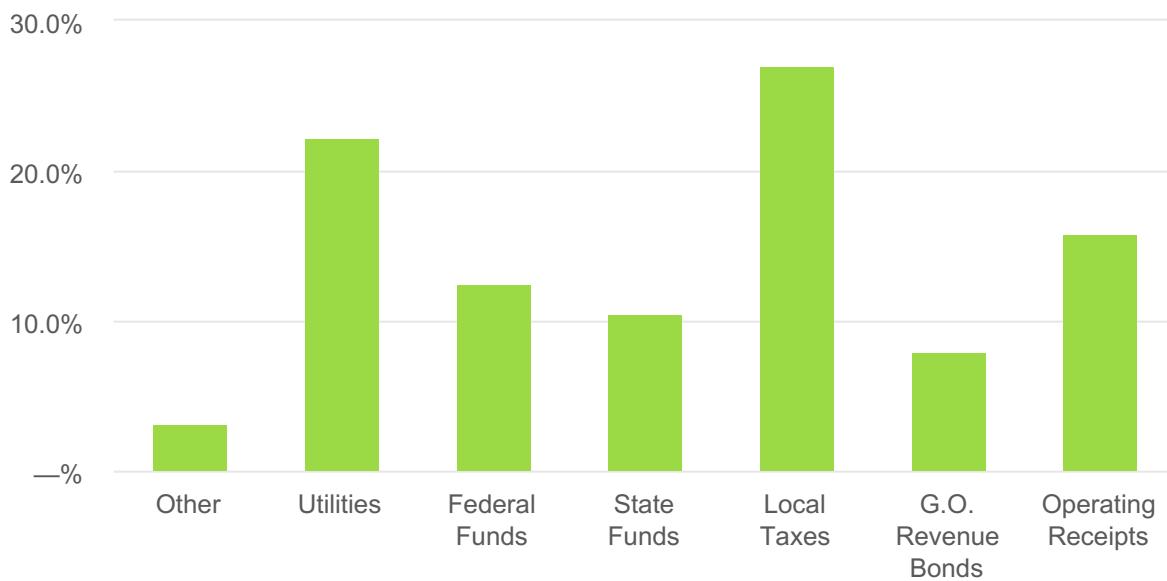
## REVENUE HIGHLIGHTS

### REVENUE PROJECTIONS

The revenue projection process starts with five year projections calculated on all tax levied funds (General, Transit, Debt, Tort, and Trust & Agency). Prior year's actual and current year-to-date amounts are used to project both the current year and next four year's revenues. Information received from the State, County, and Iowa League of Municipalities is utilized to project recent trends and anticipated amounts. The City Manager and the Director of Finance and Budget review estimates, with input from the Personnel Manager and Finance Director, to make informed judgments on all revenues city wide. The Budget and Fiscal Policy Guidelines are recommended to City Council for adoption.

The Departments then submit their estimates and the Director of Finance and Budget review all detail, discusses with Departments, makes appropriate adjustments and prepares the Budget Financial Summary for their Department. Budget Hearings begin with the City Manager, Assistant City Manager, Director of Finance and Budget, and each Department. At the Hearings, reviews are completed of Department revenues, expenses, and ending fund balances or property tax support change to determine if fees and charges need to be adjusted. Many funds have a restricted or a minimum fund balance required for cash flow or other purposes. Fund balances above the restricted amounts are used to fund nonrecurring expenses.

### WHERE THE MONEY COMES FROM FY 2023 RECOMMENDED TOTAL BUDGET



**Total Recommended Budget \$221,307,223**

\*Excludes Transfers

**The major resource assumptions used in preparing the Fiscal Year 2023 recommended budget include the following:**

- a. Cash Balance.** Unencumbered funds or cash balances of \$200,000 will be available in FY 2023 and each succeeding year to support the operating budget.
- b. Sales Tax Revenue.** By resolution, 50% of sales tax funds must be used in the General Fund for property tax relief in FY 2023. Sales tax receipts are projected to increase 13.52% (\$1,548,885) over FY 2022 budget and 3.00% over FY 2022 actual of \$5,625,145 based on FY 2022 revised revenue estimate which includes a reconciliation payment from the State of Iowa of \$1,610,103 received in November 2021, increase 3.00% percent to calculate the FY 2023 budget, and then increase at an annual rate of 2.00% percent per year beginning in FY 2024. The following chart shows the past four years of actual sales tax funds and projected FY 2023 for the General Fund:

Sales Tax Funds	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
PY Q4	\$ 366,087	\$ 355,027	\$ 380,549	\$ 419,551	\$ 490,875
Quarter 1	\$ 1,066,816	\$ 1,124,105	\$ 1,252,896	\$ 1,361,526	\$ 1,592,986
Quarter 2	\$ 1,098,596	\$ 1,149,881	\$ 1,274,904	\$ 1,425,968	\$ 1,668,383
Quarter 3	\$ 1,031,606	\$ 971,871	\$ 1,072,643	\$ 1,211,388	\$ 1,417,324
Quarter 4	\$ 700,312	\$ 700,312	\$ 761,097	\$ 950,069	\$ 1,111,581
Reconciliation	\$ 217,699	\$ 219,332	\$ 839,102	\$ 945,466	\$ 222,240
Total	\$ 4,481,116	\$ 4,520,528	\$ 5,581,191	\$ 6,313,968	\$ 6,503,389
<b>% Change</b>	<b>+3.92%</b>	<b>+0.87%</b>	<b>+23.46%</b>	<b>+13.13%</b>	<b>+3.00%</b>

**c. Hotel/Motel Tax Revenue.** Hotel/motel tax receipts are projected to increase 18.31% (\$439,677) over FY 2022 budget and 2.00% over FY 2022 re-estimated receipts of \$2,785,071, and then increase at an annual rate of 18.31% per year.

**d. FTA Revenue.** Federal Transportation Administration (FTA) transit operating assistance increased from \$1,300,537 in FY 2022 to \$1,617,479 in FY 2023. The FY 2023 budget is based on the revised FY 2022 budget received from the FTA. Federal operating assistance is based on a comparison of larger cities. Previously the allocation was based on population and population density.

**e. Ambulance Revenue.** Ambulance Ground Emergency Medical Transport Payments increased from \$947,176 in FY 2022 to \$1,174,894 in FY 2023. GEMT is a federally-funded supplement to state Medicaid payments to EMS providers transporting Medicaid patients which began in FY 2021. FY 2023 is based on a four year average of eligible calls. This line item is offset by GEMT Pay to Other Agency expense for local match of \$466,267 resulting in net revenue of \$708,627.

**f. Miscellaneous Revenue.** Miscellaneous revenue has been estimated at 2% growth per year over budgeted FY 2022.

**g. Building Fee Revenue.** Building fees (Building Permits, Electrical Permits, Mechanical Permits and Plumbing Permits) are anticipated to increase \$70,760 from \$718,896 in FY 2022 to \$789,656 in FY 2023.

**h. DRA Revenue.**

Gaming revenues generated from lease payments from the Dubuque Racing Association (DRA) are estimated to increase \$2,283,319 from \$5,229,358 in FY 2022 to \$7,512,677 in FY 2023 based on revised projections from the DRA due to a new lease agreement that was negotiated in FY22. This follows a \$43,621 increase from budget in FY 2022 and a \$198,633 increase from budget in FY 2021.

The following is a ten-year history of DRA lease payments to the City of Dubuque:

Fiscal Year	DRA Lease	\$ Change	%
FY 2023 Projected	\$7,512,677	\$918,544	14%
FY 2022 Revised	\$6,594,133	\$1,364,775	26%
FY 2022 Budget	\$5,229,358	\$156,545	3%
FY 2021 Actual	\$5,072,813	\$1,110,817	28%
FY 2020 Actual	\$3,961,996	-\$1,187,192	-23%
FY 2019 Actual	\$5,149,188	\$293,177	6%
FY 2018 Actual	\$4,856,011	\$18,879	0%
FY 2017 Actual	\$4,837,132	-\$195,083	-4%
FY 2016 Actual	\$5,032,215	-\$155,297	-3%
FY 2015 Actual	\$5,187,512	-\$158,104	-3%
FY 2014 Actual	\$5,345,616	-\$655,577	-11%
FY 2013 Actual	\$6,001,193	\$3,305	0%
FY 2012 Actual	\$5,997,888	-\$822,395	-12%

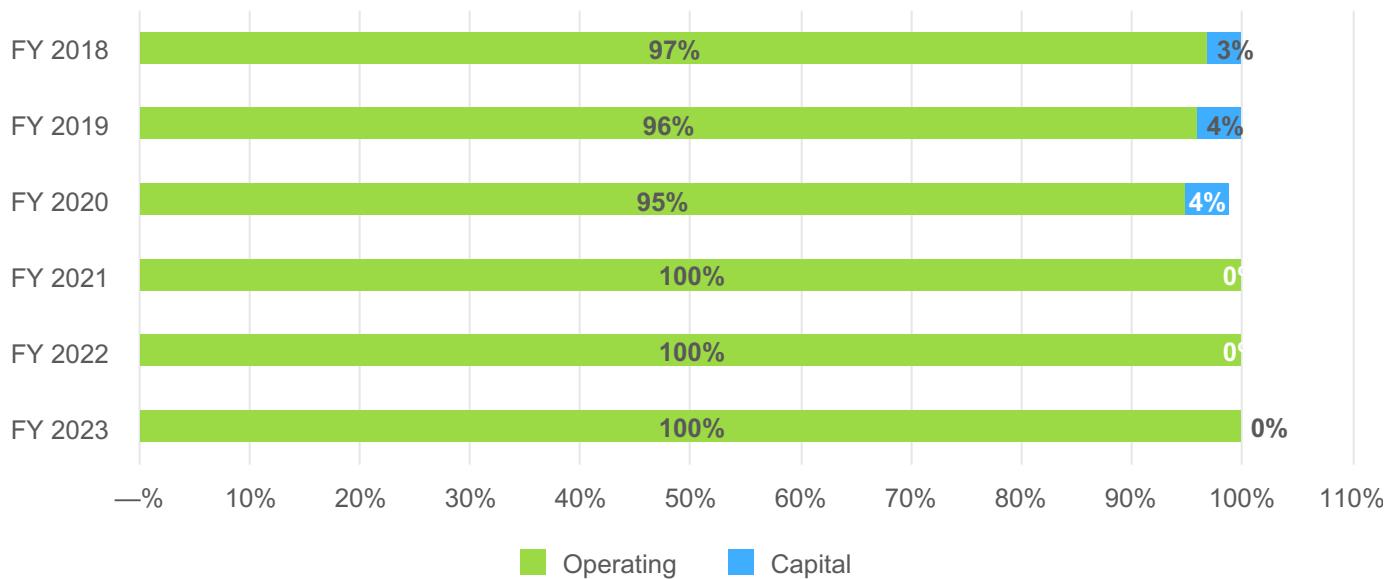
The Diamond Jo payment related to the revised parking agreement increased from \$570,596 in FY 2022 to \$597,905 in 2023 based on estimated Consumer Price Index adjustment.

#### i. DRA Gaming.

The split of gaming revenues from taxes and the DRA lease (not distributions) in FY 2023 remains at a split of 100% operating and 0% capital. When practical in future years, additional revenues will be moved to the capital budget from the operating budget.

The following shows the annual split of gaming taxes and rents between operating and capital budgets from FY2018– FY2023:

Split of Gaming Tax + Revenue Between Operating & Capital Budgets



**j. Diamond Jo Revenue.** The Diamond Jo Patio lease (\$25,000 in FY 2023) and the Diamond Jo parking privileges (\$597,905 in FY 2023) have not been included in the split with gaming revenues. This revenue is allocated to the operating budget.

**k. Residential Rollback.** The residential rollback factor will decrease from 56.4094% in 2022 to 54.1302% or a 4.04% decrease in FY 2023. The rollback has been estimated to remain the same from Fiscal Years 2024 through 2027.

The percent of growth from revaluation is to be the same for agricultural and residential property; therefore, if one of these classes has less than 3% growth for a year, the other class is limited to the same percent of growth. A balance is maintained between the two classes by ensuring that they increase from revaluation at the same rate. In FY 2023, agricultural property had less growth than residential property which caused the rollback factor to decrease.

Residential property was revalued by the City Assessor by neighborhood for the January 1, 2021 property assessments, which impacts the Fiscal Year 2023 budget. The average residential property value increased 8.9%. This revaluation of residential property resulted in the taxable value for the average homeowner calculation to increase from \$146,467 to \$159,503 (+8.9%). The decrease in the residential rollback factor decreases the value that each residence is taxed on. This increased taxable value for the average homeowner (\$82,621 taxable value in FY 2022 and \$86,339 taxable value in 2023) results in more taxes to be paid per \$1,000 of assessed value. In an effort to keep property taxes low to the average homeowner, the City calculates the property tax impact to the average residential property based on the residential rollback factor and property tax rate. In a year that the residential rollback factor increases, the City recommends a lower property tax rate than what would be recommended had the rollback factor remained the same.

The residential rollback in Fiscal Year 1987 was 75.6481 percent as compared to 54.1302% percent in Fiscal Year 2023. The rollback percent had steadily decreased since FY 1987, which has resulted in less taxable value and an increase in the City's tax rate. However, that trend began reversing in FY 2009 when the rollback reached a low of 44.0803 percent. If the rollback had remained at 75.6481 percent in FY 2022, the City's tax rate would have been \$7.26 per \$1,000 of assessed value instead of \$9.89 in FY 2022.

**I. State Equalization Order/Property Tax Reform.** There was not an equalization order for commercial, industrial or multi-residential property in Fiscal Year 2023. The Iowa Department of Revenue is responsible for "equalizing" assessments every two years. Also, equalization occurs on an assessing jurisdiction basis, not on a statewide basis.

Commercial and Industrial taxpayers previously were taxed at 100 percent of assessed value; however due to legislative changes in FY 2013, a 95% rollback factor was applied in FY 2015 and a 90% rollback factor will be applied in FY 2016 and beyond. The State of Iowa backfilled the loss in property tax revenue from the rollback 100% in FY 2015 through FY 2017 and the backfill was capped at the FY 2017 level in FY 2018 and beyond. **The FY 2023 State backfill for property tax loss is estimated to be \$779,468.**

Senate File 619 was signed into law by Governor Reynolds on June 16, 2021. The Bill provides that beginning with the FY 2023 payment, the General Fund standing appropriation for commercial and industrial property tax replacement for cities and counties will be phased out in four or seven years, depending on how the tax base of the city or county grew relative to the rest of the state since FY 2014. Cities and counties where the tax base grew at a faster rate than the statewide average from FY 2014 through FY 2021 will have the backfill phased out over a four-year period from FY 2023 to FY 2026, while those that grew at a rate less than the statewide average will have the backfill phased out over a seven-year period from FY 2023 to FY 2029. The City of Dubuque's tax base grew at a rate less than the statewide average and will have a backfill phase out over a seven year period from FY 2023 to FY 2029. **Beginning in FY 2023, the backfill will be eliminated over a seven year period.**

The projected reduction of State backfill revenue to the general fund is as follows:

Fiscal Year	State Backfill
2023	-\$113,840
2024	-\$113,840
2025	-\$113,840
2026	-\$113,840
2027	-\$113,840
2028	-\$113,840
2029	-\$113,840
<b>Total</b>	<b>-\$796,880</b>

FY 2015 was the first year that commercial, industrial and railroad properties were eligible for a Business Property Tax Credit. The Business Property Tax Credit will be deducted from the property taxes owed and the credit is funded by the State of Iowa.

Eligible businesses must file an application with the Assessor's office to receive the credit with a deadline of January 15, 2022 for applications to be considered for FY 2023. The calculation of the credit is dependent on the number of applications that were received and approved statewide versus the amount that was appropriated for the fiscal year, the levy rates for each parcel, and the difference in the commercial/industrial rollback compared to residential rollback. In FY 2015, the Iowa Legislature appropriated \$50 million for FY15; \$100 million for FY16; and \$125 million for FY17 and thereafter. The estimated amount of value that will be used to compute the credit in FY 2015 is \$33,000, FY 2016 is \$183,220, FY 2017 is \$255,857, FY 2018 is \$266,340, FY 2019 is \$231,603, FY 2020 is \$251,788, FY 2021 is \$219,886, and FY 2022 is \$234,663.

The basic formula is the value multiplied by the difference in rollbacks of commercial and residential property then divided by one thousand and then multiplied by the corresponding levy rate:

$$= (\text{VALUE} \times (\text{Commercial Rollback} - \text{Residential Rollback}) \div 1,000)) \times \text{Levy Rate}$$

The average commercial and industrial properties (\$432,475 Commercial / \$599,500 Industrial) will receive a Business Property Tax Credit from the State of Iowa for the City share of their property taxes of \$148 in FY 2015, \$693 in FY 2016, \$982 in FY 2017, \$959 in FY 2018, \$843 in FY 2019, \$861 in FY 2020, \$779 in FY 2021, and \$780. FY 2023 is projected to be \$818.

Beginning in FY 2017 (July 1, 2016), new State legislation created a new property tax classification for rental properties called multi-residential, which requires a rollback, or assessment limitations order, on multi-residential property which will eventually equal the residential rollback. Multi-residential property includes apartments with 3 or more units. Rental properties of 2 units were already classified as residential property.

#### **m. Multi-Residential Property Class/Eliminated State Shared Revenue.**

The State of Iowa will not backfill property tax loss from the rollback on multi-residential property. The rollback will occur as follows:

Fiscal Year	Rollback %	Annual Loss of Tax Revenue
FY 2017	86.25%	\$331,239
FY 2018	82.50%	\$472,127
FY 2019	78.75%	\$576,503
FY 2020	75.00%	\$691,640
FY 2021	71.25%	\$952,888
FY 2022	67.50%	\$752,366
FY 2023	63.75%	\$662,821
FY 2024	54.13%	\$1,250,460
<b>Total</b>		<b>\$5,690,044</b>

\*54.13% = Current residential rollback

**This annual loss in tax revenue of \$662,821 in FY 2023 and \$1,250,460 from multi-residential property when fully implemented in FY 2024 will not be backfilled by the State.** From Fiscal Year 2017 through Fiscal Year 2024 the City will lose \$5,690,044 in total, meaning landlords will have paid that much less in property taxes. The state did not require landlords to charge lower rents or to make additional investment in their property.

In addition, the State of Iowa eliminated the:

- i. Machinery and Equipment Tax Replacement in FY 2003 (-\$200,000)
- ii. Personal Property Tax Replacement in FY 2004 (-\$350,000)
- iii. Municipal Assistance in FY 2004 (-\$300,000)
- iv. Liquor Sales Revenue in FY 2004 (-\$250,000)
- v. Bank Franchise Tax in FY 2005 (-\$145,000)

The combination of the decreased residential rollback, State funding cuts and increased expenses has forced the City's tax rate to increase since 1987 when the residents passed a referendum to establish a one percent local option sales tax with 50% of the revenue going to property tax relief.

**n. Taxable Value.** FY 2023 will reflect the following impacts of taxable values of various property types:

Property Type	Percent Change in Taxable Value
Residential	+5.95 %
Commercial	+1.95 %
Industrial	+2.59 %
Multi-Residential	(2.53)%
Overall	+1.88 %

\*Overall taxable value increased 1.88% percent after deducting Tax Increment Financing values

Assessed valuations were increased 2 percent per year beyond FY 2023.

**o. Riverfront Property Lease Revenue.** Riverfront property lease revenue is projected to increase by \$216,537 in FY 2023 due to the estimated consumer price index increase.

**p. Franchise Fees.** Natural Gas franchise fees have been projected to increase eight and six tenths percent over FY 2021 actual of \$956,675. Also, Electric franchise fees are based on FY 2019 Actual of \$4,140,518. The franchise fee revenues are projected to increase at an annual rate of 4 percent per year from FY 2024 through FY 2027.

The City provides franchise fee rebates to gas and electric customers who are exempt from State of Iowa sales tax. Franchise fee rebates are provided at the same exemption percent as the State of Iowa sales tax exemption indicated on the individual gas and or electric bill. To receive a franchise fee rebate, a rebate request form must be completed by the customer, the gas and/or electric bill must be attached, and requests for rebates for franchise fees must be submitted during the fiscal year in which the franchise fees were paid except for June. Natural Gas franchise fee rebates have been projected to increase 31% over 2022 budget of \$40,619 and Electric franchise fee rebates have been projected to decrease 9.65% under 2022 budget of \$695,111.

The franchise fee charged on gas and electric bills increased from 3% to 5%, the legal maximum, on June 1, 2015.

**q. Property Tax Rate.** For purposes of budget projections only, it is assumed that City property taxes will continue to increase at a rate necessary to meet additional requirements over resources beyond FY 2023.

**r. Police & Fire Protection.** FY 2023 reflects the twelfth year that payment in lieu of taxes is charged to the Water and Sanitary Sewer funds for Police and Fire Protection. In FY 2023, the Sanitary Sewer fund is charged 0.43% of building value and the Water fund is charged 0.62% of building value, for payment in lieu of taxes for Police and Fire Protection. This revenue is reflected in the General Fund and is used for general property tax relief.

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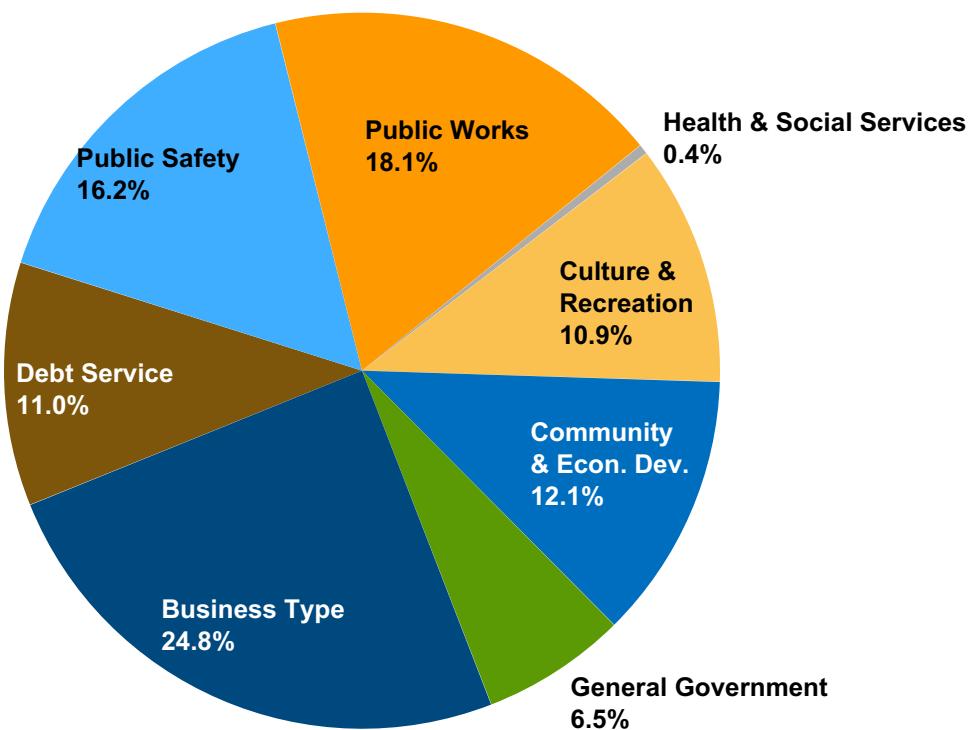
## EXPENDITURE HIGHLIGHTS

### EXPENDITURE PROJECTIONS

The expenditure projection process starts with 5 year projections calculated on all tax levied funds (General, Transit, Debt, Tort, and Trust & Agency). Prior year actual's and current year-to-date amounts are used to project both the current year and next four year's revenues. The City Manager and the Director of Finance and Budget review estimates, with input from the Personnel Manager and Finance Director, to make informed judgments on expenditure trends and economic conditions. The Budget and Fiscal Policy Guidelines are recommended to City Council for adoption.

The Departments then submit their estimates and the Director of Finance and Budget review all detail, discusses with Departments, makes appropriate adjustments and prepares the Budget Financial Summary for their Department. Budget Hearings begin with the City Manager, Assistant City Manager, Director of Finance and Budget, and each Department. At the Hearings, reviews are completed of Department revenues, expenses, and ending fund balances or property tax support change to determine if fees and charges need to be adjusted. Many funds have a restricted or a minimum fund balance required for cash flow or other purposes. Fund balances above the restricted amounts are used to fund nonrecurring expenses.

### HOW THE MONEY IS SPENT RECOMMENDED FY2023 BUDGET



**TOTAL RECOMMENDED BUDGET \$221,307,223**

\*Excludes transfers and non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

The major requirement assumptions used in preparing the Fiscal Year 2023 recommended budget include the following:

**Employee Expense (\$+4,295,673/ +6.34% over FY 2022 Adopted Budget)**

**a. Pension Systems.**

- a. The **Municipal Fire and Police Retirement System of Iowa (MFPSI)** Board of Trustees City contribution for Police and Fire retirement decreased from 26.18% percent in FY 2022 to 23.90% percent in FY 2023 (general fund savings of \$142,354 for Police and \$170,463 for Fire or a total of \$312,817).
- b. The **Iowa Public Employee Retirement System (IPERS)** City contribution is unchanged from the FY 2022 contribution rate of 9.44% (no general fund impact). The IPERS employee contribution is unchanged from the FY 2022 contribution rate of 6.29% (which does not affect the City's portion of the budget). The IPERS rate is anticipated to increase 1 percent each succeeding year.

**b. Collective Bargaining.** The already approved collective bargaining agreements for Dubuque Professional Firefighters Association, Dubuque Police Protective Association, and International Union of Operating Engineers in FY 2023 include a 3.25% employee wage increase. Non-represented employees include a 3.25% wage increase. Total cost of the wage increase is \$1,347,973 to the General Fund.

**c. Health Insurance.** The City portion of health insurance expense is projected to increase from \$1,086 per month per contract to \$1,119 per month per contract (based on 588 contracts) in FY 2023 (general fund cost of \$326,883). The City of Dubuque is self-insured, and actual expenses are paid each year with the City only having stop-loss coverage for major claims. In FY 2017, The City went out for bid for third party administrator and the estimated savings has resulted from the new contract and actual claims paid with there being actual reductions in cost in FY 2018 (19.42%) and FY 2019 (0.35%). In addition, firefighters began paying an increased employee health care premium sharing from 10% to 15% and there was a 7% increase in the premium on July 1, 2018. During FY 2019, the City went out for bid for third party administrator for the prescription drug plan there has been savings resulting from the bid award. Fiscal Year 2022 projections include additional prescription drug plan savings of \$219,256. Based on FY 2022 actual experience, Fiscal Year 2023 is projected to have a 5.62% increase in health insurance costs. Estimates for FY 2024 were increased 5.62%; FY 2025 were increased 5.62%; FY 2026 were increased 5.62%; and FY 2027 were increased 5.62%.

**d. Five-Year Retiree Sick Leave Payout.** FY 2013 was the first year that eligible retirees with at least twenty years of continuous service in a full-time position or employees who retired as a result of a disability and are eligible for pension payments from the pension system can receive payment of their sick leave balance with a maximum payment of 120 sick days, payable bi-weekly over a five-year period. The sick leave payout expense budget in the General Fund in FY 2022 was \$219,532 as compared to FY 2023 of \$246,947, based on qualifying employees officially giving notice of retirement.

**e. 50% Sick Leave Payout.** Effective July 1, 2019, employees over the sick leave cap can convert 50% of the sick leave over the cap to vacation or be paid out. The 50% sick leave payout expense budget in the General Fund in FY 2022 was \$87,885 as compared to FY 2023 of \$124,693, based on FY 2022 year-to-date expense.

**f. Parental Leave.** Effective March 8, 2019, employees may use Parental leave to take paid time away from work for the birth or the adoption of a child under 18 years old. Eligible employees receive their regular base pay (plus longevity) and benefits for twelve weeks

following the date of birth, adoption event or foster-to-adopt placement. If both parents are eligible employees, each receive the leave benefit. There is no parental leave expense budgeted in the General Fund based on departments covering parental leave with existing employees and not incurring additional cost for temporary help.

**Supplies and Service (\$+3,056,732 / +6.71% over 2022 Adopted Budget)**

**f. Supplies & Services.** General operating supplies and services are estimated to increase 2% over actual in FY 2021. A 2% increase is estimated in succeeding years.

**g. Electricity.** Electrical energy expense is estimated to have no increase over FY 2019 actual expense, then 2% per year beyond.

**h. Natural Gas.** Natural gas expense is estimated to increase 8.60% percent over FY 2021 actual then 2% per year beyond.

**i. Travel Dubuque.** The Dubuque Area Convention and Visitors Bureau contract will continue at 50% of actual hotel/motel tax receipts.

**j. Equipment & Machinery.** Equipment costs for FY 2023 are estimated to decrease 36.67% under FY 2022 budget, then remain constant per year beyond.

**k. Debt Service.** Debt service is estimated based on the tax-supported, unabated General Obligation bond sale for fire truck and franchise fee litigation settlement.

**l. Unemployment.** Unemployment expense in the General Fund increased from \$83,819 in FY 2022 to \$43,846 in FY 2023 based on estimated premium for FY23.

**m. Motor Vehicle Fuel.** Motor vehicle fuel is estimated to increase 2.64% over the FY 2022 budget, then increase 2.0% per year beyond.

**n. Motor Vehicle Maintenance.** Motor vehicle maintenance is estimated to decrease 2% from the FY 2022 budget based on the replacement of Transit buses and other vehicles, then increase 2.0% per year and beyond.

**o. Public Transit.** The increase in property tax support for Transit from FY 2022 to FY 2023 is \$(29,309), which reflects an increase in Federal Transportation Administration Operating revenue (\$316,942); an increase in employee expense (\$201,941); and increase in supplies and services (\$61,569); a reduction in passenger fare revenue (\$23,639), and recommended improvement packages of \$0.

**p. Public Transit (continued):**

The following is a ten-year history of the Transit subsidy:

Fiscal Year	Amount	% Change
2023 Projection	\$1,673,923	4.54 %
2022 Budget	\$1,601,290	(2.09)%
2021 Actual	\$1,635,441	4.94 %
2020 Actual	\$1,558,460	(0.82)%
2019 Actual	\$1,571,307	(0.10)%
2018 Actual	\$1,572,825	34.10 %
2017 Actual	\$1,172,885	24.41 %
2016 Actual	\$942,752	(13.20)%
2015 Actual	\$1,086,080	30.33 %
2014 Actual	\$833,302	(20.19)%
2013 Actual	\$1,044,171	45.51 %
2012 Actual	\$717,611	(38.21)%

**q. Shipping & Postage.** Postage rates for FY 2023 are estimated to increase 2% over FY 2021 actual expense and proposed cost increases by United States Postal Service. A 2.0 percent increase is estimated in succeeding years.

**r. Insurance.** Insurance costs are estimated to change as follows:

- i. Workers Compensation is increasing 4% based on 3.25% wage increase and rate change.
- ii. General Liability is increasing based on FY 2022 actual plus 12%.
- iii. Damage claims is decreasing 12% based on a five year average.
- iv. Property insurance is increasing based on FY 2022 actual plus 9.5%.

**s. Housing.** The Housing Choice Voucher subsidy payment from the General Fund is estimated to increase \$11,711 in FY 2023. In FY 2011, the City approved reducing the number of allowed Housing Choice Vouchers from 1,060 to 900 vouchers. This reduction in vouchers was estimated to reduce Section 8 administrative fees from HUD by \$100,000 per year. However, in the transition, the number of vouchers dropped to 803 vouchers. HUD has based the Section 8 administrative fees for FY 2023 on the higher number of vouchers held in FY 2022 which has increased the amount of revenue received by the Section 8 program in FY 2023. The City is in the process of increasing the Section 8 Housing Vouchers to 1,096.

**t. Media Services Fund.** The Media Services Fund no longer funds Police and Fire public education, Information Services, Health Services, Building Services, Legal Services, and City Manager's Office due to reduced revenues from the cable franchise. This is due to Mediacom's conversion from a Dubuque franchise to a state franchise in October 2009 which changed the timing and calculation of the franchise fee payments. Effective June 2020, Mediacom will no longer contribute to the Public, Educational, and Governmental Access Cable Grant (PEG) Fund, and after the balance in that fund is expended, the City will be responsible for all City Media Service equipment replacement costs. Other jurisdictions will need to plan accordingly.

**u. Greater Dubuque Development Corporation.** Greater Dubuque Development Corporation support of \$836,135 is budgeted to be paid mostly from Dubuque Industrial Center Land Sales in FY 2023, with \$26,500 for True North strategy paid from the Greater Downtown TIF. In FY 2024 and beyond Greater Dubuque Development Corporation will be paid from the Greater Downtown TIF and Dubuque Industrial Center West land sales.

#### **Capital Outlay (\$1,673,643 / 37.75 over FY 2022 Adopted Budget)**

- a. Equipment costs for FY 2023 are estimated to decrease 36.67% under FY 2022 budget,

then remain constant per year beyond.

**Debt Service (\$+963,662 / +4.12 under FY 2022 Adopted Budget)**

- b. Debt service is estimated based on the tax-supported, unabated General Obligation bond sale for fire truck and franchise fee litigation settlement.

**CITY OF DUBUQUE COSTS OF MUNICIPAL SERVICES**  
**INCREASE FOR AVERAGE HOME'S CITY UTILITY AND PROPERTY TAX EXPENSE FY 1989-2026**

FISCAL YEAR	WATER	SEWER	GAS & ELECTRIC FRANCHISE FEE	REFUSE MONTHLY RATE	%INCR/ (DECR)	STORMWATER MONTHLY FEE	%INCR	RESIDENTIAL PROPERTY TAX	CHANGE PASSED BY CITY COUNCIL	PROPERTY TAX RATE	CHANGE IN ANNUAL COST OF MUNICIPAL SERVICES
FY 1988 Base											\$13.95
FY 1989	3.00%	0.00%						(11.40)%	(11.40)%	\$11.80	
FY 1990	3.00%	3.00%						(0.89)%	(0.89)%	\$11.69	\$9.55
FY 1991	2.00%	2.00%						3.77 %	3.77 %	\$12.27	\$40.20
FY 1992	3.00%	3.00%						3.58 %	3.58 %	\$12.77	\$36.39
FY 1993	0.00%	0.00%						5.19 %	5.19 %	\$12.50	\$49.10
FY 1994	0.00%	0.00%						0.30 %	0.30 %	\$12.61	\$1.51
FY 1995	0.00%	0.00%						2.43 %	2.43 %	\$11.78	\$6.41
FY 1996	3.00%	0.00%						(0.87)%	(0.87)%	\$11.78	-\$12.69
FY 1997	0.00%	0.00%						(0.42)%	(0.42)%	\$11.38	-\$5.19
FY 1998	0.00%	0.00%						(0.71)%	(0.71)%	\$11.40	-\$6.66
FY 1999	4.00%	0.00%						0.00 %	0.00 %	\$11.07	\$5.30
FY 2000	1.00%	0.00%						(0.17)%	(0.17)%	\$10.72	\$0.51
FY 2001	3.00%	0.00%						0.00 %	0.00 %	\$11.07	\$9.45
FY 2002	0.00%	4.00%						0.00 %	0.00 %	\$10.76	\$79.73
FY 2003 (July and August)				\$8.20	Pre UBP System						
FY 2003	2.00%	1.00%	2.00%	\$7.20	-12.20 %			(5.00)%	(5.00)%	\$10.21	\$15.40
FY 2004	4.68%	3.00%	2.00%	\$7.60	5.56 %	1.29		1.54 %	0.00 %	\$10.27	\$43.89
FY 2005	3.00%	4.00%	2.00%	\$8.51	11.97 %	1.29	0.00%	0.40 %	(1.48)%	\$10.07	\$29.31
FY 2006	4.00%	5.50%	2.00%	\$8.70	2.23 %	1.79	38.76%	1.90 %	0.00 %	\$9.70	\$36.45
FY 2007	4.00%	9.00%	2.00%	\$9.46	8.74 %	2.25	25.70%	(1.52)%	(3.73)%	\$9.98	\$26.57
FY 2008	5.00%	5.00%	2.00%	\$9.89	4.55 %	3.25	44.44%	2.72 %	0.00 %	\$10.32	\$52.96
FY 2009	9.00%	9.00%	2.00%	\$10.35	4.65 %	4.00	23.08%	5.41 %	2.76 %	\$9.97	\$72.76
FY 2010	3.00%	5.00%	3.00%	\$10.60	2.42 %	4.00	0.00%	2.40 %	0.00 %	\$9.86	\$55.60
FY 2011	4.00%	11.00%	3.00%	\$11.09	4.62 %	5.25	31.25%	5.65 %	2.47 %	\$10.03	\$75.93
FY 2012	5.00%	15.00%	3.00%	\$10.72	-3.34 %	5.60	6.67%	8.19 %	4.88 %	\$10.45	\$74.61
FY 2013	15.00%	15.00%	3.00%	\$11.69	9.05 %	5.60	0.00%	6.82 %	5.00 %	\$10.78	\$105.34
FY 2014	9.00%	17.00%	3.00%	\$12.74	8.98 %	5.60	0.00%	4.90 %	4.90 %	\$11.03	\$86.83
FY 2015	5.00%	5.00%	3.00%	\$13.24	3.92 %	5.98	6.79%	3.23 %	3.23 %	\$11.03	\$66.45
FY 2016	10.00%	10.00%	5.00%	\$13.90	4.98 %	6.38	6.69%	2.63 %	2.63 %	\$11.03	\$139.07
FY 2017	3.00%	3.00%	5.00%	\$14.77	6.26 %	6.81	6.74%	1.08 %	1.08 %	\$11.22	\$46.98
FY 2018	3.00%	3.00%	5.00%	\$15.11	2.30 %	7.27	6.75%	0.00 %	0.00 %	\$10.89	\$33.25
FY 2019	3.00%	3.00%	5.00%	\$15.37	1.72 %	7.76	6.74%	1.91 %	1.92 %	\$10.59	\$47.83
FY 2020	5.00%	4.50%	5.00%	\$15.62	1.63 %	8.29	6.83%	0.00 %	0.00 %	\$10.33	\$48.76
FY 2021	0.00%	0.00%	5.00%	\$14.99	-4.03 %	8.29	0.00%	-0.14 %	(0.14)	\$10.14	-\$8.94
FY 2022	3.00%	3.00%	5.00%	\$15.38	2.60 %	8.85	6.76%	0.00 %	0.00	\$9.89	\$37.32
FY 2023	5.00%	9.00%	5.00%	\$15.38	0.00 %	9.00	8.56%	2.96 %	?	?	\$90.06
<b>PROJECTION</b>											
FY 2024	5.00%	9.00%	5.00%	\$15.72	2.21 %	9.45	5.00%	5.08 %	?	?	\$120.99
FY 2025	5.00%	9.00%	5.00%	\$16.02	1.91 %	9.45	0.00%	3.83 %	?	?	\$111.77
FY 2026	5.00%	9.00%	5.00%	\$16.32	1.87 %	9.45	0.00%	2.49 %	?	?	\$107.89
FY 2027	5.00%	9.00%	5.00%	\$16.62	1.84 %	9.92	4.97%	2.64 %	?	?	\$121.92
AVERAGE CHANGE											
FY1989-2023	3.62%	4.34%			3.17 %		11.88%	1.31 %	0.57 %	\$10.92	\$40.88

These projections do not include any anticipated tax burden shifts as a result of state issued equalizations orders or rollback factors. The projections for the cost of municipal services are based on average water usage of 6,000 gallons per month and assessed value on the home in FY 2023 of \$146,467 (before rollback). State increased property taxes to the average homeowner by underfunding the Homestead property tax credit. FY 2020-2023 residential property tax projections assume Homestead property tax credit funded 100%, which has happened since FY 2014. The Utility Franchise Fee for gas and electric is calculated for all years using the FY 2015 electric gas rates for average residential customers.

## RATES AND COMPARISONS

### Water Rate Comparison for Largest Iowa Cities with Water Softening

Rank	City	Water Rate (6,000 Gallons/ residence avg.)
7	West Des Moines (FY23)	41.67
6	Des Moines (FY23)	37.76
5	Cedar Rapids (FY23)	37.07
4	Iowa City (FY23)	35.01
3	Ames (FY23)	34.42
<b>2</b>	<b>Dubuque (FY23)</b>	<b>33.18</b>
1	Council Bluffs (FY23)	29.67
	Average w/o Dubuque	35.93

Dubuque's water is some of the best in the world! The highest rate (West Des Moines (FY23)) is 26% higher than Dubuque's rate, and the average is 8% higher than Dubuque.

### Sanitary Sewer Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Sanitary Sewer Rate (Based on 6,000 Gallons/ month)
11	Davenport (FY23)	66.75
10	Ankeny (FY22)	57.79
9	Des Moines (FY23)	53.22
<b>8</b>	<b>Dubuque (FY23)</b>	<b>47.42</b>
7	West Des Moines (FY22)	41.68
6	Sioux City (FY22)	40.02
5	Iowa City (FY22)	36.08
4	Ames (FY22)	35.26
3	Cedar Rapids (FY22)	32.51
2	Council Bluffs (FY23)	31.94
1	Waterloo (FY22)	31.64
	Average w/o Dubuque	42.69

The highest rate (Ankeny (FY22)) is 41% higher than Dubuque's rate, and the average is 10% lower than Dubuque.

## Solid Waste Collection Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Solid Waste Monthly Rate
11	Cedar Rapids (FY22)	\$22.53
10	Council Bluffs (FY22)	\$20.00
9	Ames (FY22)	\$16.50
8	Sioux City (FY22)	\$15.55
7	<b>Dubuque (FY23)</b>	<b>\$15.38</b>
6	Des Moines (FY22)	\$14.56
5	Waterloo (FY22)	\$14.00
4	Davenport (FY22)	\$13.81
3	West Des Moines (FY22)	\$12.56
2	Ankeny (FY22)	\$12.45
1	Iowa City (FY22)	\$12.00
	Average w/o Dubuque	\$15.40

The highest rate (Ames (FY22)) is 46% higher than Dubuque's rate, and the average is 0% higher than Dubuque.

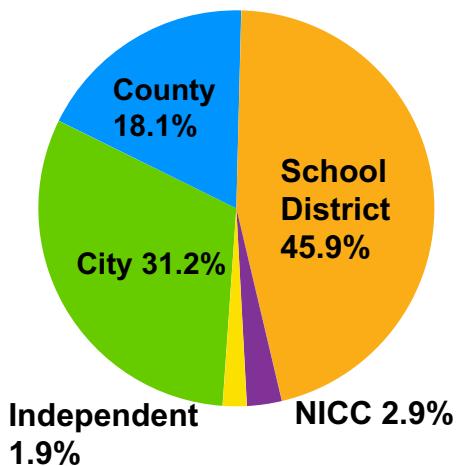
## Stormwater Rate Comparison for the Largest Iowa Cities with Stormwater Fees

Rank	City	Stormwater Rate
10	Des Moines (FY23)	\$15.49
<b>9</b>	<b>Dubuque (FY23)</b>	<b>\$9.00</b>
8	Cedar Rapids (FY23)	\$7.62
7	West Des Moines (FY23)	\$6.90
6	Ankeny (FY23)	\$6.50
5	Ames (FY23)	\$5.20
4	Iowa City (FY23)	\$5.00
3	Waterloo (FY23)	\$4.75
2	Davenport (FY23)	\$3.06
1	Sioux City (FY23)	\$2.80
	Average w/o Dubuque	\$6.37

The highest rate (Des Moines (FY23)) is 72% higher than Dubuque's rate, and the average is 29% lower than Dubuque.

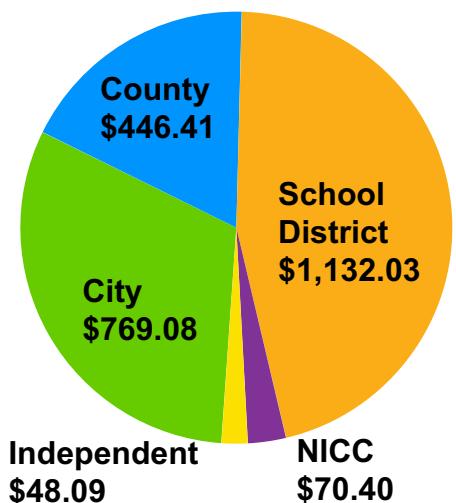
# PROPERTY TAXES

**How Your Property Tax Rate is Split**  
**FY 2022 Consolidated Rate of**  
**31.70847**



Previous Year's Rates	FY 2022
City	31.19 %
County	18.10 %
School District	45.91 %
NICC	2.85 %
Independent	1.95 %
	<b>100 %</b>

**How Your Property Tax Payment is Split**  
**FY 2022**



Calculating City Property Tax		
Assessed Value	\$	146,467.00
Rollback	x	0.564094
Taxable value	\$	80,665.85
City Tax rate/\$1,000	x	31.70847
Gross Prop. Tax	\$	2,604.95
Homestead Credit	\$	156.62
Net Property Tax	\$	2,448.33

The chart to the left is based upon an average home assessment of \$146,467. The inset box provides a summary of how your City property tax is calculated.

Property taxes are certified July 1 with the first half due on or before September 30 and the second half due on or before March 31. The first half taxes becomes delinquent on October 1 and the second half taxes become delinquent on April 1. There is a 1.5% per month penalty for delinquency. Taxes are collected by the County and distributed to the City monthly in proportion of its levy to all levies.

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**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**CITY PROPERTY TAX RATE AND TAX LEVY**

<b>TAX LEVY</b>				<b>Total Tax Levy/ Non-Debt Levy      Debt Levy      Tax Rate</b>	
	<b>FY 2021</b>	\$ 25,925,894	\$ 276,674	\$ 26,202,568	
<i>Tax Levy</i>					
<i>Total Tax Levy (Tax Asking including Debt)</i>	<b>FY 2021</b>	\$ 25,925,894	\$ 276,674	\$ 26,202,568	
<i>Divided by Valuation Subject to Property Tax</i>		\$ 2,579,355,511	\$ 2,984,960,013		
	<b>Tax Rate</b>		<b>\$10.0513</b>	<b>\$0.0927</b>	<b>\$10.1440</b>
<i>Tax Levy</i>					
<i>Total Tax Levy (Tax Asking including Debt)</i>	<b>FY 2022</b>	\$ 25,924,707	\$ 280,730	\$ 26,205,437	
<i>Divided by Valuation Subject to Property Tax</i>		\$ 2,646,230,850	\$ 3,046,509,800		
<i>For All Levies Including Debt Service</i>	<b>Tax Rate</b>		<b>\$9.7968</b>	<b>\$0.0921</b>	<b>\$9.8889</b>
<i>Tax Rate = Net Requirement</i>	<b>FY 2023</b>	\$ 26,136,666	\$ 68,771	\$ 26,205,437	
<i>Divided by Valuation Subject to Property Tax</i>		\$ 2,695,861,021	\$ 3,161,334,450		
<i>Tax Rate in Dollars per \$1,000</i>	<b>Tax Rate</b>		<b>\$9.6952</b>	<b>\$0.0218</b>	<b>\$9.7170</b>
	<b>BUDGET</b>	<b>FY 2021</b>	<b>BUDGET</b>	<b>FY 2022</b>	<b>BUDGET</b>
<b>TAX LEVY FUNDS</b>	<b>Rate in Dollars/\$1,000</b>	<b>Amount Levied</b>	<b>Rate in Dollars/\$1,000</b>	<b>Amount Levied</b>	<b>Rate in Dollars/\$1,000</b>
General Fund	\$4.2802	\$11,040,147	\$3.8208	\$10,110,594	\$3.4685
Transit Fund	\$0.6341	\$1,635,441	\$0.6051	\$1,601,290	\$0.5831
Debt Service Fund	\$0.0927	\$276,674	\$0.0922	\$280,730	\$0.0218
Tort Liability Fund	\$0.1410	\$363,759	\$0.1679	\$444,327	\$0.1821
Trust and Agency Fund	\$4.9960	\$12,886,547	\$5.2031	\$13,768,496	\$5.4614
<b>TOTAL</b>	<b>\$10.1440</b>	<b>\$26,202,568</b>	<b>\$9.8891</b>	<b>\$26,205,437</b>	<b>\$9.7160</b>

**City Property Tax Rate Comparison for Eleven Largest Iowa Cities**

Rank	City	Tax Rate
11	Waterloo (FY22)	\$19.24
10	Council Bluffs (FY22)	\$18.26
9	Des Moines (FY22)	\$17.56
8	Davenport (FY23)	\$16.78
7	Cedar Rapids (FY23)	\$16.03
6	Iowa City (FY23)	\$15.73
5	Sioux City (FY23)	\$15.44
4	West Des Moines (FY23)	\$11.77
3	Ankeny (FY23)	\$9.95
<b>2</b>	<b>Ames (FY23)</b>	<b>\$9.83</b>
<b>1</b>	<b>Dubuque (FY23)</b>	<b>\$9.72</b>
	AVERAGE w/o Dubuque	\$15.06

Dubuque has the LOWEST property tax rate as compared to the eleven largest cities in the state. The highest rate (Waterloo (FY22)) is 98.01% higher than Dubuque's rate, and the average is 54.98% higher than Dubuque.

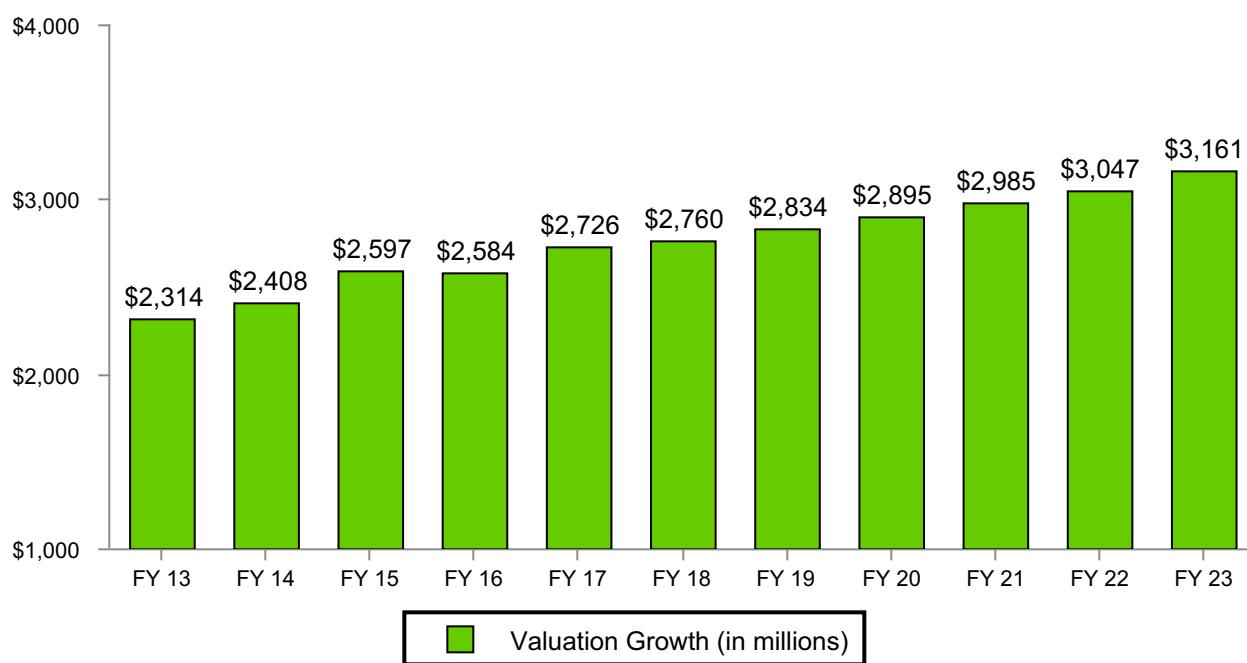
Dubuque's adopted FY 2023 property tax is \$9.7169 (decrease of -1.74% from FY 2022)

\*Includes the transit tax levy adopted by the Des Moines Area Regional Transit Authority for comparability.

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## VALUATION GROWTH

### History of Taxable Debt Valuation (in millions)



The FY 2023 budget is based upon a 3.77% increase (\$114,824,350) to the taxable debt valuation for the City. Without Tax Increment Financing there is a 1.88% increase in the taxable valuation for all other levies (General Fund property tax levy). The total taxable debt valuation of \$3,161,334,150 is made up of the following components:

Valuation by Class of Property	Taxable Debt Valuation	Percentage of Valuation	Change from Prior Year
Residential & Ag property	\$1,756,332,989	55.56 %	5.95 %
Ag Land & building	\$3,482,604	0.11 %	4.99 %
Commercial property	\$1,054,968,032	33.37 %	1.95 %
Multi-residential property	\$143,128,233	4.53 %	(2.53)%
Industrial property	\$137,798,470	4.36 %	2.59 %
Railroad bridge	\$3,760,689	0.12 %	25.94 %
Other	\$634,617	0.02 %	— %
Utilities	\$68,599,209	2.17 %	(6.45)%
Less: Veterans credit	\$(3,888,089)	(0.12)%	(5.52)%
Ag Land & building	\$(3,482,604)	(0.11)%	4.99 %
Total	\$3,161,334,150	100 %	3.77 %
Tax Increment Financing (TIF)	\$(465,473,429)		16.29 %
Taxable Levy	<u><u>\$2,695,860,721</u></u>		<u><u>1.88 %</u></u>

#### Utilities - Excise Tax

Legislation in FY 2001 changed the taxation of utilities from a property tax to an excise tax. The City's tax rate/ \$1,000 is first calculated on a valuation which includes utilities, then those calculated rates are used against a valuation figure with utilities removed. The excise tax makes up the difference in each levy.

#### Rollback

The growth in the valuation for the City of Dubuque continues to be impacted by the State of Iowa rollback adjustment. The State adjusts taxable valuations based upon a formula using the growth of the value of agricultural land. In the late 1980's the rollback was 80.6%, meaning only 80.6% of the value was taxable. For FY 2023 the State issued rollback for residential property is 54.1302%.

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**Comparison for Eleven Largest Iowa Cities**  
**Taxable Value per Capita**

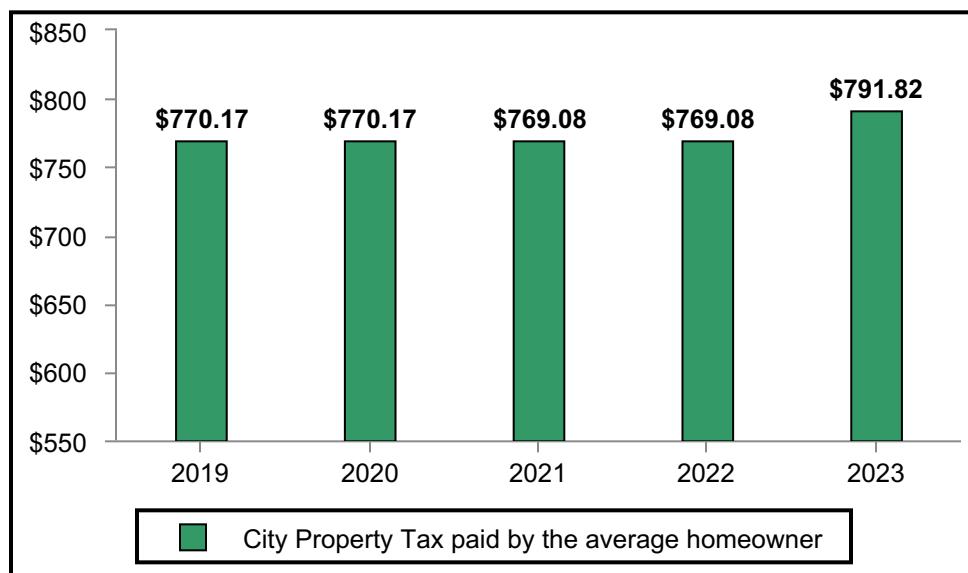
Rank	City	Taxes Per Capita	Tax Rate	2010 Census Population	Taxable Value With Gas & Electric
11	West Des Moines	\$1,153.62	\$11.7740	68,723	6,733,509,177
10	Council Bluffs	\$966.86	\$18.2600	62,799	3,325,181,256
9	Iowa City	\$919.78	\$15.7331	74,828	4,374,554,722
8	Cedar Rapids	\$909.99	\$16.0262	137,710	7,819,365,931
7	Davenport	\$856.56	\$16.7800	101,724	5,192,622,415
6	Des Moines	\$829.17	\$17.5600	214,133	10,111,203,634
5	Waterloo	\$780.23	\$19.2400	67,314	2,729,748,062
4	Ankeny	\$707.58	\$9.9500	67,887	4,827,690,725
3	Sioux City	\$682.25	\$15.4385	85,797	3,791,470,415
<b>2</b>	<b>Dubuque</b>	<b>\$514.83</b>	<b>\$9.7169</b>	<b>59,667</b>	<b>3,161,334,450</b>
1	Ames	\$511.57	\$9.8300	66,427	3,456,962,065
	AVERAGE w/o Dubuque	\$831.76	\$15.06	94,734	5,236,230,840

Dubuque is the SECOND LOWEST taxes per capita as compared to the eleven largest cities in the state. The highest (West Des Moines) is 125.51% higher than Dubuque's taxes per capita, and the average is 62.59% higher than Dubuque.

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## IMPACT OF BUDGET ON CLASS OF PROPERTY

## RESIDENTIAL

Fiscal Year 2022

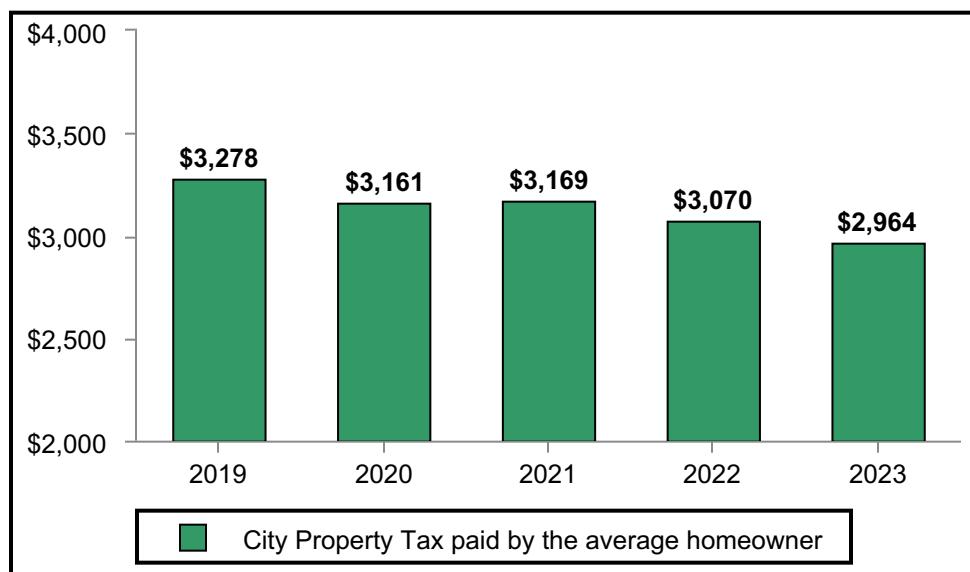
January 1, 2020 Valuation	\$146,467
Less Rollback Factor	0.564094
Fiscal Year 2022 Taxable Value	\$82,621
Fiscal Year 2022 City Tax Rate	\$9.8890
Fiscal Year 2022 City Property Tax	\$817.04
Homestead Tax Credit	\$(47.96)
Net Fiscal Year 2022 City Property Tax	<u><u>\$769.08</u></u>

Fiscal Year 2023

January 1, 2021 Valuation	\$146,467
Revaluation	8.90 %
Assessed Value	<u><u>\$159,503</u></u>
Less Rollback Factor	0.541302
Fiscal Year 2022 Taxable Value	\$86,339
Fiscal Year 2022 City Tax Rate	\$9.7169
Fiscal Year 2022 City Property Tax	\$838.95
Homestead Tax Credit	\$(47.13)
Net Fiscal Year 2022 City Property Tax	<u><u>\$791.82</u></u>

<b>Dollar Increase in Property Tax</b>	<b>\$22.74</b>
<b>Percent Increase in Property Tax</b>	<b>2.96 %</b>

## IMPACT OF BUDGET ON COMMERCIAL PROPERTY

**Fiscal Year 2021**

January 1, 2019 Valuation	\$432,475
Less Rollback Factor	0.9000
Fiscal Year 2021 Taxable Value	\$389,228
Fiscal Year 2021 City Tax Rate	\$10.1440
Fiscal Year 2021 City Property Tax	\$3,948.33
Business Tax Credit	\$779.03
Net Fiscal Year 2021 City Property Tax	\$3,169.30
<b>Dollar Decrease in Property Tax</b>	<b>\$8.59</b>
<b>Percent Decrease in Property Tax</b>	<b>0.27 %</b>

**Fiscal Year 2022**

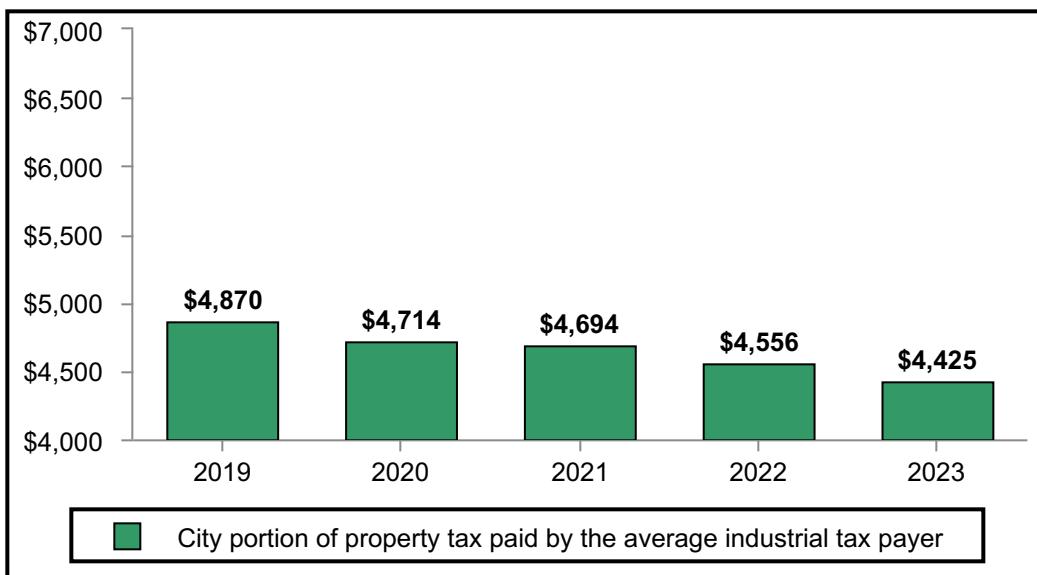
January 1, 2020 Valuation	\$432,475
Less Rollback Factor	0.9000
Fiscal Year 2022 Taxable Value	\$389,228
Fiscal Year 2022 City Tax Rate	\$9.8890
Fiscal Year 2022 City Property Tax	\$3,849.07
Business Tax Credit	\$779.50
Net Fiscal Year 2022 City Property Tax	\$3,069.57
<b>Dollar Decrease in Property Tax</b>	<b>-\$99.73</b>
<b>Percent Decrease in Property Tax</b>	<b>-3.15 %</b>

**Fiscal Year 2023**

January 1, 2021 Valuation	\$432,475
Equalization Order	—
Fiscal Year 2023 Taxable Value	\$432,475
Less Rollback Factor	0.9000
Fiscal Year 2023 Taxable Value	\$389,228
Fiscal Year 2023 City Tax Rate	\$9.7169
Fiscal Year 2023 City Property Tax	\$3,782.07
Business Tax Credit	\$817.90
Net Fiscal Year 2023 City Property Tax	\$2,964.17
<b>Dollar Decrease in Property Tax</b>	<b>-\$105.40</b>
<b>Percent Decrease in Property Tax</b>	<b>-3.43 %</b>

## IMPACT OF BUDGET ON CLASS OF PROPERTY

## INDUSTRIAL

**Fiscal Year 2021**

January 1, 2019 Valuation	\$599,500
Less Rollback Factor	0.9000
Fiscal Year 2021 Taxable Value	\$539,550
Fiscal Year 2021 City Tax Rate	\$10.1440
Fiscal Year 2021 City Property Tax	\$5,473.20
Business Tax Credit	\$779.03
Net Fiscal Year 2021 City Property Tax	\$4,694.17
<b>Dollar Decrease in Property Tax</b>	<b>-\$19.59</b>
<b>Percent Decrease in Property Tax</b>	<b>-0.42%</b>

**Fiscal Year 2022**

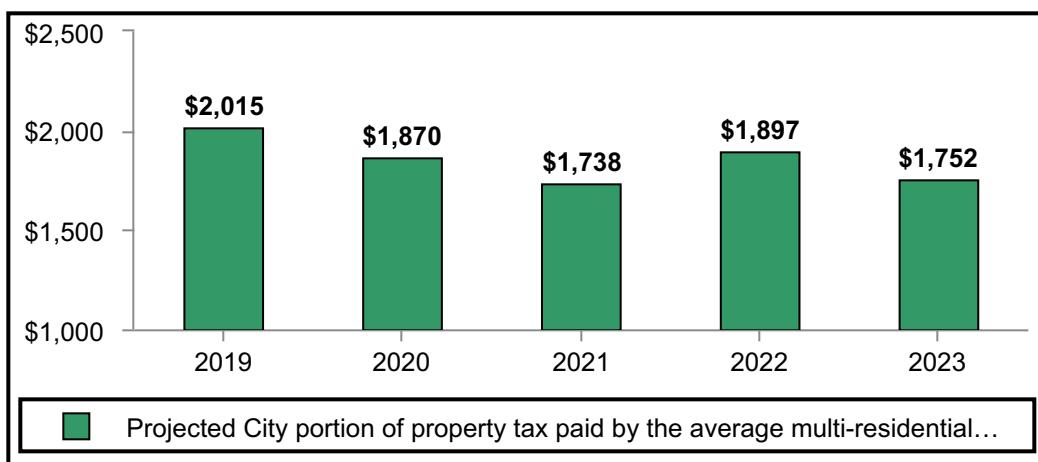
January 1, 2020 Valuation	\$599,500
Less Rollback Factor	0.9000
Fiscal Year 2022 Taxable Value	\$539,550
Fiscal Year 2022 City Tax Rate	\$9.8890
Fiscal Year 2022 City Property Tax	\$5,335.61
Business Tax Credit	\$779.50
Net Fiscal Year 2022 City Property Tax	\$4,556.11
<b>Dollar Decrease in Property Tax</b>	<b>-\$138.06</b>
<b>Percent Decrease in Property Tax</b>	<b>-2.94%</b>

**Fiscal Year 2023**

January 1, 2021 Valuation	\$599,500
Less Rollback Factor	0.9000
Fiscal Year 2023 Taxable Value	\$539,550
Fiscal Year 2023 City Tax Rate	\$9.7169
Fiscal Year 2023 City Property Tax	\$5,242.73
Business Tax Credit	\$817.90
Net Fiscal Year 2023 City Property Tax	\$4,424.83
<b>Dollar Decrease in Property Tax</b>	<b>-\$131.28</b>
<b>Percent Decrease in Property Tax</b>	<b>-2.88%</b>

## IMPACT OF BUDGET ON CLASS OF PROPERTY

### MULTI-RESIDENTIAL - BEGAN FISCAL YEAR 2017



#### **Fiscal Year 2021**

January 1, 2019 Valuation	\$224,289
Revaluation	17.00 %
Fiscal Year 2021 Taxable Value	<u>\$262,418</u>
Less Rollback Factor	0.7125
Fiscal Year 2021 Taxable Value	<u>\$186,973</u>
Fiscal Year 2021 City Tax Rate	<u>\$10.1440</u>
Fiscal Year 2021 City Property Tax	<u>\$1,896.65</u>
<b>Dollar Decrease in Property Tax</b>	<b>\$158.73</b>
<b>Percent Decrease in Property Tax</b>	<b>9.13 %</b>

#### **Fiscal Year 2022**

January 1, 2020 Valuation	\$262,418
Revaluation	— %
Fiscal Year 2022 Taxable Value	<u>\$262,418</u>
Less Rollback Factor	0.6750
Fiscal Year 2022 Taxable Value	<u>\$177,132</u>
Fiscal Year 2022 City Tax Rate	<u>\$9.8890</u>
Fiscal Year 2022 City Property Tax	<u>\$1,751.66</u>
<b>Dollar Decrease in Property Tax</b>	<b>-\$144.99</b>
<b>Percent Decrease in Property Tax</b>	<b>-7.64%</b>

#### **Fiscal Year 2023**

January 1, 2021 Valuation	\$262,418
Less Rollback Factor	0.6375
Fiscal Year 2023 Taxable Value	<u>\$167,291</u>
Fiscal Year 2023 City Tax Rate	<u>\$9.7169</u>
Fiscal Year 2023 City Property Tax	<u>\$1,625.55</u>
<b>Dollar Decrease in Property Tax</b>	<b>-\$126.11</b>
<b>Percent Decrease in Property Tax</b>	<b>-7.20%</b>

\* In Fiscal Year 2015 and 2016, properties that had both commercial space and apartments with three or more units were eligible for the State Business Property Tax Credit which was calculated based on the total assessed value of the building. In Fiscal Year 2017, the properties that are dual classed as commercial and multi-residential will only receive the State Business Property Tax Credit calculated on the commercial portion of their property assessment only. The City did not include the State Business Property Tax Credit in these calculations because it was only paid over a two year period and has been eliminated for multi-residential property in Fiscal Year 2017.

## FISCAL YEAR 2023

## SUMMARY OF ALL DECISION (IMPROVEMENT) PACKAGES WITH PROPERTY TAX IMPACT

There were 159 improvement level decision packages requested in Fiscal Year 2023, of which 128 were recommended for funding.

The recurring general fund expenditures total \$2,106,011 and will also impact future budget years. The non-recurring general fund expenditures total \$907,872. FY2022 General Fund operating budget savings and increased revenue over projections are being used to fund the non-recurring improvement packages in the General Fund. The remaining improvement packages recommended for funding from non-property tax support total \$1,658,228.

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
<b>RECURRING DECISION PACKAGE COSTS</b>					
<b>GENERAL FUND</b>					
Airport	An additional 1.0 FTE Assistant FBO Supervisor (GE-30) to ensure supervisory coverage for the Fixed Base Operations (FBO). This position would decrease the part-time line service worker (NA-44) by 0.39 FTE.	R	\$ 56,777	\$ —	\$ 56,777
Airport	Upgrading Line Service Worker position at the Terminal Building to Custodian.	R	\$ 9,016	\$	\$ 9,016
City Clerk's Office	An addition of 1.0 FTE secretary in the City Clerk's Office.	R	\$ 64,185	\$ 32,304	\$ 31,881
City Manager's Office	A 3-year limited term, full-time Climate Action Coordinator position (GE-31 and 1.0 FTE) to be housed in the Sustainability Office dedicated to implementing the 50% by 2030 Community Climate Action and Resiliency Plan (CAP). The Resilient Community Advisory Commission recommended this position based on the updated CAP and the goal to reduce the community's greenhouse gas emissions by 50% of our 2003 levels by 2030.	R	\$ 84,133	\$ 42,344	\$ 41,789
City Manager's Office	A recommended policy to offer a \$42/month transportation benefit to all permanent full and part-time employees in City Hall, City Hall Annex, Historic Federal Building, and the Ruby Sutton building.	R	\$ 33,768	\$ 16,995	\$ 16,773
City Manager's Office	Resiliency Corps (TRC) canvasses neighborhoods throughout Dubuque, checking in on Dubuque neighborhoods, shares information and services and collects data.	R	\$ 10,000	\$ 5,033	\$ 4,967
City Manager's Office	Continue the temporary Grant Analyst position hired in September 2021 to respond to urgent staffing needs created with the passing of the American Rescue Plan Act.	R	\$ 72,999	\$ 36,816	\$ 36,183
Economic Development	An additional part-time Communications Specialist / Grants Administration Assistant (GE-31) to support the full-time Arts & Cultural Affairs Coordinator.	R	\$ 49,755	\$	\$ 49,755
Economic Development	Grant application preparation expenses. EPA Brownfields grants, in themselves, have catalyzed hundreds of millions of dollars in public and private investment in our community.	R	\$ 20,000	\$	\$ 20,000
Economic Development	To provide \$3,000 grants to minority-owned businesses to support ongoing operations.	R	\$ 25,000	\$	\$ 25,000
Economic Development	Increase funds available to be granted to Dubuque-based arts, culture and humanities organizations via the Arts & Culture Operating Support Grants (OSG) program administered the Office of Arts and Cultural Affairs.	R	\$ 50,000	\$	\$ 50,000

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Economic Development	The continuation of the AmeriCorps Teen Creative Engagement Specialist foster youth engagement efforts related to the City's arts and culture related programming in collaboration with Leisure Services, the Multicultural Family Center, the school district, and our nonprofit arts and culture organizations.	R	\$ 10,650	\$ 10,650	
Economic Development	To provide an additional \$5,000 for Dubuque Area Labor Management Council.	R	\$ 5,000	\$ 5,000	
Economic Development	An increase of \$122,387 for the contracted service agreement with Greater Dubuque Development Corporation.	R	\$ 122,387	116887	\$ 5,500
Economic Development	An additional \$214,000 to sponsor 66 Dream Center students for an entire year of programming. Recommendation is \$10,000.	R	\$ 10,000	\$ 10,000	
Economic Development	To provide \$40,200 in additional funding to the Fountain of Youth. Recommendation is \$10,000.	R	\$ 10,000	\$ 10,000	
Economic Development	To provide an additional \$8,330 for Dubuque Main Street.	R	\$ 8,330	\$ 8,330	
Economic Development	To provide an additional \$20,000 for Community Foundation of Greater Dubuque Project HOPE. Recommendation is \$10,000.	R	\$ 10,000	\$ 10,000	
Economic Development	To provide \$20,000 support for the Dubuque Winter Farmers Market. Recommendation is \$15,000.	R	\$ 15,000	\$ 15,000	
Emergency Communications	An additional full time public safety dispatcher. This position would cover forty hours of the current part time hours. This person will fill these hours due to not having and keeping part time employees.	R	\$ 34,153	\$ 11,384	\$ 22,769
Emergency Communications	An additional full time public safety dispatcher. This position would cover the remaining part time hours as well as provide additional coverage during peak call volume times. This person will fill these hours due to not having and keeping part time employees.	R	\$ 28,750	\$ 9,583	\$ 19,167
Emergency Communications	Increase the overtime budget for the next fiscal year. Three months in to the current fiscal year and the overtime budget is at almost \$19,000 (over budget already).	R	\$ 6,709	\$ 2,236	\$ 4,473
Emergency Communications	Additional ProQA Medical/Fire/Police Software Automated Call taking software license to support another full-time public safety dispatcher.	R	\$ 1,800	\$ 600	\$ 1,200
Emergency Communications	To hire a company to perform Quality Assurance on calls for the Communication Center. This would provide Quality Assurance on all calls received by the Communications Center.	R	\$ 68,856	\$ 22,952	\$ 45,904
Emergency Communications	A full-time Communications Center Assistant Manager. This person would assist in managing all aspects of the Department.	R	\$ 90,593	\$ 30,198	\$ 60,395
Engineering	An additional full-time Utility Locator position and eliminating a part-time Utility Locator Assistant position within the Engineering Department to address the growing demand for locating buried City utilities (storm sewer, sanitary sewer, water main, fiber optics, electrical, etc.) as part of the Iowa One Call service.	R	9563	\$ 9,563	
Engineering	To upgrade the department's existing drone deploy software license to an enterprise license.	R	\$ 5,000	\$ 5,000	

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Engineering	This improvement request is for \$40,000 to provide additional capacity for the Engineering Department to hire on-call engineering consultants in order to respond in a timely manner to unplanned and currently unbudgeted project requests that require expect technical review beyond our department's in-house capabilities. Recommendation is \$10,000.	R	\$ 10,000	\$ 10,000	
Engineering	To purchase five (5) mobile phones for each of the facility management custodians.	R	\$ 3,120	\$ 3,120	
Engineering	Training funds for the facility management maintenance worker.	R	\$ 1,200	\$ 1,200	
Engineering	Education and training funds for the new traffic camera technician position within the Engineering Department.	R	\$ 1,100	\$ 1,100	
Office of Equity and Human Rights	An annual intern to assist with developing, populating, and updating equity indicators and supporting indicators in Socrata, our performance management software.	R	\$ 10,222	\$ 10,222	
Office of Equity and Human Rights	To financially supporting project R.E.A.L (Race, Equity, Arts, Love) a writer-scholar-mentor program that is a collaboration between Mentor Dubuque, City of Dubuque Equity and Human Rights Department, Dubuque Area Writers Guild, Multicultural Family Center, and the University of Dubuque English, Environmental Science, Sociology, and Criminal Justice Departments.	R	\$ 15,200	\$ 15,200	
Office of Equity and Human Rights	To financially supporting a racial equity community education initiative through grant funding for events.	R	\$ 10,000	\$ 10,000	
Finance	A seasonal summer finance intern (NA-38F / 0.25 FTE). The summer finance intern would work 40 hours per week during summer break (May through August) and assist with large projects and ongoing work.	R	\$ 8,417	\$ 3,072	\$ 5,345
Finance	A one-time cost of implementation of priority based budgeting for the operating budget and recurring online priority based budgeting software cost to continue the process. This request is being delayed due to implementation of the new ERP system.	R	\$ 32,000	\$ 16,106	\$ 15,894
Finance	Creation of an Office of Innovation, which would be a division of the Finance Department. This request would fund a full-time Chief Innovation Officer (GE-40B) and a full-time Senior Performance and Management Specialist (GE-36B).	R	\$ 220,784	\$ 111,121	\$ 109,663
Fire	An additional four (4) firefighter/paramedic positions (\$366,740 total) as outlined in the Fire Station Expansion/Relocation capital improvement project (CIP #350-1864). The improvement also provides for the promotion of six personnel to that third ambulance (\$48,000).	R	414740	\$ —	\$ 414,740
Fire	Three firefighter/paramedic positions to be added to the department roster. The positions requested would provide one additional staff member on each of the three duty shifts. This added position would increase the available personnel to cover various leave requirements and help reduce the need for overtime.	R	\$ 275,055	\$ —	\$ 275,055
Fire	Implementation of an Employee Health and Wellness Program. The request funds occupational health services that include: health risk analysis, fluid sampling and biometrics, EKG, and physical exams, including job-related cancer screening in year one. The second year would include all above services plus a work performance evaluation. All services would be repeated each year.	R	\$ 73,550	\$ 7,740	\$ 65,810

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Fire	Upgrades to add modules to the existing department records management system (ESO). This project would provide the addition of several modules to fill out the existing records management platform.	R	\$ 14,675	\$ 14,675	
Fire	For increased hours and involvement of a physician to serve as medical director for the department.	R	\$ 30,000	\$ 30,000	
Fire	A subscription to a document management platform (PowerDMS) which is also used by the police department. This project provides a secure, cloud-based site that tracks documents such as internal policy and procedures for accreditation compliance.	R	\$ 3,562	\$ 3,562	
Health Services	40 hours overtime compensation for our Environmental Sanitarian	R	\$ 2,258	\$ 2,258	
Health Services	80 hours of overtime compensation for our two Animal Control Officers.	R	\$ 4,274	\$ 4,274	
Health Services	Environmental Sanitarian to attend the Leadership Dubuque class in year one, and the Iowa Environmental Health Leadership Academy in year two.	R	\$ 1,495	\$ 1,495	
Health Services	Payment for elevated blood lead level (EBL) environmental home inspections for children who are lead poisoned and meet the environmental health inspection protocol set forth by the Iowa Department of Public health (IDPH).	R	\$ 1,815	\$ 1,815	
Housing and Community Development	Elimination of 1.0 FTE Family Self-Sufficiency Coordinator (GE-27) and the creation of 1.0 FTE Confidential Account Clerk position (GE-25).	R	\$ (5,377)	\$ (5,377)	
Human Resources	For supplies to support implementation of training and learning activities by the Development and Learning Manger and associated trainers in the organization (i.e., EQ facilitators, Intercultural facilitators, and various City staff who conduct training as part of employee orientation).	R	\$ 12,000	\$ 6,040	\$ 5,960
Human Resources	For materials, training (both informal and formal to maintain certification), apps/software, and 6 Seconds EQ administration to implement and provide emotional intelligence and brain support activities, 1:1 coaching, 1:1 and group assessments and follow up and related brain health activities for departments and employees across the City.	R	\$ 25,000	\$ 12,583	\$ 12,417
Human Resources	Transfer of Certified Trainer and Materials for Crucial Conversations® – \$1500 (one time and provides for free certification of one new trainer at City of Dubuque. Because the City would benefit greatly if every member of the Human Resources team is provided with professional development and membership opportunities, professional development and membership fees are requested for each position in Human Resources	R	\$ 14,500	\$ 7,298	\$ 7,202
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 70,698	\$ —	\$ 70,698
Information Services	Office365 Backup using Veeam which is the same back-up and recovery tool used for backing up on-premise data.	R	\$ 18,000	\$ 18,000	
Information Services	Azure Premium 1 Service for 1000 users. This would move Active Directory to the cloud, and provide the ability for Multi factor Authentication (MFA) for DLEC users as well as improved security.	R	\$ 42,000	\$ 42,000	
Information Services	E-mail boxes for all staff using G1 licensing for new licenses.	R	\$ 24,900	\$ 24,900	

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Information Services	For improved user password management for use of stronger passwords, e-mail notification on expired passwords, reporting for soon to expire passwords, user password reset. Note that this improvement item is not needed if Azure Premium 1 is funded.	R	\$ 1,400	\$ 1,400	
Information Services	One additional FTE Help Desk position (GE-27).	R	\$ 67,440	\$ 67,440	
Information Services	One additional FTE User Technology Specialist (GE-29)	R	\$ 73,626	\$ 73,626	
Information Services	Creation of full-time Chief Security Officer (GE-39)	R	\$ 116,118	\$ 116,118	
Information Services	Creation of full-time Enterprise Operations Manager (GE-29)	R	\$ 116,118	\$ 116,118	
AmeriCorps	For the City to provide \$100,000 in cash match funding to the AmeriCorps Program.	R	\$ 100,000	\$ 100,000	
AmeriCorps	For the City to cover the benefits packages for the AmeriCorps Director and AmeriCorps Coordinator using City funding.	R	\$ 91,772	\$ 45,569	\$ 46,203
AmeriCorps	An additional full-time Clerical position (GE-25) to support the new department	R	\$ 60,753		\$ 60,753
Multicultural Family Center	Reduction of revenue provided by the Multicultural Family Center (MFC) Board for the STEP Coordinator \$9,002 and the 2nd and 3rd year of the three year commitment of \$15,000 a year toward the Teen Coordinator position.	R		\$ (24,002)	\$ 24,002
Parks	A contractor to maintain numerous natural and native landscapes throughout the City.	R	\$ 30,000		\$ 30,000
Parks	A contractor to deliver and pickup collection containers for green waste materials including prunings, wood chips and miscellaneous tree branches and leaves.	R	\$ 10,000		\$ 10,000
Parks	To provide for removing some vegetation and invasive plants along the Highway 20 corridor from Locust Street to Grandview Ave.	R	\$ 50,000		\$ 50,000
Parks	For installing 4 forced air gas heaters in the buildings that adjoin the Park Division greenhouse. It is also anticipated that these four heaters will save approximately \$2,000 in gas utility cost.	R	\$ (2,000)		\$ (2,000)
Recreation	For funding to offset lifeguard certification costs currently charged to the prospective employee.	R	\$ 6,000		\$ 6,000
Recreation	To increase operating revenue for the Bunker Hill Golf Course through increases in the following fees: \$10 increase on all annual passes.	R	\$ —	\$ 1,290	\$ (1,290)
Library	A part time (.50 FTE) Marking Coordinator position in the Admin Department.	R	\$ 35,304		\$ 35,304
Library	A full-time position in the Information Technology Activity focusing on Maker Space programming and outreach and eliminates two part-time Library Assistants.	R	\$ 26,420		\$ 26,420
Planning Services	To help assist Planning Services Staff with managing and updating the Imagine Dubuque website so the comprehensive plan can continue to be implemented.	R	\$ 499	\$ 210	\$ 289
Planning Services	To purchase uniforms. The uniforms consist of polos and long sleeve shirts with an embroidered "City of Dubuque Masterpiece on the Mississippi Logo" and the text "Planning Services Department".	R	\$ 330	\$ 139	\$ 191

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Police	To outfit all sworn officers with tasers. 5 year contract with option to upgrade equipment with total cost \$378,800. The first year is \$77,960. Next 4 years the recurring cost will be \$75,210.	R	\$ 77,960	\$ —	\$ 77,960
Police	To integrate both body camera and car cameras. Additionally, we are looking at a web-based storage system that will allow for less staff time, reduce the physical storage space (we currently must burn CD's for each case), and allow for access to attorney's without having to spend staff time burning CD's.	R	\$ 131,400		\$ 131,400
Police	Improve the Negotiating Throwphone to Smart Phone and app that will go directly to the negotiator and other Officers at the scene.	R	\$ 3,000		\$ 3,000
Public Information Office	A license of Esri's Enterprise Advantage Program (EEAP). The EEAP has three components: Technical Advisory Hours, Learning and Service Credits, and baseline EEAP functions of a yearly planning session, technical work plan, and quarterly technology webcasts.	R	\$ 60,000	\$ 25,200	\$ 34,800
Public Information Office	For GIS Software and Application Training.	R	\$ 10,000	\$ —	\$ 10,000
Public Information Office	To adjust the funding for the Bee Branch Communications Specialist position in the Public Information Office to change from being funded 75% by stormwater funds (80072620) and 25% general funds (10072300) to 50% stormwater and 50% general fund.	R	\$ 22,152	\$ —	\$ 22,152
Public Works	One full time Geospatial Data Analyst position in the Public Works Department.	R	\$ 76,352		\$ 76,352
Public Works	One Bright Signs module for use in the Municipal Services Center.	R	\$ 1,500		\$ 1,500
Public Works	For the use of goats for weed control along the riverside of the Peosta Channel section of the flood control levee.	R	\$ 35,000		\$ 35,000
Public Works	For the creation of 1.0 FTE to be shared between yard waste and snow and ice control. This request eliminates the existing general funded .50 FTE laborer position.	R	\$ (20,139)		\$ (20,139)
Public Works	An additional, part-time secretary to assist with front office data entry and phone calls.	R	\$ 30,713		\$ 30,713
Transit	Provides \$5,000 in additional funding to DuRide.	R	\$ 5,000		\$ 5,000
Transit	Addition of 4.0 FTE full-time drivers and elimination of 4.44 FTE part-time drivers.	R	\$ 34,440		\$ 34,440
<b>TOTAL GENERAL FUND NON-RECURRING PACKAGES</b>			<b>\$3,498,770</b>	<b>\$ 539,698</b>	<b>\$ 2,959,072</b>

NON-RECURRING DECISION PACKAGE COSTS			GENERAL FUND		
City Clerk's Office	Provide accommodations for board and commission members to eliminate potential barriers to effective participation in board and commission meetings including but not limited to language interpretation during meetings, child care during meetings, and transportation to and from meetings.	N	\$ 5,283	\$ —	\$ 5,283

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
City Clerk's Office	Installation of a door with keypad entry and plexiglass windows for the City Clerk's Office. The City Clerk's Office addresses most public inquiries in City Hall, therefore the addition of a keypad entry and plexiglass windows are important actions to increase staff safety.	N	\$ 8,000	\$ 4,026	\$ 3,974
City Manager's Office	Phone and Laptop for a 3-year limited term, full-time Climate Action Coordinator position (GE-31 and 1.0 FTE) to be housed in the Sustainability Office dedicated to implementing the 50% by 2030 Community Climate Action and Resiliency Plan (CAP). The Resilient Community Advisory Commission recommended this position based on the updated CAP and the goal to reduce the community's greenhouse gas emissions by 50% of our 2003 levels by 2030.	N	\$ 3,300	\$ 1,661	\$ 1,639
City Manager's Office	Education and training, consultant, and public engagement events to begin to build more Complete Streets through policy updates, data collection and signage to fulfill the City's mission to deliver excellent municipal services that support urban living; contribute to an equitable, sustainable city; plan for the community's future; and facilitate access to critical human services.	N	\$ 30,000	\$ 15,099	\$ 14,901
City Manager's Office	Establish a pilot project exploring long-term program structure related to energy efficiency by partnering with local community organizations serving under-resourced households to promote energy efficiency audit and upgrade program for low-income residents - Target 150 households per year. Work with Alliant Energy, Black Hills Energy, and University of Northern Iowa's Center for Energy and Environmental Education Green Iowa AmeriCorps program to establish residential and multi-family energy efficiency audit and upgrade program; Target 300 households per year and working with the same partners above to establish commercial energy efficiency audit and upgrade program; Target - 70 commercial businesses and 70 industrial businesses (potential for 10% electricity savings and 12% natural gas savings each)	N	\$ 25,000	\$ 12,583	\$ 12,417
City Manager's Office	Establish a pilot project exploring long-term program structure related to an incentive or subsidy and promote commuter mode-neutral incentives with the goal of 25% of private workforce receiving mode-neutral incentives or telecommute benefits. Note, commuter "mode-neutral" incentives equalize overall commuter incentivization and benefits of all commute choices, creating equity for non-auto commute choices.	N	\$ 25,000	\$ 12,583	\$ 12,417
City Manager's Office	A phone line for the temporary Grant Analyst position hired in September 2021 to respond to urgent staffing needs created with the passing of the American Rescue Plan Act.	N	\$ 150	\$ 150	\$ 150
Economic Development	Provide a laptop for the Economic Development intern position, established in 2019 and typically dedicated to Arts & Culture activities within the department.	N	\$ 2,800	\$ 2,800	\$ 2,800
Economic Development	Equipment for the addition of a part-time (0.75 FTE) Communications Specialist / Grants Administration Assistant (GE-31) to support the full-time Arts & Cultural Affairs Coordinator.	N	\$ 2,800	\$ 2,800	\$ 2,800
Emergency Communications	Additional software licenses for ProQA Medical/Fire/Police Automated Call taking software.	N	\$ 12,000	\$ 4,000	\$ 8,000
Engineering	Purchase of a Trimble R2 GPS Rover unit. Engineering uses these units to survey utility locations when constructing improvements.	N	\$ 7,000	\$ 7,000	\$ 7,000

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Engineering	A Youth AmeriCorps Program position to administer the Engineering Department's planned classroom and summer job training program for high school students along with classroom and job shadowing program for junior high students related to working for the City's Engineering Department for those who would consider the architecture/engineering/construction field as a career choice.	N	\$ 13,050	\$ 13,050	
Engineering	This improvement request provides funding to establish an ambassador position for the bee branch greenway and adjacent connections including Chaplain Schmitt Veteran's Memorial, Comiskey Park, and the Jaycees Trail. This focus of this position is to work in these public spaces almost full time and engage all types of users surrounding the topics of sustainability, equity, and inclusion.	N	\$ 5,650	\$ 5,650	
Engineering	This improvement provides for funding a one-time (0.50 FTE) 12 month business administration focused internship position in the Engineering Department to assist our three full time positions with an ever growing workload and decrease the overtime and compensation time incurred by the full-time staff.	N	\$ 17,639	\$ 17,639	
Engineering	Partially funds the establishment of bee keeping operations along the lower bee branch near Alliant Energy's Port of Dubuque Solar Field. The bee keeping activities will be structured to involve teen participants from the MultiCultural Family Center and teach them about environmental stewardship and how to run an entrepreneurial business by harvesting and selling honey.	N	\$ 9,800	\$ 9,800	
Engineering	Additional one-time 12-month engineering intern position. This improvement will allow the Engineering Department to update and customize our current Department Construction Safety Manual.	N	\$ 3,036	\$ 3,036	
Engineering	Purchase of five mobile phones, one for each facility management custodian.	N	\$ 1,750	\$ 1,750	
Engineering	Purchase a lockable public cell phone charging locker that can be used by visitors of the MFC.	N	\$ 3,500	\$ 3,500	
Engineering	Additional one-time 12-month engineering intern to assist Traffic Operations Center staff with populating a database of broadband infrastructure.	N	\$ 9,107	\$ 9,107	
Office of Equity and Human Rights	Establish a racial equity community education initiative in the form of an All Community Reads activity around the book "The Sum of Us" by Heather McGee.	N	\$ 66,500	\$ 66,500	
Finance	Funding for a 160 hour professional service package for a workflow software consultant to integrate workflows with the new Enterprise Resource Planning (ERP) system.	N	\$ 24,000	\$ 12,079	\$ 11,921
Finance	A one-time cost of implementation of priority based budgeting for the operating budget and recurring online priority based budgeting software cost to continue the process. Not recommended due to the ERP implementation in progress.	N	\$ 50,000	\$ 25,165	\$ 24,835
Finance	Creation of an Office of Innovation, which would be a division of the Finance Department. This request would fund equipment for a full-time Chief Innovation Officer (GE-40B) and a full-time Senior Performance and Management Specialist (GE-36B).	N	\$ 39,075	\$ 19,666	\$ 19,409

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Fire	Additional modules to the existing department records management system (ESO). These modules would include: record and track vehicle and equipment inspections and use, personnel management for staff tracking, recording of public education and community risk reduction activities, and tracking EMS inventory.	N	\$ 18,550		\$ 18,550
Fire	Installation and subscription to Dark Horse data analytics software program. This improvement would assist us in updating data in-house and provide forecasting capabilities that can be reused.	N	\$ 96,250		\$ 96,250
Fire	Purchase seven additional portable radios for use with the county 911 public safety radio system. Currently, special and reserve apparatus do not have sufficient portable radios for assigned personnel.	N	\$ 35,000		\$ 35,000
Fire	Equipment to improve the remote training of firefighters in multiple fire stations. This will allow firefighters to remain in their designated zones, improving response time throughout the city.	N	\$ 10,000		\$ 10,000
Fire	Storage racks and covers to improve the safety and longevity of firefighting garments.	N	\$ 15,000		\$ 15,000
Fire	Addition of kitchen dishwashers for all fire stations currently without such equipment. Firefighters are on 24-hour shifts and need a thorough cleaning and sanitizing medium for dishes to minimize illness and or contamination between staff members.	N	\$ 4,000		\$ 4,000
Health Services	A full standing desk unit for the Confidential Account Clerk. This was approved in FY22 for \$750 for a desktop version. Approved funds will be carried over from FY22 to FY23 to cover quoted expenses of \$3,650.	N	\$ 2,900		\$ 2,900
Health Services	Funds for the Environmental Sanitarian to sit for the National Environmental Health Association (NEHA) REHS/RS credential exam.	N	\$ 590		\$ 590
Human Resources	This improvement request is for the Transfer of Certified Trainer and Materials for Crucial Conversations® – \$1500 (one time and provides for free certification of one new trainer at City of Dubuque). Crucial Conversations® teaches skills for creating alignment and agreement by fostering open dialogue around high-stakes, emotional, or risky topics —at all levels of an organization.	N	\$ 1,500		\$ 1,500
Information Services	A diagnostic tool for WiFi issues such as interference from radio/microwave, obstructions, etc.	N	\$ 3,600		\$ 3,600
Five Flags Civic Center	Interpretive venue information kiosk with four (4) Radio Frequency Identification (RFID) ticket scanners that are self-service.	N	\$ 28,000		\$ 28,000
Five Flags Civic Center	Nine (9) cameras for inside the historic Five Flags Theater, at the Majestic and Bijou Rooms as well as the hallway entrances to dressing areas in the arena and theater. This will conclude the phased implementation of security cameras for Five Flags Theater.	N	\$ 15,500		\$ 15,500
Conference Center	Eighteen (18) security cameras to be placed inside the Grand River Center (GRC). No security monitoring system is in place for all the public areas, as well as entrances and exits of the building. This phase 1 of a 3 phase projects focusing on cabling and servers which is necessary for all 3 phases.	N	\$ 34,730		\$ 34,730

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Parks	Creation and installation of additional pollinator areas throughout the park system.	N	\$ 42,000		\$ 42,000
Parks	Install a sidewalk along Miracle League drive that would connect with the existing sidewalk in Veterans Memorial Park.	N	\$ 29,000		\$ 29,000
Parks	Install four (4) forced air gas heaters in the buildings that adjoin the Park Division greenhouse.	N	\$ 25,000		\$ 25,000
Parks	Install a mural on the end of the pole building next to the All Veterans Memorial on Chaplain Schmitt Island.	N	\$ 10,000		\$ 10,000
Parks	To update the The Tri-State Trail Vision Plan. The Tri-State Trail Vision Plan was completed in 2008 and has not been updated since that time. This covers the City's share to update.	N	\$ 5,000		\$ 5,000
Recreation	Additional two (2) laptops for the Miracle League field scoreboard and the AmeriCorps Coordinator.	N	\$ 5,600		\$ 5,600
Recreation	Equip Comiskey Park space with amenities to further City services, through recreational outlets like table tennis, billiards, electronics, etc as well as amenities for community meetings and programs with projectors/screens, computers and internet access.	N	\$ 20,000		\$ 20,000
Planning Services	This improvement request is for activation of the Imagine Dubuque Comprehensive Plan, adopted on September 18, 2017. Provides the ability to identify a handful of community-led recommendations that require assistance, partnering with individuals and organizations to determine what the next best steps are for activation and coordination.	N	\$ 20,000	\$ 8,400	\$ 11,600
Planning Services	This improvement request is for an update of the Unified Development Code.	N	\$ 100,000	\$ 42,000	\$ 58,000
Planning Services	Professional development for Planning Staff, Zoning Board of Adjustment Members, Zoning Advisory Commission Members and other local officials to attend the Iowa State University Extension Introduction to Planning and Zoning for Local Officials workshop.	N	\$ 560	\$ 235	\$ 325
Planning Services	This improvement request is for sending an Assistant Planner and Associate Planner to Dale Carnegie Training to develop and strengthen leadership skills.	N	\$ 4,000	\$ 1,680	\$ 2,320
Planning Services	Create a virtual conference room by converting a walled office space and repurposing existing desk and office equipment.	N	\$ 3,100	\$ 1,302	\$ 1,798
Police	This improvement request is for hard drive storage. Currently, storage utilizes outdated technology, is at the end of it's life expectancy, and close to being at max storage capacity.	N	\$ 150,000		\$ 150,000
Public Works	Equipment for the (1.0 FTE) full time Geospatial Data Analyst position also requested in the Public Works Department.	N	\$ 8,125		\$ 8,125
Public Works	Equipment for an additional, (0.67 FTE) part-time secretary to assist with front office data entry and phone calls.	N	\$ 4,500		\$ 4,500
Public Works	Application fee and documentation costs to support the efforts of the Public Works Department to achieve the level of accredited agency by the American Public Works Association.	N	\$ 23,000		\$ 23,000
Public Works	Four (4) sets of portable vehicle barriers at a length of 16 ft each to be utilized primarily for safety at the annual July 3rd event.	N	\$ 120,000		\$ 120,000

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Tax Impact
Transportation Services	This improvement request is for payment of expenses related to the preparation of new or one-time grant applications available through anticipated Federal Infrastructure Bills.	N	\$ 35,000		\$ 35,000
	<b>TOTAL GENERAL FUND NON-RECURRING PACKAGES</b>		<b>\$1,234,945</b>	<b>\$ 160,479</b>	<b>\$1,074,466</b>
	<b>TOTAL RECURRING AND NON-RECURRING TAX SUPPORTED</b>		<b>\$4,733,715</b>	<b>\$ 700,177</b>	<b>\$4,033,538</b>

**SUMMARY OF RECOMMENDED DECISION (IMPROVEMENT) PACKAGES FOR  
NON-PROPERTY TAX FUNDS**

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Impact
<b>MEDIA SERVICES FUND</b>					
Public Information Office	Increase the Public Information Office's Printing budget by \$10,518 to provide the additional funds needed to upgrade the City News utility bill insert newsletter from a grayscale (black and white) publication to a full-color publication.	R	\$ 10,518		\$ 10,518
Public Information Office	Additional \$760 to the Public Information Office Dues & Memberships budget to allow up to four additional PIO staff to receive the continuing education and membership benefits of the City & County Communicators and Marketers Association (3CMA). The addition of \$3,000 to the PIO Travel-Conferences budget would double that budget and allow two PIO staff to attend the annual 3CMA Conference each year, instead of just one.	R	\$ 3,760		\$ 3,760
	<b>Subtotal Media Services Service Fund</b>		\$ 14,278	\$ —	\$ 14,278
<b>Internal Service Funds</b>					
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 4,232	\$ —	\$ 4,232
	<b>Subtotal Internal Service Fund</b>		\$ 4,232	\$ —	\$ 4,232
<b>Road Use Tax Fund</b>					
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day	R	\$ 9,312		\$ 9,312
Public Works	To provide funds for the purchase of one grapple bucket which would be mounted on one of our existing Public Works wheel loaders.	N	\$ 23,100		\$ 23,100
Public Works	To provides funding for the purchase of a mowing attachment for our current skid steer unit.	N	\$ 7,500		\$ 7,500
Public Works	To provides additional funds (\$30,000) for the purchase of one mini excavator.	N	\$ 30,000		\$ 30,000
Public Works	For the creation of 1.0 FTE to be shared between yard waste and snow and ice control.	R	\$ 31,441		\$ 31,441
Public Works	For driver safety training for all snow and ice control and solid waste employees prior to winter operations	R	\$ 30,600		\$ 30,600
Public Works	To purchase additional traffic control signs to meet the requirement of the Federal Manual of Uniform Traffic Control Devices (MUTCD).	R	\$ 4,125		\$ 4,125
Public Works	To increase the annual 5-mile asphalt program to 10 miles in FY 2023.	N	\$ 392,980		\$ 392,980
	<b>Subtotal Road Use Tax Fund</b>		\$ 529,058	\$ —	\$ 529,058

**SUMMARY OF RECOMMENDED DECISION (IMPROVEMENT) PACKAGES FOR  
NON-PROPERTY TAX FUNDS**

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Impact
<b>ENTERPRISE FUNDS</b>					
<b>Stormwater Fund</b>					
Engineering	Add a full time Utility Locator position and eliminating a part time Utility Locator Assistant position within the Engineering Department to address the growing demand for locating buried City utilities (storm sewer, sanitary sewer, water main, fiber optics, electrical, etc.) as part of the Iowa One Call service.	R	\$ 9,563	\$ 9,563	\$ 9,563
Engineering	To provide for a seasonal Video Production Intern to work with the Public Information Office to create videos about stormwater management in Dubuque.	N	\$ 12,577	\$ 12,577	\$ 12,577
Engineering	Provide funding to establish an ambassador position for the bee branch greenway and adjacent connections including Chaplain Schmitt Veteran's Memorial, Comiskey Park, and the Jaycees Trail.	N	\$ 5,975	\$ 5,975	\$ 5,975
Engineering	The addition of a one-time 12-month engineering intern position. This improvement will allow the Engineering Department to update and customize our current Department Construction Safety Manual.	N	\$ 3,036	\$ 3,036	\$ 3,036
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 479	\$ 479	\$ 479
Public Information Office	To adjustment funding for the Bee Branch Communications Specialist position in the Public Information Office to change from being funded 75% by stormwater funds (80072620) and 25% general funds (10072300) to 50% stormwater and 50% general fund.	R	\$ (22,152)	\$ (22,152)	\$ (22,152)
<b>Subtotal Stormwater Fund</b>					
<b>Subtotal Stormwater Fund</b>					
<b>Water Fund</b>					
Engineering	To add a full time Utility Locator position and eliminating a part time Utility Locator Assistant position within the Engineering Department to address the growing demand for locating buried City utilities (storm sewer, sanitary sewer, water main, fiber optics, electrical, etc.) as part of the Iowa One Call service.	R	\$ 9,563	\$ 9,563	\$ 9,563
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 1,600	\$ 1,600	\$ 1,600
Water	For the purchase of one new GPS Unit. This GPS unit will work wirelessly with the tablet for real time placement of water features in the field while infrastructure is being installed.	N	\$ 7,480	\$ 7,480	\$ 7,480
Water	A Flexipro Video Camera to be used for inspection of the interior of existing water mains for evaluation of water main replacement for future street and green alley projects.	N	\$ 9,500	\$ 9,500	\$ 9,500
Water	A set of four file cabinets with table top to match Public Works File Cabinets, which will be placed in the open area of the Municipal Service Center.	N	\$ 3,300	\$ 3,300	\$ 3,300
Water	A vehicle for the use of the maintenance and supervisory staff at the Eagle Point Water Treatment Plant.	N	\$ 66,000	\$ 66,000	\$ 66,000

**SUMMARY OF RECOMMENDED DECISION (IMPROVEMENT) PACKAGES FOR  
NON-PROPERTY TAX FUNDS**

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Impact
Water	A stand alone SureCall Cellular Distributed Antenna System (DAS) for the Water Distribution Department Staff at the City of Dubuque Public Works building.	N	\$ 12,632	\$ 12,632	
Water	To provide funding for Cartograph's programming services, training and any software add ons that are beyond the standard to help efficiently manage and report on daily operations including generation of Work Orders, Preventative and Corrective Maintenance orders, inventory management, Job Costing, Procurement Management(quotation and requisition processes) and Scheduling and Service Requests.	N	\$ 65,000	\$ 65,000	
	<b>Subtotal Water Fund</b>		<b>\$ 175,075</b>	<b>\$ —</b>	<b>\$ 175,075</b>

**Sanitary Sewer Fund**

Engineering	To add a full time Utility Locator position and eliminating a part time Utility Locator Assistant position within the Engineering Department to address the growing demand for locating buried City utilities (storm sewer, sanitary sewer, water main, fiber optics, electrical, etc.) as part of the Iowa One Call service.	R	\$ 9,563	\$ 9,563
Engineering	For the addition of a one-time 12-month engineering intern position. This improvement will allow the Engineering Department to update and customize our current Department Construction Safety Manual.	N	\$ 3,036	\$ 3,036
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day	R	\$ 2,750	\$ 2,750
Water & Resource Recovery Center	To upgrade the current 1-Ton work truck with crane to a 1.5-ton truck with larger crane.	N	\$ 120,000	\$ 120,000
Water & Resource Recovery Center	Replacement of the current side by side utility vehicle with the addition of a full cab.	N	\$ 17,500	\$ 17,500
Public Works	To increase the annual 5-mile asphalt program to 10 miles in FY 2023.	N	\$ 20,000	\$ 20,000
	<b>Subtotal Sanitary Sewer Fund</b>		<b>\$ 172,849</b>	<b>\$ —</b>
				<b>\$ 172,849</b>

**Solid Waste Fund**

Human Resources	An additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 13,334	\$ —	\$ 13,334
Public Works	For the creation of 1.0 FTE to be shared between yard waste and snow and ice control.	R	\$ 16,095	\$ 16,095	
Public Works	To hire a solid waste consultant to assist with the development of a paths to zero waste plan for the solid waste activities.	R	\$ 25,000	\$ 25,000	
Public Works	To purchase additional refuse (trash) tipper carts to meet the growing request of customers.	R	\$ 80,000	\$ 80,000	
Public Works	To begin to phase-in the use of mandatory use of trash carts over a two-year period. This package would approve the purchase of 10,000 trash carts in year 1 and 5,000 trash carts in year 2.	R	\$ 291,349	\$ 291,349	
Public Works	To begin to phase-in the use of mandatory use of trash carts over a two-year period. This package would approve the purchase of 10,000 trash carts in year 1 and 5,000 trash carts in year 2.	N	\$ 291,349	\$ 291,349	

**SUMMARY OF RECOMMENDED DECISION (IMPROVEMENT) PACKAGES FOR  
NON-PROPERTY TAX FUNDS**

Department	Description	R/N	ADDL Expense	ADDL Revenue	Net Impact
Public Works	To purchase additional recycling tipper carts to meet the demand of customers who prefer a more convenient way to manage their recycling.	R	\$ 11,000		\$ 11,000
	<b>Subtotal Solid Waste Fund</b>		<b>\$ 728,127</b>	<b>\$ —</b>	<b>\$ 728,127</b>
<b>Landfill Fund</b>					
Human Resources	To fund an additional paid City Holiday for Juneteenth National Independence Day.	R	\$ 7,040	\$ —	\$ 7,040
Public Works	Eliminate one seasonal position and provide funds to create one additional full-time employee to support operations in the Agency's Regional Collection Center (RCC).	R	\$ 48,496		\$ 48,496
Public Works	Provides funds for the DMASWA Agency Administrator, Landfill Supervisor and Foreperson to attend training to become certified in compost operations.	N	\$ 9,600		\$ 9,600
Public Works	For the purchase of a sweeper attachment for the current landfill wheel loader.	N	\$ 17,200		\$ 17,200
Public Works	To cover the replacement of the existing plow blade for the wheel loader which is used of snow removal operations.	N	\$ 22,450		\$ 22,450
Public Works	A pallet wrapper would ensure a consistent wrap quality while improving safety for staff when loading the pallets onto shipping vehicles.	N	\$ 10,000		\$ 10,000
Public Works	For a hydro-seeder to be used to reduce erosion and reduce leachate production at the landfill by seeding bare soil areas in the active cell more frequently	N	\$ 19,897		\$ 19,897
	<b>Subtotal Landfill Fund</b>		<b>\$ 134,683</b>	<b>\$ —</b>	<b>\$ 134,683</b>
<b>TOTAL NON-PROPERTY TAX FUND PACKAGES</b>					
			<b>\$ 1,767,780</b>	<b>\$ —</b>	<b>\$ 1,767,780</b>
<b>TOTAL IMPROVEMENT PACKAGES ALL FUNDS</b>					
			<b>\$ 6,455,926</b>	<b>\$ 654,608</b>	<b>\$ 5,801,318</b>

**FULL-TIME EQUIVALENT (FTE) PERSONNEL CHANGES IN RECOMMENDED FY 2023 BUDGET**

**The Fiscal Year 2023 budget increases the full-time equivalents by 30.00 FTE, decreases part-time equivalents by 6.77 FTE, and increases seasonal equivalents by 0.42 FTE. The changes can be summarized as follows:**

DEPARTMENT	POSITION	FULL-TIME	PART-TIME	SEASONAL
Airport	Assistant FBO Supervisor	1.00		Full-time position to ensure supervisory coverage for the Fixed base Operations (FBO)
Airport	Line Service Worker		-0.39	Decreased as part of the addition of the Assistant FBO Supervisor
AmeriCorps	Community Diversion and Prevention Coordinator	1.00		Position moved from the Police Department
AmeriCorps	Secretary	1.00		Needed as part of creation of new division
AmeriCorps	AmeriCorps Coordinator	1.00	-0.28	Increased as a match to grant award
City Clerk	Secretary	1.00		To serve as the main point of contact for all public inquiries
City Manager	Climate Action Coordinator	1.00		Full-time position dedicated to implementing the 50% by 2030 Community Climate Action and Resiliency Plan (CAP)
City Manager	Grant Analyst	1.00		Making permanent a temporary position from 2021. Continued need for grant management
City Manager	Data Analyst	-1.00		Position moved to Office of Shared Prosperity
City Manager	Secretary		-0.66	Position moved to Office of Shared Prosperity
Conference Center	Leisure Services Manager	0.15		Allocated 15% of the full-time position from Parks
Emergency Communications	Public Safety Dispatcher	1.00		Full-time position to cover forty hours of current part time hours.
Emergency Communications	Public Safety Dispatcher		-0.75	Upgraded as part of adding one full-time position
Engineering	Utility Locator	1.00		Full time position created to address the growing demand for locating buried City utilities
Engineering	Utility Locator		-0.73	Decreases as part of the addition of a full-time Utility Locator
Engineering	Business Administration Intern		0.50	To assist the three full time positions with an ever growing workload
Engineering	OSHA Intern		0.25	To allow the Engineering Department to update and customize the current Department Construction Safety Manual
Engineering	Broadband Intern		0.25	To assist Traffic Operations Center staff with populating a database of broadband infrastructure
Finance	Finance Intern		0.25	To assist with large projects and ongoing work

DEPARTMENT	POSITION	FULL-TIME	PART-TIME	SEASONAL
Fire	Firefighter	4.00		Increases the number of personnel per shift, resulting in the ability to increase minimum staffing to 24 personnel each day, thereby staffing a third full-time ambulance crew
Fire	Firefighter	3.00		Added to increase the available personnel to cover various leave requirements and help reduce the need for overtime
Housing	Grant Program Manager	1.00		To accept and effectively manage the Lead & Healthy Homes Grant and Bee Branch Healthy Homes Grant
Housing	Confidential Account Clerk	1.00		To help with administrative duties of the department
Housing	Family Self-Sufficiency Coordinator	-1.00		Re-allocated to the Confidential Account Clerk
Human Resources	Employee Relations Manager	1.00		To be responsible for facilitating employee relations, resolving human resources issues, and deal with everything related to employee and management relations to help employees and management understand each other
Human Resources	HR Benefits and Payroll Specialist	1.00		To be responsible for designing, overseeing, and implementing an organization's benefits and compensation programs
Human Resources	Scanning Clerk - Temporary		-0.50	Limited term twelve month position
Information Services	Help Desk Technical Support	1.00		To provide assistance for the implementation of e-mail for additional users, help in implementation of MFA for all, help address the need for backlog of service request tickets, aid in monthly on-boarding for technology, and provide additional WebQA user and backend support.
Information Services	User Technology Specialist	1.00		Adding for ERP support and Accela (Financial, HR, Utility Billing, AR support.)
Information Services	Chief Security Officer	1.00		To help improve cybersecurity, manage the on-going complexity of threats, and manage the network infrastructure (fiber, switches, routers).
Library	Maker Space Assistant	1.00		To provide full-time coverage for Maker Space
Library	Library Assistant		-1.00	Removed as part of adding the Maker Space Assistant position
Library	Marketing Coordinator		-0.50	Temporary position no longer recommended.
Office of Equity and Human Rights	Community Engagement Coordinator		-1.00	Moved to the Office of Shared Prosperity
Office of Shared Prosperity	Community Engagement Coordinator	1.00		Moved from Equity and Human Rights
Office of Shared Prosperity	Data Analyst	1.00		Position moved from City Manager

DEPARTMENT	POSITION	FULL-TIME	PART-TIME	SEASONAL
Office of Shared Prosperity	Secretary		0.66	Position moved from City Manager
Parks	Leisure Services Manager	-0.15		Allocated 15% of the full-time position to Grand River Conference Center
Parks	Project Manager	1.00		To assist the Leisure Services Manager with the growing number of capital projects
Police	Police Patrol Officer	1.00		Added as part of plan to add 20 officers by the end of 2022
Police	Community Resource Officer		2.19	To continue the success the program has had in both the value to the public and as a recruiting tool.
Police	Community Diversion and Prevention Coordinator	-1.00		Position moved to Americorps
Public Works	Sanitation Driver	1.00		Added Due to the cost of learning curve, increase in lane miles to plow, and employee turnover rate
Public Works	勞工 (Laborer)		-1.77	Reduced as a result of approved Yard Waste and Snow Fighter
Public Works	Secretary		0.67	This position will help with coverage issues during lunch, vacation, and sick periods of time
Public Works	Landfill Equipment Operator	1.00		To support operations in the Agency's Regional Collection Center (RCC)
Public Works	Landfill Equipment Operator		-0.75	Eliminated with creation of new full time Landfill Equipment Operator
Transportation	Bus Operator	4.00		To minimize employee turnover, associated costs, and offer more consistency in schedules for citizens
Transportation	Bus Operator		-4.44	Eliminated with creation of four new full-time positions
Transportation	Cashier		0.65	To facilitate bus pass sales and Parking Account clerk duties
<b>Total change in FTE from FY 2022</b>				
<b>TOTAL FTE CHANGES</b>		<b>30.00</b>	<b>-6.77</b>	<b>0.42</b>
<b>Total FTE for FY 2023</b>				
<b>TOTAL F.T.E.s FOR FY 2023</b>		<b>623.00</b>	<b>69.07</b>	<b>58.31</b>
				<b>750.37</b>

PERSONNEL COMPLEMENT -- FULL-TIME 1981-2023

DEPARTMENT/ DIVISION	1981 NUMBER	41-YEAR HIGH		41-YEAR LOW		2022 NUMBER	2023 NUMBER	NOTES
		FISCAL YR	NUMBER	FISCAL YR	NUMBER			
Police Department	90.00	2022-2023	120.00	1985-1990	82.00	120.00	120.00	In 2019, Eliminated a Corporal position and added a Captain and an Officer. FY20 & FY21 added 1 SRO. FY22 added Community Diversion & Prevention Coord. FY23 moved Community Diversion & Prevention Coord to AmeriCorps and added a Patrol Officer.
Emergency Comm	—	2023	16.00	1985-1991	8.00	15.00	16.00	Part of Police & Fire Depts. in 1981. Added 2 Dispatchers in 2009. 1 Dispatcher added 2017 & 2020. 1 Dispatcher added 2023.
Fire Department	94.00	2023	99.00	1988-1990	88.50	92.00	99.00	1 Firefighter added FY20 & FY21. 7 firefighters added in 2023.
Office of Equity and Human Rights	3.00	1981; 1986 1990-1997; 2006*; 2013 -2019	5.00	1982-1985; 1988-1989; 1998-2005	2.00	4.00	3.00	Community Relations Coordinator added 2013 & Strategic Workforce Equity Coordinator moved to Human Resources in FY21. Community Engagement Coordinator moved to Office of Shared Prosperity and Neighborhood Support in 2023.
Building Safety	12.00	1981; 2016-2018	12.00	1985-1988	6.00	12.00	—	Custodians added FT 2015 & FY21. Inspector II Eliminated 2019. Building Services Code Inspection and Construction Services moved to Housing and Facilities Management moved to Engineering in FY22.
Health Services	9.50	1981	9.50	1989-2019	4.00	6.00	6.00	Included School Nursing Program in 1981. FT Animal Control Officer added FY20 and FY21.
Park Division	27.20	1981	27.20	1996-2001	20.92	22.50	23.35	Added Assist. Gardener 2012. Eliminated FT Park Ranger 2017. Project Manager added in 2023 and 0.15 FTE of Leisure Services Manager allocated to Conference Center.
Civic Center	13.75	1981	13.75	2005-2019	0.15	0.15	0.15	Changed to private mgmt. 7/1/04. Employees to new firm.
Conference Center	—	2023	0.15	2023	0.15	—	0.15	0.15 of Leisure Services Manager position allocated to Conference Center in 2023.
Recreation Division	13.00	2023	16.93	1991; 2007*-2009	7.93	13.93	16.93	*Golf- FT to PT; AmeriCorps Director shifted from Housing 2012; Facilities Supervisor 2015; MFC Assist. Dir. FT in 2016. MFC Teen Coordinator and AmeriCorps Community Outreach Coordinator added in 2022. Community Diversion & Prevention Coord moved from Police, Secretary added to AmeriCorps, & AmeriCorps Coordinator increased to FT in 2023.
Library	20.00	2023	21.00	1989	14.00	20.00	21.00	Library Aide Changed to FT 2013. Library Aide added to Teen in FY20. Makerspace Assistant added in 2023.
Airport	8.00	2003	14.00	1983-1994	7.00	12.00	13.00	Assistant FBO Director added in FY2023.
Transportation Services	44.00	1981-1982	44.00	2010-2011	6.00	23.00	27.00	Transit Management changed to City Employees 2016. 1 Transit Dispatcher added 2018. Parking Division merged with Transit Division in 2019 to form the Transportation Services Department. 3 Bus Operators added in FY 2019. 4 Bus Operators added in 2023.
Engineering	22.00	2023	36.00	1983; 1985-1987	18.00	35.00	36.00	Temporary Engineering Technician removed FY19. Eliminated Environmental Engineer FY18. Confidential Account Clerk added FY19. Environmental Engineer and Camera Systems Tech added and Engineering Tech removed FY21. Facilities Management moved from Building Svcs. to Engineering in FY22. Utility Locator added in FY23.
Water Department	32.00	1981-1982	32.00	1999-2009	23.00	25.00	25.00	Secretary changed to part-time 2016. Eliminated Plant Manager position in 2019. Confidential Account Clerk in 2020.
Water & Resource Rec	37.00	1981-1982	37.00	2019	14.50	15.00	15.00	(2) Plant Operators eliminated and Environmental Coordinator added 2016. Assistant Manager, Operator Ii, and Operator IV position removed in FY 2019.
Public Works	1.00	1990-1991	2.00	1993-2001	—	—	—	

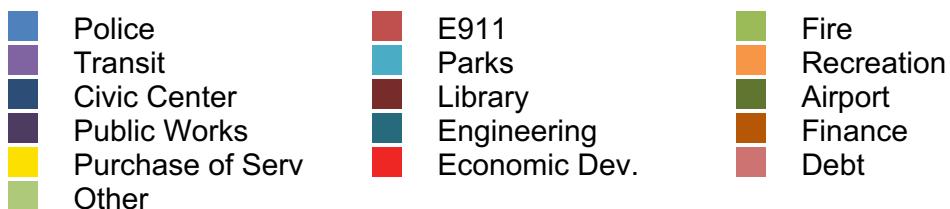
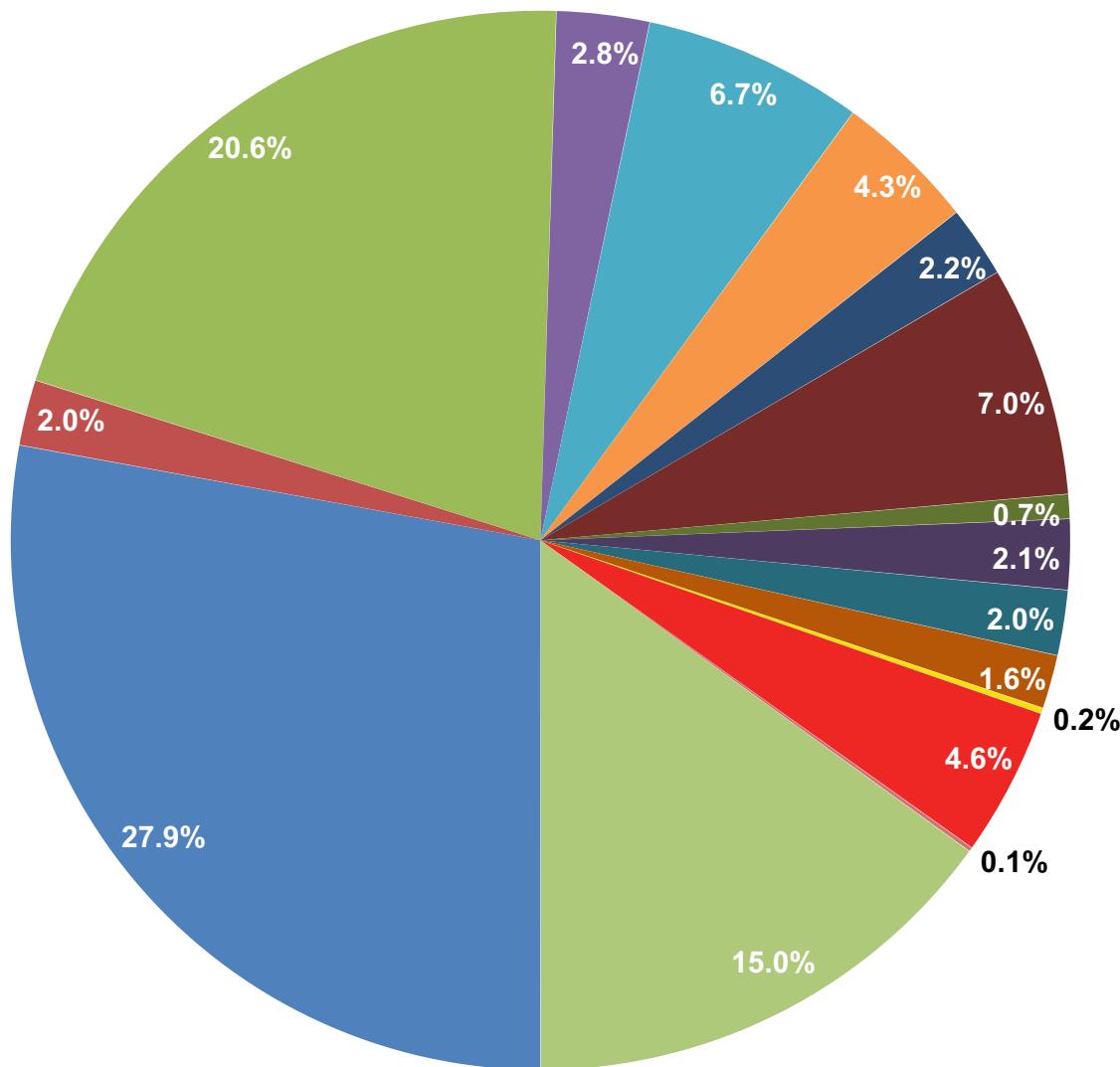
PERSONNEL COMPLEMENT -- FULL-TIME 1981-2023

DEPARTMENT/ DIVISION	1981 NUMBER	41-YEAR HIGH		41-YEAR LOW		2022 NUMBER	2023 NUMBER	NOTES
		FISCAL YR	NUMBER	FISCAL YR	NUMBER			
Public Works	89.00	2023	90.42	1990	73.00	89.42	90.42	Utility Worker Apprentice added FY19; Secretary added FY20; Traffic Signal Tech II added FY21. Sanitation Driver added FY23.
Parking Division	9.80	2002-2003	11.50	2019	—	—	—	Eliminated Laborer 2017. Eliminated Laborer 2018. Parking division merged with Transit to become the Transportation Services Department in 2019.
Community/ Economic Development	7.00	1981	7.00	2016-2017	2.00	3.00	3.00	Assist. Director, Economic Development Coordinator and Confidential Clerk eliminated and Project Coordinator added in 2016. Arts & Cultural Coordinator FT in 2018. Project Coordinator eliminated and Assist Director added in FY 2020.
Housing Services	12.50	2023	35.00	1984-1985	10.50	34.00	35.00	2.48 Lead positions added 2020; added General Housing Inspector FY20; Assistant Housing Director and Nuisance Specialist added FY20. Building Services Code Enforcement and Construction Services moved to Housing in FY22. Grant Program Manager added in FY23.
Planning Services	4.00	2006*-2023	8.00	1985-1987	2.50	8.00	8.00	*PT Asst Planner to FT
Human Resources	—	2023	7.00	2019	3.00	5.00	7.00	Strategic Workforce Equity Coordinator moved from Human Rights FY21. Development Training Coord. added FY22. Benefits & Compensation Manager and Employee Relations Manager added FY23.
Office of Shared Prosperity and Neighborhood Support	—	2023	3.00	2022	1.00	1.00	3.00	Community Engagement Coord moved from Office of Equity and Human Rights and Data Analyst moved from City Manager's Office in FY23.
Public Information	—	2022	7.00	2018	3.00	7.00	7.00	GIS Specialist added and Communications Specialist full-time January 2019. Cable TV combined with Public Information adding Cable TV Coord and Video Producer in FY22.
City Manager's Office	11.00	2023	9.00	1993	7.60	8.00	9.00	ICMA Management Intern Full-Time FY 2020. 1 Assistant City Manager eliminated FY22. Data Analyst for Office of Shared Prosperity and Neighborhood Support added FY22 and transferred to Office of Shared Prosperity and Neighborhood Support in FY23. Grant Analyst and Climate Action Coordinator added in FY23.
City Clerk's Office	3.00	2023	4.00	1981-2022	3.00	3.00	4.00	Secretary added FY23
Finance and Budget	—	2021-2023	19.00	2020	17.00	19.00	19.00	Finance and Budget consolidated in FY 2020. Budget/Financial Analyst and Confidential Account Clerk added FY20.
Finance Department	20.50	1981-1989	20.50	1997*-2011, 2019	14.00	—	—	*Meter Reading Outsourced/Cashier changed to FT 2015. Water Meter Inspector moved to Water Department in 2019. Budget and Finance consolidated FY2020.
Legal Department	2.00	2020-2023	5.00	1986	1.00	5.00	5.00	FT City Attorney moved to PT Senior Counsel. FT Assistant City Attorney promoted to City Attorney. Civil Rights Specialist added FY 2020.
Information Services	2.50	23	11.00	1981	2.50	8.00	11.00	Help Desk Position added 2013. Help Desk, User Technology Specialist, and Chief Security Officer added in FY23.
Cable TV	—	1991; 1993	4.00	1981	—	—	—	Consolidated with Public Information Office in FY22.
City Hall Maintenance	1.00	1981-1982	1.00	1983-2001*	—	—	—	*Outsourced (brought back in FY 2006 with PT employees)
	<b>588.75</b>	<b>2022</b>	<b>594.00</b>	<b>1989</b>	<b>495.80</b>	<b>606.00</b>	<b>623.00</b>	<b>5.82% Increase 1981-2023</b>

# **FINANCIAL SUMMARIES**

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## HOW YOUR CITY SHARE OF PROPERTY TAXES ARE DISTRIBUTED FY 2023 RECOMMENDED OPERATING BUDGET IN LEVIED FUNDS



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**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**NET OPERATING BUDGET IN FUNDS INCLUDING TAX LEVY REVENUE**  
**BY DEPARTMENT**

Represents Department's Net Budgets in Funds with Tax Levies  
 General Fund, Transit Fund, Trust and Agency Fund, Tort Liability Fund and Debt Fund

DEPARTMENT/DIVISION	FY 2022			FY 2023			% OF NET OPERATING BUDGET
	TAXABLE FUNDS	REVENUE GENERATED & TRANS IN	NET OPERATING BUDGET	TAXABLE FUNDS	REVENUE GENERATED & TRANS IN	NET OPERATING BUDGET	
Police	16,790,419	1,550,869	15,239,550	17,173,429	1,710,396	15,463,033	27.90 %
Emergency Comm. Center	1,660,578	560,524	1,100,054	1,701,650	595,752	1,105,898	2.00 %
Fire	12,518,221	2,573,961	9,944,260	14,316,651	2,897,159	11,419,492	20.60 %
Emergency Management	107,617	2,597	105,020	107,525	2,520	105,005	0.19 %
Building Services	—	—	—	—	—	—	— %
<b>Subtotal</b>	<b>31,076,835</b>	<b>4,687,951</b>	<b>26,388,884</b>	<b>33,299,255</b>	<b>5,205,827</b>	<b>28,093,428</b>	<b>50.68 %</b>
Office of Equity and Human Rights	510,511	3,125	507,386	440,070	3,125	436,945	0.79 %
Health Services	920,419	469,471	450,948	971,437	466,063	505,374	0.91 %
Parks Division	3,773,749	313,153	3,460,596	4,063,487	336,611	3,726,876	6.72 %
Civic Center	1,040,952	—	1,040,952	1,209,093	—	1,209,093	2.18 %
Grand River Center	711,023	—	711,023	745,812	—	745,812	1.35 %
Recreation	3,917,386	2,140,214	1,777,172	4,527,386	2,123,633	2,403,753	4.34 %
Library	3,798,192	39,805	3,758,387	3,960,131	53,361	3,906,770	7.05 %
<b>Subtotal</b>	<b>14,672,232</b>	<b>2,965,768</b>	<b>11,706,464</b>	<b>15,917,416</b>	<b>2,982,793</b>	<b>12,934,623</b>	<b>23.33 %</b>
Airport	3,951,338	3,450,867	500,471	4,138,240	3,724,314	413,926	0.75 %
Transit	3,846,896	2,245,606	1,601,290	4,117,241	2,545,260	1,571,981	2.84 %
Public Works	1,087,892	39,815	1,048,077	1,234,863	48,123	1,186,740	2.14 %
Engineering	2,291,092	688,514	1,602,578	1,793,622	687,980	1,105,642	1.99 %
Economic Development	2,514,241	383,060	2,131,181	2,979,369	455,661	2,523,708	4.55 %
Housing & Comm. Dev.	2,623,026	1,929,462	693,564	2,198,870	1,671,220	527,650	0.95 %
Purchase of Services	100,000	—	100,000	100,000	—	100,000	0.18 %
<b>Subtotal</b>	<b>16,414,485</b>	<b>8,737,324</b>	<b>7,677,161</b>	<b>16,562,205</b>	<b>9,132,558</b>	<b>7,429,647</b>	<b>13.40 %</b>
Planning	903,492	408,738	494,754	1,057,117	462,393	594,724	1.07 %
Eng-Facilities Mgmt	—	—	—	1,377,775	334,351	1,043,424	1.88 %
City Council	150,131	1,211	148,920	155,216	180	155,036	0.28 %
City Manager's Office	1,548,939	804,347	744,592	1,736,535	857,141	879,394	1.59 %
Office of Shared Prosperity and Neighborhood Support	208,411	37,139	171,272	382,696	—	382,696	0.69 %
Human Resources	1,081,825	585,739	496,086	1,292,130	695,086	597,044	1.08 %
Public Information	301,463	134,041	167,422	344,547	134,883	209,664	0.38 %
City Clerk	417,500	283,403	134,097	510,424	320,407	190,017	0.34 %
Finance and Budget	3,471,606	2,651,276	820,330	3,523,869	2,616,020	907,849	1.64 %
Legal	1,042,951	529,757	513,194	1,020,713	514,761	505,952	0.91 %
Information Services	1,675,984	618,844	1,057,140	2,050,866	612,807	1,438,059	2.60 %
<b>Subtotal</b>	<b>10,802,302</b>	<b>6,054,495</b>	<b>4,747,807</b>	<b>13,451,888</b>	<b>6,548,029</b>	<b>6,903,859</b>	<b>12.46 %</b>
<b>Total Without Debt</b>	<b>72,965,854</b>	<b>22,445,538</b>	<b>50,520,316</b>	<b>79,230,764</b>	<b>23,869,207</b>	<b>55,361,557</b>	<b>99.88 %</b>
Debt Service	9,785,741	9,505,011	280,730	11,764,376	11,695,605	68,771	0.12 %
<b>Total With Debt</b>	<b>82,751,595</b>	<b>31,950,549</b>	<b>50,801,046</b>	<b>90,995,140</b>	<b>35,564,812</b>	<b>55,430,328</b>	<b>100.00 %</b>

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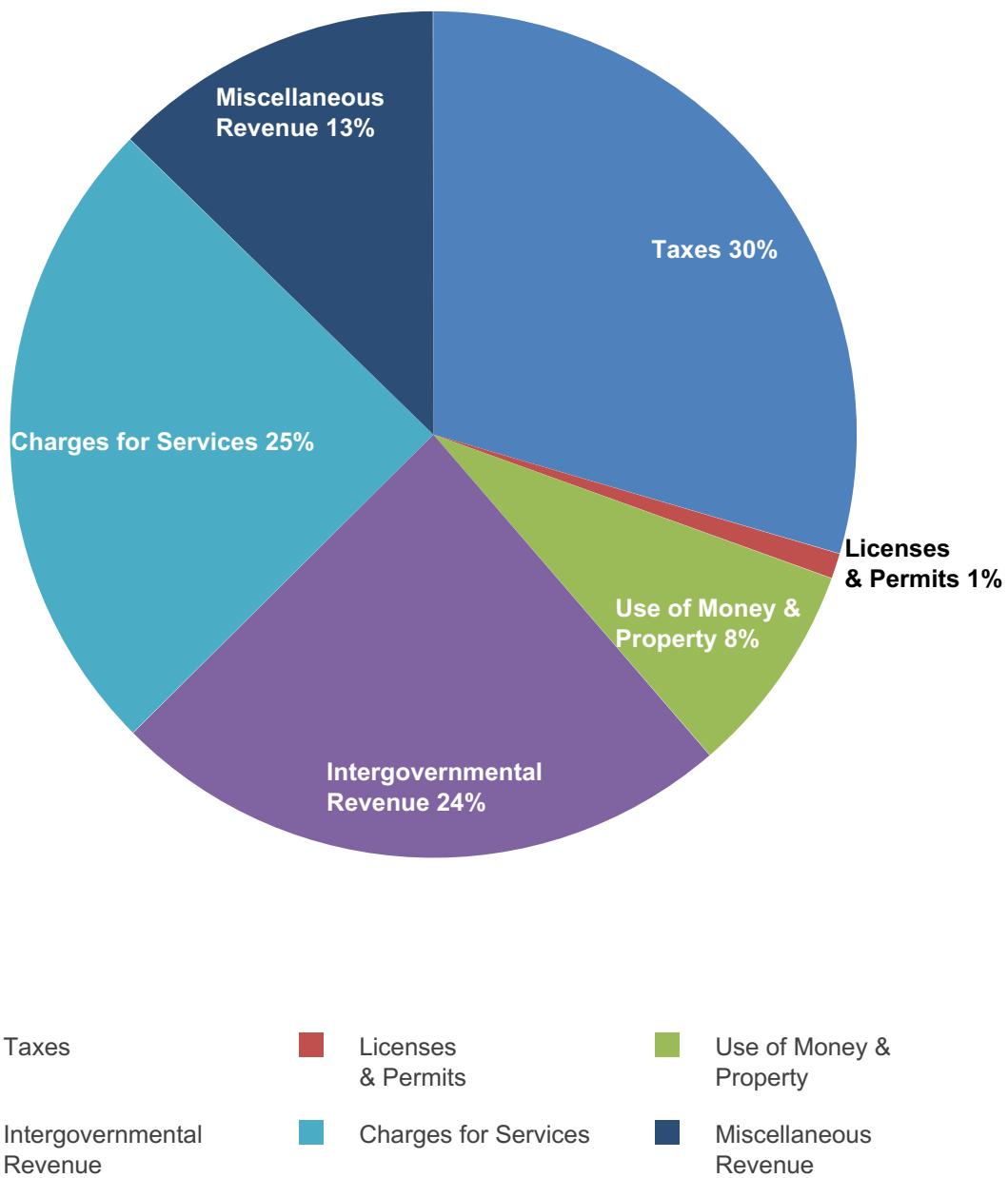
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**DISTRIBUTION OF THE CITY PORTION OF YOUR PROPERTY TAX PAYMENT**  
**RESIDENTIAL PROPERTY EXAMPLE**

For a residential property, with an assessed value of \$159,503 (and a taxable value of \$86,339) the City portion of their Fiscal Year 2023 (July 1, 2022 - June 30, 2023) tax bill would be \$791.82 with homestead tax credit. The distribution of their tax dollars to City departments and divisions would be:

CITY OF DUBUQUE DEPARTMENT/DIVISION	NET OPERATING EXPENSE	DEBT SERVICE	TOTAL
Police	220.97		220.97
Emergency Comm. Center	15.84		15.84
Fire	163.11	0.29	163.4
Emergency Management	1.50		1.5
Building Services	—		—
<b><i>Subtotal</i></b>	<b>401.42</b>	0.29	<b>401.71</b>
Human Rights	6.25		6.25
Health Services	7.20		7.2
Park Division	53.21		53.21
Civic Center	17.26		17.26
Grand River Center	10.69		10.69
Recreation	34.36		34.36
Library	55.82		55.82
<b><i>Subtotal</i></b>	<b>184.79</b>	—	<b>184.79</b>
Airport	5.93		5.93
Transit	22.48		22.48
Public Works	16.94		16.94
Engineering	15.75		15.75
Economic Development	36.02		36.02
Housing & Comm. Dev.	7.52		7.52
Purchase of Services	1.42		1.42
<b><i>Subtotal</i></b>	<b>106.06</b>	—	<b>106.06</b>
Planning	8.47		8.47
Eng - Facilities Mgmt	14.88		14.88
City Council	2.21		2.21
City Manager's Office	12.58		12.58
Human Resources	8.55		8.55
Public Information	3.00		3
City Clerk	2.69		2.69
Finance	12.98	0.65	13.63
Legal	7.20		7.2
Information Services	20.58		20.58
<b><i>Subtotal</i></b>	<b>98.61</b>	0.65	<b>99.26</b>
<b>GRAND TOTAL</b>	<b>790.88</b>	0.94	<b>791.82</b>

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## BUDGET REVENUE BY CATEGORY



**FY 2023 RECOMMENDED REVENUE BUDGET \$208,856,094**

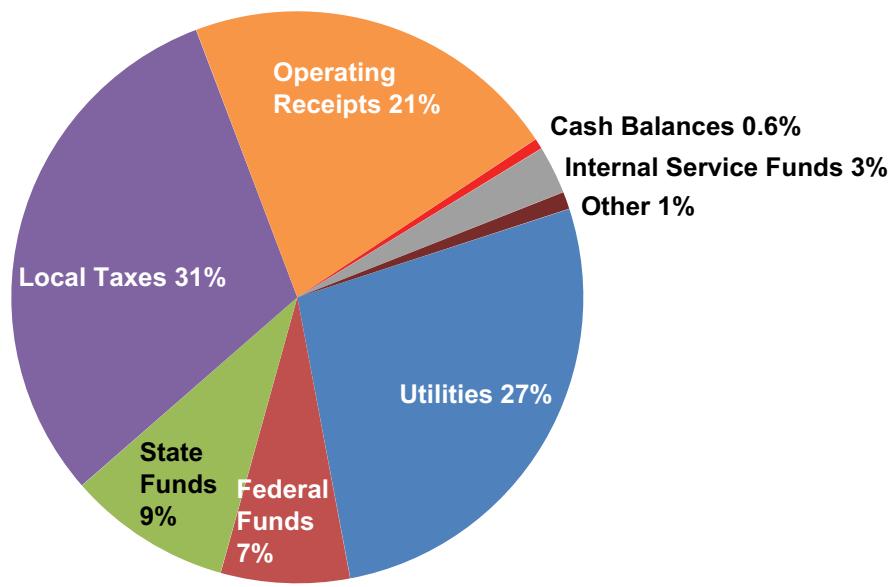
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**SUMMARY OF TOTAL REVENUES  
BY REVENUE CATEGORY**

Revenue Category	FY 2020 Actual	FY 2021 Actual	FY 2022 Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
<b>Taxes</b>					
Property Taxes	25,907,299	26,301,255	26,215,401	26,215,898	— %
Local Option Sales Tax	9,601,288	11,250,290	11,457,892	13,006,777	13.52 %
Hotel/Motel Taxes	2,262,630	1,704,074	2,223,381	2,840,773	27.77 %
Gaming Tax	498,217	624,562	580,110	780,669	34.57 %
Utility franchise tax	5,580,710	5,384,903	5,782,162	5,812,306	0.52 %
Other Taxes	10,013,067	12,182,940	11,710,546	12,999,209	11.00 %
Total Taxes	53,863,211	57,448,024	57,969,492	61,655,632	0.46 %
<b>Licenses &amp; Permits</b>					
Licenses & Permits	1,703,906	2,309,998	1,955,835	2,030,903	3.84 %
Total Licenses & Permits	1,703,906	2,309,998	1,955,835	2,030,903	(1.09)%
<b>Use of Money &amp; Property</b>					
Interest Earnings	1,899,872	925,005	1,030,435	832,456	(19.21)%
Gaming Leases	4,509,520	5,670,718	5,799,954	8,110,582	39.84 %
Other Uses of Money	8,582,779	9,742,237	9,201,274	8,104,338	(11.92)%
Total Use of Money & Property	14,992,171	16,337,960	16,031,663	17,047,376	(2.79)%
<b>Intergovernmental Revenue</b>					
Federal Grants	10,391,622	27,534,661	12,859,924	26,734,071	107.89 %
State Road Use Funds	7,408,566	8,626,083	7,556,866	7,600,000	0.57 %
State Grants	20,478,785	19,393,567	12,665,812	14,539,464	14.79 %
County Contributions	1,091,869	806,643	987,789	950,838	(3.74)%
Total Intergovernmental Revenue	39,370,842	56,360,954	34,070,391	49,824,373	(9.56)%
<b>Charges for Services</b>					
Utility Charges	35,958,950	34,860,205	42,942,841	48,437,814	12.80 %
Other Charges for Services	3,216,592	2,882,460	3,204,755	3,143,834	(1.90)%
Total Charges for Services	39,175,542	37,742,665	46,147,596	51,581,648	3.17 %
<b>Special Assessments</b>	114,964	127,541	187,000	184,524	(1.32)%
<b>Miscellaneous Revenue</b>					
Internal Charges	4,328,175	4,477,240	4,767,682	4,688,513	(1.66)%
Proceeds from Bonds	14,652,393	45,565,617	12,277,457	17,799,973	44.98 %
Other Miscellaneous Revenue	5,515,854	14,820,739	4,202,866	4,043,152	(3.80)%
Total Miscellaneous Revenue	24,496,422	64,863,596	21,248,005	26,531,638	24.87 %
<b>Total Revenues Before Transfers</b>	<b>173,717,058</b>	<b>235,190,738</b>	<b>177,609,982</b>	<b>208,856,094</b>	<b>17.59 %</b>
Transfers	30,403,769	30,762,048	36,039,770	43,292,114	20.12 %
Grand Total Revenues	204,120,827	265,952,786	213,649,752	252,148,208	18.02 %

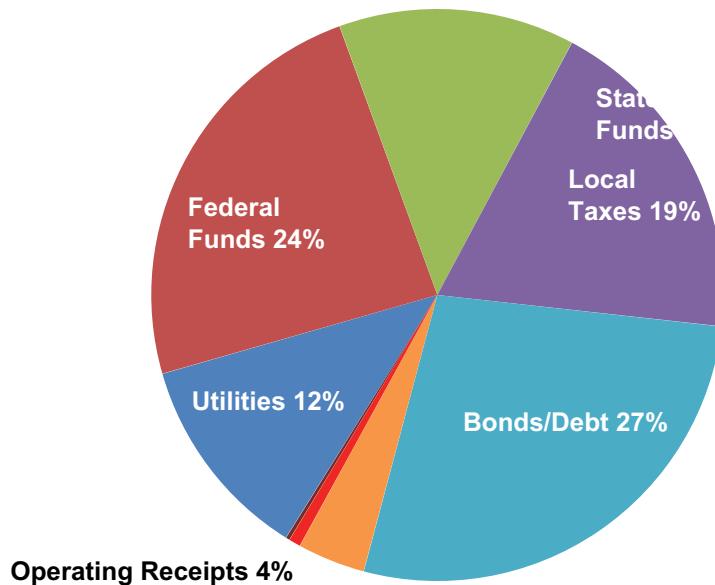
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## WHERE THE MONEY COMES FROM 2023 OPERATING BUDGET



**TOTAL RECOMMENDED OPERATING BUDGET \$152,044,811**

## 2023 CAPITAL BUDGET



**TOTAL RECOMMENDED CAPITAL BUDGET \$69,262,412**

\* Excludes Transfers and non-program accounts for self-insurance, Metro Landfill accounts & Agency Fund accounts

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**SUMMARY OF HOW BUDGETED EXPENDITURES ARE FUNDED  
BY SOURCE OF INCOME**

Revenue Type	FY22 Total Adopted Revenues	FY23 Total Recomm'd Budget		FY23 Recomm'd Operating Budget		FY23 Recomm'd Capital Budget	
	Dollars	Dollars	Percent	Dollars	Percent	Dollars	Percent
<b>Utilities</b>							
Water	13,520,395	13,795,271	6.23 %	9,483,328	6.24 %	4,311,943	6.23 %
Sewer	13,957,026	14,140,714	6.39 %	13,728,695	9.03 %	412,019	0.59 %
Solid Waste	5,025,443	4,971,874	2.25 %	4,523,219	2.97 %	448,655	0.65 %
Parking	2,757,545	2,810,424	1.27 %	2,808,124	1.85 %	2,300	— %
Stormwater	7,715,677	6,334,529	2.86 %	5,201,585	3.42 %	1,132,944	1.64 %
Landfill	5,012,779	6,214,942	2.81 %	4,825,822	3.17 %	1,389,120	2.01 %
Salt Operations	104,387	113,562	0.05 %	113,562	0.07 %	0	— %
Transit	478,225	836,285	0.38 %	440,553	0.29 %	395,732	0.57 %
<b>Subtotal</b>	<b>48,571,477</b>	<b>49,217,601</b>	<b>22.24 %</b>	<b>41,124,888</b>	<b>27.05 %</b>	<b>8,092,713</b>	<b>11.68 %</b>
<b>Federal Funds</b>							
Community Development	1,340,383	1,215,624	0.55 %	620,624	0.41 %	595,000	0.86 %
HUD Lead Grant	1,218,756	446,011	0.20 %	446,011	0.29 %	—	— %
Federally Assisted Housing	6,825,712	6,831,890	3.09 %	6,831,890	4.49 %	—	— %
Federal Grants - AmeriCorps	203,761	267,913	0.12 %	267,913	0.18 %	—	— %
Federal Grants - Continuum Care	84,739	87,211	0.04 %	87,211	0.06 %	—	— %
Federal Grants - Law Enforcement	115,992	104,395	0.05 %	104,395	0.07 %	—	— %
Federal CARES Act	296,712	241,148	0.11 %	241,148	0.16 %	—	— %
Federal American Rescue Plan Act	—	12,222,773	5.52 %	794,698	0.52 %	11,428,075	16.50 %
Federal Assistance	1,060,614	1,794,389	0.81 %	60,614	0.04 %	1,733,775	2.50 %
Federal Transportation	1,200,000	—	— %	—	— %	—	— %
Federal Transit Authority	2,111,387	1,617,479	0.73 %	1,617,479	1.06 %	—	— %
Federal HUD Resiliency Grant	674,000	—	— %	—	— %	—	— %
Federal Aviation Administration	315,000	2,790,000	1.26 %	—	— %	2,790,000	4.03 %
<b>Subtotal</b>	<b>15,447,056</b>	<b>27,618,833</b>	<b>12.48 %</b>	<b>11,071,983</b>	<b>7.28 %</b>	<b>16,546,850</b>	<b>23.89 %</b>
<b>State Funds</b>							
State Health Grant/Lead Grant	8,802	8,802	— %	8,802	0.01 %	—	— %
State Police Program Grant	4,138	75	—	75	—	—	— %
State Iowa Finance Authority	141,283	141,283	0.06 %	—	— %	141,283	0.20 %
State Flood Mitigation	9,411,735	9,107,969	4.12 %	4,681,919	3.08 %	4,426,050	6.39 %
State RISE Grant	—	1,000,000	0.45 %	—	— %	1,000,000	1.44 %
State Transit	322,136	332,156	0.15 %	332,156	0.22 %	—	— %
State Airport Grant	366,000	25,000	0.01 %	25,000	0.02 %	—	— %
Highway Maintenance & Trails Grants	803,748	14,098	0.01 %	14,098	0.01 %	—	— %
Road Use Tax	8,628,139	11,519,861	5.21 %	7,840,669	5.16 %	3,679,192	5.31 %
Industrial and Commercial State Backfill	1,324,516	1,130,472	0.51 %	1,130,472	0.74 %	—	— %
Mobile Home Tax	44,331	33,986	0.02 %	33,986	0.02 %	—	— %
<b>Subtotal</b>	<b>21,054,828</b>	<b>23,313,702</b>	<b>10.53 %</b>	<b>14,067,177</b>	<b>9.25 %</b>	<b>9,246,525</b>	<b>13.35 %</b>
<b>Local Taxes</b>							
Property Tax	26,205,437	26,205,437	11.84 %	26,205,437	17.24 %	—	— %
Hotel/Motel Tax	2,223,381	2,840,773	1.28 %	2,840,773	1.87 %	—	— %
Military Service	8,065	7,820	— %	7,820	0.01 %	—	— %
Monies & Credits	149,673	137,477	0.06 %	137,477	0.09 %	—	— %
Ag Land Tax	9,964	10,461	— %	10,461	0.01 %	—	— %
TIF Increment Property Tax	11,447,311	12,916,767	5.84 %	8,983,061	5.91 %	3,933,706	5.68 %
DRA-Parimutuel Tax	276,110	396,669	0.18 %	396,669	0.26 %	—	— %

**SUMMARY OF HOW BUDGETED EXPENDITURES ARE FUNDED  
BY SOURCE OF INCOME**

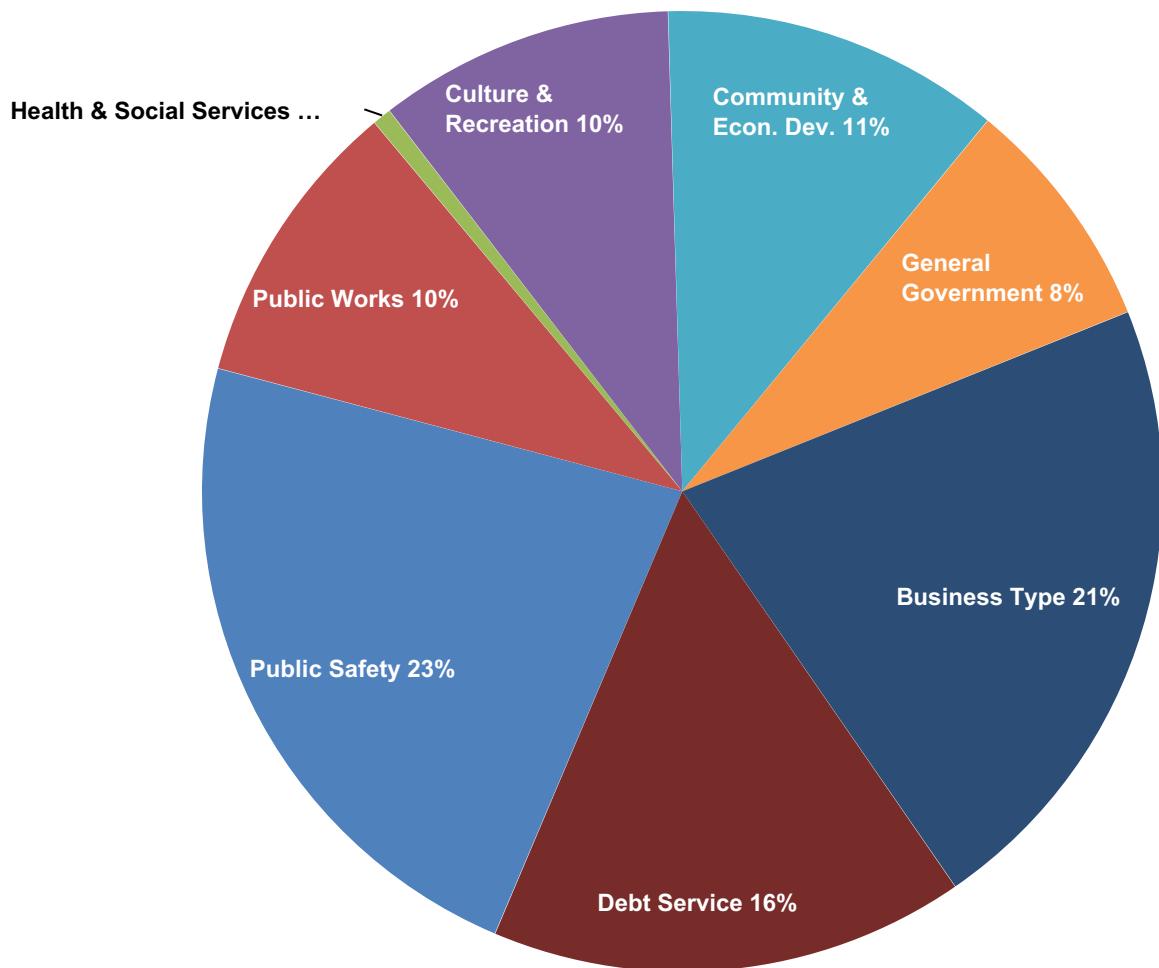
Revenue Type	FY22 Total Adopted Revenues	FY23 Total Recomm'd Budget		FY23 Recomm'd Operating Budget		FY23 Recomm'd Capital Budget	
	Dollars	Dollars	Percent	Dollars	Percent	Dollars	Percent
Diamond Jo-Tax on Bets	304,000	384,000	0.17 %	384,000	0.25 %	—	— %
Sales Tax-50% and 20%	9,462,978	12,169,712	5.50 %	7,437,831	4.89 %	4,731,881	6.83 %
Sales Tax-30%	4,459,192	4,691,082	2.12 %	234,138	0.15 %	4,456,944	6.43 %
<b>Subtotal</b>	<b>54,546,111</b>	<b>59,760,198</b>	<b>27.00 %</b>	<b>46,637,667</b>	<b>30.67 %</b>	<b>13,122,531</b>	<b>18.95 %</b>
<b>Operating Receipts</b>							
Airport	3,097,754	3,448,897	1.56 %	3,448,897	2.27 %	—	— %
Ambulance	2,337,154	2,572,368	1.16 %	2,572,368	1.69 %	—	— %
Animal Licenses/Impoundments Fee	270,997	270,997	0.12 %	270,997	0.18 %	—	— %
Business License/Permits	273,008	260,853	0.12 %	260,853	0.17 %	—	— %
Cable TV	616,461	646,212	0.29 %	645,292	0.42 %	920	— %
Grand Harbor Land Lease	—	—	— %	—	— %	—	— %
County Participation Comm. Center	557,814	589,281	0.27 %	589,281	0.39 %	—	— %
County Payment	369,887	335,839	0.15 %	335,839	0.22 %	—	— %
Dental Premium Reimbursements	191,346	194,748	0.09 %	194,748	0.13 %	—	— %
Diamond Jo-Admissions	500,000	500,000	0.23 %	500,000	0.33 %	—	— %
DRA-Equity Distribution (Used for CIP only)	2,774,236	2,802,525	1.27 %	181,115	0.12 %	2,621,410	3.78 %
DRA-Gaming used for America's River Project/Parking/Fire Debt Abatement	7,125	6,731	— %	6,731	— %	—	— %
DRA-Gaming Revenues (Lease & Slots)	5,517,833	7,505,946	3.39 %	7,505,946	4.94 %	—	— %
DRA-Police Overtime - Security	96,884	—	— %	—	— %	—	— %
Dubuque Casino Hotel & Diamond Jo Lease	691,429	656,589	0.30 %	656,589	0.43 %	—	— %
Engineering Division incl' Riverfront Leases	3,495,047	4,052,706	1.83 %	4,052,706	2.67 %	—	— %
Federal Building Leases	338,375	334,225	0.15 %	334,225	0.22 %	—	— %
Golf	951,108	923,707	0.42 %	923,707	0.61 %	—	— %
Information Services Recharges	618,844	612,807	0.28 %	612,807	0.40 %	—	— %
Inspection (Building/Health/Fire/Planning)	764,162	832,901	0.38 %	832,901	0.55 %	—	— %
Interest Earnings-Tax Funds	461,062	461,015	0.21 %	461,015	0.30 %	—	— %
Iowa District Court Fines	351,523	328,605	0.15 %	328,605	0.22 %	—	— %
Library Receipts	39,705	52,498	0.02 %	52,498	0.03 %	—	— %
Misc./Administration Overhead Charges	543,851	528,796	0.24 %	498,796	0.33 %	30,000	0.04 %
Public Works	26,657	21,613	0.01 %	21,613	0.01 %	—	— %
Park	229,542	254,217	0.11 %	254,217	0.17 %	—	— %
Port of Dubuque Marina	181,026	208,426	0.09 %	208,426	0.14 %	—	— %
Police	111,247	409,137	0.18 %	409,137	0.27 %	—	— %
Recreation	613,367	545,205	0.25 %	545,205	0.36 %	—	— %
Rental Housing	558,935	573,030	0.26 %	573,030	0.38 %	—	— %
Utility Franchise Fees	5,208,865	5,252,504	2.37 %	5,252,504	3.45 %	—	— %
Zoning	47,334	54,638	0.02 %	54,638	0.04 %	—	— %
<b>Subtotal</b>	<b>31,842,578</b>	<b>35,237,016</b>	<b>15.92 %</b>	<b>32,584,686</b>	<b>21.43 %</b>	<b>2,652,330</b>	<b>3.83 %</b>
<b>Cash Balances</b>							
Tax Funds	523,154	1,395,852	0.63 %	929,042	0.61 %	466,810	0.67 %
Non-Enterprise Const.& Oper. Funds	109,608	—	— %	0	— %	—	— %
<b>Subtotal</b>	<b>632,762</b>	<b>1,395,852</b>	<b>0.63 %</b>	<b>929,042</b>	<b>0.61 %</b>	<b>466,810</b>	<b>0.67 %</b>
Land Sales--Industrial Parks	580,613	696,000	0.31 %	324,500	0.21 %	371,500	0.54 %
Homeownership Sale Proceeds	60,000	260,000	0.12 %	—	— %	260,000	0.38 %
Farm Land Rents	41,828	58,786	0.03 %	58,786	0.04 %	—	— %
SRF Loans (Water Abated)	—	—	— %	—	— %	—	— %

**SUMMARY OF HOW BUDGETED EXPENDITURES ARE FUNDED  
BY SOURCE OF INCOME**

Revenue Type	FY22 Total Adopted Revenues	FY23 Total Recomm'd Budget		FY23 Recomm'd Operating Budget		FY23 Recomm'd Capital Budget	
	Dollars	Dollars	Percent	Dollars	Percent	Dollars	Percent
SRF Loans (Sewer Abated)	5,170,303	5,051,897	2.28 %	—	— %	5,051,897	7.29 %
SRF Loans (Stormwater Abated Debt)	—	2,600,000	1.17 %	—	— %	2,600,000	3.75 %
G.O. Bonds (Solid Waste Abated)	175,000	—	— %	—	— %	—	— %
G.O. Bonds (DICW Abated)	—	—	— %	—	— %	—	— %
G.O. Bonds (GDTIF Abated)	5,350,000	3,234,518	1.46 %	—	— %	3,234,518	4.67 %
G.O. Bonds (Parking-Parking Abated)	—	—	— %	—	— %	—	— %
G.O. Bonds (RUT/Sales Tax Abated)	1,582,154	6,913,558	3.12 %	—	— %	6,913,558	9.98 %
Loan Repayments							
UDAG	7,000	7,000	— %	—	— %	7,000	0.01 %
Econ. Dev-Loan Pool and ED	475,844	500,844	0.23 %	300,844	0.20 %	200,000	0.29 %
Washington Neighborhood	40,000	40,000	0.02 %	—	0	40,000	0.06 %
Homeownership	3,000	—	— %	—	— %	—	— %
Rehab/RRP	46,556	42,330	0.02 %	12,330	0.01 %	30,000	0.04 %
Special Assessments	187,000	184,524	0.08 %	—	— %	184,524	0.27 %
Private Funding	1,398,052	898,190	0.41 %	815,259	0.54 %	82,931	0.12 %
<b>Subtotal</b>	<b>15,117,350</b>	<b>20,487,647</b>	<b>9.26 %</b>	<b>1,511,719</b>	<b>0.99 %</b>	<b>18,975,928</b>	<b>27.40 %</b>
Budget Less Service Funds	187,212,162	217,030,849	98.07 %	147,927,162	97.29 %	69,103,687	99.77 %
Internal Service Funds	4,023,032	4,276,374	1.93 %	4,117,649	2.71 %	158,725	0.23 %
<b>Total Budget</b>	<b>191,235,194</b>	<b>221,307,223</b>	<b>100.00 %</b>	<b>152,044,811</b>	<b>100.00 %</b>	<b>69,262,412</b>	<b>100.00 %</b>

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**HOW THE MONEY IS SPENT**  
**FY 2023 RECOMMENDED OPERATING BUDGET**



**TOTAL RECOMMENDED OPERATING BUDGET \$152,044,811**

\* Excludes transfers and non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

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**SUMMARY OF TOTAL EXPENDITURES  
BY DEPARTMENT AND STATE PROGRAM**

State Program / Department	FY 2020 Actual	FY 2021 Actual	FY 2022 Adopted Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
<b>OPERATING EXPENDITURES</b>					
<b>Public Safety</b>					
Police	15,150,514	15,050,040	16,855,028	17,234,885	2.25%
Emergency Comm. Center	1,653,401	1,536,192	1,676,152	1,716,364	2.40%
Fire	11,596,741	11,924,199	12,518,221	14,316,651	14.37%
Disaster Services	107,630	107,525	107,617	107,525	-0.09%
Health Services - Animal Control	361,869	388,767	427,858	446,676	4.40%
Public Works - Flood Control	240,466	98,598	209,093	207,534	-0.75%
Housing - Code Enforcement	750,191	491,607	0	938,327	—%
Total Public Safety	29,860,812	29,596,928	31,793,969	34,967,962	9.98%
Debt Service	(593,517)	(682,454)	(309,136)	(389,663)	26.05%
Total Public Safety without Debt Service	29,267,295	28,914,474	31,484,833	34,578,299	9.83%
<b>Public Works</b>					
Airport	4,231,659	5,208,752	4,248,050	4,405,061	3.70%
Public Works	6,940,705	7,186,193	7,583,389	8,237,077	8.62%
Engineering	5,520,914	6,719,003	6,017,381	7,554,417	25.54%
Total Public Works	16,693,278	19,113,948	17,848,820	20,196,555	13.15%
Debt Service	(4,327,557)	(7,842,113)	(3,360,580)	(5,287,348)	57.33%
Total Public Works without Debt Service	12,365,721	11,271,835	14,488,240	14,909,207	2.91%
<b>Health &amp; Social Services</b>					
Office of Equity and Human Rights	476,409	436,737	510,511	440,070	-13.80%
Health Services	403,782	461,193	492,561	524,761	6.54%
Purchase of Services	20,000	10,000	0	0	—%
Total Health & Social Services	900,191	907,930	1,003,072	964,831	-3.81%
<b>Culture &amp; Recreation</b>					
Parks	3,469,461	3,489,138	3,958,063	4,234,397	6.98%
Civic Center	1,715,389	1,097,866	1,085,016	1,250,980	15.30%
Conference Center	430,642	407,362	740,870	774,822	4.58%
Recreation	3,545,122	2,850,348	4,067,071	4,676,892	14.99%
Library	3,755,864	3,664,997	4,102,185	4,221,161	2.90%
Purchase of Services	0	0	0	0	—%
Economic Development-Arts & Cultural Affairs	353,656	347,730	433,005	455,492	5.19%
Total Culture & Recreation	13,270,134	11,857,441	14,386,210	15,613,744	8.53%
Debt Service	(951,266)	(881,253)	(499,747)	(462,743)	-7.40%
Total Culture & Rec without Debt Service	12,318,868	10,976,188	13,886,463	15,151,001	9.11%
<b>Community &amp; Economic Development</b>					
Economic Development	8,352,535	23,183,079	8,473,577	9,258,520	9.26%

**SUMMARY OF TOTAL EXPENDITURES  
BY DEPARTMENT AND STATE PROGRAM**

State Program / Department	FY 2020 Actual	FY 2021 Actual	FY 2022 Adopted Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
Housing & Comm. Development	8,231,633	8,770,181	10,162,338	9,526,739	-6.25%
Planning Services	945,420	766,601	903,492	1,057,117	17.00%
Office of Shared Prosperity and Neighborhood Support	126,888	71,556	208,411	390,406	87.33%
Purchase of Services	109,362	126,756	100,000	100,000	—%
<b>Total Comm. &amp; Econ. Development (CED)</b>	<b>17,765,838</b>	<b>32,918,173</b>	<b>19,847,818</b>	<b>20,332,782</b>	<b>2.44%</b>
Debt Service	(3,387,155)	(17,965,096)	(3,027,204)	(2,937,052)	-2.98%
<b>Total CED without Debt Service</b>	<b>14,378,683</b>	<b>14,953,077</b>	<b>16,820,614</b>	<b>17,395,730</b>	<b>3.42%</b>
<b>General Government</b>					
Engineering - Facilities Management	785,558	511,444	0	1,358,351	—%
Historic Federal Building - Housing	435,298	350,247	414,650	0	—%
City Council	118,740	110,289	150,131	155,216	3.39%
Human Resources	801,364	859,226	1,081,825	1,292,130	19.44%
Public Information Office	855,004	726,106	912,314	989,839	8.50%
City Manager's Office	991,311	874,688	1,123,644	1,281,043	14.01%
City Clerk	404,846	396,799	417,500	510,424	22.26%
Finance	3,362,252	3,321,943	3,683,105	3,738,775	1.51%
Legal	1,073,134	929,525	1,042,951	1,020,713	-2.13%
Information Services	1,381,550	1,716,712	1,675,994	2,050,866	22.37%
<b>Total General Government</b>	<b>10,209,057</b>	<b>9,796,979</b>	<b>10,502,114</b>	<b>12,397,357</b>	<b>18.05%</b>
Debt Service	(554,978)	(396,850)	(211,499)	(324,267)	53.32%
<b>Total General Government without Debt Service</b>	<b>9,654,079</b>	<b>9,400,129</b>	<b>10,290,615</b>	<b>12,073,090</b>	<b>17.32%</b>
<b>Business Type</b>					
Parks - Stormwater	173,963	90,398	140,772	158,908	12.88%
Public Information Office - Stormwater	5,480	7,525	91,142	60,255	-33.89%
Water	10,262,847	17,489,456	9,633,299	8,869,726	-7.93%
Water Resource & Recovery Center	11,058,040	15,016,045	10,432,298	10,830,527	3.82%
Parking Division	5,158,654	4,887,993	4,837,899	4,873,420	0.73%
Transit	4,128,075	6,474,165	4,260,456	4,508,790	5.83%
Public Works- Solid Waste & Landfill	6,795,287	7,147,366	7,484,753	8,191,413	9.44%
Public Works- Salt Operations	305,918	119,885	104,387	113,562	8.79%
Public Works- Garage Service	1,864,063	1,842,182	2,080,475	2,235,603	7.46%
Public Works- Sewer/Stormwater Maint.	1,016,743	846,151	1,052,707	1,000,423	-4.97%
Engineering - Sewer/Stormwater Improv.	3,475,518	5,045,845	4,641,216	4,907,162	5.73%
Parks - Service Fund	0	0	0	119,944	—%
Engineering - Service Fund	1,428,511	1,475,576	1,751,037	1,701,847	-2.81%
Finance - Meter Reads/Service	5,915	10,873	0	0	—%
<b>Total Business Type</b>	<b>45,679,014</b>	<b>60,453,460</b>	<b>46,510,441</b>	<b>47,571,580</b>	<b>2.28%</b>
Debt Service	(18,067,628)	(33,039,657)	(15,964,916)	(14,935,671)	-6.45%
<b>Total Business Type without Debt Service</b>	<b>27,611,386</b>	<b>27,413,803</b>	<b>30,545,525</b>	<b>32,635,909</b>	<b>6.84%</b>

**SUMMARY OF TOTAL EXPENDITURES  
BY DEPARTMENT AND STATE PROGRAM**

State Program / Department	FY 2020 Actual	FY 2021 Actual	FY 2022 Adopted Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
Total Expenditures without Debt	106,496,223	103,837,436	118,519,362	127,708,067	7.75%
Total Debt Service	27,882,101	60,807,423	23,373,082	24,336,744	4.12%
<b>TOTAL OPERATING EXPENDITURES</b>	<b>134,378,324</b>	<b>164,644,859</b>	<b>141,892,444</b>	<b>152,044,811</b>	<b>7.15%</b>
<b>Capital Improvement Projects (CIP)</b>					
Public Safety	570,905	28,700	2,044,027	1,331,588	-34.85%
Public Works	18,432,714	14,281,982	15,393,959	25,074,607	62.89%
Health and Social Services	0	285,000	0	20,000	—%
Culture & Recreation	2,289,843	3,697,854	1,991,485	8,925,320	348.17%
Community & Economic Development	5,790,166	5,208,260	8,371,702	9,320,997	11.34%
General Government	1,742,291	466,204	2,611,914	2,410,961	-7.69%
Business Type	14,399,250	13,989,817	18,909,663	22,178,939	17.29%
<b>TOTAL CIP EXPENDITURES</b>	<b>43,225,169</b>	<b>37,957,817</b>	<b>49,322,750</b>	<b>69,262,412</b>	<b>40.43%</b>
<b>Total Expenditures Before Transfers</b>	<b>177,603,493</b>	<b>202,602,676</b>	<b>191,215,194</b>	<b>221,307,223</b>	<b>15.74%</b>
Interfund Transfers	30,988,978	30,762,048	36,039,770	43,292,114	20.12%
<b>Grand Total Expenditures</b>	<b>208,592,471</b>	<b>233,364,724</b>	<b>227,254,964</b>	<b>264,599,337</b>	<b>16.43%</b>

\* Excludes non-program expense for self-insurance, Metro Landfill accounts & Agency Fund accounts

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## CITY OF DUBUQUE

FY 2023

## GRAND TOTAL EXPENDITURE SUMMARIES

	FY 2020 Actual	FY 2021 Actual	FY 2022 Adopted Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
<b>PROGRAM EXPENSE *</b>					
EMPLOYEE EXPENSE	60,078,104	59,850,209	67,736,318	72,031,991	6.34%
SUPPLIES & SERVICES	42,593,073	40,646,787	45,553,267	48,609,999	6.71%
CAPITAL OUTLAY	3,071,523	2,656,191	4,433,043	6,106,686	37.75%
<b>SUBTOTAL</b>	<b>105,742,700</b>	<b>103,153,187</b>	<b>117,722,628</b>	<b>126,748,676</b>	<b>7.67%</b>
DEBT SERVICE	27,882,101	60,807,423	23,373,082	24,336,744	4.12%
NON-EXPENSE ACCOUNTS	753,522	684,249	796,734	959,391	20.42%
<b>TOTAL OPERATING BUDGET</b>	<b>134,378,323</b>	<b>164,644,859</b>	<b>141,892,444</b>	<b>152,044,811</b>	<b>7.15%</b>
CAPITAL IMPROVEMENTS	43,514,646	37,795,790	49,164,309	69,262,412	40.88%
<b>TOTAL BUDGET</b>	<b>177,892,969</b>	<b>202,440,649</b>	<b>191,056,753</b>	<b>221,307,223</b>	<b>15.83%</b>

\* Excludes transfers and non-program expense for self-insurance, Metro Landfill accounts &amp; Agency Fund accounts

## OPERATING EXPENDITURES BY FUND

100 GENERAL FUND	62,026,908	59,348,392	68,885,005	74,795,030	8.58%
205 TRUST & AGENCY FUND	242	249	—	—	—%
210 TIF-METRIX/NORDSTROM	1,069,545	1,176,013	1,332,882	1,885,522	41.46%
215 TIF-N CASCADE HOUSING	31,006	—	—	—	—%
216 TIF- ENGLISH RIDGE	129,687	13,043	73,909	73,909	—%
217 TIF - SOUTH POINTE	—	22,111	17,561	31,373	78.65%
218 TIF - RUSTIC POINT	—	—	2,681	2,681	—%
225 TIF-TECH PARK SOUTH	97,650	39,810	41,252	39,166	-5.06%
231 TIF-LAKE RIDGE	17,132	19,360	18,702	19,360	3.52%
240 TIF-GREATER DOWNTOWN	1,109,434	1,293,590	1,445,145	1,290,088	-10.73%
250 ROAD USE TAX FUND	6,385,400	6,198,175	7,334,385	7,775,194	6.01%
260 COMM DEVEL FUND	1,027,651	595,311	601,378	620,624	3.20%
264 HUD RESILIENCY FUND	—	—	—	—	—%
266 GUARDIAN ANGEL	1,875	533	—	—	—%
269 CIRCLES DONATIONS	1,061	208	8,000	337,716	4,121.45%
270 RRP LOAN REPAYMENTS	—	—	6,731	—	—%
275 LEAD GRANT PROGRAM	334,087	317,397	433,756	446,011	2.83%
280 SECTION 8 HOUSING FD	5,766,514	6,470,937	6,986,383	7,004,272	0.26%
290 CABLE TV FUND	583,297	497,184	610,861	645,292	5.64%
293 VETERANS MEMORIAL	2,030	42,974	—	17,233	—%
295 LIBRARY GIFTS TR FD	138,749	66,365	77,402	35,650	-53.94%
297 STYLEMASTER/CANINE	3,102	—	5,000	5,000	—%
400 DEBT SERVICE FUND	12,165,589	32,884,514	9,785,741	11,764,376	20.22%
500 ELLA LYONS PEONY TR	—	1,430	2,000	2,000	—%
550 LIBRARY PERMANENT TR	1,760	—	—	—	—%
600 TRANSIT FUND	3,773,789	3,426,614	3,846,896	4,117,241	7.03%
605 INTERMODAL RAMP FUND	30,238	50,948	50,610	40,246	-20.48%
610 SEWAGE UTIL-OPER FD	11,963,510	15,783,708	11,488,643	11,918,578	3.74%
<b>OPERATING EXPENDITURES BY FUND</b>					
620 STORMWATER UTILITY	3,754,329	5,214,730	4,778,350	4,978,442	4.19%
630 PARKING FAC-OPER FD	3,152,852	2,877,423	2,826,227	2,864,506	1.35%

**CITY OF DUBUQUE**  
**FY 2023**  
**GRAND TOTAL EXPENDITURE SUMMARIES**

	FY 2020 Actual	FY 2021 Actual	FY 2022 Adopted Budget	FY23 Recomm'd Budget	% Change from Adopted FY22
640 WATER UTIL-OPER FUND	10,314,850	17,540,634	9,662,972	8,912,677	-7.76%
670 SOLID WASTE COLLECTION	3,059,907	3,018,476	3,133,490	3,843,571	22.66%
680 SALT OPERATIONS	305,918	119,885	104,387	113,562	8.79%
800 ENGINEERING SERV FD	1,441,064	1,486,902	1,900,357	1,882,046	-0.96%
810 GARAGE SERVICE FUND	1,864,063	1,842,182	2,080,475	2,235,603	7.46%
820 GENERAL SERVICE FUND	—	—	—	—	—%
830 STORES/PRINTING FUND	(13,631)	17,298	—	—	—%
940 LANDFILL OPER FUND	3,735,381	4,128,890	4,351,263	4,347,842	-0.08%
<b>TOTAL OPERATING BUDGET</b>	<b>134,274,989</b>	<b>164,495,286</b>	<b>141,892,444</b>	<b>152,044,811</b>	<b>7.15%</b>
<b>CAPITAL EXPENDITURES BY FUND</b>					
100 GENERAL FUND	2,028,928	4,062,363	2,354,811	4,501,410	91.16%
241 TAX INCRE-DOWNTOWN LOAN	450,313	665,664	175,000	200,000	14.29%
250 ROAD USE TAX FUND	619,061	271,223	2,445,000	3,679,192	50.48%
252 CUSTOMER FACILITY CHG	—	—	—	—	—%
255 SPECIAL ASSESSMENTS	—	—	—	—	—%
260 COMM DEVEL FUND	648,999	334,679	739,005	595,000	-19.49%
263 STATE CDBG	—	334,232	—	—	—%
264 HUD RESILIENCY FUND	10,470,488	6,894,279	674,000	—	—%
265 UDAG REPAYMENTS	2,950	—	7,000	7,000	—%
268 HOUSING TRUST FUND	175,634	179,616	231,283	231,283	—%
270 STATE RENTAL REHAB	102,667	311,614	30,000	30,000	—%
275 LEAD PAINT GRANT	217,362	488,860	800,000	—	—%
290 CABLE TV	6,751	2,026	5,600	920	-83.57%
295 EXPENDABLE LIBRARY GIFTS	—	—	—	—	—%
300 STREET CONST FUND	3,818,362	2,114,675	5,117,624	7,717,990	50.81%
340 SALES TAX INCRFEMENT	1,552,172	1,819,644	6,850,000	4,426,050	-35.39%
350 SALES TAX CONSTR. FD	1,707,779	1,268,930	4,171,538	11,527,839	176.35%
360 GENERAL CONSTR FUND	5,499,941	3,070,328	9,369,498	10,022,914	6.97%
370 GOLF CONSTRUCTION FD	—	—	20,000	—	—%
390 AIRPORT CONST FUND	1,645,202	1,984,372	848,000	4,586,875	440.91%
600 TRANSIT FUND	239,768	2,525,000	1,301,076	395,732	-69.58%
670 REFUSE COLLECTION FD	3,831	3,452	847,751	543,994	-35.83%
700 AMERICA'S RIVER FD	3,161	—	—	—	—%
710 SAN-SEWER CONST FD	2,605,961	912,998	5,920,553	8,953,440	51.23%
720 STORM SEWER CONST FD	8,197,431	6,963,968	3,810,977	5,382,944	41.25%
730 PARKING FAC CONST FD	90,137	467,754	81,305	85,231	4.83%
740 WATER CONST FUND	3,240,542	3,108,899	3,279,268	4,826,753	47.19%
810 GARAGE SERVICE FUND	14,260	2,555	42,200	158,725	276.13%
940 LANDFILL OPER FUND	9,270	8,655	42,820	1,389,120	3,144.09%
<b>TOTAL CAPITAL BUDGET</b>	<b>43,350,970</b>	<b>37,795,786</b>	<b>49,164,309</b>	<b>69,262,412</b>	<b>40.88%</b>
<b>TOTAL BUDGET (excl' transfers)</b>	<b>177,625,959</b>	<b>202,291,072</b>	<b>191,056,753</b>	<b>221,307,223</b>	<b>15.83%</b>

**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**BY MAJOR CATEGORIES AND DEPARTMENT & CAPITAL BUDGET BY DEPARTMENT**

DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	NON-EXP ACCOUNTS	SUBTOTAL OPERATING	DEBT SERVICE	TOTAL BUDGET
Police Department	14,701,142	1,601,604	875,683	—	17,178,429	56,456	17,234,885
Emergency Communications	1,608,821	91,829	1,000	—	1,701,650	14,714	1,716,364
Fire Department	11,886,924	1,865,934	245,300	—	13,998,158	318,493	14,316,651
Emergency Management	—	107,525	—	—	107,525	—	107,525
Office of Equity and Human Rights	307,497	132,573	—	—	440,070	—	440,070
Health Services	592,363	373,684	5,390	—	971,437	—	971,437
Multicultural Family Center	367,095	39,322	—	—	406,417	—	406,417
Park Division	2,771,160	1,032,912	557,500	—	4,361,572	151,677	4,513,249
AmeriCorps	615,987	36,106	350	—	652,443	—	652,443
Civic Center Division	27,526	1,006,567	175,000	—	1,209,093	41,887	1,250,980
Grand River Center	27,526	557,606	160,680	—	745,812	29,010	774,822
Recreation Division	2,040,783	1,458,380	104,080	—	3,603,243	14,789	3,618,032
Library Department	2,730,555	1,197,754	67,472	—	3,995,781	225,380	4,221,161
Water Department	2,514,330	2,702,358	960,568	—	6,177,256	2,692,470	8,869,726
Water & Resource Recovery Center	1,539,004	3,436,023	280,600	—	5,255,627	5,574,900	10,830,527
Parking Division	718,911	1,149,501	210,253	—	2,078,665	2,794,755	4,873,420
Airport	1,657,126	2,263,444	217,670	—	4,138,240	266,821	4,405,061
Transit Division	2,774,841	1,337,331	45,315	—	4,157,487	351,303	4,508,790
Public Works	8,752,327	8,417,134	1,096,781	966,357	19,232,599	753,013	19,985,612
Engineering	4,013,408	2,650,141	959,110	—	7,622,659	7,899,118	15,521,777
Economic Development	413,913	5,904,755	2,800	—	6,321,468	2,937,052	9,258,520
Housing & Community Dev	3,464,329	6,990,049	10,688	—	10,465,066	—	10,465,066
Planning Services	801,301	249,835	5,981	—	1,057,117	—	1,057,117
Human Resources	1,010,818	281,312	—	—	1,292,130	—	1,292,130
Office of Shared Prosperity and Neighborhood Support	324,654	65,402	350	—	390,406	—	390,406
Public Information Office	786,919	256,095	7,080	—	1,050,094	—	1,050,094
City Council	90,419	64,797	—	—	155,216	—	155,216
City Manager's Office	1,281,071	447,264	8,200	—	1,736,535	—	1,736,535
City Clerk's Office	354,948	150,181	5,295	—	510,424	—	510,424
Finance	1,827,378	1,701,807	1,650	(6,966)	3,523,869	214,906	3,738,775
Legal Services	794,983	225,730	—	—	1,020,713	—	1,020,713
Information Services	1,233,932	715,044	101,890	—	2,050,866	—	2,050,866
Purchase of Services	—	100,000	—	—	100,000	—	100,000
<b>TOTAL DEPTS/DIVISIONS</b>	<b>72,031,991</b>	<b>48,609,999</b>	<b>6,106,686</b>	<b>959,391</b>	<b>127,708,067</b>	<b>24,336,744</b>	<b>152,044,811</b>

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**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT**

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
<b>General</b>	Police Department	14,701,142	1,596,604	875,683	—	—	17,173,429
	Emergency Communications	1,608,821	91,829	1,000	—	—	1,701,650
	Fire Department	11,886,924	1,865,934	245,300	—	—	13,998,158
	Emergency Management	—	107,525	—	—	—	107,525
	Human Rights	307,497	132,573	—	—	—	440,070
	Health Services	592,363	373,684	5,390	—	—	971,437
	Multicultural Family Center	367,095	39,322	—	—	—	406,417
	Parks Division	2,555,061	969,126	539,300	—	—	4,063,487
	AmeriCorps	615,987	36,106	350	—	—	652,443
	Civic Center Division	27,526	1,006,567	175,000	—	—	1,209,093
	Grand River Center	27,526	557,606	160,680	—	—	745,812
	Recreation Division	1,985,641	1,378,805	104,080	—	—	3,468,526
	Library Department	2,730,499	1,162,160	67,472	—	—	3,960,131
	Airport Department	1,657,126	2,263,444	217,670	—	—	4,138,240
	Public Works Department	1,187,231	521,236	24,850	—	(498,454)	1,234,863
	Engineering Department	1,729,681	1,336,762	104,954	—	—	3,171,397
	Economic Development	413,913	2,562,656	2,800	—	—	2,979,369
	Housing & Community Dev	1,707,375	488,858	2,637	—	—	2,198,870
	Planning Services	801,301	249,835	5,981	—	—	1,057,117
	Human Resources	1,010,818	281,312	—	—	—	1,292,130
	Office of Shared Prosperity and Neighborhood Support	324,654	57,692	350	—	—	382,696
	Public Information Office	329,112	15,435	—	—	—	344,547
	City Council	90,419	64,797	—	—	—	155,216
	City Manager's Office	1,281,071	447,264	8,200	—	—	1,736,535
	City Clerk's Office	354,948	150,181	5,295	—	—	510,424
	Finance Department	1,827,378	1,694,841	1,650	—	—	3,523,869
	Legal Services	794,983	225,730	—	—	—	1,020,713
	Information Services	1,233,932	715,044	101,890	—	—	2,050,866
	Purchase of Services	—	100,000	—	—	—	100,000
	<b>Total, General Fund</b>	<b>52,150,024</b>	<b>20,492,928</b>	<b>2,650,532</b>	—	(498,454)	<b>74,795,030</b>
<b>Transit</b>	Transit Division	2,774,841	1,297,085	45,315	—	—	4,117,241
	<b>Total, Transit Fund</b>	<b>2,774,841</b>	<b>1,297,085</b>	<b>45,315</b>	—	—	<b>4,117,241</b>
<b>Intermodal Ramp</b>	Transit Division	—	40,246	—	—	—	40,246
	<b>Total, Transit Fund</b>	<b>—</b>	<b>40,246</b>	<b>—</b>	—	—	<b>40,246</b>

**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT**

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
<b>Debt Service</b>	Police Department	—	—	—	56,456	—	56,456
	Emergency Communications	—	—	—	14,714	—	14,714
	Fire Department	—	—	—	318,493	—	318,493
	Park Division	—	—	—	151,677	—	151,677
	Civic Center Division	—	—	—	41,887	—	41,887
	Grand River Center	—	—	—	29,010	—	29,010
	Recreation Division	—	—	—	14,789	—	14,789
	Library Department	—	—	—	225,380	—	225,380
	Parking Division	—	—	—	2,012,000	—	2,012,000
	Airport Department	—	—	—	266,821	—	266,821
	Transit Division	—	—	—	351,303	—	351,303
	Public Works Department	—	—	—	83,650	—	83,650
	Engineering Department	—	—	—	5,046,238	—	5,046,238
	Economic Development	—	—	—	2,937,052	—	2,937,052
	Finance and Budget	—	—	—	214,906	—	214,906
	<b>Total, Debt Service Fund</b>	—	—	—	<b>11,764,376</b>	—	<b>11,764,376</b>
<b>Tax Increment</b>	Library Department	—	—	—	—	—	—
	Parking Division	—	—	—	—	—	—
	Economic Development	—	3,342,099	—	—	—	3,342,099
	<b>Total, Tax Increment Funds</b>	—	<b>3,342,099</b>	—	—	—	<b>3,342,099</b>
<b>Road Use Tax</b>	Public Works Department	2,717,028	3,902,855	236,050	—	270,165	7,126,098
	Engineering Department	—	194,396	454,700	—	—	649,096
	<b>Total, Road Use Tax Fund</b>	<b>2,717,028</b>	<b>4,097,251</b>	<b>690,750</b>	—	<b>270,165</b>	<b>7,775,194</b>
<b>Community</b>	Office of Equity and Human Rights	—	—	—	—	—	—
<b>Development</b>	Recreation Division	55,142	79,575	—	—	—	134,717
	Housing & Community Dev	411,353	62,906	3,938	—	—	478,197
	Office of Shared Prosperity and Neighborhood Support	—	7,710	—	—	—	7,710
	Purchase Of Services	—	—	—	—	—	—
	<b>Total, Comm. Dev. Fund</b>	<b>466,495</b>	<b>150,191</b>	<b>3,938</b>	—	—	<b>620,624</b>
<b>Circles Donations</b>	Housing & Community Dev	134,316	203,400	—	—	—	337,716
	<b>Total, Circles Donations</b>	<b>134,316</b>	<b>203,400</b>	—	—	—	<b>337,716</b>

**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT**

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
Lead Paint Grant	Housing & Community Dev	392,235	52,376	1,400	—	—	446,011
	<b>Total, Lead Paint Grant</b>	<b>392,235</b>	<b>52,376</b>	<b>1,400</b>	<b>—</b>	<b>—</b>	<b>446,011</b>
State Rental Rehab	Economic Development	—	—	—	—	—	—
	Housing & Community Dev	—	—	—	—	—	—
	<b>Total, UDAG Reprt. Fund</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
Section 8 Housing	Housing & Community Dev	819,050	6,182,509	2,713	—	—	7,004,272
	<b>Total, Section 8 Housing Fund</b>	<b>819,050</b>	<b>6,182,509</b>	<b>2,713</b>	<b>—</b>	<b>—</b>	<b>7,004,272</b>
Veterans Memorial	Parks Division	—	17,233	—	—	—	17,233
	<b>Total, Veterans Memorial Fund</b>	<b>—</b>	<b>17,233</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>17,233</b>
Stylemaster Trust	Police Department - Canine Unit	—	5,000	—	—	—	5,000
	<b>Total Stylemaster Trust</b>	<b>—</b>	<b>5,000</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>5,000</b>
Water Operating	Water Department	2,514,330	2,702,358	960,568	2,692,470	—	8,869,726
	Engineering Department - One Calls	42,951	—	—	—	—	42,951
	<b>Total, Water Operating Fund</b>	<b>2,557,281</b>	<b>2,702,358</b>	<b>960,568</b>	<b>2,692,470</b>	<b>—</b>	<b>8,912,677</b>
Sewer Operating	Water & Resource Recovery Center	1,539,004	3,436,023	280,600	5,574,900	—	10,830,527
	Public Works Department	442,583	221,907	14,000	—	35,626	714,116
	Engineering Department	159,649	50,299	163,987	—	—	373,935
	<b>Total, Sewer Operating Fund</b>	<b>2,141,236</b>	<b>3,708,229</b>	<b>458,587</b>	<b>5,574,900</b>	<b>35,626</b>	<b>11,918,578</b>
Solid Waste Operating	Public Works Department	1,903,848	1,128,474	719,218	8,904	83,127	3,843,571
	<b>Total, Solid Waste Oper. Fund</b>	<b>1,903,848</b>	<b>1,128,474</b>	<b>719,218</b>	<b>8,904</b>	<b>83,127</b>	<b>3,843,571</b>
Salt Operations	Public Works Department	—	107,624	—	—	5,938	113,562
	<b>Total, Salt Operations</b>	<b>—</b>	<b>107,624</b>	<b>—</b>	<b>—</b>	<b>5,938</b>	<b>113,562</b>

**CITY OF DUBUQUE**  
**FISCAL YEAR 2023 RECOMMENDED BUDGET**  
**BY MAJOR EXPENSE CATEGORIES BY FUND AND DEPARTMENT**

FUND	DEPARTMENT/DIVISION	EMPLOYEE EXPENSE	SUPPLIES & SERVICES	CAPITAL OUTLAY	DEBT SERVICE	NON-EXP ACCOUNTS	TOTAL
<b>Stormwater Operating</b>	Park Division	96,155	44,553	18,200	—	—	158,908
	Public Works Department	184,960	71,534	12,000	—	17,813	286,307
	Engineering Department	376,292	1,068,586	235,469	2,852,880	—	4,533,227
	<b>Total, Stormwater Operating</b>	<b>657,407</b>	<b>1,184,673</b>	<b>265,669</b>	<b>2,852,880</b>	<b>17,813</b>	<b>4,978,442</b>
<b>Landfill</b>							
<b>DMASWA</b>	Public Works Department	1,210,452	2,305,171	85,663	660,459	86,097	4,347,842
	<b>Total, Landfill Operating Fund</b>	<b>1,210,452</b>	<b>2,305,171</b>	<b>85,663</b>	<b>660,459</b>	<b>86,097</b>	<b>4,347,842</b>
<b>Parking Operating</b>							
<b>Parking Operating</b>	Parking Division	718,911	1,149,501	210,253	782,755	—	2,861,420
	Engineering Department	2,988	98	—	—	—	3,086
	<b>Total, Parking Operating Fund</b>	<b>721,899</b>	<b>1,149,599</b>	<b>210,253</b>	<b>782,755</b>	<b>—</b>	<b>2,864,506</b>
<b>Cable TV</b>	Public Information Office	412,392	225,820	7,080	—	—	645,292
	<b>Total, Cable TV Fund</b>	<b>412,392</b>	<b>225,820</b>	<b>7,080</b>	<b>—</b>	<b>—</b>	<b>645,292</b>
<b>Expendable</b>							
<b>Library Gifts</b>	Library Department	56	35,594	—	—	—	35,650
	<b>Total, Expendable Library Gifts</b>	<b>56</b>	<b>35,594</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>35,650</b>
<b>Permanent</b>							
<b>Permanent</b>	Library Gift Trust	—	—	—	—	—	—
	Park Division-Lyons Peony Trust	—	2,000	—	—	—	2,000
	<b>Total, Permanent Funds</b>	<b>—</b>	<b>2,000</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>2,000</b>
<b>Internal</b>							
<b>Service Funds</b>	Engineering Department	1,701,847	—	—	—	—	1,701,847
	Public Information Office	45,415	14,840	—	—	—	60,255
	Parks	119,944	—	—	—	—	119,944
	Housing	—	—	—	—	—	—
	Public Works Department	1,106,225	158,333	5,000	—	966,045	2,235,603
	<b>Total, Service Fund</b>	<b>2,973,431</b>	<b>173,173</b>	<b>5,000</b>	<b>—</b>	<b>966,045</b>	<b>4,117,649</b>
<b>TOTAL OPERATING BUDGET (excl' transfers)</b>		<b>72,031,991</b>	<b>48,603,033</b>	<b>6,106,686</b>	<b>24,336,744</b>	<b>966,357</b>	<b>152,044,811</b>

**CITY OF DUBUQUE**  
**FUND BALANCE, INCOME AND EXPENSE SUMMARY**  
**FY23 Recommended Budget**

FUND	BEG.	PLUS	PLUS	PLUS	LESS
	BALANCE	INCOME NOT TAXES	TRANSFERS IN	PROPERTY TAX	ENDING BALANCE
<b>GENERAL</b>					
General	\$ 22,367,646	\$ 48,544,298	\$ 9,810,522	\$ 21,836,474	\$ 19,640,218
Tort Liability		\$ 13,229		\$ 490,975	\$ —
<b>SUBTOTAL, General Funds</b>	<b>\$ 22,367,646</b>	<b>\$ 48,557,527</b>	<b>\$ 9,810,522</b>	<b>\$ 22,327,449</b>	<b>\$ 19,640,218</b>
<b>SPECIAL REVENUE</b>					
Road Use Tax Fund	\$ 2,026,401	\$ 9,569,740			\$ 76,280
Tax Increment & Reserve	\$ 3,696,348	\$ 14,020,917	\$ 200,000		\$ 3,753,494
Trust & Agency	\$ —	\$ 72,786		\$ 2,237,236	\$ —
Special Assessments	\$ —	\$ 184,524			\$ —
UDAG Repayments	\$ 64,401	\$ 7,000			\$ 64,401
Community Development	\$ 426,062	\$ 1,467,370			\$ 677,808
Customer Facility Charge	\$ 280,472	\$ 31,940			\$ 312,412
HUD Resiliency	\$ —	\$ —			\$ —
Circles Donations	\$ 350,896	\$ —			\$ 13,180
Lead Grant Program	\$ 165,000	\$ 281,593			\$ 582
Housing Trust Fund	\$ —	\$ 181,283	\$ 50,000		\$ —
RRP Repayments	\$ 29,346	\$ 36,900			\$ 36,246
Section 8	\$ 593,913	\$ 6,669,237	\$ 172,382		\$ 431,260
Cable TV and Equipment Fund	\$ 497,386	\$ 565,599			\$ 416,773
Veteran's Memorial Fund	\$ 559	\$ 33,809			\$ 17,135
Expendable Police Gifts	\$ 11,360	\$ 670			\$ 7,030
Expendable Library Gifts Trust	\$ 1,060,880				\$ 1,025,230
<b>SUBTOTAL, Special Revenue</b>	<b>\$ 9,203,026</b>	<b>\$ 33,123,368</b>	<b>\$ 422,382</b>	<b>\$ 2,237,236</b>	<b>\$ 6,831,833</b>
<b>G.O. DEBT SERVICE</b>	<b>\$ 37,210</b>	<b>\$ 226,410</b>	<b>\$ 11,469,195</b>	<b>\$ 68,771</b>	<b>\$ 37,210</b>
<b>SUBTOTAL, G.O. Debt</b>	<b>\$ 37,210</b>	<b>\$ 226,410</b>	<b>\$ 11,469,195</b>	<b>\$ 68,771</b>	<b>\$ 37,210</b>
<b>PERMANENT</b>					
Library Gifts Trust	\$ 18,384				\$ 18,384
E.B.Lyons Peony Trust	\$ 68,168	\$ 5,079			\$ 71,247
<b>SUBTOTAL, Trust Funds</b>	<b>\$ 86,552</b>	<b>\$ 5,079</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 89,631</b>
<b>CAPITAL PROJECT</b>					
Street Construction	\$ 1,158,749	\$ 7,163,079			\$ 369,700
Sales Tax Increment	\$ 5,301,773	\$ 6,923,630			\$ 3,117,434
Sales Tax Construction	\$ 2,475,951	\$ 3,216,355	\$ 6,913,558		\$ 25,983
Passenger Facility Charge	\$ 298,541	\$ —			\$ 298,541
Airport Construction	\$ 988,369	\$ 4,469,275	\$ 117,600		\$ 988,369
Golf Construction	\$ 91,875				\$ 91,875
Dog Track/Riverboat Depreciation	\$ 101,666				\$ 101,666
GO Bond Fund	\$ —	\$ 10,148,076			\$ —
General Construction Fund		\$ 3,163,500	\$ 6,859,414		\$ 1,212,975
<b>SUBTOTAL, Construction Funds</b>	<b>\$ 11,629,898</b>	<b>\$ 35,083,915</b>	<b>\$ 13,890,572</b>	<b>\$ —</b>	<b>\$ 6,206,542</b>

**CITY OF DUBUQUE**  
**FUND BALANCE, INCOME AND EXPENSE SUMMARY**  
**FY23 Recommended Budget**

FUND	LESS TRANSFERS OUT	TOTAL BUDGET	REQUIREMENTS	
			OPERATING BUDGET	CAPITAL BUDGET
<b>GENERAL</b>				
General	\$ 3,622,282	\$ 79,296,440	\$ 74,795,030	\$ 4,501,410
Tort Liability	\$ 504,204	\$ —	\$ —	\$ —
<b>SUBTOTAL, General Funds</b>	<b>* \$ 4,126,486</b>	<b>\$ 79,296,440</b>	<b>\$ 74,795,030</b>	<b>\$ 4,501,410</b>
<b>SPECIAL REVENUE</b>				
Road Use Tax Fund	\$ 65,475	\$ 11,454,386	\$ 7,775,194	\$ 3,679,192
Tax Increment & Reserve	\$ 10,621,672	\$ 3,542,099	\$ 3,342,099	\$ 200,000
Trust & Agency	\$ 2,310,022	\$ —	\$ —	\$ —
Special Assessments	\$ 184,524	\$ —	\$ —	\$ —
UDAG Repayments	\$ —	\$ 7,000	\$ —	\$ 7,000
Community Development	\$ —	\$ 1,215,624	\$ 620,624	\$ 595,000
HUD Resiliency	\$ —	\$ —	\$ —	\$ —
Circles Donations	\$ —	\$ 337,716	\$ 337,716	\$ —
Lead Grant Program	\$ —	\$ 446,011	\$ 446,011	\$ —
Housing Trust Fund	\$ —	\$ 231,283	\$ —	\$ 231,283
RRP Repayments	\$ —	\$ 30,000	\$ —	\$ 30,000
Section 8	\$ —	\$ 7,004,272	\$ 7,004,272	\$ —
Cable TV and Equipment Fund	\$ —	\$ 646,212	\$ 645,292	\$ 920
Expendable Police Gifts	\$ —	\$ 5,000	\$ 5,000	\$ —
Expendable Library Gifts Trust	\$ —	\$ 35,650	\$ 35,650	\$ —
<b>SUBTOTAL, Special Revenue</b>	<b>\$ 13,181,693</b>	<b>\$ 24,972,486</b>	<b>\$ 20,229,091</b>	<b>\$ 4,743,395</b>
<b>G.O. DEBT SERVICE</b>				
<b>SUBTOTAL, G.O. Debt</b>	<b>\$ —</b>	<b>\$ 11,764,376</b>	<b>\$ 11,764,376</b>	<b>\$ —</b>
<b>PERMANENT</b>				
Library Gifts Trust	\$ —	\$ 2,000	\$ 2,000	\$ —
E.B.Lyons Peony Trust	\$ —	\$ 2,000	\$ 2,000	\$ —
<b>SUBTOTAL, Trust Funds</b>	<b>\$ —</b>	<b>\$ 2,000</b>	<b>\$ 2,000</b>	<b>\$ —</b>
<b>CAPITAL PROJECT</b>				
Street Construction	\$ 234,138	\$ 7,717,990	\$ —	\$ 7,717,990
Sales Tax Increment	\$ 4,681,919	\$ 4,426,050	\$ —	\$ 4,426,050
Sales Tax Construction	\$ 1,052,042	\$ 11,527,839	\$ —	\$ 11,527,839
Airport Construction	\$ —	\$ 4,586,875	\$ —	\$ 4,586,875
Golf Construction	\$ —	\$ —	\$ —	\$ —
GO Bond Fund	\$ 10,148,076	\$ —	\$ —	\$ —
General Construction Fund	\$ —	\$ 10,022,914	\$ —	\$ 10,022,914
<b>SUBTOTAL, Construction Funds</b>	<b>\$ 16,116,175</b>	<b>\$ 38,281,668</b>	<b>\$ —</b>	<b>\$ 38,281,668</b>

**CITY OF DUBUQUE**  
**FUND BALANCE, INCOME AND EXPENSE SUMMARY**  
**FY23 Recommended Budget**

FUND	BEG. BALANCE	PLUS		TRANSFERS IN	PLUS PROPERTY TAX	LESS ENDING BALANCE
		INCOME NOT TAXES				
<b>UTILITY/ENTERPRISE</b>						
Transit	\$ 4,725,750	\$ 2,410,556	\$ 134,704	\$ 1,571,981	\$ 4,330,018	
Intermodal Ramp	\$ (3,142)	\$ 39,532			\$ (3,856)	
Sewer Operating	\$ 1,642,139	\$ 15,591,063			\$ 1,681,088	
San. Sewer Construction	\$ 778,304	\$ 8,386,897	\$ 1,950,943		\$ 2,162,704	
Stormwater Operating	\$ 3,022,761	\$ 5,631,557	\$ 436,505		\$ 3,052,733	
Stormwater Construction	\$ 763,134	\$ 2,850,000	\$ 1,800,000		\$ 30,190	
Parking Operating	\$ 363,478	\$ 2,963,421	\$ 280,000		\$ 518,775	
Parking Construction	\$ 2,300	\$ 82,931	\$ —		\$ —	
Water Operating	\$ 1,596,316	\$ 11,630,469			\$ 2,718,457	
Water Construction	\$ 3,369,817	\$ 84,500	\$ 1,430,310		\$ 57,874	
Solid Waste	\$ 277,679	\$ 5,647,986			\$ 232,754	
Salt Operations	\$ 70,377	\$ 112,905			\$ 69,720	
Landfill	\$ 12,573,351	\$ 6,242,010			\$ 12,600,419	
T&A-Self Insurance Reserves	\$ 5,767,507				\$ 5,767,507	
Service Fund Charges	\$ 536,986	\$ 3,839,313			\$ 99,925	
<b>SUBTOTAL, Utility Enterprise Fund</b>	<b>\$ 35,486,759</b>	<b>\$ 65,513,140</b>	<b>\$ 6,032,462</b>	<b>\$ 1,571,981</b>	<b>\$ 33,318,310</b>	
<b>TOTAL ALL FUNDS</b>	<b>\$ 78,811,091</b>	<b>\$ 182,509,439</b>	<b>\$ 41,625,133</b>	<b>\$ 26,205,437</b>	<b>\$ 66,123,744</b>	

**CITY OF DUBUQUE**  
**FUND BALANCE, INCOME AND EXPENSE SUMMARY**  
**FY23 Recommended Budget**

FUND	LESS TRANSFERS OUT	TOTAL BUDGET	REQUIREMENTS	
			OPERATING BUDGET	CAPITAL BUDGET
<b>UTILITY/ENTERPRISE</b>				
Transit		\$ 4,512,973	\$ 4,117,241	\$ 395,732
Intermodal Ramp		\$ 40,246	\$ 40,246	
Sewer Operating	\$ 3,633,536	\$ 11,918,578	\$ 11,918,578	
San. Sewer Construction		\$ 8,953,440	\$ —	\$ 8,953,440
Stormwater Operating	\$ 1,059,648	\$ 4,978,442	\$ 4,978,442	
Stormwater Construction		\$ 5,382,944	\$ —	\$ 5,382,944
Parking Operating	\$ 223,618	\$ 2,864,506	\$ 2,864,506	
Parking Construction		\$ 85,231	\$ —	\$ 85,231
Water Operating	\$ 1,595,651	\$ 8,912,677	\$ 8,912,677	
Water Construction		\$ 4,826,753	\$ —	\$ 4,826,753
Refuse	\$ 1,305,346	\$ 4,387,565	\$ 3,843,571	\$ 543,994
Salt Operations		\$ 113,562	\$ 113,562	
Landfill	\$ 477,980	\$ 5,736,962	\$ 4,347,842	\$ 1,389,120
T&A-Self Insurance Reserves		\$ —	\$ —	
Service Fund Charges		\$ 4,276,374	\$ 4,117,649	\$ 158,725
<b>SUBTOTAL, Utility Enterprise Fund</b>	<b>\$ 8,295,779</b>	<b>\$ 66,990,253</b>	<b>\$ 45,254,314</b>	<b>\$ 21,735,939</b>
<b>TOTAL ALL FUNDS</b>	<b>\$ 41,720,133</b>	<b>\$ 221,307,223</b>	<b>\$ 152,044,811</b>	<b>\$ 69,262,412</b>

## CITY OF DUBUQUE FUND BALANCE CHANGES

FUND	BEGINNING BALANCE	REVENUES	EXPENDITURES	ENDING BALANCE	CHANGE IN FUND BALANCE	DOLLAR CHANGE IN FUND BALANCE
General (1)	\$ 22,367,646	\$ 80,191,294	\$ 82,918,722	\$ 19,640,218	(12.19)%	\$ (2,727,428)
Tort Liability	\$ —	\$ 504,204	\$ 504,204	\$ —	— %	\$ —
Trust and Agency	\$ —	\$ 2,310,022	\$ 2,310,022	\$ —	— %	\$ —
Tax Increment & Reserve (2)	\$ 3,696,348	\$ 14,220,917	\$ 14,163,771	\$ 3,753,494	1.55 %	\$ 57,146
Sales Tax Increment (1)	\$ 5,301,773	\$ 6,923,630	\$ 9,107,969	\$ 3,117,434	(41.20)%	\$ (2,184,339)
Road Use Tax Fund (1)	\$ 2,026,401	\$ 9,569,740	\$ 11,519,861	\$ 76,280	(96.24)%	\$ (1,950,121)
Special Assessment	\$ —	\$ 184,524	\$ 184,524	\$ —	— %	\$ —
Community Development (1)	\$ 426,062	\$ 1,467,370	\$ 1,215,624	\$ 677,808	59.09 %	\$ 251,746
UDAG Repayments (3)	\$ 64,401	\$ 7,000	\$ 7,000	\$ 64,401	— %	\$ —
State Rental Rehab	\$ 29,346	\$ 36,900	\$ 30,000	\$ 36,246	24 %	\$ 6,900
HUD Resiliency	\$ —	\$ —	\$ —	\$ —	— %	\$ —
Housing Trust Fund	\$ —	\$ 231,283	\$ 231,283	\$ —	— %	\$ —
Circles Private Donations	\$ 350,896	\$ —	\$ 337,716	\$ 13,180	(96.24)%	\$ (337,716)
Section 8 Housing (4)	\$ 593,913	\$ 6,841,619	\$ 7,004,272	\$ 431,260	(27.39)%	\$ (162,653)
Lead Grant Program	\$ 165,000	\$ 281,593	\$ 446,011	\$ 582	(99.65)%	\$ (164,418)
Cable TV & Equipment Fund (5)	\$ 497,386	\$ 565,599	\$ 646,212	\$ 416,773	(16.21)%	\$ (80,613)
Veteran's Memorial Fund (15)	\$ 559	\$ 33,809	\$ 17,233	\$ 17,135	2,963.60 %	\$ 16,576
Expendable Police Gift Trusts (14)	\$ 11,360	\$ 670	\$ 5,000	\$ 7,030	(38.12)%	\$ (4,330)
Expendable Library Gift Trusts (6)	\$ 1,060,880	\$ —	\$ 35,650	\$ 1,025,230	(3.36)%	\$ (35,650)
G.O. Debt Service	\$ 37,210	\$ 11,764,376	\$ 11,764,376	\$ 37,210	— %	\$ —
Street Construction (1)	\$ 1,158,749	\$ 7,163,079	\$ 7,952,128	\$ 369,700	(68.09)%	\$ (789,049)
Sales Tax Construction (1)	\$ 2,475,951	\$ 10,129,913	\$ 12,579,881	\$ 25,983	(98.95)%	\$ (2,449,968)
GO Bond Fund	\$ —	\$ 10,148,076	\$ 10,148,076	\$ —	— %	\$ —
General Construction (1)	\$ 1,212,975	\$ 10,022,914	\$ 10,022,914	\$ 1,212,975	— %	\$ —
Golf Construction (1)	\$ 91,875	\$ —	\$ —	\$ 91,875	— %	\$ —
Airport Construction	\$ 988,369	\$ 4,586,875	\$ 4,586,875	\$ 988,369	— %	\$ —
Passenger Facility (12)	\$ 298,541	\$ —	\$ —	\$ 298,541	— %	\$ —
Customer Facility (13)	\$ 280,472	\$ 31,940	\$ —	\$ 312,412	11.39 %	\$ 31,940
Lyons Peony Trust	\$ 68,168	\$ 5,079	\$ 2,000	\$ 71,247	4.52 %	\$ 3,079
Library Gift Trusts	\$ 18,384	\$ —	\$ —	\$ 18,384	— %	\$ —
Transit	\$ 4,725,750	\$ 4,117,241	\$ 4,512,973	\$ 4,330,018	(8.37)%	\$ (395,732)
Intermodal	\$ (3,142)	\$ 39,532	\$ 40,246	\$ (3,856)	22.73 %	\$ (714)
Sewage Facility Operation (7)	\$ 1,642,139	\$ 15,591,063	\$ 15,552,114	\$ 1,681,088	2.37 %	\$ 38,949
Stormwater Operating (8)	\$ 3,022,761	\$ 6,068,062	\$ 6,038,090	\$ 3,052,733	0.99 %	\$ 29,972
Parking Operation (7)	\$ 363,478	\$ 3,243,421	\$ 3,088,124	\$ 518,775	42.73 %	\$ 155,297
Water Utility Operation (1)	\$ 1,596,316	\$ 11,630,469	\$ 10,508,328	\$ 2,718,457	70.30 %	\$ 1,122,141
Refuse Collection (9)	\$ 277,679	\$ 5,647,986	\$ 5,692,911	\$ 232,754	(16.18)%	\$ (44,925)
Salt Operations (11)	\$ 70,377	\$ 112,905	\$ 113,562	\$ 69,720	(0.93)%	\$ (657)
Sanitary Sewer Construction (1)	\$ 778,304	\$ 10,337,840	\$ 8,953,440	\$ 2,162,704	177.87 %	\$ 1,384,400
Stormwater Construction (1)	\$ 763,134	\$ 4,650,000	\$ 5,382,944	\$ 30,190	(96.04)%	\$ (732,944)
Parking Facility Construction (1)	\$ 2,300	\$ 82,931	\$ 85,231	\$ —	— %	\$ (2,300)
Water Construction (1)	\$ 3,369,817	\$ 1,514,810	\$ 4,826,753	\$ 57,874	(98.28)%	\$ (3,311,943)
Service Fund Charges (10)	\$ 536,986	\$ 3,839,313	\$ 4,276,374	\$ 99,925	(81.39)%	\$ (437,061)

## CITY OF DUBUQUE FUND BALANCE CHANGES

FUND	BEGINNING BALANCE	REVENUES	EXPENDITURES	ENDING BALANCE	CHANGE IN FUND BALANCE	DOLLAR CHANGE IN FUND BALANCE
T&A Self Insurance Reserves	\$ 5,767,507	\$ —	\$ —	\$ 5,767,507	— %	\$ —
Dog Track Bond Depreciation	\$ 101,666	\$ —	\$ —	\$ 101,666	— %	\$ —
Landfill (1)	\$ 12,573,351	\$ 6,242,010	\$ 6,214,942	\$ 12,600,419	0.22 %	\$ 27,068
<b>Total</b>	<b>\$ 78,811,091</b>	<b>\$ 250,340,009</b>	<b>\$ 263,027,356</b>	<b>\$ 66,123,744</b>	<b>(16.10)%</b>	<b>\$ (12,687,347)</b>

1. Use of fund balance will be used to pay for projects in the City's five-year Capital Improvement Program.
2. Tax Increment & Reserve Fund use of fund balance will be used to pay for projects in the City's five-year Capital Improvement Program and to repay internal loans for developing the City's industrial parks / technology parks.
3. UDAG Repayments Fund use of fund balance will be used for Economic Development initiatives.
4. Section 8 Fund use of balance is reserved for housing assistance payments.
5. Cable TV & Equipment Fund use of fund balance will be used for future capital projects.
6. Expendable Library Gift Trusts Fund use of fund balance will be used for programs and speakers at the Library.
7. Increase in fund balance is required to maintain the operating reserve requirement of 10% of operating expenditures.
8. Stormwater Operation Fund use of fund balance represents spending down cash balance due to debt being issued for the Bee Branch project at a much slower time line which reduced debt service costs and increased fund balance.
9. Refuse Collection Fund use of fund balance will be used for future capital projects.
10. Service Fund Charges addition to fund balance will be used to purchase equipment in future years.
11. Salt Operations Fund addition to fund balance will be used to fund future capital purchases.
12. Passenger Facility Charge Fund balance will be used to pay for debt issued for the new Airport terminal project.
13. Customer Facility Charge Fund balance will be used to pay for parking lot improvements at the Airport.
14. Expendable Police Gift Trusts Fund use of fund balance will be used for maintenance of 1948 Stylemaster and canine expenses.
15. Veteran's Memorial Fund balance will be used for maintenance of the Veteran's Memorial.

# **DISTRIBUTION OF COMMUNITY DEVELOPMENT FUNDS**

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**FY 23 ANNUAL PLAN**  
**FOR USE OF PROGRAM YEAR 2022**  
**COMMUNITY DEVELOPMENT BLOCK GRANT**  
**(CDBG) FUNDS**

**For Inclusion in the Fiscal Year 2023 City Budget.  
This document is subject to revision.**

PREPARED BY THE CITY OF DUBUQUE HOUSING & COMMUNITY DEVELOPMENT  
DEPARTMENT

**CITY OF DUBUQUE, IOWA**  
**FY 2023 ANNUAL ACTION PLAN**  
**FOR THE USE OF PROGRAM YEAR 2022**

**COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS**

The City of Dubuque distinguishes between four different but complementary areas of program development in its overall CDBG program: Housing Development, Economic Development, Neighborhood and Community Development and Planning & Administration. The following description of activities summarizes the projects to be completed in the FY 2023 Annual Action Plan with the use of CDBG funds.

**RESOURCES**

<b>CDBG Entitlement FY 2023</b>	<b>\$1,102,197</b>
<b>Program Income</b>	<b>\$254,192</b>

Program income projects are based on forecast for loan repayments based on the loan portfolio and program income generated from CDBG funded programs.

<b>TOTAL RESOURCES</b>	<b>\$1,356,389</b>
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**PLANNING AND ADMINISTRATION** **\$220,684**

CDBG regulations limit expenditure on planning and administrative funds to 20% of the current year program income plus the current entitlement. The proposed resources for administration support the plan's current requirements.

<b>Housing &amp; Community Development Administration</b>	<b>\$94,465</b>
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On-going staff support for general management, oversight, and coordination of the Community Development Block Grant housing programs.

<b>Planning, Monitoring, &amp; Budgeting</b>	<b>\$126,219</b>
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Staff support for general management. Oversight and coordination of the Community Development Block Grant program; assures compliance with federal regulations and reporting requirements.

<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Suitable Living Environment/ Sustainability (SL3)

**ECONOMIC DEVELOPMENT PROGRAMS** **\$30,000**

<b>Microenterprise Assistance Program</b>	<b>\$30,000</b>
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Provides financial assistance to low-moderate income microenterprise businesses to assist with start-up, expansion, and sustainability.

<b>National Objective:</b>	Low-Mod Income Limited Clientele
<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	6 Businesses
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Create Economic Opportunities

**HOUSING DEVELOPMENT PROGRAMS** **\$725,898**

<b>First Time Home Buyer Program</b>	<b>\$43,000</b>
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Provides for loans to assist low and moderate-income families to purchase their first homes. These funds are used to cover the "entry costs" of homeownership - down payments and closing costs.

<b>National Objective:</b>	Low and Moderate-Income Housing
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<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	10 Households
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Affordability (DH2)
<b>Homeowner Rehabilitation</b>	<b>\$125,000</b>
1) Residential Rehabilitation Loan Program	An on-going program to provide low-interest loans to qualified low and moderate-income homeowners for the rehabilitation of substandard housing units.
2) Home Repair Program	Zero % loans to improve conditions of property for income-eligible homeowners
3) Accessibility	Zero % and forgivable loans to remove architectural barriers and increase access for people with physical disabilities.
<b>National Objective:</b>	Low and Moderate-Income Housing
<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	10 Housing Units
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Affordability (DH2)
<b>Lead Hazard Reduction (Lead &amp; Healthy Homes Grant Match)</b>	<b>\$202,332</b>
Provides activities in support of efforts to reduce lead paint hazards in housing, including assessment and lead paint reduction or abatement, with forgivable loans to low/Moderate-Income residents.	
<b>National Objective:</b>	Low and Moderate-Income Housing
<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	20 Housing units
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Sustainability (DH3)
<b>Housing Rehabilitation Services and Staff</b>	<b>\$175,000</b>
On-going staff support, including program management, technical assistance, loan packaging and inspection, for the City's rehabilitation loan program.	
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Accessibility (DH1)
<b>Purchase/Rehab/Resale</b>	<b>\$30,566</b>
Provides funding to address the redevelopment of sub-standard and vacant/abandoned city-owned properties. Properties acquired, rehabbed, and sold to low and Moderate-Income homebuyers or to property owners maintaining affordable rents.	
<b>National Objective:</b>	Low and Moderate-Income Housing
<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	1 Housing Unit
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Affordability (DH2)
<b>Energy Savers Program</b>	<b>\$100,000</b>
This program provides energy efficiency improvements to homeowners and renters in Dubuque. The focus is to reduce energy cost-burden on low-mod income households by replacing old and energy-inefficient appliances with approved high efficiency units, and other minimally invasive, cost-effective interventions. This program assists with the cost of materials and labor for homeowners, and the cost of materials only for property owners in a rental unit.	
<b>National Objective:</b>	Low and Moderate-Income Housing
<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	15
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Affordability (DH2)
<b>Credit Repair Program</b>	<b>\$50,000</b>

This project creates a credit repair program that is comprehensive, to help people qualify for loans to increase homeownership. This program would consist of credit counseling and upon completion of certain milestones, participants would receive direct financial assistance to repair credit. Additionally, through a credit counseling program, credit consolidation and other methods to immediately improve a credit score will be provided.

<b>Location:</b>	Citywide
<b>Proposed Accomplishments:</b>	12 Households
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Decent Housing/Affordability (DH2)

**PUBLIC FACILITIES** **\$69,740**

<b>Lincoln Wellness Project</b>	<b>\$69,740</b>
New playground equipment at low/mod income area parks based on community input.	
<b>National Objective:</b>	Low and Moderate-Income Benefit
<b>Location:</b>	Low/Mod Residential Areas
<b>Proposed Accomplishments:</b>	Park Design/Community Input
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Suitable Living Environment/Accessibility (SL1)

**NEIGHBORHOOD and COMMUNITY DEVELOPMENT PROGRAMS** **\$310,067**

Public Services activities are restricted to 15% of the previous year program income and the current year entitlement. Public Service activities in this plan represent 15% of the proposed expenditures.

<b>Neighborhood Recreation Programs</b>	<b>\$132,754</b>
1) Recreation Programs:	\$82,754
Targeted and enhanced recreation offered in the City's older low-and moderate-income neighborhoods to meet the needs of at-risk youth, promote self-esteem, and build community. Activities include expanded after-school programs, open gym, basketball league, music lessons, playtime for tots, scholarships, swim passes, summer day camp and other recreational programs.	
2) Neighborhood Recreation Program Grants:	\$50,000
Provide funding to organizations delivering recreational and educational services aligned with the neighborhood and recreation development goals of the Leisure Services Department.	
<b>National Objective:</b>	Low and Moderate-Income Benefit
<b>Location:</b>	City wide
<b>Proposed Accomplishments:</b>	5,730 persons
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Suitable Living Environment/Accessibility (SL1)

<b>Neighborhood Related Infrastructure Improvements</b>	<b>\$22,272</b>
<b>National Objective:</b>	Low and Moderate-Income Benefit
<b>Priority:</b>	High
<b>Objective/Outcome:</b>	Suitable Living Environment/Sustainability (SL3)

1) Bus Stop Improvements	\$22,272
ADA Accessible bus stop improvements including push lighting, cement pads, and benches.	
<b>Location:</b>	Low/Mod Residential Areas
<b>Proposed Accomplishments:</b>	3 Bus Stops

<b>Childcare Assistance</b>	<b>\$50,000</b>
Planning and Engineering for a childcare center.	
<b>National Objective:</b>	Low and Moderate-Income Benefit
<b>Location:</b>	Low/Mod Residential Areas
<b>Proposed Accomplishments:</b>	

**Priority:** High  
**Objective/Outcome:** Suitable Living Environment/Sustainability (SL3)

**Aquaponic System for Food Deserts** \$90,958  
 This project provides funding to construct aquaponic systems throughout the City of Dubuque in CDBG census tracts. They will be constructed on vacant/distressed lots to provide a new sense of space in the neighborhood.

**National Objective:** Low and Moderate-Income Benefit  
**Location:** Low/Mod Residential Areas  
**Proposed Accomplishments:**  
**Priority:** High  
**Objective/Outcome:** Suitable Living Environment/Sustainability (SL3)

**Zoning Inspection/Enforcement** \$8,710  
 This project provides funding for inspection/enforcement staff services to low/mod income areas for zoning ordinance infractions and to provide support for neighborhood clean-up efforts.

**National Objective:** Low and Moderate-Income Benefit  
**Location:** Low/Mod Residential Areas  
**Proposed Accomplishments:** 45 Housing Units  
**Objective/Outcome:** Decent Housing/Sustainability (DH3)

**Vacant/Abandoned Building Inspection** \$5,373  
 This project provides funding for part-time inspection staff to ensure sustained code compliance in vacant and abandoned buildings in low/mod income areas.

**National Objective:** Low and Moderate-Income Benefit  
**Location:** Low/Mod Residential Areas  
**Proposed Accomplishments:** 25 Units  
**Objective/Outcome:** Decent Housing/Sustainability (DH3)

**Grand Total: CDBG Funding Proposed for FY 2023** \$1,356,389

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# **DEBT MANAGEMENT**

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## DEBT SERVICE FUND

The Debt Service Fund is a legally required fund. The fund administers the payments for all of the City's general obligation debt. Revenue bonds, other than those from tax increment revenues, are administered in the enterprise fund that is securing the debt.

For the majority of projects funded through general obligation debt, the City usually issues twenty-year general obligation bonds. In Fiscal Year 2023, there is anticipated to be an additional \$10,148,076 in general obligation debt issued that would apply against the statutory debt limit and \$11,364,275 in principal retired will be applied against the statutory debt limit.

In fiscal year 2023, debt service expense related to general obligation bonds that counts against the statutory debt limit will decrease 5.90% under fiscal year 2022 in the debt service fund. New general obligation bond debt which counts against the statutory debt limit planned to be issued (non-enterprise fund) in fiscal year 2023 is as follows:

Project	Amount of Debt Issue	FY 2023 Debt Service
Build-out of 2nd floor Old Engine House (18th & Central)	193,000	—
Ambulance Replacement/Expansion	244,810	—
HVAC Replacement at Fire Headquarters 11 West 9th Street.	175,748	8,704
Mystique Community Ice Center Settling Remediation and Building Improvements	6,300,000	—
Five Flags GDTIF	600,000	—
Parking Ramp Major Maintenance Repairs	245,000	—
New Downtown Parking Ramp - GO Debt	2,348,822	—
Smart Parking System - GO Debt	40,696	—
<b>GRANDTOTAL</b>	<b>10,148,076</b>	<b>8,704</b>

The new debt issued in fiscal year 2023 will be issued in April, which delays principal payments until fiscal year 2024.

The debt service property tax levy finances the bond and interest payments that are not being secured from other revenue sources. The levy rate for debt service will decrease by \$0.071 to \$0.022 in fiscal year 2023. The debt service property tax levy represents the repayment of bonds related to the Fire Department pumper truck replacement and the franchise fee litigation judgment bond.

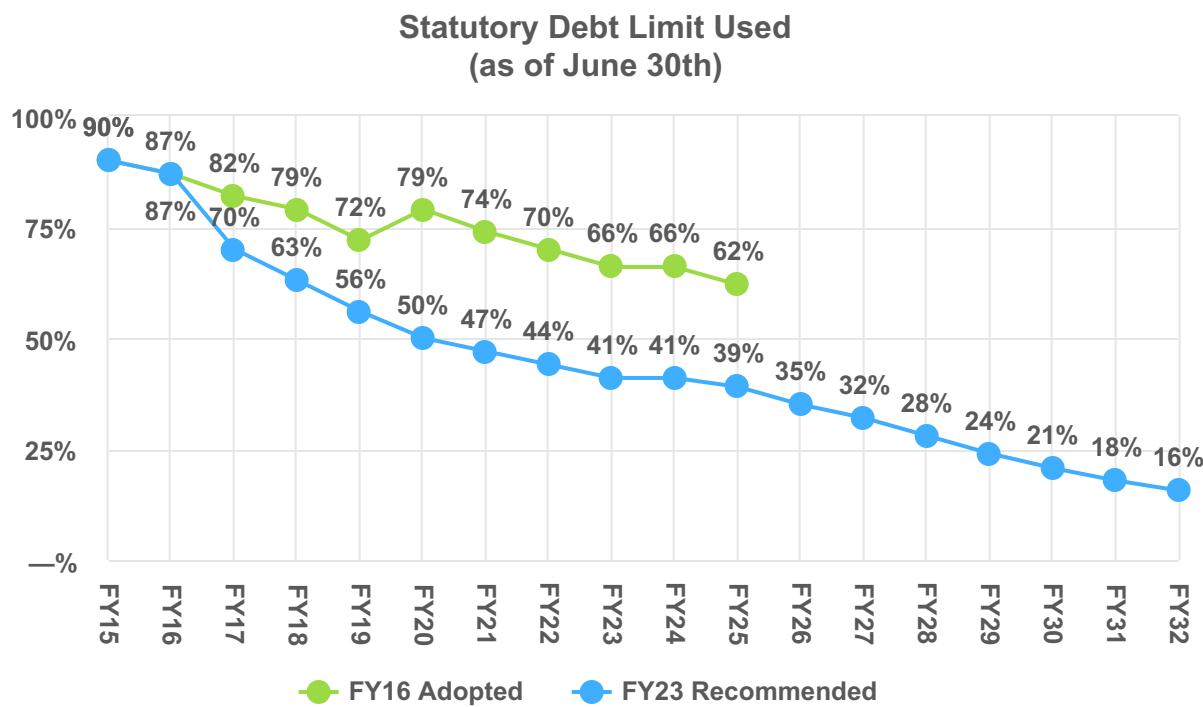
Funding sources other than property taxes are also used to repay general obligation debt. The City's general obligation debt is also funded by other revenues including water, sewer and tax increment financing. One percent of the City's general obligation debt service is funded from the debt service property tax levy. Other revenues being used to repay debt service are shown as transfers in.

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### Statutory Debt Limit

In August 2015, the Mayor and City Council adopted a debt reduction strategy which targeted retiring more debt each year than was issued by the City. The recommended FY 2023 budget will achieve that target throughout the 5-year CIP and also substantially beat overall debt reduction targets over the next five and ten-year periods.

**You can see that the Mayor and City Council have significantly impacted the City's use of the statutory debt limit established by the State of Iowa. In Fiscal Year 2015, the City of Dubuque used 90% of the statutory debt limit. In this budget recommendation, the Mayor and City Council are currently reviewing for Fiscal Year 2023, the use of the statutory debt limit would be 41%, and by the end of the recommended 5-Year Capital Improvement Program (CIP) budget in Fiscal Year 2027, the City of Dubuque would be at 32% of the statutory debt limit. Projections out 10 years to Fiscal Year 2032 show the City of Dubuque at 16% of the statutory debt limit. This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in Fiscal Year 2016.**

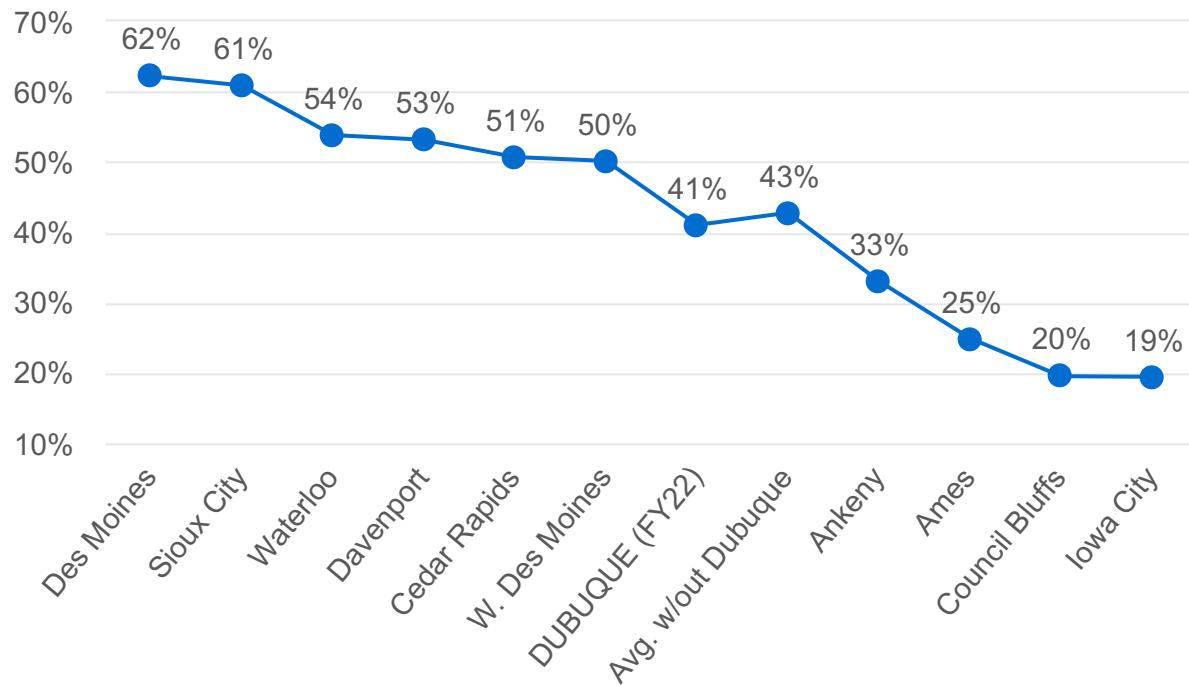


The following chart shows Dubuque's relative position pertaining to use of the statutory debt limit for Fiscal Year 2023 compared to the other cities in Iowa for Fiscal Year 2021 with a population over 50,000:

### Fiscal Year 2021 Legal Debt Limit Comparison for Eleven Largest Iowa Cities

Rank	City	Legal Debt Limit (5%)	Statutory Debt Outstanding	Percentage of Legal Debt Limit Utilized
11	Des Moines	\$ 647,212,313	\$ 402,520,000	62.19 %
10	Sioux City	\$ 265,639,656	\$ 161,734,999	60.89 %
9	Waterloo	\$ 203,066,548	\$ 109,313,513	53.83 %
8	Davenport	\$ 383,418,646	\$ 203,845,000	53.17 %
7	Cedar Rapids	\$ 609,295,697	\$ 308,940,000	50.70 %
6	W. Des Moines	\$ 450,309,928	\$ 225,845,000	50.15 %
5	<b>Dubuque (FY23)</b>	<b>\$ 259,297,290</b>	<b>\$ 106,455,755</b>	<b>41.06 %</b>
4	Ankeny	\$ 337,864,308	\$ 111,645,000	33.04 %
3	Ames	\$ 251,339,811	\$ 62,654,999	24.93 %
2	Council Bluffs	\$ 274,870,338	\$ 53,728,829	19.55 %
1	Iowa City	\$ 342,894,916	\$ 66,740,000	19.46 %

### Percentage of Legal Debt Limit Utilized



**STATUTORY DEBT CAPACITY  
FISCAL YEAR 2023 RECOMMENDED BUDGET**

The Iowa Constitution (Article XI, Section 3) stipulates that the debt of a community may not exceed five percent of the **Actual Assessed Value** of Taxable Property (debt levy) within the city or town.

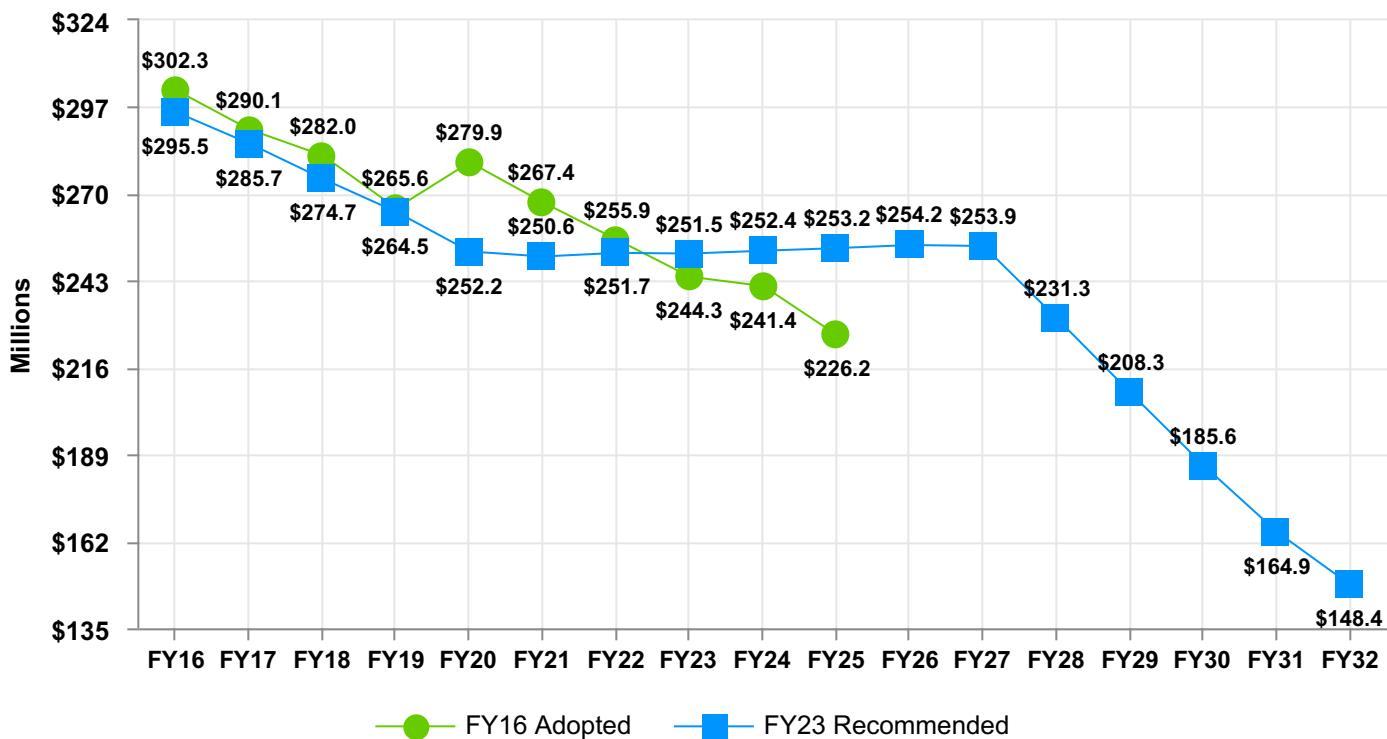
General Obligations, TIF debt (bonds, notes and rebates), and leases paid from the general fund are included as indebtedness of the City under the statutory debt limit.

	<u>January 1, 2020</u>
	<u>FY 2023</u>
<b>ASSESSED VALUE OF REAL PROPERTY</b>	\$4,803,253,778
Less Veterans' Exemption	<u>(3,888,089)</u>
Subtotal	4,799,365,689
<b>UTILITIES ASSESSED VALUE</b>	<u>386,580,110</u>
<b>TOTAL ASSESSED VALUE OF TAXABLE PROPERTY</b>	5,185,945,799
	 <u>June 30, 2023</u>
<b>STATUTORY DEBT (5% OF TOTAL ASSESSED VALUE)</b>	\$259,297,290
Less Outstanding G.O. Debt, TIF Debt & Lease Obligations paid from General Fund	<u>\$106,455,754.54</u>
<b>STATUTORY DEBT CAPACITY</b>	<u>\$152,841,535.46</u>
<b>PERCENT OF LEGAL DEBT MARGIN UTILIZED</b>	41.06 %

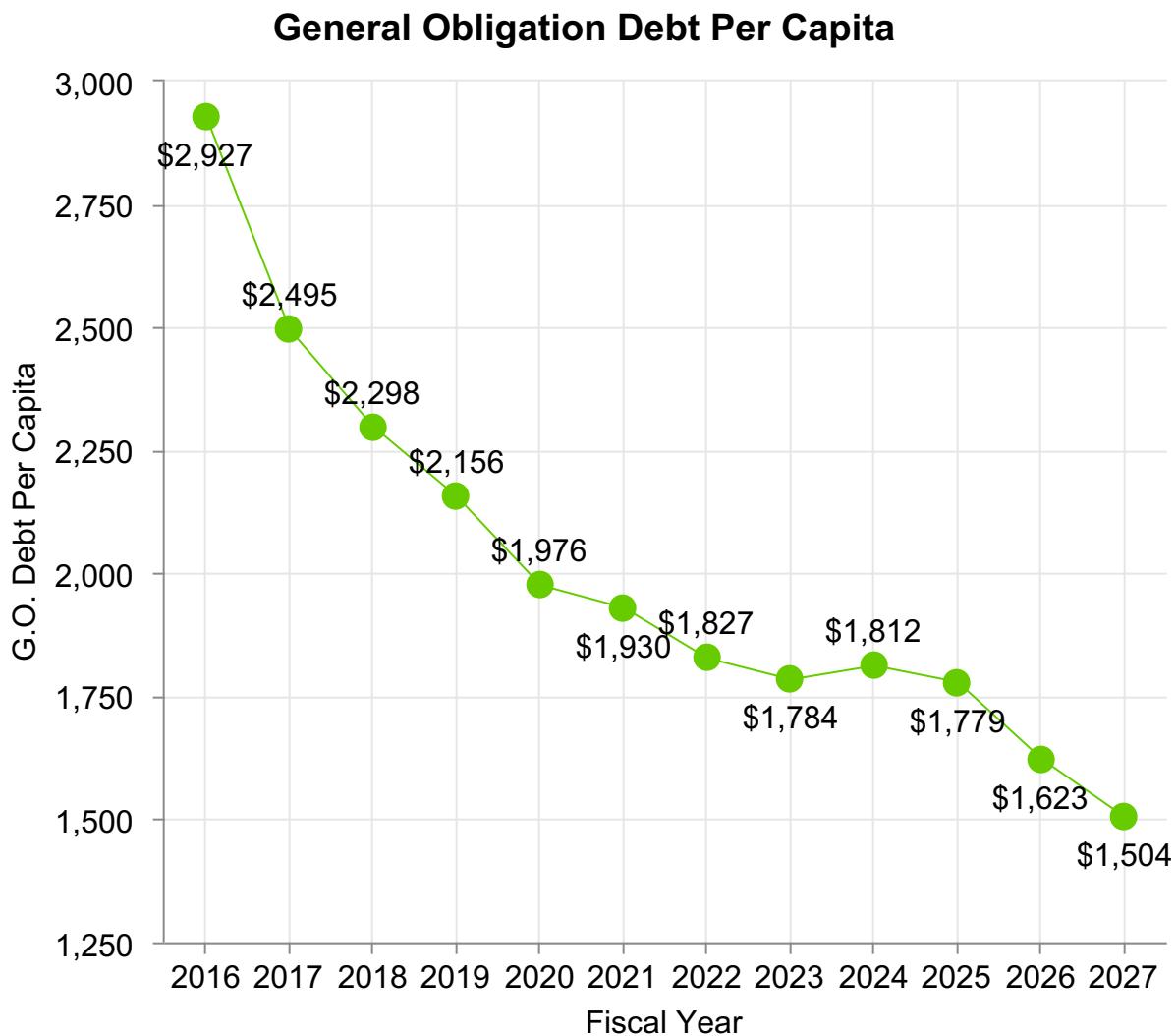
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Total Debt Outstanding

By the end of the Recommended 5-Year Capital Improvement Program (CIP) budget the total amount of debt for the City of Dubuque would be \$253.86 million (32% of the statutory debt limit) and the projection is to be at \$148.44 million (18% of statutory debt limit) within 10 years.

**Total Debt (In Millions)**

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General Obligation Debt Per Capita reflects all general obligation bonds, both tax supported and enterprise fund supported. The decrease in G.O. Debt Per Capita is related to the City Council debt reduction strategy which targeted retiring more debt each year than was issued by the City.

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**City of Dubuque**  
**Summary of Bonded Indebtedness**

Description	Date of Issue	Average Interest Rate	Year of Final Payment	Amount of Issue	Principal Outstanding 6/30/22	Principal Due FY 2023	Interest Due FY 2023	Principal Outstanding 6/30/23
<b>General Obligation Bonds (Essential Corporate Purpose)</b>								
Airport New Terminal Furnishings ST20	6/2/21	2.00%	2026	25,000	20,099	4,950	402	15,149
Airport Improvements Refunding	4/17/17	3.00%	2030	282,200	187,500	22,800	5,625	164,700
Airport Improv - PFC Refunding 2012C	6/2/21	2.00%	2032	1,353,033	1,242,486	112,104	24,850	1,130,382
Airport Terminal Utility Improv - PFC	6/2/21	2.00%	2034	490,000	455,000	35,000	9,100	420,000
Airport New Terminal Roads/Parking ST20	4/4/16	2.79%	2036	635,927	466,155	31,652	12,902	434,503
Building- Conf Center Energy Improv	6/20/19	3.00%	2027	187,136	118,592	22,848	3,558	95,744
Building 18th Street Improv Sales Tax 20%	3/19/18	3.05%	2026	391,913	210,580	50,695	6,428	159,885
Building City Hall Brickwork ST20	6/20/19	3.00%	2027	236,448	154,804	29,155	8,113	125,649
Building Smart Meters Refunding	4/17/17	3.00%	2030	45,400	30,200	3,700	906	26,500
Building Federal Building Roof ST20	4/4/16	2.79%	2035	268,404	196,749	13,359	5,445	183,390
Building 2nd Floor Engine House #1	Future	3.15%	2043	193,000	—	—	—	193,000
Civic Center Improvements - Sales Tax 20%	6/20/19	3.00%	2027	323,146	211,565	39,845	11,087	171,720
Civic Center Chair Platform Section 3	6/20/19	3.00%	2027	59,340	37,605	7,245	1,128	30,360
DICW Expansion-Non Taxable - Refunding	4/4/16	2.91%	2023	3,175,000	35,000	35,000	1,050	—
DICW Expansion - South Siegert Farm	3/19/18	3.05%	2026	239,534	128,705	30,985	3,929	97,720
DICW North Siegert Refunding	4/17/17	3.00%	2029	1,285,000	810,000	105,000	24,300	705,000
DICW Expansion Consult Refund 2012H	6/2/21	2.00%	2032	95,580	87,792	8,142	1,756	79,650
DICW Exp S Siegert Taxable	6/2/21	2.00%	2032	2,498,375	2,294,250	207,000	45,885	2,087,250
DICW Exp S Siegert Farm- Non-taxable	6/20/19	3.00%	2032	305,357	247,041	19,437	5,408	227,604
DICW Refund 2014C Taxable	6/2/21	2.00%	2034	1,145,000	1,070,000	80,000	21,400	990,000
DICWChavenelle Road - FY21 Non-Taxable	6/2/21	2.00%	2041	1,265,000	1,265,000	55,000	25,300	1,210,000
E911 Tower Relocation - Sales Tax 20%	6/20/19	3.00%	2027	141,869	92,882	17,493	4,868	75,389
Finance General Ledger Software	6/2/21	2.00%	2041	244,239	237,584	10,648	4,752	226,936
Fire Station #4 Improvements - Gaming	6/20/19	3.00%	2027	188,054	103,686	20,700	5,760	82,986
Recreation ST20 10 Yr Refunding 2014B	6/2/21	2.00%	2025	51,545	38,850	12,822	777	26,028
Airport ST20 10 Yr Refunding 2014B	6/2/21	2.00%	2025	28,182	21,241	7,010	425	14,231
Building ST20 10 Yr Refunding 2014B	6/2/21	2.00%	2025	87,596	66,023	21,789	1320	44,234
Transit ST20 10 Yr Refunding 2014B	6/2/21	2.00%	2025	11,407	8,598	2,837	172	5,761
Fire Station #2 ST20 10 yr Refund 2014B	6/2/21	2.00%	2025	91,227	68,760	22,692	1375	46,068
Park Imp ST20 10 yr Refund 2014B	6/2/21	2.00%	2025	35,046	26,415	8,717	528	17,698
Fire Truck Refunding - Debt Service Levy	4/17/17	3.00%	2030	951,500	632,500	76,700	18,975	555,800
Fire Station #2 ST20 20 yr Refund 2014B	6/2/21	2.00%	2034	85,217	81,166	3,726	1,623	77,440
Park Imp ST20 20 yr Refund 2014B	6/2/21	2.00%	2034	124,780	118,848	5,456	2,377	113,392
Fire Ambulance Replacement	4/17/17	3.00%	2030	230,000	155,000	15,000	4,650	140,000
Fire Structural Repairs 5&6/Quick Pump	6/20/19	3.00%	2039	448,875	448,875		13,466	448,875
Fire Ladder/Pumper / HVAC	6/2/21	2.00%	2041	810,153	788,078	35,320	15,762	752,758
Fire Ladder & Pumper - FY22	Future	3.15%	2042	1,582,154	1,582,154	29,685	49,838	1,552,469
Fire HVAC Headquarters - FY23	Future	3.15%	2043	175,748	—	3,297	5,407	172,451
Fire Ambulance- FY23	Future	3.15%	2043	244,810	—	—	—	244,810
Franchise Fee Settlement Judgment Bond	4/4/16	2.93%	2035	2,830,000	2,040,000	140,000	59,506	1,900,000
GDTIF Kephart's Building - Refunding	4/4/16	2.91%	2023	200,000	30,000	30,000	900	—
GDTIF Library Renovation - Refunding	4/4/16	2.91%	2023	1,275,000	200,000	200,000	6,000	—
GDTIF Colts Building Renovation	6/20/19	3.00%	2039	1,575,000	1,510,000	70,000	45,300	1,440,000
GDTIF - Parks Jackson/Clock Non-Taxable	6/2/21	2.00%	2041	535,000	535,000	—	10,700	535,000
GDTIF - DT Parking Ramp	6/2/2021	2.00%	2036	880,167	880,167	—	17,603	880,167
GDTIF Eng Dock Expansion	6/2/21	2.00%	2036	409,833	409,833	—	8,197	409,833
GDTIF DT Parking Ramp - FY22	Future	3.15%	2042	821,011	406,768	7,632	12,813	399,136
GDTIF Docks/Prop Acquisition - FY22	Future	3.15%	2042	1,300,000	1,300,000	24,391	40,950	1,275,609
GDTIF DT Parking Ramp - FY23	Future	3.15%	2043	2,348,822	—	—	—	2,348,822

Description	Date	Average	Year of	Amount	Principal	Principal	Interest	Principal
	of Issue	Interest Rate	Final Payment	of Issue	6/30/22	FY 2023	FY 2023	6/30/23
GDTIF Smart Parking - FY23	Future	3.15%	2043	40,696	—	—	—	40,696
GDTIF Parking Ramp Major Repairs- FY23	Future	3.15%	2043	245,000	—	—	—	245,000
GDTIF Five Flags- FY23	Future	3.15%	2043	600,000	—	—	—	600,000
GDTIF Downtown Housing Refunding	4/17/17	3.00%	2030	2,120,000	1,455,000	155,000	46,255	1,300,000
GDTIF Millwork District Refunding	4/17/17	3.00%	2030	2,080,000	1,390,000	155,000	41,700	1,235,000
GDTIF - 7th St/2-Way Conversion	6/2/21	2.00%	2031	3,204,576	2,918,983	289,302	58,380	2,629,681
GDTIF - Intermodal 2012A Refunding	6/2/21	2.00%	2031	2,545,000	2,320,000	235,000	46,400	2,085,000
GDTIF 5th St Restroom/MFC	6/2/21	2.00%	2032	1,254,420	1,152,208	106,858	23,044	1,045,350
GDTIF Wash Neigh Refunding	6/2/21	2.00%	2032	493,592	453,264	40,896	9,065	412,368
GDTIF 2014C Taxable Refunding	6/2/21	2.00%	2034	5,385,000	5,025,000	370,000	100,500	4,655,000
GDTIF 2014B Refunding	6/2/21	2.00%	2034	155,000	145,000	10,000	2,900	135,000
Library Improvements - Sales Tax 20%	6/20/19	3.00%	2022	39,408	25,801	4,859	1,352	20,941
Library Improvements Sales Tax 20%	6/2/21	2.00%	2027	84,526	70,786	13,877	1,416	56,909
Park Improvements - Gaming Refunding	6/2/21	2.00%	2022	44,400	22,200	22,200	444	—
Park Improvements - Sales Tax 20%	6/20/19	3.00%	2027	47,290	30,961	5,831	1,623	25,130
Park Water System Study Refunding	4/17/17	3.00%	2030	60,000	39,900	4,800	1,197	35,100
Park Ham House - Sales Tax 20%	4/4/16	2.79%	2035	200,668	147,096	9,988	4,071	137,108
Park Skate Park (FY 19)	6/20/19	3.00%	2027	613,524	388,803	74,907	11,664	313,896
Parking Port of Dubuque Parking Ramp	3/19/18	3.05%	2026	373,553	200,715	48,320	6,128	152,395
Parking Central Ave Ramp Refunding	4/17/17	3.00%	2030	6,380,000	4,045,000	520,000	121,350	3,525,000
Parking Iowa Street Ramp Improvements	3/19/18	2.91%	2031	45,516	33,477	3,213	1,004	30,264
Parking Locust Ramp Security Cameras	6/20/19	3.00%	2033	126,054	96,896	9,718	2,704	87,178
Parking Improvements Refunding 2014B	6/2/21	2.00%	2034	125,000	115,000	10,000	2,300	105,000
Parking Improvements Taxable Ref	6/2/21	2.00%	2034	220,000	205,000	15,000	4,100	190,000
Police Software Replacement - Ref	6/2/21	2.00%	2032	75,600	37,800	37,800	756	—
Police CAD Software - Gaming Ref	6/2/21	2.00%	2030	160,000	145,000	15,000	2,900	130,000
Public Works Equip Refunding	4/17/17	3.00%	2030	392,000	260,500	31,600	7,815	228,900
Public Works Radio Replacement	3/19/18	2.91%	2028	110,000	67,070	10,732	2,012	56,338
PW Curb Ramp/Engineering Street Improv	6/2/21	2.00%	2034	885,000	830,000	60,000	16,600	770,000
Recreation Improvements ST20 10 yr	6/2/21	2.00%	2025	51,545	38,850	12,822	777	26,028
Rec Improvements Sales Tax 20%	6/2/21	2.00%	2028	7,572	6,522	1,060	130	5,462
Rec Ice Center Settling Remediation/Imp	Future	3.15%	2043	6,300,000	—	—	—	6,300,000
Sanitary Improvements Refunding	4/17/17	3.00%	2030	660,000	440,000	50,000	13,200	390,000
Sanitary Sewer Improvements	3/19/18	2.91%	2031	1,030,009	757,584	72,719	22,728	684,865
Sanitary Force main Refunding 2012E	6/2/21	2.00%	2032	376,122	342,026	34,096	6,841	307,930
Sanitary Sewer Improvements	6/20/19	3.00%	2033	1,124,412	900,861	77,746	21,634	823,114
Sanitary Sewer Improvements	6/2/2021	2.00%	2034	4,390,000	4,090,000	305,000	81,800	3,785,000
Sanitary Sewer Improvements	4/4/16	2.79%	2035	2,405,000	1,760,000	115,000	48,706	1,645,000
Solid Waste Collection Refunding	4/17/17	3.00%	2030	51,300	34,100	4100	1,023	30,000
Solid Waste Collection	3/19/18	2.91%	2031	27,447	20,188	1,938	606	18,250
Stormwater Refunding	4/4/16	2.91%	2028	6,270,000	2,400,000	660,000	72,000	1,740,000
Stormwater Sales Tax Revenue - GO	5/19/14	3.23%	2029	7,190,000	7,190,000	115,000	323,100	7,075,000
Stormwater Improvements Refunding	4/17/17	3.00%	2030	2,015,000	1,320,000	155,000	39,600	1,165,000
Stormwater Improvements	3/19/18	2.91%	2031	1,714,542	1,261,065	121,048	37,832	1,140,017
Stormwater Improvements Refunding	6/2/21	2.00%	2031	1,115,424	1,016,017	100,698	20,320	915,319
Stormwater Improvements Refunding	6/2/21	2.00%	2032	77,131	70,139	6,992	1,403	63,147
Stormwater Improvements	6/20/19	3.00%	2033	290,796	232,480	19,437	5,408	213,043
Storm Upper Bee Branch Spon SRF NA	4/30/21	1.18%	2037	22,138,000	19,781,398	1,193,000	283,169	18,588,398
Streetlight Replacement Refunding - ST	4/17/17	3.00%	2030	4,900	3,300	400	99	2,900
Street FEMA Land Buyout - Gaming	6/20/19	3.00%	2027	64,901	42,351	8,455	2,353	33,896
Street Fiber/Sidewalk/Lights Refunding RUT	4/17/17	3.00%	2030	258,600	172,000	20,900	5,160	151,100
Street Southwest Arterial	3/19/2018	2.91%	2031	771,557	567,490	54,472	17,024	513,018
Street Southwest Arterial - Refunding 2012E	6/2/2021	2.00%	2032	827,747	779,280	70,455	15,586	708,825
Transit Radio Replacement	3/19/18	2.91%	2028	95,000	57,928	9,268	1,738	48,660
Transit Midtown Transfer	6/20/19	3.00%	2039	216,125	216,125	—	6,484	216,125
Transit Vehicle Replacement	6/2/21	2.00%	2041	780,609	759,339	34,032	15,187	725,307
Water System Improvements	3/19/18	2.91%	2031	1,155,930	850,200	81,609	25,506	768,591
Water Improv Refunding 2012E	6/2/21	2.00%	2032	369,768	336,248	33,520	6,725	302,728

Description	Date	Average	Year of	Amount	Principal	Principal	Interest	Principal
	of Issue	Interest Rate	Final Payment	of Issue	6/30/22	FY 2023	FY 2023	6/30/23
Water System Improvements	6/20/19	3.00%	2033	1,323,107	1,060,674	92,324	25,690	968,350
Water System Improv Refunding 2014B	6/2/21	2.00%	2034	7,470,000	6,960,000	520,000	139,200	6,440,000
Water System Improvements	4/4/16	2.79%	2035	635,000	465,000	30,000	12,888	435,000
<b>Total General Obligation Bonds</b>				131,520,395	96,604,176	7,940,824	2,324,213	98,811,426
<b>Tax Increment</b>								
Port of Dubuque Parking Ramp	10-16-07	7.5000%	2037	23,025,000	17,760,000	680,000	1,332,000	17,080,000
<b>Total Tax Increment Bonds</b>				23,025,000	17,760,000	680,000	1,332,000	17,080,000
<b>Total Tax Increment</b>				23,025,000	17,760,000	680,000	1,332,000	17,080,000
TIF bond issue for the Port of Dubuque Parking Ramp backed by Greater Downtown TIF & a minimum assessment agreement								
<b>Tax Increment</b>								
<b>Economic Development TIF Rebate Agreements</b>								
Medline (DICW)	11/19/07	Rebate	2019	150,680	150,680	150,680	—	150,680
Hodge (DICW)				31,111	31,111	31,111	—	31,111
Green Industrial Supply (DICW)	8/15/11	Rebate	2023	2,908,812	168,731	168,731	—	—
Tri-State Quality Metals (DICW) NA	3/17/14	Rebate	2026	59,452	59,452	59,452	—	59,452
Roasting Solutions (DICW) NA	1/14/16	Rebate	2028	51,351	51,351	51,351	—	51,351
Rite Hite(DICW) NA	1/14/17	Rebate	2030	72,555	72,555	76,210	—	72,555
Hormel Foods (DICW)	4/21/08	Rebate	2026	8,250,067	2,535,136	633,784	—	1,901,352
Flexsteel (GDTIF)	4/18/11	Rebate	2024	2,020,572	375,908	187,954	—	187,954
The Rose (Lake Ridge)	9/26/11	Rebate	2024	136,014	35,630	17,815	—	17,815
Linseed Oil (GDTIF) Multi-Res	3/7/13	Rebate	2030	576,504	128,380	18,340	—	110,040
Rousselot (GDTIF) NA	1/22/13	Rebate	2025	13,243	13,243	13,243	—	13,243
METX - Lamar Building (GDTIF) NA		Rebate	2031	71,982	71,982	71,982	—	71,982
Marquette Hall (Non-Appropriation)		Rebate	2031	8,690	8,690	8,690	—	8,690
3 Amigos (Non-Appropriation)		Rebate	2031	2,306	2,306	2,306	—	2,306
210 Jones (Non-Appropriation)		Rebate	2031	9,739	9,739	9,739	—	9,739
Dimensional Brewing (Non-Appropriation)		Rebate	2023	10,055	10,055	10,055	—	—
Prairie Farms Dairy (Non-Appropriation)		Rebate	2031	5,347	5,347	5,347	—	5,347
Julien Hotel (GDTIF)	4/21/08	Rebate	2026	3,260,286	852,308	213,077	—	639,231
44 Main (GDTIF) Multi-Res	10/18/10	Rebate	2027	446,799	122,815	24,563	—	98,252
Barker Financial (GDTIF) Multi-Res	8/16/10	Rebate	2027	297,282	40,962	9,839	—	31,123
253 Main St. (GDTIF) (Non-Appropriation)	4/6/15	Rebate	2027	2,223	2,223	2,223	—	1,833
Spahn and Rose (GDTIF) NA	4/21/14	Rebate	2027	101,325	101,325	101,325	—	101,325
Franklin Investment -Multires (GDTIF)	4/4/11	Rebate	2028	437,225	125,355	23,980	—	101,375
Plastic Center Betty Jane Block (GDTIF)	2/7/11	Rebate	2028	148,957	24,735	5,093	—	19,642
Caradco (GDTIF) Multi-Res	3/21/11	Rebate	2028	1,499,442	562,908	99,780	—	463,128
Bonson 356 Main St. (GDTIF) Multi-Res	12/19/11	Rebate	2028	152,286	31,229	5,909	—	25,320
Roshek Building (GDTIF) NA	2/17/09	Rebate	2030	282,250	282,250	282,250	—	282,250
Novelty Iron Works (GDTIF) NA	6/17/13	Rebate	2031	156,208	156,208	156,208	—	136,287
Rockfarm Holdings (TECH) NA	10/7/14	Rebate	2027	39,184	39,184	39,184	—	39,184
<b>Total TIF Rebates</b>				21,201,947	6,071,798	2,480,221	—	4,632,567
<b>General Fund Leases</b>	Various	Various	Ongoing	194,160	100,000			100,000
Bowling & Beyond Lease Buyout	10-15-12	Buyout	2032	1,000,000	500,000	50,000	—	450,000
Iowa Finance Authority Loan - Caradco	12-01-10	3.0000%	2030	4,500,000	2,973,389	213,230	87,614	2,760,159
<b>Total Other Lns-Rev Backed</b>				5,500,000	3,473,389	263,230	87,614	3,210,159
<b>Total City Indebtedness Subject to Debt Limit</b>				181,441,502	105,704,134	11,364,275	3,743,827	106,721,863
<b>Revenue Bonds</b>								
Parking Bricktown Parking Lot	7/21/08	5.00%	2023	400,000	54,582	35,937	2,285	18,645
Sanitary Northfork Catfish Imp SRF	1/13/10	3.25%	2031	912,000	436,000	49,000	14,170	387,000
Sanitary WRRC Upgrade SRF	8/18/10	3.25%	2039	74,285,000	52,835,000	2,640,000	1,056,699	50,195,000
Sanitary WRRC Cogeneration SRF	5/17/13	2.00%	2033	3,048,000	1,825,000	150,000	36,500	1,675,000
Sanitary Kerper Boulevard & Sponsor SRF	3/8/19	1.00%	2038	2,763,000	2,160,537	126,000	21,656	2,034,537

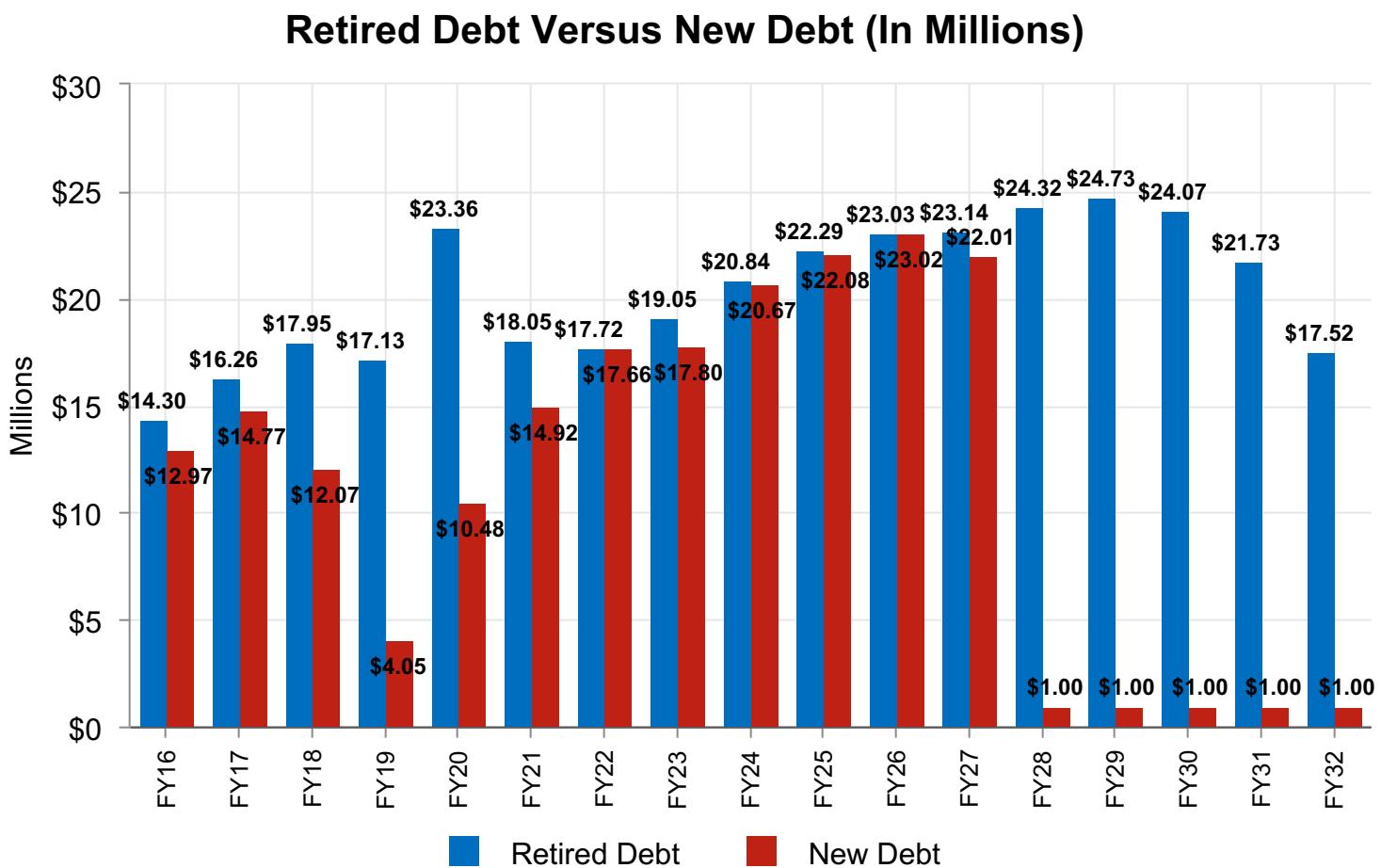
Description	Date of Issue	Average Interest	Year of Final Payment	Amount of Issue	Principal Outstanding 6/30/22	Principal Due FY 2023	Interest Due FY 2023	Principal Outstanding 6/30/23
	Issue	Rate	Payment	Issue	6/30/22	FY 2023	FY 2023	6/30/23
Sanitary Projects Planning - FY21 SRF	Various	2.00%	2043	1,770,000	1,770,000	—	—	1,770,000
Sanitary Projects- FY22 (FY21 Carryovers)	Future	2.00%	2042	3,457,702	3,457,702	72,928	80,827	3,384,774
Sanitary Projects- FY22	Future	2.00%	2042	4,880,303	4,022,908	84,849	80,458	3,938,059
Sanitary Projects- FY23	Future	2.00%	2043	5,051,897	—	—	—	5,051,897
Stormwater Lower Bee Branch Rest SRF	10/27/10	3.25%	2041	7,850,000	5,795,000	225,000	188,318	5,570,000
Stormwater Lower Bee Branch SRF	9/1/14	2.00%	2034	1,029,000	201,000	16,000	4,020	185,000
Stormwater Northfork Catfish Improv. SRF	1/13/10	3.25%	2031	800,000	382,000	43,000	12,415	339,000
Stormwater Sales Tax Increment Rev Bond	6/15/15	3.72%	2031	20,800,000	20,800,000	2,005,000	762,650	18,795,000
Stormwater Upper Bee Branch RR SRF	6/7/19	2.00%	2040	16,382,000	15,020,000	701,000	300,400	14,319,000
Stormwater West 32nd Detention SRF	1/14/2009	3.25%	2028	1,847,000	677,000	104000	22003	573,000
Stormwater Projects - FY23	Future	2.00%	2043	2,600,000	—	—	—	2,600,000
Water Roosevelt Water Tower SRF	8/9/19	2.00%	2040	4,400,000	4,034,000	188,000	80,680	3,846,000
Water CIWA Purchase & Improvements	7/7/17	2.00%	2036	10,198,000	7,075,761	501,000	173,200	6,574,761
Water- Clear Well Reservoirs SRF	10/18/07	3.25%	2028	915,000	337,000	52,000	6,740	285,000
Water Meter Change Out Program SRF	2/12/10	3.25%	2031	6,394,000	3,357,000	327,000	109,200	3,030,000
Water System Improvements & Ext.	11/4/08	4.71%	2023	1,195,000	110,000	110,000	5,500	—
Water System Improvements & Ext.	8/16/10	3.54%	2030	5,700,000	3,360,000	260,000	129,125	3,100,000
<b>Total Revenue Bonds</b>				176,677,902	127,710,490	7,690,714	3,086,846	127,671,673
<b>Total City Indebtedness</b>				358,119,404	251,719,853	19,054,989	6,830,673	251,719,853
<b>Statutory Debt Limit</b>					<b>241,616,084</b>			<b>\$259,297,29</b>
<b>% of Debt Limit Used</b>					<b>43.75 %</b>			<b>41.16 %</b>
<b>Remaining Debt Capacity</b>					<b>135,911,950</b>			<b>152,575,427</b>

### Retired Debt Versus New Debt

The total City indebtedness as of June 30, 2023, is projected to be 251,505,826 (41.06% of statutory debt limit). The total City indebtedness as of June 30, 2015, was \$295,561,181 (69.45% of statutory debt limit). **The City is projected to have \$44,055,355 less in debt as of June 30, 2023.**

The combination of reduced debt and increased utility rates partially reflects the movement to a more "pay as you go" strategy, which could lead to larger tax and fee increases than with the use of debt.

The following chart shows the amount of retired debt as compared to new debt. The new debt includes new debt issuances as well as draw downs on existing state revolving fund loans:



\*In Fiscal Year 2020, the City had \$5,908,200 forgiven of the Bee Branch Upper Bee Branch Loan on June 30, 2020 which increased principal payments reflected.

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### Bond Rating

The City's General Obligation Debt ratings with Moody's Investors Service is Aa3. In May 2021, Moody's Investor Services upgraded the City's Water Enterprise's outstanding revenue bonds from A1 to A2 and affirmed the Aa3 credit rating on general obligation bonds.

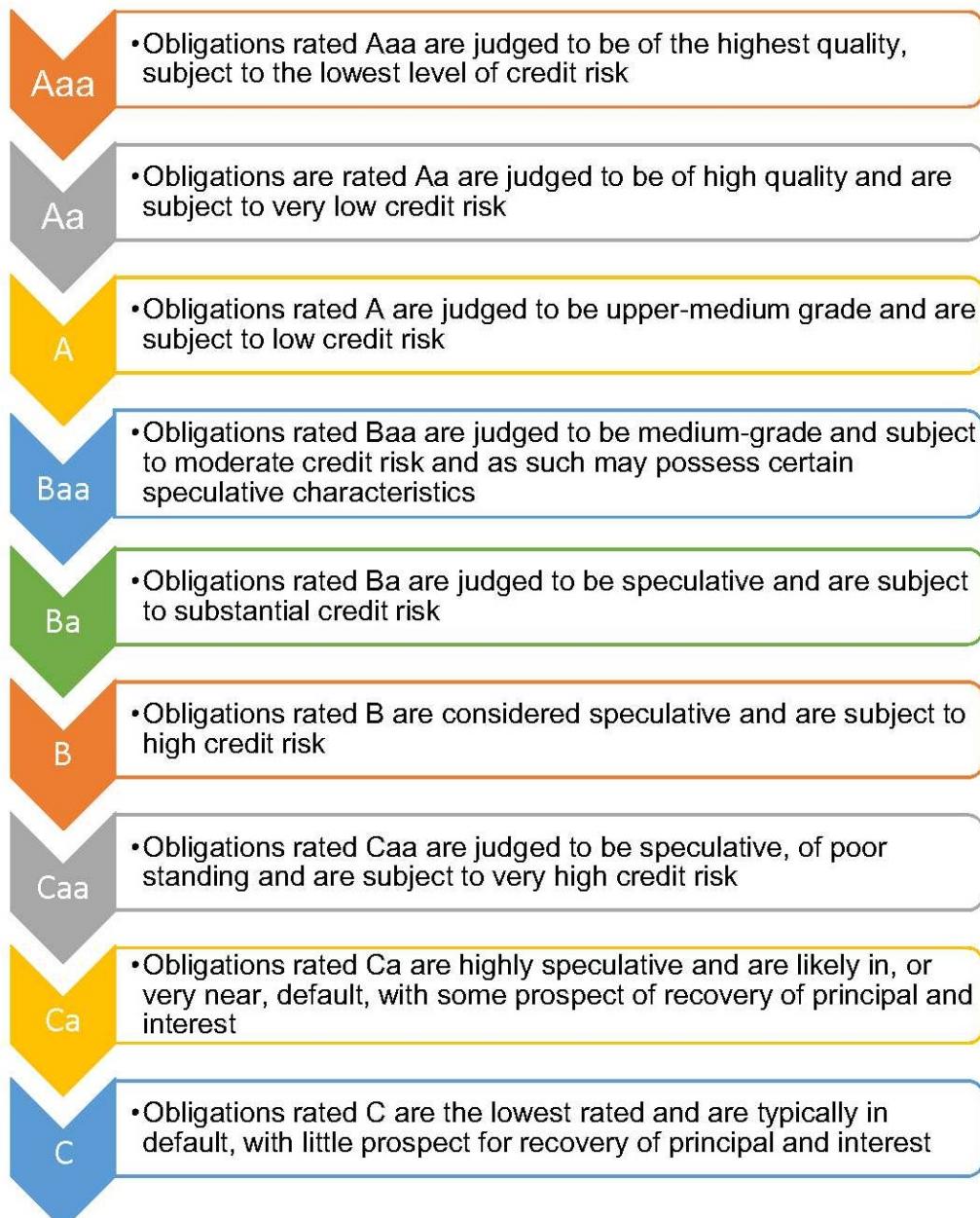
#### **Credit Strengths:**

- Sizable tax base
- Wealth and income profile that is slightly below similarly rated peers
- Revenue raising flexibility through access of multiple property tax levies and franchise fees

#### **Credit Challenges:**

- Increased financial position that will decline in fiscal years 2021 and 2022
- Somewhat elevated debt and pension liabilities

### **Moody's Investors Service Rating Scale**



## FY 2023 Moody's Investors Service Bond Ratings Comparison for Iowa Cities

Ranking	City	Rating
1	Iowa City	AAA
	West Des Moines	AAA
	Clive	AAA
2	Cedar Rapids	Aa1
	Ames	Aa1
	Ankeny	Aa1
	Urbandale	Aa1
	Cedar Falls	Aa1
	Marion	Aa1
3	Des Moines	Aa2
	Waterloo	Aa2
	Sioux City	Aa2
	Bettendorf	Aa2
	Council Bluffs	Aa2
4	Dubuque	Aa3
	Davenport	Aa3

# **CAPITAL BUDGET**

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## CAPITAL IMPROVEMENTS PROGRAM (CIP)

The City's five-year Capital Improvement Program (CIP), contained in a separate document, and is used to plan for major changes to the City's infrastructure and other capital improvements. Departments propose projects in the fall and a draft of the CIP is developed before operational budgets are submitted. The CIP by department is reviewed with the operating budgets during budget hearings with City Council in February. The CIP is approved in March with the operating budget.

The CIP document has a page for every project and the format includes description of the project, City Council Goals & Priority outcome, funding restrictions, effect on operations, and relationship to other projects. The CIP recommendation reflects the City's comprehensive plan and the goals and priorities established by City Council.

The FY 2023 recommended capital projects are incorporated into the budget as capital programs. They are found at the end of each applicable program section. Projects which have an effect on operations are noted. The City's CIP Policies are shown in the Policy Budget documents.

The five-year CIP recommended through the current year (Fiscal Year 2022) budget process covered Fiscal Year 2022 through 2026 and is \$187,487,690. The recommended five-year CIP for the upcoming budget process (Fiscal Year 2023) will cover Fiscal Year 2023 through 2027 and is \$255,784,207. This is a \$68,296,517, or 36.43% increase.

The Fiscal Year 2023 CIP budget recommendation of \$69,262,412 is a 40.88% increase from the Fiscal Year 2022 CIP budget of \$49,164,309.

For several years, the Mayor and City Council has been taking advantage of the historically low interest rates and investing in City infrastructure and economic development and redevelopment. At the 2015 City Council Goal Setting, the Mayor and City Council adopted debt reduction as a High Priority. This budget adoption reflects that debt reduction priority.

While the City will issue \$105,580,538 in new debt in the Recommended five-year CIP, mostly for fire truck, pumper and ambulance replacements, fire station expansion, Mystique Community Ice Center improvements, road improvements, sanitary sewer improvements, additional downtown parking, and maintenance of Five Flags, for a total of \$105,580,538 of debt in FY 2023-2027. The City will retire \$108,351,763 of existing debt, reducing the amount of City debt by \$2,771,225.

In this budget recommendation, the Mayor and City Council are currently reviewing for Fiscal Year 2023, the use of the statutory debt limit would be 41%, and by the end of the Adopted 5-Year Capital Improvement Program (CIP) budget in Fiscal Year 2027, the City of Dubuque would be at 32% of the statutory debt limit. Projections out 10 years to Fiscal Year 2032 show the City of Dubuque at 16% of the statutory debt limit. This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in Fiscal Year 2016.

In this extremely low interest rate environment prior to 2015, the City had been increasing the use of debt to accomplish the projects that need to be done. To have any success, a community must have a sound infrastructure. The Mayor and City Council has recognized the infrastructure issues Dubuque faces and has been responsive. While there was some criticism of City use of debt to deal with those infrastructure challenges, that criticism fails to recognize that not financing the needed infrastructure maintenance and improvements is also a form of debt that is passed down to future generations. This was a strategic decision by the City Council realizing that infrastructure investment just gets more expensive over time for these reasons: a) the older a piece of infrastructure gets and the more it is allowed to deteriorate increases costs; b) the longer the wait to invest in infrastructure the costs are increased by inflation; and c) If the investment in infrastructure is not made in this low interest rate environment this investment will eventually need to be made when interest rates are higher, thereby increasing costs. However, beginning

in FY 2016 the City Council at their 2015 Goal Setting Session debt reduction was adopted as a High Priority. So the amount of outstanding debt began to decrease and in Fiscal Year 2023 the City will be issuing less debt than is retired and many projects will become pay-as-you-go.

The debt principal outstanding projected as of June 30, 2022, is currently \$251,719,853. The breakdown of the debt principle outstanding as of June 30, 2022, is as follows:

<b>Debt Obligation</b>	<b>6/30/2022 Principle Outstanding</b>
General Obligation Essential Corporate Purpose	\$96,604,176
Less General Obligation Debt Subject to Annual Appropriation	(\$18,588,398)
Tax Increment Notes and Bonds	\$17,760,000
Economic Development TIF Rebate Agreements	\$6,071,798
General Fund Leases	\$100,000
Other Revenue-Backed Loans	\$3,473,389
Total Indebtedness Subject to Statutory Debt Limit of \$241,616,084	\$105,420,965
Percent of Statutory Debt Limit Used as of June 30, 2022	45.72%
Revenue Bonds	\$105,717,490
Debt Subject to Annual Appropriation	\$40,581,398
<b>Total City Indebtedness as of June 30, 2022</b>	<b>\$251,719,853</b>

## Capital Improvement Program

The City will issue \$105,580,538 in new debt in the Recommended 5-year CIP, mostly for fire truck and pumper replacements, fire station expansion, road improvements, sanitary sewer improvements, additional downtown parking, and maintenance of Five Flags.

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
Build-out of 2nd floor Old Engine House (18th & Central)	\$ 193,000	\$ —	\$ —	\$ —	\$ —	\$ 193,000
Fire Station Expansion/Relocation	\$ —	\$ —	\$ —	\$ 887,890	\$ 3,449,550	\$ 4,337,440
Ladder Truck & Pumper Replacement/Expansion	\$ —	\$ —	\$ —	\$ 510,000	\$ —	\$ 510,000
Ambulance Replacement/Expansion	\$ 244,810	\$ —	\$ —	\$ —	\$ —	\$ 244,810
HVAC Replacement at Fire Headquarters 11 West 9th Street.	\$ 175,748	\$ 365,697	\$ —	\$ —	\$ —	\$ 541,445
Mystique Community Ice Center Settling Remediation and Building Improvements	\$ 6,300,000	\$ —	\$ —	\$ —	\$ —	\$ 6,300,000
Five Flags GDTIF	\$ 600,000	\$ 1,709,322	\$ 2,500,000	\$ —	\$ —	\$ 4,809,322
Parking Ramp Major Maintenance Repairs	\$ 245,000	\$ —	\$ —	\$ —	\$ —	\$ 245,000
New Downtown Parking Ramp - GO Debt	\$ 2,348,822	\$ 9,078,000	\$ 6,000,000	\$ —	\$ —	\$ 17,426,822
Smart Parking System - GO Debt	\$ 40,696	\$ —	\$ 15,366	\$ 173,000	\$ —	\$ 229,062
14th Overpass Design - GO Debt	\$ —	\$ 627,000	\$ —	\$ —	\$ —	\$ 627,000
Solid Waste Collection Vehicles - GO Debt	\$ —	\$ 55,000	\$ 214,269	\$ 106,000	\$ —	\$ 375,269
Sanitary Sewer Projects	\$ 5,051,897	\$ 8,839,852	\$ 13,346,822	\$ 17,047,271	\$ —	\$ 44,285,842
Stormwater Projects	\$ 2,600,000					\$ 2,600,000
Water Projects	\$ —	\$ —	\$ —	\$ 4,297,047	\$ 18,558,479	\$ 22,855,526
<b>Total New Debt</b>	<b>\$17,799,973</b>	<b>\$ 20,674,871</b>	<b>\$22,076,457</b>	<b>\$23,021,208</b>	<b>\$22,008,029</b>	<b>\$105,580,538</b>

The City will retire \$108,351,763 of existing debt over the next five-years (FY23-FY27).

The following chart shows the net reduction of debt from Fiscal Year 2023 - Fiscal Year 2027:

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
New Debt	\$ 17,799,973	\$ 20,674,871	\$ 22,076,457	\$ 23,021,208	\$ 22,008,029	\$105,580,538
Retired Debt	-\$19,054,989	-\$20,843,281	-\$22,292,530	-\$23,025,346	-\$23,135,617	-\$108,351,763
<b>Net Debt Reduction</b>	<b>-\$1,255,016</b>	<b>-\$168,410</b>	<b>-\$216,073</b>	<b>-\$4,138</b>	<b>-\$1,127,588</b>	<b>-\$2,771,225</b>

Capital improvement activities have been established in the City's budget to separate CIP projects and project expense (i.e., Storm Sewer Capital Improvement Activity, Street Capital Improvement Activity, Park Capital Improvement Activity) from operating expense (i.e., supplies, insurance salaries). The State of Iowa budget law requires that a city's budget be prepared and certified on a program basis. This means that each activity must fall under one of the State mandated budget program areas.

Table 1 below shows a summary of the five-year CIP by State Program. This is a increase of \$68,296,517 from the FY 2022-2026 total CIP budget of \$187,487,690.

**TABLE 1 - FISCAL YEAR 2023-2027 CIP CAPITAL IMPROVEMENT PROGRAM**

EXPENDITURES	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL
Public Safety	1,201,588	952,778	95,662	1,397,890	3,449,550	7,097,468
Public Works	20,574,057	15,155,620	14,825,885	4,099,616	4,581,088	59,236,266
Culture & Recreation	9,595,320	4,484,112	4,498,670	1,983,850	3,677,815	24,239,767
Community & Economic Devl	6,857,175	3,180,698	3,950,388	2,781,344	3,156,026	19,925,631
General Government	2,096,461	1,301,683	1,011,764	1,424,101	630,165	6,464,174
Business Type	28,937,811	28,181,331	26,584,435	28,935,119	26,182,205	138,820,901
<b>TOTAL</b>	<b>69,262,412</b>	<b>53,256,222</b>	<b>50,966,804</b>	<b>40,621,920</b>	<b>41,676,849</b>	<b>255,784,207</b>

## HOW THE MONEY IS SPENT 5 YEAR CAPITAL IMPROVEMENT BUDGET

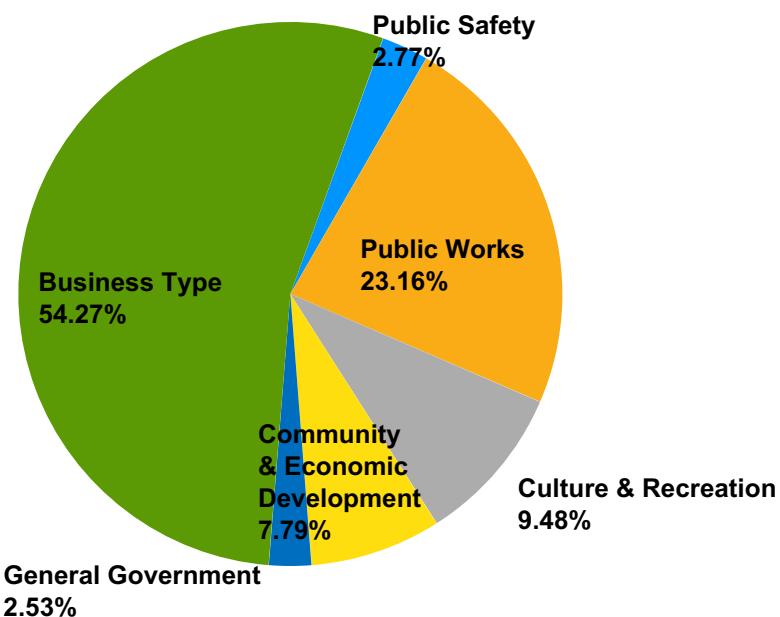
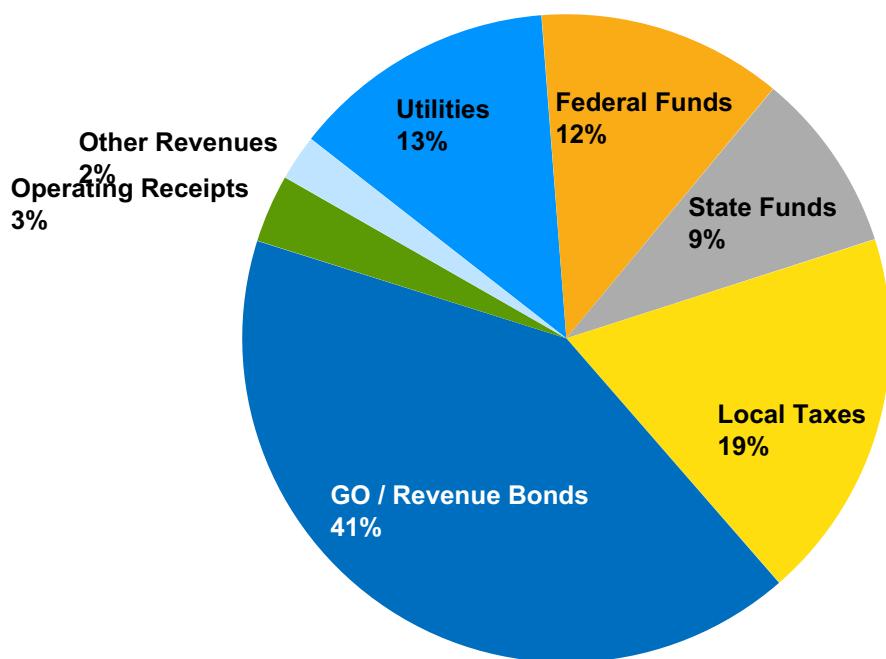


TABLE 2 - CIP FUNDING SOURCES

FUNDING SOURCES	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL
Utilities	8,092,713	4,972,392	6,281,331	6,993,314	7,514,655	33,854,405
Federal Funds	16,546,850	10,218,142	3,725,731	445,000	370,532	31,306,255
State Funds	9,246,525	6,108,643	7,309,588	263,283	180,586	23,108,625
Local Taxes	13,122,531	8,675,440	9,056,185	7,368,258	9,192,386	47,414,800
GO / Revenue Bonds	17,799,973	20,674,871	22,076,457	23,021,208	22,008,029	105,580,538
Operating Receipts	2,652,330	1,739,644	1,248,730	1,564,350	1,497,393	8,702,447
Other Revenues	1,801,490	867,090	1,268,782	966,507	913,268	5,817,137
<b>TOTAL</b>	<b>69,262,412</b>	<b>53,256,222</b>	<b>50,966,804</b>	<b>40,621,920</b>	<b>41,676,849</b>	<b>255,784,207</b>

**WHERE THE MONEY COMES FROM  
5 YEAR CAPITAL IMPROVEMENT BUDGET**



## Operating Impacts

The projects listed in the five-year Capital Improvement Program will have operating impacts as indicated below:

Project Name	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Fire Station Expansion/Relocation	597,052	829,653	1,075,673	1,335,707	1,375,778
All Parks - Replace Security Lights	-3,000	-3,000	-4,000	-4,000	-4,000
Eagle Point Park - Street Light Replacement			-1,150	-2,300	-2,300
Flora Park - Replace Lights on Tennis Courts				-1,300	-1,300
Madison Park - Flag Poles					1,000
Electrick Locks - Restrooms					1,500
Struvite Control System		50,000			
Construct Solar PV System	-20,564	-49,127	-51,583	-54,163	-56,871
Construct Land Side Storage Lot					18,900
Smart Covers			1,000	1,000	1,000
Sanitary Sewer Extensions to Existing Developments	-50,000	-66,263	-68,251	-76,698	-86,933
Sanitary Sewer CCTV Inspection, Cleaning, & Assessment	14,958	14,958	14,958	14,958	29,916
Cedar and Terminal Street Lift Station and Force Main Assessment and Improvements				148,170	148,170
Bee Branch Creek Trail: 16th to 9th		10,000	10,000	10,000	10,000
Street Camera Installation	18,834	29,784	40,734	51,684	62,634
Fiber Infrastructure Management System	15,000	15,000	15,000	15,000	15,000
South Port Master Plan Implementation		1,000	1,000		
<b>Total Operating Impact</b>	<b>572,280</b>	<b>832,005</b>	<b>1,033,381</b>	<b>1,438,058</b>	<b>1,512,494</b>

Category	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
Personnel	597,052	829,653	1,075,673	1,335,707	1,375,778
Operating	-24,772	2,352	-42,292	102,351	136,716
Debt Service					
<b>Total Operating Costs</b>	<b>572,280</b>	<b>832,005</b>	<b>1,033,381</b>	<b>1,438,058</b>	<b>1,512,494</b>

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**CITY OF DUBUQUE, IOWA**  
**Fiscal Year 2023-2027 Capital Improvement Program (CIP)**

**TO:** The Honorable Mayor and City Council Members

**FROM:** Michael C. Van Milligen, City Manager

Attached is the Fiscal Year 2023-2027 Capital Improvement Program (CIP). State law requires that a five-year CIP be adopted by the City Council after a public hearing. The required CIP public hearing will be held March 29, 2022, at the same time as the public hearing on the Fiscal Year 2023 Operating Budget.

The CIP, as the plan for the City's physical development effort, attempts to address a variety of needs that the City must meet if it is to maintain its physical facilities, meet its service commitments and provide for its future development. The CIP adoption reflects the City's comprehensive plan and the goals and priorities established by the City Council and are shown in each of the State mandated budget program areas.

With the pledge of the \$1.1 trillion dollar federal infrastructure package and other opportunities to compete for grants, the City will need to spend money to prepare projects to be grant eligible and to provide matching funds to compete for grants.

The Fiscal Year 2023 CIP budget recommendation of \$69,262,412 is a 40.88% increase from the Fiscal Year 2022 CIP budget of \$49,164,309.

For several years, the Mayor and City Council has been taking advantage of the historically low interest rates and investing in City infrastructure and economic development and redevelopment. At the 2015 City Council Goal Setting, the Mayor and City Council adopted debt reduction as a High Priority. This budget adoption reflects that debt reduction priority.

While the City will issue \$105,580,538 in new debt in the Recommended five-year CIP, mostly for fire truck, pumper and ambulance replacements, fire station expansion, Mystique Community Ice Center improvements, road improvements, sanitary sewer improvements, additional downtown parking, and maintenance of Five Flags, for a total of \$105,580,538 of debt in FY 2023-2027. The City will retire \$108,351,763 of existing debt, reducing the amount of City debt by \$2,771,225.

In this budget recommendation, the Mayor and City Council are currently reviewing for Fiscal Year 2023, the use of the statutory debt limit would be 41%, and by the end of the Adopted 5-Year Capital Improvement Program (CIP) budget in Fiscal Year 2027, the City of Dubuque would be at 32% of the statutory debt limit. Projections out 10 years to Fiscal Year 2032 show the City of Dubuque at 16% of the statutory debt limit. This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in Fiscal Year 2016.

In this extremely low interest rate environment prior to 2015, the City had been increasing the use of debt to accomplish the projects that need to be done. To have any success, a community must have a sound infrastructure. The Mayor and City Council has recognized the infrastructure issues Dubuque faces and has been responsive. While there was some criticism of City use of debt to deal with those infrastructure challenges, that criticism fails to recognize that not financing the needed infrastructure maintenance and improvements is also a form of debt that is passed down to future generations. This was a strategic decision by the City Council realizing that infrastructure investment just gets more expensive over time for these reasons: a) the older a piece of infrastructure gets and the more it is allowed to deteriorate increases costs; b)

the longer the wait to invest in infrastructure the costs are increased by inflation; and c) If the investment in infrastructure is not made in this low interest rate environment this investment will eventually need to be made when interest rates are higher, thereby increasing costs. However, beginning in FY 2016 the City Council at their 2015 Goal Setting Session debt reduction was adopted as a High Priority. So the amount of outstanding debt began to decrease and in Fiscal Year 2023 the City will be issuing less debt than is retired and many projects will become pay-as-you-go.

The debt principal outstanding projected as of June 30, 2022, is currently \$251,719,853. The breakdown of the debt principle outstanding as of June 30, 2022, is as follows:

<b>Debt Obligation</b>	<b>6/30/2022 Principle Outstanding</b>
General Obligation Essential Corporate Purpose	\$96,604,176
Less General Obligation Debt Subject to Annual Appropriation	(\$18,588,398)
Tax Increment Notes and Bonds	\$17,760,000
Economic Development TIF Rebate Agreements	\$6,071,798
General Fund Leases	\$100,000
Other Revenue-Backed Loans	\$3,473,389
Total Indebtedness Subject to Statutory Debt Limit of \$241,616,084	\$105,420,965
Percent of Statutory Debt Limit Used as of June 30, 2022	45.72%
Revenue Bonds	\$105,717,490
Debt Subject to Annual Appropriation	\$40,581,398
<b>Total City Indebtedness as of June 30, 2022</b>	<b>\$251,719,853</b>

## Capital Improvement Program

The City will issue \$105,580,538 in new debt in the Recommended 5-year CIP, mostly for fire truck and pumper replacements, fire station expansion, road improvements, sanitary sewer improvements, additional downtown parking, and maintenance of Five Flags.

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
Build-out of 2nd floor Old Engine House (18th & Central)	\$ 193,000	\$ —	\$ —	\$ —	\$ —	\$ 193,000
Fire Station Expansion/Relocation	\$ —	\$ —	\$ —	\$ 887,890	\$ 3,449,550	\$ 4,337,440
Ladder Truck & Pumper Replacement/Expansion	\$ —	\$ —	\$ —	\$ 510,000	\$ —	\$ 510,000
Ambulance Replacement/Expansion	\$ 244,810	\$ —	\$ —	\$ —	\$ —	\$ 244,810
HVAC Replacement at Fire Headquarters 11 West 9th Street.	\$ 175,748	\$ 365,697	\$ —	\$ —	\$ —	\$ 541,445
Mystique Community Ice Center Settling Remediation and Building Improvements	\$ 6,300,000	\$ —	\$ —	\$ —	\$ —	\$ 6,300,000
Five Flags GDTIF	\$ 600,000	\$ 1,709,322	\$ 2,500,000	\$ —	\$ —	\$ 4,809,322
Parking Ramp Major Maintenance Repairs	\$ 245,000	\$ —	\$ —	\$ —	\$ —	\$ 245,000
New Downtown Parking Ramp - GO Debt	\$ 2,348,822	\$ 9,078,000	\$ 6,000,000	\$ —	\$ —	\$ 17,426,822
Smart Parking System - GO Debt	\$ 40,696	\$ —	\$ 15,366	\$ 173,000	\$ —	\$ 229,062
14th Overpass Design - GO Debt	\$ —	\$ 627,000	\$ —	\$ —	\$ —	\$ 627,000
Solid Waste Collection Vehicles - GO Debt	\$ —	\$ 55,000	\$ 214,269	\$ 106,000	\$ —	\$ 375,269
Sanitary Sewer Projects	\$ 5,051,897	\$ 8,839,852	\$ 13,346,822	\$ 17,047,271	\$ —	\$ 44,285,842
Stormwater Projects	\$ 2,600,000					\$ 2,600,000
Water Projects	\$ —	\$ —	\$ —	\$ 4,297,047	\$ 18,558,479	\$ 22,855,526
<b>Total New Debt</b>	<b>\$17,799,973</b>	<b>\$20,674,871</b>	<b>\$22,076,457</b>	<b>\$23,021,208</b>	<b>\$22,008,029</b>	<b>\$ 105,580,538</b>

The City will retire \$108,351,763 of existing debt over the next five-years (FY23-FY27).

The following chart shows the net reduction of debt from Fiscal Year 2023 - Fiscal Year 2027:

Project	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
New Debt	\$17,799,973	\$20,674,871	\$22,076,457	\$23,021,208	\$22,008,029	\$105,580,538
Retired Debt	-\$19,054,989	-\$20,843,281	-\$22,292,530	-\$23,025,346	-\$23,135,611	-\$108,351,763
<b>Net Debt Reduction</b>	<b>-\$1,255,016</b>	<b>-\$168,410</b>	<b>-\$216,073</b>	<b>-\$4,138</b>	<b>-\$1,127,588</b>	<b>-\$2,771,225</b>

There was a 7.32% increase in assessed value effective January 1, 2021, which is the assessment the Fiscal Year 2023 statutory debt limit is based on. The statutory debt limit effective June 30, 2023 is \$259,297,290.

**The City will be at 41.06% of statutory debt limit by June 30, 2023.** In FY 17 the City was at 86.13% of statutory debt limit, so **41.06% in Fiscal Year 2023 is a 45.07% decrease in use of the statutory debt limit.**

The ten year history of the City's use of the statutory debt limit is as follows:

FY 13	FY 14	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21	FY 22
84.31%	83.87%	89.89%	86.13%	69.45%	63.41%	56.32%	50.22%	46.53%	43.63%

The five year projection of the City's use of the statutory debt limit from Fiscal Year 2023–2027 including all planned debt issuances subject to the statutory limit and assuming a 2% growth in the City's assessed valuation beginning in Fiscal Year 2023 is as follows:

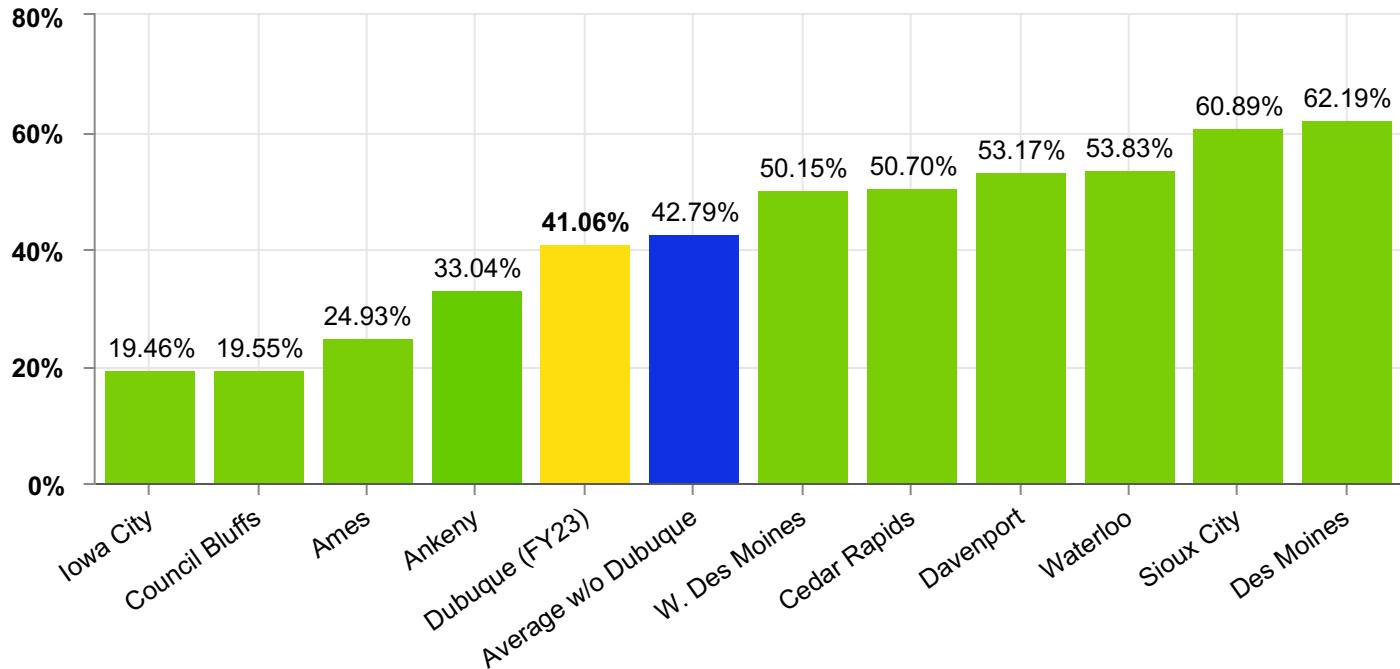
FY 23	FY 24	FY 25	FY 26	FY 27
41.06%	40.98%	39.43%	35.19%	31.98%

The following chart shows Dubuque's relative position pertaining to use of the statutory debt limit for Fiscal Year 2023 compared to the other cities in Iowa for Fiscal Year 2021 with a population over 50,000:

**Fiscal Year 2021 Legal Debt Limit Comparison for Eleven Largest Iowa Cities**

Rank	City	Legal Debt Limit (5%)	Statutory Debt Outstanding	Percentage of Legal Debt Limit Utilized
11	Des Moines	\$ 647,212,313	\$ 402,520,000	62.19 %
10	Sioux City	\$ 265,639,656	\$ 161,734,999	60.89 %
9	Waterloo	\$ 203,066,548	\$ 109,313,513	53.83 %
8	Davenport	\$ 383,418,646	\$ 203,845,000	53.17 %
7	Cedar Rapids	\$ 609,295,697	\$ 308,940,000	50.70 %
6	W. Des Moines	\$ 450,309,928	\$ 225,845,000	50.15 %
5	<b>Dubuque (FY23)</b>	<b>\$ 259,297,290</b>	<b>\$ 106,455,755</b>	<b>41.06 %</b>
4	Ankeny	\$ 337,864,308	\$ 111,645,000	33.04 %
3	Ames	\$ 251,339,811	\$ 62,654,999	24.93 %
2	Council Bluffs	\$ 274,870,338	\$ 53,728,829	19.55 %
1	Iowa City	\$ 342,894,916	\$ 66,740,000	19.46 %
<b>Average w/o Dubuque</b>				<b>42.79 %</b>

**Percent of Legal Debt Limit Utilized**



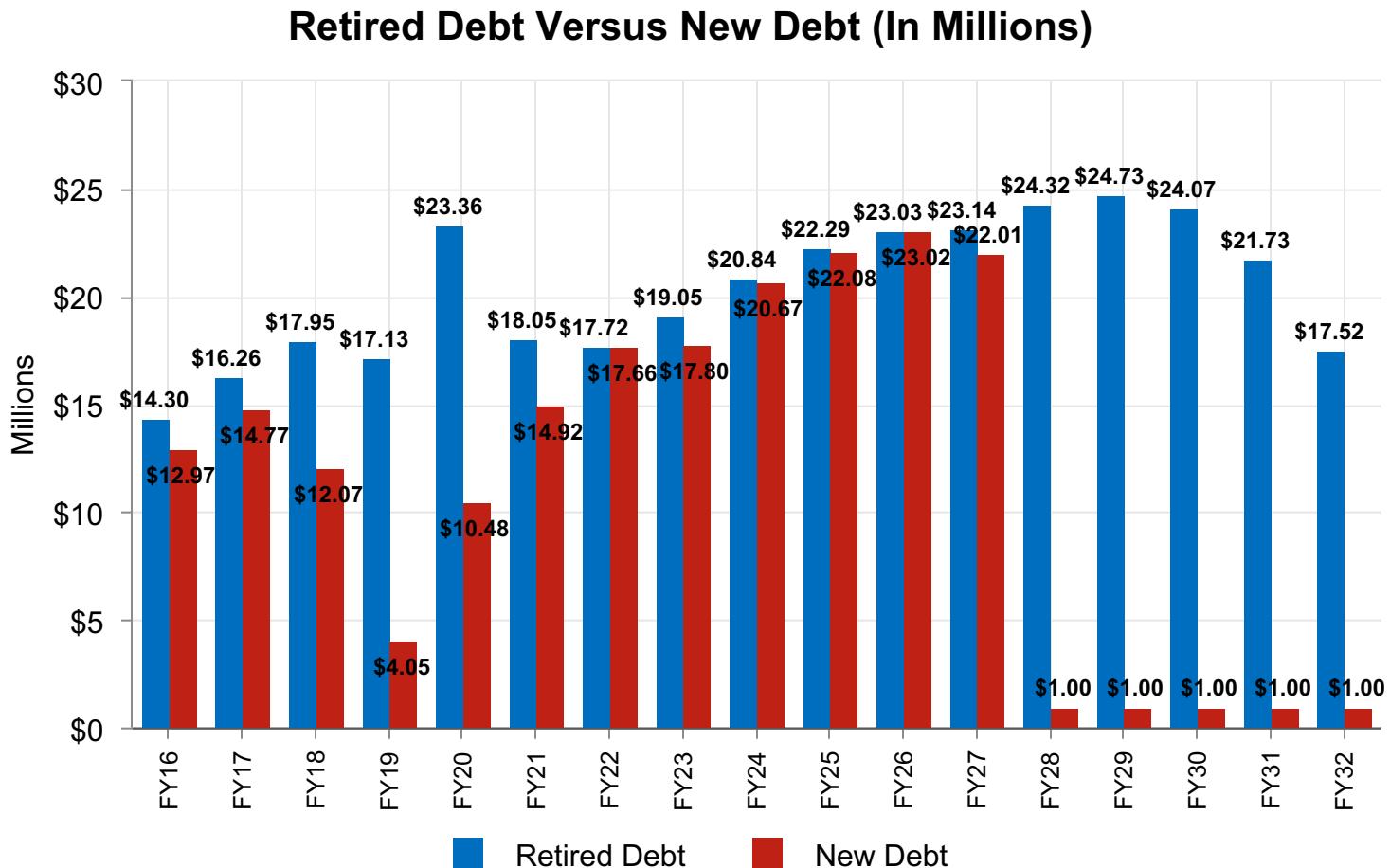
Dubuque ranks as the fifth lowest of the use of statutory debt limit of the 11 cities in Iowa with a population over 50,000 and Dubuque is below the average of the other Cities.

Retired Debt Versus New Debt

The total City indebtedness as of June 30, 2023, is projected to be 251,505,826 (41.06% of statutory debt limit). The total City indebtedness as of June 30, 2015, was \$295,561,181 (69.45% of statutory debt limit). **The City is projected to have \$44,055,355 less in debt as of June 30, 2023.**

The combination of reduced debt and increased utility rates partially reflects the movement to a more "pay as you go" strategy, which could lead to larger tax and fee increases than with the use of debt.

The following chart shows the amount of retired debt as compared to new debt. The new debt includes new debt issuances as well as draw downs on existing state revolving fund loans:

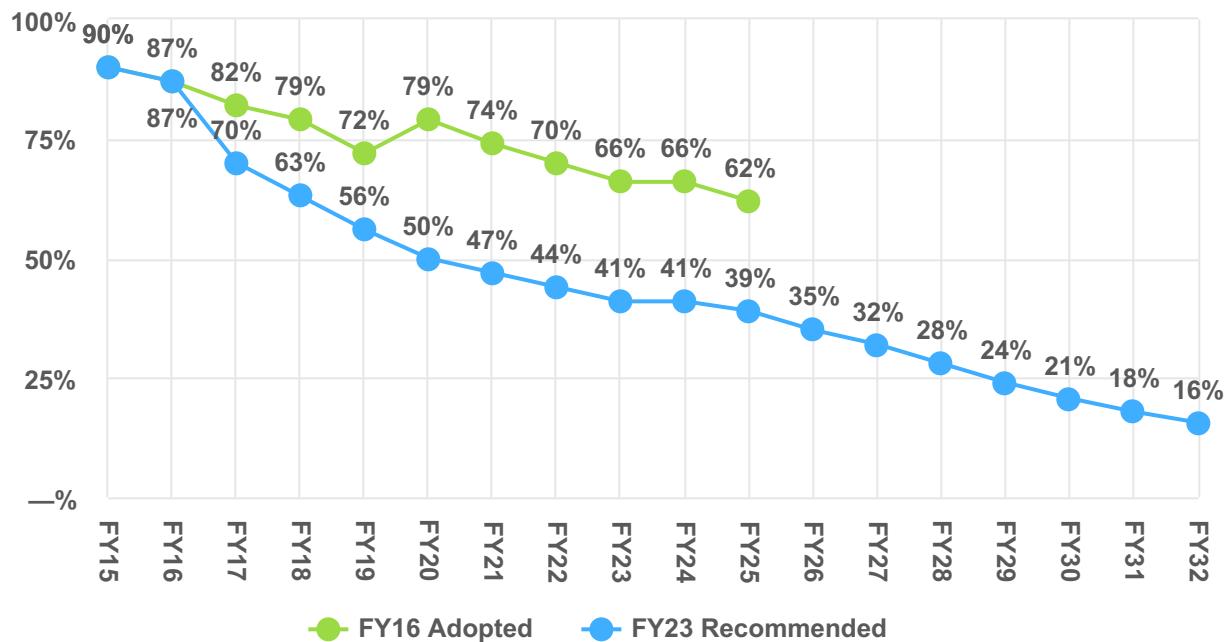


\*In Fiscal Year 2020, the City had \$5,908,200 forgiven of the Bee Branch Upper Bee Branch Loan on June 30, 2020 which increased principal payments reflected.

### Statutory Debt and Total Debt

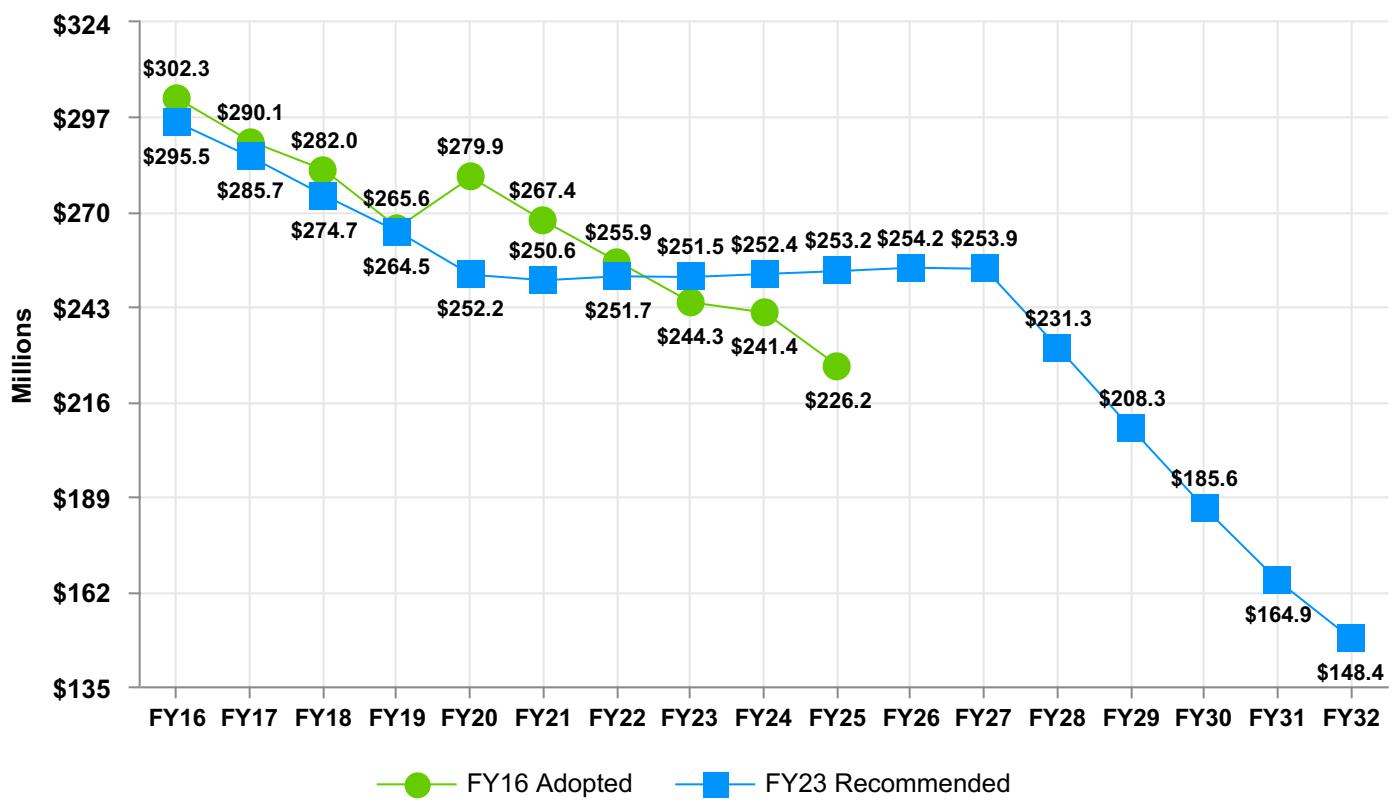
In August 2015, the Mayor and City Council adopted a debt reduction strategy which targeted retiring more debt each year than was issued by the City. The recommended FY 2023 budget will achieve that target throughout the 5-year CIP and also substantially beat overall debt reduction targets over the next five and ten-year periods. **You can see that the Mayor and City Council have significantly impacted the City's use of the statutory debt limit established by the State of Iowa.** In Fiscal Year 2015, the City of Dubuque used 90% of the statutory debt limit. In this budget recommendation, the Mayor and City Council are currently reviewing for Fiscal Year 2023, the use of the statutory debt limit would be 41%, and by the end of the recommended 5-Year Capital Improvement Program (CIP) budget in Fiscal Year 2027, the City of Dubuque would be at 32% of the statutory debt limit. Projections out 10 years to Fiscal Year 2032 show the City of Dubuque at 16% of the statutory debt limit. This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in Fiscal Year 2016.

**Statutory Debt Limit Used  
(as of June 30th)**



By the end of the Recommended 5-Year Capital Improvement Program (CIP) budget the total amount of debt for the City of Dubuque would be \$253.86 million (32% of the statutory debt limit) and the projection is to be at \$148.44 million (18% of statutory debt limit) within 10 years.

### Total Debt (In Millions)



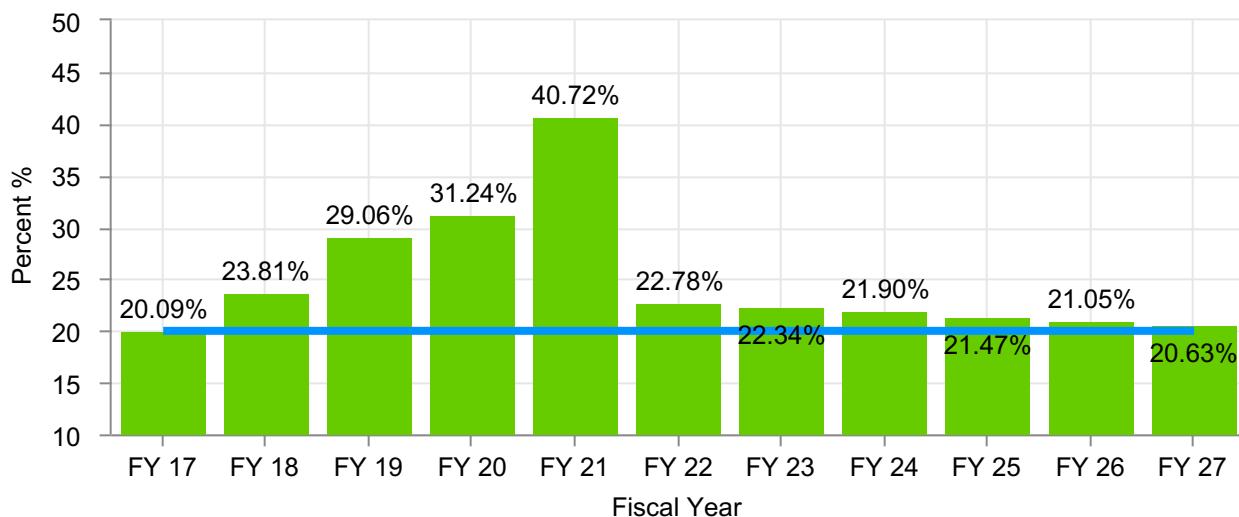
### General Fund Reserves

The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. Moody's Investor Service recommends a 20% General Fund Operating Reserve for "AA" rated cities. In May 2021, Moody's Investor Services upgraded the City's Water Enterprise's outstanding revenue bonds from A1 to A2 and affirmed the Aa3 credit rating on general obligation bonds. Notable credit factors include a sizable tax base, a wealth and income profile that is slightly below similarly rated peers, and increased financial position that will decline in fiscal years 2021 and 2022 and somewhat elevated debt and pension liabilities. In October 2016, Moody's Investors Service upgraded the rating on \$18 million in City of Dubuque bonds issued to support the Bee Branch Watershed Flood Mitigation Project from A3 to A2.

These credit ratings are affirmation of the sound fiscal management of the mayor and city council, put Dubuque in a strong position to capitalize on favorable financial markets, borrow at low interest rate when necessary, and make critical investments in the community.

Fiscal Year	Fund Reserve (As percent of General Fund revenues)	Reason for change from previous Fiscal Year
FY 2016	17.52%	Increase due to capital projects not expended before the end of the FY and increase in general fund revenue
FY 2017	20.09%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2018	23.81%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2019	29.06%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2020	31.24%	Increase due to freezing vacant positions and most capital projects due to the pandemic.
FY 2021	40.72%	Increase due to American Rescue Plan Act funds received (\$13.2 million), frozen positions and capital projects through Feb 2021.

**Fund Reserve as a Percent of General Fund Revenue**



The City of Dubuque has historically adopted a general fund reserve policy as part of the Fiscal and Budget Policy Guidelines which is adopted each year as part of the budget process. During Fiscal Year 2013, the City adopted a formal Fund Reserve Policy which states the City may continue to add to the General Fund

minimum balance of 10% when additional funds are available until 20% of Net General Fund Operating Cost is reached.

After all planned expenditures in FY 2022, the City of Dubuque will have a general fund reserve of 32.47% of general fund expenses as computed by the methodology adopted in the City's general fund reserve policy on a cash basis or 22.78% percent of general fund revenues as computed by the accrual basis methodology used by Moody's Investors Service. The general fund reserve cash balance is projected to be \$22,367,646 on June 30, 2022 as compared to the general fund reserve balance on an accrual basis of \$17,743,471 as computed by Moody's Investors Service. The general fund reserve balance on an accrual basis exceeds 22% in FY 2022, which is the margin of error used to ensure the City always has a general fund reserve of at least 20% as computed by Moody's Investors Service.

In Fiscal Year 2017, the City had projected reaching this consistent and sustainable 20% reserve level in Fiscal Year 2022. **In fact, the City met the 20% reserve requirement in FY 2017, five years ahead of schedule and has sustained a greater than 20% reserve.**

	FY2020	FY2021	FY2022	FY2023	FY2024	FY2025	FY2026	FY2027
Contribution	\$—	\$—	\$—	\$—	\$—	\$—	\$—	\$—
City's Spendable General Fund Cash Reserve Fund Balance	\$21,744,160	\$31,089,468	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471
% of Projected Revenue (Moody's)	31.24%	40.72%	22.78%	22.34%	21.9%	21.47%	21.05%	20.63%

### State Revolving Fund Sponsorship Projects and Green Project Loans

The City uses State Revolving Fund (SRF) loans for water and sanitary sewer projects whenever possible because of the **very low annual interest rate of 1.75% with an annual servicing fee of 0.25%**.

In 2009, legislation was passed in Iowa that allows water utilities that issue debt through the Clean Water State Revolving Fund Program to sponsor and help finance other water quality improvement (CWSRF) projects within or outside its service limits. This new funding mechanism, called Water Resource Restoration Sponsored Projects, will provide cities, counties, local watershed organizations, watershed management authorities, county conservation boards, and soil and water conservation districts a funding source to construct improvements throughout a watershed that keep sediment, nutrients, chemicals and other pollutants out of streams and lakes.

Repayment of a standard Clean Water SRF (CWSRF) loan includes the repayment of the original loan amount, the principal, and the cost to finance the loan, interest, and fees. On a CWSRF loan with a sponsored project, the financing costs are reduced by the amount of the cost of the sponsored project improvements. Figure 1 shows a comparison between a standard CWSRF loan and a CWSRF loan with a sponsorship project. As shown, the total cost to the utility (the total of loan repayments) remains unchanged as the cost of funding for the sponsorship project is offset by a reduction in loan financing costs. In essence, two water quality projects are completed for the price of one.

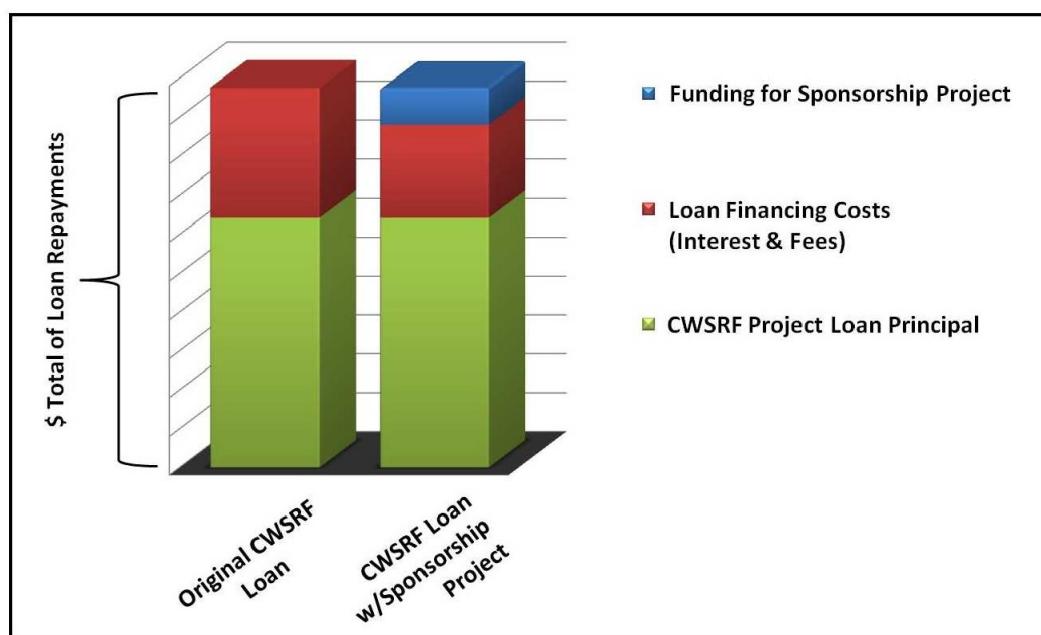


Figure 1. Loan repayment comparison between a standard CWSRF loan and a CWSRF loan with a sponsorship project.

After three years of the State of Iowa being unsuccessful in completing one of these modified loans, the City of Dubuque had the first successful application for the state when, in April 2013, the City was awarded \$9.4 million of the interest paid on the Water and Resource Recovery Center to be used to reconstruct over 70 Green Alleys in the Bee Branch Watershed. The principal for the Water & Resource Recovery Center Upgrade was increased from \$64,885,000 to \$75,145,579 and the interest rate plus annual servicing fee was decreased from 3.25% to 2.00% to add the Green Alley sponsorship project. This reduction allowed for increased proceeds and resulted in a true interest cost of 1.96% and gross borrowing savings of \$11.4 million.

The Federal Fiscal Years 2010, 2011, and 2012 State Revolving Fund capitalization grants included requirements for certain percentages of the funds to be allocated for green projects. Each green infrastructure project receives a portion of loan forgiveness not to exceed 30%. In June 2015, the City of Dubuque Upper Bee Branch Creek Restoration Project (Upper Bee Branch Project) qualified for a Green Project Loan from the CWSRF Program in the amount of \$29,541,000. The loan includes a principal forgiveness provision. The amount of the loan to be forgiven is 20% of the total loan disbursements made under the loan agreement. **The amount of the loan that was forgiven in June 2020 was \$5,908,200. The actual true interest cost for total funds received was not the 2.00% borrowing rate (1.75% interest and 0.25% administrative fee), but just 0.07% after reflecting the receipt of interest free funds (forgiven portion).**

Then, in August 2017, the City was awarded \$1.4 million in funding for improvements with the Catfish Creek Watershed through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Upper Bee Branch Creek Restoration Project. The funding for the \$1.4 million in improvements will come from the interest payments on the City's Upper Bee Branch SRF loan. The Upper Bee Branch Creek SRF loan principal was increased to \$30,941,000 and **the interest rate plus the annual servicing fee was reduced from 2.00% to 1.43%. On a gross basis, the borrowing costs for the new loan were \$1.38 million less than the original loan.**

In May 2018, the City was awarded \$1.0 million in funding for previous green alley improvements with the Bee Branch Creek and Catfish Creek Watersheds through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Upper Bee Branch Creek Railroad Culverts Project. The funding for the \$1.0 million in improvements will come from the interest payments on the City's Upper Bee Branch Railroad Culvert SRF loan. The Upper Bee Branch Creek Railroad Culvert SRF loan principal was increased to \$17,387,000 and **the interest rate plus the annual servicing fee was reduced from 2.00% to 1.43%. On a gross basis, the borrowing costs for the new loan were \$1.05 million less than the original loan.**

In February 2019, the City was awarded \$276,300 in funding for Eagle Point Park Environmental Restoration through the State of Iowa Water Resource Restoration Sponsored Project program as part of the City State Revolving Fund loan for the Kerper Boulevard Sanitary Sewer Project. The funding for the \$276,300 in improvements will come from the interest payments on the City's Kerper Boulevard Sanitary Sewer SRF loan. The Iowa Finance Authority now requires that sponsorship projects are included in the initial loan amount so that the repayment schedule does not have to be adjusted. **On a gross basis, the borrowing costs for the new loan were \$278,000 less than if there was not a sponsorship project included.**

## Capital Improvement Program

The five-year CIP adopted through the current year (Fiscal Year 2022) budget process covered Fiscal Year 2022 through 2026 and is \$187,487,690. The adopted five-year CIP for the upcoming budget process (Fiscal Year 2023) will cover Fiscal Year 2023 through 2027 and will be \$255,784,207. This is a \$68,296,517 (36.43%) increase.

FY 2022-2026 Capital Improvement Program (CIP) compared to the FY 2023-2027 Capital Improvement Program is as follows:

	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	Total
FY22 CIP	\$49,342,750	\$43,298,159	\$39,593,286	\$29,389,844	\$25,863,651	—	\$187,487,690
FY23 CIP	—	\$69,262,412	\$53,256,222	\$50,966,804	\$40,621,920	\$41,676,849	\$255,784,207
\$ Difference	—	+\$25,964,253	+\$13,662,936	+\$21,576,960	+\$14,758,269	—	\$68,296,517
% Change	—	+59.97%	+34.51%	+73.42%	+57.06%	—	36.43%

Further information about the changes to capital improvement projects can be found on pages xv-xxi.

Fiscal Year 2023 will be the sixteenth fiscal year that the Stormwater Fund is recommended to be fully funded by stormwater user fees. The General Fund will continue to provide funding for the stormwater fee subsidies that provide a 50% subsidy for the stormwater fee charged to property tax exempt properties, low-to-moderate income residents, and a 75% subsidy for the stormwater fee charged to residential farms. The FY 2023 Stormwater User Fee is proposed to increase from \$8.85 per SFU to \$9.00 per SFU, a 1.69% increase, consistent with Ordinance 16-14 passed on March 5, 2014.

	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Adopted Per Ordinance 21-12	\$8.50	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00
Adopted Per Ordinance 16-14	\$6.38	\$6.81	\$7.27	\$7.76	\$8.29	\$8.85	\$9.00	\$9.00
Adopted Per Ordinance 21-20	\$—	\$—	\$—	\$—	\$—	\$8.29	\$8.29	\$8.29
Adopted Per Ordinance 10-21	\$—	\$—	\$—	\$—	\$—	\$—	\$8.85	\$8.85
Proposed FY23	\$—	\$—	\$—	\$—	\$—	\$—	\$—	\$9.00
% Decrease From Ordinance 21-12	-24.94%	-24.33%	-19.22%	-13.78%	-7.89%	-7.89%	-1.67%	0.00%

\* The recommended rates for FY16 through FY20 reflect the rates previously established by Ordinance 16-14 following the State's approval of \$98.5 million in State Flood Mitigation state sales tax increment funds for the Bee Branch Watershed Flood Mitigation Project. Ordinance 21-12 was the ordinance adopted prior to the City receiving the Flood Mitigation grant. Ordinance 21-20 was adopted in response to the COVID-19 pandemic.

The Stormwater Utility was formed on July 1, 2003, to update and expand the City's aging infrastructure, comply with the National Pollution Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) permit, and implement the various elements of the 2001 Drainage Basin Master Plan Stormwater Management Plan (amended in 2013), which outlined improvements in both the Catfish Creek and Bee Branch watersheds. The flood mitigation improvements in the Catfish Creek Watershed have been completed. The improvements in the Bee Branch Watershed are part of the multi-phased, fiscally responsible, holistic Bee Branch Watershed Flood Mitigation Project which will mitigate flooding, improve water quality, stimulate investment, and enhance the quality of life. The City's has been able to garner support from local, state, and federal partners with over \$163 million in outside funding to help offset the cost of the overall \$237 million project. Since 2001, the City has made steady progress on the various phases of the project.

The phases of the Bee Branch Watershed Flood Mitigation Project are as follows:

Phase	Description	Status
1	Carter Road Detention Basin	Complete
2	West 32nd Street Detention Basin	Complete
3	Historic Millwork District	Complete
4	Lower Bee Branch Creek Restoration	Complete
5	Flood Mitigation Gate & Pump Replacement	Under Design
6	Impervious Surface Reduction	1/3 of alleys converted to "Green Alleys"
7	Upper Bee Branch Creek Restoration/Railroad Culverts	Under Construction
8	22nd Street Storm Sewer Improvements	Complete from Elm Street to N. Main
9	Flood Mitigation Maintenance Facility	Site Cleanup/Preparation
10	North End Storm Sewer Improvements	Initiate Design in 2028
11	Water Plant Flood Protection	Initiate Design in 2030
12	17th Street Storm Sewer Improvements	Complete from Elm St. to Heeb St.

Individually, each of the 12 phases of the project will provide some benefit. But flash flooding can be expected to occur until all of the improvements are implemented. But it is also true that with the completion of each subsequent phase, the threat of flash flood damage is lessened and the resulting damage will be mitigated. When complete, it is expected to prevent an estimated \$582 million in damages over its 100-year design life.

Because of the public support for the Bee Branch Watershed Flood Mitigation Project, the stated commitment of the City of Dubuque City Council to implement the various phases of the project, and because the City has already started implementing some of the improvements, private investment in the Bee Branch Watershed has already eclipsed \$139 million since 2008 with an additional \$215 million expected to follow in the next ten years for a combined total of \$354 million in private investment. This non-public investment by private developers includes undertakings such as the rehabilitation of Caradco, Novelty Ironworks, Betty Building, Voices Building, Power Plant, Foundry, Farley Loetscher, Kirby Building and Wilmac Building all located in the Historic Millwork District; \$15.1 million of non-public investment in the Washington Neighborhood related to Community Housing Initiatives Acquisition & Redevelopment, St. Mary's Campus, Corner Grill, Rusk Building, Conlin Building, Welu Building, Richards Building, High Building, Streinz Building, Widmeier Building and Engine House; and \$2.3 million in non-public investment in the Downtown Neighborhood related to the Babler Building, 324-326 West Locust Street, 346-348 West Locust Street and 407-409 Loras Boulevard.

The CIP budget reflects the Dubuque Five-Year (2023-2027) City Council Goals and 2021-2023 Policy Agenda, established by the City Council August, 2021.

### Dubuque Five-Year City Council Goals

Robust Local Economy: Diverse Businesses and Jobs with Economic Prosperity

Vibrant Community: Healthy and Safe

Livable Neighborhoods and Housing: Great Place to Live

Financially Responsible, High Performance City Organization: Sustainable, Equitable and Effective Service Delivery

Sustainable Environment: Preserving and Enhancing Natural Resources

Partnership for a Better Dubuque: Building our Community that is Viable, Livable and Equitable

Diverse Arts, Culture, Parks and Recreation Experiences and Activities

Connected Community: Equitable Transportation, Technology, Infrastructure and Mobility

**Policy Agenda 2021 - 2023****Top Priority (in alphabetical order)**

- Chaplain Schmitt Island Master Plan Implementation
- City Information & Network Security
- Equitable Poverty Prevention & Reduction Plan Implementation
- Federal Infrastructure Program Preparation
- Five Flags Center Direction
- Historic Building Rehabilitation/Preservation

**High Priority**

- Bee Branch Watershed Project: Next Steps
- Childcare Initiative
- Community Broadband Expansion
- Complete Streets Concept Implementation: 16th St./Elm St.;14th St. Railroad Overpass Project
- Comprehensive Parks Master Plan
- Imagine Dubuque Implementation
- West End Fire Station

**Attachment 3** provides a summary of these projects organized by City Council's five-year goals and Fiscal Year 2023 priorities reflect how these goals are addressed.

Finally, **Attachment 4** provides detail on the source of funds and highlights important points about the 5-year CIP Program.

**CIP FORMAT**

The format for the Fiscal Year 2023-2027 CIP is substantially the same as previous fiscal years. First, an index referencing the 2023-2027 Capital Improvement Budget follows the budget message. The index identifies each capital improvement first by city department and then by all applicable State programs as a subcategory under each department. The index serves as a quick reference for each CIP, and the far right hand column shows the page number of each project. Secondly, a separate project page is provided to show the detail for each individual project. These projects pages are also arranged first by city department and then by State program as a subcategory within each department.

As in previous CIP budget documents, each detailed project page identifies the city department, the state program, project title, account code (consisting of program number, department number, fund and capital project number), and total project cost. The project page then shows any funds expended for the project in Fiscal Year 2021 and the adopted budget in Fiscal Year 2022. In Section A of the project form entitled "Expenditure Items", project costs are shown by major expenditure item (i.e., Design and Engineering, Land and Right-of-Way Purchase, Construction and Other Expense). In Section B, entitled "Project Financing", the project funding is presented by major revenue source (i.e., General Fund, Sales Tax Fund, Water Depreciation Fund, Sanitary Sewer Construction Fund, and Road Use Tax Fund). In Section C, entitled "Impact – Operations," the dollar impact on operations in terms of greater or lesser operating costs and/or greater or lesser revenue is provided when available. Lastly, there is a narrative section, which provides a description of the project, a justification for the project and, where appropriate, how it relates to other projects or plans. A small map may also be provided to further identify the location of the project.

Each detailed project page identifies the budget for each fiscal year in the next five years. There is a sixth column labeled "2028". This column is included to show that the project does not end in the next five years and that additional budget will be needed to fully complete the project. The "2028" column will show the total remaining estimate for the project, unless the project is annual. This column could also be known as "Beyond Fiscal Year 2027." If a project is annual the "2028" column will only show one years worth of budget.

New this fiscal year is a section in the detailed project pages called "First Year Submitted". This information represents the year the capital improvement project was first submitted for consideration. This is not the first year that the capital project was adopted for funding, but instead represents the first year a staff member identified a need for the project and created a CIP to present to the City Manager.

## **CONCLUSION**

The Capital Improvement Program represents the City of Dubuque's commitment to a maintenance and physical development plan for the next five years. The first year of the five-year CIP goes into the budget for next year and deserves the most attention. As you know, the CIP is updated each year so that City Council will have an opportunity in the next year to change Fiscal Year 2024 through Fiscal Year 2027 projects, as well as to add projects for Fiscal Year 2028.

A ranking system was established in Fiscal Year 2019 to more readily identify capital projects that directly meet City Council Goals and Priorities and address City needs. This ranking process also included several collaborative meetings with staff to determine which projects should be recommended for funding with the limited resources available. There are many capital projects that have been added to meet City Council Goals and Priorities and address City needs (\$74,776,242). Those new projects that appear in the five-year CIP are as follows:

<b>Department</b>	<b>New Project</b>	<b>Total CIP</b>
Fire	Station 5 Waterproofing and Driveway	\$ 49,000
Fire	Station 4 Kitchen Remodel, Flooring and Paint	\$ 40,000
Fire	Station 5 Structural Beam Replacement and Repair	\$ 38,500
Fire	Station 5 Off-Street Parking Area	\$ 15,000
Parks	Comprehensive Parks Master Plan	\$ 208,000
Parks	Chaplain Schmitt Island - Landscaping	\$ 50,000
Parks	Chaplain Schmitt Island - Entrance Sign	\$ 72,500
Parks	Chaplain Schmitt Island - Trail and Access Plan	\$ 50,000
Parks	Reimagine Comiskey	\$ 496,000
Parks	Grandview Avenue Boulevard Landscape Renovation Plan	\$ 50,000
Parks	Trail Maintenance/Repair	\$ 20,000
Civic Center	Theater - Boiler Replacement	\$ 100,000
Civic Center	Theater - Exterior Awning Addition	\$ 27,000
Civic Center	Theater - Stage Curtain Replacement	\$ 36,500
Civic Center	Theater - Stage Lighting Replacement	\$ 125,000
Civic Center	Theater - Plaster Restoration and Paint	\$ 212,000
Civic Center	Theater - East Exterior and Interior Restoration	\$ 30,000
Civic Center	Promenade - Remodel Concession Stand	\$ 187,000
Recreation	Flora and Sutton Pools Playground Replacements	\$ 300,000
Recreation	Flora and Sutton Pools Counter Reconstruction - ADA	\$ 10,000
Recreation	Flora and Sutton Pools Renovate Locker Rooms	\$ 60,000
Recreation	Sutton Pool Zero Depth Survey & Remediation	\$ 41,500
Recreation	Flora Pool Water Slide Assessment and Repairs	\$ 52,000
Recreation	Ice Center - Generator	\$ 300,000
Recreation	Ice Center - Dehumidification Improvements	\$ 1,400,000
Recreation	Ice Center - Safety Improvements	\$ 60,320
Recreation	Ice Center - Concession Re-Design and Upgrade	\$ 176,800
Recreation	Ice Center - Facilities Mechanical Systems and Energy Usage Assess	\$ 60,000

*Capital Improvement Program*

<b>Department</b>	<b>New Project</b>	<b>Total CIP</b>
Water	Water System Improvements Pressure Zone 3	\$ 19,167,398
Water	Webber Property Phase 1 & 2	\$ 970,245
W&RRC	Boiler #2	\$ 425,000
W&RRC	Struvite Control System	\$ 1,060,000
W&RRC	Bar Screen Replacement	\$ 1,590,000
W&RRC	RAS Pump Replacement	\$ 980,000
Airport	Construct Land Side Storage Lot	\$ 74,000
Public Works	Municipal Service Center Roof Mounted HVAC Replacement Unit	\$ 95,000
Public Works	Municipal Service Center Vehicle Access Doors Replacement Project	\$ 75,008
Public Works	Street Vacuum/Flush Unit Replacement	\$ 185,000
Public Works	Bee Branch Flood Control Pumping Station Camera Project	\$ 55,000
Public Works	Purina Drive Load Scanner Systems	\$ 69,471
Engineering	Old Mill Road Lift Station and Force Main	\$ 22,389,621
Engineering	Granger Creek Lift Station Improvements	\$ 607,650
Engineering	Industrial Park Sanitary Sewer	\$ 504,000
Engineering	Catfish Creek Sewershed Interceptor Sewer Improvements	\$ 3,210,500
Engineering	Central Avenue Streetscape Design 1-way to 2-way	\$ 400,000
Engineering	Althauser Street Resurfacing	\$ 140,000
Engineering	Green Alleys - Non Bee Branch	\$ 600,000
Engineering	Dubuque Industrial Center Crossroads - New Road Infrastructure	\$ 2,770,000
Engineering	Dubuque Industrial Center McFadden Farm - South Heacock Road	\$ 2,710,000
Engineering	Schmitt Island Connector Trail	\$ 132,000
Engineering	Chaplain Schmitt Island Multi-Modal Access Plan	\$ 62,000
Engineering	Harbor Area Maintenance - Dredging	\$ 676,000
Engineering	Connecting Downtown Destinations	\$ 615,000
Engineering	Street Light Controller Meter Installation - Phase 2	\$ 90,000
Engineering	Citywide Fiber Cable Backbone Masterplan Implementation	\$ 3,000,000
Engineering	Chesterfield Lighting Project	\$ 67,000
Engineering	Federal Building Parking Lot Replacement	\$ 205,000
Engineering	Build-Out of 2nd Floor Old Engine House (18th and Central)	\$ 193,000
Engineering	MFC Building Envelope Stabilization	\$ 61,500
Engineering	City Annex Roof Replacement Project	\$ 65,000
Economic Development	South Port Master Plan Implementation	\$ 215,000
Economic Development	Development Dubuque Industrial Center - Crossroads	\$ 3,941,803
Economic Development	Green Space Historic Millwork District	\$ 400,000
Economic Development	Central Avenue Housing Forgivable Loan	\$ 750,000
Economic Development	Low Income Small Business Grant	\$ 50,000
Economic Development	Business, Non-Profit and Arts Groups Assistance Program	\$ 500,000
Information Services	Fiber Optic/Conduit Asset Maintenance and Documentation	\$ 150,000
Information Services	Central Avenue Streetscape Design	\$ 400,000
Information Services	Data Center	\$ 857,926
<b>TOTAL</b>		<b>\$ 74,776,242</b>

## Capital Improvement Program

The Capital Improvement requests that were previously funded in the five-year CIP that are not included in this five-year CIP total \$24,440,415. To put these back into the five-year CIP, other projects will need to be removed, property taxes would need to be raised and/or more debt would need to be issued. Of those removed, \$2,249,600 are identified as deferred maintenance items, delineated with an asterisks below. The removed CIPs are as follows:

<b>Department</b>	<b>Existing Project Not Funded</b>	<b>Total CIP</b>
Parks	North Fork Trail Park Development	\$ 214,000
Parks	Roosevelt Park Redevelopment	\$ 35,000
Parks	Eagle Point Park Building and Structure Assess	\$ 5,000
Parks	Storybook Zoo Playground Replacement	\$ 110,000 *
Parks	Eagle Point Park Renovate Log Cabin Pavilion	\$ 40,000 *
Parks	Eagle Point Park Accessible Walkway to Log Cabin	\$ 356,000
Parks	Eagle Point Park Light Trolley Line Trail	\$ 155,000
Parks	Eagle Point Park Indian Room Restoration	\$ 122,000 *
Parks	Eagle Point Park Develop Wading Pool Replacement	\$ 407,000 *
Parks	Installation of Flag Poles in Community Parks	\$ 75,000
Parks	Replace Highway 20 Roses	\$ 100,000 *
Parks	Valentine Park Pavilion Installation	\$ 55,000
Parks	Valley High Park - Replace Play Unit	\$ 150,000 *
Parks	Industrial Center Native Plantings	\$ 80,000
Parks	Re-landscape Locust Street Connector	\$ 30,000 *
Parks	Parks Replace Trash Cans	\$ 80,000 *
Parks	Second Dog Park Planning	\$ 53,000
Parks	Irrigation to Planters and Flower Beds	\$ 150,000 *
Parks	Park Drinking Fountains	\$ 80,000 *
Parks	Granger Creek Nature Trail - Asphalt Trail	\$ 350,000
Parks	Greenhouse - Remove Trees on Hillside	\$ 25,000 *
Parks	Town Clock Lighting	\$ 10,000
Parks	Welcome Sign East	\$ 61,000
Parks	Welcome Sign North	\$ 61,000
Parks	Greenhouse - Replace Lexan	\$ 70,000 *
Conference Center	Conference Landscape Renovations	\$ 33,500 *
Civic Center	Civic Center Concession Gate A and C Remodel	\$ 114,100 *
Civic Center	Civic Center Arena Sport Court	\$ 170,000
Recreation	MFC 2nd Floor Renovation	\$ 808,000 *
Airport	Additional Terminal Parking	\$ 1,900,250
Economic Development	Dubuque Industrial Center South Signs	\$ 80,465
Economic Development	Development of Graf Property	\$ 2,217,000
Economic Development	Development of McFadden Property	\$ 16,243,100
Public Works	Wheel Loader Purchase	\$ 255,582 *
Engineering	Riverfront Leasehold Improvements	\$ 100,000 *
Engineering	Seippel Road Reconstruction	\$ 840,000 *
Engineering	Rockdale Road Reconstruction - Maquoketa Dr	\$ 1,500,000 *
Engineering	Pennsylvania Avenue & Radford Road Roundabout	\$ 1,350,000
Engineering	Furniture, Fixtures, and Equipment Replacement	\$ 93,000 *

## Capital Improvement Program

<b>Department</b>	<b>Existing Project Not Funded</b>	<b>Total CIP</b>
Engineering	Seippel Road Culvert Replacement & Storm Sewer	\$ 25,000 *
Engineering	Century Drive Reconstruction	\$ 50,000 *
Facilities Management	City Office Renovation	\$ 400,000 *
Facilities Management	City Hall Third Floor Renovation	\$ 20,000 *
Facilities Management	City Hall Landscape Enhancements	\$ 117,500 *
Facilities Management	MFC Camera and Security System	\$ 92,500
	<b>Total</b>	<b>\$ 24,440,415</b>
	<i>Total Deferred Maintenance</i>	<i>\$ 2,249,600</i>

As is the case every year, there were new projects requested that were not able to be included in whole or in part in this five year CIP (\$28,879,642). Of those \$2,287,568 are identified as deferred maintenance, delineated with an asterisks below. CIP requests that were not funded include:

<b>Department</b>	<b>New Project Not Funded</b>	<b>Total CIP</b>
Airport	Construct Land Side Storage Lot	\$49,000
Airport	Terminal Geothermal Heat Pump Replacements	\$40,000 *
Airport	Update ARFF/Maintenance Building Lighting to LED	\$ 15,100 *
Engineering	32nd Street Multimodal Corridor Access	\$260,000
Engineering	1st & Locust Streets Gateway Improvements	\$365,000 *
Engineering	Kerper Blvd Road Diet	\$280,000 *
Engineering	Central Avenue Streetscaping - Construction	\$1,460,000 *
Engineering	Chavenelle and Seippel Road Intersection Roundabout	\$790,000
Engineering	Bee Branch Greenway Fitness Loop	\$114,000
Engineering	Bee Branch Greenway Park Signage	\$21,000
Engineering	Seippel Road Lighting Project	\$96,000
Facilities Management	Engineering Department Materials Testing Lab Reno	\$63,500 *
Information Services	Data Center	\$2,202,074
Parks	Eagle Point Park Nature Trail Project	\$50,000
Parks	Veterans Park Pickleball Improvements	\$35,000
Public Information Office	Port of Dubuque Ramp Electronic Sign Replacement	\$ 41,120 *
Public Information Office	Historic Federal Building Electronic Sign Replacement	\$ 22,848 *
W&RRC	On-Site Oxygen Generation	\$1,125,000
W&RRC	Peak Flow Capacity Upgrades	\$21,850,000
	<b>Total</b>	<b>\$ 28,879,642</b>
	<i>Total Deferred Maintenance</i>	<i>\$ 2,287,568</i>

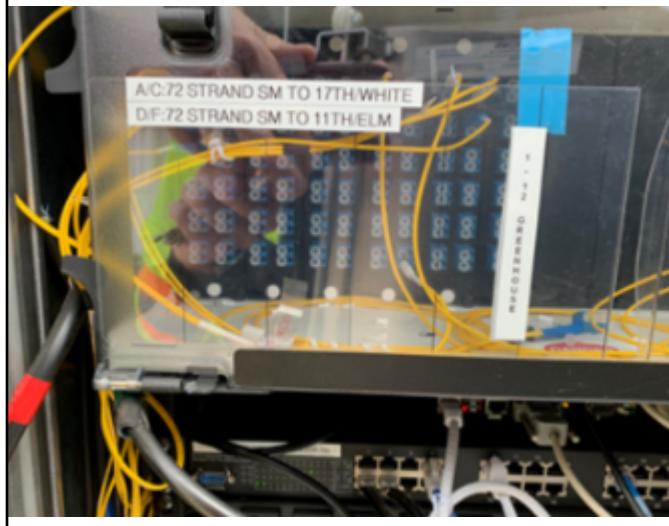
**Notable FY2023 Capital Improvement Projects**

Department	Project Title	Total City Investment FY2023-FY2027	Page
Fire	Ladder Truck & Pumper	\$960,000	1
Fire	HVAC Replacement	\$541,445	2
Fire	Ambulance Replacement	\$659,810	6
Fire	Fire Station Expansion/ Relocation	\$4,387,440	7
Parks	Pebble Cove Park Dev	\$214,000	14
Parks	Replace Play Units	See Breakout (Right)	
Parks	Comprehensive Parks Master Plan	\$208,000	15
Parks	Low/Mod Income Park Improvements	\$600,000	16
Parks	Ash Tree Removal/Replc	\$609,000	53
Civic Center	Five Flags Building Improv	\$6,000,000	68
Recreation	Flora Water Playground	\$300,000	92
Recreation	Ice Center Settling Remed	\$4,600,000	103
Recreation	Ice Center Generator	\$300,000	104
Recreation	Ice Center Dehumidification	\$1,400,000	105
Conference Center	Roof Restoration	\$700,000	114
Water	Water System Improvements Pressure Zone 3	#SHEET!	190
W&RRC	Final Clarifier Rehab	\$1,500,000	173
W&RRC	Sidestream Nitrogen Removal	\$4,000,000	175

Planned Playground Equipment Replacement		
Project	Total Investment	Page
Gay Park	\$90,000	39
Hilltop Park	\$68,615	42
Madison Park	\$85,800	43
Marshall Park	\$150,000	46
Teddy Bear Park	\$150,000	52
<b>Total</b>	<b>\$544,415</b>	



Department	Project Title	Total City Investment FY2023-FY2027	Page	Planned Fiber Conduit, Cable, and Management Projects		
				Project	Total Investment	Page
Airport	Reconstruct Taxiway A	\$11,700,000	181	INET Fiber Replacement	\$305,000	344
Public Works	Curb Ramp Program	\$2,819,859	196	Fiber Optic Conduit - Misc	\$62,500	346
Public Works	Cab-Over Solid Waste Vehicles	\$2,167,047	219	Fiber Infrastructure Management System	\$50,000	347
Engineering	Cedar and Terminal Street Lift Station and Force Main	\$3,700,000	241	Broadband Acceleration & Universal Access	\$250,000	348
Engineering	Bee Branch Interceptor Sewer Connection	\$3,335,000	252	Citywide Fiber Cable Backbone Masterplan Implementation	\$3,000,000	350
Engineering	Fiber Conduit, Cable and Management	See Breakout (Right)		Fiber Optic Documentation & Maintenance	\$150,000	407
Engineering	Old Mill Road Lift Station	\$20,839,621	253	Total	\$3,817,500	
Engineering	Catfish Creek Sewershed Interceptor Sewer	\$3,210,500	257			
Engineering	Bee Branch Creek Gate & Pump Replacement	\$12,586,470	264			
Engineering	East - West Corridor	\$8,060,000	283			
Economic Development	Development Dubuque Industrial Center: Crossroads	\$233,500	317			
Economic Development	Central Avenue Corridor Streetscape Master Plan Implementation	\$3,941,803	370			
Transportation	Vehicle Replacement	\$2,574,943	375			
Transportation	New Parking Ramp	\$17,426,822	379			
Information	Data Center	Data Center	410			



The CIP budget is the product of the hard work of a large number of people. It begins with department and division managers and their staff who prepared, ranked and updated the CIP requests. It extends to Boards and Commissions who review staff's recommendations and make modifications and establish priorities.

I wish to express my thanks to all who were involved in preparing the Fiscal Year 2023-2027 version of the City's Capital Improvement Program. Special thanks go to Director of Finance & Budget Jennifer Larson, Budget/Financial Analysts Nathan Kelleher and Jason Clasen, Assistant Public Works Director Arielle Swift, Executive Assistant Stephanie Valentine and Finance Confidential Account Clerk Ella Lahey. I am proud of the work completed by City staff and the end-result. I hope after you have had an opportunity to review this document that you feel it is responsive to your priorities.

## FISCAL YEARS 2023-2027 CIP SOURCE OF FUNDS

To finance the CIP projects, a variety of funding sources are used. The following table shows the source of funds for each year of the 5 year CIP.

SOURCE OF FUNDS IN CAPITAL BUDGET	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PERCENT
<b>Current Revenue</b>							
Rental Dwelling Rehab Loan Repayments	30,000	30,000	30,000	30,000	30,000	150,000	0.06 %
Homeownership Loan Repayments	4,000	4,000	4,000	5,000	5,000	22,000	0.01 %
Historic Preservation Loan Repayments	7,000	7,000	7,000	7,000	7,000	35,000	0.01 %
Washington Neighborhood Loan Repayments	40,000	40,000	40,000	40,000	40,000	200,000	0.08 %
Insurance and Other Reimbursements	30,000	30,000	30,000	20,000	30,000	140,000	0.05 %
Golf Revenue	—	10,000	10,000	25,000	10,000	55,000	0.02 %
<b>Subtotal Current Revenue</b>	<b>111,000</b>	<b>121,000</b>	<b>121,000</b>	<b>127,000</b>	<b>122,000</b>	<b>602,000</b>	<b>0.23 %</b>
Cable TV	920	7,400	9,000	6,520	—	23,840	0.01 %
Internal Service Funds-City Garage	158,725	20,139	281,999	60,620	9,400	530,883	0.21 %
Landfill Fund	1,389,120	6,600	31,420	12,320	12,200	1,451,660	0.57 %
Transit Fund	395,732	133,229	316,930	908,039	925,619	2,679,549	1.05 %
Parking Enterprise Fund	2,300	21,819	—	2,300	—	26,419	0.01 %
Solid Waste Collection	448,655	407,454	203,004	239,543	355,732	1,654,388	0.65 %
Sanitary Sewer Utility	412,019	179,400	1,400,000	1,600,000	2,577,230	6,168,649	2.41 %
Salt Operations Utility	0	69,471	0	0	0	69,471	0.03 %
Stormwater Utility Fees	1,132,944	532,400	801,642	900,050	434,474	3,801,510	1.48 %
Water Utility Fund	4,742,253	3,594,480	3,237,336	3,263,922	3,200,000	18,037,991	7.04 %
<b>Current Revenue-Utility/Enterprise</b>	<b>8,682,668</b>	<b>4,972,392</b>	<b>6,281,331</b>	<b>6,993,314</b>	<b>7,514,655</b>	<b>34,444,360</b>	<b>13.44 %</b>
Airport Customer Facility Charge	—	—	—	—	—	0	0.00 %
Sales Tax 20%	4,116,881	1,101,412	1,381,206	1,324,881	2,309,360	10,233,740	3.99 %
Sales Tax 30%	4,468,144	3,897,435	3,954,740	3,644,816	3,985,783	19,950,918	7.79 %
SRF Bonds-Water Fund Abated	—	—	—	4,297,047	18,558,479	22,855,526	8.92 %
SRF Bonds-Sewer Fund Abated	5,051,897	8,839,852	13,346,822	17,047,271	—	44,285,842	17.28 %
SRF Bonds-Stormwater Abated	2,600,000	—	—	—	—	2,600,000	1.01 %
GO Bonds - Solid Waste Collection	—	55,000	214,269	106,000	—	375,269	0.15 %
GO Bonds-Sales Tax 20%	6,913,558	365,697	—	1,397,890	3,449,550	12,126,695	4.73 %
GO Bonds-GDTIF	3,234,518	11,414,322	8,515,366	173,000	—	23,337,206	9.11 %
<b>Total Construction</b>	<b>26,851,808</b>	<b>25,673,718</b>	<b>27,412,403</b>	<b>27,990,905</b>	<b>28,303,172</b>	<b>136,232,006</b>	<b>53.16 %</b>
Community Development Funds	595,000	465,000	445,000	445,000	295,000	2,245,000	0.88 %
FAA Total	2,790,000	5,264,936	2,547,000	—	75,532	10,677,468	4.17 %
Federal American Rescue Plan Act Funds	10,948,075	1,561,288	50,731	—	—	12,560,094	4.90 %
Federal Airport American Rescue Plan Act Funds	480,000	624,993	283,000	—	—	1,387,993	0.54 %
Federal Assistance	1,733,775	1,001,925	400,000	—	—	3,135,700	1.22 %
Federal--STP Funds	0	1,300,000	—	—	—	1,300,000	0.51 %
<b>Total Federal</b>	<b>16,546,850</b>	<b>10,218,142</b>	<b>3,725,731</b>	<b>445,000</b>	<b>370,532</b>	<b>31,306,255</b>	<b>12.22 %</b>
Iowa Finance Authority	141,283	141,283	141,283	141,283	141,283	706,415	0.28 %
Road Use Tax	1,714,756	509,797	403,305	122,000	—	2,749,858	1.07 %
State Flood Mitigation Grant	4,426,050	3,910,420	225,000	—	—	8,561,470	3.34 %

*Capital Improvement Program*

<b>SOURCE OF FUNDS IN CAPITAL BUDGET</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>TOTAL</b>	<b>PERCENT</b>
State Transit	—	18,189	—	—	19,303	37,492	0.01 %
Other State Funding- IDOT & Trails Grants	4,251,046	1,528,954	6,540,000	—	20,000	12,340,000	4.82 %
<b>Total State</b>	<b>10,533,135</b>	<b>6,108,643</b>	<b>7,309,588</b>	<b>263,283</b>	<b>180,586</b>	<b>24,395,235</b>	<b>9.52 %</b>
DRA-Gaming Receipts	0	55,000	92,170	259,550	367,500	774,220	0.30 %
DRA-Distribution of Surplus	2,601,410	1,684,644	1,156,560	1,304,800	1,129,893	7,877,307	3.07 %
<b>Total DRA</b>	<b>2,601,410</b>	<b>1,739,644</b>	<b>1,248,730</b>	<b>1,564,350</b>	<b>1,497,393</b>	<b>8,651,527</b>	<b>3.38 %</b>
Greater Downtown TIF Payments	2,289,504	2,679,678	2,128,634	1,607,000	1,851,000	10,555,816	4.12 %
English Ridge Housing TIF Payments	222,342	243,614	319,117	336,209	354,103	1,475,385	0.58 %
Rustic Point Housing TIF Payments	38,562	47,194	60,173	93,738	111,548	351,215	0.14 %
South Pointe Housing TIF	87,985	199,230	256,076	361,614	351,789	1,256,694	0.49 %
Dubuque Industrial West TIF Payments	418,500	—	395,000	—	228,803	1,042,303	0.41 %
North Cascade Housing TIF Payments	446,503	506,877	561,239	0	—	1,514,619	0.59 %
<b>Total TIF Funds</b>	<b>3,503,396</b>	<b>3,676,593</b>	<b>3,720,239</b>	<b>2,398,561</b>	<b>2,897,243</b>	<b>16,196,032</b>	<b>6.32 %</b>
Private Participation	82,931	84,590	86,282	88,007	89,768	431,578	0.17 %
<b>Total Private</b>	<b>82,931</b>	<b>84,590</b>	<b>86,282</b>	<b>88,007</b>	<b>89,768</b>	<b>431,578</b>	<b>0.17 %</b>
Homeownership Sale Proceeds	260,000	260,000	260,000	260,000	260,000	1,300,000	0.51 %
Ind. Parks Land Sales- Dubuque Industrial Center West	371,500	371,500	371,500	371,500	371,500	1,857,500	0.72 %
<b>Total Land Sales</b>	<b>631,500</b>	<b>631,500</b>	<b>631,500</b>	<b>631,500</b>	<b>631,500</b>	<b>3,157,500</b>	<b>1.23 %</b>
Special Assessments	184,524	30,000	430,000	120,000	70,000	834,524	0.33 %
<b>Total Spec. Assessment</b>	<b>184,524</b>	<b>30,000</b>	<b>430,000</b>	<b>120,000</b>	<b>70,000</b>	<b>834,524</b>	<b>0.33 %</b>
<b>GRAND TOTAL</b>	<b>69,729,222</b>	<b>53,256,222</b>	<b>50,966,804</b>	<b>40,621,920</b>	<b>41,676,849</b>	<b>256,251,017</b>	<b>100.0 %</b>

## Attachment 2

FISCAL YEAR 2023 - 2027 CIP BUDGET GROUPED BY STATE PROGRAMS

The Fiscal Year 2023-2027 Capital Improvement Program totals \$255,784,207. The following table summarizes expenditures for each State program by year.

## FISCAL YEAR 2021-2025 CIP CAPITAL IMPROVEMENT PROGRAM

<u>PROGRAM</u>	<u>FY 2023</u>	<u>FY 2024</u>	<u>FY 2025</u>	<u>FY 2026</u>	<u>FY 2027</u>	<u>5 YEAR TOTAL</u>	<u>PERCENT OF TOTAL</u>
Public Safety	1,201,588	952,778	95,662	1,397,890	3,449,550	7,097,468	2.8%
Public Works	20,574,057	15,155,620	14,825,885	4,099,616	4,581,088	59,236,266	23.2%
Culture & Recreation	9,595,320	4,484,112	4,498,670	1,983,850	3,677,815	24,239,767	9.5%
Community & Econ. Devl.	6,857,175	3,180,698	3,950,388	2,781,344	3,156,026	19,925,631	7.8%
General Government	2,096,461	1,301,683	1,011,764	1,424,101	630,165	6,464,174	2.5%
Business Type	28,937,811	28,181,331	26,584,435	28,935,119	26,182,205	138,820,90	54.3%
<b>TOTAL</b>	<b>69,262,412</b>	<b>53,256,222</b>	<b>50,966,804</b>	<b>40,621,920</b>	<b>41,676,849</b>	<b>255,784,20</b>	<b>100%</b>

The State Mandated Budget Program Areas and the City Departments/Activities that fall under each of these areas are as follows:

**Public Safety** – Includes Police, Emergency Communication Center, Fire, Disaster Services, Health Services: Animal Control, Public Works:

Flood Control, Housing: Code Inspection and Construction Services

**Public Works** – Includes Airport, Public Works, Engineering

**Health and Social Services** – Human Rights, Health Services, Purchase of Services

**Culture and Recreation** – Parks, Civic Center, Conference Center, Recreation, AmeriCorps, Multicultural Family Center, Library, City Manager: Arts and Cultural Affairs

**Community and Economic Development** - Economic Development, Housing and Community Development, Planning Services, Purchase of Services, City Manager: Office of Prosperity and Neighborhood Support

**General Government** – Engineering: Facilities Management: City Hall/Annex Maintenance/Grand River Center Maintenance, City Council, City Manager, Public Information, Human Resources, Sustainability, City Clerk, Finance, Media Services, Legal, Information Services

**Business Type** – Water, Water Resource & Recovery Center, Parking, Transit, Public Works: Landfill, Refuse, Salt Operations, Engineering: Sewer, Stormwater

**FISCAL YEAR 2023-2027 CIP BUDGET HIGHLIGHTS BY CITY COUNCIL GOALS & PRIORITIES**  
**CITY COUNCIL POLICY AGENDA**

The City Council Policy Agenda includes items that require major policy direction decision and/or funding. It includes the City Council's Top and High Priorities.

**ROBUST LOCAL ECONOMY: DIVERSE BUSINESSES & JOBS WITH ECONOMIC PROSPERITY**

**Priority:** Childcare Initiative: Outcomes, Role, Partners, Direction & City Actions

**Priority classification:** High Priority

**CIP projects supporting this Priority:** This priority is supported through the proposed FY23 Operating Budget in the Economic Development department.

**VIBRANT COMMUNITY: HEALTHY & SAFE**

**Priority:** Equitable Poverty Prevention Plan Implementation

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** This priority is supported through the proposed FY23 Operating Budget in the Office of Shared Prosperity & Neighborhood Support, Leisure Services, Legal, Human Rights, and Housing departments.

**LIVABLE NEIGHBORHOODS & HOUSING: GREAT PLACE TO LIVE**

**Priority:** Historic Building Rehabilitation/Preservation

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** Greater Downtown URD Incentive & Rehab Programs (363), Downtown Rehab Grant Program (266), Central Avenue Housing Forgivable Loan (372), Neighborhood Reinvestment Partnership (386), Homeowner Rehabilitation Program (388), Rental Dwelling Rehabilitation Programs (391), Windows Replacement Program (393), Historic Preservation Revolving Loan Program (395), Historic Preservation Technical Assistance Program (398)

**Priority:** Imagine Dubuque Implementation

**Priority classification:** High Priority

**CIP projects supporting this Priority:** Trail Planning (312), South Port Redevelopment Concept Plan (318), Connecting Downtown Destinations (326)

**Priority:** West End Fire Station

**Priority classification:** High Priority

**CIP projects supporting this Priority:** Fire Station Expansion/Relocation (7), Fire department recommended staffing improvement packages

**FINANCIALLY RESPONSIBLE, HIGH-PERFORMANCE CITY ORGANIZATION: SUSTAINABLE, EQUITABLE, AND EFFECTIVE SERVICE DELIVERY**

**Priority:** City Information & Network Security

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** Network Security Risk Assessment (406), Ransomware Defender and File Recovery (409), Data Center (410)

**Priority:** Federal Infrastructure Program Preparation

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** This priority is supported through the proposed FY23 Operating Budget in the Economic Development and Transportation Services budgets (grant writing) and CIPs in various departments.

**SUSTAINABLE ENVIRONMENT: PRESERVING & ENHANCING NATURAL RESOURCES**

**Priority:** Sewer System Infrastructure Upgrade (including Catfish Creek Sanitary Sewer System)

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** Catfish Creek Sewershed Interceptor Sewer Improvements (257), Old Mill Road Lift Station & Force Main (253), Granger Creek Lift Station Improvements (254)

**Priority:** Bee Branch Watershed Project: Next Steps

**Priority classification:** High Priority

**CIP projects supporting this Priority:** Bee Branch Interceptor Sewer Connection (252), Bee Branch Creek Gate & Pump Replacement (264), Flood Control Maintenance Facility (265), Green Alley Water Main Improvements (149)

## **PARTNERSHIP FOR A BETTER DUBUQUE: BUILDING OUR COMMUNITY THAT IS VIABLE, LIVABLE & EQUITABLE**

**(none)**

## **DIVERSE ARTS, CULTURE, PARKS AND RECREATION EXPERIENCES & ACTIVITIES**

**Priority:** Chaplain Schmitt Island Master Plan: Implementation & Phasing

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** Admiral Sheehy Drive Storm Sewer Improvements (277), Schmitt Island Connector Trail (313), Schmitt Island Multi-Modal Access Plan (316), Connecting Downtown Destinations (326), Chaplain Schmitt Island Landscaping (22), Chaplain Schmitt Island Entrance Sign (23), Chaplain Schmitt Island Trail & Access Plan (24)

**Priority:** Five Flags Center Direction

**Priority classification:** Top Priority

**CIP projects supporting this Priority:** Five Flags Building Improvements, Arena & Theater improvements (68-89)

**Priority:** Comprehensive Parks Master Plan

**Priority classification:** High Priority

**CIP projects supporting this Priority:** Comprehensive Parks Master Plan (15)

## **CONNECTED COMMUNITY: EQUITABLE TRANSPORTATION, TECHNOLOGY, INFRASTRUCTURE & MOBILITY**

**Priority:** Community Broadband Expansion

**Priority classification:** High Priority

**CIP projects supporting this Priority:** Traffic Signal Interconnect Conduit Replacement (330), Grandview Street Light Replacement (343), INET Fiber Replacement Buildout (344), Fiber OOptic Conduit - Misc (346), Fiber Infrastructure Management System (347), Broadband Acceleration & Universal Access (348), Citywide Fiber Cable Backbone Masterplan Implementation (350), Fiber Optic/ Conduit Asset Maintenance & Documentation (407)

**Priority:** Complete Streets Concept Implementation: 16th St/Elm St/14th St Railroad Overpass Project

**Priority classification:** High Priority

**CIP projects supporting this Priority:** 14th St Overpass Design (293), Water Main Replacements - Streets (162), 14th St Storm Sewer Reconstruction (269)

## **MANAGEMENT IN PROGRESS AND MAJOR PROJECTS:**

The following are projects that were identified as the 2021 - 2023 Management in Progress and Major Projects by the City Council and are included in the 2023 CIP budget according to one of the Council's goals.

### **2021 - 2023 Management in Progress**

Management in Progress are items that were previously a City Council Goal and are now in the implementation phase. These items are included in the existing FY 2022 and proposed FY 2023 Operating budgets unless noted for additional funding. The items are identified under their corresponding City Council Goal:

**Robust Local Economy: Diverse Business & Jobs with Economic Prosperity**

- Airport Master Plan: Approval
- Air Service Expansion to Western Hub
- Business Development at the Airport: New Project
- Downtown Parking Issues: New Downtown Parking Ramp (379), Smart Parking System (380), Municipal Parking Lot Maintenance (381), Port of Dubuque Ramp - Major Maintenance (382), Parking Ramp Major Maintenance Repairs (383)
- Dubuque Brewing & Malting Building
- Facade Loan Program
- Opportunity Dubuque Job Training Program

**Vibrant Community: Healthy & Safe**

- CAD Connection to City Cameras Network: Traffic Signal Fiber Inteconnect Conduit Replacement (330)
- Fire Department Accreditation
- Police Department Reaccreditation
- Re-Imagining Police
- Traffic Camera System: ITS Traffic Control Equipment (p 341), Traffic Signal Vehicle Detection Conversion (p 342)

**Livable Neighborhoods: Great Place to Live**

- Central Avenue Reinvestment Strategy: Greater Downtown Housing Creation Grant (363), Downtown Rehabilitation Grant Program (366), Central Ave Corridor Streetscape Master Plan Implementation (368), Central Ave Housing Forgivable Loan (372), Central Ave Streetscape Design 1-way to 2-way (295), Connecting Downtown Destinations (326)
- Downtown Commercial Buildings Project: Downtown Rehabilitation Grant Program (366), Neighborhood Reinvestment Partnership (386), Downtown ADA Assistance Program (396)
- Imagine Dubuque Implementation: Trail Planning (312), South Port Redevelopment Concept Plan (318), Connecting Downtown Destinations (326)
- Port of Dubuque Residential Project (MERGE)
- Safe Housing Initiative: Central Ave Housing Forgivable Loan (372), Neighborhood Reinvestment Partnership (386), Rental Dwelling Rehabilitation Programs (391)

**Financially Responsible, High Performance City Organization: Sustainable, Equitable, and Effective Service Delivery**

- ADA Compliance Transition: Funding for Phase 2
- Cartegraph OMS System Asset Management Expansion
- Centralized Facility Maintenance & Management Department: Engineering Department Facilities Management CIPSS (352-362)
- City Facilities/Work Space Analysis & Plan
- City Legislative Advocacy Agenda 2022
- Citywide Compensation & Benefit Policy & Program
- Digital Signatures
- ERP Software Implementation
- InVision Facility Management Software Implementation
- Resident Satisfaction Survey
- Socrata Software Implementation

**Sustainable Environment: Preserving & Enhancing Natural Resources**

- Bee Branch Pollinator Celebration

- Emerald Ash Borer Program: Ash Tree Removal and Tree Replacement (p 53), Street Tree Program (55), Sidewalk Program - City Owned Property (303)
- Lead & Copper Rule Compliance Water Sampling & Testing
- Pollinator Habitat in Park System: Ecological Restoration (54)
- Public Education on Bikeable/Walkable Dubuque
- Renew DBQ Solar Program: Renew DBQ Low-Income Solar Pilot Project (401)
- Sewer Infrastructure Asset Management
- WRRCC: Nutrient Trading & Funding

**Partnership For A Better Dubuque: Building Our Community That Is Viable, Livable, & Equitable**

- AmeriCorps Support of Grade Level Reading Initiative
- Civic Action Plan & Civic Leaders Program
- Greater Dubuque Development Corporation 5-year Funding Campaign

**Diverse Arts, Culture, Parks, and Recreation Experiences and Activities**

- AmeriCorps Potential Expansion Area
- EB Lyons Center Partnership Development
- Mystique Community Ice Facility: Direction: Leisure Services Ice Center CIPs (103-108)

**Connected Community: Equitable Transportation, Technology, Infrastructure & Mobility**

- Comprehensive Pavement Preservation Plan
- Corporate Hangar Repair: Update Corporate Hangar Lighting to LED (182), Corporate Hangar Facilities Maintenance (186)
- Downtown Parking Ordinance
- Reconstruction of Airport Taxiway Alpha
- Traffic Signal Synchronization/STREETS Program: Signalization Program (328)
- Transit Vehicle Replacement: Transit Vehicle Replacement (375)
- WiFi in Fixed Routes

**Major Projects**

Major Projects are projects that are underway and budgeted. Staff is implementing and providing updates to City Council. These items are included in the existing FY 2022 and proposed FY 2023 Operating budgets unless noted for additional funding. The items are identified under their corresponding City Council Goal:

**Robust Local Economy: Diverse Business & Jobs with Economic Prosperity**

- Dubuque Riverfront Master Plan (US Army Corps of Engineers)
- Viking Cruise Destination Preparation

**Vibrant Community: Healthy & Safe**

(none)

**Livable Neighborhoods: Great Place to Live**

- Hendricks Feed Site Parking Ramp: New Downtown Parking Ramp (379)
- Lowell Street Retaining Wall

**Financially Responsible, High Performance City Organization: Sustainable, Equitable, and Effective Service Delivery**

- Engine House No 1 Remodel Project: Build Out of Engine House 2nd Floor (354)

**Sustainable Environment: Preserving & Enhancing Natural Resources**

- Royal Wood Drive Water Tank Improvement

- SCADA Overhaul: SCADA & Communications Infrastructure Improvements (147), Lift Station SCDA Improvements (174)
- Water Lines Extension - Southwest Arterial: Southwest Arterial Water Main Extension (141)

**Partnership For A Better Dubuque: Building Our Community That Is Viable, Livable, & Equitable**  
(None)

**Diverse Arts, Culture, Parks and Recreation Experiences and Activities**

- Comiskey Park Renovation: Reimagine Comiskey (25)
- Eagle Valley Subdivision Park
- English Ridge Subdivision Park
- Grand River Center: Upgrade Projects: Conference Center CIPS (109-126)

**Connected Community: Equitable Transportation, Technology, Infrastructure & Mobility**

- Chavanelle Road Hike/Bike Trail
- Dupaco/Roshek Parking Project: Smart Parking System (380)
- JFK Sidewalks Project: Construction + Assessment
- Northwest Arterial Upgrade (IDOT):
- Roundabouts [3]: East-West Corridor Capacity Improvements (283)
- Washington Street Improvements (7th to 9th)

**Source of Funds and Important Details**

The Fiscal Year 2023-2027 CIP presents a financial plan that reflects a \$68,771 general fund property tax levy supported annual debt service for the FY 2010 purchase of a replacement pumper truck (\$1,035,000) and the FY 2016 franchise fee litigation settlement judgment bond (\$2,800,000). No other borrowings included in the Fiscal Year 2023-2027 CIP utilize a debt service levy. It is anticipated that other borrowing from non-utility funds can and will be minimized by using other sources of funds such as future DRA annual distributions of operating surplus and sales tax revenue.

The following important details are about the source of funds:

**UTILITIES****Stormwater**

The Stormwater Utility was formed on July 1, 2003, to update and expand the City's aging infrastructure, comply with the National Pollution Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) permit, and implement the various elements of the 2001 Drainage Basin Master Plan (amended in 2013), which outlined improvements in both the Catfish Creek and Bee Branch watersheds. The City has been able to garner support from local, state, and federal partners with over \$163 million in outside funding to help offset the cost of the overall \$237 million project. Since 2001, the City has made steady progress on the various phases of the project.

In January 2016, the State was awarded \$95.7 million in HUD National Disaster Resiliency Competition grant funds (HUD NDR Grant). Per the award, the City of Dubuque is to receive \$8.4 million for a comprehensive "Bee Branch Healthy Homes Resiliency Program" to help residents address residual impacts from the flooding experienced within the Bee Branch Watershed. The City also received a \$23.1 million for design and construction of storm water infrastructure improvements associated with the Bee Branch Watershed Flood Mitigation Project.

In October of 2016, the City Council adopted Resolution 362-16. It authorized the execution of the contract with the Iowa Economic Development Authority in order for the City to utilize the \$23,309,600 HUD NDR Grant funds for the administration, design, and construction of Bee Branch Watershed Flood Mitigation Project improvements. Per the contract, the City must contribute the previously budgeted \$21,600,000 for the infrastructure improvements as local, direct leverage. The City was also to provide \$38,219,000 in supporting leverage, monies that the City previously budgeted for and has been utilizing to construct the Lower Bee Branch Creek Restoration Project, the Upper Bee Branch Creek Restoration Project, and the SRF Green Alleys constructed over the past couple of years which was accomplished by the end of FY2020. Finally, in order to receive and utilize the funding, the City was required to construct all the improvements by September 30, 2021.

In April of 2020 an additional \$1.77 million was made available bringing the total available for infrastructure improvements to \$24.87 million. In addition, the deadline to complete the work was extended to June 30, 2022. The HUD NDR Grant infrastructure improvements are as follows:

- Upper Bee Branch Creek Restoration Railroad Culvert Improvements involving the installation of culverts from the Lower Bee Branch Creek, through Canadian Pacific Railway property, to the Upper Bee Branch north of Garfield Avenue;
- 22nd Street/Kaufmann Ave Storm Sewer Improvements involving the installation of a large diameter storm sewer from 22nd & Elm up Kaufmann Avenue towards the Kaufmann & Kane intersection as

funding allows. The work includes inlets and local sewer connections to the storm sewer and the complete reconstruction of the street and other underground utilities along street right-of-way corridor.

- 17th Street/W. Locust Street Storm Sewer Improvements involving the installation of a 96-inch diameter pipe from the Lower Bee Branch Creek through the Canadian Pacific Railway tracks to 17th Street then to the west along 17th Street and finally west along W. Locust Street towards Rosedale Avenue as funding allows. The work includes inlets and local sewer connections to the storm sewer and the complete reconstruction of the street and other underground utilities along street right-of-way corridor.

In order to ensure that the improvements related to the grant are completed by the deadline, adjustments were necessary to the funding schedule previously established by Resolution 176-15 for other phases of the Bee Branch Watershed Flood Mitigation Project (Flood Mitigation Project). The table below compares the funding schedule for the various phases of the Flood Mitigation Project established through the adoption of Resolution 176-15 to an updated, adjusted schedule that will ensure adherence to the terms of the Contract.

The following chart shows a Comparison of the funding schedule for the various phases of the Flood Mitigation Project established through the adoption of Resolution 176-15 to an updated, adjusted schedule that will ensure adherence to the terms of the HUD National Disaster Resilience Competition Grant Contract:

Improvements	Schedule Established by Res. 176-15	Adjusted Construction Schedule Milestones	Status
Flood Mitigation Gate & Pump Replacement	2015	2022-2023*	Under Design
Lower Bee Branch Creek Restoration	2015	2016-2017	Complete
Upper Bee Branch Creek Restoration	2015-2016	2015-2017	Complete
Bee Branch Creek Railroad Culverts	2019	2019-2022	Under Construction
North End Storm Sewers	2017	2028-2030	
22nd Street Storm Sewer	2017	2017-2021	Complete from Elm to N. Main
Flood Mitigation Maintenance Facility	2015-2017	2024-2028	Site Clean Up Underway
17th Street Storm Sewer	2019-2021	2018-2021	Complete from Elm to Heeb
Water Plant Flood Protection	2022-2023	2029-2030	
Pervious Pavement Systems (Green Alleys)	2023-2040	2015-2040	80 of 240 Complete

**\*In order to secure \$2.5 million in grant funding from the U.S. Economic Development Administration, the Flood Gates were delayed from FY 2017**

The adopted Fiscal Year 2023-2027 Capital Improvement Program Budget includes \$12,586,470 for the Flood Mitigation Gate & Pump Replacement as part of the Bee Branch Creek Restoration Project (Phase 5 of the Bee Branch Watershed Flood Mitigation Project).

The adopted Fiscal Year 2023-2027 Capital Improvement Program Budget includes \$255,000 for the Flood Control Maintenance Facility as part of the Bee Branch Creek Restoration Project (Phase 9 of the Bee Branch Watershed Flood Mitigation Project).

Fiscal Year 2023 will be the sixteenth fiscal year that the Stormwater Fund is recommended to be fully funded by stormwater user fees. The General Fund will continue to provide funding for the stormwater fee subsidies that provide a 50% subsidy for the stormwater fee charged to property tax exempt properties, low-to-moderate income residents, and a 75% subsidy for the stormwater fee charged to residential farms. The FY 2023 Stormwater User Fee is proposed to increase from \$8.85 per SFU to \$9.00 per SFU, a 1.69% increase, consistent with Ordinance 16-14 passed on March 5, 2014.

	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Adopted Per Ordinance 21-12	\$8.50	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00	\$9.00
Adopted Per Ordinance 16-14	\$6.38	\$6.81	\$7.27	\$7.76	\$8.29	\$8.85	\$9.00	\$9.00
Adopted Per Ordinance 21-20	\$—	\$—	\$—	\$—	\$—	\$8.29	\$8.29	\$8.29
Adopted Per Ordinance 10-21	\$—	\$—	\$—	\$—	\$—	\$—	\$8.85	\$8.85
Proposed FY23	\$—	\$—	\$—	\$—	\$—	\$—	\$—	\$9.00
% Decrease From Ordinance 21-12	-24.94%	-24.33%	-19.22%	-13.78%	-7.89%	-7.89%	-1.67%	0.00%

\* The recommended rates for FY16 through FY20 reflect the rates previously established by Ordinance 16-14 following the State's approval of \$98.5 million in State Flood Mitigation state sales tax increment funds for the Bee Branch Watershed Flood Mitigation Project. Ordinance 21-12 was the ordinance adopted prior to the City receiving the Flood Mitigation grant. Ordinance 21-20 was adopted in response to the COVID-19 pandemic.

## Water

Water revenue represents a portion of the monthly water bill that goes for maintenance, repair, replacement and improvement of the Eagle Point Water Plant and water distribution system on a pay-as-you-go basis for all projects except the major extensions. The annual payment to the depreciation fund in Fiscal Year 2022 is \$400,000. The Fiscal Year 2023-2027 CIP anticipates \$4,742,253 in Fiscal Year 2023, \$3,594,480 in Fiscal Year 2024, \$3,237,336 in Fiscal Year 2025, \$3,263,922 in Fiscal Year 2026, and \$3,200,000 in Fiscal Year 2027.

Water State Revolving Fund Loans will be used to finance sewer projects in FY 2023-2027 as follows: \$0 FY 2023; \$0 FY 2024; \$1,425,000 FY 2025; \$2,775,000 FY 2026; and \$8,694,000 FY 2027. The debt service related to the total \$12,894,000 State Revolving Fund Loans over the 5-years will be paid from water fees and offset by reduced payments to Depreciation (Construction Fund). The State Revolving Fund Loans support Water Main Replacements, Kennedy Road to Tanzanite Drive Connection (Zone 3 to 4) with Pump Station, Water System Improvements Zone 3, Swiss Valley/Highway 20 Interchange Multiple Phases, IDOT Highway 20/Dodge Street Improvements (Old Highway Road to Crescent Ridge), Old Davenport Road Water Main Extension/Pump Station, Tamarack Park Drive/wood Gate Drive Frontage Road Water Main Extension, and Chesterfield Drive Water Main Extension..

Prior to FY 2013, the General fund has been subsidizing a portion of the utility funds use of administrative services such as Engineering administration, Engineering Project Management, Finance accounting services, Economic Development, Planning Services, Workforce Development, City Clerk services, Legal services, City Manager's Office including Budget, Geographic Information Systems, Sustainability, Neighborhood Development, Arts and Cultural Affairs and Personnel. Prior to FY 2013, the Engineering department estimated the amount of time spent on projects and allocated that time to an Internal Service Fund which is then allocated to the various capital improvement projects that the personnel work on. The remaining time not allocated to the Internal Service Fund was considered administrative and has been charged to the General Fund. In addition, administrative departments such as the City Manager's Office, Legal, Planning, Economic Development, City Clerk's Office and Workforce Development recharged expenses based upon each enterprise fund's percent of the City-wide operating budget, excluding debt service. The accounting activity of the Finance Department has not been recharged to the other funds with exception of payroll and loan processing, parking tickets and landfill billing.

Beginning in FY 2013, additional overhead recharges to the utility funds is being phased in over several years. Engineering administrative and project management expenses that are not recharged to capital projects will be split evenly between the Water, Sewer, Stormwater and General Funds. Finance accounting expenses and all other administrative departments such as Economic Development, Planning, Workforce Development, City Clerk, Legal Services and City Manager's Office will be split evenly between Water, Sewer, Stormwater, Refuse Collection and General Funds, with overhead costs being shared by the Landfill and Parking. This will be fully implemented over time.

Beginning in Fiscal Year 2018, Neighborhood Development, Economic Development and Workforce Development expenses will not be recharged to utility funds. In addition, the Landfill will not be recharged GIS and Planning expenses.

The Water Fund's share of the City's administrative overhead is 18.75%. In FY 2023, the Water Fund will only support 2.95% of administrative overhead.

The water fees in FY 2023 are recommended to increase 5.0%; 5.0% for operating needs and 0% for capital needs.

**Sewer**

Sewer revenue represents a portion of the monthly sewer bill that goes for the maintenance, repair, replacement and improvement of the Water & Resource Recovery Center Plant; lift stations, and sewer lines on a pay-as-you-go basis. The annual payment to the depreciation fund in Fiscal Year 2022 was \$700,000. The Fiscal Year 2023-2027 CIP anticipates \$412,019 in Fiscal Year 2023, \$179,400 in Fiscal Year 2024, \$1,400,000 in Fiscal Year 2025, \$1,600,000 in Fiscal Year 2026 and \$2,577,230 in Fiscal Year 2027.

Sanitary Sewer State Revolving Fund Loans will be used to finance sewer projects in FY 2023-2027 as follows: \$5,051,897 FY 2023; \$8,839,852 FY 2024; \$13,346,822 FY 2025; \$17,047,271 FY 2026; and \$0 FY 2027. The debt service related to the total \$44,285,842 State Revolving Fund Loans over the 5-years will be paid from sewer fees and offset by reduced payments to Depreciation (Construction Fund). The State Revolving Fund Loans support such projects as Granger Creek Lift Station Improvements, Grove Terrace Reconstruction, Old Mill Road Lift Station and Force Main, Cedar and Terminal Mains and Lift Station, Catfish Creek Sewershed Interceptor Sewer Improvements, Final Clarifier, Phosphorous Removal, Sidestream Nitrogen Removal, Boiler #2, Struvite Control System, Bar Screen Replacement, RAS Pump Replacement, Sewer Clean Jet Vac Machine, and Replacement of main Line CCTV Inspection Unit..

The sewer fees in FY 2023 are recommended to increase 9.0%; 9.0% for operating needs and 0% for capital needs.

Prior to FY 2013, the General fund has been subsidizing a portion of the utility funds use of administrative services such as Engineering administration, Engineering Project Management, Finance accounting services, Economic Development, Planning Services, Workforce Development, City Clerk services, Legal services, City Manager's Office including Budget, Geographic Information Systems, Sustainability, Neighborhood Development, Arts and Cultural Affairs and Personnel. Prior to FY 2013, the Engineering department estimated the amount of time spent on projects and allocated that time to an Internal Service Fund which is then allocated to the various capital improvement projects that the personnel work on. The remaining time not allocated to the Internal Service Fund was considered administrative and has been charged to the General Fund. In addition, administrative departments such as the City Manager's Office, Legal, Planning, Economic Development, City Clerk's Office and Workforce Development recharged expenses based upon each enterprise fund's percent of the City-wide operating budget, excluding debt service. The accounting activity of the Finance Department has not been recharged to the other funds with exception of payroll and loan processing, parking tickets and landfill billing.

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Beginning in Fiscal Year 2018, Neighborhood Development, Economic Development and Workforce Development expenses will not be recharged to utility funds. In addition, the Landfill will not be recharged GIS and Planning expenses.

The Sanitary Sewer Fund's share of the City's administrative overhead is 18.75%. In FY 2023, the Sanitary Sewer Fund will support 18.75% of the administrative overhead.

**Parking**

Parking revenue represents three primary sources: (a) the balance of prior year depreciation funds set aside for the maintenance and repair of parking ramps; (b) future payments to the depreciation fund for repair and maintenance of the parking system (there are no budgeted payments to the depreciation fund in future years due to using existing cash balance); and (c) interest income.

A \$18.5 million Greater Downtown TIF borrowing is anticipated in FY 2023-2027 for additional downtown parking ramp and other downtown projects. New debt service will be paid from the Greater Downtown TIF fund.

The Greater Downtown TIF will support parking related debt in the downtown as follows: \$416,304 in FY 2023; \$84,000 in FY 2024; \$373,634 in FY 2025; \$187,000 in FY 2026; and \$0 in FY 2027.

Prior to FY 2013, the General fund has been subsidizing a portion of the utility funds use of administrative services such as Engineering administration, Engineering Project Management, Finance accounting services, Economic Development, Planning Services, Workforce Development, City Clerk services, Legal services, City Manager's Office including Budget, Geographic Information Systems, Sustainability, Neighborhood Development, Arts and Cultural Affairs and Personnel. Prior to FY 2013, the Engineering department estimated the amount of time spent on projects and allocated that time to an Internal Service Fund which is then allocated to the various capital improvement projects that the personnel work on. The remaining time not allocated to the Internal Service Fund was considered administrative and has been charged to the General Fund. In addition, administrative departments such as the City Manager's Office, Legal, Planning, Economic Development, City Clerk's Office and Workforce Development recharged expenses based upon each enterprise fund's percent of the City-wide operating budget, excluding debt service. The accounting activity of the Finance Department has not been recharged to the other funds with exception of payroll and loan processing, parking tickets and landfill billing.

Beginning in FY 2013, additional overhead recharges to the utility funds is being phased in over several years. Engineering administrative and project management expenses that are not recharged to capital projects will be split evenly between the Water, Sewer, Stormwater and General Funds. Finance accounting expenses and all other administrative departments such as Economic Development, Planning, Workforce Development, City Clerk, Legal Services and City Manager's Office will be split evenly between Water, Sewer, Stormwater, Refuse Collection and General Funds, with overhead costs being shared by the Landfill and Parking. This will be fully implemented over time.

Beginning in Fiscal Year 2018, Neighborhood Development, Economic Development and Workforce Development expenses will not be recharged to utility funds. In addition, the Landfill will not be recharged GIS and Planning expenses.

The Parking Fund's share of the City's administrative overhead is 6.93%. In FY 2023, the Parking Fund will support 1.86% of the administrative overhead.

**Solid Waste Collection Activities**

Solid waste collection activities revenue represents a portion of the monthly refuse bill that goes for the purchase of solid waste collection vehicles. The annual payment to the depreciation fund in Fiscal Year 2022 was \$325,000 and will be \$550,000 in FY 2023, \$407,454 in FY 2024; \$203,004 in FY 2025; \$239,543 in FY 2026; and \$355,732 in FY 2027.

The Solid Waste Collection will support solid waste related debt for solid waste collection vehicles as follows: \$0 in FY 2023; \$55,000 in FY 2024; \$214,269 in FY 2025; \$106,000 in FY 2026 ; \$0 in FY 2027.

Prior to FY 2013, the General fund has been subsidizing a portion of the utility funds use of administrative services such as Engineering administration, Engineering Project Management, Finance accounting services, Economic Development, Planning Services, Workforce Development, City Clerk services, Legal services, City Manager's Office including Budget, Geographic Information Systems, Sustainability, Neighborhood Development, Arts and Cultural Affairs and Personnel. Prior to FY 2013, the Engineering department estimated the amount of time spent on projects and allocated that time to an Internal Service Fund which is then allocated to the various capital improvement projects that the personnel work on. The remaining time not allocated to the Internal Service Fund was considered administrative and has been charged to the General Fund. In addition, administrative departments such as the City Manager's Office, Legal, Planning, Economic Development, City Clerk's Office and Workforce Development recharged expenses based upon each enterprise fund's percent of the City-wide operating budget, excluding debt service. The accounting activity of the Finance Department has not been recharged to the other funds with exception of payroll and loan processing, parking tickets and landfill billing.

Beginning in FY 2013, additional overhead recharges to the utility funds is being phased in over several years. Engineering administrative and project management expenses that are not recharged to capital projects will be split evenly between the Water, Sewer, Stormwater and General Funds. Finance accounting expenses and all other administrative departments such as Economic Development, Planning, Workforce Development, City Clerk, Legal Services and City Manager's Office will be split evenly between Water, Sewer, Stormwater, Refuse Collection and General Funds, with overhead costs being shared by the Landfill and Parking. This will be fully implemented over time.

Beginning in Fiscal Year 2018, Neighborhood Development, Economic Development and Workforce Development expenses will not be recharged to utility funds. In addition, the Landfill will not be recharged GIS and Planning expenses.

The Solid Waste Fund's share of the City's administrative overhead is 18.75%. In FY 2023, the Solid Waste Fund will support 18.75% of the administrative overhead.

The solid waste collection fees in FY 2023 are recommended to increase 0%.

**GENERAL FUND**

The current revenue amount of \$602,000 (0.23% of CIP Total) during the five-year period represents \$55,000 in golf funds for improvements to the Bunker Hill Golf Course, \$35,000 in Historic Preservation Loan repayments, \$150,000 in Rental Dwelling Rehab Repayments, , \$200,000 in Washington Neighborhood Loan Repayments, \$140,000 in insurance and other reimbursements, and \$22,000 in repayments to the Homeownership Loan Program.

**LOCAL OPTION SALES TAX (LOST)**

The local option Sales and Services Tax approved by the voters on February 2, 1988, provided that 20 percent of the proceeds would be used for: (a) the upkeep of City-owned property such as sidewalks, steps,

storm sewers, walks, curbs, traffic signals and signs, bridges, and buildings and facilities; (b) transit equipment such as buses; (c) riverfront and wetland developments; and (d) economic development projects. This portion of the Sales and Services Tax shows up on the CIP Source of Funds Summary as "Sales Tax (20%)" totals \$10,233,740 and represents 3.99% of the total CIP.

The local option Sales and Services Tax approved by the voters on February 2, 1988, provided that 30 percent of the proceeds would be used to: (a) reduce street special assessments by at least 75 percent; and (b) maintain and repair streets. This portion of the Sales and Services Tax shows up on the CIP Source of Funds Summary as "Sales Tax/Street Projects (30 percent)" and totals \$19,950,918, or 7.79% of the total CIP.

## **GAMING**

DRA payments represent 0% in FY 2023 of the projected gaming taxes, rent, and admissions from the race track, slots and riverboat operations (\$774,220 or 0.30% of the total CIP) over the five-year period. When practical in future years, additional revenues will be moved to capital from operating. To the extent that there is any revenue shortfall in future years, capital projects will be eliminated or deferred. DRA distribution revenue projections (\$7,877,307 or 3.07% of the total CIP) are discounted consistent with the adopted budget guidelines by 5% in FY 2025, 10% in FY 2026 and 15% in FY 2027.

On December 14, 2021, an amended lease took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, the distribution of net profit is now split three ways between the City, charities, and the Schmitt Island Master Plan Implementation from a two-way split between the City and charities. The amended lease has an expiration date of December 31, 2036.

In calendar year 2021, gross gaming revenues were up 43.0% for the DRA and the Diamond Jo was up 52.1% as compared to calendar year 2020. In calendar year 2021, the DRA showed increases in hotel room revenue, food and beverage sales, and other revenue as compared to calendar year 2020. The Iowa Legislature passed Sports Betting Legislation in June 2019. DRA started Retail (On-Site) on August 27, 2019 with Mobile Wagering starting on November 12, 2019. Diamond Jo Casino partnered with Betfair Interactive US LLC (FanDuel Sportsbook) and they started Sports Betting Retail in September 2019 and Mobile Wagering in September 2020. DRA had \$761,860 in Sports Book revenue and \$10,764,497 in Sports Betting handle during 2021. With an amended lease, the City began receiving 0.5% of the handle from Sports Betting in FY 2021.

## **FEDERAL FUNDING**

### **Community Development Block Grant (CDBG)**

The Fiscal year 2023-2027 CIP anticipates that Community Development Block Grant (CDBG) funds will be \$595,000 in FY 2023; \$465,000 in 2024; \$445,000 in FY 2025; \$445,000 in FY 2026; and \$295,000 in FY 2027 (0.88% of the total CIP). CDBG is budgeted at the same funding level as FY 2022.

### **Federal Aviation Administration (FAA)**

The FAA funding of \$10,677,468 (4.17% of the total CIP) provides 90 percent match on most airfield related improvements. The Fiscal Year 2023-2027 budget includes reconstruct taxiway A and a Pavement Condition Study.

### **Federal Airport American Rescue Plan Act Funds (0.54% of Total CIP)**

Federal Airport American Rescue Plan Act Funds awarded in FY 2022 with funding budgeted as follows: \$480,000 in FY 2023; \$624,993 in 2024; and \$283,000 in FY 2025. The Fiscal Year 2023-2027 budget includes Reconstruct Taxiway Alpha, Corporate Hangar Facilities Maintenance, FBO Hangar Floor Replacement, Terminal Geothermal Heat Pump Replacement, and Pavement Condition Study.

### **Federal American Rescue Plan Act Funds (4.90% of Total CIP)**

Federal American Rescue Plan Act Funds awarded in FY 2022 with funding budgeted as follows: \$10,948,075 in FY 2023; \$1,561,288 in 2024; and \$50,731 in FY 2025. The Fiscal Year 2023-2027 budget includes Fire Ladder and Pumper Replacement, Fire Ambulances, Solid Waste Collection Vehicle Upgrades, Citywide Fiber Cable Backbone Masterplan Implementation, Bee Branch Interceptor Sewer Connection, Old Mill Road Lift Station & Force Main, Dubuque Industrial Center McFadden Farm - South Heacock Road Construction, and Development Dubuque Industrial Center: Crossroads.

### **Federal Assistance**

Federal Assistance funding of \$3,135,700 (1.22% of the total CIP) includes EDA, EPA, Infrastructure grants, and other federal grants. The Fiscal Year 2023-2027 budget includes Airport Construct Solar PV System, Public Lead Line Water Main Replacements, Bee Branch Gate and Pump, Bee Branch Creek Trail: 16th to 9th, and South Port Master Plan Implementation.

### **Federal STP Funds**

Federal STP funding of \$1,300,000 (0.51% of the total CIP) includes DMATS STP funds. The Fiscal Year 2023-2027 budget includes North Cascade Road.

## **STATE FUNDING**

### **Road Use Tax**

Road Use Tax Funds (RUTF) of \$2,749,858 (1.07% of the total CIP) over five years represents the balance of annual payments not required for support of the operating budget and funds that had been reserved to finance high priority transportation projects. The Iowa Department of Transportation (IDOT) provides annual projections on the amount of RUTF the City of Dubuque will receive over the next five years based on a per capita amount. The State Road Use Tax Fund consist of revenues from fuel tax, vehicle registration fees, use tax, driver's license fees and other miscellaneous sources and is distributed to cities on a per capita basis. It should be noted that in FY 2010, the Iowa Department of Revenue increased Road Use Tax Funds (RUT) as a result of higher vehicle registration fees passed into law in 2008. The gas tax was increased ten cents beginning in February 2015. The city is estimated to receive \$38,767,638 for FY 2023-2027.

### **Sales Tax Increment Revenue**

The City secured a \$98.5 million grant through the State of Iowa Flood Mitigation program funded by 70% of the sales tax increment revenue received from the State of Iowa's 5% portion of sales tax received from sales in the City of Dubuque. This revenue will fund the debt service payable on Sales Tax increment Revenue bonds and Iowa Finance Authority State Revolving Fund Loans issued for the Flood Mitigation project known as the Bee Branch Watershed Project. In the five year capital program, \$8,561,470 of sales tax increment revenue will fund pay-as-you-go projects related to the Bee Branch Watershed project.

### **Other State Grants (4.82% of Total CIP)**

State funding includes Iowa Department of Transportation Funding for street projects and trails and Historic Preservation Surveys and Regulations of \$12,340,000 are anticipated over the five-year program.

State transit funding includes \$37,492 over the five-year program for bus stop improvements.

Iowa Finance Authority funding of \$706,415 is anticipated over the five-year program for the Housing Department's Housing Trust Fund to provide permanently affordable housing or assistance to nonprofit organizations providing the same.

## **TAX INCREMENT FINANCING (TIF)**

### **Dubuque Industrial Center West TIF District**

In FY 2006 and 2007, Tax Increment Financing (TIF) funds were committed towards abatement of the 20 year G.O. Bond issue for a Dubuque Industrial Center West (DICW) expansion and Chavenelle Road extension project, thereby delaying payback to the general fund for prior year development costs. In FY 2007, the TIF assessed values increased, allowing for additional increment for projects and cost recovery to continue. In FY 2017, the TIF assessed values increased again from a commercial 12% state equalization order.

The FY 2023-2027 CIP includes \$1,857,500 to provide funding for the new campaign by the Greater Dubuque Development Corporation to improve the economy in Dubuque and \$1,042,303 to provide funding for Development Dubuque Industrial Center: Crossroads.

## Annexation Initiatives

As annexation and development continues, the City has taken the following initiatives to provide services to annexed areas:

### Additional Police Officers (Operating Budget)

With the Police Department's crime strategy, Territory Accountability Design, in full implementation, the department projected the need to increase Dubuque's current six patrol territories to seven as new areas of the city are developed. To add a seventh territory, five additional police officers were needed.

Partly in response to this need, the Police Department developed a Sworn Officer Plan which proposed the addition of 15 sworn police officers over a five-year period, with the first five (four Police Officers and one Police Corporal acting as a Section 8 Investigator) approved in December 2007, four more were approved in FY 2009, three more were approved in FY 2010, two more were approved in FY 2011 and one more was approved in FY 2012. The plan's staff increases created sufficient staffing to establish an additional patrol territory. In FY 2019, an additional sworn police officer was added, an existing position was promoted to Captain and one Corporal position was eliminated in order to create a Specialty Unit Commander. The Fiscal Year 2020 budget approved the expansion of the Dubuque Police Department School Resource Officer Program. To spread the expenses over time, three SRO's were to have been added over three consecutive years: Fiscal Year 2020, Fiscal Year 2021, and Fiscal Year 2022 budget. However, the expansion was frozen in FY21 due to the pandemic causing the final position to be added in FY23 instead of FY22 as originally planned. Even with the frozen position, the Dubuque Community School District (DCSD) will still gradually pay 50% of the salary of the existing SRO Lieutenant, and the DARE Officer. This DCSD payment will be implemented in increments of 45% of 50% reimbursement in year 1, or Fiscal Year 20, 75% of 50% reimbursement in year 2, or Fiscal Year 21, and 100% of 50% reimbursement in year 3, or Fiscal Year 22.

### Fire Station and Additional Firefighters/Paramedics

An additional west end fire station is currently projected to be designed in FY 2026, but may be delayed. This station would be approximately 10,000 square feet and house two response apparatus, plus storage for other reserve units. The City of Dubuque currently has an annexation study and not an annexation plan. However, addition of this fire station and associated ambulance and firefighting response capability and capacity positions the City will develop an annexation plan and begin the process of annexation in the near future. The City Development Board, that approves annexation expects services to be provided within 3 years of annexation. For a new station, operating costs include insurance, utilities, equipment, maintenance, furniture, and the cost of twelve new employees. In FY2020, one (1) new employee was added, one (1) additional new employee was added in FY 2021 as well. The position that was to be added in FY2022 was delayed. In FY2023, 4 new employees were added, and the remaining employees will be added in future years to reach a total of 12 new positions. In addition, 3 firefighter/paramedic positions were added in FY2023 to provide one additional staff member on each of the three duty shifts. The additional ambulance for the additional fire station will be purchased in FY2023. The current minimum staffing per shift is 22, with 28 personnel assigned to cover leave. The additional personnel will reduce the need for overtime as each shift will have more positions available to cover vacations and other leave.

### **Additional Snow Plow Drivers and Snow Plow Route (Operating Budget)**

Dubuque's expansion also increased the number of streets and roads that must be maintained by the City's Public Works Department. In order to maintain the current level of street maintenance, street cleaning, and snow and ice control to all areas of the city, the Public Works Department was approved for the addition of a snow plow driver in FY 2009 and another is expected to be requested in a future year. Two drivers are needed to staff a route 24 hours a day in a snow event. The Public Works Department plans to create another snowplow route with these two employees as annexation and development dictates. In the warm months, this position will be assigned to the Leisure Services Department to maintain City parks and landscaping in the Washington Neighborhood, Port of Dubuque, Iowa Street and the Locust Street connector. In Fiscal Year 2009, the Public Works Department also began using Refuse, Recycling and Yard Waste Collection employees at the end of their collection routes and on overtime to assist in snow removal duties. The City has also developed a plan to use personnel and equipment from other City departments to go from 22 pieces of snow removal equipment to 32 pieces of snow removal equipment in a snow storm that exceeds 5 inches. With the recommendation to eliminate full-time positions in the Engineering Department and create one part-time position, there will be less opportunity to supplement the snow plowing effort.

### **Water and Sanitary Sewer Service**

The City is in the process of extending sanitary sewers and water service into new development areas or recently annexed areas as part of pre-annexation agreements. Requests have been received for sanitary sewer and water service on North Cascade Road near Highway 20 and for water service further North on John F. Kennedy Road.

In 2003, a new water main was activated from Highway 20 north on the east side of the Northwest Arterial to John F. Kennedy Road then west to a new 1.25 million gallon water tower located at the Dubuque Soccer Complex. By constructing this tower and with this water main extension in the fourth pressure zone of the City's water distribution system, it allowed growth to take place for residential, commercial and industry to the west of the community.

To date, both sanitary sewer and water service have been extended through the Dubuque Industrial Center West, along Seippel Road to the north edge of the Callahan subdivision. Additional funds are available to extend water and sewer service to the 643 acres annexed and to other areas under consideration for annexation. The City has spent in excess of \$2 million to replace much of the North Fork Catfish Creek Sanitary Sewer Line. The City extended the Granger Creek Interceptor sewer and the public water main from the Technology Park South along highway 151/61 to the north side of the Dubuque Regional Airport. The Granger Creek sanitary sewer and water main extension provided immediate sanitary sewer and water services to the Dubuque Regional Airport and portions of the annexation areas that are adjacent to the highway 151/61 corridor.

### **Greater Downtown TIF District**

This district was formally the Downtown and Ice Harbor TIF districts but now have been combined to the Greater Downtown TIF district. Many projects, which are City Council priorities, are able to move forward due to the availability of Greater Downtown TIF revenue due to continued growth to further sustain a rejuvenated downtown and port of Dubuque. The following are projects included in the FY 2023-2027 CIP:

**Five Flags Building Improvements (page 68)** – This project (\$6,000,000) provides funding for improvements to the building (arena, theater, lobby areas, exterior) and its equipment should a bond referendum for another scenario not pass.

**Civic Center Arena Air Conditioner Replacement (page 74)** - This project (\$628,000) provides for replacement of arena air conditioning units; Roof Top Units (RTU) 1-7, 9 and 11. Eight air conditioning units were installed in 2005 and the other was installed in 1997.

**Civic Center Theater - East Exterior and Interior Restoration (page 88)** - This project (\$30,000) provides for engagement of a qualified historic preservation firm along with building envelope thermal and moisture protection specialist and structural engineer to document the current condition of the east exterior and interior adjacent to it of the historic Five Flags Theater.

**Port of Dubuque Welcome Sign (page 102)** - This project (\$30,000) provides for the design, development, and installation of an 8 foot by 200 foot "Welcome to Dubuque" sign located on the flood wall near the Ice Harbor flood gates. There is currently no signage along the river to let patrons know that they have either arrived or are passing by Dubuque. Such a sign on the wall would not only be a welcoming visual for those visiting on cruise ships or other vessels but can create awareness on the river that this is an area they may approach in order to visit the City. This sign could also indirectly filter boat traffic into the Port of Dubuque Marina to dock and/or fuel. Included in this CIP would be the purchase and installation of solar lighting with a 5-year replacement cost of \$3,500.

**Grand River Center Replace Carpet (page 109)** - This project (\$466,000) provides for the replacement of carpeting at the Grand River Center.

**Grand River Center Roof Restoration (page 95)** - This project (\$700,000) provides for restoration of the roof on the Grand River Center. The roof was installed in 2002 and restoration is critical to prevent expensive damage if the roof begins leaking.

**14th Overpass Design (page 293)** - This project (\$727,000) provides for construction of a Complete Streets railroad overpass along the 14th Street corridor connecting Washington Avenue and Cedar Street, which will provide automobiles, pedestrians and bikers with unimpeded access to the Kerper Industrial Park, Dove Harbor Industrial Area, redeveloped 16th Street corridor, tourism and recreational amenities on Chaplain Schmidt Island, and U.S. Route 61/151 into Wisconsin. Increased maintenance costs would result from periodic bridge inspections required. These costs are typically \$6,000 every two years.

**Central Avenue Streetscape Design 1-way to 2-way (page 295)** - This project (\$400,000) provides engineering design funds to design the improvements outlined in the Central Avenue Master Plan yet to be adopted by the City Council. The master plan calls for pedestrian improvements on Central Avenue from 11th to 21st Streets. Work includes new sidewalks, street lighting, transit stops and a key feature at 18th and Central.

**South Port Redevelopment Concept Plan (page 318)** - This project (\$84,500) provides for the creation of a clear and consolidated redevelopment vision for the South Port where all existing property owners entering into a partnering agreement thus providing prospective developers a high level of assurance that all key players are in agreement and on-board with proceeding with a proposed redevelopment concept.

**Blum Site Utilization (page 323)** - This project (\$92,500) provides planning for a series of outdoor family orientated recreational amenities, formal recreation programming for both youths and adults, and public indoor spaces where neighbors can come together, get to know one and other and enjoy each other's company.

**Greater Downtown Street Lights (page 327)** - This project (\$250,200) provides funding for replacement of the existing 30-foot white streetlights located in downtown Dubuque. Currently, there are approximately 60 white streetlights remaining. The project would replace all remaining white poles and install lighting controllers with meters. In certain cases, these would be replaced with historical streetlights. Many of the streetlights in the downtown area were installed in early 1950's. This program would promote the use of high efficiently, long life LED street lighting throughout the City of Dubuque which saves energy and operating expenses.

**Downtown Security Camera Program (page 334)** - This project (\$150,000) provides equipment, installation, and software licenses for the placement of fixed cameras (\$2,500 each) installed near roadways, alleys, and signalized intersections in Downtown Dubuque.

**Federal Building Renovation (page 352)** - This project (\$43,000) provides funding in FY 2023 repair the front entry stairs.

**Greater Downtown Housing Creation Grant Program (page 363)** - This program (\$1,500,000) provides grants for rehabilitation and adaptive reuse of buildings in the Greater Downtown Urban Renewal District. Tax increment proceeds are used to capitalize the pool of funds for these grant. The program provides grants up to \$10,000 for each new housing unit created in the District. The program creates affordable, quality rental housing units for our workforce.

**Downtown Rehab Grant Program - Includes Central Avenue, Historic Millwork District and Washington Neighborhood (page 366)** – This program (\$1,000,000) grants for rehabilitation and adaptive reuse of buildings in the Greater Downtown Urban Renewal District. Tax increment proceeds are used to capitalize the pool of funds for these grants. This grant program provides a 1:1 match for eligible expenses for improvements to façades, as well as accompanying costs for financial consulting and planning & design work for the project. This grant program receives the most inquiries and interest of all Economic Development Department's programs. The program promotes the redevelopment of the downtown, maintains its historic appeal, and complements grant/loan programs provided by our partners at Dubuque Main Street.

**Minority-Owned Business Microloan Initiative (page 367)** - This project (\$250,000) provides loan loss reserve and/or interest rate "buy down" for eligible minority business owners/entrepreneurs seeking a microloan from Iowa Microloan, a 501(c)3 that provides loans of \$5,000 to \$50,000 to small businesses in Iowa having difficulty obtaining a loan from a traditional lender. With approximately \$50,000 in local funding to provide loan loss reserve and interest rate buy down funds, the City will be able to leverage \$200,000 in loan funds for local entrepreneurs/small business owners.

**Central Avenue Streetscape Master Plan Implementation (page 368)** - This project (\$175,000) provides for the implementation of priority actions in the Central Avenue Streetscape Master Plan. The funds allocated would be used to support infrastructure and streetscaping priority improvements justified in the master plan. The Central Avenue corridor is part of the Washington Neighborhood Revitalization Plan and includes the area between Central Avenue between 11th and 22nd streets. Included in this strategy is the redevelopment and reinvestment in residential and commercial areas in the neighborhood. Some public infrastructure improvements have already been initiated and the Central Avenue corridor is beginning to see private investment in building improvements and business location.

**Green Space Historic Millwork District (page 371)** - This project (\$400,000) provides for an initial step of removing the temporary parking lot and seeding the area. Further planning is needed to identify the exact use and design of this area, to be determined during an updating of the master plan through public engagement.

**Central Avenue Housing Forgivable Loan (page 372)** - This project (\$750,000) provides for use along the Central Avenue Corridor between 11th Street and 22nd Street. For this program, a unit could be considered eligible even if recently occupied if the project involves a substantial rehabilitation of the unit and buildings. The program provides a loan, forgivable at the 10-year mark, if the developer has maintained the terms of the agreement. Projects can not discriminate based on the tenant's source of income.

**Parking Ramp Condition Assessment and Maintenance Plan (page 378)** - This project (\$136,000) provides for completing a structural condition assessment and preventative maintenance plan by a licensed professional engineer for each parking structure that the city owns.

**New Downtown Parking Ramp (379)** - This project (\$17,426,822) funds the construction of a new downtown parking structure. The final site location will be selected based on best serving upcoming, mixed-use redevelopment in the Historic Millwork District and downtown Main Street areas. The project schedule requires the parking structure to be functional by December 2024. This project will be funded with Greater Downtown TIF G.O. Bond funds.

**Smart Parking System (page 380)** - This project (\$1,106,000) provides funds for the installation of head end equipment that will form the backbone of a phased installation of smart parking technology eventually to be deployed at all parking garages and public parking lots in Dubuque over the next several years. A smart parking system will provide parking customers with on-demand space availability and thus maximize traveler convenience, reduce travel time and reduce congestion in the downtown area.

**Municipal Parking Lot Maintenance (page 381)** - This project (\$48,000) provides for the maintaining the surface of 14 off-street municipal parking lots. This project also includes signage, landscaping, and screening improvements to surface lots.

**Parking Ramp Major Maintenance Repairs (page 383)** - This project (\$245,000) provides for complete additional deck, floor beam, and column repairs in both parking ramps and to replace the stairs to the top deck of the Locust Ramp.

**Washington Neighborhood Home Purchase Program (page 387)** - This project (\$250,000) supports and encourages homeownership in the Washington Neighborhood. The program operates under the oversight of the Housing Trust Fund Committee and is capitalized by annual grants received from the Iowa Finance Authority (IFA). IFA requires a match for the program and the City provides IFA Trust Match of \$50,000 from the Greater Downtown TIF (GDTIF). The primary purpose is to complement housing assistance provided through the CDBG program by providing loans to low-to-mod income homeowners and buyers in the Washington Neighborhood and for households earning less than 30% MI are eligible to purchase any property within the City limits.

**Downtown ADA Assistance Program (page 396)** - This project (\$150,000) provides assistance to residents and businesses to ensure facilities in the Downtown Urban Renewal Area are fully accessible and inclusive to all persons regardless of abilities. This includes parking lots, retail and wholesale stores, restaurants, cafés, taverns, gas stations, public buildings, lodging, schools, parks, and entertainment venues. The program is designed to assist businesses with the cost of becoming ADA compliant. Qualified applicants can receive up to 50% of the cost of the project from the City of Dubuque, at a maximum amount of \$5,000 per property.

**Downtown Urban Renewal Area Non-Profit Weatherization Improvements Assistance (page 397)** - This project (\$500,000) provides funding for matching grants to assist non-profits in the Greater Downtown TIF area to make energy efficiency improvements to their buildings, including weatherization measures, HVAC system upgrades, and other work to decrease their utility bills. This reduction in annual operating costs will allow non-profits to invest more funds in achieving their organization's mission. Energy efficiency improvements not only result in financial savings to the organization but will also help to meet the 50% by 2030 Community Climate Action & Resiliency Plan goals approved by City Council in 2013. The program builds on the success of the Energy Efficiency Revolving Loan Fund (EELF) that is currently available to private businesses, which was created using funds the City received from the 2009 American Recovery & Reinvestment Act, and the Grants to Green program, a Community Foundation of Greater Dubuque program which invested over \$1.2 million in energy efficiency projects for non-profits. Ongoing community conversations have

demonstrated a continued need to fill the gap between available utility rebates and the amount non-profits are able to pay for energy efficiency improvements. Similar to the existing EELF, non-profits may be able use funds for renewable energy installation, if all reasonable efficiency improvements have been made, in order to further reduce their utility costs and reduce their negative environmental impact. Additional criteria and an application will be developed.

### **North Cascade Housing TIF District**

In FY 2014 the City created the first housing TIF district in the Timber Hyrst subdivision off of North Cascade Road. This is a ten year TIF which requires at least 38.1% of the income generated to be used for Low and Moderate Income residents anywhere in the City of Dubuque. The percentage to Low and Moderate Income residents can be higher than the required 38.1%. The LMI Housing TIF revenue can be used for City initiatives other than the Homeownership Grants in Targeted Neighborhoods & Purchase/Rehab/Resale and can be used outside the Greater Downtown TIF Area.

**Assistance for Homeownership (page 384)** - This project (\$914,619) provides for acquisition activities where the City may purchase abandoned, derelict buildings and houses; or it may purchase housing subject to mortgage foreclosure actions in order to secure City funds previously loaned as part of rehabilitation activities or other housing to accomplish the goals. Certain improvements will be made to the properties in order to make them marketable for resale. In this manner, neighborhood conditions are improved, dwellings are resold to responsible owners and City dollars are returned to the revolving fund.

**Neighborhood Reinvestment Partnership (page 386)** - This project (\$600,000) provides funding to achieve the goal of promoting a broader income mix of downtown homeowners. This Program also provides for acquisition activities where the City may purchase abandoned, derelict buildings and houses to accomplish the goals. Certain improvements will be made to the properties in order to make them marketable for resale. In this manner, neighborhood conditions are improved and dwellings are resold to responsible owners. Certain properties are targeted to be voluntarily acquired, for reason of poor maintenance and the inability or refusal of the owner to make improvements. These are then rehabilitated and resold to qualifying owner-occupied households. This is a ten-year TIF which state law requires a minimum of 38.1% of the income generated to be used for Low and Moderate Income residents anywhere in the City of Dubuque. The percentage benefiting Low and Moderate Income residents can be higher than the required 38.1%. It is anticipated that the City will acquire, renovate and sell for long-term homeownership 25 residential properties over the next 5-7 years with an estimated \$30,000 construction subsidy per property.

### **English Ridge Housing TIF District**

In FY 2015 the City created a housing TIF district in the English Ridge subdivision off of Stone Valley Drive. This is a ten year TIF which requires at least 38.1% of the income generated to be used for Low and Moderate Income residents anywhere in the City of Dubuque. The percentage to Low and Moderate Income residents can be higher than the required 38.1%. The LMI Housing TIF revenue can be used for City initiatives other than the Homeownership Grants in Targeted Neighborhoods & Purchase/Rehab/Resale and can be used outside the Greater Downtown TIF Area.

**Assistance for Homeownership (page 384)** - This project (\$1,848,223) provides for acquisition activities where the City may purchase abandoned, derelict buildings and houses; or it may purchase housing subject to mortgage foreclosure actions in order to secure City funds previously loaned as part of rehabilitation activities or other housing to accomplish the goals. Certain improvements will be made to the properties in order to make them marketable for resale. In this manner, neighborhood conditions are improved, dwellings are resold to responsible owners and City dollars are returned to the revolving fund.

**South Pointe Housing TIF District**

In FY 2017 the City created a housing TIF district in the South Pointe subdivision off of Highway 151 South. This is a ten year TIF which requires at least 38.1% of the income generated to be used for Low and Moderate Income residents anywhere in the City of Dubuque. The percentage to Low and Moderate Income residents can be higher than the required 38.1%. The LMI Housing TIF revenue can be used for City initiatives other than the Homeownership Grants in Targeted Neighborhoods & Purchase/Rehab/Resale and can be used outside the Greater Downtown TIF Area.

**Assistance for Homeownership (page 384)** - This project (\$1,206,694) provides for acquisition activities where the City may purchase abandoned, derelict buildings and houses; or it may purchase housing subject to mortgage foreclosure actions in order to secure City funds previously loaned as part of rehabilitation activities or other housing to accomplish the goals. Certain improvements will be made to the properties in order to make them marketable for resale. In this manner, neighborhood conditions are improved, dwellings are resold to responsible owners and City dollars are returned to the revolving fund.

**Rustic Point Housing TIF District**

In FY 2017 the City created a housing TIF district in the Rustic Point subdivision off of Derby Grange Road. This is a ten year TIF which requires at least 38.1% of the income generated to be used for Low and Moderate Income residents anywhere in the City of Dubuque. The percentage to Low and Moderate Income residents can be higher than the required 38.1%. The LMI Housing TIF revenue can be used for City initiatives other than the Homeownership Grants in Targeted Neighborhoods & Purchase/Rehab/Resale and can be used outside the Greater Downtown TIF Area.

**Assistance for Homeownership (page 384)** - This project (\$351,215) provides for acquisition activities where the City may purchase abandoned, derelict buildings and houses; or it may purchase housing subject to mortgage foreclosure actions in order to secure City funds previously loaned as part of rehabilitation activities or other housing to accomplish the goals. Certain improvements will be made to the properties in order to make them marketable for resale. In this manner, neighborhood conditions are improved, dwellings are resold to responsible owners and City dollars are returned to the revolving fund.

**MISCELLANEOUS SOURCES****Private Participation (0.17% of Total CIP)**

Private contributions represents the non-City share of the cost of several projects including private participation, fund raising, loans, grants and future resource allocation of City funds. Private participation funds included in the five year CIP include; Boyd Gaming contribution for the Port of Dubuque Ramp Maintenance (\$431,578); Street Lighting and Traffic Signal Knockdown insurance reimbursements (\$40,000) and IDOT reimbursement for the Pavement Marking program (\$100,000).

**Special Assessments (0.33% of Total CIP)**

Special Assessments represent that portion of street and sanitary sewer improvement projects anticipated to be assessed to benefiting property owners. The \$834,524 amount breaks down: (a) \$154,524 for sanitary sewer special assessments, (b) \$170,000 for sidewalk lien special assessments, and (c) \$510,000 for street reconstruction assessments.

**Cable TV (0.01% of Total CIP)**

It is anticipated that Cable TV funds will be used in the five-year CIP of \$23,840 for computer replacements.

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# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>FIRE DEPARTMENT</b>									
<b>Public Safety</b>									
	Ladder Truck & Pumper Replacement	G.O. Debt (Sales Tax Fund 20%), Sales Tax Fund (20%), American Rescue Plan Act Funds	\$ — \$ 450,000	\$ — \$ 510,000	\$ — \$ 960,000	\$ — \$ 960,000	\$ — \$ 960,000	\$ 960,000	1
	HVAC Replacement at Fire Headquarters 11 West 9th Street	G.O. Debt (Sales Tax Fund 20%)	\$ 175,748	\$ 365,697	\$ —	\$ —	\$ —	\$ 541,445	2
	Outdoor Warning Siren Repair/Replace	DRA Distribution, Sales Tax Fund (20%)	\$ 51,000	\$ 52,020	\$ 53,060	\$ —	\$ —	\$ 156,080	3
	Fire Station Exhaust Systems Implementation Mechanical & Electrical System Design Study Recommendations	Sales Tax Fund (20%)	\$ 61,000	\$ 58,000	\$ —	\$ —	\$ —	\$ 119,000	4
	Ambulance Replacement	Sales Tax Fund (20%)	\$ 26,530	\$ 27,061	\$ 27,602	\$ —	\$ —	\$ 81,193	5
	Fire Station Expansion/Relocation	G.O. Debt (Sales Tax Fund 20%), American Rescue Plan Act Funds	\$ 659,810	\$ —	\$ —	\$ —	\$ —	\$ 659,810	6
	Station 6 Structural, Roof, and Tuckpointing Repairs	DRA Distribution	\$ 50,000	\$ —	\$ —	\$ 887,890	\$ 3,449,550	\$ 4,387,440	7
	Fire Station 5 Water Proofing and Driveway	DRA Distribution	\$ 49,000	\$ —	\$ —	\$ —	\$ —	\$ 49,000	10
	Fire Station Four Kitchen Remodel, Flooring and Paint	Sales Tax Fund (20%)	\$ 40,000	\$ —	\$ —	\$ —	\$ —	\$ 40,000	11
	Station 5 Structural Beam Replacement and Repair	DRA Distribution	\$ 38,500	\$ —	\$ —	\$ —	\$ —	\$ 38,500	12
	Fire Station Five Off-Street Parking Area	DRA Distribution	\$ —	\$ —	\$ 15,000	\$ —	\$ —	\$ 15,000	13
<b>LEISURE SERVICES</b>									
<b>PARK DIVISION</b>									
<b>Culture and Recreation</b>									
	<b>Park Development</b>								
	Pebble Cove Park Development	DRA Distribution	\$ — \$ 214,000	\$ — \$	\$ — \$	\$ — \$	\$ — \$	\$ 214,000	14
	<b>All Parks</b>								
	Comprehensive Parks Master Plan	Sales Tax Fund (20%)	\$ 208,000	\$ —	\$ —	\$ —	\$ —	\$ 208,000	15
	Low/Mod Income Park Improvements	CDBG	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 600,000	16
	All Parks - Cameras Code Blue Phones	DRA Distribution, Sales Tax Fund (20%)	\$ 32,000	\$ 32,000	\$ 32,000	\$ 32,000	\$ —	\$ 128,000	17

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>LEISURE SERVICES</b>									
<b>PARK DIVISION</b>									
<b>Culture and Recreation</b>									
	All Parks - Paint Light Poles	DRA Gaming	\$ — \$	— \$ 15,000	\$ 15,000	\$ 15,000	\$ 45,000		18
	All Parks - Replacement Security Lights	DRA Distribution, DRA Gaming	\$ 5,000	\$ 5,000	\$ 5,000	\$ —	\$ 15,000		19
	All Parks - Renovate Water Systems	DRA Distribution, Sales Tax Fund (20%)	\$ — \$	— \$ 25,000	\$ —	\$ —	\$ 25,000		20
<b>Allison Henderson Park</b>									
	Allison Henderson Storm Water Project	Sales Tax Fund (20%)	\$ — \$	— \$	— \$	— \$ 25,000	\$ 25,000		21
<b>Chaplain Schmitt Island</b>									
	Chaplain Schmitt Island-Landscaping	Sales Tax Fund (20%)	\$ — \$	— \$	— \$	— \$ 50,000	\$ 50,000		22
	Chaplain Schmitt Island- Entrance Sign	DRA Gaming	\$ — \$	— \$	— \$	— \$ 72,500	\$ 72,500		23
	Chaplain Schmitt Island-Trail and Access Plan	DRA Distribution	\$ — \$	— \$	— \$	— \$ 50,000	\$ 50,000		24
<b>Comiskey Park</b>									
	Reimagine Comiskey	Sales Tax Fund (20%)	\$ 496,000	\$ —	— \$	— \$	— \$ 496,000		25
<b>Eagle Point Park</b>									
	Concrete Improvements	DRA Distribution	\$ — \$	30,000	\$ — \$	— \$ 30,000	\$ 60,000		26
	Stone Work	DRA Distribution	\$ 52,000	\$ 50,000	\$ 50,000	\$ —	\$ 152,000		27
	Renovate Shiras Memorial Pavilion	DRA Gaming, Sales Tax Fund (20%)	\$ 57,000	\$ —	— \$	— \$	\$ 57,000		28
	Replace Water Lines	DRA Distribution, DRA Gaming	\$ 169,000	\$ 50,000	\$ —	— \$	\$ 219,000		29
	Replace Roof on Eagles View Pavilion	DRA Gaming, Sales Tax Fund (20%)	\$ — \$	— \$ 50,000	\$ — \$	— \$	\$ 50,000		30
	Replace Roof on Terrace Room	DRA Distribution	\$ — \$	38,000	\$ — \$	— \$	\$ 38,000		31
	Rest Room Renovation	DRA Distribution	\$ — \$	— \$ 40,000	\$ — \$	— \$ 50,000	\$ 90,000		32
	Riverfront Pavilion Restoration	DRA Distribution	\$ — \$	— \$ 89,000	\$ — \$	— \$	\$ 89,000		33
	Street Light Replacement	DRA Distribution, Sales Tax Fund (20%)	\$ — \$	— \$ 40,000	\$ — \$	— \$	\$ 40,000		34
	Clear Trees From Bluff	DRA Distribution	\$ — \$	— \$	— \$	— \$ 20,000	\$ 20,000		35
<b>Flora Park</b>									
	Pave Wilbright, Pool, Tennis Court, and Slattery Center Parking Lots	Sales Tax Fund (20%)	\$ 46,800	\$ — \$ 36,000	\$ — \$	— \$	\$ 82,800		36
	Replace Lights on Tennis Courts	DRA Distribution	\$ — \$	— \$ 102,000	\$ — \$	— \$	\$ 102,000		37

# Capital Improvement Program

<b>City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027</b>										
<b>PROGRAM/ DEPT</b>	<b>PROJECT DESCRIPTION</b>	<b>SOURCE OF FUNDS</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>TOTAL</b>	<b>PAGE</b>	
<b>LEISURE SERVICES</b>										
<b>PARK DIVISION</b>										
<b>Culture and Recreation</b>										
<b>Forestry Building</b>										
Forestry-Replace Roof	DRA Distribution	\$	— \$	— \$	50,000	\$	— \$	— \$	50,000	38
<b>Gay Park</b>										
Gay Park-Replace Play Unit	Sales Tax Fund (20%)	\$	— \$	90,000	\$	— \$	— \$	— \$	90,000	39
<b>Ham House</b>										
Ham House-Replace Roof	DRA Distribution	\$	145,000	\$	— \$	— \$	— \$	— \$	145,000	40
Ham House Masonry and Metal Roof	DRA Distribution	\$	— \$	— \$	— \$	— \$	— \$	123,500	\$ 123,500	41
<b>Hilltop Park</b>										
Hilltop Park-Replace Play Unit	Sales Tax Fund (20%), DRA Distribution	\$	— \$	— \$	— \$	— \$	— \$	68,615	\$ 68,615	42
<b>Madison Park</b>										
Madison Park-Replace Play Unit	Sales Tax Fund (20%)	\$	85,800	\$	— \$	— \$	— \$	— \$	85,800	43
Madison Park - Renovate Pavilion	Sales Tax Fund (20%)	\$	— \$	— \$	— \$	— \$	— \$	44,000	\$ 44,000	44
Madison Park - Flag Pole	DRA Distribution	\$	— \$	— \$	— \$	— \$	— \$	30,000	\$ 30,000	45
<b>Marshall Park</b>										
Marshall-Replace Play Unit	DRA Gaming	\$	— \$	— \$	— \$	— \$	— \$	150,000	\$ 150,000	46
<b>Miller Riverview Park</b>										
Miller Riverview Park - Quick Connects for Pedestals	DRA Distribution	\$	— \$	— \$	40,000	\$	— \$	— \$	40,000	47
Miller Riverview Park - Pave Secondary Roads and Concrete Campsites	DRA Gaming	\$	— \$	— \$	— \$	— \$	— \$	100,000	\$ 100,000	48
<b>Murphy Park</b>										
Murphy - Replace Water Lines	DRA Distribution, Sales Tax Fund (20%)	\$	106,000	\$	— \$	— \$	— \$	— \$	106,000	49
Murphy - Replace Roof on Rest Room Building by the Tennis Courts	DRA Distribution	\$	— \$	15,000	\$	— \$	— \$	— \$	15,000	50
Murphy Park-Entrance Design	DRA Distribution	\$	— \$	— \$	— \$	— \$	— \$	15,000	\$ 15,000	51
<b>Teddy Bear Park</b>										
Teddy Bear Park - Play Equipment	Sales Tax Fund (20%)	\$	— \$	— \$	— \$	— \$	— \$	150,000	\$ 150,000	52
<b>General Park Maintenance</b>										
Ash Tree Removal and Tree Replacement	Sales Tax Fund (20%), DRA Distribution	\$	25,000	\$ 175,000	\$ 175,000	\$ 125,000	\$ 109,000	\$ 609,000	\$ 609,000	53
Ecological Restoration	DRA Distribution	\$	— \$	— \$	— \$	20,000	\$ 20,000	\$ 40,000	\$ 40,000	54

# Capital Improvement Program

<b>City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027</b>												
<b>PROGRAM/ DEPT</b>	<b>PROJECT DESCRIPTION</b>	<b>SOURCE OF FUNDS</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>TOTAL</b>	<b>PAGE</b>			
<b>LEISURE SERVICES</b>												
<b>PARK DIVISION</b>												
<b>Culture and Recreation</b>												
Street Tree Program	Sales Tax Fund (20%)	\$ 33,500	\$ 30,112	\$ 50,000	\$ 50,000	\$ 50,000	\$ 213,612					55
Retaining Walls	DRA Distribution, Sales Tax Fund (20%)	\$ 10,000	\$ 5,000	\$ 25,000	\$ 25,000	\$ —	\$ 65,000					56
Highway 20 Irrigation	DRA Distribution	\$ —	\$ 25,000	\$ —	\$ —	\$ —	\$ 25,000					57
Resurface Tennis Courts	Sales Tax Fund (20%)	\$ 62,400	\$ —	\$ 60,000	\$ —	\$ 120,000	\$ 242,400					58
Washington Community Gateway	Greater Downtown TIF	\$ —	\$ —	\$ 15,000	\$ 90,000	\$ —	\$ 105,000					59
Maintenance Headquarters Wash Bay	DRA Distribution	\$ —	\$ —	\$ 25,000	\$ —	\$ —	\$ 25,000					60
Paint Railings	Sales Tax Fund (20%)	\$ —	\$ —	\$ 20,000	\$ —	\$ 20,000	\$ 40,000					61
Install and/or Replace Park Name Signs	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 50,000	\$ 50,000					62
Replace Interpretive Signs	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 16,000	\$ 16,000					63
Electric Locks - Restrooms	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 35,000	\$ 35,000					64
Parks Fleet Automated Vehicle Location	DRA Distribution	\$ —	\$ —	\$ —	\$ —	\$ 38,000	\$ 38,000					65
Grandview Avenue Boulevard Landscape Renovation Plan	DRA Distribution	\$ —	\$ —	\$ —	\$ —	\$ 50,000	\$ 50,000					66
<b>Trails Maintenance</b>												
Trail Maintenance/Repair	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 20,000	\$ 20,000					67
<b>LEISURE SERVICES</b>												
<b>CIVIC CENTER DIVISION</b>												
<b>Culture and Recreation</b>												
Five Flags Building Improvements	GDTIF G.O. Debt, Greater Downtown TIF	\$ 600,000	\$ 2,900,000	\$ 2,500,000	\$ —	\$ —	\$ 6,000,000					68
Arena-Reseal Ballroom Floor	DRA Gaming	\$ —	\$ —	\$ —	\$ 26,500	\$ —	\$ 26,500					69
Arena-Paint Exterior Steel Siding	DRA Gaming	\$ —	\$ —	\$ —	\$ 103,000	\$ —	\$ 103,000					70
Arena - Masking Equipment	DRA Distribution	\$ —	\$ —	\$ —	\$ 41,000	\$ —	\$ 41,000					71
Arena - Locker/Shower Facilities	DRA Distribution	\$ —	\$ —	\$ —	\$ 16,300	\$ —	\$ 16,300					72
Arena - Stage Stage Replacement	DRA Distribution	\$ —	\$ —	\$ —	\$ 255,000	\$ —	\$ 255,000					73
Arena - Air Conditioner Replacement	Greater Downtown TIF	\$ —	\$ —	\$ —	\$ —	\$ 528,000	\$ 528,000					74
Arena - Paint Ceiling	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 87,700	\$ 87,700					75
Arena - Dressing Rooms Remodel	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 35,000	\$ 35,000					76
Arena - Scoreboard	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 73,000	\$ 73,000					77
Theater - Dressing Rooms Remodel	DRA Gaming	\$ —	\$ —	\$ —	\$ 54,050	\$ —	\$ 54,050					78
Theater - Boiler Replacement	DRA Distribution	\$ —	\$ 100,000	\$ —	\$ —	\$ —	\$ 100,000					79

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>LEISURE SERVICES</b>									
<b>CIVIC CENTER DIVISION</b>									
<b>Culture and Recreation</b>									
	Theater - Chair Restoration	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 184,000	\$ 184,000	\$ 184,000	80
	Theater - Orchestra Pit Lift	DRA Distribution	\$ — \$	\$ — \$	\$ 256,000	\$ — \$	\$ 256,000	\$ 256,000	81
	Theater - Exterior Awning Addition	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 27,000	\$ 27,000	\$ 27,000	82
	Theater - Scene Shop Ramp Removal	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 35,000	\$ 35,000	\$ 35,000	83
	Theater - Stage Curtain Replacement	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 36,500	\$ 36,500	\$ 36,500	84
	Theater - Stage Lighting Replacement	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 125,000	\$ 125,000	\$ 125,000	85
	Theater - Plaster Restoration and Paint	Sales Tax Fund (20%)	\$ 212,000	\$ — \$	\$ — \$	\$ — \$	\$ — \$	\$ 212,000	86
	Theater - Fire Escape	DRA Distribution	\$ 127,200	\$ — \$	\$ — \$	\$ — \$	\$ — \$	\$ 127,200	87
	Theater - East Exterior and Interior Restoration	Greater Downtown TIF	\$ — \$	\$ — \$	\$ — \$	\$ 30,000	\$ 30,000	\$ 30,000	88
	Promenade - Remodel Concession Stand	Sales Tax Fund (20%)	\$ — \$	\$ — \$	\$ — \$	\$ 187,000	\$ 187,000	\$ 187,000	89
<b>LEISURE SERVICES</b>									
<b>RECREATION DIVISION</b>									
<b>Culture and Recreation</b>									
<b>Swimming Pools</b>									
	Flora and Sutton Pools Annual Maintenance	DRA Distribution	\$ 135,000	\$ — \$	\$ — \$	\$ — \$	\$ — \$	\$ 135,000	90
	Flora & Sutton Filter Tank Replacement	DRA Distribution	\$ — \$	\$ 200,000	\$ — \$	\$ — \$	\$ — \$	\$ 200,000	91
	Flora - Water Playground	DRA Distribution	\$ — \$	\$ — \$	\$ — \$	\$ 150,000	\$ 150,000	\$ 300,000	92
	Flora & Sutton Admissions Counter Reconstruction - ADA	DRA Distribution	\$ — \$	\$ — \$	\$ — \$	\$ 10,000	\$ 10,000	\$ 10,000	93
	Flora & Sutton Renovate Locker Rooms	DRA Distribution	\$ — \$	\$ — \$	\$ — \$	\$ 60,000	\$ 60,000	\$ 60,000	94
	Flora Pool Zero Depth Survey & Remediation	DRA Distribution	\$ 1,500	\$ — \$	\$ — \$	\$ 40,000	\$ 40,000	\$ 41,500	95
	Flora Pool Water Slide Assessment & Repairs	DRA Distribution	\$ 2,000	\$ — \$	\$ — \$	\$ 50,000	\$ 50,000	\$ 52,000	96
<b>Bunker Hill Golf Course</b>									
	Bunker Hill-Construct Cart Paths	Golf Fees	\$ — \$	\$ — \$	\$ 10,000	\$ — \$	\$ 10,000	\$ 20,000	97
	Bunker Hill Range Project	DRA Gaming	\$ — \$	\$ — \$	\$ 72,170	\$ — \$	\$ — \$	\$ 72,170	98
	Bunker Hill Golf Course - Tee Improvements	Golf Fees	\$ — \$	\$ 10,000	\$ — \$	\$ 10,000	\$ — \$	\$ 20,000	99
	Bunker Hill-Material Storage Reno	Golf Fees	\$ — \$	\$ — \$	\$ — \$	\$ 15,000	\$ — \$	\$ 15,000	100

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>LEISURE SERVICES</b>									
<b>RECREATION DIVISION</b>									
<b>Culture and Recreation</b>									
	<b>Port of Dubuque Marina</b>								
	Port of Dubuque Marina - Dock Maintenance	DRA Distribution	\$ —	\$ 10,000	\$ 10,000	\$ —	\$ —	\$ 20,000	101
	Port of Dubuque Flood Wall Dubuque Welcome Sign	Greater Downtown TIF	\$ —	\$ —	\$ 30,000	\$ —	\$ —	\$ 30,000	102
	<b>Ice Center</b>								
	Ice Center Settling Remediation	G.O. Debt (Sales Tax Fund 20%)	\$ 4,600,000	\$ —	\$ —	\$ —	\$ —	\$ 4,600,000	103
	Ice Center Generator	G.O. Debt (Sales Tax Fund 20%)	\$ 300,000	\$ —	\$ —	\$ —	\$ —	\$ 300,000	104
	Ice Center Dehumidification Improvements	G.O. Debt (Sales Tax Fund 20%)	\$ 1,400,000	\$ —	\$ —	\$ —	\$ —	\$ 1,400,000	105
	Ice Center - Safety Improvements	Sales Tax Fund (20%)	\$ 60,320	\$ —	\$ —	\$ —	\$ —	\$ 60,320	106
	Ice Center Concession Re-Design and Upgrade	Sales Tax Fund (20%)	\$ 176,800	\$ —	\$ —	\$ —	\$ —	\$ 176,800	107
	Ice Center - Facilities Mechanical Systems and Energy Usage Assessment	Sales Tax Fund (20%)	\$ 60,000	\$ —	\$ —	\$ —	\$ —	\$ 60,000	108
<b>LEISURE SERVICES</b>									
<b>CONFERENCE CENTER</b>									
<b>General Government</b>									
	Replace Carpet	Greater Downtown TIF	\$ 100,000	\$ 120,000	\$ 30,000	\$ —	\$ 216,000	\$ 466,000	109
	Paint Interior Rooms and Areas	Sales Tax Fund (20%)	\$ —	\$ —	\$ 18,000	\$ —	\$ 24,000	\$ 42,000	110
	Replace Table, Chairs, and Podiums	DRA Distribution	\$ 50,000	\$ 50,000	\$ 125,000	\$ —	\$ 50,000	\$ 275,000	111
	Concrete Restoration	Sales Tax Fund (20%)	\$ 52,000	\$ —	\$ —	\$ —	\$ 50,000	\$ 102,000	112
	Replace Fabric Wall Covering	DRA Distribution	\$ 35,000	\$ 120,000	\$ 35,000	\$ —	\$ —	\$ 190,000	113
	Roof Restoration	Greater Downtown TIF	\$ —	\$ —	\$ 350,000	\$ 350,000	\$ —	\$ 700,000	114
	Wood Bench Replacement	Sales Tax Fund (20%)	\$ —	\$ —	\$ 25,000	\$ —	\$ —	\$ 25,000	115
	Paint Exterior Metal	DRA Distribution	\$ —	\$ —	\$ 50,000	\$ 50,000	\$ —	\$ 100,000	116
	Furniture Upholstery	DRA Distribution	\$ —	\$ —	\$ 30,000	\$ —	\$ —	\$ 30,000	117
	Overhead Door Replacement	DRA Gaming	\$ —	\$ —	\$ —	\$ 21,000	\$ 55,000	\$ 76,000	118
	Trash Compactor Rehabilitation	DRA Distribution	\$ —	\$ —	\$ 30,700	\$ —	\$ —	\$ 30,700	119
	Replace Clouds	DRA Distribution	\$ —	\$ —	\$ 83,800	\$ —	\$ —	\$ 83,800	120
	Replace Exterior Building Sign	DRA Gaming	\$ —	\$ —	\$ —	\$ 40,000	\$ —	\$ 40,000	121

# Capital Improvement Program

City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027										
PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE	
<b>LEISURE SERVICES</b>										
<b>CONFERENCE CENTER</b>										
<b>General Government</b>										
	Paint Bridge	DRA Distribution	\$ —	\$ 35,000	\$ —	\$ —	\$ —	\$ 35,000	122	
	Repaint Exhibit Hall Airwalls	DRA Distribution	\$ —	\$ 40,000	\$ —	\$ —	\$ —	\$ 40,000	123	
	Replace/Rehab Room Doors	DRA Distribution	\$ —	\$ —	\$ 59,000	\$ —	\$ —	\$ 59,000	124	
	Stage and Riser Replacement	DRA Distribution	\$ —	\$ 25,000	\$ —	\$ —	\$ 77,000	\$ 102,000	125	
	Window Panel Replacements	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 16,000	\$ 16,000	126	
<b>WATER DEPARTMENT</b>										
<b>Business Type</b>										
	8th Street Concrete Panel Replacement (Jackson to Central) Water Main Connections 20"	Water Construction Fund	\$ —	\$ 166,000	\$ —	\$ —	\$ —	\$ 166,000	127	
	Water Meter Replacement Program	Water Construction Fund	\$ 529,018	\$ 567,500	\$ 567,500	\$ 567,500	\$ 130,950	\$ 2,362,468	128	
	Westside Water System Service Line Installation/Fire Hydrant Install/Purchase	Water Construction Fund	\$ 165,000	\$ —	\$ —	\$ —	\$ —	\$ 165,000	129	
	Water Main Relocation for Sanitary Sewer Manhole Project	Water Construction Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 100,000	130	
	Water Main Upgrades during Street General Repairs	Water Construction Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 100,000	131	
	Maintenance of Public Water Mains during Stone Retaining Wall Repair	Water Construction Fund	\$ 20,000	\$ 20,000	\$ —	\$ —	\$ 20,000	\$ 60,000	132	
	Fire Hydrant Assembly Relocation/ Replacement for the Sidewalk Program	Water Construction Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ —	\$ 20,000	\$ 80,000	133	
	Water Main Replacement Consent	Water Construction Fund	\$ 310,250	\$ 132,000	\$ —	\$ 99,000	\$ —	\$ 541,250	134	
	Public Lead Line Water Main Replacement	Federal Infrastructure Grant	\$ 84,500	\$ 85,000	\$ —	\$ —	\$ —	\$ 169,500	135	
	Wells, Well Field, & Well Transmission Piping Repair and Rehabilitation Program	Water Construction Fund	\$ 90,000	\$ 180,000	\$ 110,500	\$ —	\$ 110,000	\$ 490,500	136	
	Water Treatment Plant Condition Assessment and Master Plan	Water Construction Fund	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 100,000	138	
	Water Storage Maintenance Program	State Revolving Fund Loan, Water Construction Fund	\$ 150,000	\$ 1,350,000	\$ 100,000	\$ 900,000	\$ 50,000	\$ 2,550,000	139	
	Creek Crossing Restoration	Water Construction Fund	\$ 35,550	\$ 35,080	\$ 48,400	\$ 33,120	\$ 29,900	\$ 182,050	140	
	Southwest Arterial Water Main Extension	State Revolving Fund Loan, Water Construction Fund	\$ —	\$ —	\$ —	\$ —	\$ 1,083,826	\$ 1,083,826	141	
	HWY 20/Dodge St Water Main Relocation	State Revolving Fund Loan, Water Construction Fund	\$ —	\$ —	\$ —	\$ —	\$ 996,000	\$ 996,000	142	

# Capital Improvement Program

City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027										
PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE	
<b>WATER DEPARTMENT</b>										
<b>Business Type</b>										
	Althauser St. and Eagle St. Water Main Improvements	Water Construction Fund	\$ 145,000	\$ —	\$ —	\$ —	\$ —	\$ 145,000	143	
	Water Treatment Plant and Pump Station Pipe Rehabilitation	Water Construction Fund	\$ 200,000	\$ —	\$ —	\$ —	\$ —	\$ 200,000	144	
	Pump Station Site Drainage Improvements	Water Construction Fund	\$ 15,000	\$ —	\$ —	\$ —	\$ —	\$ 15,000	145	
	McFadden Farm Water Main Improvement (S. Heacock Rd from Chavennelle to Pennsylvania)	Water Construction Fund	\$ —	\$ 305,800	\$ —	\$ —	\$ —	\$ 305,800	146	
	SCADA & Comms Improvements	Water Construction Fund	\$ 150,000	\$ 450,000	\$ —	\$ —	\$ —	\$ 600,000	147	
	Green Alley Water Main and Fittings Replacement	Water Construction Fund	\$ —	\$ 306,000	\$ —	\$ 475,000	\$ 781,000	149		
	CIWA Water System Agreements for Water Service Line Installations	Water Construction Fund	\$ 65,000	\$ 9,000	\$ 25,000	\$ —	\$ —	\$ 99,000	150	
	Generators-Park Hill & Mt. Carmel	Water Construction Fund	\$ 90,000	\$ —	\$ 125,000	\$ —	\$ —	\$ 215,000	151	
	Chesterfield Drive Water Main Extension	State Revolving Fund Loan	\$ —	\$ —	\$ —	\$ 497,500	\$ 497,500	152		
	West End Annexation Study and Implementation Phase I	Water Construction Fund	\$ —	\$ —	\$ —	\$ 165,000	\$ 165,000	153		
	West End Annexation Phase II	Water Construction Fund	\$ —	\$ —	\$ —	\$ 300,250	\$ 300,250	154		
	Tamarack Park Drive/Wood Gate Drive Frontage Road Water Main Extension	State Revolving Fund Loan	\$ —	\$ —	\$ —	\$ 126,000	\$ 126,000	155		
	Old Davenport Road Water Main Extension/ Pump Station	State Revolving Fund Loan	\$ —	\$ —	\$ —	\$ 251,500	\$ 251,500	156		
	Airborne Road Water Main Extension (Landfill Frontage Road)	State Revolving Fund Loan	\$ 80,000	\$ —	\$ —	\$ —	\$ —	\$ 80,000	157	
	IDOT Hwy.20/Dodge St. Improvements (Old Hwy Rd to Crescent Ridge)	State Revolving Fund Loan	\$ —	\$ —	\$ —	\$ 156,500	\$ 156,500	158		
	Swiss Valley/Highway 20 Interchange Multiple Phases	SRF, Water Construction Fund, G.O. Debt (Water)	\$ —	\$ —	\$ 360,310	\$ 1,003,138	\$ 1,363,448		159	
	Old Highway Road Water Main Extension - Sieppel and Radford Road Loop	Water Construction Fund, State Revolving Fund Loan	\$ 853,750	\$ —	\$ —	\$ —	\$ —	\$ 853,750	160	
	Water System Improvements Zone 3	State Revolving Fund Loan	\$ —	\$ 277,829	\$ 2,613,454	\$ 16,276,115	\$ 19,187,398		161	
	Water Main Replacements - Streets	Water Construction Fund, South Pointe Housing TIF, G.O. Debt (Water)	\$ 97,000	\$ 544,500	\$ 1,070,000	\$ 540,000	\$ —	\$ 2,251,500	162	
	Kennedy Road to Tanzanite Drive Connection (Zone 3 to 4) with Pump Station	State Revolving Fund Loan, Water Construction Fund	\$ —	\$ 340,987	\$ 2,268,945	\$ —	\$ —	\$ 2,609,932	164	

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>WATER DEPARTMENT</b>									
<b>Business Type</b>									
	4940 Backhoe/Loader Replacement	Water Construction Fund	\$ 67,500	\$ —	\$ —	\$ —	\$ —	\$ 67,500	165
	Ground Penetrating Radar	Water Construction Fund	\$ 30,000	\$ —	\$ —	\$ —	\$ —	\$ 30,000	166
	Sludge Pump Replacement	Water Construction Fund	\$ 25,000	\$ —	\$ —	\$ —	\$ —	\$ 25,000	167
	Tapping Machine Replacement	Water Construction Fund	\$ 46,500	\$ —	\$ —	\$ —	\$ —	\$ 46,500	168
	Vehicle 4912 Replacement	Water Construction Fund	\$ 115,000	\$ —	\$ —	\$ —	\$ —	\$ 115,000	169
	Vehicle 4913 Replacement	Water Construction Fund	\$ 115,000	\$ —	\$ —	\$ —	\$ —	\$ 115,000	170
	Webber Property Phase 1 & 2 - Water	Water Construction Fund	\$ 970,245	\$ —	\$ —	\$ —	\$ —	\$ 970,245	171
	Whacker Compactor Replacement - 4919	Water Construction Fund	\$ 13,000	\$ —	\$ —	\$ —	\$ —	\$ 13,000	172
<b>WATER &amp; RESOURCE RECOVERY CENTER</b>									
<b>Business Type</b>									
	Final Clarifier Rehabilitation	State Revolving Fund Loan	\$ —	\$ —	\$ 1,500,000	\$ —	\$ —	\$ 1,500,000	173
	Lift Station SCADA Upgrades	Sanitary Sewer Construction Fund	\$ —	\$ —	\$ 50,000	\$ 50,000	\$ —	\$ 100,000	174
	Sidestream Nitrogen Removal	State Revolving Fund Loan	\$ —	\$ —	\$ 400,000	\$ 3,600,000	\$ —	\$ 4,000,000	175
	Sidestream Phosphorous Removal	State Revolving Fund Loan	\$ —	\$ —	\$ 435,000	\$ 4,350,000	\$ —	\$ 4,785,000	176
	Boiler #2	State Revolving Fund Loan	\$ —	\$ 425,000	\$ —	\$ —	\$ —	\$ 425,000	177
	Struvite Control System	State Revolving Fund Loan	\$ —	\$ 1,060,000	\$ —	\$ —	\$ —	\$ 1,060,000	178
	Bar Screen Replacement	State Revolving Fund Loan	\$ —	\$ —	\$ 1,590,000	\$ —	\$ —	\$ 1,590,000	179
	RAS Pump Replacement	State Revolving Fund Loan	\$ —	\$ —	\$ 980,000	\$ —	\$ —	\$ 980,000	180
<b>AIRPORT</b>									
<b>Public Works</b>									
	Reconstruct Taxiway A	FAA Discretionary Funds, FAA Entitlement, G.O. Debt (Sales Tax Fund (20%), DRA Distribution	\$ 3,100,000	\$ 5,770,000	\$ 2,830,000	\$ —	\$ —	\$ 11,700,000	181
	Update Corporate Hangar Lighting to LED	Sales Tax Fund (20%)	\$ 10,100	\$ —	\$ —	\$ —	\$ —	\$ 10,100	182
	Replace ADA Compliant Detectable Warning Surface Pads at Terminal Parking Lots	Sales Tax Fund (20%)	\$ 70,000	\$ —	\$ —	\$ —	\$ —	\$ 70,000	183
	Old Maintenance Shop Building Deconstruction	Sales Tax Fund (20%), DRA Distribution	\$ 37,500	\$ —	\$ —	\$ —	\$ 50,000	\$ 87,500	184
	Asphalt Pavement Repair	DRA Distribution	\$ —	\$ 175,000	\$ —	\$ 175,000	\$ —	\$ 350,000	185

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>AIRPORT</b>									
<b>Public Works</b>									
	Corporate Hangar Facilities Maintenance	Sales Tax Fund (20%), DRA Distribution	\$ 80,000	\$ 60,000	\$ —	\$ —	\$ —	\$ 140,000	186
	Pavement Condition Study (PCN)	FAA Entitlement, Airport American Rescue Plan Act Funds	\$ —	\$ 79,929	\$ —	\$ —	\$ 83,925	\$ 163,854	187
	FBO Hangar Floor Replacement	Airport American Rescue Plan Act Funds	\$ 55,000	\$ —	\$ —	\$ —	\$ —	\$ 55,000	188
	Construct Solar PV System	Federal Grant	\$ 1,199,275	\$ 403,325	\$ —	\$ —	\$ —	\$ 1,602,600	189
	Construct Land side Storage Lot	DRA Distribution	\$ —	\$ —	\$ —	\$ —	\$ 74,000	\$ 74,000	190
	Terminal Geothermal Heat Pump Replacements	Sales Tax Fund (20%), Airport American Rescue Plan Act Funds	\$ 35,000	\$ —	\$ —	\$ —	\$ —	\$ 35,000	191
	SRE Building Vehicle/Equipment Lift	DRA Distribution	\$ —	\$ 28,000	\$ —	\$ —	\$ —	\$ 28,000	192
	Storm Drain Improvements	DRA Distribution	\$ —	\$ —	\$ —	\$ —	\$ 20,000	\$ 20,000	193
	Perimeter Fence Improvements	Sales Tax Fund (20%)	\$ —	\$ —	\$ 15,000	\$ —	\$ —	\$ 15,000	194
<b>PUBLIC WORKS</b>									
<b>Public Works</b>									
	Asphalt Milling Program	Sales Tax Fund (30%)	\$ 172,832	\$ 88,144	\$ 89,907	\$ 91,705	\$ 93,539	\$ 536,127	195
	Curb Ramp Program	Sales Tax Fund (30%), Road Use Tax Fund	\$ 838,087	\$ 443,778	\$ 481,720	\$ 522,908	\$ 533,366	\$ 2,819,859	196
	Curb Replacement Program	Sales Tax Fund (30%)	\$ 50,000	\$ —	\$ 75,000	\$ 50,000	\$ 50,000	\$ 225,000	197
	Concrete Street Section Repair Program	Sales Tax Fund (30%)	\$ 25,000	\$ —	\$ 50,000	\$ 50,000	\$ 50,000	\$ 175,000	198
	Street Sign and Post Replacement	Sales Tax Fund (30%)	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 15,000	\$ 75,000	199
	Floodwall Post-Flood Repair Program	Sales Tax Fund (30%)	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 25,000	\$ 125,000	200
	Steps, Hand Railings and Wall-Top Fencing	Sales Tax Fund (30%)	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 50,000	201
	Ice Harbor Gates Fender Replacement Project	Sales Tax Fund (20%)	\$ 145,000	\$ —	\$ —	\$ —	\$ —	\$ 145,000	202
	Central Storage Building Roof Repair Project	DRA Distribution	\$ 28,000	\$ —	\$ —	\$ —	\$ —	\$ 28,000	203
	Vacuum Street Sweeper Replacement Project	Sales Tax Fund (30%)	\$ 269,067	\$ —	\$ —	\$ —	\$ —	\$ 269,067	204
	50,000 Gross Vehicle Weight (GVW) Dump Truck Replacement	Sales Tax Fund (30%), Road Use Tax	\$ —	\$ 506,932	\$ —	\$ 268,902	\$ —	\$ 775,834	205

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>PUBLIC WORKS</b>									
<b>Public Works</b>									
	44,000 GVW Dump Truck Replacement	Sales Tax Fund (30%)	\$ — \$	— \$ 191,176	\$ 390,000	\$ 397,798	\$ 978,974	206	
	Sprinkler System - Central Storage	Sales Tax Fund (30%)	\$ — \$	— \$ 18,500	\$ — \$	\$ — \$	\$ 18,500	207	
	Mechanical Sweeper Replacement Project	Sales Tax Fund (30%)	\$ — \$	— \$	\$ — \$	\$ 230,000	\$ 230,000	208	
	Hawthorne Street Boat Ramp Repair	Sales Tax Fund (30%)	\$ — \$	— \$	\$ — \$	\$ 41,410	\$ 41,410	209	
	Backhoe Loader Purchase	Road Use Tax Fund	\$ 103,000	\$ — \$	\$ — \$	\$ — \$	\$ 103,000	210	
	Municipal Services Center Roof Mounted HVAC Replacement Unit	Sales Tax Fund (30%)	\$ — \$	— \$	\$ 20,000	\$ 75,000	\$ 95,000	211	
	Municipal Service Center Vehicle Access Doors Replacement Project	Sales Tax Fund (30%)	\$ 36,950	\$ 38,058	\$ — \$	\$ — \$	\$ 75,008	212	
<b>PUBLIC WORKS</b>									
<b>Business Type</b>									
	Smart Lid Manhole Project	Sanitary Sewer Construction Fund	\$ — \$	— \$ 35,000	\$ 35,000	\$ 35,000	\$ 105,000	213	
	Sanitary Sewer Root Foaming	Sanitary Sewer Construction Fund	\$ — \$	— \$ 30,000	\$ 35,000	\$ 35,000	\$ 135,000	214	
	Replacement of Main Line CCTV Inspection Unit	Sanitary Sewer Construction Fund	\$ — \$	— \$ 295,000	\$ — \$	\$ — \$	\$ 295,000	215	
	High Pressure Sewer Jet Cleaner Replacement	State Revolving Fund Loan	\$ — \$	— \$ 210,000	\$ — \$	\$ — \$	\$ 210,000	216	
	Street Vacuum/Flush Unit Replacement Project	Stormwater Construction Fund	\$ 185,000	\$ — \$	\$ — \$	\$ — \$	\$ 185,000	217	
	Bee Branch Flood Control Pumping Station Camera Project	Stormwater Construction Fund	\$ — \$	— \$ 55,000	\$ — \$	\$ — \$	\$ 55,000	218	
	Cab-Over Solid Waste Vehicles	Refuse Collection Fund, G.O. Debt (Refuse)	\$ 542,154	\$ 462,454	\$ 463,004	\$ 343,703	\$ 355,732	\$ 2,167,047	219
	Electric Vehicle Charging Infrastructure Located at the Municipal Services Center	Garage Service Fund	\$ 88,405	\$ 20,139	\$ 114,120	\$ — \$	\$ — \$	\$ 222,664	220
	Municipal Service Center Vehicle Maintenance Area Oil Lubrication System	Garage Service Fund	\$ 60,000	\$ — \$	\$ — \$	\$ — \$	\$ — \$	\$ 60,000	221
	Municipal Service Center Vehicle Maintenance Area Wall Cleaning and Painting Project	Garage Service Fund	\$ — \$	— \$ 5,000	\$ 57,500	\$ — \$	\$ — \$	\$ 62,500	222
	Heavy Vehicle Maintenance Lift Replacement Project	Garage Service Fund	\$ — \$	— \$ 156,279	\$ — \$	\$ — \$	\$ — \$	\$ 156,279	223
	Purina Drive Load Scanner System	Salt Operations Fund	\$ — \$	— \$ 69,471	\$ — \$	\$ — \$	\$ — \$	\$ 69,471	224

# Capital Improvement Program

City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027										
PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE	
<b>PUBLIC WORKS</b>										
<b>Business Type</b>										
	Landfill Service Building Design	DMASWA Fund	\$ 225,000	\$ —	\$ —	\$ —	\$ —	\$ 225,000	225	
	Landfill Litter Fencing	DMASWA Fund	\$ 300,000	\$ —	\$ —	\$ —	\$ —	\$ 300,000	226	
	Landfill Sewer Line Extension	DMASWA Fund	\$ 250,000	\$ —	\$ —	\$ —	\$ —	\$ 250,000	227	
	Landfill Haul Truck Replacement	DMASWA Fund	\$ 601,000	\$ —	\$ —	\$ —	\$ —	\$ 601,000	228	
<b>ENGINEERING DEPARTMENT</b>										
<b>SANITARY SEWER</b>										
<b>Business Type</b>										
	<b>General</b>									
	Sanitary Sewer Extensions to New Development	Sanitary Sewer Construction Fund, State Revolving Fund Loan	\$ —	\$ 168,582	\$ —	\$ —	\$ 251,000	\$ 419,582	229	
	Sanitary Sewer Extensions to Existing Developments	Special Assessments, State Revolving Fund Loan	\$ 386,310	\$ —	\$ —	\$ —	\$ —	\$ 386,310	230	
	Twin Ridge Lagoon Abandonment	State Revolving Fund Loan	\$ —	\$ 465,000	\$ —	\$ —	\$ —	\$ 465,000	231	
	Sanitary Sewer Extensions - Existing Development, Pre-annexation and Annexation Agreements	State Revolving Fund Loan	\$ 339,700	\$ —	\$ —	\$ —	\$ —	\$ 339,700	232	
	General Sanitary Sewer Replacement	Sanitary Sewer Construction Fund	\$ —	\$ 100,000	\$ 175,000	\$ 175,000	\$ 200,000	\$ 650,000	233	
	Sanitary Sewer Lining Program	Sanitary Sewer Construction Fund, State Revolving Fund Loan	\$ 132,500	\$ —	\$ 220,000	\$ —	\$ —	\$ 352,500	234	
	Sanitary Sewer CCTV Inspection, Cleaning, & Assessment	State Revolving Fund Loan	\$ 180,000	\$ 180,000	\$ 180,000	\$ 180,000	\$ 180,000	\$ 900,000	235	
	Manhole Replacement / Rehabilitation Program (Consent Decree)	Sanitary Sewer Construction Fund	\$ —	\$ —	\$ 50,000	\$ —	\$ 50,000	\$ 100,000	236	
	Force Main Air Release Replacement Project	State Revolving Fund Loan	\$ 325,000	\$ 325,000	\$ 325,000	\$ —	\$ —	\$ 975,000	237	
	<b>Reconstruction</b>									
	Auburn & Custer Sanitary Sewer Reconstruction (Consent Decree)	State Revolving Fund Loan	\$ 45,000	\$ —	\$ —	\$ —	\$ —	\$ 45,000	238	
	Knob Hill-Duggan Drive Sanitary Sewer Reconstruction	State Revolving Fund Loan	\$ —	\$ 18,450	\$ 130,860	\$ —	\$ —	\$ 149,310	239	
	Outfall Manhole Reconstruction	State Revolving Fund Loan	\$ —	\$ —	\$ 530,000	\$ —	\$ —	\$ 530,000	240	

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE	
<b>ENGINEERING DEPARTMENT</b>										
<b>SANITARY SEWER</b>										
<b>Business Type</b>										
	<b>Reconstruction</b>									
	Cedar and Terminal Street Lift Station and Force Main Assessment and Improvements	State Revolving Fund Loan	\$ —	\$ 300,000	\$ 3,400,000	\$ —	\$ 3,700,000		241	
	Perry & Bradley Force Main and Lift Station Improvements	State Revolving Fund Loan	\$ —	\$ 225,000	\$ —	\$ —	\$ 225,000		243	
	Grove Terrace Sanitary Sewer Reconstruction	State Revolving Fund Loan	\$ 110,000	\$ —	\$ —	\$ —	\$ 110,000		244	
	Hempstead Sanitary Sewer Reconstruction	State Revolving Fund Loan, Sanitary Sewer Construction Fund	\$ —	\$ 15,000	\$ 281,000	\$ —	\$ 296,000		245	
	Cooper Place and Maiden Lane Sanitary Sewer Reconstruction	Sanitary Sewer Construction Fund	\$ —	\$ —	\$ 358,000	\$ —	\$ 358,000		246	
	Abbott & Cottage Sanitary Sewer Reconstruction	State Revolving Fund Loan	\$ —	\$ 15,000	\$ 212,500	\$ —	\$ 227,500		247	
	Harvard St Sanitary Sewer Reconstruction	Sanitary Sewer Construction Fund, State Revolving Fund Loan	\$ —	\$ —	\$ 183,000	\$ —	\$ 183,000		248	
	Brunswick Sanitary Sewer	Sanitary Sewer Construction Fund	\$ —	\$ 9,400	\$ 68,900	\$ —	\$ 78,300		249	
<b>ENGINEERING DEPARTMENT</b>										
<b>SANITARY SEWER</b>										
<b>Business Type</b>										
	<b>Reconstruction</b>									
	Center Grow Sanitary Sewer Reconstruction	State Revolving Fund Loan	\$ 7,300	\$ 60,000	\$ —	\$ —	\$ 67,300		250	
	King Street Sanitary Sewer Reconstruction	Sanitary Sewer Construction Fund	\$ —	\$ —	\$ 9,500	\$ 87,200	\$ 96,700		251	
	Bee Branch Interceptor Sewer Connection	Federal Grant	\$ 3,335,000	\$ —	\$ —	\$ —	\$ 3,335,000		252	
	Old Mill Road Lift Station & Force Main	State Revolving Fund Loan	\$ 2,638,650	\$ 6,783,138	\$ 6,322,692	\$ 5,095,141	\$ —	\$ 20,839,621		253
	Granger Creek Lift Station Improvements	State Revolving Fund Loan	\$ 607,650	\$ —	\$ —	\$ —	\$ 607,650		254	
	Industrial Park Sanitary Sewer	Sanitary Sewer Construction Fund	\$ 209,000	\$ —	\$ 65,000	\$ —	\$ 230,000	\$ 504,000		255

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ENGINEERING DEPARTMENT</b>									
<b>SANITARY SEWER</b>									
<b>Business Type</b>									
	<b>Reconstruction</b>								
	Force Main Stabilization	Sanitary Sewer Construction Fund, State Revolving Fund Loan	\$ 600,000	\$ —	\$ —	\$ —	\$ —	\$ 600,000	256
	Catfish Creek Sewershed Interceptor Sewer Improvements	Sanitary Sewer Construction Fund, State Revolving Fund Loan	\$ —	\$ —	\$ —	\$ 1,710,500	\$ 1,500,000	\$ 3,210,500	257
<b>ENGINEERING DEPARTMENT</b>									
<b>STORMWATER</b>									
<b>Business Type</b>									
	<b>General Storm Sewer Projects</b>								
	Stormwater Infiltration & Inflow Elimination Program	Stormwater Construction Fund	\$ 90,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 490,000	259
	Storm Sewer General Replacements	Stormwater Construction Fund	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	260
	Storm Sewer Improvements/Extensions	Stormwater Construction Fund	\$ 60,000	\$ 61,000	\$ 61,000	\$ 62,000	\$ 62,000	\$ 306,000	261
	Catch Basin Reconstruction	Stormwater Construction Fund	\$ 53,000	\$ 54,000	\$ 54,000	\$ 55,000	\$ 55,000	\$ 271,000	262
	Drain Tile Program	Stormwater Construction Fund	\$ 101,224	\$ 100,000	\$ 62,082	\$ 122,530	\$ 22,974	\$ 408,810	263
	<b>Bee Branch Watershed Projects</b>								
	Bee Branch Creek Gate & Pump Replacement	Federal Grant, State Sales Tax Increment, State Revolving Fund Loan, DRA Distribution	\$ 8,676,050	\$ 3,910,420	\$ —	\$ —	\$ —	\$ 12,586,470	264
	Flood Control Maintenance Facility	Sales Tax Increment, Stormwater Construction Fund	\$ —	\$ —	\$ 225,000	\$ —	\$ —	\$ 225,000	265
	<b>Specific Storm Sewer Projects</b>								
	Pennsylvania Culvert Replacement	Stormwater Construction Fund	\$ —	\$ —	\$ 25,000	\$ 100,000	\$ —	\$ 125,000	266
	Windsor Storm Extension (Buena Vista to Strauss)	Stormwater Construction Fund	\$ —	\$ —	\$ —	\$ —	\$ 94,500	\$ 94,500	267
	University Ave Storm Sewer	Stormwater Construction Fund	\$ —	\$ —	\$ 150,000	\$ —	\$ —	\$ 150,000	268

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ENGINEERING DEPARTMENT</b>									
<b>STORMWATER</b>									
<b>Business Type</b>									
	<b>Specific Storm Sewer Projects</b>								
	14th Street Storm Sewer Reconstruction (Street Program)	Stormwater Construction Fund	\$ — \$	— \$	— \$ 25,000	\$ 25,000	\$ — \$	25,000	269
	NW Arterial Detention Basin Improvements	Stormwater Construction Fund	\$ — \$	— \$ 10,000	\$ 190,000	\$ — \$	— \$ 200,000	200,000	270
	Bies Drive Storm Sewer (Street Program)	Stormwater Construction Fund	\$ — \$	— \$ 64,000	\$ — \$	— \$	— \$ 64,000	64,000	271
	Bennett Street Storm Sewer Improvements	Stormwater Construction Fund	\$ — \$	— \$	— \$ 62,500	\$ 62,500	\$ — \$	62,500	272
	Rockdale Road Storm Sewer Extension (Street Program)	Stormwater Construction Fund	\$ — \$	— \$ 10,000	\$ 80,000	\$ — \$	— \$ 90,000	90,000	273
	Cedar Cross Road Storm Sewer Construction (Street Program)	Stormwater Construction Fund	\$ — \$	— \$ 147,500	\$ — \$	— \$	— \$ 147,500	147,500	274
	Maus Park Culvert Restoration	Stormwater Construction Fund	\$ 355,400	\$ — \$	— \$	— \$	— \$	355,400	275
	Villa Street Storm Sewer Replacement	Stormwater Construction Fund	\$ 36,000	\$ — \$	— \$	— \$	— \$	36,000	276
	Admiral Sheehy Drive Storm Sewer Improvements	Stormwater Construction Fund	\$ 40,000	\$ — \$	— \$	— \$	— \$	40,000	277
	Saint Anne Drive Storm Sewer Extension	Stormwater Construction Fund	\$ 64,300	\$ — \$	— \$	— \$	— \$	64,300	278
	22nd Street Multimodal Corridor Access Improvements	Stormwater Construction Fund	\$ 20,000	\$ 60,000	\$ — \$	— \$	— \$	80,000	279
	Federal Building Parking Lot Replacement and Foundation Drainage Improvements	Stormwater Construction Fund	\$ 25,000	\$ — \$	— \$	— \$	— \$	25,000	280
<b>ENGINEERING DEPARTMENT</b>									
<b>STREETS</b>									
<b>Public Works</b>									
	<b>Street Related Improvements</b>								
	Pavement Marking Project	Sales Tax Fund (30%), IDOT, Road Use Tax	\$ 170,000	\$ 170,000	\$ 170,000	\$ 170,000	\$ 170,000	\$ 850,000	281
	Street Construction General Repairs	Sales Tax Fund (30%)	\$ 200,000	\$ 110,000	\$ 100,000	\$ 120,000	\$ 130,000	\$ 660,000	282

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ENGINEERING DEPARTMENT</b>									
<b>STREETS</b>									
<b>Public Works</b>									
	<b>Street Related Improvements</b>								
	East - West Corridor Capacity Improvements	DMATS SWAP Funding, State ICAAP Grant, State TSIP Grant	\$ 3,231,046	\$ 668,954	\$ 4,160,000	\$ —	\$ —	\$ 8,060,000	283
	Pavement Rehabilitation - Concrete Street Repair, Mill and Asphalt Resurfacing	Sales Tax Fund (30%)	\$ 100,000	\$ 225,000	\$ 225,000	\$ 225,000	\$ 225,000	\$ 1,000,000	286
	Pavement Preservation Joint Sealing	Sales Tax (30%), Road Use Tax	\$ —	\$ 55,000	\$ 55,000	\$ 55,000	\$ 30,000	\$ 195,000	287
	Westside Drive Street Lights	Sales Tax Fund (30%)	\$ —	\$ —	\$ —	\$ —	\$ 25,000	\$ 25,000	288
	7th Street Extension to Pine Street	Sales Tax Fund (30%), Greater Downtown TIF	\$ —	\$ —	\$ —	\$ —	\$ 276,000	\$ 276,000	289
	Cedar Cross Road Reconstruction	DMATS STP Funds, Sales Tax Fund (30%)	\$ —	\$ 200,000	\$ 3,200,000	\$ —	\$ —	\$ 3,400,000	290
	North Cascade Road Reconstruction	DMATS STP Funds, Sales Tax Fund (30%)	\$ —	\$ 1,300,000	\$ 200,000	\$ —	\$ —	\$ 1,500,000	291
	14th Overpass Design	Greater Downtown TIF	\$ 100,000	\$ 627,000	\$ —	\$ —	\$ —	\$ 727,000	293
	Bies Drive Reconstruction	Sales Tax Fund (30%), Special Assessments	\$ —	\$ —	\$ 594,832	\$ 212,339	\$ —	\$ 807,171	294
	Central Avenue Streetscape Design 1-way to 2-way	Greater Downtown TIF	\$ 400,000	\$ —	\$ —	\$ —	\$ —	\$ 400,000	295
	Heeb Street	Sales Tax Fund (30%)	\$ 300,000	\$ —	\$ —	\$ —	\$ —	\$ 300,000	296
	Althauser Street Resurfacing	Sales Tax Fund (30%)	\$ 140,000	\$ —	\$ —	\$ —	\$ —	\$ 140,000	297
	Traffic and Pedestrian Crossing Warning Devices	Road Use Tax Fund, Sales Tax Fund (30%)	\$ 12,000	\$ 12,000	\$ 12,000	\$ 12,000	\$ 12,000	\$ 60,000	298
	Green Alleys - Non Bee Branch	Sales Tax Fund (30%), Special Assessments	\$ —	\$ —	\$ —	\$ 300,000	\$ 300,000	\$ 600,000	299
	Dubuque Industrial Center Crossroads - New Road Infrastructure Improvements	Sales Tax Fund (30%), State Grant, American Rescue Plan Act Funds	\$ 1,160,000	\$ 1,370,000	\$ 225,000	\$ —	\$ 15,000	\$ 2,770,000	300
	Dubuque Industrial Center McFadden Farm - South Heacock Road Construction	Sales Tax Fund (30%), State Grant, American Rescue Plan Act Funds	\$ 2,710,000	\$ —	\$ —	\$ —	\$ —	\$ 2,710,000	301
	<b>Sidewalk Related</b>								
	Sidewalk Inspection Program - Assessable	Special Assessments	\$ 30,000	\$ 30,000	\$ 30,000	\$ 40,000	\$ 40,000	\$ 170,000	302

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ENGINEERING DEPARTMENT</b>									
<b>STREETS</b>									
<b>Public Works</b>									
	<b>Sidewalk Related</b>								
	Sidewalk Program - City-Owned Property	Sales Tax Fund (30%)	\$ 150,000	\$ 100,000	\$ 130,000	\$ 100,000	\$ 100,000	\$ 580,000	303
	Sidewalk Program Related Curb and Catch Basin Replacements	Sales Tax Fund (30%)	\$ 51,000	\$ 51,000	\$ 52,000	\$ 52,000	\$ 52,000	\$ 258,000	304
	Decorative Concrete Maintenance Program	Sales Tax Fund (30%)	\$ —	\$ 35,000	\$ 40,000	\$ —	\$ 40,000	\$ 115,000	305
	<b>Trails/General Maintenance</b>								
	Stone Retaining Walls	Sales Tax Fund (30%), Road Use Tax Fund	\$ 105,000	\$ 110,000	\$ —	\$ —	\$ 130,000	\$ 345,000	306
	Bridge Repairs/Maintenance	Sales Tax Fund (30%), Road Use Tax Fund, DRA Distribution	\$ 150,000	\$ 100,000	\$ —	\$ 110,000	\$ 115,000	\$ 475,000	307
	Brick Paver Maintenance	Sales Tax Fund (30%)	\$ 55,000	\$ 55,000	\$ —	\$ 60,000	\$ 43,000	\$ 213,000	309
	Complete Streets Elements	Sales Tax Fund (30%)	\$ 42,000	\$ —	\$ 22,000	\$ 22,000	\$ —	\$ 86,000	310
	Guardrail Replacement	Sales Tax Fund (30%)	\$ 16,000	\$ —	\$ 17,000	\$ 17,000	\$ 17,000	\$ 67,000	311
	Trail Planning	DRA Distribution	\$ 20,000	\$ 10,000	\$ 10,000	\$ —	\$ 10,000	\$ 50,000	312
	Schmitt Island Connector Trail	DRA Distribution	\$ —	\$ —	\$ 132,000	\$ —	\$ —	\$ 132,000	313
	Bee Branch Creek Trail: 16th to 9th	Sales Tax (30%), Federal Grant, DRA Gaming	\$ —	\$ 642,000	\$ 750,000	\$ —	\$ —	\$ 1,392,000	314
	Chaplain Schmitt Island Multi-Modal Access Plan	DRA Distribution	\$ 62,000	\$ —	\$ —	\$ —	\$ —	\$ 62,000	316
	Seippel Road Bike/Pedestrian Trail - Chavennelle Road to SW Arterial	Sales Tax Fund (30%)	\$ 250,000	\$ —	\$ —	\$ —	\$ —	\$ 250,000	317
<b>ENGINEERING DEPARTMENT</b>									
<b>MISCELLANEOUS</b>									
<b>Public Works</b>									
	South Port Redevelopment	Greater Downtown TIF	\$ —	\$ —	\$ —	\$ —	\$ 84,500	\$ 84,500	318
	Speed Shields	Sales Tax Fund (30%)	\$ 46,000	\$ 21,000	\$ —	\$ —	\$ —	\$ 67,000	319
	Port of Dubuque - Security Camera Expansion	DRA Distribution	\$ —	\$ 20,000	\$ —	\$ —	\$ —	\$ 20,000	320
	Harbor Area Maintenance	Sales Tax Fund (20%)	\$ 601,000	\$ —	\$ 35,000	\$ —	\$ 40,000	\$ 676,000	321
	Railroad Quiet Zone Study	Road Use Tax Fund	\$ 43,500	\$ —	\$ —	\$ —	\$ —	\$ 43,500	322
	Blum Site Utilization	Greater Downtown TIF	\$ —	\$ —	\$ —	\$ —	\$ 92,500	\$ 92,500	323

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ENGINEERING DEPARTMENT</b>									
<b>MISCELLANEOUS</b>									
<b>Public Works</b>									
	Bee Branch Greenway Fitness Loop	Sales Tax Fund (20%)	\$ —	\$ —	\$ —	\$ —	\$ 28,500	\$ 28,500	325
	Connecting Downtown Destinations	DRA Distribution, Sales Tax Fund (30%)	\$ 115,000	\$ 500,000	\$ —	\$ —	\$ —	\$ 615,000	326
<b>ENGINEERING DEPARTMENT</b>									
<b>TRAFFIC</b>									
<b>Public Works</b>									
	Street Light Replacement and New Installation	Sales Tax Fund (30%), Greater Downtown TIF	\$ 135,200	\$ 180,000	\$ 35,000	\$ 45,000	\$ 45,000	\$ 440,200	327
	Signalization Program	Sales Tax Fund (30%)	\$ 50,000	\$ 50,000	\$ 60,000	\$ 100,000	\$ 100,000	\$ 360,000	328
	Traffic Signal Mastarm Retrofit	Sales Tax Fund (30%)	\$ 50,000	\$ 50,000	\$ 50,000	\$ 85,000	\$ 85,000	\$ 320,000	329
	Traffic Signal Interconnect Conduit Replacement	Sales Tax Fund (30%)	\$ 50,000	\$ 40,000	\$ 40,000	\$ 65,000	\$ 35,000	\$ 230,000	330
	Traffic Signal Controller Replacement	Sales Tax Fund (30%)	\$ 45,000	\$ 45,000	\$ 35,000	\$ 45,000	\$ 45,000	\$ 215,000	332
	Street Lighting and Traffic Signal Knockdown/Insurance	Insurance Reimbursements, Sales Tax Fund (30%)	\$ 30,000	\$ 30,000	\$ 25,000	\$ —	\$ 30,000	\$ 115,000	333
	Street Camera Installation	Sales Tax Fund (30%), Greater Downtown TIF	\$ 100,000	\$ 105,000	\$ 110,250	\$ 115,762	\$ 121,550	\$ 552,562	334
	LED Re-Lamp Schedule	Sales Tax Fund (30%)	\$ 30,000	\$ 25,000	\$ 20,000	\$ 27,500	\$ 27,500	\$ 130,000	335
	Traffic Signal Battery Backup	Sales Tax Fund (30%)	\$ 20,000	\$ 20,000	\$ 20,000	\$ —	\$ 20,000	\$ 80,000	336
	Traffic Signal Intersection Reconstruction	Sales Tax Fund (30%)	\$ 50,000	\$ 50,000	\$ 65,000	\$ 75,000	\$ 50,000	\$ 290,000	337
	Surge and Grounding Improvement at Signals	Sales Tax Fund (30%)	\$ 20,000	\$ —	\$ 20,000	\$ 20,000	\$ 20,000	\$ 80,000	338
	STREETS Traffic Control Project	Sales Tax Fund (30%), DRA Distribution	\$ 50,000	\$ 50,000	\$ —	\$ —	\$ —	\$ 100,000	339
	Traffic Signal Fiber Optic Network Program	Sales Tax Fund (30%)	\$ —	\$ 100,000	\$ 65,000	\$ 110,000	\$ 110,000	\$ 385,000	340
	ITS Traffic Control Equipment	Sales Tax Fund (30%)	\$ 25,000	\$ 34,000	\$ 25,000	\$ 50,000	\$ 50,000	\$ 184,000	341
	Traffic Signal Vehicle Detection Conversion	Sales Tax Fund (30%)	\$ 60,000	\$ 64,000	\$ 52,000	\$ 65,000	\$ 25,000	\$ 266,000	342
	Grandview Street Light Replacement	Sales Tax Fund (30%), Road Use Tax Fund	\$ 50,000	\$ 100,000	\$ —	\$ —	\$ —	\$ 150,000	343
	INET Fiber Replacement Build Out	Sales Tax Fund (30%)	\$ —	\$ 65,000	\$ 150,000	\$ 90,000	\$ —	\$ 305,000	344

# Capital Improvement Program

City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027											
PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE		
<b>ENGINEERING DEPARTMENT</b>											
<b>TRAFFIC</b>											
<b>Public Works</b>											
	Emergency Preemption Expansion and Upgrades	Sales Tax Fund (30%)	\$ 15,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 95,000	345		
	Fiber Optic Conduit - Miscellaneous	Sales Tax Fund (30%)	\$ 12,500	\$ 12,500	\$ 12,500	\$ 12,500	\$ 12,500	\$ 62,500	346		
	Fiber Infrastructure Management System	Sales Tax Fund (30%)	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 50,000	347		
	Broadband Acceleration and Universal Access	Sales Tax Fund (30%)	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	348		
	Street Light Controller Meter Installation	Sales Tax Fund (30%)	\$ 90,000	\$ —	\$ —	\$ —	\$ —	\$ 90,000	349		
	Citywide Fiber Cable Backbone Masterplan Implementation	American Rescue Plan Act Funds	\$ 3,000,000	\$ —	\$ —	\$ —	\$ —	\$ 3,000,000	350		
	Chesterfield Lighting Project	Sales Tax Fund (30%)	\$ 67,000	\$ —	\$ —	\$ —	\$ —	\$ 67,000	351		
<b>ENGINEERING</b>											
<b>FACILITIES MANAGEMENT</b>											
<b>General Government</b>											
	Federal Building Renovation	Greater Downtown TIF	\$ 43,000	\$ —	\$ —	\$ —	\$ —	\$ 43,000	352		
	Federal Building Parking Lot Replacement and Foundation Drainage Improvements	Sales Tax Fund (20%)	\$ 205,000	\$ —	\$ —	\$ —	\$ —	\$ 205,000	353		
	Build-out of 2nd floor Old Engine House (18th & Central)	G.O. Debt (Sales Tax Fund 20%)	\$ 193,000	\$ —	\$ —	\$ —	\$ —	\$ 193,000	354		
	City Hall - HVAC Controls System Expansion Project	Sales Tax Fund (20%)	\$ 15,000	\$ 52,000	\$ —	\$ —	\$ —	\$ 67,000	355		
	City Hall Tuck Pointing Maintenance & Repairs	Sales Tax Fund (20%)	\$ 38,500	\$ 70,000	\$ —	\$ —	\$ —	\$ 108,500	356		
	City Hall Human Resources Office Renovations	DRA Distribution	\$ 10,000	\$ 10,000	\$ 79,000	\$ —	\$ —	\$ 99,000	357		
	Multicultural Family Center - HVAC Roof Access Equipment Code Improvements	Sales Tax Fund (20%)	\$ 65,500	\$ —	\$ —	\$ —	\$ —	\$ 65,500	358		
	MFC Building Envelope Stabilization	Sales Tax 20%	\$ 22,500	\$ 19,500	\$ 19,500	\$ —	\$ —	\$ 61,500	359		
	City Annex Roof Replacement Project	Sales Tax 20%	\$ 65,000	\$ —	\$ —	\$ —	\$ —	\$ 65,000	360		
	City Annex Window Replacement	Sales Tax Fund (20%)	\$ 57,000	\$ —	\$ —	\$ —	\$ —	\$ 57,000	361		
	Integrated Access Control and Security System	Sales Tax Fund (20%)	\$ 92,500	\$ —	\$ 68,000	\$ 68,000	\$ —	\$ 228,500	362		

# Capital Improvement Program

**City of Dubuque  
Recommended Capital Improvement Summary  
FY 2023 - FY 2027**

PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE
<b>ECONOMIC DEVELOPMENT</b>									
<b>Community and Economic Development</b>									
Greater Downtown URD Incentive & Rehab Programs	Greater Downtown TIF	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 1,500,000	363
Kerper Boulevard Revitalization	DRA Distribution	\$ —	\$ —	\$ —	\$ —	\$ 50,000	\$ 50,000	\$ 50,000	364
Workforce Development	DICW (Land Sales)	\$ 371,500	\$ 371,500	\$ 371,500	\$ 371,500	\$ 371,500	\$ 371,500	\$ 1,857,500	365
Downtown Rehab Grant Program	Greater Downtown TIF	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ 1,000,000	366
Minority-Owned Business Microloan Initiative	Greater Downtown TIF	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	367
Central Avenue Streetscape Master Plan Implementation	Greater Downtown TIF	\$ 150,000	\$ 25,000	\$ —	\$ —	\$ —	\$ —	\$ 175,000	368
South Port Master Plan Implementation	EPA, Sales Tax Fund (20%)	\$ 215,000	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 215,000	369
Development Dubuque Industrial Center: Crossroads	DICW, RISE Grant, ARPA	\$ 3,318,000	\$ —	\$ 395,000	\$ —	\$ 228,803	\$ 3,941,803	\$ 3,941,803	370
Green Space HMD	Greater Downtown TIF	\$ —	\$ 100,000	\$ 300,000	\$ —	\$ —	\$ —	\$ 400,000	371
Central Avenue Housing Forgivable Loan	Greater Downtown TIF	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000	\$ 750,000	372
Low Income Small Business Grant	CDBG	\$ 50,000	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 50,000	373
Business, Non-Profit and Arts Groups Assistance Program	American Rescue Plan Act Funds	\$ 250,000	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 250,000	374
<b>TRANSPORTATION SERVICES DEPARTMENT</b>									
<b>Transit Division</b>									
<b>Business Type</b>									
Transit Vehicle Replacement	Transit Fund, FTA Grant	\$ 383,182	\$ 100,000	\$ 298,997	\$ 887,507	\$ 905,257	\$ 2,574,943	\$ 2,574,943	375
Bus Stop Improvements	CDBG, PTIG State Grant, FTA Grant	\$ 10,250	\$ 37,313	\$ 17,933	\$ 18,232	\$ 39,665	\$ 123,393	\$ 123,393	377
<b>TRANSPORTATION SERVICES DEPARTMENT</b>									
<b>Parking Division</b>									
<b>Business Type</b>									
Parking Ramp Condition Assess and Maintenance Plan	Greater Downtown TIF	\$ 68,000	\$ 68,000	\$ —	\$ —	\$ —	\$ —	\$ 136,000	378
New Downtown Parking Ramp	GDTIF G.O. Debt	\$ 2,348,822	\$ 9,078,000	\$ 6,000,000	\$ —	\$ —	\$ —	\$ 17,426,822	379
Smart Parking System	Greater Downtown TIF, GDTIF G.O. Debt	\$ 373,000	\$ —	\$ 373,000	\$ 360,000	\$ —	\$ —	\$ 1,106,000	380
Municipal Parking Lot Maintenance	Greater Downtown TIF	\$ 16,000	\$ 16,000	\$ 16,000	\$ —	\$ —	\$ —	\$ 48,000	381

# Capital Improvement Program

City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027											
PROGRAM/ DEPT	PROJECT DESCRIPTION	SOURCE OF FUNDS	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL	PAGE		
<b>TRANSPORTATION SERVICES DEPARTMENT</b>											
<b>Parking Division</b>											
<b>Business Type</b>											
	Port of Dubuque Ramp - Major Maintenance	Private Participant	\$ 82,931	\$ 84,590	\$ 86,282	\$ 88,007	\$ 89,768	\$ 431,578	382		
	Parking Ramp Major Maintenance Repairs	G.O. Debt (GDTIF)	\$ 245,000	\$ —	\$ —	\$ —	\$ —	\$ 245,000	383		
<b>HOUSING AND COMMUNITY DEVELOPMENT</b>											
<b>Community and Economic Development</b>											
	Assistance for Homeownership	Housing TIF, Loan Repayments, Sale Proceeds	\$ 759,392	\$ 960,915	\$ 1,460,605	\$ 1,006,561	\$ 1,082,440	\$ 5,269,913	384		
	Neighborhood Reinvestment Partnership	Housing TIF	\$ 300,000	\$ 300,000	\$ —	\$ —	\$ —	\$ 600,000	386		
	Washington Neighborhood Home Purchase Program	IFA Trust, IFA Trust Loan Repayments, Greater Downtown TIF	\$ 231,283	\$ 231,283	\$ 231,283	\$ 231,283	\$ 231,283	\$ 1,156,415	387		
	Homeowner Rehabilitation Program	RRP Repayments, CDBG	\$ 155,000	\$ 155,000	\$ 155,000	\$ 155,000	\$ 155,000	\$ 775,000	388		
	First-Time Home Buyer Program	CDBG	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	390		
	Rental Dwelling Rehabilitation Programs	CDBG	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	\$ 250,000	391		
	Credit Repair Program	CDBG	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 20,000	\$ 250,000	392		
	Window Replacement Program	CDBG	\$ 20,000	\$ 20,000	\$ —	\$ —	\$ —	\$ 100,000	393		
	Visiting Nurse Association	CDBG	\$ 20,000	\$ 20,000	\$ —	\$ —	\$ —	\$ 40,000	394		
	Historic Preservation Revolving Loan Fund	UDAG Loan Repayments	\$ 7,000	\$ 7,000	\$ 7,000	\$ 7,000	\$ 7,000	\$ 35,000	395		
	Downtown ADA Assistance	Greater Downtown TIF	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000	\$ 30,000	\$ 150,000	396		
	Downtown Urban Renewal Area Non-Profit Accessibility Assistance Program	Greater Downtown TIF	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 100,000	\$ 500,000	397		
<b>PLANNING SERVICES</b>											
<b>Community and Economic Development</b>											
	Historic Preservation Technical Assistance Program	State Grant-CLG/HRDP, DRA Distribution	\$ 30,000	\$ 10,000	\$ 30,000	\$ 10,000	\$ 30,000	\$ 110,000	398		
<b>PUBLIC INFORMATION OFFICE</b>											
<b>General Government</b>											
	Aerial Orthophotography and LiDAR	DRA Distribution	\$ —	\$ 69,500	\$ —	\$ 72,500	\$ —	\$ 142,000	399		

# Capital Improvement Program

<b>City of Dubuque Recommended Capital Improvement Summary FY 2023 - FY 2027</b>											
<b>PROGRAM/ DEPT</b>	<b>PROJECT DESCRIPTION</b>	<b>SOURCE OF FUNDS</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>FY 2027</b>	<b>TOTAL</b>	<b>PAGE</b>		
<b>CITY MANAGERS OFFICE</b>											
<b>General Government</b>											
	Municipal Green House Gas Inventory	DRA Distribution	\$ 50,000	\$ —	\$ —	\$ 50,000	\$ —	\$ 100,000		400	
	Renew DBQ: Low-income solar pilot project	CDBG	\$ 80,000	\$ —	\$ —	\$ —	\$ —	\$ 80,000		401	
	Downtown Urban Renewal Area Non-Profit Weatherization Improvements Assistance	Greater Downtown TIF	\$ 100,000	\$ 100,000	\$ 100,000	\$ 50,000	\$ —	\$ 350,000		402	
	All America City Application	DRA Distribution	\$ 20,000	\$ —	\$ —	\$ —	\$ —	\$ 20,000		403	
<b>INFORMATION SERVICES</b>											
<b>Business Type</b>											
	City-Wide Computer and Printer Replacements- Business	Solid Waste Construction Fund, Transit Fund, Stormwater Construction Fund, Water Construction Fund, Parking Construction Fund, Sanitary Sewer Construction Fund, Garage Service Fund	\$ 79,670	\$ 96,294	\$ 91,270	\$ 75,870	\$ 37,430	\$ 380,334		404	
<b>INFORMATION SERVICES</b>											
<b>General Government</b>											
	City-Wide Computer and Printer Replacements - General Gov	Sales Tax Fund (20%), DRA Distribution, Sales Tax Fund (30%), Cable TV Fund	\$ 876,251	\$ 509,470	\$ 461,600	\$ 1,025,552	\$ 630,165	\$ 3,503,038		405	
	Network Security Risk Assessment	DRA Distribution, Sales Tax Fund (20%)	\$ —	\$ 15,000	\$ —	\$ —	\$ —	\$ 15,000		406	
	Fiber Optic Documentation and Maintenance	Sales Tax Fund (20%), DRA Gaming	\$ 50,000	\$ 50,000	\$ 50,000	\$ —	\$ —	\$ 150,000		407	
	Office Redesign	DRA Distribution	\$ 50,000	\$ —	\$ —	\$ —	\$ —	\$ 50,000		408	
	Ransomware Defender and File Recovery	DRA Distribution	\$ 3,210	\$ —	\$ —	\$ —	\$ —	\$ 3,210		409	
	Data Center	DRA Distribution, Sales Tax Fund (20%)	\$ 60,000	\$ 406,213	\$ 233,664	\$ 158,049	\$ —	\$ 857,926		410	
	<b>Grand Total</b>		<b>\$ 69,262,412</b>	<b>\$ 53,256,222</b>	<b>\$ 50,966,804</b>	<b>\$ 40,621,920</b>	<b>\$ 41,676,849</b>	<b>\$ 255,784,207</b>			

**STREET CONSTRUCTION RELATED IMPROVEMENTS - OVERVIEW****STREET CONSTRUCTION:**

FY 2023

**Engineering Department:**

Annual Street Construction Program \$ 4,410,000 1

**Engineering Department:**

Misc. Street Related Improvements \$ 370,000

**Engineering Department:**

Traffic Safety and Capacity Improvements \$ 4,009,700

**Public Works:**

Street Maintenance &amp; Overlays Program \$ 4,916,967

**TOTAL - STREET CONSTRUCTION IMPROVEMENTS:****\$ 13,706,667**1995 - 2023  
Average**ANNUAL AVERAGE:**

Fiscal Year 1995 - 2022 (Annual Average) \$ 4,268,798

**Public Works:**

Fiscal Year 1995 - 2022 (Annual Average) \$ 2,805,390

**TOTAL - STREET CONSTRUCTION IMPROVEMENTS:****\$ 7,074,188**1990 - 1994  
Average**HISTORICAL AVERAGE:**

Historical Five-Year Average - Street Improvements \$ 2,100,000

1. Budget number does not include Southwest Arterial, Traffic Signalization Maintenance, Fiber Optic Improvements, Sidewalk or Miscellaneous Improvements.

# **POLICY GUIDELINES**

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**TO:** The Honorable Mayor and City Council Members

**FROM:** Michael C. Van Milligen, City Manager

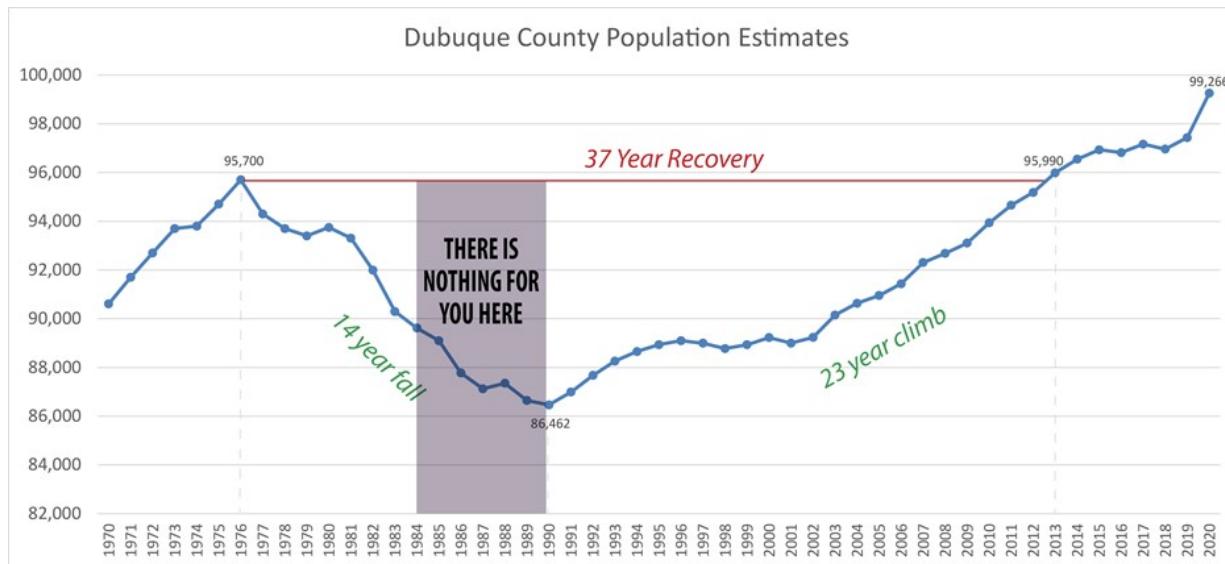
**SUBJECT:** Public Hearing for Resolution Establishing Maximum Property Tax Dollars for Fiscal Year 2023

**DATE:** February 14, 2022

It is my goal that the Fiscal Year (FY) 2023 budget recommendation will reflect the City Vision and Mission Statements as established by the Mayor and City Council and be responsive to the goals and priorities established by the Mayor and City Council in their August 2021 annual goal setting session. To enable staff to finalize the recommended budget, the City Council must first set the maximum property tax levy for FY2023.

This year's budget recommendation is the most complex that I have submitted since I joined the City of Dubuque in 1993. As our community, nation, and the world continue to deal with the many implications of the ongoing COVID-19 pandemic, the City is responding to a myriad of other issues that impact City operations as well as Dubuque residents and stakeholders.

As you can see in this chart, the City has climbed out of a decade's long hole achieving growth that few other communities in Iowa have experienced. To maintain this momentum, there must be continued investment.



#### COVID19-Related Cost Increases

Supply chain issues and rising prices for fuel, vehicles, equipment, construction materials, electronics, and more are impacting the operating expenses of many City departments. Like the private sector, the City is also facing significant challenges in filling staff vacancies and new positions as Iowa's workforce crisis continues to manifest itself through record low unemployment and significant employee turnover. (Dubuque County's unemployment reached almost 13% in April 2020 during the COVID shutdown and was just 3.1% in December 2021.) It's also important to note that our workforce is smaller. In November, Dubuque

County's civilian labor force totaled 54,500, compared to 56,800 in November 2019. Clearly, it is an extremely competitive market for employees in all fields and levels. That is being reflected in increased wages for employees in businesses across the city. From November 2020 to November 2021, the average hourly wage in Dubuque increased from \$27.52 to \$28.07.

From January 2021 to January 2020, Dubuque homes had an average increase in valuation of 17.3%, or 1.5% per year. During that same time frame, the average increase in valuation of industrial properties increased 4.8% (0.43% per year) and commercial/multi-residential properties increased 25.1 % (2.3 % per year).

The next few years in Dubuque is going to see a significant investment in the following:

1. Community Safety
2. Roads and Infrastructure
3. Economic Development
4. Improved Customer Service
5. High Quality of Life in an Equitable Community
6. Identifying and Funding Important Initiatives to Support Employees

This is evident in what is occurring in calendar year 2022 and what is being further proposed in the FY 2023 budget recommendation and the accompanying 5-year Capital Improvement Program.

This will be accomplished while furthering the over arching goal of "Creating an Equitable Community (and organization) of Choice."

### **Community Safety**

In the area of public safety, the City will add seven Firefighter positions, in addition to the two that have been added over the last few years, allowing for a third ambulance to be staffed seven days a week 24 hours a day, improving ambulance response times across the community. The additional positions will also decrease the demand for Firefighters to work overtime and give them a better chance to take vacation time, better supporting their mental and physical health. This further enhances a Fire Department that as an Insurance Services Office Class II Fire Department is ranked in the top 3% of the over 48,000 Fire departments in the United States. The Dubuque Fire Department is one of less than 300 Fire Departments internationally to receive accreditation by the Commission on Fire Accreditation International. It is no wonder that when asked to rate all of Dubuque's public services for 2020-2021, local CEOs, business owners, and top managers rated Dubuque's fire service #1 and its ambulance service #2. Using a scale with 1 being low and 7 high, the fire service scored an average of 6.36 and ambulance 6.19.

I am further recommending that some of the part-time hours in the 911 Emergency Communications Center be replaced with the hours of another full-time position.

From a policy perspective, the City will invest hundreds of thousands of dollars to arm our Police Officers with tasers, a way to keep our Police Officers safe while minimizing the use of force needed to subdue a criminal and reducing the chance of serious injury to an aggressive suspect. The City will also continue the aggressive deployment of security cameras, which is being made easier as ImOn Communications has committed to deploying fiber optic cable across the entire Dubuque community over the next 3 years. The City will also invest well over \$100,000 to significantly enhance our technological capabilities to integrate both the Police Department's body camera and car camera systems to enhance the value of these important tools. The City is also committed to aggressively filling the many vacancies in the Police Department caused by the hiring freeze during the economic crisis caused by the pandemic.

Last year, the City created a new department, the Office of Shared Prosperity and Neighborhood Support, with three full-time and one part-time position and hired Anderson Sainci as the new Director. This year I am proposing the creation of a restructured division in the Leisure Services Department that will be led by Heather Satterly, the current AmeriCorps Director. This new division will be titled, Community Partnerships and Diversion, and consists of the two new full-time positions created in FY2022 focused on diversions from criminal court and identifying community service opportunities to avoid a criminal record. This division will continue to have responsibilities for AmeriCorps.

### **Roads and Infrastructure**

Following the opening of the Southwest Arterial in 2020, the opening of the new Highway 20 interchange at Swiss Valley Road in 2021, the reconstruction of Chavenelle Road, the reconstruction of North Cascade Road, and the resurfacing of over 10 miles of streets by Public Works crews in 2021, the City will be further pursuing street improvements.

In 2022 the Northwest Arterial from John F. Kennedy Road to Highway 20 will be resurfaced, with multiple intersection improvements, at a cost of over \$8 million. The Iowa Department of Transportation is beginning to study the eventual full reconstruction of the intersection of Highway 20 and the Northwest Arterial, including the closing of the southern leg of the intersection, to greatly improve traffic flow.

Dubuque County will be reconstructing sections of John Deere Road with major intersection improvements.

Implementation of the East-West Corridor Study will continue with three new roundabouts constructed in the latter part of the 5 year Capital Improvement Program.

The City will be submitting a \$35 million federal infrastructure grant application to build a railroad overpass at 14<sup>th</sup> Street and a reconstruction of Elm Street and 16<sup>th</sup> Street with multiple intersection improvements all in the complete streets format.

The Public Works Department will again have the resources available to resurface 10 miles of city streets, instead of the usual 5 miles.

The City will be improving the Mississippi River bank in the South Port of Dubuque to better protect the sanitary sewer force main from river traffic accidents.

The City will spend tens of millions of dollars to improve the Catfish Creek Sanitary Sewer Shed, replacing and upsizing much of the 70-year old sanitary sewer system and adding a major sanitary sewer lift station. This will allow the City to further eliminate polluting sanitary sewer overflows and be prepared for future growth to the West. The goal is to be eligible for tens of millions of dollars in federal infrastructure dollars to support this project.

The City will also be spending tens of millions of dollars to significantly upgrade and extend the City water distribution system, creating greater redundancy and reliability and preparing for development in the Southwest Arterial corridor. This potentially will also be supported by federal infrastructure dollars.

### **Economic Development**

The City will be investing in the downtown, the Central Avenue corridor, improved Schmitt Island access, and the west end industrial parks. The new Crossroads Industrial Park will include finishing a development plan and then implementing phase one of that plan to make about 30 acres ready for development. Much of the infrastructure investment described herein also relates to economic development.

### **Improved Customer Service**

The enhancements I described related to the Police Department, the Fire Department, the Office Of Shared Prosperity, and the new Community Partnerships and Diversion division (including a new Secretary position) in Leisure Services are examples of service enhancements. However, another significant customer service enhancement is the move to automated collection of refuse carts. This will not only increase customer convenience but it will improve the appearance of neighborhoods. The City refuse collection employees are currently required to handle people's trash, exposing them to fleas, bedbugs, viruses, and germs. They are also required to exit and enter the vehicle almost 700 times each day, over 3,000 times a week, and over 170,000 times a year. This is even in the winter, risking slipping on the ice and snow and constantly battering their feet, ankles, knees, hips and back. The last time this was considered there was discussion of the need for a pilot program and that has been completed and these carts work in Dubuque as they do across the Midwest and beyond. Using American Rescue Plan funds this implementation will not add to the cost of the refuse collection service.

### **High Quality of Life in an Equitable Community**

While there are numerous park and trail projects in this budget, the City will be furthering equity by providing a paid holiday for City employees in celebration of Juneteenth.

### **Identifying and Funding Important Initiatives to Support Employees**

I have already described many of these important efforts. I am also recommending the addition of numerous new City positions in the organization to advance important initiatives and meet existing needs. The City Council has already approved through amendment two new positions in the Human Resources Department and a Project Manager position in Leisure Services. The FY2023 budget will recommend a new Assistant Fixed Base Operator position at the Dubuque Regional Airport, a new Secretary position in the City Clerk's Office, a full-time Climate Action Plan Coordinator in the Sustainability Office, the Teen Resiliency Corp, a Grant Analyst to support the Director of Strategic Partnerships, a full-time Utility Locator position in Engineering, additional Medical Director hours in the Fire Department, an additional Help Desk position and User Technology Specialist position in Information Services, changing from part-time to full-time a position at the Library working with the Maker Space, and an additional part-time Secretary in the Public Works Department. In addition, I am recommending funding the Fire Employee Health and Wellness Program.

### **Opportunities for Grants and Forgivable Loans**

The Biden administration has successfully passed a large infrastructure bill, the Infrastructure Investment and Jobs Act and is also showing success at increasing funding to individual federal departments and grant programs. Also, the Biden administration has sent billions of dollars to the states for Governors to fund programs, some of which will lead to local government grant opportunities. This is creating a short window of time where communities across the country will be able to compete for grants and forgivable loans to fix age old problems and to create new growth opportunities. The challenge will be to get these projects ready to compete for these grants and to identify a source for matching dollars to be eligible for the grants. For instance, the Iowa Finance Authority now offers low interest State Revolving Funds (SRF) loans at very low interest rates. With the new programs, up to 50% of those loans will be forgivable. However, if the City is not willing to provide the 50% match, the City will be passing up the chance to complete major clean water projects at half price.

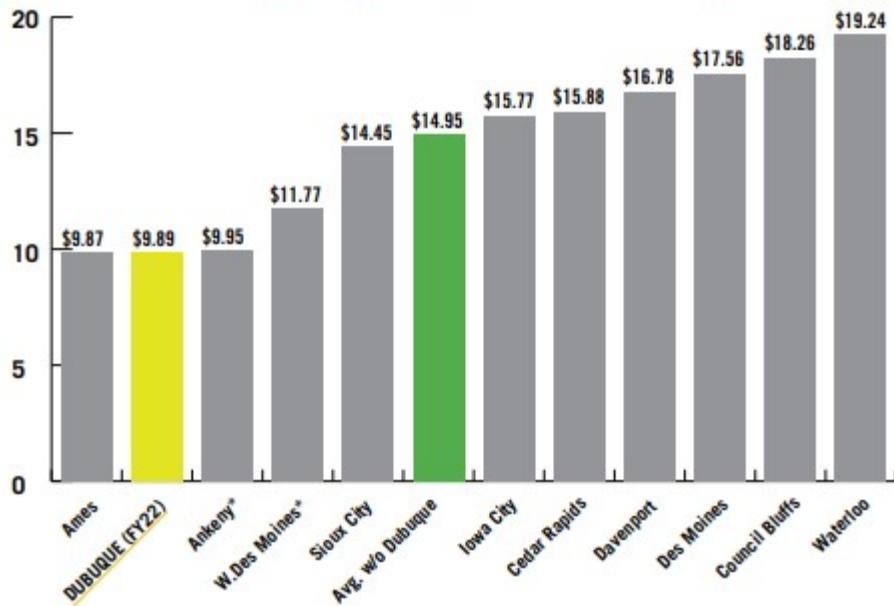
### **Property Tax**

You will recall that in the current year (FY22 beginning July 1, 2021) City budget that was adopted by the Mayor and City Council in March 2021, there was a property tax rate reduction of 2.5%, which resulted in no increase in city property taxes for residential property, and a city property tax decrease for commercial property, industrial property, and multi-residential property. The change from FY2021 to FY2022 was as follows:

Property Type	Average Property Tax Cost Change from FY2021	% Property Tax Cost Change from FY2021
Residential	No Change	No Change
Commercial	\$99.73 less	3.15% decrease
Industrial	\$138.06 less	2.94% decrease
Multi-Residential	\$144.99 less	7.64% decrease
FY 2021 Property Tax Rate	FY 2022 Property Tax Rate	% Change
\$ 10.14	\$ 9.89	2.5% Decrease

Dubuque compares very favorably with the ten other cities in the State of Iowa with a population greater than 50,000 with having the lowest property tax rate.

## FY2022 City Property Tax Rate Comparison



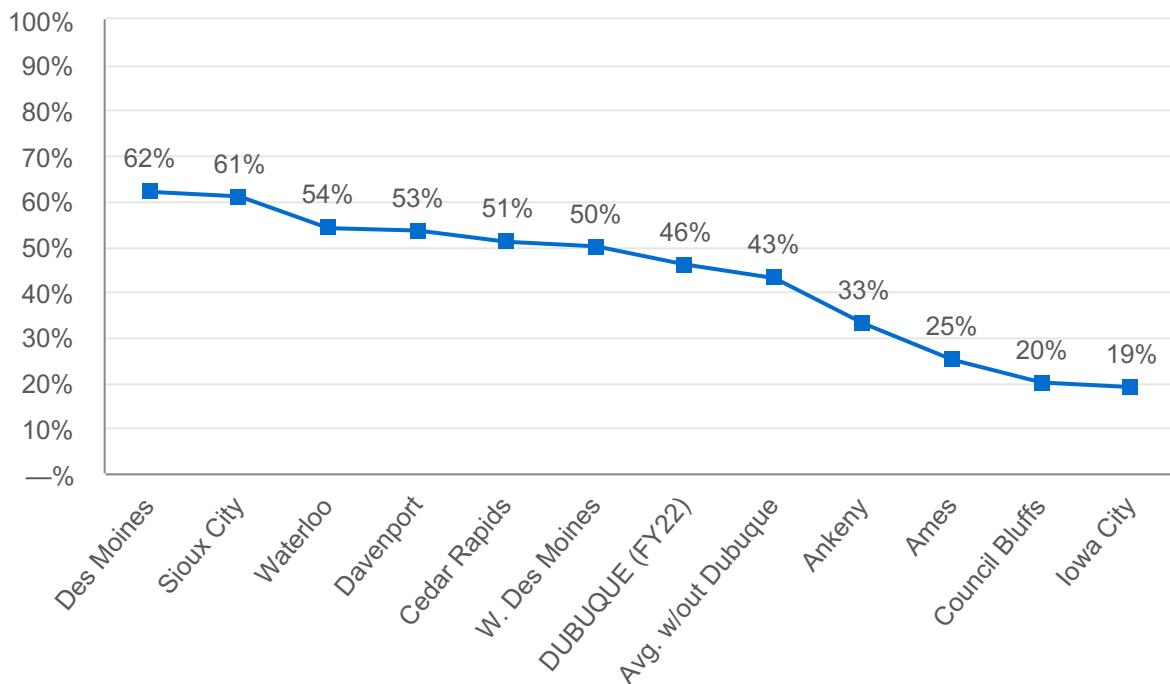
- Highest-ranked city (Waterloo, \$19.24) is **94.56% higher than Dubuque**
- Average of other 10 cities (\$14.95) is **51.21% higher than Dubuque**

The above numbers relate to the current fiscal year, FY22. Next, I will describe how my recommendation will affect FY23 and beyond.

The FY2023 review of Capital Improvement Budget requests is not yet complete, so there are no revised FY2023 debt projections as of yet.

The following chart shows the percentage of legal debt limit utilized as of June 30, 2022:

## Percentage of Legal Debt Limit Utilized



In addition, the Mayor and City Council have been good stewards of City funds and built up healthy general fund reserves. The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. The goal is to have at least a 20% general fund reserve.

	FY2021	FY2022	FY2023	FY2024	FY2025	FY2026
<b>City's Spendable General Fund Cash Reserve Fund Balance</b>	\$31,089,468	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471
<b>% of Projected Revenue</b>	40.72%	22.78%	22.34%	21.90%	21.47%	21.05%

As previous analysis has shown, the City of Dubuque is also one of the most efficiently run cities in the comparison group of the eleven cities with a population of greater than 50,000.

The FY2023 budget recommendation is that the property tax rate be further reduced from the current \$9.8890 per thousand dollars assessed value to \$9.7169, a **1.74% decrease in the property tax rate**.

Targeting the same amount of property tax revenue in FY2023 as there was in FY2022 has the following impact on the different classes of property:

Property Type	Average Property Tax Cost Change from FY2022	% Property Tax Cost Change from FY2022
Residential	\$22.74	2.96 %
Commercial	(\$105.40)	(3.43%)
Industrial	(\$131.28)	(2.88%)
Multi-Residential	(\$126.11)	(7.20%)
FY 2022 Property Tax Rate	FY 2023 Property Tax Rate	% Change
\$9.8890	\$9.7169	(1.74%)

Residential property was revalued by the City Assessor by neighborhood for the January 1, 2021 property assessments, which impacts the FY2023 budget. The average residential property value increased 8.9%, resulting in the taxable value for the average homeowner calculation to increase from \$146,467 to \$159,503 (+8.9%).

In an effort to minimize the property tax impact on the average residential homeowner, the City calculates the property tax impact to the average residential property based on the residential rollback factor, impact of revaluation, and property tax rate.

City Tax Rates and % Change in Tax Rate:

Fiscal Year	City Tax Rate	% Change in Tax Rate
FY 2020	10.3314	
FY 2021	10.1440	-1.81%
FY 2022	9.8890	-2.51%
FY 2023	9.7169	-1.74%

The City has also been cognizant of the amount of property tax askings, maintaining the same level of property tax revenue over the past three fiscal years.

City Property Tax Askings and % Change in Property Tax Askings:

Fiscal Year	Tax Asking	% Change in Tax Asking
FY 2020	\$26,296,081	
FY 2021	\$26,202,568	-0.36%
FY 2022	\$26,205,437	0.01%
FY 2023	\$26,205,437	0.00%

Since the impact of COVID-19 beginning in March 2019, the City has minimized property tax increases to the various property classes. In FY2021, there were revaluations done that increased the taxable value for the properties considered multi-residential by approximately 17%. In FY2023, Residential property was revalued by the City Assessor by neighborhood for the January 1, 2021 property assessments, which impacts the FY2023 budget. The average residential property value increased 8.9%, resulting in the taxable value for the average homeowner calculation to increase from \$146,467 to \$159,503 (+8.9%).

The following charts show the impact on the average property classes for FY 2021 - FY 2023:

Impact on Average Residential Property:

Fiscal Year	\$ Change	% Change
FY 2020	\$770.17	
FY 2021	\$769.08	-0.14%
FY 2022	\$769.08	0.00%
FY 2023	\$791.82	2.96%

Impact on Average Commercial Property:

Fiscal Year	\$ Change	% Change
FY 2020	\$3,160.71	
FY 2021	\$3,169.30	0.27%
FY 2022	\$3,069.57	-3.15%
FY 2023	\$2,964.17	-3.43%

Impact on Average Industrial Property:

Fiscal Year	\$ Change	% Change
FY 2020	\$4,713.76	
FY 2021	\$4,694.17	-0.42%
FY 2022	\$4,556.11	-2.94%
FY 2023	\$4,424.83	-2.88%

Impact on Average Multi-Residential Property:

Fiscal Year	\$ Change	% Change
FY 2020	\$1,737.92	
FY 2021	\$1,896.65	9.13%
FY 2022	\$1,751.66	-7.64%
FY 2023	\$1,625.55	-7.20%

The FY2023 budget recommendation funds \$2,106,011 for annually recurring improvement packages funded by property taxes in the General Fund and \$907,872 for non-recurring improvement packages funded by FY2022 General Fund operating budget savings and increased revenue over projections.

For FY2023 there are \$4,688,146 in general fund improvement package requests with a net property tax impact of \$4,033,538, with \$3,013,883 recommended for funding.

Director of Finance and Budget Jennifer Larson recommends approval of the FY2023 Resolution Establishing Maximum Property Tax Dollars.

**At this public hearing, the only options available to City Council are to approve the amount of maximum property tax dollars as is or decrease it. A simple majority vote will be required to approve the maximum property tax dollars resolution.**

Iowa Senate File 634 was passed during the 2019 legislative sessions and made changes to Iowa city and county budgets and taxes for FY 2021 and later. Additional steps have been added to the budget approval process:

1. Determine a maximum amount of taxes that the municipality will certify to be levied as property taxes from certain levies in the next fiscal year (called the “total maximum property tax dollars”), and prepare a resolution that establishes that amount of “total maximum property tax dollars” for the next fiscal year.
2. Set a time and place for a public hearing on the resolution.
3. Hold a public hearing on the resolution, at which residents and property owners may present oral or written objections.
4. Following the public hearing, the governing body may decrease the proposed “maximum property tax dollars” amount but may not increase the amount.
5. Adopt the resolution. If the “total maximum property tax dollars” amount is greater than 102% of the current fiscal year’s actual property taxes from the identified levies, then the resolution must pass the governing body by a two-thirds majority of the full City Council.

The maximum property tax dollars resolution is developed and adopted by City Council during the budgeting process in order to provide targets or parameters within which the budget recommendation will be formulated within the context of the City Council Goals and Priorities established in August 2021. By State law, the budget that begins July 1, 2022 must be adopted by March 31, 2022.

In order to provide context for the basis of the recommended maximum property tax dollars recommended in FY2023, the FY2023 Budget and Fiscal Policy Guidelines are attached.

The budget guidelines are developed and adopted by City Council during the budgeting process in order to provide targets or parameters within which the budget recommendation will be formulated within the context of the City Council Goals and Priorities established in August 2021. The final budget presented by the City Manager may not meet all of these targets due to changing conditions and updated information during budget preparation. To the extent the recommended budget varies from the guidelines, an explanation will be provided in the printed budget document. By State law, the budget that begins July 1, 2022 must be adopted by March 31, 2022.

**In FY2022, the City levied for \$26,205,437 in property tax revenue to support the general fund and in FY 2023 the budget guidelines would levy for \$26,205,437 in property tax revenue to support the general fund. The FY2023 budget guidelines call for a 1.74% decrease in the property tax rate, which**

would be a 2.96% or \$22.74 tax increase for the average Dubuque homeowner, decrease in property tax for commercial (-3.43%, \$-105.40), a decrease for industrial (-2.88%, \$-131.28), and a decrease for multi-residential (-7.20%, \$-126.11) properties.

	% Change	\$ Change
Property Tax Rate	-1.72%	\$-0.17
Property Tax Asking	0.00%	\$0.00
Average Residential Payment	2.96%	\$22.74
Average Commercial Payment	-3.43%	\$-105.40
Average Industrial Property	-2.88%	\$-131.28
Average Multi-Residential Property	-7.20%	\$-126.11

Since 1989, the average homeowner has averaged an annual increase in costs in the City portion of their property taxes of 1.26%, or about \$7.55 a year. If the State had been fully funding the Homestead Tax Credit, the increase would have averaged about \$+4.65 a year.

The City Council is only considering the FY2023 property tax rate. The FY2024 - 2027 tax rates are only projections. The future budget projections will be updated each year so that City Council will have an opportunity in the next year to change FY2024.

The City property tax rate projected in these budget guidelines and impact on the average residential property owner (\$159,503 assessed value) is as follows:

Fiscal Year	City Tax Rate	% Change in Tax Rate
FY 2022	9.8890	-2.51%
FY 2023	\$9.7169	-1.74%
FY 2024	\$10.2105	5.08%
FY 2025	\$10.6014	3.83%
FY 2026	\$10.8652	2.49%
FY 2027	\$11.1519	2.64%

Fiscal Year	"City" Property Tax Askings	% Change in Tax Askings	% Impact on Avg. Residential Property	\$ Impact on Avg. Residential Property
FY 2022	\$26,205,437			
FY 2023	\$26,205,437	0%	+2.96%	\$+22.74
FY 2024	\$27,860,854	+6.32%	+5.08%	\$+40.23
FY 2025	\$29,505,520	+5.90%	+3.83%	\$+31.85
FY 2026	\$30,844,306	+4.54%	+2.49%	\$+21.49
FY 2027	\$32,290,407	+4.69%	+2.64%	\$+23.37

The recommended guideline is a 2.96% or \$22.74 increase for the average residential property owner assuming the Homestead Property Tax Credit is fully funded. For context, a one percent increase in the tax rate will generate approximately \$273,468. If the City Council were to vote to implement no increase in property taxes for the average homeowner instead of a \$22.74 increase, \$752,289 would need to be cut from the budget recommendation by reducing funding for improvement packages (Attachment I).

Residential property was revalued by the City Assessor by neighborhood for the January 1, 2021 property assessments, which impacts the FY2023 budget. The average residential property value increased 8.9%. This revaluation of residential property resulted in the taxable value for the average homeowner calculation to increase from \$146,467 to \$159,503 (+8.9%).

The State's residential rollback factor will decrease from 56.4094% in 2022 to 54.1302% or a 4.04% decrease in FY2023. The decrease in the residential rollback factor decreases the value upon which each residence is taxed. This increased taxable value for the average homeowner (\$82,621 taxable value in FY2022 and \$86,339 taxable value in 2023) results in more taxes to be paid per \$1,000 of assessed value.

For additional background, the Fiscal Year 2022 Dollars & Cents is attached.

For the proposed FY2023 budget, Dubuque has the LOWEST property tax rate as compared to the eleven largest cities in the state. The highest rate (Waterloo (FY22)) is 98% higher than Dubuque's rate, and the average is 55% higher than Dubuque. Dubuque's recommended FY2023 property tax rate is \$9.7169 (decrease of 1.74% from FY2022). These comparisons might change once we learn the FY2023 property tax levies for these cities.

#### Fiscal Year 2023 City Property Tax Rate Comparison for Eleven Largest Iowa Cities

Rank	City	Tax Rate
11	Waterloo (FY22)	\$19.24
10	Council Bluffs (FY22)	\$18.26
9	Des Moines (FY22)	\$17.56
8	Davenport (FY23)	\$16.78
7	Cedar Rapids (FY23)	\$16.03
6	Iowa City (FY23)	\$15.73
5	Sioux City (FY23)	\$15.44
4	West Des Moines (FY23)	\$11.77
3	Ankeny (FY23)	\$9.95
2	Ames (FY23)	\$9.83
<b>1</b>	<b>Dubuque (FY23)</b>	<b>\$9.72</b>
	AVERAGE w/o Dubuque	\$15.06

Significant issues impacting the FY2023 budget include the following:

1. State Funded Backfill on Commercial and Industrial Property Tax

- a. Iowa Senate File 619 was signed into law by Governor Reynolds on June 16, 2021. The Bill provides that beginning with the FY2023 payment, the General Fund standing appropriation for commercial and industrial property tax replacement for cities and counties will be phased out in four or seven years, depending on how the tax base of the city or county grew relative to the rest of the state since FY2014. Cities and counties where the tax base grew at a faster rate than the statewide average from FY2014 through FY2021 will have the backfill phased out over a four-year period from FY2023 to FY2026, while those that grew at a rate less than the statewide average will have the backfill phased out over a seven-year period from FY2023 to FY2029. The City of Dubuque's tax base grew at a rate less than the statewide average and will have a backfill phase out over a seven year period from FY2023 to FY2029. **Beginning in FY2023, the backfill will be eliminated over a seven year period.**

2. Gaming Revenue.

- a. Gaming revenues generated from lease payments from the Dubuque Racing Association (DRA) are estimated to increase \$2,283,319 from \$5,229,358 in FY2022 to \$7,512,677 in FY2023 based on revised projections from the DRA due to a new lease agreement that was negotiated in FY22. This follows a \$43,621 increase from budget in FY2022 and a \$198,633 increase from budget in FY2021.
- b. On December 14, 2021, an amended lease took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, the distribution of net profit is now split three ways between the City, charities, and the Schmitt Island Master Plan Implementation from a two-way split between the City and charities. The amended lease has an expiration date of December 31, 2036.

3. New multi-residential property class in Fiscal Year 2017.

- a. Beginning in FY2017 (July 1, 2016), new State legislation created a new property tax classification for rental properties called multi-residential, which requires a rollback, or assessment limitations order, on multi-residential property which will eventually equal the residential rollback. Multi-residential property includes apartments with 3 or more units. Rental properties of 2 units were already classified as residential property. The State of Iowa will not backfill property tax loss from the rollback on multi-residential property.

Fiscal Year	Rollback %	Annual Loss of Tax Revenue
2017	86.25%	\$331,239
2018	82.50%	\$472,127
2019	78.75%	\$576,503
2020	75.00%	\$691,640
2021^	71.25%	\$952,888
2022	67.50%	\$752,366
2023	63.75%	\$662,821
2024	54.13 %	\$1,250,460
<b>Total</b>		<b>\$5,690,044</b>

\*54.13% = Current residential rollback

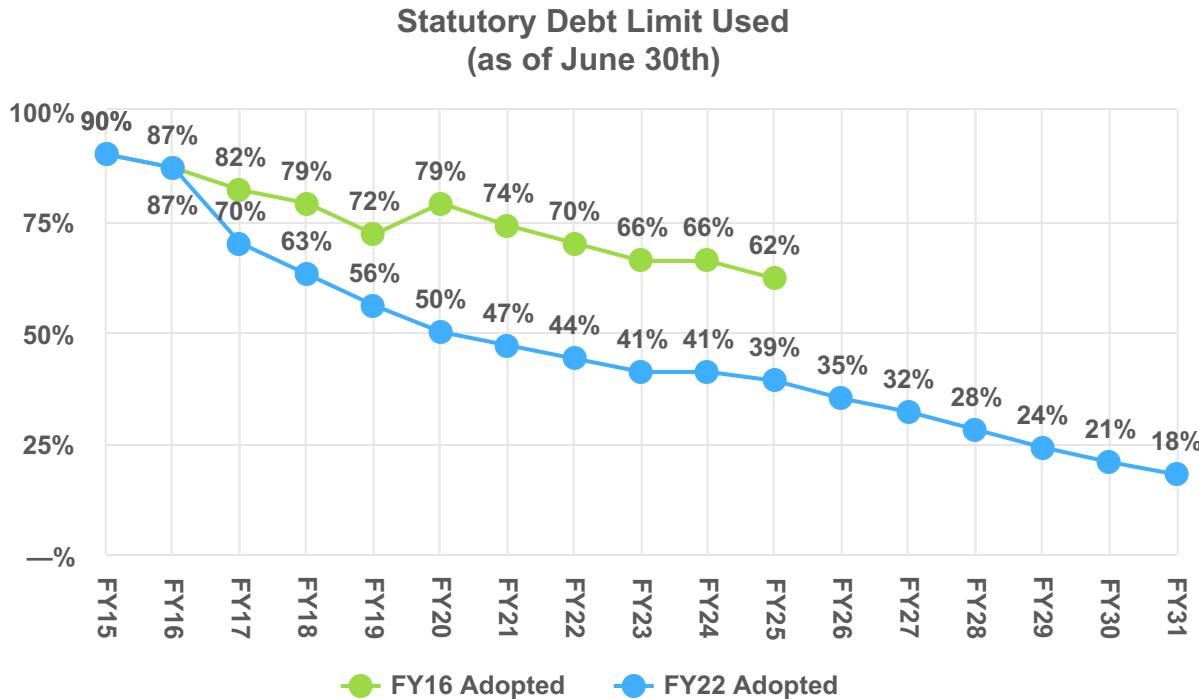
^ 17% State Equalization Order in FY2021

**This annual loss in tax revenue of \$662,821 in FY2023 and \$1,250,460 from multi-residential property when fully implemented in FY2024 will not be backfilled by the State.** From FY2017 through FY2024 the City will lose \$5,690,044 in total, meaning landlords will have paid that much less in property taxes. The state did not require landlords to charge lower rents or to make additional investment in their property.

4. Debt Reduction

- a. In August 2015, the Mayor and City Council adopted a debt reduction strategy which targeted retiring more debt each year than was issued by the City. **The FY2023-2027 Capital Improvement Program is currently being reviewed and balanced, so there are no revised FY2023 debt projections yet.**

You can see that the Mayor and City Council have significantly impacted the City's use of the statutory debt limit established by the State of Iowa. In FY2015, the City of Dubuque used 90% of the statutory debt limit. Based on Outstanding G.O. debt (including tax increment debt, remaining payments on economic development TIF rebates, and general fund lease agreement) on June 30, 2022 will be \$105,420,963 (43.63% of the statutory debt limit) leaving an available debt capacity of \$136,195,120 (56.37%). In FY2021 the City was at 46.53% of statutory debt limit, so 43.63% in FY2022 is a 6.22% decrease in use of the statutory debt limit. This is an improvement on the debt reduction plan adopted in August 2015, that first began implementation in FY2016.



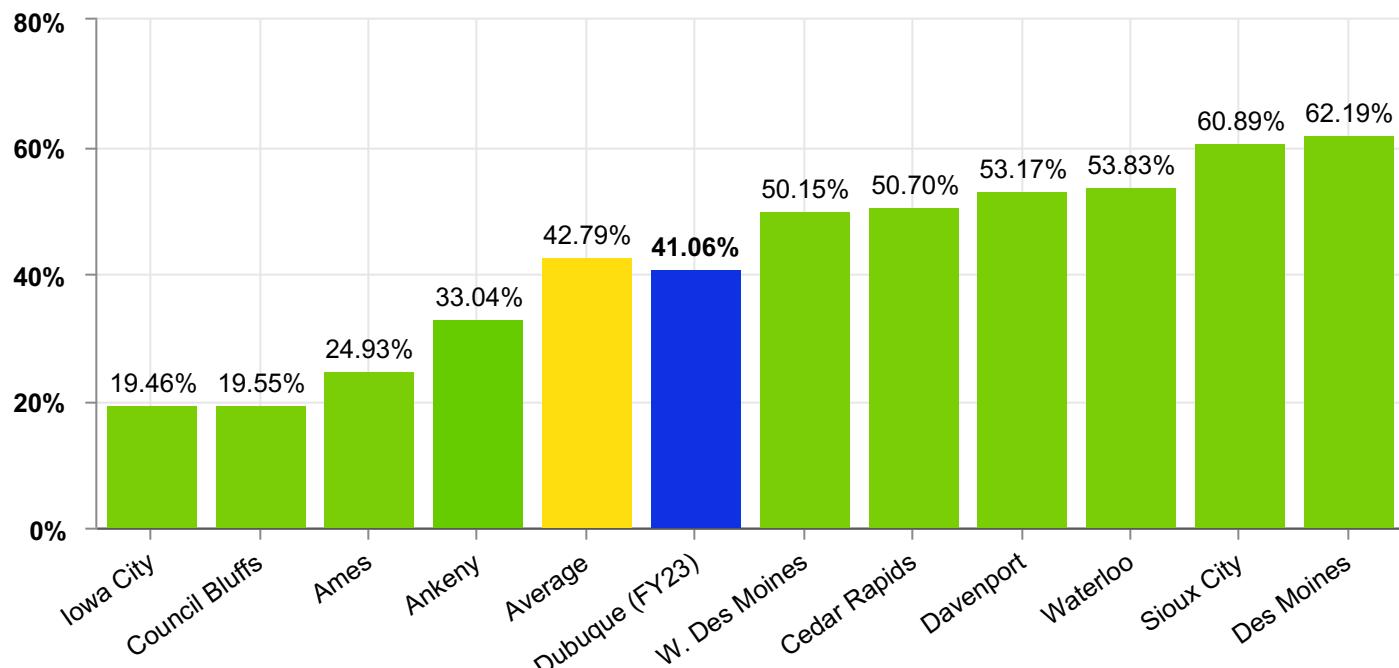
b. The City also has debt that is not subject to the statutory debt limit. This debt includes revenue bonds. Outstanding revenue bonds payable by water, sewer and stormwater fees on June 30, 2022 will have a balance of \$127,710,491. The total City indebtedness as of June 30, 2022, is projected to be \$251,719,852. The total City indebtedness as of June 30, 2021, was \$250,585,043. **In FY 2022, the City will have a projected \$1,134,809 or 0.45% more in debt.** The City is using debt to accomplish necessary projects and to take advantage of the attractive interest rates in the current market.

The following chart shows Dubuque's relative position pertaining to use of the statutory debt limit for FY2022 compared to the other cities in Iowa for FY2021 with a population over 50,000:

Fiscal Year 2021 Legal Debt Limit Comparison for Eleven Largest Iowa Cities

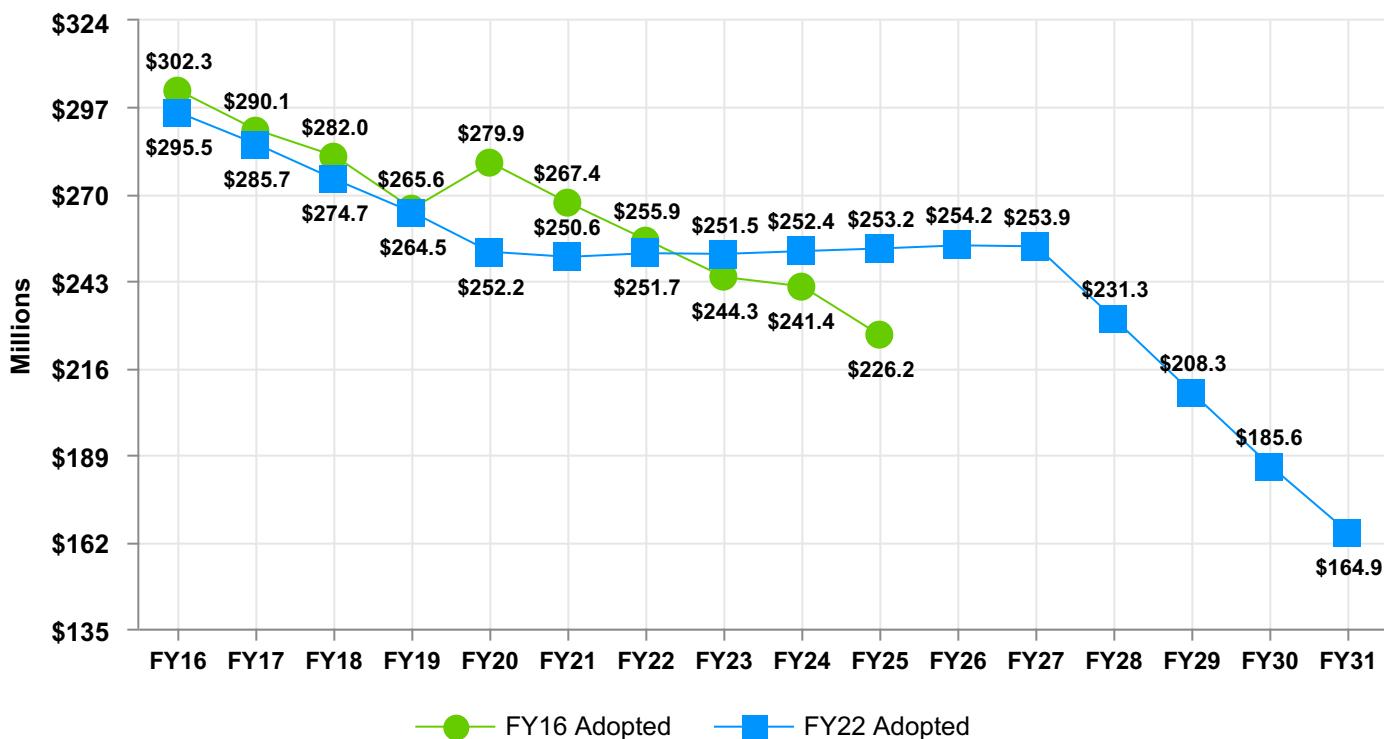
Rank	City	Legal Debt Limit (5%)	Statutory Debt Outstanding	Percentage of Legal Debt Limit Utilized
11	Des Moines	\$ 647,212,313	\$ 402,520,000	62.19 %
10	Sioux City	\$ 265,639,656	\$ 161,734,999	60.89 %
9	Waterloo	\$ 203,066,548	\$ 109,313,513	53.83 %
8	Davenport	\$ 383,418,646	\$ 203,845,000	53.17 %
7	Cedar Rapids	\$ 609,295,697	\$ 308,940,000	50.70 %
6	W. Des Moines	\$ 450,309,928	\$ 225,845,000	50.15 %
<b>5</b>	<b>Dubuque (FY23)</b>	<b>\$ 259,297,290</b>	<b>\$ 106,455,755</b>	<b>41.06 %</b>
4	Ankeny	\$ 337,864,308	\$ 111,645,000	33.04 %
3	Ames	\$ 251,339,811	\$ 62,654,999	24.93 %
2	Council Bluffs	\$ 274,870,338	\$ 53,728,829	19.55 %
1	Iowa City	\$ 342,894,916	\$ 66,740,000	19.46 %
<b>Average w/o Dubuque</b>				<b>42.79 %</b>

Percent of Legal Debt Limit Utilized



Dubuque ranks as the fifth lowest of the use of statutory debt limit of the 11 cities in Iowa with a population over 50,000 and Dubuque is slightly above the average of the other Cities.

## Total Debt (In Millions)



By the end of the FY2022 5-Year Capital Improvement Program (CIP) budget the total amount of debt for the City of Dubuque would be \$254.2 million (35% of the statutory debt limit) and the projection is to be at \$164.9 million (18% of statutory debt limit) within 10 years.

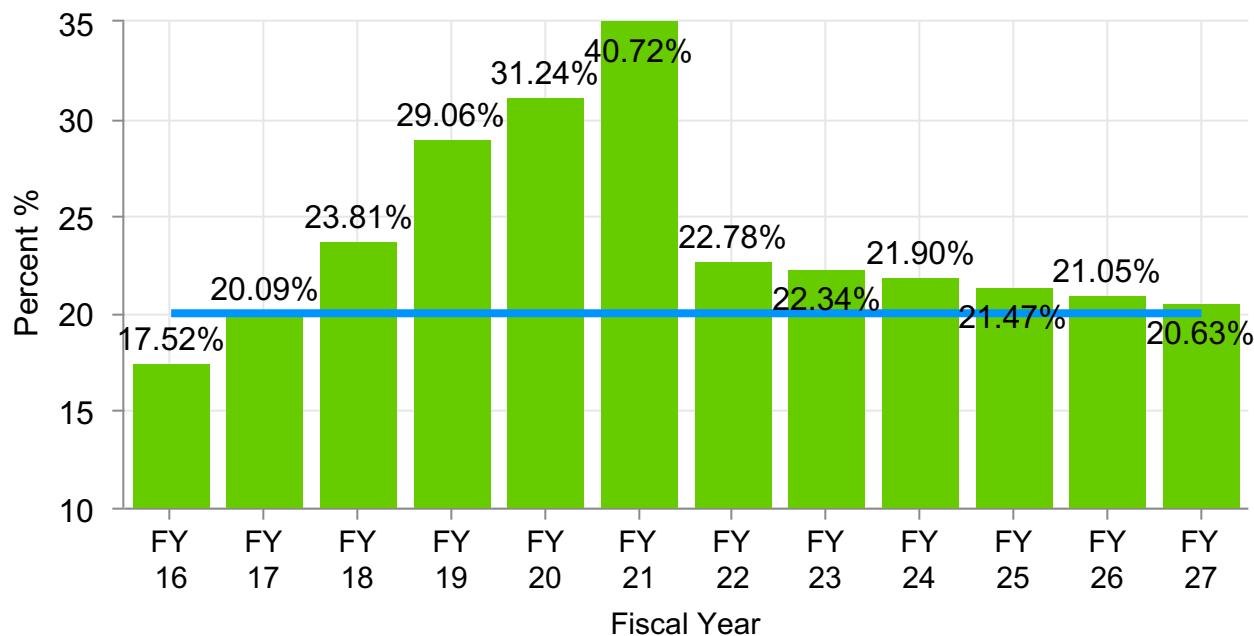
### 5. General Fund Reserve

The City maintains a general fund reserve, or working balance, to allow for unforeseen expenses that may occur. Moody's Investor Service recommends a 20% General Fund Operating Reserve for "AA" rated cities. May 2021, Moody's Investor Services upgraded the City's Water Enterprise's outstanding revenue bonds from A1 to A2 and affirmed the Aa3 credit rating on general obligation bonds. Notable credit factors include a sizable tax base, a wealth and income profile that is slightly below similarly rated peers, and increased financial position that will decline in FY2021 and 2022 and somewhat elevated debt and pension liabilities.

These credit ratings are affirmation of the sound fiscal management of the mayor and city council, put Dubuque in a strong position to capitalize on favorable financial markets, borrow at low interest rate when necessary, and make critical investments in the community.

Fiscal Year	Fund Reserve (As percent of General Fund revenues)	Reason for change from previous Fiscal Year
FY 2016	17.52%	Increase due to capital projects not expended before the end of the FY and increase in general fund revenue
FY 2017	20.09%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2018	23.81%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund reserve
FY 2019	29.06%	Increase due to capital projects not expended before the end of the FY.
FY 2020	31.24%	Increase due to freezing vacant positions and most capital projects due to the pandemic.
FY 2021	40.72%	Increase due to American Rescue Plan Act funds received (\$13.2 million), frozen positions and capital projects through Feb 2021.

### Fund Reserve as a Percent of General Fund Revenue



The City of Dubuque has historically adopted a general fund reserve policy as part of the Fiscal and Budget Policy Guidelines which is adopted each year as part of the budget process. During FY2013, the City adopted a formal Fund Reserve Policy which states the City may continue to add to the General Fund minimum balance of 10% when additional funds are available until 20% of Net General Fund Operating Cost is reached.

After all planned expenditures in FY2022, the City of Dubuque will have a general fund reserve of 32.47% of general fund expenses as computed by the methodology adopted in the City's general fund reserve policy on a cash basis or 22.78% percent of general fund revenues as computed by the accrual basis methodology used by Moody's Investors Service. The general fund reserve cash balance is projected to be \$22,367,646 on June 30, 2022 as compared to the general fund reserve balance on an accrual basis of \$17,743,471 as computed by Moody's Investors Service. The general fund reserve balance on an accrual basis exceeds 22% in FY2022, which is the margin of error used to ensure the City always has a general fund reserve of at least 20% as computed by Moody's Investors Service.

In FY2017, the City had projected reaching this consistent and sustainable 20% reserve level in FY2022. In fact, the City met the 20% reserve requirement in FY2017, five years ahead of schedule and has sustained a greater than 20% reserve.

	FY2021	FY2022	FY2023	FY2024	FY2025	FY2026	FY2027
Contribution	\$—	\$—	\$—	\$—	\$—	\$—	\$—
City's Spendable General Fund Cash Reserve Fund Balance	\$31,089,468	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471	\$17,743,471
% of Projected Revenue (Moody's)	40.72%	22.78%	22.34%	21.90%	21.47%	21.05%	20.63%

6. The Municipal Fire and Police Retirement System of Iowa Board of Trustees City contribution for Police and Fire retirement decreased from 26.18% percent in FY 2022 to 23.90% percent in FY 2023 (general fund savings of \$142,354 for Police and \$170,463 for Fire or a total of \$312,817).
7. The already approved collective bargaining agreements for Dubuque Professional Firefighters Association, Dubuque Police Protective Association, and International Union of Operating Engineers in FY 2023 include a 3.25% employee wage increase. Non-represented employees include a 3.25% wage increase. Total cost of the wage increase is \$1,347,973 to the General Fund.
8. Health Insurance

The City portion of health insurance expense is projected to increase from \$1,086 per month per contract to \$1,119 per month per contract (based on 588 contracts) in FY2023 (general fund cost of \$326,883). The City of Dubuque is self-insured, and actual expenses are paid each year with the City only having stop-loss coverage for major claims. In FY2017, the City went out for bid for third party administrator and the estimated savings has resulted from the new contract and actual claims paid with there being actual reductions in cost in FY2018 (19.42%) and FY 2019 (0.35%). In addition, firefighters began paying an increased employee health care premium sharing from 10% to 15% and there was a 7% increase in the premium on July 1, 2018. During FY2019, the City went out for bid for third party administrator for the prescription drug plan there has been savings resulting from the bid award. FY2022 projections include additional prescription drug plan savings of \$219,256. Based on FY2022 actual experience, FY2023 is projected to have a 5.62% increase in health insurance costs. Estimates for FY2024 were increased 5.62%; FY2025 were increased 5.62%; FY2026 were increased 5.62%; and FY2027 were increased 5.62%.

9. The increase in property tax support for Transit from FY2022 to FY2023 is \$(29,309), which reflects an increase in Federal Transportation Administration Operating revenue (\$316,942); an increase in employee expense (\$201,941); and increase in supplies and services (\$61,569); a reduction in passenger fare revenue (\$23,639), and recommended improvement packages of \$0.

### Timeline of Public Input Opportunities

The Budget Office conducted community outreach with Balancing Act using print and digital marketing and presentations.

- **October:** Point Neighborhood Association.
- **November:** The City Manager hosted an evening hybrid public budget input meeting. Participants could attend in person at the City Council Chambers or by phone or computer using GoToMeeting.
- **November:** City staff participated in Civic Leadership and City Life presentations on the budget process and attendees had the opportunity to prioritize real City projects.

A total of 30 community members attended budget presentations. There have been 106 page views of the Balancing Act budget simulator tool and 3 budgets have been submitted by the public as of January 29, 2022. The input provided will be analyzed by City staff and evaluated by the City Manager for inclusion in the Fiscal Year 2023 budget recommendation as deemed appropriate.

### **Open Budget**

**URL:** [www.dollarsandcents.cityofdubuque.org](http://www.dollarsandcents.cityofdubuque.org)

During Fiscal Year 2016, the City launched a web based open data platform. The City of Dubuque's Open Budget application provides an opportunity for the public to explore and visually interact with Dubuque's operating and capital budgets. This application is in support of the five-year organizational goal of a financially responsible city government and high-performance organization and allows users with and without budget data experience, to better understand expenditures in these categories.

### **Open Expenses**

**URL:** <http://expenses.cityofdubuque.org/>

During Fiscal Year 2017, an additional module was added to the open data platform which included an interactive checkbook which will allow residents to view the City's payments to vendors. The final step will be adding performance measures to the open data platform to allow residents to view outcomes of the services provided by the City.

### **Balancing Act**

**URL:** <http://bit.ly/fy22budgetsim>

During Fiscal Year 2019, the City of Dubuque launched a new interactive budget simulation tool called Balancing Act. The online simulation invites community members to learn about the City's budget process and submit their own version of a balanced budget under the same constraints faced by City Council, respond to high-priority budget input questions, and leave comments.

### **Taxpayer Receipt**

**URL:** <http://bit.ly/taxpayerreceipt>

During Fiscal Year 2019, the City launched an online application which allows users to generate an estimate of how their tax dollars are spent. The tool uses data inputted by the user such as income, age, taxable value of home, and percentage of goods purchased within City limits. The resulting customized receipt demonstrates an estimate of how much in City taxes the user contributes to Police, Fire, Library, Parks, and other city services. This tool is in support of the City Council goal of a financially responsible and high-performance organization and addresses a Council-identified outcome of providing opportunities for residents to engage in City governance and enhance transparency of City decision-making.

There will be seven City Council special meetings prior to the adoption of the FY2023 budget before the state mandated deadline of March 31, 2022.

**The revised recommended resolution for maximum property tax dollars in FY2023 is \$26,378,389 (increased by City Council from the staff recommendation of \$26,136,666). The maximum property tax dollars excludes the debt service levy of \$68,771. The maximum property tax dollars recommendation is a 1.74% increase as compared to the FY2022 property tax dollars. Since the “total maximum property tax dollars” amount is less than 102% of the current year’s property taxes (1.74% excluding the debt service levy), the resolution must pass by a simple majority vote of the City Council.**

**At this public hearing, the only options available to City Council are to approve the amount of maximum property tax dollars as is or decrease it. A simple majority vote will be required to approve the maximum property tax dollars resolution.**

While I plan to provide the Mayor and City Council a budget recommendation that fits the original tax levy recommendation that was submitted, I respect your establishment of a higher property tax rate creating more flexibility as you go through the budget process.



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Michael C. Van Milligen

MCVM:jml

Attachments

cc: Crenna Brumwell, City Attorney  
Cori Burbach, Assistant City Manager  
Jennifer Larson, Director of Finance and Budget

CITY OF DUBUQUE  
**BUDGET & FISCAL POLICY GUIDELINES**  
**FISCAL YEAR 2023**

# Operating Budget Guidelines

The Policy Guidelines are developed and adopted by City Council during the budgeting process to provide targets or parameters within which the budget recommendation will be formulated, in the context of the City Council Goals and Priorities established in August 2021. The final budget presented by the City Manager may not meet all these targets due to changing conditions and updated information during budget preparation. To the extent the recommended budget varies from the guidelines, an explanation will be provided in the printed budget document. By State law, the budget that begins July 1, 2022 must be adopted by March 31, 2022.

## A. RESIDENT PARTICIPATION

### GUIDELINE

To encourage resident participation in the budget process, City Council will hold multiple special meetings in addition to the budget public hearing for the purpose of reviewing the budget recommendations for each City department and requesting public input following each departmental review.

The budget will be prepared in such a way as to maximize its understanding by residents. Copies of the recommended budget documents will be accessed via the following:

- a. The City Clerk's office, located in City Hall (printed)
- b. The government documents section at the Carnegie Stout Public Library (printed)
- c. On the City's website at [www.cityofdubuque.org](http://www.cityofdubuque.org) (digital)

Opportunities are provided for resident input prior to formulation of the City Manager's recommended budget and will be provided again prior to final Council adoption, both at City Council budget special meetings and at the required budget public hearing.

### Timeline of Public Input Opportunities

The Budget Office conducted community outreach with Balancing Act using print and digital marketing and presentations.

- **October:** Point Neighborhood Association.
- **November:** The City Manager hosted an evening hybrid public budget input meeting. Participants could attend in person at the City Council Chambers or by phone or computer using GoToMeeting.
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## **A. SERVICE OBJECTIVES AND SERVICE LEVELS**

### **GUIDELINE**

The budget will identify specific objectives to be accomplished during the budget year, July 1 through June 30, for each activity of the City government. The objectives serve as a commitment to the citizens from the City Council and City organization and identify the level of service which the citizen can anticipate.

## **B. TWO TYPES OF BUDGET DOCUMENTS TO BE PREPARED**

### **GUIDELINE**

Two types of budget documents will be prepared for public dissemination. The recommended City operating budget for Fiscal Year 2023 will consist of a Recommended City Council Policy Budget that is a collection of information that has been prepared for department hearings and a Residents Guide to the Recommended FY 2023 Budget. These documents will be available in mid-February.

**1. Recommended City Council Policy Budget** The purpose of this document is to focus attention on policy decisions involving what services the City government will provide, who will pay for them, and the implications of such decisions. The document will emphasize objectives, accomplishments and associated costs for the budget being recommended by the City Manager.

The Recommended City Council Policy Budget will include the following information for each department:

- Highlights of prior year's accomplishments and Future Year's Initiatives
- A financial summary
- A summary of improvement packages requested and recommended
- significant line items
- Capital improvement projects in the current year and those recommended over the next five years
- Organizational chart for larger departments and major goals, objectives and performance measures for each cost center within that department
- Line item expense and revenue financial summaries.

**2. The Residents Guide** This section of the Recommended FY 2023 Budget will be a supplementary composite of tables, financial summaries and explanations. It will include the operating and capital budget transmittal messages and the adopted City Council Budget Policy Guidelines. Through graphs, charts and tables it presents financial summaries which provide an overview of the total operating and capital budgets.

## C. ADOPT A BALANCED BUDGET

### GUIDELINE

The City will adopt a balanced budget in which expenditures will not be allowed to exceed reasonable estimated resources. The City will pay for all current expenditures with current revenues

## D. BALANCE BETWEEN SERVICES AND TAX BURDEN

### GUIDELINE

The budget should reflect a balance between services provided and the burden of paying taxes and/or fees for those services. It is not possible or desirable for the City to provide all the services requested by individual residents. The City must consider the ability of residents to pay for services in setting service levels and priorities.

## E. MAINTENANCE EXISTING LEVEL OF SERVICE

### GUIDELINE

To the extent possible with the financial resources available, the City should attempt to maintain the existing level of services. As often as reasonably possible, each service should be tested against the following questions:

- a. Is this service truly necessary?
- b. Should the City provide it?
- c. What level of service should be provided?
- d. Is there a better, less costly way to provide it?

- e. What is its priority compared to other services?
- f. What is the level of demand for the service?
- g. Should this service be supported by property tax, user fees, or a combination?

## **F. IMPROVE PRODUCTIVITY**

### **GUIDELINE**

Continue efforts to stretch the value of each tax dollar and maximize the level of City services purchased with tax dollars through continual improvements in efficiency and effectiveness.

Developing innovative and imaginative approaches for old tasks, reducing duplication of service effort, creative application of new technologies, and more effective organizational arrangements are approaches to this challenge.

## **G. USE OF VOLUNTEERS**

### **DISCUSSION**

To respect residents who must pay taxes, the City must seek to expand resources and supplement service-delivery capacity by continuing to increase direct resident involvement with service delivery. Residents are encouraged to assume tasks previously performed or provided by City government. This may require the City to change and expand the approach to service delivery by providing organizational skills and training and coordinating staff, office space, meeting space, equipment, supplies and materials rather than directly providing more expensive full-time City staff. Activities in which residents can continue to take an active role include: Library, Recreation, Parks, Five Flags Center, and Police.

### **GUIDELINE**

Future maintenance of City service levels may depend partially or largely on volunteer resident staffs. Efforts shall continue to identify and implement areas of City government where (a) volunteers can be utilized to supplement City employees to maintain service levels (i.e., Library, Recreation, Parks, Police) or (b) service delivery can be adopted by to non-government groups and sponsors -- usually with some corresponding financial support.

## **H. RESTRICTIONS ON INITIATING NEW SERVICE**

### **GUIDELINE**

New service shall only be considered: (a) when additional revenue or offsetting reduction in expenditures is proposed; or (b) when mandated by state or federal law.

## **I. SALARY INCREASES OVER THE AMOUNT BUDGETED SHALL BE FINANCED FROM BUDGET REDUCTIONS IN THE DEPARTMENT(S) OF THE BENEFITING EMPLOYEES**

### **DISCUSSION**

The recommended budget includes salary amounts for all City employees. However, experience shows that budgeted amounts are often exceeded by fact finder and/or arbitrator awards. Such "neutrals" do not consider the overall financial capabilities and needs of the community and the fact that the budget is carefully balanced and fragile. Such awards have caused overdrawn budgets, deferral of necessary budgeted expenditures, expenditure of working balances and reserves, and have generally reduced the financial condition or health of the City government. To protect the financial integrity of the City government, it is recommended the cost of any salary adjustment over the amount financed in the budget is paid for by reductions in the budget of the department(s) of the benefiting employees.

The City has five collective bargaining agreements. The current contracts expire as follows:

Bargaining Unit	Contract Expires
Teamsters Local Union No. 120	June 30, 2022
Teamsters Local Union No. 120 Bus Operators	June 30, 2022
Dubuque Professional Firefighters Association	June 30, 2023
Dubuque Police Protective Association	June 30, 2024
International Union of Operating Engineers	June 30, 2024

#### GUIDELINE

Salary increases over the amount budgeted for salaries shall be financed from operating budget reductions in the department(s) of the benefiting employees.

### J. THE AFFORDABLE CARE ACT

#### GUIDELINE

The Affordable Care Act is a health care law that aims to improve the current health care system by increasing access to health coverage for Americans and introducing new protections for people who have health insurance. The Affordable Care Act (ACA) was signed into law on March 23, 2010. Under the ACA, employers with more than 50 full-time equivalent employees must provide affordable “minimum essential coverage” to full-time equivalent employees. The definition of a full-time equivalent employee under the Affordable Care Act is any employee that works 30 hours per week or more on average over a twelve-month period (1,660 hours or more). There is a twelve-month monitoring period for part-time employees. If a part-time employee meets or exceeds 30 hours per week on average during that twelve-month period, the City must provide health insurance. On July 2, 2013, the Treasury Department announced that it postponed the employer shared responsibility mandate for one year. Based on the initial requirements of the Affordable Health Care Act, the Fiscal Year 2014 budget provided for insurance coverage effective February 1, 2014 for several part-time employees. In addition, the Fiscal Year 2014 budget provided for making several part-time positions full-time on June 1, 2014. Due to the delay of the employer shared responsibility mandate for the Affordable Health Care Act, the City delayed providing insurance coverage for eligible part-time employees and delayed making eligible part-time positions full-time until January 1, 2015. The Standard Measurement Period was delayed from January 1, 2013 through December 31, 2013 to December 1, 2013 through November 30, 2014 with the first provision of health insurance date being January 1, 2015.

The impact of the Affordable Care Act on the City of Dubuque included changing nine part-time positions to full-time (Bus Operators (4), Police Clerk Typist (1), Building Services Custodians (3), and Finance Cashier (1) in Fiscal Year 2016. In addition, nine part-time positions were offered health insurance benefits due to working more than 1,560 hours (Bus Operators (4), Golf Professional, Assistant Golf Professional, Golf Maintenance Worker, Parks Maintenance Worker, and Water Meter Service Worker). The number of these part-time positions with health insurance benefits has been reduced as employees in these positions accept other positions or leave employment with the City of Dubuque. As of January 25, 2022, there are two part-time positions with health insurance benefits that remain which include the Golf Professional and a Parks Maintenance Worker.

## K. HIRING FREEZE

### GUIDELINE

A hiring freeze was implemented during Fiscal Year 2020 due to the pandemic. The positions that were frozen included: Facilities Management Full-time Custodian, City Manager's Office Part-Time Scanning Intern, City Manager's Office Full-Time Neighborhood Specialist, City Manager's Office Full-Time ICMA Fellow, Economic Development Seasonal Intern, Engineering Full-Time Camera Systems Technician, Fire Full-Time Firefighter for Expansion, Library Full-Time Youth Services, Multicultural Family Center Part-Time Receptionist, Parks Full-Time Maintenance Worker, Planning Seasonal Intern, Police Part-Time Records Clerk, Police Full-Time School Resource Officer, Public Works Full-Time Traffic Signal Tech II, and Recreation Full-Time Facility Supervisor. All positions were unfrozen in February 2021.

## L. BALANCE BETWEEN CAPITAL AND OPERATING EXPENSES

### GUIDELINE

The provision of City services in the most economical and effective manner requires a balance between capital (with emphasis upon replacement of equipment and capital projects involving maintenance and reconstruction) and operating expenditures. This balance should be reflected in the budget each year.

## M. USER CHARGES

### DISCUSSION

User charges or fees represent a significant portion of the income generated to support the operating budget. It is the policy that user charges or fees be established when possible so those who benefit from a service or activity also help pay for it. Municipal utility funds have been established for certain activities, which are intended to be self-supporting Enterprise Funds. Examples of utility funds operating as Enterprise Funds include Water User Fund, Sewer User Fund, Stormwater User Fund, Refuse Collection Fund, and Parking Fund. In other cases, a user charge is established after the City Council determines the extent to which an activity must be self-supporting. Examples of this arrangement are fees for swimming, golf, recreation programs, and certain inspection programs such as rental inspections and building permits.

The Stormwater User Fund is fully funded by stormwater use fees. The General Fund will continue to provide funding for the stormwater fee subsidies which provide a 50% subsidy for the stormwater fee charged to property tax exempt properties and low-to-moderate income residents and a 75% subsidy for residential farms.

### GUIDELINE

User fees and charges should be established where possible so that those who utilize or directly benefit from a service, activity or facility also help pay for it.

User fees and charges for each utility enterprise fund (Water User Fund, Sewer User Fund, Stormwater User Fund, Refuse Collection Fund, and Parking Fund) shall be set at a level that fully supports the total direct and indirect cost of the activity, including the cost of annual depreciation of capital assets, the administrative overhead to support the system and financing for future capital improvement projects.

Activity	Percent Self-Supporting			
	FY 2020	FY 2021	FY 2022	FY 2023
Adult Athletics	59.5%	56.3%	71.4%	50.8%
McAleece Concessions	244.9%	130.1%	144.0%	133.2%
Youth Sports	6.1%	14.1%	19.1%	19.0%
Therapeutic & After	34.2%	83.8%	31.4%	30.4%
Recreation Classes	46.5%	66.5%	41.7%	44.2%
Swimming	42.9%	47.8%	53.5%	47.5%
Golf	98.7%	109.0%	106.1%	100.3%
Port of Dubuque Marina	69.4%	80.6%	64.0%	63.3%
Park Division	17.1%	25.8%	15.6%	15.2%
Library	2.6%	1.8%	1.0%	1.3%
Airport	92.4%	103.4%	89.0%	91.3%
Building Inspections	118.8%	157.7%	95.8%	84.2%
Planning Services	44.1%	63.4%	45.2%	43.7%
Health Food/ Environmental	83.2%	73.8%	75.0%	67.0%
Animal Control	63.1%	70.6%	69.0%	66.7%
Housing - General	68.5%	110.6%	87.5%	101.6%
Federal Building	77.3%	92.6%	81.8%	69.2%

## N. ADMINISTRATIVE OVERHEAD RECHARGES

### DISCUSSION

While the Enterprise Funds have contributed to administrative overhead, the majority has been provided by the General Fund. This is not reasonable and unduly impacts property taxes, which causes a subsidy to the Enterprise Funds. Prior to FY 2013, the administrative overhead was charged by computing the operating expense budget for each enterprise fund and dividing the result by the total City-wide operating expense budget which resulted in the following percentages of administrative overhead charged to each enterprise fund: Water 5.32%; Sanitary Sewer 4.84%; Stormwater 0.55%; Solid Waste 2.83%; Parking 1.71%; and Landfill 2.71%. The adopted Fiscal Year 2013 budget changed the administrative overhead to be more evenly split between the general fund and enterprise funds and is phased in over many years.

The Fiscal Year 2018 administrative overhead formula was recommended modified. The modification removed Neighborhood Development, Economic Development and Workforce Development from all recharges to utility funds. In addition, the Landfill calculation is modified to remove GIS and Planning.

In Fiscal Year 2023, the general fund is recommended to support \$4,967,566 in administrative overhead using the recharge method adopted in Fiscal Year 2013 and revised in Fiscal Year 2018.

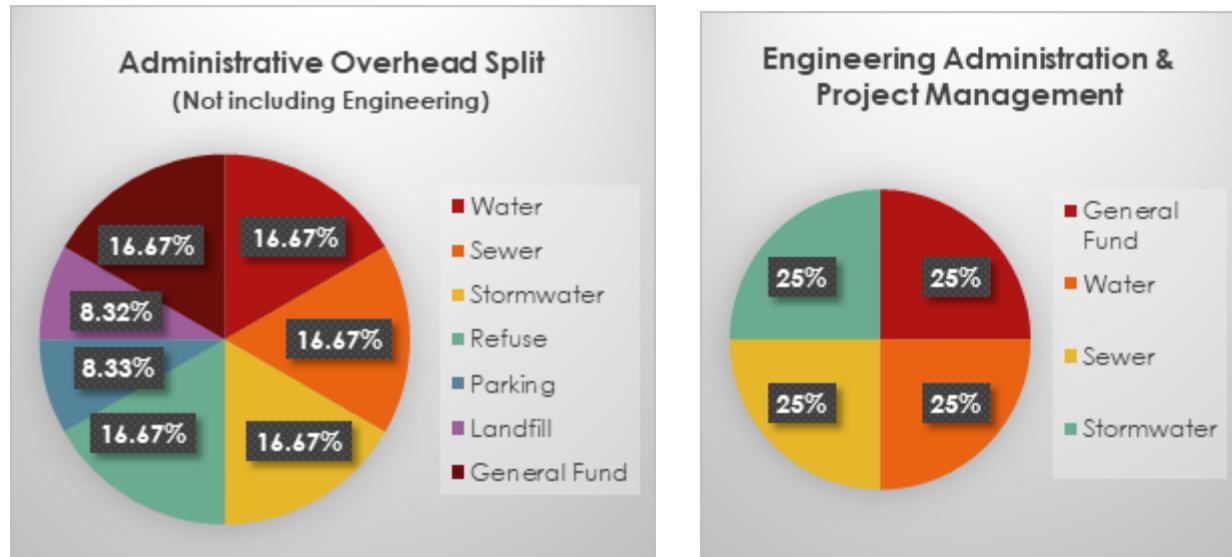
### GUIDELINE

Beginning in FY 2013, additional overhead recharges to the utility funds is being phased in over several years. Engineering administrative and project management expenses that are not recharged to capital projects will be split evenly between the Water, Sewer, Stormwater and General Funds. Finance accounting expenses and all other administrative departments such as Planning, City Clerk, Legal Services and City Manager's Office will be split evenly between Water,

Sewer, Stormwater, Refuse Collection and General Funds, with overhead costs being shared by the Landfill and Parking. This will be fully implemented over time.

Beginning in Fiscal Year 2018, Neighborhood Development, Economic Development and Workforce Development expenses will not be recharged to utility funds. In addition, the Landfill will not be recharged GIS and Planning expenses.

When the overhead recharges are fully implemented, the split of the cost of administrative overhead excluding Engineering will be as follows:



## O. OUTSIDE FUNDING

### DISCUSSION

The purpose of this guideline is to establish the policy that the City should aggressively pursue outside funding to assist in financing its operating and capital budgets.

However, the long-term commitments required for such funding must be carefully evaluated before any agreements are made. Commitments to assume an ongoing increased level of service or level of funding once the outside funding ends must be minimized.

### GUIDELINE

To minimize the property tax burden, the City of Dubuque will make every effort to obtain federal, state and private funding to assist in financing its operating and capital budgets. However, commitments to guarantee a level of service or level of funding after the outside funding ends shall be minimized. Also, any matching funds required for capital grants will be identified.

## P. GENERAL FUND OPERATING RESERVE (WORKING BALANCE)

### DISCUSSION

An operating reserve or working balance is an amount of cash, which must be carried into a fiscal year to pay operating costs until tax money, or other anticipated revenue comes in. Without a working balance, there would not be sufficient cash in the fund to meet its obligations and money

would have to be borrowed. Working balances are not available for funding a budget; they are required for cash flow (i.e., to be able to pay bills before taxes are collected).

Moody's Investor Service recommends a factor of 20 percent for "AA" rated cities. In May 2021, Moody's Investor Services upgraded the City's Water Enterprise's outstanding revenue bonds from A1 to A2 and affirmed the Aa3 credit rating on general obligation bonds. Notable credit factors include a sizable tax base, a wealth and income profile that is slightly below similarly rated peers, and increased financial position that will decline in fiscal years 2021 and 2022 and somewhat elevated debt and pension liabilities.

These credit ratings are affirmation of the sound fiscal management of the mayor and city council, put Dubuque in a strong position to capitalize on favorable financial markets, borrow at low interest rate when necessary, and make critical investments in the community.

Fiscal Year	Fund Reserve (As % of General Fund)	Reason for change from previous FY
FY 2013	21.08%	
FY 2014	14.87%	Decrease due to planned capital expenditures of \$4.1m in
FY 2015	14.87%	Unchanged
FY 2016	17.52%	Increase due to capital projects not expended before the end of the FY and increase in general fund revenue
FY 2017	20.09%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund
FY 2018	23.81%	Increase due to capital projects not expended before the end of the FY and additional contributions to general fund
FY 2019	29.06%	Increase due to capital projects not expended before the end of the FY.
FY 2020	31.24%	Increase due to freezing vacant positions and most capital projects due to the pandemic.
FY 2021	40.72%	Increase due to American Rescue Plan Act funds received (\$13.2 million), frozen positions and capital projects

The City of Dubuque has historically adopted a general fund reserve policy as part of the Fiscal and Budget Policy Guidelines which are adopted each year as part of the budget process. During Fiscal Year 2013, the City adopted a formal Fund Reserve Policy. Per the policy for the General Fund, the City will maintain a minimum fund balance of at least 10 percent of the sum of (a) annual operating expenditures not including interfund transfers in the General Fund less (b) the amounts levied in the Trust and Agency fund and the Tort Liability Fund ("Net General Fund Operating Cost"). The City may increase the minimum fund balance by a portion of any operating surplus above the carryover balance of \$200,000 that remains in the General Fund at the close of each fiscal year. The City continued to add to the General Fund minimum balance when additional funds were available until 20 percent of Net General Fund Operating Cost was reached in Fiscal Year 2017.

After all planned expenditures in FY 2022, the City of Dubuque will have a general fund reserve of 34.05% of general fund expenses as computed by the methodology adopted in the City's general fund reserve policy on a cash basis or 22.78% percent of general fund revenues as computed by the accrual basis methodology used by Moody's Investors Service. The general fund reserve cash balance is projected to be

\$22,367,646 on June 30, 2022 as compared to the general fund reserve balance on an accrual basis of \$17,743,471 as computed by Moody's Investors Service. The general fund reserve balance on an accrual basis exceeds 22% in FY 2022, which is the margin of error used to ensure the City always has a general fund reserve of at least 20% as computed by Moody's Investors Service.

#### GUIDELINE

The guideline of the City of Dubuque is to maintain a General Fund working balance or operating reserve of 20% (22% to maintain a margin of error of 2%) in FY 2022 and beyond. In Fiscal Year 2017, the City had projected reaching this consistent and sustainable 20% reserve level in Fiscal Year 2022. **In fact, the City met the 20% reserve requirement in FY 2017, five years ahead of schedule and has sustained a greater than 20% reserve.**

#### General Fund Reserve Projections:

Fiscal Year	Contribution	City's Spendable General Fund Cash Reserve	% of Projected Revenue (Moody's) *
FY2017	\$600,000	\$14,172,661	20.09 %
FY2018	\$1,700,000	\$16,460,491	23.81 %
FY2019	\$1,050,000	\$20,945,090	29.06 %
FY2020	\$	\$21,744,160	31.24 %
FY2021	\$	\$31,089,468	40.72 %
FY2022	\$	\$17,743,471	22.78 %
FY2023	\$	\$17,743,471	22.34 %
FY2024	\$	\$17,743,471	21.90 %
FY2025	\$	\$17,743,471	21.47 %
FY2026	\$	\$17,743,471	21.05 %
FY2027	\$	\$17,743,471	20.63 %

\* Capital projects and large equipment purchases that are not completed in the year budgeted will temporarily increase the amount of fund balance remaining at the end of the fiscal year. After resources are allocated to the next fiscal year to complete unfinished capital projects and equipment purchases, **any amount of general fund reserve balance over 22% creates resources for additional capital projects or other mid-year expenses.**

### Q. USE OF UNANTICIPATED, UNOBLIGATED, NONRECURRING INCOME

#### DISCUSSION

Occasionally, the City receives income that was not anticipated and was not budgeted. Often, this money is non-recurring and reflects a one-time occurrence which generated the unanticipated increase in income.

Non-recurring income generally will not be spent on recurring expenses. This would result in a funding shortfall in the following budget year before even starting budget preparation. However, eligible non-recurring expenditures would include capital improvements and equipment purchases.

#### GUIDELINE

Nonrecurring unobligated income shall generally only be spent for nonrecurring expenses. Capital improvement projects and major equipment purchases tend to be nonrecurring expenditures.

### R. USE OF "UNENCUMBERED FUND BALANCES"

## DISCUSSION

Historically, 100% of a budget is not spent by the end of the fiscal year and a small unencumbered balance remains on June 30th. In addition, income sometimes exceeds revenue estimates or there are cost savings resulting in some unanticipated balances at the end of the year. These amounts of unobligated, year-end balances are "carried over" into the new fiscal year to help finance it.

The FY 2022 General Fund budget, which went into effect July 1, 2021, anticipated a "carryover balance" of \$200,000 or approximately 2 percent of the General Fund. For multi-year budget planning purposes, these guidelines assume a carryover balance of \$200,000 in FY 2023 through FY 2027.

## GUIDELINE

Carryover General Fund balance shall generally be used to help finance the next fiscal year budget and reduce the demand for increased taxation. The available carryover General Fund balance shall be anticipated not to exceed \$200,000 for FY 2022 and beyond through the budget planning period. Any amount over that shall usually be programmed in the next budget cycle as part of the capital improvement budgeting process.

## T. PROPERTY TAX DISCUSSION

### I. ASSUMPTIONS - RESOURCES

#### 1. Local, Federal and State Resources

- a. Cash Balance.** Unencumbered funds or cash balances of \$200,000 will be available in FY 2023 and each succeeding year to support the operating budget.
- b. Sales Tax Revenue.** By resolution, 50% of sales tax funds must be used in the General Fund for property tax relief in FY 2023. Sales tax receipts are projected to increase 13.52% (\$1,548,885) over FY 2022 budget and 3.00% over FY 2022 actual of \$5,625,145 based on FY 2022 revised revenue estimate which includes a reconciliation payment from the State of Iowa of \$1,610,103 received in November 2021, increase 3.00% percent to calculate the FY 2023 budget, and then increase at an annual rate of 2.00% percent per year beginning in FY 2024. The following chart shows the past four years of actual sales tax funds and projected FY 2023 for the General Fund:

Sales Tax Funds	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
PY Q4	\$ 366,087	\$ 355,027	\$ 380,549	\$ 419,551	\$ 490,875
Quarter 1	\$ 1,066,816	\$ 1,124,105	\$ 1,252,896	\$ 1,361,526	\$ 1,592,986
Quarter 2	\$ 1,098,596	\$ 1,149,881	\$ 1,274,904	\$ 1,425,968	\$ 1,668,383
Quarter 3	\$ 1,031,606	\$ 971,871	\$ 1,072,643	\$ 1,211,388	\$ 1,417,324
Quarter 4	\$ 700,312	\$ 700,312	\$ 761,097	\$ 950,069	\$ 1,111,581
Reconciliatio	\$ 217,699	\$ 219,332	\$ 839,102	\$ 945,466	\$ 222,240
Total	\$ 4,481,116	\$ 4,520,528	\$ 5,581,191	\$ 6,313,968	\$ 6,503,389
<b>% Change</b>	<b>+3.92%</b>	<b>+0.87%</b>	<b>+23.46%</b>	<b>+13.13%</b>	<b>+3.00%</b>

- c. Hotel/Motel Tax Revenue.** Hotel/motel tax receipts are projected to increase 18.31% (\$439,677) over FY 2022 budget and 2.00% over FY 2022 re-estimated receipts of \$2,785,071, and then increase at an annual rate of 18.31% per year.

**d. FTA Revenue.** Federal Transportation Administration (FTA) transit operating assistance increased from \$1,300,537 in FY 2022 to \$1,617,479 in FY 2023. The FY 2023 budget is based on the revised FY 2022 budget received from the FTA. Federal operating assistance is based on a comparison of larger cities. Previously the allocation was based on population and population density.

**e. Ambulance Revenue.** Ambulance Ground Emergency Medical Transport Payments increased from \$947,176 in FY 2022 to \$1,174,894 in FY 2023. GEMT is a federally-funded supplement to state Medicaid payments to EMS providers transporting Medicaid patients which began in FY 2021. FY 2023 is based on a four year average of eligible calls. This line item is offset by GEMT Pay to Other Agency expense for local match of \$466,267 resulting in net revenue of \$708,627.

**f. Miscellaneous Revenue.** Miscellaneous revenue has been estimated at 2% growth per year over budgeted FY 2022.

**g. Building Fee Revenue.** Building fees (Building Permits, Electrical Permits, Mechanical Permits and Plumbing Permits) are anticipated to increase \$70,760 from \$718,896 in FY 2022 to \$789,656 in FY 2023.

**h. DRA Revenue.**

Gaming revenues generated from lease payments from the Dubuque Racing Association (DRA) are estimated to increase \$2,283,319 from \$5,229,358 in FY 2022 to \$7,512,677 in FY 2023 based on revised projections from the DRA due to a new lease agreement that was negotiated in FY22. This follows a \$43,621 increase from budget in FY 2022 and a \$198,633 increase from budget in FY 2021.

The following is a ten-year history of DRA lease payments to the City of Dubuque:

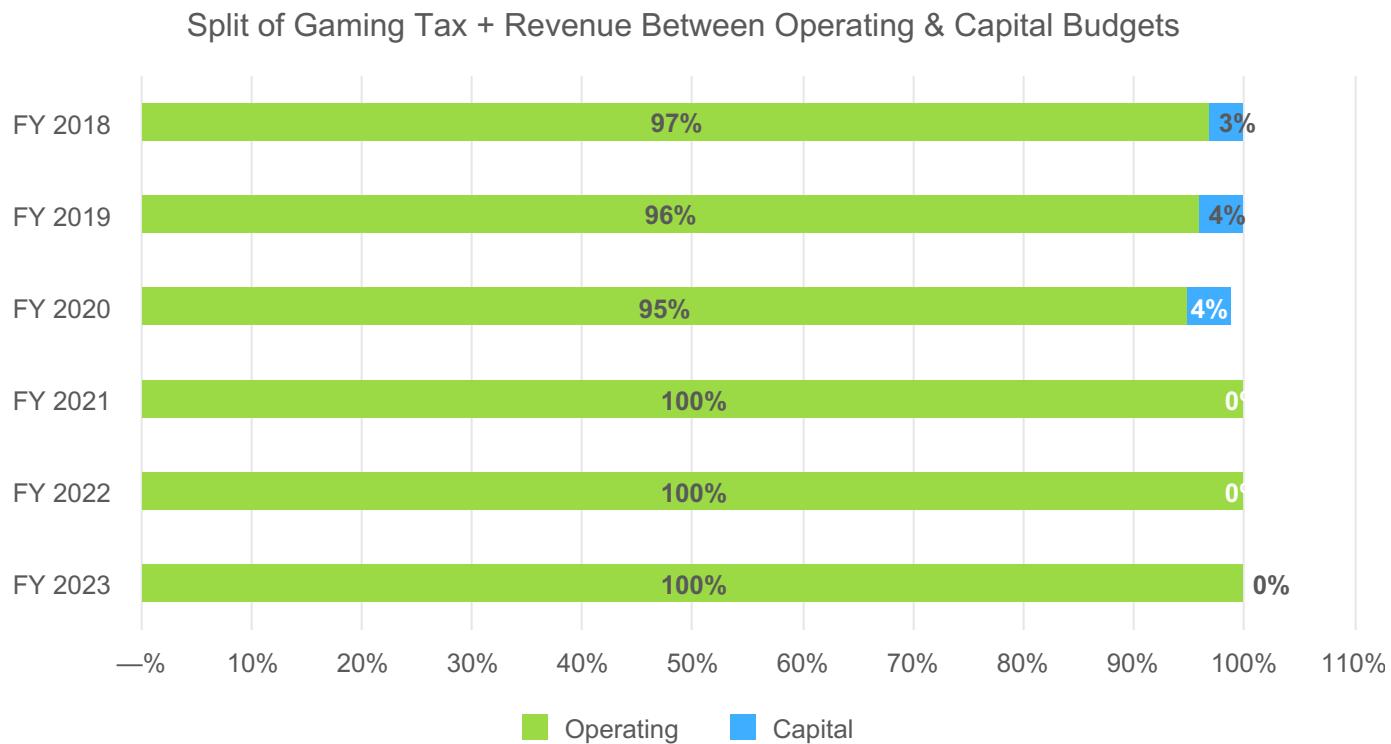
Fiscal Year	DRA Lease	\$ Change	%
FY 2023 Projected	\$7,512,677	\$918,544	14%
FY 2022 Revised	\$6,594,133	\$1,364,775	26%
FY 2022 Budget	\$5,229,358	\$156,545	3%
FY 2021 Actual	\$5,072,813	\$1,110,817	28%
FY 2020 Actual	\$3,961,996	-\$1,187,192	-23%
FY 2019 Actual	\$5,149,188	\$293,177	6%
FY 2018 Actual	\$4,856,011	\$18,879	0%
FY 2017 Actual	\$4,837,132	-\$195,083	-4%
FY 2016 Actual	\$5,032,215	-\$155,297	-3%
FY 2015 Actual	\$5,187,512	-\$158,104	-3%
FY 2014 Actual	\$5,345,616	-\$655,577	-11%
FY 2013 Actual	\$6,001,193	\$3,305	0%
FY 2012 Actual	\$5,997,888	-\$822,395	-12%

The Diamond Jo payment related to the revised parking agreement increased from \$570,596 in FY 2022 to \$597,905 in 2023 based on estimated Consumer Price Index adjustment.

**i. DRA Gaming.**

The split of gaming revenues from taxes and the DRA lease (not distributions) in FY 2023 remains at a split of 100% operating and 0% capital. When practical in future years, additional revenues will be moved to the capital budget from the operating budget.

The following shows the annual split of gaming taxes and rents between operating and capital budgets from FY2018– FY2023:



**j. Diamond Jo Revenue.** The Diamond Jo Patio lease (\$25,000 in FY 2023) and the Diamond Jo parking privileges (\$597,905 in FY 2023) have not been included in the split with gaming revenues. This revenue is allocated to the operating budget.

## 2. Property Taxes

**k. Residential Rollback.** The residential rollback factor will decrease from 56.4094% in 2022 to 54.1302% or a 4.04% decrease in FY 2023. The rollback has been estimated to remain the same from Fiscal Years 2024 through 2027.

The percent of growth from revaluation is to be the same for agricultural and residential property; therefore, if one of these classes has less than 3% growth for a year, the other class is limited to the same percent of growth. A balance is maintained between the two classes by ensuring that they increase from revaluation at the same rate. In FY 2023, agricultural property had less growth than residential property which caused the rollback factor to decrease.

Residential property was revalued by the City Assessor by neighborhood for the January 1, 2021 property assessments, which impacts the Fiscal Year 2023 budget. The average residential property value increased 8.9%. This revaluation of residential property resulted in the taxable value for the average homeowner calculation to increase from \$146,467 to \$159,503 (+8.9%).

The decrease in the residential rollback factor decreases the value that each residence is taxed on. This increased taxable value for the average homeowner (\$82,621 taxable value in FY 2022 and \$86,339 taxable value in 2023) results in more taxes to be paid per \$1,000 of assessed value. In an effort to keep property taxes low to the average homeowner, the City calculates the property tax impact to the average residential property based on the residential rollback factor and property tax rate. In a year that the residential rollback factor increases, the City recommends a lower property tax rate than what would be recommended had the rollback factor remained the same.

The residential rollback in Fiscal Year 1987 was 75.6481 percent as compared to 54.1302 percent in Fiscal Year 2023. The rollback percent had steadily decreased since FY 1987, which has resulted in less taxable value and an increase in the City's tax rate. However, that trend began reversing in FY 2009 when the rollback reached a low of 44.0803 percent. If the rollback had remained at 75.6481 percent in FY 2022, the City's tax rate would have been \$7.26 per \$1,000 of assessed value instead of \$9.89 in FY 2022.

**I. State Equalization Order/Property Tax Reform.** There was not an equalization order for commercial, industrial or multi-residential property in Fiscal Year 2023. The Iowa Department of Revenue is responsible for "equalizing" assessments every two years. Also, equalization occurs on an assessing jurisdiction basis, not on a statewide basis.

Commercial and Industrial taxpayers previously were taxed at 100 percent of assessed value; however due to legislative changes in FY 2013, a 95% rollback factor was applied in FY 2015 and a 90% rollback factor will be applied in FY 2016 and beyond. The State of Iowa backfilled the loss in property tax revenue from the rollback 100% in FY 2015 through FY 2017 and the backfill was capped at the FY 2017 level in FY 2018 and beyond. **The FY 2023 State backfill for property tax loss is estimated to be \$779,468.**

Senate File 619 was signed into law by Governor Reynolds on June 16, 2021. The Bill provides that beginning with the FY 2023 payment, the General Fund standing appropriation for commercial and industrial property tax replacement for cities and counties will be phased out in four or seven years, depending on how the tax base of the city or county grew relative to the rest of the state since FY 2014. Cities and counties where the tax base grew at a faster rate than the statewide average from FY 2014 through FY 2021 will have the backfill phased out over a four-year period from FY 2023 to FY 2026, while those that grew at a rate less than the statewide average will have the backfill phased out over a seven-year period from FY 2023 to FY 2029. The City of Dubuque's tax base grew at a rate less than the statewide average and will have a backfill phase out over a seven year period from FY 2023 to FY 2029. **Beginning in FY 2023, the backfill will be eliminated over a seven year period.**

The projected reduction of State backfill revenue to the general fund is as follows:

Fiscal Year	State Backfill
2023	-\$113,840
2024	-\$113,840
2025	-\$113,840
2026	-\$113,840
2027	-\$113,840
2028	-\$113,840
2029	-\$113,840
<b>Total</b>	<b>-\$796,880</b>

FY 2015 was the first year that commercial, industrial and railroad properties were eligible for a Business Property Tax Credit. The Business Property Tax Credit will be deducted from the property taxes owed and the credit is funded by the State of Iowa.

Eligible businesses must file an application with the Assessor's office to receive the credit with a deadline of January 15, 2022 for applications to be considered for FY 2023. The calculation of the credit is dependent on the number of applications that were received and approved statewide versus the amount that was appropriated for the fiscal year, the levy rates for each parcel, and the difference in the commercial/industrial rollback compared to residential rollback. In FY 2015, the Iowa Legislature appropriated \$50 million for FY15; \$100 million for FY16; and \$125 million for FY17 and thereafter. The estimated amount of value that will be used to compute the credit in FY 2015 is \$33,000, FY 2016 is \$183,220, FY 2017 is \$255,857, FY 2018 is \$266,340, FY 2019 is \$231,603, FY 2020 is \$251,788, FY 2021 is \$219,886, and FY 2022 is \$234,663.

The basic formula is the value multiplied by the difference in rollbacks of commercial and residential property then divided by one thousand and then multiplied by the corresponding levy rate:

$$= (\text{VALUE} \times (\text{Commercial Rollback} - \text{Residential Rollback}) \div 1,000) \times \text{Levy Rate}$$

The average commercial and industrial properties (\$432,475 Commercial / \$599,500 Industrial) will receive a Business Property Tax Credit from the State of Iowa for the City share of their property taxes of \$148 in FY 2015, \$693 in FY 2016, \$982 in FY 2017, \$959 in FY 2018, \$843 in FY 2019, \$861 in FY 2020, \$779 in FY 2021, and \$780. FY 2023 is projected to be \$818.

Beginning in FY 2017 (July 1, 2016), new State legislation created a new property tax classification for rental properties called multi-residential, which requires a rollback, or assessment limitations order, on multi-residential property which will eventually equal the residential rollback. Multi-residential property includes apartments with 3 or more units. Rental properties of 2 units were already classified as residential property.

### **m. Multi-Residential Property Class/Eliminated State Shared Revenue.**

The State of Iowa will not backfill property tax loss from the rollback on multi-residential property. The rollback will occur as follows:

<b>Fiscal Year</b>	<b>Rollback %</b>	<b>Annual Loss of Tax Revenue</b>
FY 2017	86.25%	\$331,239
FY 2018	82.50%	\$472,127
FY 2019	78.75%	\$576,503
FY 2020	75.00%	\$691,640
FY 2021	71.25%	\$952,888
FY 2022	67.50%	\$752,366
FY 2023	63.75%	\$662,821
FY 2024	54.13%	\$1,250,460
<b>Total</b>		<b>\$5,690,044</b>

\*54.13% = Current residential rollback

**This annual loss in tax revenue of \$662,821 in FY 2023 and \$1,250,460 from multi-residential property when fully implemented in FY 2024 will not be backfilled by the State.** From Fiscal Year 2017 through Fiscal Year 2024 the City will lose \$5,690,044 in total, meaning landlords will have paid that much less in property taxes. The state did not require landlords to charge lower rents or to make additional investment in their property.

In addition, the State of Iowa eliminated the:

- a. Machinery and Equipment Tax Replacement in FY 2003 (-\$200,000)
- b. Personal Property Tax Replacement in FY 2004 (-\$350,000)
- c. Municipal Assistance in FY 2004 (-\$300,000)
- d. Liquor Sales Revenue in FY 2004 (-\$250,000)
- e. Bank Franchise Tax in FY 2005 (-\$145,000)

The combination of the decreased residential rollback, State funding cuts and increased expenses has forced the City's tax rate to increase since 1987 when the residents passed a referendum to establish a one percent local option sales tax with 50% of the revenue going to property tax relief.

### **n. Taxable Value.** FY 2023 will reflect the following impacts of taxable values of various property types:

<b>Property Type</b>	<b>Percent Change in Taxable Value</b>
Residential	+5.95 %
Commercial	+1.95 %
Industrial	+2.59 %
Multi-Residential	(2.53)%
Overall	+1.88 %

\*Overall taxable value increased 1.88% percent after deducting Tax Increment Financing values

Assessed valuations were increased 2 percent per year beyond FY 2023.

**o. Riverfront Property Lease Revenue.** Riverfront property lease revenue is projected to increase by \$216,537 in FY 2023 due to the estimated consumer price index increase.

### 3. Fees, Tax Rates & Services

**p. Franchise Fees.** Natural Gas franchise fees have been projected to increase eight and six tenths percent over FY 2021 actual of \$956,675. Also, Electric franchise fees are based on FY 2019 Actual of \$4,140,518. The franchise fee revenues are projected to increase at an annual rate of 4 percent per year from FY 2024 through FY 2027.

The City provides franchise fee rebates to gas and electric customers who are exempt from State of Iowa sales tax. Franchise fee rebates are provided at the same exemption percent as the State of Iowa sales tax exemption indicated on the individual gas and or electric bill. To receive a franchise fee rebate, a rebate request form must be completed by the customer, the gas and/or electric bill must be attached, and requests for rebates for franchise fees must be submitted during the fiscal year in which the franchise fees were paid except for June. Natural Gas franchise fee rebates have been projected to increase 31% over 2022 budget of \$40,619 and Electric franchise fee rebates have been projected to decrease 9.65% under 2022 budget of \$695,111.

The franchise fee charged on gas and electric bills increased from 3% to 5%, the legal maximum, on June 1, 2015.

**q. Property Tax Rate.** For purposes of budget projections only, it is assumed that City property taxes will continue to increase at a rate necessary to meet additional requirements over resources beyond FY 2023.

**r. Police & Fire Protection.** FY 2023 reflects the twelfth year that payment in lieu of taxes is charged to the Water and Sanitary Sewer funds for Police and Fire Protection. In FY 2023, the Sanitary Sewer fund is charged 0.43% of building value and the Water fund is charged 0.62% of building value, for payment in lieu of taxes for Police and Fire Protection. This revenue is reflected in the General Fund and is used for general property tax relief.

## II. ASSUMPTIONS - REQUIREMENTS

### a. Pension Systems.

- a. The **Municipal Fire and Police Retirement System of Iowa (MFPSI)** Board of Trustees City contribution for Police and Fire retirement decreased from 26.18% percent in FY 2022 to 23.90% percent in FY 2023 (general fund savings of \$142,354 for Police and \$170,463 for Fire or a total of \$312,817).
- b. The **Iowa Public Employee Retirement System (IPERS)** City contribution is unchanged from the FY 2022 contribution rate of 9.44% (no general fund impact). The IPERS employee contribution is unchanged from the FY 2022 contribution rate of 6.29% (which does not affect the City's portion of the budget). The IPERS rate is anticipated to increase 1 percent each succeeding year.

**b. Collective Bargaining.** The already approved collective bargaining agreements for Dubuque Professional Firefighters Association, Dubuque Police Protective Association, and International Union of Operating Engineers in FY 2023 include a 3.25% employee wage increase. Non-represented employees include a 3.25% wage increase. Total cost of the wage increase is \$1,347,973 to the General Fund.

**c. Health Insurance.** The City portion of health insurance expense is projected to increase from \$1,086 per month per contract to \$1,119 per month per contract (based on 588 contracts) in FY 2023 (general fund cost of \$326,883). The City of Dubuque is self-insured, and actual expenses are paid each year with the City only having stop-loss coverage for major claims. In FY 2017, The City went out for bid for third party administrator and the estimated savings has resulted from the new contract and actual claims paid with there being actual reductions in cost in FY 2018 (19.42%) and FY 2019 (0.35%). In addition, firefighters began paying an increased employee health care premium sharing from 10% to 15% and there was a 7% increase in the premium on July 1, 2018. During FY 2019, the City went out for bid for third party administrator for the prescription drug plan there has been savings resulting from the bid award. Fiscal Year 2022 projections include additional prescription drug plan savings of \$219,256. Based on FY 2022 actual experience, Fiscal Year 2023 is projected to have a 5.62% increase in health insurance costs. Estimates for FY 2024 were increased 5.62%; FY 2025 were increased 5.62%; FY 2026 were increased 5.62%; and FY 2027 were increased 5.62%.

**d. Five-Year Retiree Sick Leave Payout.** FY 2013 was the first year that eligible retirees with at least twenty years of continuous service in a full-time position or employees who retired as a result of a disability and are eligible for pension payments from the pension system can receive payment of their sick leave balance with a maximum payment of 120 sick days, payable bi-weekly over a five-year period. The sick leave payout expense budget in the General Fund in FY 2022 was \$219,532 as compared to FY 2023 of \$246,947, based on qualifying employees officially giving notice of retirement.

**e. 50% Sick Leave Payout.** Effective July 1, 2019, employees over the sick leave cap can convert 50% of the sick leave over the cap to vacation or be paid out. The 50% sick leave payout expense budget in the General Fund in FY 2022 was \$87,885 as compared to FY 2023 of \$124,693, based on FY 2022 year-to-date expense.

**f. Parental Leave.** Effective March 8, 2019, employees may use Parental leave to take paid time away from work for the birth or the adoption of a child under 18 years old. Eligible employees receive their regular base pay (plus longevity) and benefits for twelve weeks following the date of birth, adoption event or foster-to-adopt placement. If both parents are eligible employees, each receive the leave benefit. There is no parental leave expense budgeted in the General Fund based on departments covering parental leave with existing employees and not incurring additional cost for temporary help.

**f. Supplies & Services.** General operating supplies and services are estimated to increase 2% over actual in FY 2021. A 2% increase is estimated in succeeding years.

**g. Electricity.** Electrical energy expense is estimated to have no increase over FY 2019 actual expense, then 2% per year beyond.

**h. Natural Gas.** Natural gas expense is estimated to increase 8.60% percent over FY 2021 actual then 2% per year beyond.

**i. Travel Dubuque.** The Dubuque Area Convention and Visitors Bureau contract will continue at 50% of actual hotel/motel tax receipts.

**j. Equipment & Machinery.** Equipment costs for FY 2023 are estimated to decrease 36.67% under FY 2022 budget, then remain constant per year beyond.

**k. Debt Service.** Debt service is estimated based on the tax-supported, unabated General Obligation bond sale for fire truck and franchise fee litigation settlement.

**l. Unemployment.** Unemployment expense in the General Fund increased from \$83,819 in FY 2022 to \$43,846 in FY 2023 based on estimated premium for FY23.

**m. Motor Vehicle Fuel.** Motor vehicle fuel is estimated to increase 2.64% over the FY 2022 budget, then increase 2.0% per year beyond.

**n. Motor Vehicle Maintenance.** Motor vehicle maintenance is estimated to decrease 2% from the FY 2022 budget based on the replacement of Transit buses and other vehicles, then increase 2.0% per year and beyond.

**o. Public Transit.** The increase in property tax support for Transit from FY 2022 to FY 2023 is \$(29,309), which reflects an increase in Federal Transportation Administration Operating revenue (\$316,942); an increase in employee expense (\$201,941); and increase in supplies and services (\$61,569); a reduction in passenger fare revenue (\$23,639), and recommended improvement packages of \$0.

**p. Public Transit (continued):**

The following is a ten-year history of the Transit subsidy:

Fiscal Year	Amount	% Change
2023 Projection	\$1,673,923	4.54 %
2022 Budget	\$1,601,290	(2.09)%
2021 Actual	\$1,635,441	4.94 %
2020 Actual	\$1,558,460	(0.82)%
2019 Actual	\$1,571,307	(0.10)%
2018 Actual	\$1,572,825	34.10 %
2017 Actual	\$1,172,885	24.41 %
2016 Actual	\$942,752	(13.20)%
2015 Actual	\$1,086,080	30.33 %
2014 Actual	\$833,302	(20.19)%
2013 Actual	\$1,044,171	45.51 %
2012 Actual	\$717,611	(38.21)%

**q. Shipping & Postage.** Postage rates for FY 2023 are estimated to increase 2% over FY 2021 actual expense and proposed cost increases by United States Postal Service. A 2.0 percent increase is estimated in succeeding years.

**r. Insurance.** Insurance costs are estimated to change as follows:

- a. Workers Compensation is increasing 4% based on 3.25% wage increase and rate change.
- b. General Liability is increasing based on FY 2022 actual plus 12%.
- c. Damage claims is decreasing 12% based on a five year average.
- d. Property insurance is increasing based on FY 2022 actual plus 9.5%.

**s. Housing.** The Housing Choice Voucher subsidy payment from the General Fund is estimated to increase \$11,711 in FY 2023. In FY 2011, the City approved reducing the number of allowed Housing Choice Vouchers from 1,060 to 900 vouchers. This reduction in vouchers was estimated to reduce Section 8 administrative fees from HUD by \$100,000 per year. However, in the transition, the number of vouchers dropped to 803 vouchers. HUD has based the Section 8 administrative fees for FY 2023 on the higher number of vouchers held in FY 2022 which has increased the amount of revenue received by the Section 8 program in FY 2023. The City is in the process of increasing the Section 8 Housing Vouchers to 1,096.

**t. Media Services Fund.** The Media Services Fund no longer funds Police and Fire public education, Information Services, Health Services, Building Services, Legal Services, and City Manager's Office due to reduced revenues from the cable franchise. This is due to Mediacom's conversion from a Dubuque franchise to a state franchise in October 2009 which changed the timing and calculation of the franchise fee payments.

Effective June 2020, Mediacom will no longer contribute to the Public, Educational, and Governmental Access Cable Grant (PEG) Fund, and after the balance in that fund is expended, the City will be responsible for all City Media Service equipment replacement costs. Other jurisdictions will need to plan accordingly.

**u. Greater Dubuque Development Corporation.** Greater Dubuque Development Corporation support of \$836,135 is budgeted to be paid mostly from Dubuque Industrial Center Land Sales in FY 2023, with \$26,500 for True North strategy paid from the Greater Downtown TIF. In FY 2024 and beyond Greater Dubuque Development Corporation will be paid from the Greater Downtown TIF and Dubuque Industrial Center West land sales.

## PROPERTY TAX IMPACT

The recommended Fiscal Year 2023 property tax rate decreased 1.81% and will have the following impact:

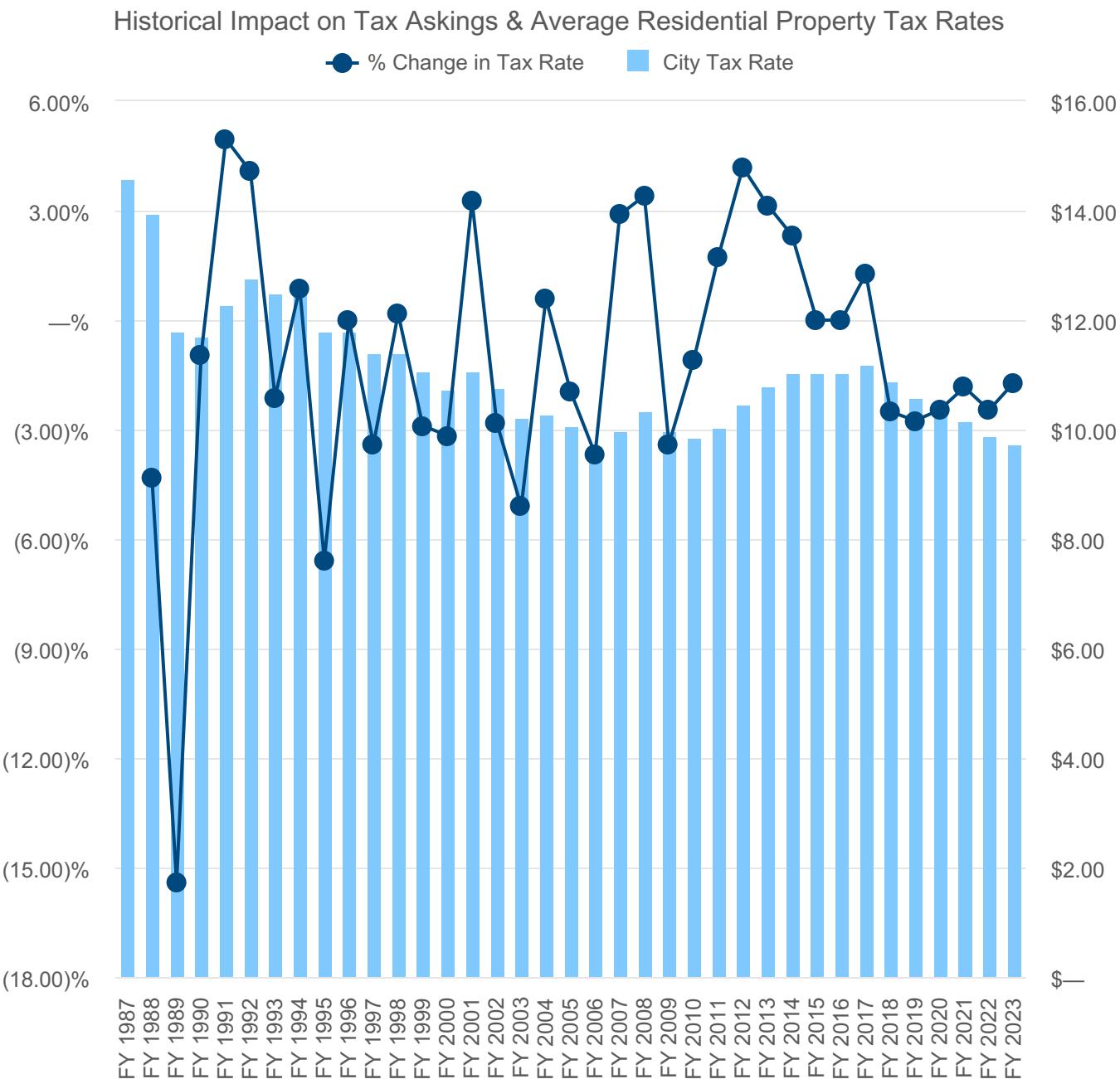
	FY 2023	FY 2022	% Change	\$ Change
Property Tax Rate	\$9.71686	\$9.88899	-1.72%	\$-0.17
Average Residential Payment	\$791.82	\$769.08	2.96%	\$22.74
Average Commercial Payment	\$2,964.17	\$3,069.57	-3.43%	\$-105.40
Average Industrial Property	\$4,424.83	\$4,556.11	-2.88%	\$-131.28
Average Multi-Residential Property	\$1,625.55	\$1,751.66	-7.20%	\$-126.11

## Historical Impact on Tax Askings and Average Residential Property Tax Rates

The following is a historical City tax rate comparison. The average percent change in tax rate from 1987–2023 is -1.05%. The average annual change over the last five years is -2.26%.

The following pages show historical and projected property tax impacts.

## Historical Impacts on Tax Askings & Average Residential Property Tax Rates:



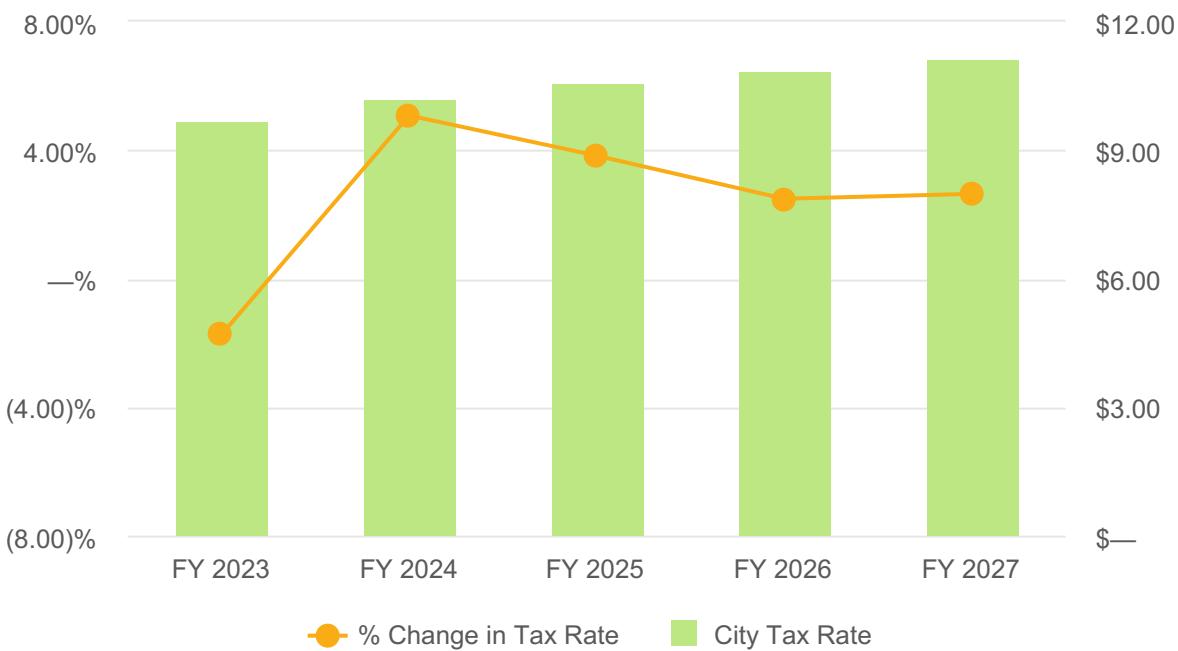
Historical City tax rates and % change in tax rate:

Fiscal Year	City Tax Rate	% Change in Tax Rate
FY 1987	14.5819	
FY 1988	13.9500	-4.33%
FY 1989	11.8007	-15.41%
FY 1990	11.6891	-0.95%
FY 1991	12.2660	+4.94%
FY 1992	12.7741	+4.14%
FY 1993	12.4989	-2.15%
FY 1994	12.6059	+0.86%
FY 1995	11.7821	-6.54%
FY 1996	11.7821	0.00%
FY 1997	11.3815	-3.40%
FY 1998	11.4011	+0.17%
FY 1999	11.0734	-2.87%
FY 2000	10.7160	-3.23%
FY 2001	11.0671	+3.28%
FY 2002	10.7608	-2.77%
FY 2003	10.2120	-5.10%
FY 2004	10.2730	+0.60%
FY 2005	10.0720	-1.96%
FY 2006	9.6991	-3.70%
FY 2007	9.9803	+2.90%
FY 2008	10.3169	+3.37%
FY 2009	9.9690	-3.37%
FY 2010	9.8577	-1.12%
FY 2011	10.0274	+1.72%
FY 2012	10.4511	+4.23%
FY 2013	10.7848	+3.19%
FY 2014	11.0259	+2.24%
FY 2015	11.0259	0.00%
FY 2016	11.0259	0.00%
FY 2017	11.1674	+1.28%
FY 2018	10.8922	-2.46%
FY 2019	10.5884	-2.79%
FY 2020	10.3314	-2.43%
FY 2021	10.1440	-1.81%
FY 2022	9.8890	-2.51%
FY 2023	9.7169	-1.74%
<b>1987 - 2023 Average Change</b>		<b>-1.05%</b>
<b>2019-2023 Average Change</b>		<b>-2.26%</b>

From Fiscal Year 1987 through Fiscal Year 2023, the average annual change in the property tax rate is a decrease of 1.05%. Over the last five years, the average annual change in the property tax rate is a decrease of 2.26%.

#### Projected Impacts on Tax Askings and Average Residential Property Tax Rates

## Project Impacts on Tax Askings &amp; Average Residential Property Tax Rates



## Projected City tax rates and % change in tax rate\*:

Fiscal Year	City Tax Rate	% Change in Tax Rate
FY 2023	9.7169	-1.74%
FY 2024	10.2105	5.08%
FY 2025	10.6014	3.83%
FY 2026	10.8652	2.49%
FY 2027	11.1519	2.64%

\*Significantly impacted by the budget projection that the State of Iowa will begin eliminating the property tax backfill payments beginning in FY 2023.

## IMPACT ON AVERAGE RESIDENTIAL PROPERTY - EXAMPLE

Actual - Historical		City Tax Calculation	Actual Percent Change	Change if HTC 100% Funded	Dollar Change
FY 1989	"City" Property Tax	\$453.99	-11.40%		\$-58.39
FY 1990	"City" Property Tax	\$449.94	-0.89%		\$-4.04
FY 1991*	"City" Property Tax*	\$466.92	+3.77%		\$16.98
FY 1992	"City" Property Tax	\$483.63	+3.58%		\$16.71
FY 1993*	"City" Property Tax*	\$508.73	+5.19%		\$25.10
FY 1994	"City" Property Tax	\$510.40	+0.33%		\$1.51
FY 1995*	"City" Property Tax*	\$522.65	+2.40%		\$12.41
FY 1996	"City" Property Tax	\$518.10	-0.87%		\$-4.54
FY 1997*	"City" Property Tax*	\$515.91	-0.42%		\$-2.19
FY 1998	"City" Property Tax	\$512.25	-0.71%		\$-3.66
FY 1999	"City" Property Tax*	\$512.25	0.00%		\$0.00
FY 2000	"City" Property Tax	\$511.38	-0.17%		\$-0.87
FY 2001	"City" Property Tax	\$511.38	0.00%		\$0.00
FY 2002	"City" Property Tax	\$511.38	0.00%		\$0.00
FY 2003	"City" Property Tax*	\$485.79	-5.00%		\$-25.58
FY 2004	"City" Property Tax	\$485.79		0.00%	\$0.00
	With Homestead Adj.	\$493.26	+1.54%		\$7.46
FY 2005	"City" Property Tax*	\$485.93		+0.03%	\$0.14
	With Homestead Adj.*	\$495.21	+0.40%		\$1.95
FY 2006	"City" Property Tax (1)	\$494.27		+1.72%	\$8.34
	With Homestead Adj. (1)	\$504.62	+1.90%		\$9.41
FY 2007	"City" Property Tax*(2)	\$485.79		-1.72%	\$-8.48
	With Homestead Adj.*	\$496.93	-1.52%		-\$7.69
FY 2008	"City" Property Tax	\$496.93		0.00%	\$0.00
	With Homestead Adj.	\$510.45	+2.72%		\$13.52
FY 2009	"City" Property Tax	\$524.53		+2.76%	\$14.08
	With Homestead Adj.	\$538.07	+5.41%		\$27.62
FY 2010	"City" Property Tax	\$538.07		0.00%	\$0.00
	With Homestead Adj.	\$550.97	+2.40%		\$12.90
FY 2011	"City" Property Tax	\$564.59		+2.47%	\$13.62
	With Homestead Adj. (3)	\$582.10	+5.65%		\$31.13
FY 2012	"City" Property Tax	\$611.19		+5.00%	\$29.09
	With Homestead Adj. (3)	\$629.78	+8.19%		\$47.68
FY 2013	"City" Property Tax	\$661.25		+5.00%	\$31.47
	With Homestead Adj. (3)	\$672.76	+6.82%		\$42.98
FY 2014	"City" Property Tax	\$705.71	+4.90%		\$32.95

Actual - Historical		City Tax Calculation	Actual Percent Change	Change if HTC 100% Funded	Dollar Change
FY 2015	“City” Property Tax	\$728.48	+3.23%		\$22.77
FY 2016	“City” Property Tax	\$747.65	+2.63%		+\$19.17
FY 2017	“City” Property Tax	\$755.70	+1.08%		\$8.05
FY 2018	“City” Property Tax	\$755.70	0.00%		\$0.00
FY 2019	“City” Property Tax	\$770.17	+1.91%		\$14.47
FY 2020	“City” Property Tax	\$770.17	0.00%		\$0.00
FY 2021	“City” Property Tax	\$769.08	-0.14%		-\$1.09
FY 2022	“City” Property Tax	\$769.08	0.00%		\$0.00
<b>Average FY1989-FY2022 with Homestead Adj.</b>		<b>+1.26%</b>			<b>\$+7.55</b>
<b>Average FY2018-FY2022 with Homestead Adj.</b>		<b>+0.44%</b>			<b>\$+3.57</b>
<b>Average FY1989-FY2022 without Homestead Adj.</b>			<b>+0.73%</b>		<b>\$+4.65</b>

The average annual dollar change in residential property tax from 1989-2022 is an increase of \$7.55. The average annual dollar change over the last five years is an increase of \$3.57.

#### Projected impact on average residential property:

PROJECTION		CITY TAX CALCULATION	PERCENT CHANGE	DOLLAR CHANGE
FY 2023	“City” Property Tax	\$791.82	+2.96%	\$+22.74
FY 2024	“City” Property Tax	\$832.05	+5.08%	\$+40.23
FY 2025	“City” Property Tax	\$863.90	+3.83%	\$+31.85
FY 2026	“City” Property Tax	\$885.39	+2.49%	\$+21.49
FY 2027	“City” Property Tax	\$908.76	+2.64%	\$+23.37

\* Denotes year of State-issued equalization orders.

^ Impact to average homeowner if the State funds the Homestead Property Tax Credit at 62%.

(1) The FY 2006 property tax calculation considers the 6.2% valuation increase for the average residential homeowner as determined by the reappraisal.

(2) Offsets the impact of the State reduced Homestead Property Tax Credit in FY 2005 & 2006.

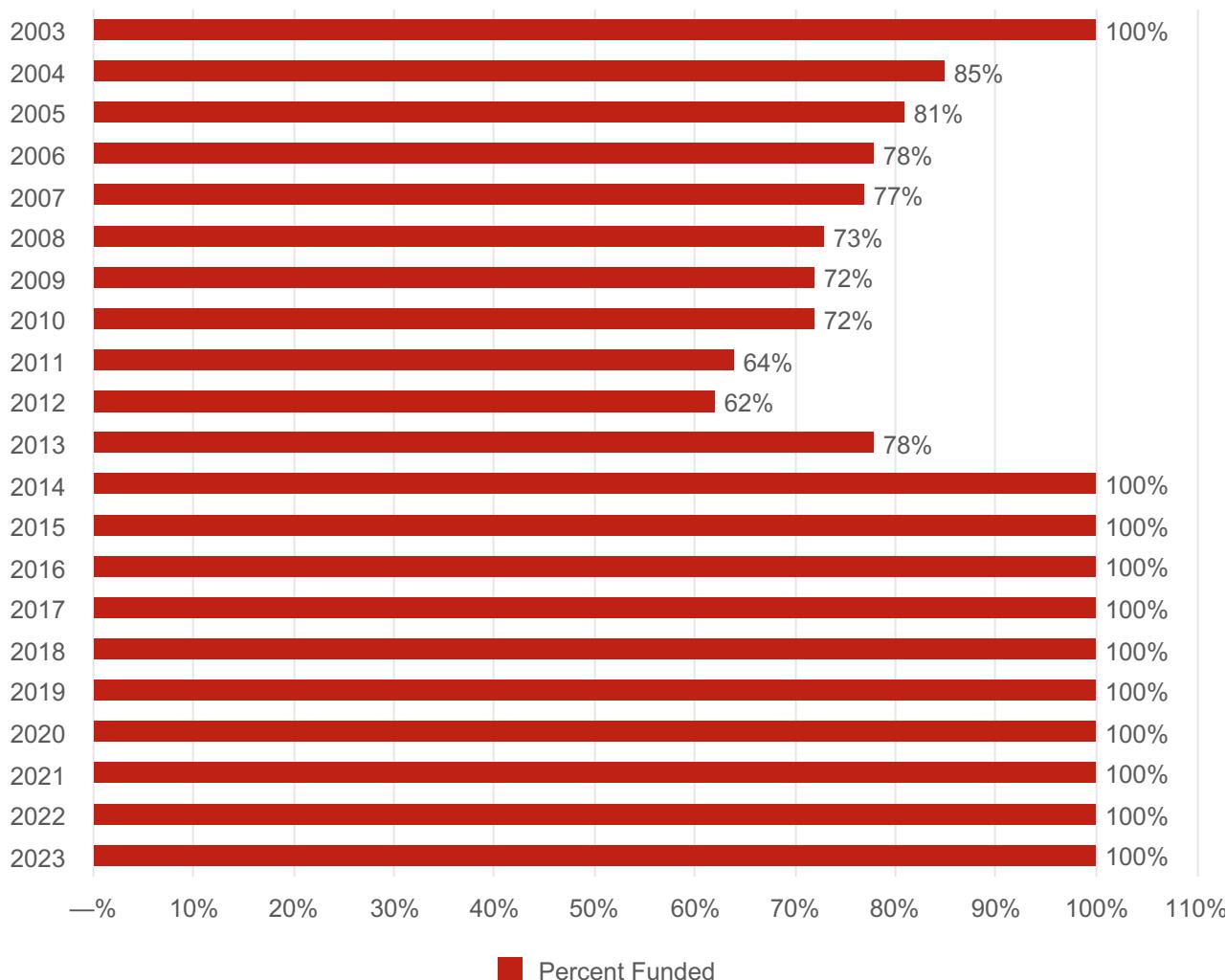
(3) The City adopted a budget in FY 2011 and 2012 that provided no increase to the average homeowner. The State of Iowa underfunded the Homestead Property Tax Credit in both years costing the average homeowner an additional \$18.59 in FY 2012 and \$11.51 in FY 2013. This provided no additional revenues to the City, as this money would have come to the City from the State if they appropriated the proper amount of funds.

## Homestead Property Tax Credit

The Homestead Property Tax Credit was established by the state legislature to reduce the amount of property tax collected. The intent of the credit was to be a form of tax relief and provide an incentive for home ownership. The State Homestead Property Tax Credit works by discounting the tax collected on the first \$4,850 of a property's taxable value. This has no impact on what the City receives from property tax collections, but provides tax relief for the average homeowner.

Beginning FY 2004, the State of Iowa did not fully fund the State Homestead Property Tax Credit resulting in the average homeowner paying the unfunded portion. Again, this has no impact on what the City receives, however as a result has caused the average homeowner to pay more taxes.

Historical Percent of Iowa Homestead Property Tax Credit Funded by the State of Iowa



## IMPACT ON COMMERCIAL PROPERTY - EXAMPLE

ACTUAL - HISTORICAL		CITY TAX CALCULATION *	BUSINESS PROPERTY TAX CREDIT	DOLLAR CHANGE	PERCENT CHANGE
FY 1989	"City" Property Tax	\$2,106.42		\$-384.19	-15.43%
FY 1990	"City" Property Tax	\$2,086.50		\$-19.92	-0.95%
FY 1991	"City" Property Tax	\$2,189.48		\$+102.98	+4.94%
FY 1992	"City" Property Tax	\$2,280.18		\$+90.70	+4.14%
FY 1993	"City" Property Tax	\$2,231.05		\$-49.13	-2.15%
FY 1994	"City" Property Tax	\$2,250.15		\$+19.10	+0.86%
FY 1995	"City" Property Tax	\$2,439.60		\$+189.45	+8.42%
FY 1996	"City" Property Tax	\$2,439.60		\$0.00	0.00%
FY 1997	"City" Property Tax	\$2,659.36		\$+219.76	+9.01%
FY 1998	"City" Property Tax	\$2,738.43		\$+79.07	+2.97%
FY 1999	"City" Property Tax	\$2,952.03		\$+213.60	+7.80%
FY 2000	"City" Property Tax	\$2,934.21		\$-17.82	-0.60%
FY 2001	"City" Property Tax	\$2,993.00		\$+58.86	+2.00%
FY 2002	"City" Property Tax	\$2,910.25		\$-82.84	-2.76%
FY 2003	"City" Property Tax	\$3,186.27		\$+276.03	+9.48%
FY 2004	"City" Property Tax	\$3,278.41		\$+92.15	+2.89%
FY 2005	"City" Property Tax	\$3,349.90		\$+71.48	+2.18%
FY 2006	"City" Property Tax (1)	\$3,152.52		\$-197.38	-5.89%
FY 2007	"City" Property Tax	\$3,538.03		\$+385.50	+12.23%
FY 2008	"City" Property Tax	\$3,688.64		\$+150.62	+4.26%
FY 2009	"City" Property Tax	\$3,554.71		\$-133.94	-3.63%
FY 2010	"City" Property Tax	\$3,524.48		\$-30.23	-0.85%
FY 2011	"City" Property Tax	\$3,585.16		\$+60.68	+1.72%
FY 2012	"City" Property Tax	\$3,736.64		\$+151.48	+4.23%
FY 2013	"City" Property Tax	\$3,855.96		\$+119.32	+3.19%
FY 2014	"City" Property Tax	\$3,942.14		\$+86.20	+2.23%
FY 2015	"City" Property Tax (2)	\$3,896.93	\$147.72	\$-45.21	-1.15%
FY 2016	"City" Property Tax (3)	\$3,139.16	\$692.62	\$-757.77	-19.45%
FY 2017	"City" Property Tax (4)	\$3,364.61	\$982.19	\$+225.45	+7.18%
FY 2018	"City" Property Tax (5)	\$3,280.44	\$959.11	\$-84.16	-2.50%
FY 2019	"City" Property Tax (6)	\$3,278.23	\$843.08	\$-2.21	-0.07%
FY 2020	"City" Property Tax (7)	\$3,160.71	\$860.57	\$-117.52	-3.58%
FY 2021	"City" Property Tax (8)	\$3,169.30	\$779.03	\$+8.59	+0.27%
FY 2022	"City" Property Tax (9)	\$3,069.57	\$779.50	\$-99.73	-3.15%
<b>FY 1989-2022 Average Change</b>				<b>\$+17.03</b>	<b>+0.82%</b>
<b>2018-2022 Average Change</b>				<b>\$-59.01</b>	<b>-1.81%</b>

\*Net of Business Property Tax Credit

The average annual dollar change in commercial property taxes from 1989-2022 is a increase of \$17.03. The average annual dollar change over the last five years is a decrease of \$-59.01.

**Projected impact on average commercial property:**

PROJECTED		CITY TAX CALCULATION	BUSINESS PROPERTY TAX CREDIT	DOLLAR CHANGE	PERCENT CHANGE
FY 2023	“City” Property Tax	\$2,964.17	\$817.90	\$-105.40	-3.43%
FY 2024	“City” Property Tax	\$3,114.77	\$859.45	\$+150.60	+5.08%
FY 2025	“City” Property Tax	\$3,234.01	\$892.35	\$+119.24	+3.83%
FY 2026	“City” Property Tax	\$3,314.47	\$914.56	\$+80.46	+2.49%
FY 2027	“City” Property Tax	\$3,401.94	\$938.69	\$+87.47	+2.64%

(1) The FY 2006 property tax calculation considers the 19.9% valuation increase for industrial property as determined by the reappraisal.

(2) The Business Property Tax Credit was \$148 and rollback to 95% in FY 2015.

(3) The Business Property Tax Credit was \$693 and rollback to 90% in FY 2016.

(4) The Business Property Tax Credit was \$982 and rollback to 90% in FY 2017.

(5) The Business Property Tax Credit was \$959 and rollback to 90% in FY 2018.

(6) The Business Property Tax Credit was \$843 and rollback to 90% in FY 2019.

(7) The Business Property Tax Credit was \$861 and rollback to 90% in FY 2020.

(8) The Business Property Tax Credit was \$779 and rollback to 90% in FY 2021.

(9) The Business Property Tax Credit was \$780 and rollback to 90% in FY 2022.

(9) The Business Property Tax Credit is estimated to be \$818 and rollback to 90% in FY 2023.

## IMPACT ON INDUSTRIAL PROPERTY - EXAMPLE

ACTUAL - HISTORICAL	CITY TAX CALCULATION *	BUSINESS PROPERTY TAX CREDIT	DOLLAR CHANGE	PERCENT CHANGE
FY 1989 "City" Property Tax	\$5,900.35		\$-1,074.65	-15.40%
FY 1990 "City" Property Tax	\$5,844.55		\$-55.80	-0.95%
FY 1991 "City" Property Tax	\$6,133.00		\$+288.45	+4.94%
FY 1992 "City" Property Tax	\$6,387.05		\$+254.05	+4.14%
FY 1993 "City" Property Tax	\$6,249.45		\$-137.60	-2.15%
FY 1994 "City" Property Tax	\$6,302.95		\$+53.50	+0.86%
FY 1995 "City" Property Tax	\$5,891.05		\$-411.90	-6.54%
FY 1996 "City" Property Tax	\$5,891.05		\$0.00	0.00%
FY 1997 "City" Property Tax	\$5,690.75		\$-200.30	-3.40%
FY 1998 "City" Property Tax	\$5,700.56		\$+9.81	+0.17%
FY 1999 "City" Property Tax	\$5,536.70		\$-163.86	-2.87%
FY 2000 "City" Property Tax	\$5,358.00		\$-178.70	-3.23%
FY 2001 "City" Property Tax	\$5,533.00		\$+175.00	+3.27%
FY 2002 "City" Property Tax	\$5,380.42		\$-152.58	-2.76%
FY 2003 "City" Property Tax	\$5,106.00		\$-274.42	-5.10%
FY 2004 "City" Property Tax	\$5,136.50		\$+30.50	+0.60%
FY 2005 "City" Property Tax	\$5,036.00		\$-100.50	-1.96%
FY 2006 "City" Property Tax (1)	\$5,814.61		\$+778.61	+15.46%
FY 2007 "City" Property Tax	\$5,983.21		\$+168.60	+2.90%
FY 2008 "City" Property Tax	\$6,184.95		\$+201.74	+3.37%
FY 2009 "City" Property Tax	\$5,976.44		\$-208.51	-3.37%
FY 2010 "City" Property Tax	\$5,909.69		\$-66.75	-1.12%
FY 2011 "City" Property Tax	\$6,011.44		\$+101.75	+1.72%
FY 2012 "City" Property Tax	\$6,265.43		\$+253.99	+4.23%
FY 2013 "City" Property Tax	\$6,465.48		\$+200.05	+3.19%
FY 2014 "City" Property Tax	\$6,610.00		\$+144.52	+2.24%
FY 2015 "City" Property Tax (2)	\$6,131.80	\$147.72	\$-478.20	-7.23%
FY 2016 "City" Property Tax (3)	\$5,256.41	\$692.62	\$-875.39	-14.28%
FY 2017 "City" Property Tax (4)	\$5,043.36	\$982.19	\$-213.05	-4.05%
FY 2018 "City" Property Tax (5)	\$4,917.78	\$959.11	\$-125.58	-2.49%
FY 2019 "City" Property Tax (6)	\$4,869.91	\$843.08	\$-47.87	-0.97%
FY 2020 "City" Property Tax (7)	\$4,713.76	\$860.57	\$-156.15	-3.21%
FY 2021 "City" Property Tax (8)	\$4,694.17	\$779.03	\$-19.59	-0.42%
FY 2022 "City" Property Tax (9)	\$4,556.11	\$779.50	\$-138.06	-2.94%
<b>FY 1989-2022 Average Change</b>			<b>\$-71.14</b>	<b>-1.10%</b>
<b>2018-2022 Average Change</b>			<b>\$-97.45</b>	<b>-2.01%</b>

\*Net of Business Property Tax Credit

The average annual dollar change in industrial property taxes from 1989-2022 is a decrease of \$71.14. The average annual dollar change over the last five years is a decrease of \$97.45.

**Projected impact on average industrial property:**

PROJECTED		CITY TAX CALCULATION	BUSINESS PROPERTY TAX CREDIT	DOLLAR CHANGE	PERCENT CHANGE
FY 2023	"City" Property Tax	\$4,424.83	\$817.90	-\$138.06	-2.88%
FY 2024	"City" Property Tax	\$4,649.63	\$859.45	+\$224.80	+5.08%
FY 2025	"City" Property Tax	\$4,827.64	\$892.35	+\$178.01	+3.83%
FY 2026	"City" Property Tax	\$4,947.75	\$914.56	+\$120.11	+2.49%
FY 2027	"City" Property Tax	\$5,078.32	\$938.69	+\$130.57	+2.64%

(1) The FY 2006 property tax calculation considers the 19.9% valuation increase for industrial property as determined by the reappraisal.  
 (2) The Business Property Tax Credit was \$148 and rollback to 95% in FY 2015.  
 (3) The Business Property Tax Credit was \$693 and rollback to 90% in FY 2016.  
 (4) The Business Property Tax Credit was \$982 and rollback to 90% in FY 2017.  
 (5) The Business Property Tax Credit was \$959 and rollback to 90% in FY 2018.  
 (6) The Business Property Tax Credit was \$843 and rollback to 90% in FY 2019.  
 (7) The Business Property Tax Credit was \$861 and rollback to 90% in FY 2020.  
 (8) The Business Property Tax Credit was \$779 and rollback to 90% in FY 2021.  
 (9) The Business Property Tax Credit was \$780 and rollback to 90% in FY 2022.  
 (10) The Business Property Tax Credit is estimated to be \$818 and rollback to 90% in FY 2023.

**IMPACT ON MULTI-RESIDENTIAL PROPERTY - EXAMPLE**

ACTUAL – HISTORICAL		CITY TAX CALCULATION	DOLLAR CHANGE	PERCENT CHANGE
FY 2015	"City" Property Tax	\$2,349.34		
FY 2016	"City" Property Tax	\$2,225.69	-\$123.65	-5.26%
FY 2017	"City" Property Tax	\$2,160.39	-\$65.30	-2.93%
FY 2018	"City" Property Tax	\$2,015.48	-\$144.91	-6.71%
FY 2019	"City" Property Tax	\$1,870.21	-\$145.27	-7.21%
FY 2020	"City" Property Tax	\$1,737.92	-\$132.29	-7.07%
FY 2021	"City" Property Tax	\$1,896.65	+\$158.73	+9.13%
FY 2022	"City" Property Tax	\$1,751.66	-\$144.99	-7.64%
<b>Average FY 2016-FY 2022</b>			<b>\$-85.38</b>	<b>-3.96%</b>

The average annual dollar change for Multi-Residential property from FY 2015-FY 2022 is a decrease of \$85.38 for a total savings of \$452.69.

**Projected impact on average multi-residential property:**

PROJECTION		CITY TAX CALCULATION	DOLLAR CHANGE	PERCENT CHANGE
FY 2023	"City" Property Tax	\$1,625.55	-\$126.11	-7.20%
FY 2024	"City" Property Tax	\$1,450.38	-\$175.17	-10.78%
FY 2025	"City" Property Tax	\$1,505.90	+\$55.52	+3.83%
FY 2026	"City" Property Tax	\$1,543.37	+\$37.47	+2.49%
FY 2027	"City" Property Tax	\$1,584.10	+\$40.73	+2.64%

\* Denotes year of State-issued equalization orders.

Beginning in FY 2017 (July 1, 2016), new State legislation created a new property tax classification for rental properties called multi-residential, which requires a rollback, or assessment limitations order, on multi-residential property which will eventually equal the residential rollback. Multi-residential property includes apartments with 3 or more units. Rental properties of 2 units were already classified as residential property. The State of Iowa will not backfill property tax loss from the rollback on multi-residential property.

Fiscal Year	Rollback %	Annual Loss of Tax Revenue
2017	86.25%	\$331,239
2018	82.50%	\$472,127
2019	78.75%	\$576,503
2020	75.00%	\$691,640
2021^	71.25%	\$952,888
2022	67.50%	\$752,366
2023	63.75%	\$662,821
2024	54.13%	\$1,250,460
<b>Total</b>		<b>\$5,690,044</b>

\*54.13% = Current residential rollback

^ 17% State Equalization Order in FY 2021

This annual loss in tax revenue of \$752,366 in FY 2022 and \$1,250,460 from multi-residential property when fully implemented in FY 2024 will not be backfilled by the State. From Fiscal Year 2017 through Fiscal Year 2024 the City will lose \$5,690,044 in total, meaning landlords will have paid that much less in property taxes. The state did not require landlords to charge lower rents or to make additional investment in their property.

There were reappraisals done in Fiscal Year 2016 that may have increased the taxable value for the properties considered multi-residential; however, the overall assessments for multi-residential property has remained relatively flat except for twelve large properties that increased significantly. The assessed value for multi-residential properties in Fiscal Year 2017 did not increase and landlords began receiving tax breaks with their September 2016 tax payments.

## HISTORY OF INCREASES IN PROPERTY TAX ASKINGS

Year	Tax Askings	% Change in Tax Askings	Impact on Homeowner**
FY 1989	\$10,918,759	-12.00%	-11.40%
Sales Tax Initiated			
FY 1990	\$10,895,321	-0.21%	-0.89%
FY 1991	\$11,553,468	+6.04%	+3.77%
FY 1992	\$12,249,056	+6.02%	+3.58%
FY 1993	\$12,846,296	+4.88%	+5.19%
FY 1994	\$13,300,756	+3.54%	+0.33%
FY 1995	\$13,715,850	+3.12%	+2.40%
FY 1996	\$14,076,320	+2.63%	-0.87%
FY 1997	\$14,418,735	+2.43%	-0.42%
FY 1998	\$14,837,670	+2.91%	-0.71%
FY 1999	\$15,332,806	+3.34%	0.00%
FY 2000	\$15,285,754	-0.31%	-0.17%
FY 2001	\$15,574,467	+1.89%	0.00%
FY 2002	\$15,686,579	+0.72%	0.00%
FY 2003	\$15,771,203	+0.54%	-5.00%
FY 2004	\$16,171,540	+2.54%	0.00%
FY 2005	\$16,372,735	+1.24%	+0.03%
FY 2006	\$16,192,215	-1.10%	+1.72%
FY 2007	\$17,179,994	+6.10%	-1.72%
FY 2008	\$18,184,037	+5.84%	0.00%
FY 2009	\$18,736,759	+3.04%	+2.76%
FY 2010	\$19,095,444	+1.91%	0.00%
FY 2011	\$19,878,962	+4.10%	+2.47%
FY 2012	\$21,284,751	+7.07%	+5.00%
FY 2013	\$22,758,753	+6.93%	+5.00%
FY 2014	\$23,197,623	+1.93%	+4.90%
FY 2015	\$24,825,015	+7.02%	+3.23%
FY 2016	\$24,906,544	+0.33%	+2.63%
FY 2017	\$26,375,291	+5.90%	+1.08%
FY 2018	\$25,863,049	-1.94%	0.00%
FY 2019	\$26,494,205	+2.44%	+1.91%
FY 2020	\$26,296,081	-0.75%	0.00%
FY 2021	\$26,202,568	-0.36%	-0.14%
FY 2022	\$26,205,437	+0.01%	0.00%
<b>Average FY 1989-2022</b>		<b>+2.72%</b>	<b>+0.73%</b>

\*\*Does not reflect State unfunded portion of Homestead Credit.

## IMPACT ON TAX ASKINGS AND AVERAGE RESIDENTIAL PROPERTY

To maintain the current level of service based on the previous assumptions would require the following property tax asking increases:

Fiscal Year	"City" Property Tax Askings	% Change in Tax Askings	% Impact on Avg. Residential Property	\$ Impact on Avg. Residential Property
FY 2022	\$26,205,437			
FY 2023	\$26,205,437	0.00%	+2.96%	\$+22.74
FY 2024	\$27,860,854	+6.32%	+5.08%	\$+40.23
FY 2025	\$29,505,520	+5.90%	+3.83%	\$+31.85
FY 2026	\$30,844,306	+4.54%	+2.49%	\$+21.49
FY 2027	\$32,290,407	+4.69%	+2.64%	\$+23.37

### GUIDELINE

The recommended guideline is a 2.96% or \$22.74 increase for the average residential property owner assuming the Homestead Property Tax Credit is fully funded. A one percent increase in the tax rate will generate approximately \$273,468.

These guidelines include \$2,106,011 for recurring funded by property taxes and \$907,872 for non-recurring improvement packages funded by FY2022 General Fund operating budget savings and increased revenue over projections.

Iowa Senate File 634 passed during the 2019 legislative sessions, makes changes to Iowa city and county budgets and taxes for Fiscal Year 2021 and later. Additional steps have been added to the budget approval process:

1. Determine a maximum amount of taxes that the municipality will certify to be levied as property taxes from certain levies in the next fiscal year (called the "total maximum property tax dollars"), and prepare a resolution that establishes that amount of "total maximum property tax dollars" for the next fiscal year.

The "total maximum property tax dollars" includes taxes for city government purposes under section 384.1 (general fund levy), for the city's trust and agency fund for pensions under section 384.6, subsection 1, for the city's emergency fund under section 384.8, and for the levies authorized under certain subsections of section 384.12: subsection 8 (certain bridges), subsection 10 (maintenance of a municipal transit system or regional transit district), subsection 11 (leases of buildings to be operated as civic centers), subsection 12 (operating and maintaining a civic center), subsection 13 (planning a sanitary disposal project), subsection 17 (premiums for various insurance types), and subsection 21 (support of a local emergency management commission), but excludes additional approved at election under section 384.12, subsection 19.

The maximum property tax dollars calculated and approved by resolution includes those amounts received by the municipality as replacement taxes under chapter 437A or 437B.

2. Set a time and place for a public hearing on the resolution.

3. Publish notice of the public hearing on the resolution in the newspaper(s) for official notices between 10 and 20 days prior to the public hearing.

Additionally, if the municipality has a website, the notice must be posted on the website, and if the municipality maintains social media accounts, then the notice (or a link to the notice) must be posted on each social media account by the day of publication in the newspaper(s).

Notice of the public hearing on the resolution must include:

- a. The sum of the current fiscal year's actual property taxes certified for levy under identified levies.
- b. The "effective tax rate" as defined in the code for those levies.
- c. The proposed maximum property tax dollars that may be certified for levy for the budget year under the identified levies.
- d. If the proposed maximum property tax dollars exceeds the current fiscal year's actual property tax dollars certified, a statement of the major reasons for the increase.

4. Hold a public hearing on the resolution, at which residents and property owners may present oral or written objections.
5. Following the public hearing, the governing body may decrease the proposed "maximum property tax dollars" amount but may not increase the amount.
6. Adopt the resolution. If the "total maximum property tax dollars" amount is greater than 102% of the current fiscal year's actual property taxes from the identified levies, then the resolution must pass the governing body by a two-thirds majority of the full City Council.

## CAPITAL IMPROVEMENT BUDGET GUIDELINES

### U. INTEGRATION OF CAPITAL RESOURCES

#### GUIDELINE

To obtain maximum utilization, coordination and impact of all capital improvement resources available to the City, state and federal block and categorical capital grants and funds shall be integrated into a comprehensive five-year Capital Improvement Program (CIP) for the City of Dubuque.

### V. INTEGRITY OF CIP PROCESS

#### GUIDELINE

The City shall make all capital improvements in accordance with an adopted Capital Improvement Program (CIP). If conditions change and projects must be added and/or removed from the CIP, the changes require approval by the City Council.

### W. RENOVATION AND MAINTENANCE

#### GUIDELINE

Capital improvement expenditures should concentrate on renovating and maintaining existing facilities to preserve prior community investment.

### X. NEW CAPITAL FACILITIES

#### GUIDELINE

Construction of new or expanded facilities which would result in new or substantially increased operating costs will be considered only if:

- 1) their necessity has been clearly demonstrated
- 2) their operating cost estimates and plans for providing those operating costs have been developed
- 3) they can be financed in the long term; and
- 4) they can be coordinated and supported within the entire system.

### Y. COOPERATIVE PROJECTS

#### GUIDELINE

Increased efforts should be undertaken to enter mutually beneficial cooperative capital improvement projects with the county, school district and private groups. Examples include cost-sharing to develop joint-use facilities and cost-sharing to improve roads and bridges are examples.

### Z. USE OF GENERAL OBLIGATION BONDS

#### DISCUSSION

The Iowa Constitution limits the General Obligation debt of any city to 5% of the actual value of the taxable property within the city. The Iowa legislature has determined that the value for calculating the debt limit shall be the actual value of the taxable property prior to any "rollback" mandated by state statute.

On October 15, 2012, the City Council adopted a formal Debt Management Policy for the City of Dubuque. Prior to adoption of the formal policy, the City had already been practicing much of the policy, although the formal policy included some new additions. The most significant components of the Debt Management Policy include an internal policy of maintaining the City's general obligation outstanding debt at no more than 95% (except as a result of disasters) of the limit prescribed by the State constitution as of June 30th of each year. It is projected as of June 30, 2022 the City will be at 46.53%. City will not use short-term borrowing to finance operating needs except in the case of an extreme financial emergency which is beyond its control or reasonable ability to forecast. Currently there is no such debt, and none will be recommended in this process.

### **Bond Financing Stipulations**

- Recognizing that bond issuance costs (bond counsel, bond rating, and financial management fees) add to the total interest costs of financing:
- Bond financing should not be used if the aggregate cost of projects to be financed by the bond issue is less than \$500,000
- City will consider long-term financing for the construction, acquisition, maintenance, replacement, or expansion of physical assets (including land) only if they have a useful life of at least six years
- City shall strive to repay 20 percent of the principal amount of its general obligation debt within five years and at least 40 percent within ten years.
- The City shall strive to repay 40 percent of the principal amount of its revenue debt within ten years.

### **Debt Service Payments**

Total annual debt service payments on all outstanding debt of the City shall not exceed 25% of total annual receipts across all the City's funds. As of June 30, 2022, it is projected the City will be at 8.40%.

### **Internal Reserve**

It shall be the goal of the City to establish an internal reserve equal to maximum annual debt service on future general obligation bonds issued that are to be abated by revenues and not paid from ad-valorem property taxes in the debt service fund. This shall begin with debt issued after July 1, 2013. This reserve shall be established by the fund or revenue source that expects to abate the levy, and shall be carried in said fund or revenue source on the balance sheet as a restricted reserve. This reserve does not exist now, except where required by bond covenants. This internal reserve would be implemented by adding the cost of the reserve to each debt issuance.

### **General Obligation Debt**

#### **Fiscal Year 2022 Debt**

FY 2022 Debt Limit: The FY 2020 assessable value of the community for calculating the statutory debt limit is \$4,832,321,670, which at 5%, indicates a total General Obligation debt capacity of \$241,616,084.

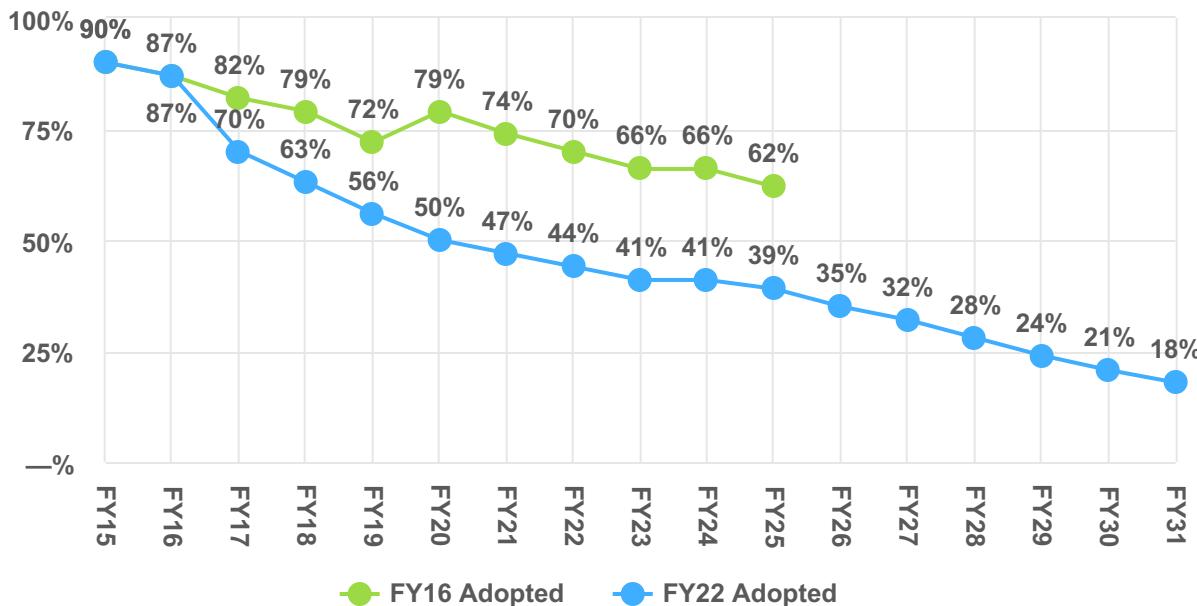
**Based on Outstanding G.O. debt (including tax increment debt, remaining payments on economic development TIF rebates, and general fund lease agreement) on June 30, 2022 will be \$105,420,963 (43.63% of the statutory debt limit) leaving an available debt capacity of \$136,195,120 (56.37%). In FY 2021 the City was at 46.53% of statutory debt limit, so 43.63% in FY 2022 is a 6.22% decrease in use of the statutory debt limit.**

It should be noted that most of the City of Dubuque's outstanding debt is not paid for with property taxes (except TIF), but is abated from other revenues. Exceptions include one issuance for the replacement of a Fire Pumper truck in the amount of \$1,410,000 with debt service of \$72,100 in FY 2022 and one issuance for the franchise fee litigation settlement in the amount of \$2,800,000 with debt service of \$135,000 in FY 2022. Included in the debt is \$6,071,798 of property tax rebates to businesses creating and retaining jobs and investing in their businesses.

#### **Statutory Debt Limit**

Fiscal Year	Statutory Debt Limit	Amount of Debt Subject to Statutory Debt Limit	% Debt Limit Used
2021	\$239,298,248	\$111,334,110	46.53%
2022	\$241,616,084	\$105,420,963	43.63%

### FY22 Statutory Debt Limit Used (as of June 30th)



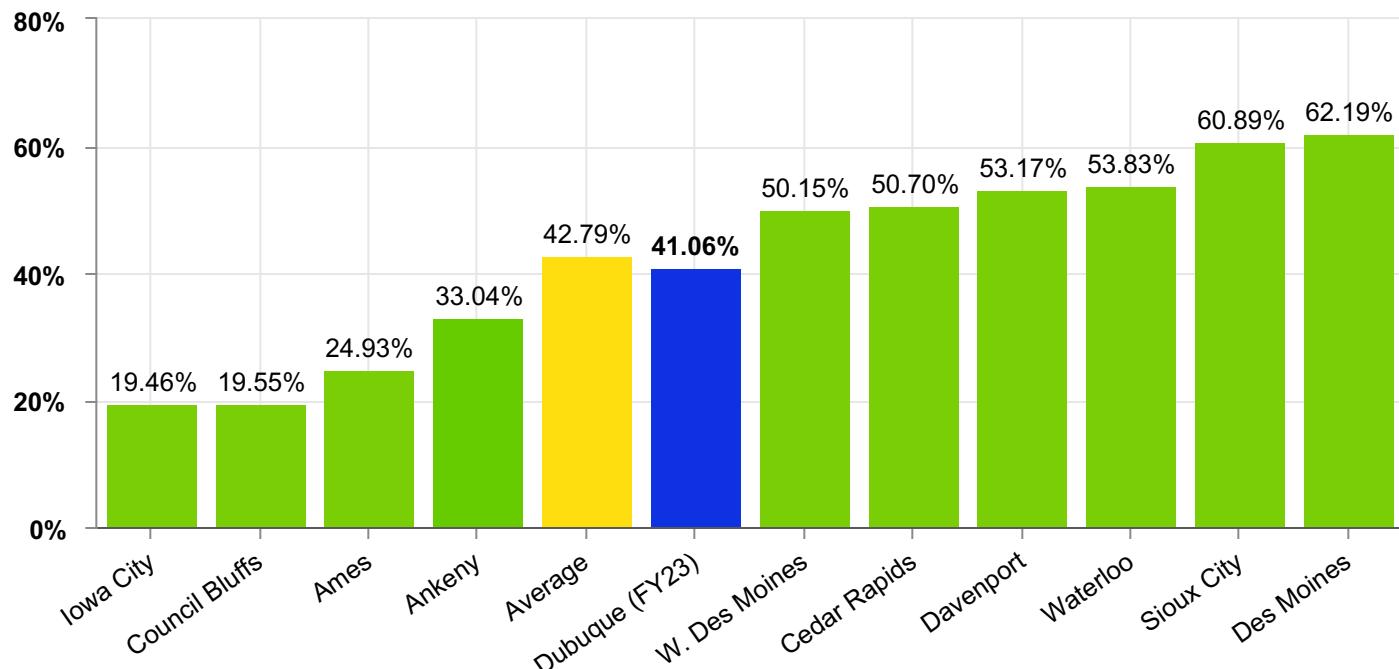
The City also has debt that is not subject to the statutory debt limit. This debt includes revenue bonds. Outstanding revenue bonds payable by water, sewer and stormwater fees on June 30, 2022 will have a balance of \$127,710,491. The total City indebtedness as of June 30, 2022, is projected to be \$251,719,852. The total City indebtedness as of June 30, 2021, was \$250,585,043. **In FY 2022, the City will have a projected \$1,134,809 or 0.45% more in debt.** The City is using debt to accomplish necessary projects and to take advantage of the attractive interest rates in the current market.

The following chart shows Dubuque's relative position pertaining to use of the statutory debt limit for Fiscal Year 2022 compared to the other cities in Iowa for Fiscal Year 2021 with a population over 50,000:

## Fiscal Year 2021 Legal Debt Limit Comparison for Eleven Largest Iowa Cities

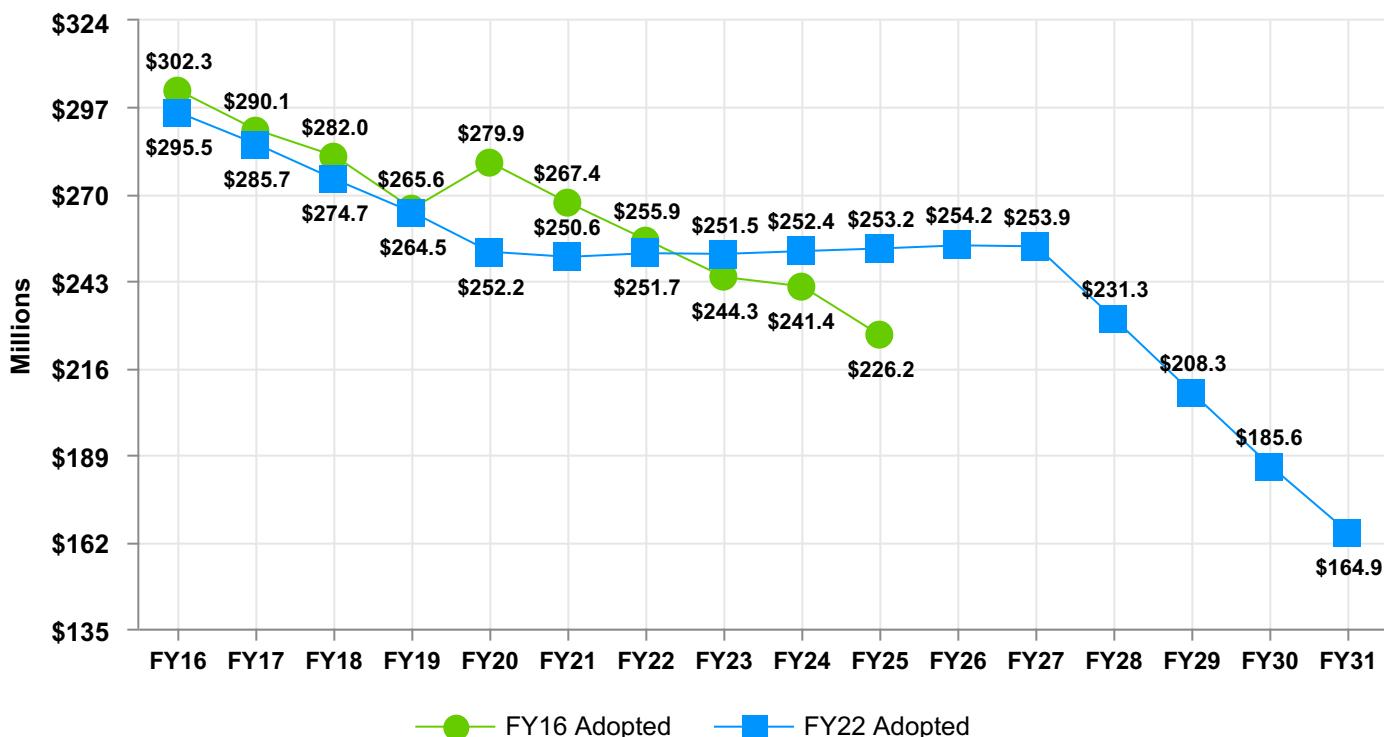
Rank	City	Legal Debt Limit (5%)	Statutory Debt Outstanding	Percentage of Legal Debt Limit Utilized
11	Des Moines	\$ 647,212,313	\$ 402,520,000	62.19 %
10	Sioux City	\$ 265,639,656	\$ 161,734,999	60.89 %
9	Waterloo	\$ 203,066,548	\$ 109,313,513	53.83 %
8	Davenport	\$ 383,418,646	\$ 203,845,000	53.17 %
7	Cedar Rapids	\$ 609,295,697	\$ 308,940,000	50.70 %
6	W. Des Moines	\$ 450,309,928	\$ 225,845,000	50.15 %
<b>5</b>	<b>Dubuque (FY23)</b>	<b>\$ 259,297,290</b>	<b>\$ 106,455,755</b>	<b>41.06 %</b>
4	Ankeny	\$ 337,864,308	\$ 111,645,000	33.04 %
3	Ames	\$ 251,339,811	\$ 62,654,999	24.93 %
2	Council Bluffs	\$ 274,870,338	\$ 53,728,829	19.55 %
1	Iowa City	\$ 342,894,916	\$ 66,740,000	19.46 %
<b>Average w/o Dubuque</b>		<b>\$ 376,591,216</b>	<b>\$ 170,696,734</b>	<b>42.79 %</b>

## Percent of Legal Debt Limit Utilized



Dubuque ranks as the fifth lowest of the use of statutory debt limit of the 11 cities in Iowa with a population over 50,000 and Dubuque is slightly above the average of the other Cities.

## FY22 Total Debt (In Millions)



By the end of the Fiscal Year 2022 5-Year Capital Improvement Program (CIP) budget the total amount of debt for the City of Dubuque would be \$254.2 million (35% of the statutory debt limit) and the projection is to be at \$164.9 million (18% of statutory debt limit) within 10 years.

Part of the City's FY 2014 debt was in the form of a grant from the Iowa Flood Mitigation Program. Through a new state program, the City is able to issue \$28.25 million in revenue bonds payable from the 5 percent State Sales Tax increment for projects in the Bee Branch Watershed allowing the City to complete the Bee Branch Creek Restoration, construct permeable alleys, replace the Bee Branch flood gates, complete North End Storm Sewers, construct a Flood Control Maintenance Facility, install Water Plant Flood Control and complete 17<sup>th</sup> Street Storm Sewer over the next twenty years.

**The FY 2023-2027 Capital Improvement Program is currently being reviewed and balanced, so there are no revised Fiscal Year 2023 debt projections yet.**

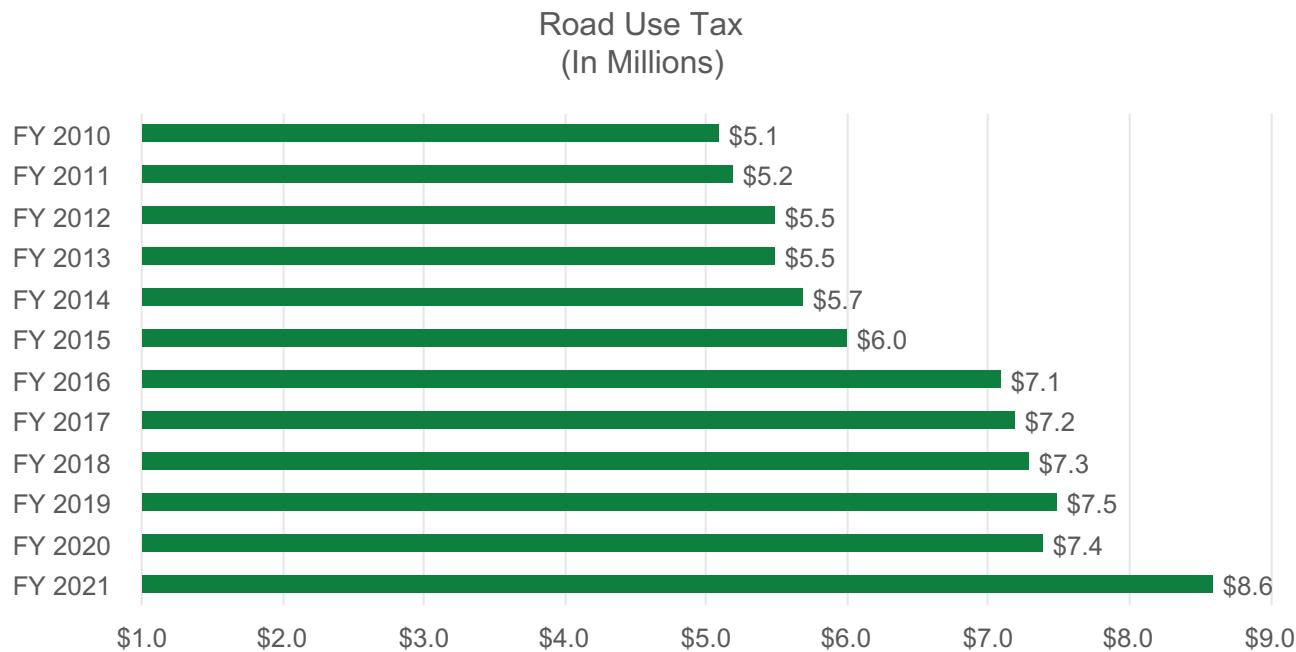
As we approach the preparation of the FY 2023-2027 Capital Improvement Program (CIP) the challenge is not the City's capacity to borrow money but (a) how to identify, limit, and prioritize projects which justify the interest payments and; (b) how to balance high-priority projects against their impact on the property tax rate.

**GUIDELINE**

There are many high priority capital improvement projects which must be constructed during the FY 2023 - FY 2027 period. The potential of partially forgivable State Revolving Fund Loans and an increase in grant funding may impact the need to borrow for projects. As in the past, debt will be required on several major capital projects, including the Bee Branch Watershed Project, Airport Improvements, Park Improvements, Sidewalk and Street Improvements, Sanitary Sewer Fund, Parking Fund, and Water Fund. Borrowings will also include smaller projects and equipment replacements such as Park developments and Public Works equipment. These smaller borrowings will be for a term not exceeding the life of the asset and not less than six years in accordance to the Debt Management Policy. Alternative sources of funds will always be evaluated (i.e. State Revolving Loan Funds) to maintain the lowest debt service cost.

**AA. ROAD USE TAX FUND****DISCUSSION**

Actual Road Use Tax Fund receipts are as follows:



The FY 2022 budget was based on receiving \$7,566,866 in Road Use Tax funds. In FY 2022, 90% of the Road Use Tax income is in the operating budget. The State of Iowa increased the gas tax 10 cents per gallon in FY 2016.

With increases in City DMATS and State Road Use Tax funds, the City will be able to substantially add to the number of street lights and continue with major road improvements.

**GUIDELINE**

It is preferable to shift Road Use Tax funds to the capital budget for street maintenance and repair to reduce the need to borrow funds for routine street maintenance and improvements. This shift cannot occur until there are increased revenues or reduced expense that would allow this shift without a property tax impact.

## BB. COMMERCIAL AND INDUSTRIAL DEVELOPMENT

### GUIDELINE

Current City, commercial and industrial development efforts should be continued to (a) preserve current jobs and create new job opportunities and (b) enlarge and diversify the economic base. Financing these efforts and programs should continue to be a high priority.

## CC. HOUSING

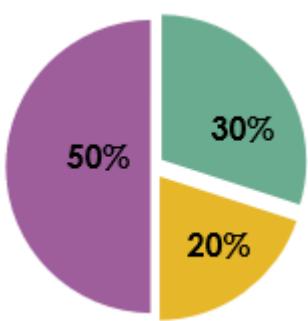
### GUIDELINE

To maintain an adequate supply of safe and decent housing, the City should strive to preserve existing single family and rental housing that is not substandard and provide opportunities for development of new housing, including owner occupied, within the City's corporate limits for all residents, particularly for people of low and moderate income. Workforce rental housing is becoming increasingly important and the City provides incentives for building rehabilitations.

## DD. SALES TAX

### GUIDELINE

Sales Tax revenue shall be used according to the following split:



### Sales Tax 50%: Property Tax Relief

### Sales Tax 30%:

- (a) The reduction by at least 75% of street special assessments.
- (b) The maintenance and repair of streets.

### Sales Tax 20%:

- (a) The upkeep of City-owned property such as sidewalks, steps, storm sewers, walls, curbs, traffic signals and signs, bridges, buildings, and facilities (e.g. Airport, Five Flags Center, Library, Law Enforcement Center, City Hall, Fire Stations, Parks, and Swimming Pools).
- (b) Transit equipment, such as buses
- (c) Riverfront and wetland development

## EE. NET CASH PROCEEDS (SURPLUS DISTRIBUTION) FROM THE DUBUQUE RACING ASSOCIATION

### DISCUSSION

The contract with the Dubuque Racing Association calls for distribution at the end of its fiscal year, December 31<sup>st</sup>, of 50 percent of its net cash operating funds to the City of Dubuque. In early-February, the City receives payment of proceeds to be distributed. These proceeds are then allocated for capital improvements, with the highest priority given to reducing the City's annual borrowing.

The Dubuque Racing Association provides the City with projections of future distributions. Since gaming is a highly volatile industry, the estimates are discounted prior to including them in the City's Five-Year CIP.

Consistent with past use of DRA distributions, 100% of the February 2023 projections of operating surplus have been anticipated as resources to support the Fiscal Year 2023 capital improvement projects. The estimates received from the DRA will be reduced by 5 percent for FY 2025 resources, 10 percent for FY 2026, and 15 percent for FY 2027 resources, to provide a margin of error in case the estimates are not realized.

**GUIDELINE**

In Fiscal Year 2023, the City anticipates distribution of a significant amount of net cash proceeds for use in the Capital Improvement Program. These amounts will be budgeted in the Five-Year CIP in the year they are received and will be used to reduce required General Obligation borrowing. The three out-years will be discounted by 5 percent, 10 percent, and 15 percent respectively.

**FF. EMPHASIS ON INITIATIVES THAT REDUCE FUTURE OPERATING BUDGET EXPENSE****GUIDELINE**

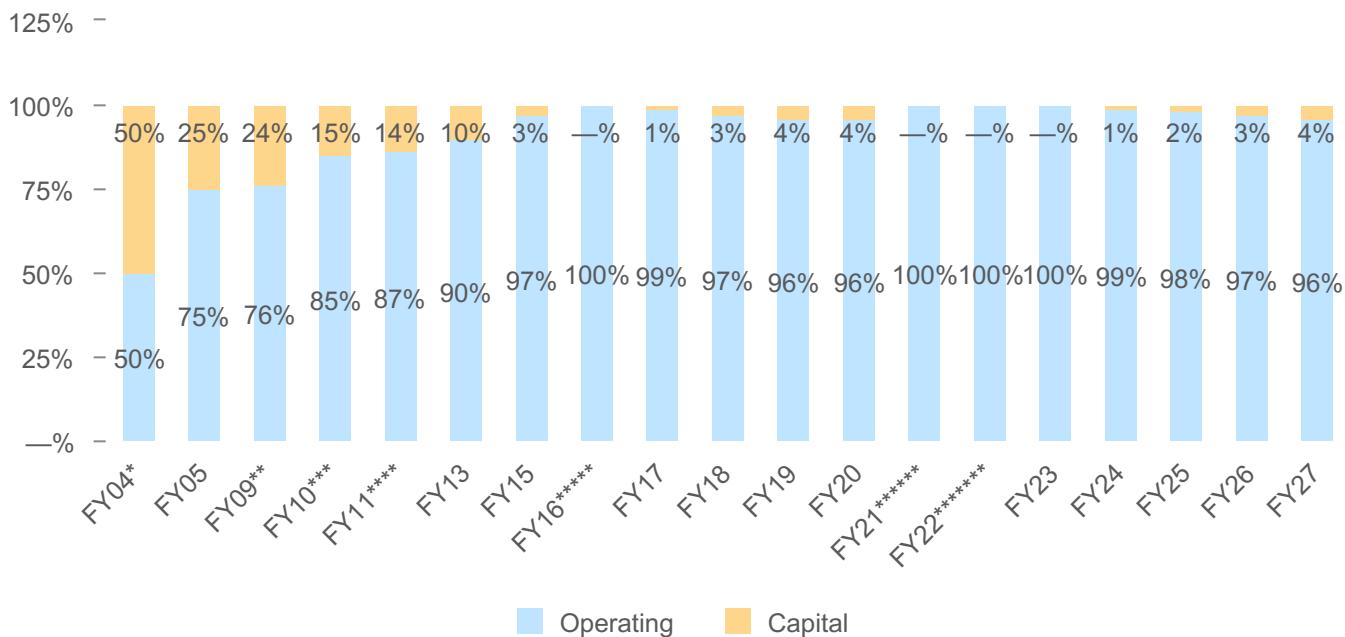
Capital improvement expenditures that will reduce future maintenance and operating expense will receive priority funding and these types of initiatives will be encouraged in all departments and funding sources as a means of maximizing the use of available resources. This emphasis reflects fiscally responsible long-range planning efforts.

**GG. USE OF GAMING-RELATED RECEIPTS****DISCUSSION**

On December 14, 2021, an amended lease took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, the distribution of net profit is now split three ways between the City, charities, and the Schmitt Island Master Plan Implementation from a two-way split between the City and charities. The amended lease has an expiration date of December 31, 2036.

The following shows the historical split of DRA gaming taxes and rents between the City's operating and capital budgets:

Split of DRA Gaming Taxes & Rents Between Operating & Capital Budgets



**Notable Changes:**

**\*FY 2004** A new lease took effect with the Dubuque Racing Association for lease of the Dubuque Greyhound Park and Casino. This new lease was negotiated after the FY 2005 budget was approved and raised the lease payment from  $\frac{1}{2}\%$  of coin-in to 1% of coin-in. This new lease and the expansion of gaming at Dubuque Greyhound Park and Casino, from 600 gaming positions to 1,000 gaming positions, effective August 1, 2005, provided additional revenues to the City of Dubuque.

**\*\*FY 2009** The Diamond Jo expanded to a land-based barge casino facility and increased to 1,100 slots on December 1, 2008. This expansion was projected to decrease the Q gaming market and correspondingly the coin-in by just over 21 percent. Based on the projected market share loss, the City did not receive a distribution of cash flows from the Dubuque Racing Association (DRA) in Fiscal Years 2009 and 2010.

**\*\*\*FY 2010** The operating portion of the split now includes the debt service required on the 2002 general obligation bonds for the America's River Project that was previously considered as part of the capital portion of the DRA lease. Debt obligations are considered a continuing annual expense and are more accurately reflected as part of the operating portion of the DRA lease.

**\*\*\*\*FY 2011** DRA distributions restarted in FY 2011 instead of the projected year of FY 2012.

**\*\*\*\*\*FY 2016** A reduction in revenue in the Greater Downtown TIF urban renewal area resulted in reduced revenues to make debt payments and it was necessary for the general fund to support \$84,104 in FY 2015 and \$78,242 in FY 2016 of debt service payments, which were funded by reducing the amount of gaming revenues from taxes and DRA lease that goes to capital recommended in FY 2016.

**\*\*\*\*\*FY 2021** A lease amendment took effect with the Dubuque Racing Association for the lease of the Q Casino. This lease amendment added a payment equal to  $\frac{1}{2}\%$  of monthly sports wagering conducted on Q Sportsbook retail or Q advance deposit sports wagering internet site.

**\*\*\*\*\*FY 2022** A lease amendment took effect with the Dubuque Racing Association for lease of the Q Casino. This lease amendment raised the lease payment from 1% of coin-in to 1.5% of coin-in. The amendment increased the amount retained by the DRA for the operating budget reserve from 5% to 10%. The lease amendment eliminates the \$10,000 per month DRA payment to the Depreciation and Improvement Fund for facility maintenance. In addition, the amended lease has an expiration date of December 31, 2036.

The change in market share and changes in the lease agreement impacts the City's lease payment from the DRA. The new lease effective 1/1/22 requires the DRA to pay the City 1.5 percent of coin in from slot machines (previously 1 percent), 4.8 percent of gross revenue from table games, and 0.5 percent of sports wagering. The following chart shows the fluctuation of lease payments based on revised projections from the DRA each year:

Fiscal Years	Impact of Revised Five-Year DRA Projections
2009-2013	\$-7,000,000
2010-2014	\$-4,800,000
2011-2015	\$-1,000,000
2012-2016	\$-3,200,000
2013-2017	\$-2,900,000
2014-2018	No Change
2015-2019	\$-3,200,000
2016-2020	\$-3,100,000
2017-2021	\$-1,300,000
2018-2022	\$-1,400,000
2019-2023	\$308,076
2020-2024	\$131,141
2021-2025	\$+675,306
2022-2026	\$-436,956
2023-2027	+\$12,421,608
<b>Total Impact</b>	<b>\$-27.2 Million</b>

**From FY 2009 thru FY 2027, the City's lease payments have been reduced \$27.2 Million.**

In calendar year 2021, gross gaming revenues were up 43.0% for the DRA and the Diamond Jo was up 52.1% as compared to calendar year 2020. As compared to calendar year 2019, gross gaming revenues were up 8.3% for the DRA and the Diamond Jo was up 8.4%. In calendar year 2021, the DRA showed increases in hotel room revenue, food and beverage sales, and other revenue as compared to calendar year 2020

The Iowa Legislature passed Sports Betting Legislation in June 2019. DRA started Retail (On-Site) on August 27, 2019 with Mobile Wagering starting on November 12, 2019. Diamond Jo Casino partnered with Betfair Interactive US LLC (FanDuel Sportsbook) and they started Sports Betting Retail in September 2019 and Mobile Wagering in September 2020. DRA had \$761,860 in Sports Book revenue and \$10,764,497 in Sports Betting handle during 2021. With an amended lease, the City began receiving 0.5% of the handle from Sports Betting in FY 2021.

The current Dubuque market is approximately \$130 million annually in 2021 up from the \$88 million market in 2020 and up from the \$120 million market in 2019. DRA share of the market was 41.2% in 2021 and 41.2% in 2019. The DRA has projected a -5.2% decrease in gross gaming revenue for calendar year 2022. The DRA projects Sports Betting revenue in 2022 of \$943,709. The DRA gaming projections include minimal growth in revenues over the next five years with a growth rate of 1.5% in FY 2023, a growth rate of 1.0% in FY 2024 and beyond.

During 2019, Illinois passed legislation regarding six additional casinos, Sports Betting and increased Video Lottery Terminals (VLT) through the state. The casino license issued for Rockford will be the closest. The Rockford City Council voted on October 7, 2019 to certify the Hard Rock Casino as the city's choice for a new casino. On November 10, 2021, Hard Rock Casino Rockford opened its temporary casino which includes 635 slot machines and Electronic Table Games. The Hard Rock Casino plans construction of a permanent \$310M casino and hotel. Construction will last approximately 18 to 24 months with a projected opening date of late summer 2023.

Ho-Chunk Nation is planning to break ground in the spring of 2022 on the construction of \$405 million casino and hotel resort in Beloit Wisconsin pending final federal approval. Construction will last approximately 18 to 24 months.

The 50¢ per patron tax previously received from the Diamond Jo was replaced by a \$500,000 fixed payment based on their revised parking agreement which expires June 16, 2029. The riverboat related tax on bets increased from \$304,000 in FY 2022 to \$384,000 in FY 2023.

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# **GLOSSARY**

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## Glossary

**28E Agreement:** Chapter 28, Section E of the Iowa Code which establishes intergovernmental agreements for two or more governmental agencies to cooperate on an issue/activity.

**Accounting System:** Records and procedures which are used to record, classify, and report information on the financial status and operations of an entity.

**Accrual Basis of Accounting:** A basis of accounting in which transactions are recognized at the time they are incurred, as opposed to when cash is received or spent.

**Activity:** A specific type of work or group of tasks performed by one or more organized units of the government. An example would be Street Maintenance.

**Ad Valorem Taxes:** Commonly referred to as property taxes, are levied on both real and personal property according to the property's valuation and tax rate.

**Allot:** To divide an appropriation into amounts which may be encumbered or expended during an allotment period.

**Alternatives:** This term means other possible activities or uses of funding besides those already decided upon or being considered. It also suggests the comparison between two or more possible approaches toward fulfilling the same purpose, goal or objective.

**Amortization:** The gradual elimination of an asset or liability, such as a bond premium, over a specified period of time.

**Annualize:** Taking changes that occurred mid- year and calculating their cost for a full year, for the purpose of preparing an annual budget.

**Appropriation:** A legal authorization to incur obligations and to make expenditures for specific purposes.

**Assessed Valuation:** A value established for real property for use as a basis for levying property taxes.

**Assessment Ratio:** The ratio at which the tax rate is applied to the tax base.

**Assets:** Resources owned or held by the City which has a monetary value.

**Attrition:** A method of achieving a reduction in personnel by not refilling the positions vacated through resignation, reassignment, transfer, retirement, or means other than layoffs.

**Audit:** Examination by an independent party of the City's financial books, records, accounts, funds, and securities for purposes of determining evidence of the accuracy and correctness of financial statements and ensuring management has effectively and efficiently performed responsibilities.

**Authorized Positions:** Employee positions which are authorized in the adopted budget to be filled during the year.

**Balanced Budget:** Occurs when planned expenditures equal anticipated revenues.

**Base Budget:** Cost of continuing the existing levels of service in the current budget year.

**Bond Funds:** Resources derived from issuance of bonds for specific purposes and related Federal project grants used to finance capital expenditures.

**Bond Rating:** A rating (made by an established bond rating company) from a schedule of grades indicating the probability of timely repayment of principal and interest on bonds issued. City of Dubuque has an Aa2 rating from Moody's Investor Services.

## Glossary

**Bond:** A long-term promise to pay a sum of money (the face amount of the bond) on a specific date(s) (the bond maturity date) at a specified interest rate.

**Bonding Capacity - Debt Capacity:** The State limit for general obligation debt is 5% of assessed valuation.

**Bond Refinancing:** The payoff and re-issuance of bonds, to obtain better interest rates and/or bond conditions.

**Budget:** A plan of financial operation and estimated expenditures for a specific period of time, and the monies to be used to finance the expenditures. The City of Dubuque Operating Budget is a plan for the period from July 1 through June 30.

**Budget Amendment:** Any change in expenditure budgets, which result in a net increase or decrease in the total dollar amount budgeted at the fund level.

**Budgetary Basis:** This refers to the basis of accounting used to estimate financing sources and uses in the budget. This generally takes one of three forms: GAAP, cash, or modified accrual.

**Budget Calendar:** The schedule of key dates or milestones, which the City follows in the preparation and adoption of the budget.

**Budget Carryover:** Funds unused during a financial year which are transferred to the budget for the following year.

**Budgetary Control:** The control or management of a government in accordance with the approved budget for the purpose of keeping expenditures within the limitations of available appropriations and resources.

**Budget Document (Program and Financial Plan):** The official written statement prepared by the City staff reflecting the decisions made by the Council in their budget deliberations.

**Budget Message:** The City Manager's summary of the salient issues of the budget he is recommending to the City Council for their adoption. The message highlights the City Manager's views of the major aspects of the budget and provides the City Council with an overview of the major fiscal policies incorporated in the recommended budget, or which may impact future recommended budgets.

**Capital Assets:** Asset of significant value and having a useful life of several years. Capital assets are also called fixed assets.

**Capital:** Purchases of building, improvements other than buildings, machinery, and equipment with a value over \$500 and a useful life in excess of one year.

**Capital Improvements:** Expenditures related to the acquisition, expansion or rehabilitation of an element of the government's physical plant; sometimes referred to as infrastructure.

**Capital Improvement Program (CIP):** A long-range plan for providing the capital outlays necessary to insure that adequate services are provided to the residents of the City. The plan includes improvements to, or the acquisition of, structural improvements and major equipment purchases.

**Capital Improvement Projects:** The specific projects that make up the Capital Improvements Program. The projects involve the construction, purchase, or renovation of city facilities or property. They are generally nonrecurring major improvements to the City's physical plant, which necessitate long-term financing and are permanent in nature.

**Capital Outlay:** Expenditures for fixed assets, such as equipment, remodeling, minor building improvements, and vehicles, that are funded from the operating budget. Since long-term financing is not necessary and expenditures of this type are of such recurring character, these items are not part of the Capital Improvement Program.

## Glossary

**Capital Project:** A major expenditure for a public improvement that is of such magnitude as to be considered a part of the City's five-year Capital Improvement Program. Such expenditures typically include City infrastructure construction projects, and would normally have an estimated useful life of a minimum of 10-15 years. Capital projects are summarized in the City's Operating Budget and detailed in the City's Capital Improvement Program document.

**Capital Projects Funds:** These funds account for the financial resources to be used for the acquisition and/or construction of major facilities (usually over \$10,000), other than those financed by proprietary funds. Each year the City appropriates money for the work to be completed that fiscal year; fund balances are designated for the completion of the projects over a period of years. Examples are fire stations, streets, water and sewer lines, etc. These funds use the modified accrual basis of accounting. Revenues are recognized in Capital Projects Funds when they become measurable and available to finance expenditures for the current period (such as when bonds are sold). Expenditures are recognized when the related liability is incurred.

**Capital Reserve:** An account used to segregate a portion of the government's equity to be used for future capital program expenditures. The amount of capital reserve is roughly equal to the government's annual equipment depreciation and an amount identified as being needed for future capital acquisition.

**Cash:** For purposes of our financial management system, cash refers to money, revenue, or fund balances available in the City treasury for financing an activity or project.

**Cash Basis of Accounting:** The basis of accounting under which revenues are recorded when received in cash and expenditures are recorded when paid.

**Clearing Account:** An intermediary account used to initially accumulate direct expenditures for subsequent charging to other officially reported accounts. These accounts are used in situations in which allocations are made to the reporting accounts on a percentage basis, and usually involve the ultimate distribution of expenses to a number of different accounts.

**Collective Bargaining Agreement:** A legal contract between the employer and a verified representative of a recognized bargaining unit for specific terms and conditions of employment (e.g., hours, working conditions, salary, fringe benefits, and matters affecting health and safety of employees.)

**Commission of Accreditation for Law Enforcement Agencies (CALEA):** Credentialing authority (accreditation), based in the United States, whose primary mission is to accredit public safety agencies, namely law enforcement agencies, training academies, communications centers, and campus public safety agencies.

**Commodities:** Items or supplies needed for routine maintenance and operations. They include cleaning, maintenance and office supplies, repair materials, minor equipment, and tools.

**Community Development Block Grant (CDBG):** A grant that is funded by the federal government through the Housing and Urban Development agency to the State of Iowa and then administered through the Iowa Department of Economic Development.

**Community Oriented Policing Services (COPS):** component of the U.S. Department of Justice responsible for advancing the practice of community policing by the nation's state, local, territorial, and tribal law enforcement agencies through information and grant resources.

**Comprehensive Annual Financial Report:**

(CAFR) the financial report of a state, municipal or other governmental entity that complies with the accounting requirements promulgated by the Government Accounting Standards Board (GASB). GASB provides standards for the content of a CAFR in its annually updated publication *Codification of Governmental Accounting and Financial Reporting Standards*. A CAFR is compiled by a state, municipal or other governmental accounting staff and audited by an external American Institute of Certified Public Accountants (AICPA) certified accounting firm utilizing GASB requirements. It is composed of three sections: introductory, financial and statistical. It combines the financial information of fund accounting and enterprise authorities accounting.

## Glossary

**Constant or Real Dollars:** The presentation of dollar amounts adjusted for inflation to reflect the real purchasing power of money as compared to a certain point in time in the past.

**Consumer Price Index:** A statistical description of price levels provided by the U.S. Department of Labor. The index is used as a measure of the increase in the cost of living (i.e. economic inflation).

**Contingency Funds:** A reserve of monies set aside within the General Fund for emergency or unexpected expenditures. This is also called the Emergency Reserve.

**Contractual Services:** Services rendered to a government by private firms, individuals, or other governmental agencies. Examples include utilities, rent, maintenance agreement, and professional consulting services.

**Cost-of-living Adjustment (COLA):** an increase in salaries to offset the adverse effect of inflation on compensation.

**Debt Retirement/Redemption:** The expenditure of funds for the retirement of all, or a portion of, the principal amount of a long-term financial obligation of the City.

**Debt Service Fund:** The fund which accounts for the payment of interest and principal on all general obligation debt other than that payable from special assessments and revenue debt issued for a governmental enterprise.

**Dedicated Tax:** A tax levy to support a specific government program or purpose.

**Deferred Compensation:** Income deferred until retirement age.

**Deficit:** the excess of an entity's liabilities over its assets or the excess of expenditures or expenses over revenues during a single accounting period.

**Department:** The basic organizational unit of government which is functionally unique in its delivery of services.

**Depreciation:** Expiration in the service life of capital assets attributable to wear and tear, deterioration, action of the physical elements, inadequacy or obsolescence.

**Development-related fees:** Those fees and charges generated by building, development and growth in a community. Included are building and street permits, development review fees, and zoning, platting and subdivision fees.

**Direct Revenues:** Revenues earned by a specific General Fund division in the course of performing their assigned duties.

**Disbursement:** The expenditure of monies from an account.

**Distinguished Budget Presentation Awards Program:** A voluntary awards program administered by the Government Finance Officers Association to encourage governments to prepare effective budget documents.

**Division:** A major administrative organizational unit of the City which indicates overall management responsibility of one or more activities.

**Employee (or Fringe) Benefits:** Contributions made by a government to meet commitments or obligations for employee fringe benefits. Included are the government's share of costs for Social Security and the various pension, medical, and life insurance plans.

**Encumbrances:** Obligations in the form of purchase orders, contracts or salary commitments that are chargeable to an appropriation and for which a part of the appropriation is reserved by an accounting entry.

**Enterprise Fund:** Those funds established to finance and account for acquisition, operation and maintenance of governmental operations which are predominantly self-supporting by user charges. Such operations must

## Glossary

be run in a manner similar to private business. Examples are the Water Utility Operation and Solid Waste Collection.

**Entitlements:** Payments to which local governmental units are entitled, pursuant to an allocation formula determined by the agency providing the monies, usually the state or the federal government.

**Expenditures:** Funds spent in accordance with budgeted appropriations on goods and services obtained.

**Expense:** Charges incurred (whether paid immediately or unpaid) for operations, maintenance, interest or other charges.

**Federal Emergency Management Agency (FEMA):** Coordinates the federal government's role in preparing for, preventing, mitigating the effects of, responding to, and recovering from all domestic disasters, whether natural or man-made, including acts of terror.

**Fiscal Policy:** A government's policies with respect to revenues, spending, and debt management as these relate to government services, programs and capital investment. Fiscal policy provides an agreed-upon set of principles for the planning and programming of government budgets and their funding.

**Fiscal Year (FY):** The 12-month period to which the operating budget applies, and the period of time at the end of which the government determines its financial condition. For the City of Dubuque, this is July 1 through June 30.

**Fixed Assets:** Assets of a long-term character, which are intended to be held or used, such as land, buildings, machinery, furniture and other equipment.

**Full Faith and Credit:** A pledge of a government's taxing power to repay debt obligations.

**Full-Time Equivalent (F.T.E.):** A measure of authorized personnel calculated by equating 2,080 hours of work per year with the F.T.E. of one position.

**Function:** A group of related activities aimed at accomplishing a major service or regulatory program for which a government is responsible (e.g. public safety).

**Fund:** An accounting term referring to a group of accounts recording all financial resources together with correspondence liabilities, which has a distinct balance and is used to segregate specific activities and functions from those of other groups of accounts.

**Fund Balance:** The balance that remains in a fund on a given date after all expenditures have been made. This balance shows the fund equity.

**General Fund:** The fund used to account for all financial resources and liabilities that are not required to be accounted for in another fund.

**General Obligation Bonds:** Bonds backed by the full faith and credit of the issuing government. Repayment of these bonds is based on the government's ability to tax its residents for such purposes.

**General Revenues:** Revenues deposited in the General Fund and shared by the General Fund divisions.

**Generally Accepted Accounting Principles (GAAP):** Accounting principles that are commonly used in preparing financial statements and generally accepted by the readers of those statements.

**Geographic Information System (GIS):** System designed to capture, store, manipulate, analyze, manage, and present spatial or geographic data.

**Global Positioning System (GPS):** Satellite-based radio navigation system owned by the United States Government and operated by the United States Air Force. It is a global navigation satellite system that provides

## Glossary

geolocation and time information to a GPS receiver anywhere on or near the Earth where there is unobstructed line of sight to four or more GPS satellites.

**Goal:** A desirable end, condition, accomplishment and/or development, the attainment of which may never be fully realized, towards which organizational effort is expended according to assigned responsibilities, available resources and prepared plans. Goals are attained by means of objectives. Goals are broadly stated and useful in evaluating resource allocation decisions. For example, the Goal for the Park Areas and Maintenance Activity of the Park Division of Leisure Services Department is to develop and maintain safe, clean, functional and attractive park and recreational facilities to meet the passive and active leisure time needs for all residents and visitors.

**Government Accounting Standards Board (GASB):** They are the authoritative source of GAAP for state and local government.

**Governmental Funds:** Funds generally used to account for tax-supported activities. There are five different types of governmental funds: the general fund, special revenue funds, debt service funds, capital project funds, and permanent funds.

**Grant:** A contribution by a government or other organization to support a particular function. Grants may be classified as either operational or capital, depending upon the grantee.

**Improvement Package:** One or more objectives of an activity, which represents a standalone alternative or decision. For example, the Base Level Increment of a particular activity may have twelve objectives. Some of these objectives may be interrelated and the twelve objectives may represent only four choices or stand alone improvement packages. You may have one improvement package with one objective, two improvement packages with four objectives each and one improvement package with three objectives. The important thing is that the improvement package includes one or more stand alone objectives and is not dependent upon the approval of any other improvement package.

**Indirect Cost:** A cost necessary for the functioning of the organization as a whole, but which cannot be directly assigned to one service.

**Infrastructure:** The physical assets of a government (e.g. streets, water, sewer, public buildings, and parks).

**Interfund Transfers:** A transfer from a fund receiving the revenue, to a fund through which the authorized expenditure is to be made. An example would be a transfer of revenue from the Road Use Tax Fund to the Street Construction Fund.

**Intergovernmental Revenue:** Funds received from federal, state and other local government sources in the form of grants, shared revenues, and payments in lieu of taxes.

**Internal Service Charges:** Goods or services provided by one department to others within the same government or to other governments, on a user fee basis, with full costs to be recovered. An example of this would be the City's Garage Service.

**International City/County Management Association (ICMA):** Advances professional local government through leadership, management, innovation, and ethics. Provides member support; publications; data and information; peer and results-orientated assistance; and training and professional development to over 11,000 city, town, and county managers, their staffs, and other individuals and organizations throughout the world.

**Iowa Communities Assurance Pool (ICAP):** The organization the City holds membership to cover its liability insurance.

**Iowa Department of Natural Resources (IDNR):** Agency that manages fish and wildlife programs, ensures the health of Iowa's forests and prairies, and provides recreational opportunities in Iowa's state parks. The DNR carries out state and federal laws that protect air, land and water through technical assistance, permitting and

## Glossary

compliance programs. The IDNR also encourages the enjoyment and stewardship of natural resources among Iowans through outreach and education.

**Iowa Department of Transportation (IDOT):** Agency that is responsible for the organization, construction, and maintenance of the primary highway system. Located in Ames, IA, the IDOT is also responsible for licensing drivers and programming and planning for aviation, rail and public transit.

**Iowa Economic Development Authority (IEDA):** Mission is to strengthen economic and community vitality by building partnerships and leveraging resources to make Iowa the choice for people and business. Two main divisions, business development and community development. IEDA administers several state and federal programs to meet its goal of assisting individuals, communities and businesses.

**Iowa League of Cities (ILC):** Through membership services, research, publications, trainings and other collaborations, the Iowa League of Cities provides guidance and serves as the resource for member cities.

**Iowa Municipal Finance Officers Association (IMFOA):** An association of city clerks and municipal finance officers in Iowa. The purpose of IMFOA is to conduct regular instructional and informational meetings, as often as deemed necessary by the Board of Directors, for the purpose of educating municipal officers in the keeping of public records and for any other purpose deemed to be in the best interest of the public.

**Lapsing Appropriation:** An appropriation made for a certain period of time, generally for the budget year. At the end of the specified period, and unexpected or unencumbered balance lapses or ends, unless otherwise provided by law.

**Levy:** The amount of taxes, assessments or service charges imposed by a government. The maximum General Fund property tax levy allowed in Iowa is \$8.10 per \$1,000 of assessed valuation. Other levies may be imposed in addition to this.

**Liabilities:** Debts or other legal obligations arising out of transactions in the past, which must be liquidated, renewed, or refunded at some future date. This term does not include encumbrances.

**Line-item Budget:** A budget prepared along departmental lines that focuses on what is to be bought.

**Local Option Sales Tax:** A tax approved by a majority of the City's registered voters, which collects revenue according to a percentage of the value of goods and services delivered within the corporate limits. In Dubuque, the local option sales tax applies to those goods and services to which the State of Iowa sales tax applies.

**Long-term Debt:** Debt with maturity of more than one year after the date of issuance.

**Major Fund:** Governmental fund or enterprise fund reported as a separate column in a governmental entity's basic fund financial statements and subject to a separate opinion in the independent auditor's report.

**Mill:** The property tax rate which is based on the valuation of property. A tax rate of one mill produces one dollar of taxes on each \$1,000 of assessed property valuation.

**Modified Accrual Accounting:** The accrual basis of accounting modified to the governmental fund type spending measurement focus. Under it, revenues are recognized when they become both "measurable" and "available to finance expenditures of the current period." Expenditures are recognized when the related fund liability is incurred except for: (1) prepaid insurance and similar items; (2) accumulated unpaid vacation, sick pay, and other employee benefit amounts which need not be recognized in the current period, but for which larger-than-normal accumulations must be disclosed in the notes to the financial statements; and (3) principal and interest on long-term debt which are generally recognized when due.

**Municipal Fire and Police Retirement System of Iowa (MFPSI):** Provides pension benefits for municipal police officers and fire fighters in Iowa. MFPSI is a defined benefit public retirement system created by Iowa statute.

**Net Budget:** The legally adopted budget less all interfund transfers and interdepartmental charges.

## Glossary

**Nominal Dollars:** The presentation of dollar amounts not adjusted for inflation. Adjusting for inflation would be done to reflect the real purchasing power of money today.

**Non-Major Fund:** Funds are considered non-major funds if they are less than 10% of Borough assets, liabilities, revenues and expenditures.

**Object of Expenditure:** An expenditure classification, referring to the lowest and most detailed level of classification, such as electricity, office supplies, asphalt, and furniture.

**Objective:** A statement of results to be accomplished during the fiscal year in support of the broader goal. Objectives are major steps towards accomplishing established goals. An Objective should state the result to be achieved or accomplished, the time frame, the cost and the action step.

**Obligations:** Amounts which a government may be legally required to meet out of its resources. They include not only actual liabilities, but also encumbrances not yet paid.

**Operating Budget:** The City's financial plan that outlines proposed expenditures for the coming fiscal year and estimates the revenues which will be used to finance them.

**Operating Expenses:** Those expenses from a fund which are directly related to accomplishing the fund's primary functions. Payroll would be one example of an operating expense.

**Operating Revenues:** Funds that the government receives as income to pay for ongoing operations. It includes such items as taxes, fees from specific services, interest earnings, and grant revenues. Operating revenues are used to pay for day-to-day services.

**Other Post-Employment Benefits (OPEB):** All types of post-employment benefits not offered as an integral part of a pension plan, as well as all forms of post-employment health care.

**Output Indicator:** A unit of work accomplished, without reference to the resources required to do the work (e.g. number of permits issued, number of refuse collections made, or number of burglary arrests made). Output indicators do not reflect the effectiveness or efficiency of the work performed.

**Pay-as-you-go Basis:** A term used to describe a financial policy by which capital outlays are financed from current revenues rather than through borrowing.

**Pay Plan:** Classifications and corresponding salary ranges of positions within the City government.

**PILOT:** Payment in lieu of taxes. These are payments, primarily from enterprise fund operations, that reimburse the general fund for the property tax that would have been paid if the enterprise funds were for-profit companies.

**Performance Budget:** A budget wherein expenditures are based primarily upon measurable performance of activities and work programs.

**Performance Indicators:** Specific quantitative and qualitative measures of work performed as an objective of specific departments or programs.

**Performance Measures:** Numbers that transmit some information about the quality or quantity of services provided by the City government. The primary reasons for attempting to measure performance are to (1) Provide information for making better decisions; (2) Report on progress made toward established objectives; (3) Improve performance, suggest improvements and change priorities; and (4) Serve as an early warning device by indicating problem areas when they first begin to develop.

## Glossary

**Permanent Fund:** Fund for resources that are restricted to the extent that only earnings, and not principal, may be used for the benefit of the state or its citizenry. Permanent funds include endowments where the funds or property donated to the City are required by contract, agreement, or trust instrument to be maintained in tact.

**Personal Services:** A General Fund expenditure category that includes all wages and benefits paid to employees.

**Post-Employment Benefits:** Payments made directly to former employees or their beneficiaries, or to third parties on their behalf as compensation for services rendered while they were still active employees.

**Prior-Year Encumbrance:** Obligations from previous fiscal years in the form of purchase orders, contracts or salary commitments which are chargeable to an appropriation, and for which a part of the appropriation is reserved. They cease to be encumbrance when the obligations are paid or otherwise terminated.

**Program:** A grouping of related work tasks or activities into a large organizational unit. An example of a program is the Public Safety Program.

**Program Budget:** A budget which allocates money to the functions or activities of a government rather than to specific items of cost or to specific departments.

**Program Performance Budget:** A method of budgeting whereby the services provided to the residents are broken down in identifiable service programs or performance units. A unit can be a department, a division, or a work group. Each program has an identifiable service or output and objectives to effectively provide the service. The effectiveness and efficiency of providing the service by the program is measured by performance indicators.

**Program Revenue (Income):** Revenues earned by a program, including fees for services, license and permit fees, and fines.

**Property Taxes:** An ad valorem tax levied on both real and personal property according to the property's valuation and the tax rate.

**Proprietary Funds:** Funds that focus on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. There are two types of proprietary funds: enterprise funds and internal service funds.

**Public Transit Fund:** This fund is a subfund of the General Fund, and is used to account for the receipt and disbursement of property taxes generated by the levy authorized under Section 384.12(19) of the Code of Iowa. The purpose of the levy is to aid Jule Transit.

**Purchasing Card (P-Card):** This is the City's procurement card program of credit cards for individual City employees.

**Purpose:** A broad statement of the goals, in terms of meeting public service needs, that a department is organized to meet.

**Refunding:** The issuance of long term debt in exchange for, or to provide funds for, the retirement of long-term debt already outstanding. Refunding is essentially the "refinancing" of long-term debt.

**Reserves:** Amounts used to hold certain portions of a fund or types of assets as unappropriated for expenditures, or as legally set aside for a specific purpose.

**Resolution:** A special or temporary order of a legislative body; and order of a legislative body requiring less legal formality than an ordinance or statute.

**Resources:** Total amounts available for appropriation including estimated revenues, fund transfers, and beginning balances.

## Glossary

**Revenue:** Funds that the government receives as income. It includes such items as tax payments, fees from specific services, receipts from other governments, fines, forfeitures, shared revenues, and interest income.

**Revenue Bonds:** Bonds which are repaid in both principal and interest from the earnings of an enterprise fund operation. Storm Water Utility Revenue Bonds would be one example.

**Revitalize Iowa's Sound Economy:** (RISE) grant that is funded by the Iowa Department of Transportation for the purpose of providing infrastructure for economic development projects.

**Risk Management:** The identification and control of risk and liabilities incurred by a local government to conserve resources from accidental loss.

**Road Use Tax Fund:** This fund accounts for the receipt of state revenues, allocated to the City by the State under a formula, for expenditure within the City for street maintenance/improvement/supervision.

**Rollback:** The State of Iowa annually adjusts the rollback percentage which is the percentage of the residential assessed valuation which is taxable.

**Service Lease:** A lease under which the lessor maintains and services the asset.

**Service Level:** Services or products which comprise actual or expected output of a given program. Focus on results, not measures of workload.

**Services and Charges:** A category of expenditures used for the purchase of services provided by individuals, businesses or agencies that are not in the direct employ of the City.

**Sinking Funds:** These funds are used to accumulate monies in order to have adequate amounts available to make required periodic debt service payments. Sinking funds are used in enterprise funds that have outstanding long- term debt.

**Source of Revenue:** Revenues are classified according to their source or point of origin.

**Special Assessment:** A levy against a property to pay for all or part of the cost of an improvement benefiting that property.

**Special Revenue Funds:** Special revenue funds are used to account to the proceeds of specific revenue sources that are legally restricted to expenditures for particular purposes.

**Subsidy:** Financial aid given to a governmental unit by another governmental unit.

**Supplies and Services:** Expendable materials and operating supplies necessary to conduct departmental operations.

**Target Budget:** Desirable expenditure levels provided to departments in developing the coming year's recommended budget. Based on the prior year's adopted budget, excluding one- time expenditures, projected revenues, and reserve requirements.

**Tax Increment Financing Funds:** These funds are used to account for receipt of property taxes allocated to various tax increment financing districts and used to pay the principal and interest on tax increment debt, as well as to make major infrastructure expenditures.

**Tax Levy:** The resultant product when the tax rate per \$1,000 is multiplied by the tax base.

**Tax Rate:** The amount of tax stated in terms of a unit of the tax base, for example, dollars per \$1,000 of assessed valuation.

## Glossary

**Taxes:** Compulsory charges levied by a government for the purpose of financing services performed for the common benefit of the people. This term does not include specific charges made against particular persons or property for current or permanent benefit, such as special assessments.

**Tort Liability:** A tort is a wrong against an individual or property that is neither a crime nor a violation of contract. A court could find the City liable or responsible when a tort occurs on City property, as a result of the actions of a City employee, or the function of a City operated activity. The City levies a special tax to purchase tort liability and to cover the cost of tort damages for which the City is found responsible.

**Transfers:** Involves the movement of money between City funds.

**Trust and Agency Funds:** Funds used to account for assets held by the government in a trustee capacity, for individuals or other groups associated with the government. Agency monies or assets are held by a government. Agency monies or assets are held by a government acting as an agent acting as an agent for others, i.e. Landfill.

**Unamortized Premium and Discount:** when bonds are sold, the difference in the price above par or face value (premium) or below par (discount) is recognized over the life of the bonds. The amount of the premium or discount not yet recognized is called the unamortized premium or discount.

**Unencumbered Balance:** The amount of an appropriation that is neither expended nor encumbered. It is essentially the amount of money still available for future purposes.

**Unreserved Fund Balance:** The portion of a fund's balance that is not restricted for a specific purpose and is available for general appropriations.

**User Charges:** The payment of a fee for direct receipt of a public service by the party benefiting from the service.

**Variable Cost:** A cost that increases/decreases with increases/decreases in the amount of service provided such as the payment of a salary.

**Valuation:** The official value established for various properties within set State guidelines, for taxation purposes. The assessed valuation of property is that portion of the property's value upon which taxes are levied.

**Working Cash:** Excess of readily available assets over current liabilities or cash on hand equivalents which may be used to satisfy cash flow needs.

**Workload Indicator:** A unit of work to be done (e.g. number of permit applications received, the number of households receiving refuse collection service, or the number of burglaries to be investigated).

**Work Years:** The amount of personnel resources required for a program expressed in terms of the "full-time equivalent" number of employees. One "work year" is equal to one full- time, year round employee. For most categories, this equals 2,080 hours per year (40 hours per week times 52 weeks). The number of hours a part-time employee is budgeted to work during the year is divided by 2,080 to arrive at the equivalent number of "work years" for the position.

## *Glossary*

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## *Acronyms*

**ACH:** Automated Clearing House

**ADA:** Americans With Disabilities Act

**AED:** Automated External Defibrillator

**AICPA:** American Institute of Certified Public Accountants

**ARRA:** American Recovery & Investment Act

**CAD:** Computer Aided Design

**CAFR:** Comprehensive annual Financial Report

**CALEA:** Commission on Accreditation for Law Enforcement Agencies

**CD:** Compact Disc

**CDBG:** Community Development Block Grant

**CEBA:** Community Economic Betterment Account

**CF:** Cubic Feet

**CIP:** Capital Improvement Program

**COBRA:** Consolidated Omnibus Budget Reconciliation Act

**COLA:** Cost-of-living Adjustment

**COPS:** Community Orientated Policing Services sponsored by the U.S. Department of Justice

**CPI:** Consumer Price Index

**DCSD:** Dubuque Community School District

**DCVB:** Dubuque Convention & Visitors Bureau

**DMATS:** Dubuque Metropolitan Area Transportation Study

**DVD:** Digital Video Disc

**EMD:** Emergency Medical Dispatching

**EMS:** Emergency Medical Services

**EOC:** Emergency Operations Center

**EPA:** Environmental Protection Agency

**FAA:** Federal Aviation Administration

**FBO:** Fixed Base Operator - Airport

**FD:** Fire Department

**FEMA:** Federal Emergency Management Agency

## *Acronyms*

**FHWA:** Federal Highway Agency

**FOG:** Fats, Oil, and Grease

**FTA:** Federal Transit Administration

**FTE:** Full-Time Equivalent

**FY:** Fiscal Year

**GAAP:** Generally Accepted Accounting Principles

**GASB:** Government Accounting Standards Board

**GFOA:** Government Finance Officers Association

**GIS:** Geographic Information System

**G.O.:** General Obligation

**GPS:** Global Positioning System

**GTSB:** Governor's Traffic Safety Bureau

**HAZMAT:** Hazardous Materials

**HHW:** Household Hazardous Waste

**HMGP:** Hazard Mitigation Grant Program

**HUD:** Housing and Urban Development

**HVAC:** Heating, Ventilation, and Air Conditioning

**IA:** Iowa

**ICAP:** Iowa Communities Assurance Pool

**ICMA:** International City/County Management Association

**IEDA:** Iowa Economic Development Authority

**IDNR:** Iowa Department of Natural Resources

**IDOT:** Iowa Department of Transportation

**ILC:** Iowa League of Cities

**ILS:** Integrated Library System

**IMFOA:** Iowa Municipal Finance Officers Association

**IT:** Information Technology

**kV:** Kilovolts

**KWH:** Kilowatt Hour

## *Acronyms*

**LED:** Light Emitting Diode

**LEED:** Leadership in Energy & Environmental Design

**LMI:** Low and Moderate Income

**LOC:** Letters of Compliance

**LOST:** Local Option Sales Tax

**LT:** Long-term

**LUPP:** Land Use Policy Plan

**MFPSI:** Municipal Fire and Police Retirement System of Iowa

**MGD:** Million Gallons Per Day

**MHZ:** Megahertz

**MPO:** Metropolitan Planning Organization

**MS4:** Municipal Separate Storm Sewer System

**MSRP:** Manufacturer's Suggested Retail Price

**MW:** Megawatt

**NADC:** National Animal Disease Center

**NICC:** Northeast Community College

**NOI:** Notice of Intent

**NPDES:** National Pollutant Discharge Elimination System

**OEM:** Original Equipment Manufacturer

**OMB:** Office of Management and Budget

**OPEB:** Other Post-Employment Benefits

**OSHA:** Occupational Safety & Health Administration

**OWI:** Operating While Intoxicated

**P&Z:** Planning and Zoning

**PAYG:** Pay-as-you-go

**PC:** Personal Computer

**P-Card:** Purchasing Card

**PILOT:** Payment in lieu of taxes

## *Acronyms*

**PIN:** Personal Identification Number

**PIO:** Public Information Officer

**PM:** Performance Measures

**RFID:** Radio Frequency Identification

**RISE:** Revitalize Iowa's Sound Economy

**ROW:** Right-of-Way

**RR:** Railroad

**RSS:** Resident Satisfaction Survey

**RUT:** Road Use Tax Fund

**SA:** Special Assessment

**SCADA:** Supervisory Control & Data Acquisition

**SOG:** Standard Operating Guidelines

**SR:** Special Revenue Funds

**SRF:** State Revolving Fund

**SRO:** School Resource Officer

**SSSE:** Sanitary Sewer System Evaluation

**STP:** Surface Transportation Program

**SWPPP:** Stormwater Pollution Prevention Plan

**TIF:** Tax Increment Financing Funds

**TIS:** Traffic Impact Studies

**W&RRC:** Water & Resource Recovery Center

**YR:** Year

**ZBA:** Zoning Board of Adjustment